MAY 1996

HATCHERY EVALUATION REPORT

RECEIVED
AUG 20 1997
OSTI

DOE/BP-- 49468-7

Rapid River Hatchery — Spring Chinook Final Report

This report was funded by the Bonneville Power Administration (BPA), U.S. Department of Energy, as part of BPA's program to protect, mitigate, and enhance fish and wildlife affected by the development and operation of hydroelectric facilities on the Columbia River and its tributaries. The views in this report are the author's and do not necessarily represent the views of BPA.

For additional copies of this report, write to:

Bonneville Power Administration
Public Information Center - CKPS-1
P.O. Box 3621
Portland, OR 97208

Please include title, author, and DOE/BP number from the back cover in the request.

HATCHERY EVALUATION REPORT
RAPID RIVER HATCHERY - SPRING CHINOOK

An Independent Audit Based on Integrated Hatchery Operations Team
(IHOT) Performance Measures

DOE/BP--49468-7

Prepared by:

Montgomery Watson

Bellevue, WA 98005

Prepared for:

U. S. Department of Energy
Bonneville Power Administration
Environment, Fish and Wildlife
P.O. Box 3621
Portland, OR 97208-3621

Project Number 95-2
Contract Number 95AC49468

MASTER

MAY 1996

DISTRIBUTION OF THIS DOCUMENT IS UNLIMITED

ng

CONTENTS

Section 1 Executive Summary.....	1-1
Section 2 Facility Description.....	2-1
Section 3 Compliance Status.....	3-1
Section 4 Remedial Actions.....	4-1
Section 5 Hatchery Contribution to Fisheries, Spawning Grounds and Hatcheries	5-1
Section 6 Annual Operating Expenditures.....	6-1

List of Tables

Table

1	Compliance with Performance Measures - Rapid River Hatchery (Spring Chinook)
2	Remedial Actions Required - Rapid River Hatchery (Spring Chinook)
3	Hatchery Contribution to Fisheries, Spawning Grounds and Hatcheries - Rapid River Hatchery (Spring Chinook)
4	Annual Operating Expenditures - Rapid River Hatchery (Spring Chinook)

DISCLAIMER

This report was prepared as an account of work sponsored by an agency of the United States Government. Neither the United States Government nor any agency thereof, nor any of their employees, makes any warranty, express or implied, or assumes any legal liability or responsibility for the accuracy, completeness, or usefulness of any information, apparatus, product, or process disclosed, or represents that its use would not infringe privately owned rights. Reference herein to any specific commercial product, process, or service by trade name, trademark, manufacturer, or otherwise does not necessarily constitute or imply its endorsement, recommendation, or favoring by the United States Government or any agency thereof. The views and opinions of authors expressed herein do not necessarily state or reflect those of the United States Government or any agency thereof.

Executive Summary

This report presents the findings of the independent audit of the Rapid River Hatchery (Spring Chinook). The hatchery is located in the lower Snake River basin near Riggins Idaho. The hatchery is used for adult collection, egg incubation, and rearing of spring chinook.

The audit was conducted in April 1996 as part of a two-year effort that will include 67 hatcheries and satellite facilities located on the Columbia and Snake River system in Idaho, Oregon, and Washington. The hatchery operating agencies include the U.S Fish and Wildlife Service, Idaho Department of Fish and Game, Oregon Department of Fish and Wildlife, and Washington Department of Fish and Wildlife.

Background

The audit is being conducted as a requirement of the Northwest Power Planning Council (NPPC) "Strategy for Salmon" and the Columbia River Basin Fish and Wildlife Program. Under the audit, the hatcheries are evaluated against policies and related performance measures developed by the Integrated Hatchery Operations Team (IHOT). IHOT is a multi-agency group established by the NPPC to direct the development of new basinwide standards for managing and operating fish hatcheries. The Bonneville Power Administration (BPA) contracted with Montgomery Watson to act as an independent contractor for the audit.

IHOT has established five basic policies that cover: (1) hatchery coordination, (2) hatchery performance standards, (3) fish health, (4) ecological interaction, and (5) genetics. The audit focuses on all these policies, with the exception of hatchery coordination. These policies are set forth in *Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries (IHOT 1995)*. That document is the source for the performance measures that are the basis of this audit.

The Audit Process

The audit was based on the facility management's response to a 98-page questionnaire. This audit form was completed through a five-step process in which:

- Information was obtained from headquarters sources
- The hatchery manager was asked to fill out and return the audit form
- A 1-2 day site audit inspection visit was conducted to inspect facilities, review hatchery records, discuss audit form responses, and develop remedial action plans
- A compliance report was developed to document the compliance status of each performance measure. This report was then shared with the hatchery manager and IHOT representative.

- This hatchery evaluation report was written to document compliance with IHOT performance measures and develop cost estimates for remedial actions when needed.

Rapid River Hatchery (Spring Chinook) Results

The Rapid River facility includes three ponds for adult holding, 12 concrete raceways, 2 rearing ponds, and incubation facilities. The hatchery was constructed in 1964 to mitigate for fish losses caused by construction of hydroelectric facilities on the Snake River in Hells Canyon.

The hatchery was in general compliance with most of the performance measures. In the area of program objectives, the hatchery did not have a Monitoring and Evaluation Plan in place. The audit found that the hatchery was not in compliance with the screen approach criteria, adult holding facilities, turbidity criteria, and pathology-free water criteria, which are all facilities requirements. The hatchery also slightly exceeds its flow and density criteria for rearing. In the compliance area for fish health policy, the hatchery did not meet the criteria of routine hatchery visits every month. The hatchery did not have a Genetics Monitoring and Evaluation Program in place.

The specific areas in which the Rapid River Hatchery (Spring Chinook Program) requires remedial actions based on the IHOT performance measures are listed below. These remedial actions are listed in order of occurrence on the questionnaire without intent of ranking or otherwise assigning priority:

- Prepare hatchery monitoring and evaluation plan
- Improvements to adult holding and crowding systems
- Review water temperature criteria
- Rebuild intake to meet current criteria and replace piping to increase flow to Pond #2
- Increase water rights for hatchery
- Run analysis for carbon dioxide, iron and zinc
- Improve coordination with NMFS to reduce delays in release due to ESA permit issues
- Iron and zinc concentrations are greater than the criteria
- Water treatment for incubation and early rearing
- Development of groundwater supply for incubation and early rearing
- Provide early rearing tanks for full program and additional building space
- Modify raceways to allow draining, drying, and disinfection
- Install backup generator for feed freezer
- Regional quality control officer to evaluate feeds
- Develop specific rearing criteria for feeding training in outdoor raceways
- Flow and density criteria slightly over standards during some time of year. Could require more rearing space and water flow, but should be studied carefully.
- Construction of acclimation pond at existing release site (Hells Canyon) or new acclimation/release site
- Development of smoltification goal
- Increase in frequency of routine fish health examinations
- Install foot baths
- Volitional release in fall
- Disinfection of fish transport cab
- Reduction of DO to 8 ppm in transport after systems are functioning properly
- Better communication between research group and hatchery; may need additional personnel
- Develop genetics monitoring and evaluation plan

Non-compliance issues resulting from items beyond human control or Performance Measures not relevant to this hatchery (Type 1 in Table 2, Section 4) were not listed above.

Facility Description

Name: Rapid River Hatchery

Stock/Species: Spring Chinook

Operating Agency: Idaho Department of Fish and Game

Funding Agency: Idaho Power Company

Location: Rapid River Hatchery is located along the Rapid River in the lower Snake River Basin near Riggins, Idaho. It is approximately 606 river miles from the mouth of the Columbia River at an elevation of 2,185 feet above sea level.

Address: Rapid River Hatchery
Idaho Department of Fish and Game
H.C. 69, Box 85
Riggins, ID 83549-9702

Hatchery Manager: Rick Lowell

Phone: (208) 628-3277

Fax: (208) 628-3798

Purpose: Rapid River Hatchery was constructed in 1964 to mitigate for fish losses caused by Idaho Power Company's construction of hydroelectric dams on the Snake River in Hells Canyon.

The hatchery is used for adult collection, egg incubation, and rearing of spring chinook. This hatchery provides fish for ocean and river fisheries and provides surplus eggs to other hatchery programs in the basin.

Production Goal: 2.5 million smolts @20/lb for on-station release

0.5 million smolts @20/lb for release into the Snake River below Hells Canyon Dam

Provide surplus eggs to other hatchery programs in the basin

Water Supply: Water is supplied to the hatchery from Rapid River. All water is gravity flow with the hatchery receiving 12,567 gpm and the trap receiving 8,348 gpm.

Separate river intakes provide for incubation and rearing.

Facilities:

Incubation: 50, 16-stack vertical trays

Adult Holding: Pond #1 (8,000 cf)

Rapid River Hatchery
Spring Chinook

Pond #2 (24,000 cf)
Pond #3 (40,000 cf) - no longer used

Raceways: 12 concrete raceways (22,680 cf total)

Rearing Ponds: Pond #1 (157,000 cf)
Pond #2 (82,000 cf)

Satellite Facilities: None

Section 3

Compliance Status

The hatchery audits are based on compliance with written IHOT performance measures. These performance measures are documented in *Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries* (referred to as *IHOT 1995* in this report).¹ The purpose of the performance measures is to implement new basinwide policies that provide regional guidelines for operating anadromous hatcheries in the Columbia Basin.

The audit focuses on performance measures for IHOT policies that cover (1) hatchery performance standards, (2) fish health, (3) ecological interaction, and (4) genetics. These performance measures are intended to guide hatchery operations once production is established. For that reason, the hatchery operations audited included broodstock collection, spawning, incubation of eggs, fish rearing and feeding, fish release, equipment maintenance and operations, and personnel training. Production priorities are beyond the scope of this audit.

Based on *IHOT 1995*, a detailed 98 page audit form was developed. The audit form divided the performance measures into six major sections along major program and technical criteria areas. Section 7 includes general information needed for the audit:

Section 1	Performance Measures for Program Objectives (PMs 1-4)
Section 2	Performance Measures for Facility Requirements (PMs 5-15)
Section 3	Performance Measures for Hatchery Practices (PMs 16-25)
Section 4	Performance Measures for Fish Health Policy (PMs 26-34)
Section 5	Performance Measures for Ecological Interactions (PMs 35-38)
Section 6	Performance Measures for Genetics Policy (PMs 39-43)
Section 7	Performance Measures for General Information (PMs General 1-2)

Several performance measures are repeated in various sections of the audit. These performance measures overlap in *IHOT 1995* and were retained to allow individuals interested in specific portions of the audit (such as Genetics or Fish Health) to determine the compliance status of all performance measures for a given topic in one location. A repeated performance measure is indicated by light gray shading.

The Hatchery Audit Process

The hatchery audit will be conducted over a two-year period that concludes in 1997. This report covers phase one of the audit, which consists of an audit of four hatcheries and seven species or stocks of fish. At each hatchery, a five-step process was used to complete the overall hatchery audit. This process consisted of research and on-site visits. The site visits were conducted from March 4 to March 8.

The following is the five step audit process:

¹Integrated Hatchery Operations Team (IHOT) 1995. *Policies and Procedures for Columbia Basin Anadromous Salmonid Hatcheries*, Bonneville Power Administration, Portland, Oregon.

1. Information was obtained from headquarters sources.
2. The hatchery manager was asked to fill out and return the **Audit Form**.
3. A 1-2 day site audit inspection visit was conducted at each hatchery. During that visit an audit team inspected facilities, reviewed hatchery records, discussed audit form responses, and developed remedial action plans when appropriate.
4. A **Compliance Report** was developed to document the compliance status of each performance measure. During the site visit, the compliance status of each performance measure was discussed with the hatchery manager and IHOT representative.
5. This information was used to develop a draft **Hatchery Evaluation Report**. Based on review and comments of this prototype document, a final Hatchery Evaluation Report was developed. The final report documents the compliance of a particular hatchery with the IHOT performance measures and presents cost estimates to correct any deficiencies.

Compliance Status of Rapid River Hatchery (Spring Chinook)

This section documents the compliance status of the Rapid River Hatchery (Spring Chinook). Each performance measure is presented in a table taken from the audit form (Table 1). The compliance status is identified by the following categories:

- **N/A** (not applicable)
- **Yes** (in compliance)
- **?** (unknown; generally due to unavailability of information to determine compliance)
- **No** (not in compliance).

Remedial actions are suggested for performance measures not in compliance. These remedial actions are grouped into categories and listed in Section 4, where the cost of the required remedial actions is also presented.

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#1	Are the hatchery programs outlined in a subbasin management plan?		✓			Columbia Basin System Planning Production Plan + Idaho Power agreement	
#2	Is the hatchery operating under a current hatchery operational plan? Is it understood by staff? Is it being followed?		✓ ✓ ✓			IHOT + Rapid River Hatchery Plan Discussion/Review of plan Discussion/Review of plan	
#3	Is a hatchery monitoring and evaluation plan in place?				✓	Monitoring information supplied; no written plan supplied to team	Prepare plan for IHOT Operations Plan
#4	Specific performance measures include:						
#4a	Adult contribution to fisheries, spawning grounds and hatchery		✓			Information supplied	
#4b	Adult pre-spawning survival as compared with established goal				✓	2 out of 5 years in compliance	Need improvements to adult holding & crowding systems
#4c	Egg-take as compared with established hatchery goal				✓	2 out of 5 years in compliance	Need better adult returns
#4d	Green-egg-to-eyed-egg survival as compared with established goal		✓			Review of records	
#4e	Eyed-egg to fry survival as compared with established goal		✓			No goal listed in IHOT	
#4f	Fry-to-smolt survival as compared with established goal		✓			Review of records	
#4g	Production as compared with established goal				✓	4 out of 5 years in compliance	Need better adult returns
#4h	Percent survival (smolt to adult) as compared with established goal				✓	0 out of 5 years in compliance	Need better adult returns

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#4i	Number of eggs, fry, fingerlings, smolts and/or adults to meet basinwide needs	✓					

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#5	Water quality						
#5a	Temperature Do your water temperatures meet the criteria for spawning? Do your water temperatures meet the criteria for incubation? Do your water temperatures meet the criteria for rearing?		✓		✓ ✓	Review of records Daily average temperatures drops below criteria Daily average temperatures drops below criteria	Review IHOT temperature criteria and consider develop of wells for incubation Review IHOT temperature criteria
#5b	Dissolved gases Is the oxygen level near saturation? Is the dissolved nitrogen level less than saturation?		✓ ✓			Review of records Review of records	
#5c	Chemistry Ammonia (un-ionized) Carbon Dioxide Chlorine pH Copper Hydrogen Sulfide Iron Zinc		✓ ✓ ✓ ✓ ✓	✓	✓ ✓	No data	Run analysis Unknown Unknown
#5d	Turbidity Does your turbidity meet the criteria?				✓	Exceeds turbidity criteria at high flows	Water treatment for incubation & early rearing
#5e	Alkalinity and hardness Does your alkalinity and hardness meet the criteria?		✓			Review of water analysis records	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#5f	Nitrite Does your nitrite meet the criteria?		✓			Review of water analysis records	
#5g	Contaminants Aldrin Endrin Dieldrin Heptachlor Chlordane Methoxychlor Lindane Malathion Guthion		✓ ✓ ✓ ✓ ✓ ✓ ✓ ✓ ✓			Review of water analysis records	
#5h	Pathogens What portions of the hatchery have disease-free water? Adult holding? Incubation? Early rearing? Rearing? Others?		✓		✓ ✓ ✓ ✓	Well water used for water hardening of eggs	Hatchery has lived with present conditions. A disease-free water supply would be useful for incubation and early rearing. Can not use groundwater directly because of temperature impacts on development

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

[illegible]

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#9	Rearing facilities Type 1: Early rearing troughs Do you have an adequate number of units for the overall program? Type 2: Raceways Do you have an adequate number of units for the overall program? Type 3: Ponds Do you have an adequate number of units for the overall program?				✓ ✓ ✓	Inspection/Discussion Inspection/Discussion Inspection/Discussion	Would need more for full program and expanded incubation building Modification to allow draining, drying, and disinfection of raceways FI exceeded at end of production cycle; need larger water rights, larger intake, and larger pipes
#10	Screening facilities Do you meet the approach velocity criteria: Are the fish screens regularly cleaned? Are rearing containers double screened for fish that should not be released to adjacent water?		✓ ✓		✓ ✓	Inspection/Discussion Inspection/Discussion Inspection/Discussion	The intake needs to be rebuilt to meet approach criteria and reduce sediment movement into water supply
#11	Predator control facilities Are your predation control facilities effective?		✓			Inspection/Discussion	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#12	Food storage facilities and quality control						
	Does the storage of dry/semi-moist/moist foods follow food manufacturer's recommendations? (dry<12%; semi-moist 12-20%; moist >20% moisture)				✓	In compliance except during power outages	Need backup generator for feed freezer
	Does a regional quality control officer oversee production procedures and monitor:						
	Verification by feed manufacturer that ingredients meet specifications?				✓	Idaho Power buys feed	Unknown
	Ensure feeds do not contain unwanted drugs or other additives?				✓	Idaho Power buys feed	Unknown
	Analyze ingredients contained in the final food product to ensure that feed specifications have been met?				✓	Idaho Power buys feed	Unknown
	Are the storage and handling of foods followed according to the following criteria?						
	Moist pellets should not exceed 10°F at point of delivery?		✓			Discussion	
	Moist pellets should be removed from freezer just prior to feeding?		✓			Discussion	
	Do not leave buckets of feed or feed containers outside, exposed to light or heat?		✓			Discussion	
	Open bags of feed should be fed within one to two days except when feeding small groups of fish?		✓			Discussion	
	Automatic feeder hoppers and bulk storage facilities should be insulated against excessive temperatures (80°F and above).	✓				Discussion	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#13	Release facilities Do the release facilities ensure that fish are not subjected to adverse conditions?		✓			Based on personal observation of hatchery staff	
#14	Pollution abatement facilities Do the pollution abatement facilities meet all federal and state regulations (or good engineering practice)? Are pollution abatement facilities operated correctly?		✓ ✓			Inspection/Discussion Inspection/Discussion	
#15	Transportation facilities Are the transport systems adequate to meet IHOT performance measures for transportation practices?		✓			Inspection/Discussion	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#16	Broodstock selection practices						
	Is the donor selection process document attached?	✓				Not a new program; does not apply	
	Was the donor selection outline followed in selecting the hatchery broodstock?	✓				Not a new program; does not apply	
	Go to PM #40 in Genetics						
#17	Spawning practices						
	Were the appropriate number of spawners, male/female ratios, and fertilization protocols used?		✓			Reviewed protocols and hatchery records	
	Go to PM #42 in Genetics Section						
#18	Incubation practices						
	Are specific incubation standards listed in the hatchery operations plan?		✓			In Rapid River Operational Plan	Include in IHOT Operational Plan
	Are incubation practices written?		✓			In Rapid River Operational Plan	
	Incubation Type 1: Vertical Tray See PM #8)		✓			Review standards	
	Do you meet the loading and flow criteria?		✓				

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#19	Rearing practices						
	Are specific rearing standards listed in the hatchery operations plan?		✓			In Rapid River Operational Plan	Include in IHOT Operational Plan
	Are rearing practices written?		✓			In Rapid River Operational Plan	
	Rearing Unit Type 1: Tanks (see PM 9) Do you meet the density and DI criteria? Do you meet the Loading and FI criteria?			✓ ✓		This is the first year that the hatchery has used early rearing tanks	
	Rearing Unit Type 2: Raceways (see PM 9) Do you meet the density and DI criteria? Do you meet the Loading and FI criteria?				✓ ✓	Fish crowded for feeding training Mean = 0.34; goal = 0.30 Mean = 1.34; goal = 1.20	Develop specific rearing criteria for feeding training in outdoor raceways
	Rearing Unit Type 3: Ponds (see PM 9) Do you meet the density and DI criteria? Do you meet the Loading and FI criteria?				✓ ✓	Mean = 0.16; goal = 0.20; specific values greater than goal Mean = 1.22; goal = 1.53; specific values greater than goal	
#20	Smolt quality						
	Do you produce a high quality smolt?		✓			Examined by fish health specialist prior to release; personal observation of hatchery staff	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#21	Fish health management practices Are the monthly hatchery monitoring visits being conducted? (PM #26) Are the annual broodstock inspections being conducted? (PM #27) Is there pathogen-free water and are the sanitation procedures being followed? (PM #28) Are the following water quality parameters within criteria? (PM #5a-5h) Water temperature Dissolved gases Chemistry Turbidity Alkalinity and hardness Nitrite Contaminants Are rearing standards being followed? (PM #19) Are egg and fish transfer/release requirements met? (PM #31)		✓ ✓	✓ ✓	✓ ✓	Comes only every 6 weeks Review of records Inspection/Discussion Review of records/Discussion Review of records/Discussion No carbon dioxide; Fe & Zn > criteria Exceeds criteria at high flows Review of records/Discussion Review of records/Discussion Review of records/Discussion Exceeds density and flow criteria at times Review of records/Discussion	More frequent trips Development of groundwater for early rearing; installation of footbaths May not be significant Run analysis Water treatment for incubation/early rearing Not thought to be a major problem by hatchery staff
#22a	Does hatchery performance meet requirements outlined in the regional hatchery policies and in subbasin and hatchery plans for the following areas:						
#22a1	Percent smoltification Do you measure percent smoltification? Did you meet the smoltification criteria?	✓	✓			Fish health specialist measures percent smoltification; hatchery staff observe fish No goal found	Develop goal

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#22a2	Rearing density (prior to release) Did you meet the rearing density criteria just prior to release?		✓			Review of records	
#22a3	Disease condition (at release) Did you meet all disease regulations just prior to release?		✓			Pre-release inspection by fish health specialist	
#22a4	Number (at release) Did you meet the release number goal?				✓	1 out of last 2 years in compliance	Need better adult returns
#22a5	Size at release Did you meet the size goal?		✓			Review of records	
#22a6	Dates of release Did you meet the release date goal?				✓	Release delayed in some years due to ESA permit process	Improve coordination with NMFS to reduce delays in release due to ESA permit issues
#22a7	Location of release Did you the release the fish at the specified location?		✓			Review of records	
#22b	Are fish reared in the subbasin or acclimated in the subbasin? Are the fish reared in the subbasin? Are the fish acclimated in the subbasin? (Hells Canyon releases)		✓		✓	Discussion Hells Canyon releases not acclimated	Construction of acclimation pond at existing release site or new acclimation/release site
#22c	Is the release strategy appropriate for the program?		✓			Discussion	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#23	<p>Transportation facilities</p> <p>Do transportation equipment and personnel receive disinfection before and after use?</p> <p>Disinfection of fish tank interior using a solution of 200 ppm active chlorine for 30 minutes minimum or formaldehyde gas generation method (relative humidity of 60% for 2 hrs)?</p> <p>Disinfection of fish transport vehicle exterior using high pressure steam (115-130°C), high temperature acid, or with 200 ppm chlorine for 30 minutes?</p> <p>Disinfection of fish transport vehicle (cab) using 600 ppm quaternary ammonia compounds (1.5 ml of 50% stock solution/liter water)?</p> <p>Disinfection of other equipment including fish pumps, nets, egg sorters, waders, boots, rain gear, hoses and other equipment use one of the following solutions?</p> <p>200 ppm chlorine for 30 minutes 600 ppm quaternary ammonia compound for 30 minutes 200 ppm iodophor solution for 10 minutes</p> <p>Do personnel wear protective garments when handling fish eggs, or cultural water?</p> <p>Do the fish transport truck/chassis and tank/unit receive an inspection and service prior to the release season?</p> <p>Is a daily service inspection completed before starting up and leaving for the day?</p> <p>Does the fish transport unit receive an inspection prior to loading?</p>		✓			<p>Discussion with hatchery and Idaho Power staff</p> <p>“</p> <p>“</p>	<p>Need to do this</p>

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

#23 (cont)	<p>Transportation facilities</p> <p>Does a pre-loading inspection covering the following: tank water level, pumps or aerators, oxygen injection system settings, displacement gauge, and truck loading/hauling density tables checked and reviewed occur prior to loading the fish in the transport unit?</p> <p>Do hauling criteria include checking the fish 45 minutes to 1 hour after loading occur?</p> <p>When fish are active and systems are functioning properly, is the oxygen concentration reduced and maintained approximately 8 ppm?</p> <p>Is water temperature in the transportation unit maintained within 42-48°F range?</p> <p>Do fish releasing procedures include the following criteria?</p> <p>Releasing the fish at the correct release site or into the correct water body.</p> <p>Tempering or the difference between the liberation tank and the target water body should not exceed 10°F.</p> <p>The liberation hose should be angled so that fish gently hit the water. Using a tripod is a method of ensuring the hose will stay at the proper angle.</p>		✓			<p>Discussion with hatchery and Idaho Power staff</p> <p>Uncertain if this is done</p> <p>Discussion with hatchery and Idaho Power staff</p> <p>“</p> <p>“</p>	Need to do this
---------------	--	--	---	--	--	--	-----------------

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

#24	<p>Evaluation practices</p> <p>Has the hatchery conducted fishery contribution studies to:</p> <p>Determine the requirements for evaluating and improving management programs?</p> <p>Develop guidelines that define the geographical area and identify component stocks (hatchery and/or wild) that comprise the management unit?</p> <p>Develop guidelines that define if the proper stocks of fish are currently being used?</p> <p>Determine which management units contribute to a specific fishery and the time periods of those contributions?</p> <p>Determine the relative contributions of the various management units to a specific fishery over the different time periods?</p>					<p>Research group does fisheries contribution studies</p> <p>“</p> <p>“</p>	<p>Need better communication between research and hatchery staff; may need additional personnel</p> <p>“</p> <p>“</p>
#25	<p>Training practices</p> <p>Does the hatchery have a training schedule for its staff?</p> <p>Does each staff member have a personal training plan approved by a supervisor and reviewed annually?</p> <p>Does the hatchery routinely exchange training details between other hatcheries and agencies?</p> <p>Does the hatchery encourage and reward off-duty training of staff?</p> <p>Does the hatchery conduct monthly staff meetings?</p>					<p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p>	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#26	Are monthly hatchery monitoring visits being conducted by a qualified fish health specialist?				✓	Comes only every 6 weeks	More frequent trips
#27	Are all of the functions of the hatchery yearly monitoring visits being completed as described below?		✓			Review of records	
#28	Is the hatchery following accepted sanitation procedures?						
	Are there any sources of pathogen-free water, especially for incubation and early rearing?				✓	Inspection/Discussion	Development of groundwater for incubation & early rearing
	Are the hatchery sanitation procedures understood and being followed?				✓	Inspection/Discussion	Install footbaths
#29	Are water quality parameters being followed? Are the following water quality parameters within criteria? (PM #5a-5h) Water temperature Dissolved gases Chemistry Turbidity Alkalinity and hardness Nitrite Contaminants Go to PM #21		✓ ✓ ✓ ✓ ✓ ✓ ✓	✓	✓ ✓ ✓ ✓	Review of records Review of records No carbon dioxide; Fe & Zn > criteria Exceeds criteria at high flows Review of records Review of records Review of records	May not be significant Run analysis Water treatment for incubation and early rearing

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#30	<p>Are incubation and rearing standards being followed?</p> <p>Are the incubation practices being following the IHOT incubation criteria? (PM #18)</p> <p>Are the rearing practices following the IHOT criteria? (see PM #19)</p> <p>Go to Rearing practices, PM #18-PM #19</p>		✓		✓	<p>Inspection/Discussion</p> <p>Density and flow exceeds criteria at times</p>	Not thought to be a major problem by hatchery staff
#31	Are egg and fish transfer/release requirements met?		✓			Discussion	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#32	Is the hatchery's program outlined in a subbasin management plan? Go to subbasin plan, PM # 1		✓			Columbia Basin System Planning Production Plan + Idaho Power agreement	
#33	Is the hatchery operating under a current hatchery operational plan? Go to operational plan, PM # 2		✓			IHOT + Rapid River Operational Plan	
#34	Is a hatchery monitoring and evaluation plan in place? Go to hatchery monitoring and evaluation plan PM # 3				✓	Monitoring Information supplied; no written plan to team	Develop plan for IHOT Operational Plan

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#35	<p>Does the hatchery program meet requirements established in the regional hatchery policies and subbasin planning documents in the following areas: species, stock, broodstock collection location, broodstock numbers, broodstock collection strategy, and spawning and egg-take protocols.</p> <p>Does the hatchery program meet the requirements for the following: (PM #1-PM #2)</p> <p>Species protocols? (PM #4a)</p> <p>Stock protocols? (PM #4a)</p> <p>Broodstock collection location protocols? (PM #41)</p> <p>Broodstock numbers protocols? (PM #42)</p> <p>Broodstock collection strategy protocols? (PM #41)</p> <p>Spawning protocols? (PM #42)</p> <p>Egg-take protocols? (PM #42)</p>		<p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p> <p>✓</p>			<p>Review of plans</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p> <p>Discussion</p>	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#36	Does the hatchery's performance meet requirements outlined in the regional hatchery policies and in subbasin and hatchery plans for the following areas: percent smoltification, rearing density, disease condition, and the number, size date(s), and location at release.						
	Percent smoltification (PM #22a1)	✓				No goal	
	Rearing density (PM #22a2)		✓			Review of records/Discussion	
	Disease condition (PM #22a3)		✓			Review of records/Discussion	
	Number at release (PM #22a4)				✓	1 out of last 2 years in compliance	Need better returns
	Size at release (PM #22a5)		✓			Review of records/Discussion	
	Date of release (PM #22a6)				✓	Review of records/Discussion	NMFS did not approve release
	Location at release (PM #22a7)		✓			Review of records/Discussion	
#37	Are fish reared in the subbasin or acclimated in the subbasin?						
	Rapid River releases		✓			Discussion	
	Hells Canyon releases				✓	Discussion	Construction of acclimation pond at existing release site (Hells Canyon) or new acclimation/release site
	See PM #22b						
#38	Is the release strategy appropriate for the program?		✓			Discussion	
	See PM #22c						

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#39	<p>For new programs, has a broodstock collection plan been developed?</p> <p>Is the broodstock collection plan written? ✓</p> <p>For a non-captive broodstock program:</p> <p>Was an unbiased, representative sample collected? ✓</p> <p>Was the recommended number of broodstock collected? ✓</p> <p>For a captive broodstock program:</p> <p>Were captive brood progeny excluded as donors for propagating the next generation of the captive broodstock program? ✓</p> <p>Were full-sib crosses avoided? ✓</p> <p>Is the broodstock collection plan understood and being followed by staff? ✓</p>					Existing program, does not apply	
#40	<p>For a new program, was the donor selection outline followed in selecting the hatchery broodstock?</p> <p>Is a donor selection plan written? ✓</p> <p>Was the donor selection outline followed in selecting the broodstock? ✓</p> <p>Was the target stock recommended in the donor selection process actually used? ✓</p>					Existing program, does not apply	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#41	For existing programs, were the broodstock collection procedures followed?						
	Is the broodstock collection plan written?		✓			Review of plan	
	Does the broodstock collection plan follow the guideline:		✓			Discussion	
	Was an unbiased, representative sample collected?		✓			Discussion	
	Was the recommended number of broodstock collected?		✓			Discussion	
#42	Were the appropriate number of spawners, male/female ratios, and fertilization protocols used?						
	Are the spawning protocols written?		✓			Review of plan	
	Are daily or weekly spawning logs available?		✓			Review of records	
	Were the appropriate number of spawners used?		✓			Review of records	
	Did you attempt to spawn all collected broodstock and randomize mating with respect to age class, and other traits?		✓			Discussion	
	Was the sex-ratio within the limits given in the performance standards?		✓			Review of records/Discussion	
	Were the fertilization protocols followed?					Discussion	
	If the hatchery needed to reduce the number of eggs retained, was this done by representative sampling of each male/female cross?	✓				Discussion	

Table 1 Rapid River Hatchery Compliance (Spring Chinook) With Performance Measures

PM #	Description of Performance Measure	Compliance Status				Basis for Compliance or Non-Compliance	Remedial Action Needed for Compliance
		N/A	Yes	?	No		
#43	Is there a genetics monitoring and evaluation program in place?					No plan supplied to inspection team	Develop plan for IHOT Operations Plan
	Is a genetics monitoring and evaluation program available?				✓		
	Does the plan address the following elements listed in IHOT:						
	Does the program have elements needed to meet evaluation goals 1-4?	✓					
	Has a qualified geneticist reviewed and endorsed the program (goal 5)?	✓					
	Will the program collect the data and maintain the records needed to evaluate compliance on an ongoing basis (goal 5)?	✓					
	Is it understood and followed by staff?	✓					

Section 4

Remedial Actions

Based on the compliance status for each performance measure, remedial actions were developed. The required remedial actions are organized into five categories. The types of categories range across a spectrum from those actions that are beyond human control to those that require a change in agency policy or procedures to those that have a significant capital cost to put in place. The following are the five types of remedial actions identified under phase 1 of the audit:

The Five Types of Remedial Actions

Type	Description
1	Non-compliance issues resulting from items beyond human control or PM not relevant for this hatchery
2	Remedial actions requiring changes in agency policies or procedures
3	Remedial actions requiring changes in monitoring coverage or interval
4	Remedial actions requiring significant capital expenditures
5	Remedial actions that may require significant capital expenditures but not clearly definable at this time

Remedial Actions at Rapid River Hatchery (Spring Chinook)

This section presents the corrective actions required to bring the Rapid River Hatchery Spring Chinook program into compliance with the IHOT performance measures. The remedial actions suggested here are just that, suggestions developed by the Montgomery Watson Audit Team. For some non-compliance areas, other remedial actions could be proposed. The required remedial actions are cross-referenced to each IHOT performance measure that was not in compliance. Where appropriate, the costs associated with the remedial actions are also presented (Table 2).

The cost estimates presented in this section are based on professional experience from similar projects. In most cases, only a lump-sum figure is presented and detailed take-off lists have not been prepared. The cost estimates are essentially order of magnitude estimates ($\pm 40\%$).

More importantly, the suggested remedial activities may also present several levels of action. Optional actions have been listed for several problems. These optional actions are desirable for either operational or safety considerations.

Table 2. Remedial Actions Required at Rapid River Hatchery (Spring Chinook)

Remedial Action Required	Cost	PMs²
Type 1 - Non-compliance issues resulting from items beyond human control or PM not relevant for this hatchery		
Need improved adult returns (the hatchery has not been meeting its egg take goal, smolt release goal, or smolt-to-adult goal)	---	4c,4g, 4h,22a4
Security alarms and telephone pagers	---	6
Type 2 - Remedial actions requiring changes in agency policies or procedures		
Prepare hatchery monitoring and evaluation plan	---	3
Review water temperature criteria	---	5a
Increase water rights for hatchery	---	5b
Regional quality control officer to evaluate feeds	---	12
Develop specific rearing criteria for feeding training in outdoor raceways		19
Improve coordination with NMFS to reduce delays in release due to ESA permit issues	---	22a5
Increase in frequency of routine fish health examinations	---	21,26
Disinfection of fish transport cab	---	23
Reduction of DO to 8 ppm in transport after systems are functioning properly	---	23
Development of smoltification goal	---	22a1
Better communication between research group and hatchery; may need additional personnel	---	24
Install foot baths	---	28
Develop genetics monitoring and evaluation plan	---	43
Type 3 - Remedial actions requiring changes in monitoring coverage or interval		
Run analysis for carbon dioxide, iron and zinc	\$100	5c

² PMs are Performance Measures that were extracted from the IHOT 1995 report. The IHOT Performance Measures are listed in Table 1 in Section 3 in numerical order.

Remedial Action Required	Cost	PMs ²
Type 4 - Remedial actions requiring significant capital expenditures		
Improvements to adult holding and crowding systems		4b,7
Pond #1 Crowder, spray system, relocation of fence	\$80,000	
Pond #2 Concrete lining, piping, screening	\$150,000	
Pond #2 Crowder, spray system	\$120,000	
Rebuild intake to meet current criteria and replace piping to increase flow to Pond #2		5b,10
Construct new intake	\$250,000	
Manually operated gate at intake	\$10,000	
Rail crane for dam	\$50,000	
Rebuild dam (optional)	\$250,000	
Install 1,000 ft of new 36" pipe	\$150,000	
Install 400 ft of new 24" pipe	\$30,000	
Water treatment for incubation and early rearing		5d,5h,8,28
Pumps and sand filtration for incubation (500 gpm)	\$70,000	
Ozone disinfection for incubation & early rearing (2,300 gpm) (Optional)	\$200,000	
Provide early rearing tanks for full program and additional building space		9
44 - 80 cf early rearing tanks @ \$1,500/tank	\$66,000	
4600 sf pre-engineered metal building @ \$40/sf	\$184,000	
Piping, electrical, site work	\$40,000	
Modify raceways to allow draining, drying, and disinfection	\$5,000	
Install backup generator for feed freezer	\$12,000	9
		12
Type 5 - Remedial actions that may require significant capital expenditures but not clearly definable at this time		
Flow and density criteria <u>slightly</u> over standards during some time of year. Could require more rearing space and water flow, but should be studied carefully.	---	19
Iron and zinc concentrations are greater than the criteria	---	5c
Development of groundwater supply for incubation and early rearing	---	5d,5h
Construction of acclimation pond at existing release site (Hells Canyon) or new acclimation/release site	---	22b

Hatchery Contribution to Fisheries, Spawning Grounds and Hatcheries

This section presents the audit findings for the Rapid River Hatchery (Spring Chinook) contribution of adult fish to fisheries, local fisheries, spawning grounds and hatcheries. Data is reported by broodyear. A broodyear refers to the adult contribution from the eggs produced from a single group of spawning adults. For some species, this may include fish caught as 2, 3, 4, 5, and 6-year old fish. Because of the return distribution and data processing delays, the complete adult contribution for a given broodyear may not be available until 4-5 years after the fish have been released from the hatchery.

Table 3. Adult Contribution to Fisheries, Spawning Grounds, and Hatcheries - Rapid River Hatchery (Spring Chinook)

Year	Fisheries ³ (Broodyear)	Spawning Grounds ³ (Broodyear)	Hatchery ³ (Broodyear)	Smolt to Adult Survival (percent)
1981				
1982				
1983				
1984				
1985	216	---	941	0.041
1986	953	---	2,115	0.116
1987	444	---	555	0.043
1988	1,247	---	114	0.054
1989	487	---	0	0.024
1990				
1991				
1992				

³ Data obtained from Missing Production Groups Annual Reports or from the Regional Mark Information System database.

Annual Operating Expenditures

The level and detail of annual operating expenditures varies widely depending on hatchery, operating agency, and funding source. When provided, expenditures were presented in terms of personnel costs, operating costs (power, feed, supplies), capital costs, indirect costs charged to the Federal government, third-party costs, and other costs. These cost components were summed to determine a total hatchery annual cost. Based on discussion with the hatchery manager, the percent of total hatchery costs allocated to a given program were estimated. The total hatchery costs and the percent of hatchery costs allocated to a given program were used to compute the cost of a given program. Table 4 shows the annual operating expenses for the Rapid River Hatchery (Spring Chinook).

Table 4. Annual Operating Expenses - Rapid River Hatchery (Spring Chinook)

Component	1993	1994	1995
Personnel Costs ⁴	\$152,261	\$165,939	\$84,537
Operational Costs ⁴	\$68,126	\$71,276	\$26,894
Capital Costs ⁴	\$1,170	\$1,131	\$1,300
Indirect Costs ⁴	\$50,245	\$4,3167	\$18,494
Lumped Hatchery Costs ⁵			
Lumped Third Party Costs ⁵	\$292,960	\$447,953	\$139,056
Total Hatchery Costs	\$564,763	\$729,466	\$386,608
Source of Funds			
Idaho Power	100%	100%	100%
Program Production (lb)	--	--	--
Total Production (lb)	--	--	--
Program as Percent of Total	100%	100%	100%
Program Costs	\$564,763	\$729,466	\$386,608

⁴ Includes estimated electrical costs of \$12,000/year

⁵ If it was not possible to obtain a detailed cost breakdown from an agency or third party, the undivided costs were entered here.

M97008230

Report Number (14) DOE/BP--49408-7

Publ. Date (11) 199603

Sponsor Code (18) DOE/BP A, XF

UC Category (19) UC-900, DOE/ER

19980619 049

DTIC QUALITY INSPECTED 1

DOE