

## DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE



F13 APR 1995

MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr Frank Cirillo, Jr)

FROM: HQ USAF/RT

SUBJECT: USAF BRAC '95 ANG Information, 950405-14

This letter responds to the letter from George V. Voinovich, Governor of Ohio as requested. The site survey to which he refers is going through the process of validation, and will be available once approved by the Base Closure Executive Group.

In paragraph three, the governor states little has changed in the past two years. He is correct in the statement about the AF Reserve (AFRES) unit becoming a wing. However, the AF Reserves have not moved into facilities targeted in BRAC '95 for use by the Air National Guard (ANG). The AFRES wing moved to the other side of the base and occupies different facilities, whereas, the ANG will occupy F-16 facilities vacated by AFRES during its conversion to C-141s. BRAC '93 and BRAC '95 have no correlation to each other in comparisons.

Governor Voinovich voices a continuing concern of the ANG in his last two paragraphs. Strong community support, visibility, and a good recruiting base are some of the aspects of a strong ANG unit. However, while the ANG feels remaining in civilian communities is the ideal situation, there are only so many defense dollars for maintenance of infrastructure. Our analysis showed it was more cost effective to relocate the ANG units from Springfield-Beckley Municipal Airport to Wright Patterson AFB. We reviewed all our air reserve component actions with reference to these issues, and are confident they are accounted for.

I trust this information will adequately cover the governor's concerns when comparing BRAC'93 to BRAC '95 and will help the Base Closure Commission in their deliberations.

Bond ?

3LUME, JR., Maj Gen, USAF Assistant to the Chief of Staff Ignment and Transition

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These are responses that came in From RT. I have copies, Steve. Note the

ECTS#3



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Major General Jay Blume (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

#### Dear General Blume:

I am forwarding a letter regarding the proposed closure of Springfield-Beckley Air Guard Station, Ohio for your comment. The letter, submitted by Governor George Voinovich of Ohio, raises several concerns regarding the proposed closure.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on this letter no later than April 24, 1995. Thank you for your assistance in this matter.

//

Francis A. Cirillo Jr., PE Air Force Team Leader

RT369



## STATE OF OHIO OFFICE OF THE GOVERNOR

COLUMBUS 43266-0601

March 31, 1995

59

950405-14

The Honorable Alan Dixon Chairman 1995 Base Closure & Realignment Commission 1700 N. Moor Street, Suite 125 Arlington, Virginia 20009

Dear Senator Dixon:

I was disturbed to learn of the Air Force's recommendation to realign Ohio Air National Guard units from Springfield to Wright Patterson AFB as part of the 1995 base closure and realignment actions. This same proposal was proffered in 1993, only to be overturned because it was not cost effective.

By the Air Force's own admission, the cost savings in the 1993 recommendation were grossly inaccurate. In the initial announcement, the cost of moving the Springfield units was estimated at \$3 million. Further analysis of the proposal projected moving costs in excess of \$42 million. The Air Force then backed away from the proposal and recommended that the units stay in place. This course of action was upheld by the BRAC Commission.

Little has changed over the past two years to warrant this recommendation. In fact, the Air Force Reserve unit currently stationed at Wright Patterson Air Force Base has been upgraded from a group to a wing and has expanded into many of the facilities targeted for use by the Air National Guard in the last proposal.

As I understand it, the next step in this process will be a site analysis of the proposal to validate its cost effectiveness. I urge your support in ensuring full disclosure by the Air Force of its methods for determining cost effectiveness and a free and open exchange of information at all levels of the Air Force as we move forward on this issue.

2

With regard to the military value of the proposal, I feel both readiness and recruiting will suffer if the Air National Guard is relocated to an active installation. The Air Guard enjoys superior facilities and a strong community recruiting base in Springfield. Movement to WPAFB will isolate the units from the community and result in expensive, unnecessary military construction to adequately house the Guard.

The strength of the National Guard lies in its direct ties to the community. This method of stationing America's community-based defense force has not only served us well, it has proven to be the most economical way to recruit, retain, and maintain National Guard operations. Upon close scrutiny of this proposal, I know you and members of the Commission will feel the same way.

Sincerely

George V. Voinovich

Governor

<b>EXECUTIVE</b>	CORRESPONDENCE	TO ACKING	CVCTEL	CTO /
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950405-13

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# Plattsburgh, New York

Clyde M. Rabideau, Jr.

Office of the Mayor City Hall Plattsburgh, New York 12901 518-563-7701

4-4-95

BRACC/New York ALERT

To: Senator Daniel Patrick Moynihan

> Senator Alphonse D'Amato Representative John McHugh

Mayor Clyde Rabideau Wydof di Soow

Plattsburgh Air Force Base

Via Fax and FEDEX

Pleased roles to this jumber when responding 95047

Our recent information request to the BRACC, promulgated by Commissioner Davis, will not be honored according to BRACC Staffer Jeff Campbell in a phone conversation yesterday with our Military Affairs Representative, B/Gen Thomas Tobin (Ret.).

According to General Tobin, the reason Mr. Campbell gave for this recalcitrance was: "because Plattsburgh and McGuire AFB are not on this year's list, they don't have the information at the ready." This, even though all the data on these bases is in their file room from the 1991 and 1993 BRACC processes.

New York cannot let Plattsburgh be denied a rebuttal a second time. prevail upon the BRACC to provide the information requested by Team Plattsburgh, the State of New York and--indirectly--one of their very own Commissioners.

Your insistence and support will make this happen.

Commissioner Davis cc:

\* CHIP WAL GREN PHONED THE MAYOR AND INDICATED THAT THE INFORMATION WAS RECEIVED AND THAT THE CONTENTS OF THIS MEMO IS INACCURATE 🛠



## Plattsburgh, New York

Clyde M. Rabideau, Jr. Mayor Office of the Mayor City Hall Plattsburgh, New York 12901 518-563-7701

Please refer to this number when responding 950404-13

3-31-95

Chairman Alan J. Dixon
Base Realignment and Closure Commission
1700 North Moore Street 1425
Arlington, VA 22209

Dear Chairman Dixon:

As per the March 21 request of Commissioner General James B. Davis, USAF (Ret.) to the community's Military Affairs Representative, B/Gen Thomas Tobin (Ret.), please find enclosed a set of questions/requirements for statistical analysis and data collection relative to Plattsburgh Air Force Base.

We will appreciate expeditious attention to this matter and trust Commissioner Davis will be properly edified with the resulting information.

Questions may be directed to this office at any time.

Very truly yours

Clyde/M. Rabideau, Jr.

Mayor

Enclosure

cc: Senator Alphonse D'Amato

Senator Daniel Patrick Moynihan

Representative John McHugh Clinton County Legislature

Town of Plattsburgh

Common Council
Team Plattsburgh

Broydrick, Broydrick and Dacey

#### **MEMORANDUM**

TO:

FROM: DATE:

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SUBJECT:

Request for Information, Time Sensitive

On 21 March 1995, I had a lengthy telecon discussion with Commissioner General James B. Davis, USAF (Ret.) concerning Plattsburgh Air Force Base and the steps necessary to accomplish a "Re-Direct" of the 1993 decision to close the base.

General Davis made the following suggestions:

- Send a letter to Chairman Dixon from our Congressional leaders. This letter is already in BRAC's hands.
- Request the BRAC staff re-run the numbers.

General Davis stated that, to his knowledge, the 17th and 18th of April would be the first time that all Commissioners would be in Washington.

Attached please find a list of questions Team Plattsburgh believes are necessary are part and parcel of a "re-run" of the numbers. Specifically, we respectfully request the questions be answered to see if any of the data has been changed since the 1993 BRAC decision and to assist Team Plattsburgh in its effort to obtain a Re-Direct by the 1995 BRAC.

Should you have any questions or require any further information, please feel free to contact me during normal business hours at telephone number (518) 523-4279. Information may be sent via fax to (518) 891-4101 at any time.

Thank You in advance for your prompt attention to this matter.

Please provide answers to the following questions and areas of concern.

- 1. What are the certified usable ramp spaces at McGuire and Plattsburgh?
- 2. Are there any restrictions as to parking; ie: a lack of flexibility at McGuire and/or Plattsburgh?
- 3. What is the runway length of McGuire? Is the KC-10 restricted as to Maximum Gross Weight for takeoff due to runway length and summer temperature?
- 4. How many parking spots are available at McGuire?
  - KC-135 equivalent
  - Any size comparison
  - How do those numbers compare to Plattsburgh?
- 5. Compare the refueling capacity of McGuire and Plattsburgh under the following categories:
  - Storage
  - Pits
  - Laterals
  - · Simultaneous refueling
  - Sources
  - Methods of Supply
- 6. Compare the condition of the ramp and runways at McGuire to those at Plattsburgh. (Why pump money into a tired facility when you have one in a better location in mint condition?)
- 7. What is the current bead-down at McGuire by aircraft type and unit?
- 8. Review the status of housing at McGuire compared to Plattsburgh
  - Number of houses on base
  - Number of houses off base

(Because the FB-111's had left Plattsburgh, there was a major housing renovation in progress so as to have the best on-base housing available when the Mobility Wing arrived at Plattsburgh. All ignored - all forgotten. Off-base housing at Plattsburgh available due to departures of personnel - it's a buyer's market.)

9. Review and compare the AICUZ data of Plattsburgh and McGuire.

(1993 BRAC penalized, as we feared they would, Plattsburgh for having the "only second generation program" and totally swept under the rug the fact that McGuire has no AICUZ program. There must be some fairness in rational and comparison when a head-to-head competition is created.... Especially when the Commissioners create the competition "In the interest of fairness".

10. Provide a list of customers and run the flying times to these customers from McGuire and Plattsburgh.

(General Johnson created, on his own, proximities to customers as the key reason for McGuire to be chosen as the Eastern Air Mobility Wing. When running the flying times, be certain to add the time to fly departures required to get out of and out from under the New York City, Newark, Philly triangle. The liability of operating out of McGuire is real and has been a factor in Air Force operations for at least the last 12 years and will ultimately impact operations from McGuire in the next decade.)

- 11. Where are the tankers of the Air Force based? Request 2 charts:
  - AMC Bed-down
  - ACC Bed-Down

If not broken down to reflect Guard and Reserve verses Active Duty Forces, then two more charts are required:

- AMC Bed-down of Guard and Reserve
- ACC Bed-down of Guard and Reserve

(Plattsburgh believes that there are no Active Duty tankers in the Northeast.)

- 12. What construction is on-going at McGuire?
- 13. What construction is requested in the 96, 97, 98, 99 and 2000 Milcon budget for McGuire?
- 14. What BRAC funds are being spent at McGuire and what are programmed?
- 15. Task the FAA to compare, in depth, the Plattsburgh and McGuire traffic. Place particular emphasis on where might aircrews best accomplish crew training with proper separation and safety.

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405 - 5

FROM: CONNOR, MARTIN	TO: 01 X0 W
MIE MINORITY LEADER	MLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
NY STATE SENAE	DBCRC
INSTALLATION (s) DISCUSSED: ROME LAB	

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CHAIRMAN DEKON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
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DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER		X	
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	TYPE OF ACTION REQUIRED						
	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature				
	Prepare Reply for Staff Director's Signature		Prepare Direct Response				
'X	ACTION: Offer Comments and/or Suggestions		FYI				

Subject/Remarks:

LETTER OF SUPPORT FOR ROME LAB.

Due Date: 950407	Rousing Date: 950405	Date Originated: 950404	Mail Daze:



# Martin Connor

25TH SENATE DISTRICT . BROOKLYN . MANHATTAN

#### For immediate Release:

April 5, 1995

Contact: Steven Osborne, Press Secretary

518-455-2415

SENATE DEMOCRATIC LEADER MARTIN CONNOR URGES COMMISSION TO REJECT DEFENSE DEPARTMENT DECISION TO CLOSE ROME LAB

Letter To Defense Base Closure Realignment Commission Says Proposal Would Be Great Blow to New York Economy

State Senate Democratic Leader Martin Connor (D-Brooklyn/Manhattan) has written to former U.S. Senator Alan J. Dixon, the chairman of the Defense Base Closure Realignment Commission, urging him to reject a U.S. Department of Defense proposal to relocate the Rome Lab at Griffiss Air Force Base to two sites in New Jersey and Massachusetts.

A copy of the Democratic Leader's letter is attached.

Please refer to this number when responding 950-05 - 5

Albany Office: 907 Legislative Office Building, Albany, New York 12247 • (518) 455-2701

New York Office: 270 Broadway, Suite 612, New York, New York 10007 • (212) 417-5505

District Office: 125½ Montague Street, Second Floor, Brooklyn, New York 11201 • (718) 596-8250





#### THE SENATE STATE OF NEW YORK ALBANY 12247

April 4, 1995

Honorable Alan J. Dixon Chairman Defense Base Realignment & Closure Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Chairman Dixon:

I am writing to strongly urge that the Defense Base Realignment & Closure Commission reject the recommendation by the Department of Defense to close the Rome Lab research facility and relocate its operations to Fort Monmouth in New Jersey and Hanscom Air Force Base in Massachusetts. The State of New York has already been hit disproportionately hard by military base closings in recent years, and this recommendation to close the Rome Lab represents yet another serious blow to New York's economy.

The Rome Lab, which conducts research and development in such areas as photonics, computer science and communications, employs some 850 people, the majority of whom are civilians. Local officials have estimated that this facility is directly responsible for another 3,000 jobs in the area, and that it generates more than \$300 million in economic activity. Its loss to the State of New York, and particularly to the Rome community, will be enormous.

As I am sure you are aware, the closing of other military missions at Griffiss Air Force Base that were ordered under the 1993 round of base shutdowns cost the Rome area an estimated 4,500 jobs. To compound this tremendous, and recent, blow to the local economy with the closure of the Rome Lab would be tantamount to sounding an economic death knell for this community.

The Rome Lab clearly has tremendous military value to the Air Force in its present form and to remove its operations to two other sites outside of New York could very well jeopardize its effectiveness. Part of this facility's success most assuredly depends on the performance of its current employees in the Rome area, and these are working relationships that should not be severed.

Thank you for your consideration in this matter. Again, I urge you most strongly to reject this ill-conceived proposal and to recommend that the Rome Lab remain open and in New York State.

Sincerely,

Martin Connor

MC: jck



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Please refer to this number excuse to the SCY 05-15R

April 6, 1995

The Honorable Martin Connor Minority Leader The Senate State of New York Albany, New York 12247

Dear Senator Connor:

Thank you for your letter expressing your support for retaining the Rome Laboratory at Griffiss Air Force Base in New York. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

Jan J. Dixon

Chanman

AJD:cw

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405-16

FROM: SILVER 15HELDOW	TO: 01 XOW
ME: 5 PEAKER	TITLE: CHAIRMAN
ORGANIZATION: NY STATE ASSEMBLY	ORGANIZATION: VBCRC
INSTALLATION (s) DISCUSSED: ROME LAB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			<u> </u>
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DERECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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TYPE OF ACTION REQUIRED

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Prepare Reply for Staff Director's Signature		Prepare Direct Response					
ACTION: Offer Comments and/or Suggestions	1 /	FYI					

Subject/Remarks:

REQUESTING THAT HE AND ASSEMBLYWOMAN ROAWN DESTITO BE ALLOWED TO ADDRESS OBCRE AT MAY 5 REGIONAL HEARING.

HANDLED BY PHONE PER CHIP WALGREN

Due Date: 050407	Rousing Date: 950405	Date Originated: 950404	Mail Date:
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# THE ASSEMBLY STATE OF NEW YORK ALBANY

Room 932 Legislative Office Building Albany, New York 12248 (518) 455-3791

April 4, 1995

Please refer to this number 1650405 — 16

Mr. Alan J. Dixon, Chairman
Base Realignment and Closure Commission
1800 North Moore Street
Suite 1425
Arlington, VA 22209

Dear Mr. Dixon:

I am requesting that Assemblywoman RoAnn Destito and I, on behalf of the New York State Assembly, be provided appropriate time to address the Base Realignment and Closure Commission at the May 5, 1995 hearing in the City of New York.

We intend to present arguments to reverse the unfortunate recommendation by the Department of Defense to abandon the Rome Laboratory facility. We will focus our testimony on existing actions and future commitments by the New York State Legislature.

We remain committed to the defense conversion policies set forth by President Clinton and to a future that maintains Rome Laboratory as a leader in defense-related information technology.

I look forward to appearing before your Commission on May 5 in New York. I have asked my staff to reach out to your office as soon as possible to confirm times.

Sincerely

SHELDON SILVER

Speaker

SS/lk



1700 NORTH MOORE STREET SUITE 1425 Places (what to this number ARLINGTON, VA 22209

703-696-0504

with 150405-16R1

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

April 24, 1995

The Honorable Sheldon Silver Speaker, The Assembly State of New York Room 932 Legislative Office Building Albany, New York 12248

Dear Speaker Silver:

Thank you for your letter to the Defense Base Closure and Realignment Commission requesting that the Commission provide you and Assemblywoman RoAnn Destito with time to speak in support of Rome Laboratory during the May 5 regional hearing in New York City. I certainly understand your interest in the base closure and realignment process and welcome your participation in the regional hearing.

The Commission has proportioned its time allocations at regional hearings based on those installations that are negatively affected by the Defense Department's recommendations. The State of New York has 105 minutes for testimony presentation. The Commission has requested that the elected officials in New York (the governor, the two senators, and the affected representatives) work together to ensure that the allotted time is best allocated to address the concerns of the people and communities affected by the recommendations. I encourage you to work with Governor Pataki, Senators Moynihan and D'Amato, and Representative Boehlert to obtain a portion of New York's time for your testimony in support of Rome Laboratory.

Of course, at any time during this process, you are welcome to submit written testimony in support of Rome Lab. I want to ensure you that all information received by the Commission, either in written form or through testimony before the Commission, receives the same careful review and analysis.

Page 2 April 24, 1995 Speaker Silver

Please do not hesitate to contact me if I may be of additional assistance as we go through this difficult and challenging process.

Sincerely,

an J. Dixon

hairman

AJD:cw

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405-17

	TO: 01 XOW
ME EXECUTIVE SECRETARY	ME CHAIRMAN
ORGANIZATION: BAY AREA COUNCIL	ORGANIZATION:
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
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GENERAL COUNSEL				COMMISSIONER KLING		-	
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CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR_INFORMATION SERVICES							

TYPE OF ACTION REQUIRED Prepare Reply for Chairman's Signature Prepare Reply for Commissioner's Signature Prepare Reply for Staff Director's Signature Prepare Direct Response ACTION: Offer Comments and/or Suggestions FYI

Subject/Remarks:

REQUESTING THEY BE ALLOTED 30 MINUTES AT SAN FRANCISCO REGIONAL HEARING.

\* HANGLED PHONE CONJECSATION\* SUBBESTEO HE CALL GOUS OR SEN OFFICES

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#### COUNCIL MEMBERS

AL-EB

April 3, 1995

950405-17

If you accept the

If you

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AUSA-EB

COAPHS-BA

Mr. Alan J. Dixon, Chairman

Northern California area.

DAV-O

Defense Base Closure and Realignment Commission

1700 North More Street, Suite 1425

FRA-BA Arlington, VA 22209

FRAAUX-EB

Dear Chairman Dixon

MCUVC

The Council is comprised of organizations from the military, uniformed services, veterans and the defense support industry. It advises and educates government on matters of concern to more than 1.2 million people who live in Northern California.

the California hearings which probably will be held in San

in the BRAC Northern California public hearings to present

Francisco on April 28th, the Council requests you accept, or

forward the request, please confirm to the Council with a copy

arguments -- pro and con -- on Closures and Realignments in the

Because it is unclear who is setting the agenda for

The Council hereby requests 30 minutes of agenda time

NCCOMO

NERA-BA

NL-EB

NRA-BA

ROA-BA

ROAL-EB

NSL-NÇ

TROA-BA

VFW-BA WN-BA

I will coordinate for the Council.

forward, this to the appropriate authority.

request please acknowledge before April 15, 1995.

of your forwarding correspondence by the same date.

ASSOCIATE MEMBERS

ENGUS-CA

NGA

NNOA

PHSA-EB

Sincerely

Donald R. Hawks

Executive Secretary

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405 -18

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #							
FROM: NEMFAKOS, CHARLES P.				TO: 101 XOW			
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ORGANIZATION: BASE STRUCTURE EVALUATION			ORGANIZATION:				
INSTALLATION (s) DISCUSSED:							
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CHAIRMAN DEKON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			

COMMISSIONER KLING

COMMISSIONER STEELE

COMMISSIONER MONTOYA
COMMISSIONER ROBLES

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EXECUTIVE SECRETARIAT			ARMY TEAM LEADER
	-		NAVY TEAM LEADER

DERECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER
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CHIEF FINANCIAL OFFICER	1		INTERAGENCY TEAM LEADER
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DIR/INFORMATION SERVICES

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

GENERAL COUNSEL

MILITARY EXECUTIVE

DIR/CONGRESSIONAL LIAISON

RESPONSE TO HOF 17 QUESTIONS FORWARDED TO THE WAVY BY ALEXYELLIN REGARDING SHIP MAINTENANCE

Due Date:	Rowing Date: 950405	Date Originated: 950331	Mail Date:
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#### DEPARTMENT OF THE NAVY

OFFICE OF THE SECRETARY WASHINGTON, D.C. 20350-1000

LT-0666-F13 BSAT/LB 31 March 1995

Please rates to this number where the received 950Hc

The Honorable Alan J. Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Attn: Mr. Alex Yellin

Review and Analysis - Navy Team

Re: Pro

Provision of Data by the Department of the Navy

Dear Chairman Dixon:

This is to acknowledge receipt of the 29 March 1995 request from Mr. Alex Yellin of your staff concerning ship maintenance.

To be as responsive as possible, I am attaching answers to four of the seventeen requests based on certified information in our 1995 Base Structure Data Base. In accordance with Section 2903(c)(5) of the Defense Base Closure and Realignment Act, I certify that the information described in the attachment is accurate and complete to the best of my knowledge and belief.

Data calls and memorandum requests have been sent in order to obtain and provide you the remaining information in your request. Five of the items (the RAND and CNA studies, the "Report of Shipyard Core," a copy of DoD 4151.15H (DoD Depot Capacity Handbook), and the information briefing) will be provided to you directly from the cognizant organization. Three questions regarding the CRS study, methodology for the estimation of future personnel levels, and any applicable ASN(RD&A) studies regarding flexibility of nuclear maintenance have been withdrawn in compliance with Mr. Jackson's communication of 30 March 1995. We have issued a separate data call to gather the information necessary to completely and substantively address the remaining five questions.

You can expect a final response for the remaining requests as soon as the certified responses are received. I trust this information satisfies your concerns.

Sincerely,

Vice Chairman.

Base Structure Evaluation Committee

Attachment

## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION QUESTIONS CONCERNING SHIP MAINTENANCE

- Q1: "Please provide the following information to the Base Closure and Realignment Commission: Drydock loading schedules for each of the shipyards and the SRF."
- A1: A Supplemental Data Call has been issued to obtain certified data to respond to this request. The response will be forwarded separately.
- Q2: "Please provide the following information to the Base Closure and Realignment Commission: Projected refueling schedules for SSN-688s."
- A2: A Supplemental Data Call has been issued to obtain certified data to respond to this request. The response will be forwarded separately.
- Q3: "Please provide the following information to the Base Closure and Realignment Commission: Projected decommissioning schedule for SSN-688s."
- A3: A Supplemental Data Call has been issued to obtain certified data to respond to this request. The response will be forwarded separately.
- Q4: "Please provide the following information to the Base Closure and Realignment Commission: A briefing (up to TS/SCI level, but preferably Secret) on attack submarine construction, maintenance and refueling issues, to include the possibility of extending the lives of the LA-class; Hill staffers have referred in particular to "The Bookends Brief" and "The Bear Swims." "
- A4: This request has been forwarded by memorandum to the responsible activity. CAPT Kevin Ferguson of the BSAT will coordinate with your staff.
- Q5: "Please provide the following information to the Base Closure and Realignment Commission: Copies of any work by ASNRDA [sic] office regarding flexibility of nuclear maintenance."
- A5: Request withdrawn by Mr. Larry Jackson, BCRC staff, telefax of 30 March 1995.
- Q6: "Please provide the following information to the Base Closure and Realignment Commission: Copies of: RAND Study: US Submarine Production Study by John Birkler. (I believe that the document number for this is MR-456-OSD."
- **A6:** This request has been forwarded by memorandum to the responsible activity. They will respond directly to your office.

## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION QUESTIONS CONCERNING SHIP MAINTENANCE, continued

- Q7: "Please provide the following information to the Base Closure and Realignment Commission: Copies of: CNA Study: Downsizing of Defense Industrial Base & Implications for US Shipbuilding by Leeland."
- A7: This request has been forwarded by memorandum to the responsible activity. They will respond directly to your office.
- Q8: "Please provide the following information to the Base Closure and Realignment Commission: Copies of CRS Study on Navy Attack Sub Programs Feb 95 by Ronald O'Rourke for Congress."
- A8: Request withdrawn by Mr. Larry Jackson, BCRC staff, telefax of 30 March 1995.
- **Q9:** "Please provide the following information to the Base Closure and Realignment Commission: A copy of the *Report of Naval Shipyard Core*, dated 26 January 1994, or more recent copies if available."
- **A9**: This request has been forwarded by memorandum to the responsible activity. They will respond directly to your office.
- Q10: "Please provide the following information to the Base Closure and Realignment Commission: A copy of 4151.18H [sic]. "
- A10: This request has been forwarded by memorandum to the responsible activity. They will respond directly to your office.
- Q11: "Please provide the following information to the Base Closure and Realignment Commission: Number of Direct Labor Man Hours and Days in a Direct Labor Man Year."
- A11: A Supplemental Data Call has been issued to obtain certified data to respond to this request. The response will be forwarded separately.
- Q12: " How did NAVSEA determine private sector shipyard rates, and how were these certified?"
- A12: A Supplemental Data Call has been issued to obtain certified data to respond to this request. The response will be forwarded separately.

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION QUESTIONS CONCERNING SHIP MAINTENANCE, continued

- Q13. "A letter received from Senator Cohen's office indicates that Norfolk does not have a shore-based IMA. Based on past experience, and BSAT data calls, this statement appears to be erroneous. Is it possible that SIMA Norfolk is less than fully-capable of working on nuclear submarines? Does the Regional Maintenance Concept address this issue?"
- A13. The Tidewater Virginia area is served by three Shore Intermediate Maintenance Activities (SIMAs): SIMA Norfolk, SIMA Little Creek, and SIMA Portsmouth. None of the three currently have the capability or are programmed to perform intermediate or depot nuclear work or radiological controls to the year 2001. SIMA Norfolk does have the capability to perform non-nuclear work and quality control on submarines.

Submarines in Norfolk currently receive intermediate level maintenance support from the Norfolk-based tender, the local SIMAs and the shipyard, as required. The shipyard can augment or replace current afloat nuclear IMA capability as required. The programmed retirement of this tender, referred to in Senator Cohen's letter, is part of planned force structure reductions. Implementation of those reductions is expected to continue to fully accommodate the requirements of associated fleet units.

The Regional Maintenance Concept (RMC) proposes the consolidation of maintenance functions within a regional area. The three SIMAs and Norfolk Naval Shipyard would be components in the MidAtlantic Regional Maintenance Activity. Under the RMC, industrial maintenance functions would not be duplicated, all requirements (both intermediate and depot level, and including nuclear work) would be met by the combined military and civilian workforce.

- Q14. "The 1993 capacity calculations indicated that Puget Sound had approximately 20% more capacity than Norfolk. The 1995 calculations indicate that Puget Sound has approximately 20% less capacity than Norfolk. Please comment."
- A14. The calculation of Maximum Potential Capacity entailed optimizing the capabilities of each activity while meeting the workload currently assigned. The primary source for the differences noted can be attributed to the difference in workload mix between the shipyards cited and the time periods referenced.

The reduction in Puget Sound's Maximum Potential Capacity reflect force structure reductions: Puget Sound's previous workload included high man day overhauls and refuelings (e.g. CGNs, SSNs); many of these have been replaced by low man day inactivations. Under the current program, the drydocks and facilities remained fully used but the number of man days necessary to accomplish this required workload was significantly reduced.

The change in Norfolk Naval Shipyard's capacity relative to Puget Sound resulted primarily from changes to ship operating and maintenance cycles. Some cycles were extended, which created additional drydock availability, permitting projection of additional workload, thus increasing their Maximum Potential Capacity.

DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION QUESTIONS CONCERNING SHIP MAINTENANCE, continued

Q15: "What constraints are imposed upon shipyards when calculating maximum potential capacity? Can they hire more people? Can they purchase new capital equipment? Is programmed MILCON assumed to be completed on schedule?"

A15: The Capacity Data Calls sent to the naval shipyards and SRF provide the following constraints and conditions:

- a. Maximum Potential Capacity to be based on a notional eight hour day/five day week.
- b. Current projected workload remains as assigned and must be accomplished.
- c. Sufficient production demand is available to justify maximum hiring, maximum apprentice training, optimum procurement, and maximum equipment support.
  - d. No major MILCON was allowed additional to that already programmed.

In determining Maximum Potential Capacity, the activities were allowed to maximize the variable components of their capacity, such as unlimited hiring, to identify the optimal workload mix.

The data call did not limit hiring, parts procurement, recapitalization, etc. New capital equipment purchases were permitted provided that no unprogrammed major MILCON would be required. Major MILCON is defined to be a project the total cost for which exceeds \$1,500,000 (per NAVFACENGCOMINST 11010.44(series) and Title 10 USC sec 2805). Programmed MILCON was assumed to be completed on the current schedule.

Q16: " Potential shipyard capacity varies from year-to-year. Why? "

A16: In determining its Maximum Potential Capacity, each activity was required to start with its current programmed workload and ensure that those requirements were met within the proposed Maximum Potential Capacity. Because this programmed workload varies, some variation is expected in the Maximums proposed.

The programmed workload varies from year to year in: work package complexity; constraints experienced in work site, skill mix and management attention; and availability of facilities, such as drydocks and enclosures. These variations dictated the amount of additional work that may be added to the projected workload for determination of Maximum Potential Capacity. Shipyards differ from an assembly line operation, wherein the Maximum Potential Capacity is more strictly dependent on the number of work stations available and appears to be a constant over time. For example, a programmed SSN inactivation will require relatively few man days, will obligate a drydock and occupy defueling/refueling equipment. Within the BRAC calculations, those facilities would then not be available to perform more complex and man day intensive workloads.

Q17: " How does a yard estimate how many workers it will have in 2001? '

A17: Request withdrawn by Mr. Larry Jackson, BCRC staff, telefax of 30 March 1995.

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950406-1

EXECUTIVE CORRESPOND	ECC TIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 100906								
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CHIEF FINANCIAL OFFICER		INTERAGENCY TEAM LEADER	1		1
DIRECTOR OF TRAVEL		CROSS SERVICE TEAM LEADER			
DIR_INFORMATION SERVICES		CHIPWALGREN			

Prepare Reply for Chairman's Signature

Prepare Reply for Staff Director's Signature

Prepare Reply for Staff Director's Signature

ACTION: Offer Comments and/or Suggestions

TYPE OF ACTION REQUIRED

Prepare Reply for Commissioner's Signature

Prepare Direct Response

FYI

Subject/Remarks:

LETTER OF SUPPORT FOR PROPOSED MOUE OF THE WAVAL SURFACE WARFARE CENTER, CARDEROK TO PHILADELPHIA,

Due Date: 950408	Rowing Date: 950406	Date Originated: 950405 Mail Date:

### Congress of the United States

Washington, DC 20515

April 5, 1995

The Honorable Alan J. Dixon
Chairman
Defense Base Closure
and Realignment Commission
1700 North Moore Street
Suite 1425
Arlington, Virginia 22209

950406-1

Dear Mr. Chairman:

We write to express our strong support for the Department of Defense recommendation to realign functions from the Annapolis, Maryland site of the Naval Surface Warfare Center, Carderock Division (NSWC/CD) to Philadelphia. This consolidation will promote the enhanced readiness of our armed forces, lower Navy machinery lifecycle costs and improve efficiency while assisting in the conversion of the Philadelphia Naval Shipyard. In terms of comparative economic impact, the Philadelphia region has lost more than 40,000 direct and indirect jobs as a result of closures recommended in all three preceding base closure actions, while the entire state of Maryland has lost a mere 1,700 direct civilian jobs.

NSWC/CD-Philadelphia is the Department of the Navy's only source for in-service engineering and for testing and evaluating (T&E) ship machinery systems. In total, over 10,000 machinery systems including propulsion, auxiliary, electrical and environmental systems and 200,000 models of components are currently operating on Navy surface ships and submarines. A full twenty percent of the Navy's annual budget is devoted to lifecycle costs for these vital systems. NSWC-Philadelphia makes a strong contribution to maintaining military readiness, and consolidating NSWC-Annapolis' research activity would improve on this in a cost effective manner. Consolidating NSWC activities in Philadelphia and Carderock, Maryland began in 1991, as a result of a BRAC order. We agree with the Navy's recommendation to the Commission that we continue to consolidate NSWC activities in Philadelphia because it supports the three core concepts the Commission uses in evaluating realignments, as outlined below.

## I. Military Value: The Navy's Position To Consolidate NSWC Activities In Philadelphia Because It Advances Readiness.

Consolidating research and development, testing and engineering in Philadelphia will foster the critical readiness of Navy systems. Merging Annapolis's R&D activities with the extensive NSWC/CD-P facilities and in-service engineering responsibilities will ensure that full life-cycle development and deployment of all machinery systems will be conducted at one activity. This realignment will promote "synergistic efficiencies", according to the Navy, providing the following advantages:

- Streamlining the acquisition and development process, enabling the Navy to purchase more capable systems at a lower cost.
- Increasing the Navy's ability to respond rapidly to solve immediate problems related to machinery systems, thereby improving operational readiness.

On top of these anticipated savings the Navy will further reduce costs as a result of this realignment due to the lower overhead costs in Philadelphia. Currently, overhead costs per person at Annapolis are significantly higher than those at NSWC/CD-Philadelphia. Implementation of the BRAC '91 reduction at Annapolis will further degrade Annapolis' cost structure. Similarly, implementation of DoD's BRAC '95 recommendation to close Annapolis will further improve NSWC/CD-Philadelphia's already cost efficient operation.

It has come to our attention that inaccurate statements have been made that the Navy's ability to perform CFC reduction research would be adversely affected in the event of the Annapolis consolidation to Philadelphia. This is untrue. As indicated in the responses given by officials at NSWC/CD-Philadelphia to questions fielded by the Navy prior to the BRAC '95 recommendation, Philadelphia has existing CFC facilities and is conducting on-going non-CFC testing. These facilities will enable implementation of BRAC '95 consolidations with little or no schedule interruption and can be accomplished for \$2 million, not \$10 million as claimed by Annapolis.

## II. Return On Investment: The Navy's Recommended Consolidation Will Save \$175.1 Million Over 20 Years.

The facilities at the Philadelphia site of the NSWC/CD are considerably more extensive and capable than those in Annapolis and, therefore, the proposed consolidation can be accomplished quickly, without environmental impact, and inexpensively. DoD estimates that the realignment can be completed for a one time cost of only \$25 million. The anticipated return on this investment is expected within one year, with annual recurring savings after consolidation of \$14.5 million, and a total 20 year cost savings of \$175.1 million.

#### III. Impacts: This Consolidation Will Help Philadelphia Create Jobs After Losing 40,000 Jobs In Three BRAC Rounds, While Maryland Has Lost Only 1,700 Direct Civilian Jobs.

The Philadelphia region is the only region in the country to have military installations closed in all three of the previous BRAC rounds. These actions are forcing 40,000 workers out of their jobs and is resulting in \$50 million in lost tax revenue to the City. These direct and indirect job losses make Philadelphia one of the single hardest hit cities in the country. In BRAC 1991 alone, the Philadelphia region suffered more civilian job losses than any region in the country. The 10,000 direct civilian jobs lost accounted for more than one-third of the national total for this round. This year the Defense Logistics Agency is recommending the disestablishment of the Defense Industrial Supply Center (DISC) in Philadelphia meaning a potential loss of 1,198 direct and indirect jobs.

The history of job losses in the Philadelphia region and Pennsylvania stands in sharp contrast to the losses sustained by Maryland. All totaled, the entire state of Maryland has suffered much smaller civilian job losses in the three previous BRAC rounds totaling 1,700 positions.

The realignment of Annapolis functions to Philadelphia would greatly assist our efforts to recover from these losses by boosting our efforts to successfully convert the Philadelphia Naval Shipyard. The 1,600 engineers, scientists, and technicians as well as the extensive test facilities at NSWC/CD-P have made it an important anchor tenant at the Shipyard, directly responsible for attracting new, technology-oriented business to the site. At this time, Westinghouse Corporation has committed to establishing operations at the Yard citing their desire to locate near NSWC. By coupling the Annapolis R&D activities with Philadelphia's T&E and in-service engineering responsibilities, we anticipate that the activity's business attraction potential will increase significantly.

Consolidation of Annapolis functions began as a result of BRAC '91, with the relocation of over 400 personnel to NSWC-Carderock, Maryland and 100 personnel to Philadelphia. It is our strong belief that the Navy is correct in making the BRAC '95 recommendation based on the compelling military readiness, cost savings and efficiency factors. We thank you for your time and attention to this important matter.

Sincerely,

Member of Congres

CURT WELDON

Member of Congress

United States Senate

ROBERT A. BORSKI

ROBERT A. BORSKI Member of Congress

ROBERT E. ANDREWS
Member of Congress

CHAKA FATTAH Member of Congress

Member of Congress

Rikfarton

RICK SANTORUM United States Senate

OSEPH M. MCDADE Member of Congress

JAMES C. GREENWOOD Member of Congress

JIM SAXTON Member of Congress



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 10, 1995

The Honorable James C. Greenwood United States House of Representatives Washington, D.C. 20515

Plaase rater to this number when responding 450406-1121

Dear Representative Greenwood:

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely.

Alan J. Dixon

Chairman

AJD:js



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Jon D. Fox United States House of Representatives Washington, D.C. 20515

Dear Representative Fox:

Plansa refer to this number when responding 950,406-184

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Duton

AJD:js



1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

WENDI LOUISE STEELE

April 10, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)

The Honorable Jim Saxton United States House of Representatives Washington, D.C. 20515

Dear Representative Saxton:

Please rafer to this number when responding 9,50406-121

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Diyon

Chairman

AJD:js



1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Arlen Specter United States Senate Washington, D.C. 20510

Dear Senator Specter:

Places rater to this number when responding 450406-121

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely.

Alan J. Dixon

AJD:js



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Rick Santorum United States Senate Washington, D.C. 20510

Dear Senator Santorum:

Please refer to this number when responding 950.406-12

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely.

Chairman

AJD:js

#### DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Please refer to this number when responding 950406- \R

April 10, 1995

The Honorable Thomas M. Foglietta United States House of Representatives Washington, D.C. 20515

Dear Representative Foglietta:

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

An J. Dikon

Chairman

AJD:js



#### DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Places a rater to this number when responding 950406-181

April 10, 1995

The Honorable Curt Weldon United States House of Representatives Washington, D.C. 20515

Dear Representative Weldon:

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely.

Alan J. Dixon

Chamman

AJD:js



#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Robert A. Borski United States House of Representatives Washington, D.C. 20515

Please rater to this number wiren responding 950406-1R1

Dear Representative Borski:

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely

AJD:is



#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WEND! LOUISE STEELE

The Honorable Robert E. Andrews United States House of Representatives Washington, D.C. 20515

Pleasa rejer to this number when responding 950406-121

Dear Representative Andrews:

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely

AJD:is ECTS#: 950406-1



#### DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 10, 1995

The Honorable Joseph M. McDade United States House of Representatives Washington, D.C. 20515

Please reier to this number when responding 450 406-1 Rt

Dear Representative McDade:

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

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Sincerely,

Alan J. Divid

Chairman

AJD:js



#### DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 10, 1995

The Honorable Chaka Fattah United States House of Representatives Washington, D.C. 20515

Please refer to this number when responding 950406-18-1

Dear Representative Fattah:

Thank you for your letter expressing support for the Secretary of Defense's recommendation concerning Naval Surface Warfare Center, Carderock Division, Philadelphia (NSWC/CD-P). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the NSWC/CD-P.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely.

Alan J. Dikon

Chairman

AJD:js

## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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# DEPARTMENT OF THE ARMY U.S. AMC SYSTEMS INTEGRATION AND MANAGEMENT ACTIVITY 1222 SPRUCE STREET ST. LOUIS, MO 63103-2834

When respond a 50406-3

April 5, 1995

Mr. Kennedy,

Enclosed is a copy of the 1992 report by the Army's Management Engineering Activity on the cost of moving SIMA from its present location at 1222 Spruce in downtown St. Louis to the Federal Center at 4300 Goodfellow Boulevard in St. Louis. The costs to relocate furniture and computers are probably still valid. Costs that are not included are the lost productivity during actual moving (estimate of \$120,000 per day, 3 to 6 days) and the cost of the planning and moving activities of the SIMA staff (\$850,000). The costs to renovate for us at the Federal Center were based on moving us to a building that has not been used for some time. If we were to move after ATCOM did further downsizing, there could possibly be space that was better suited to our needs and could be outfitted for us at a lesser cost.

If you require any further information on this or any other matter from SIMA, feel free to call me at (314) 331-4254.

Sincerely,

Mary M. Mallott

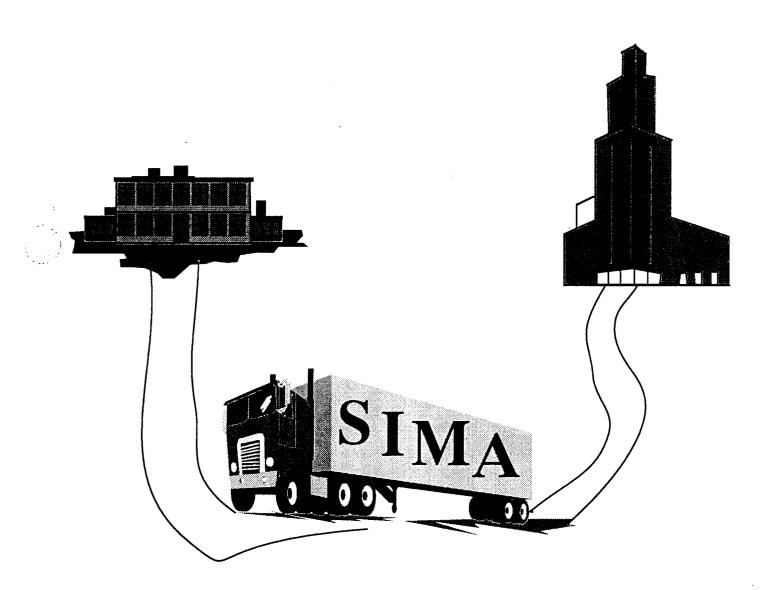
Deputy for Information Technology

Mary M. Madist

SIMA-St. Louis

# FINAL REPORT PROPOSED MOVE OF SIMA ST. LOUIS COST ANALYSIS AND SPACE UTILIZATION STUDY

## SEPTEMBER 1992





## SIMA COST STUDY

OF PROPOSED MOVE AND SPACE UTILIZATION

PREPARED FOR: LOUANN ELLEDGE DIRECTOR, SIMA

PREPARED BY:
LINDA DARWIN
ERNEST W. WEIR
ARMY MATERIEL COMMAND
MANAGEMENT ENGINEERING ACTIVITY
SEPTEMBER 1992

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## PART I EXECUTIVE SUMMARY

#### PART I - EXECUTIVE SUMMARY

In early 1992, LTG Hilmes, Director of Information Systems Command chartered a Task Force to conduct an (AMC) Automation Assessment for the AMC Commander. This Task Force was directed by BG Wynn, Commander 7th Signal Command. This assessment addressed several issues pertaining to AMC's Systems Integration and Management Activity (SIMA). All findings and recommendations of this group were staffed with AMC's organizations for review and comment. The Director, SIMA, was tasked with management of this review and subsequent implementation of accepted recommendations.

To preclude any hint of a conflict-of-interest, the Director, SIMA, asked that the U.S. Army Materiel Command Management Engineering Activity (AMCMEA) conduct an independent analysis of this proposal and also asked that the results of this analysis be used as the basis for making a decision concerning relocation of SIMA. This tasking evolved and grew to include an assessment of possible savings which might be gained by more efficiently and correctly utilizing RAY Building space.

In seeking answers to these two questions - relocation of SIMA to the Federal Center and correct space utilization at the RAY Building - other questions pertaining to issues such as personnel turbulence, effect of Civilian Personnel and Equal Employment regulations, and involvement of Union officials and/or political figures were not addressed because of lack of time and because they were considered to be outside the parameters of cost analysis and space utilization. However, if one were speaking of a definitive move instead of a proposed move, these issues could not be overlooked and would have some bearing on all decisions.

The Task Force report stated that this move would save \$3,100,000.00 in GSA lease costs. The savings indicated by this analysis so differed from the Task Force report that one must assume that the originator of this statement believed the Federal Center to be Army property and, thus, rent free, which could possibly account for some of the difference. The MEA analysis indicated that total savings would be only \$542,617 or approximately \$2,500,000.00 less than originally thought.

There was such a discrepancy between these two figures that the SIMA Director asked the MEA Analysts and the SIMA Facilities Manager to conduct an initial review of SIMA's use of space within the RAY Building to determine if a more cost-effective use of space could be effected.

This effort was undertaken 4 through 7 August 1992. Because time was paramount only the areas that appeared obvious were addressed. Our review revealed that there is considerable unused space; space which is not used for the intended purpose; space which is being billed at a higher rate than it should be; and

space which contractors and other Defense personnel are provided rent-free. If SIMA only leased from General Services Administration (GSA) the minimum square footage needed to accomplish its mission; used available space only for its intended purpose; paid rental rates commensurate with that use; and required contractors and other Defense personnel to reimburse SIMA for space; these measures alone would result in an annual savings of \$757,682.

These suggestions could be implemented immediately with a minimum affect on SIMA's staff and mission; however, no move or consolidation was considered which might involve the specific power or communications requirements.

It is quite possible that additional savings could be identified if time and other resources permitted an indepth analysis. An assessment of each potential move is needed in order to evaluate its feasibility by determining if cost savings would be sufficient to justify the lost productivity caused by personnel and mission turbulence.

Based on our study of this activity, we do not recommend that SIMA Saint Louis be moved from the RAY Building to the Federal Center. The following facts support this recommendation:

- a. RAY Building was renovated, at a cost of \$61,300,000, prior to SIMA moving into it in 1990.
- b. Facilities at the Federal Center will require major renovation prior to SIMA moving in, to accommodate handicapped personnel, and to bring it up to the standards of their present facility.
- c. GSA has estimated that moving to the Federal Center will cost between \$8,950,000 and \$11,950,000.
- d. With an approximate savings of \$542,617 annually, the payback period would be approximately 20 years.
- e. The SIMA can save approximately \$757,682 by taking those internal actions addressed in detail in Part IV of this report.

## PART II INTRODUCTION

#### PART II - INTRODUCTION

#### 1. BACKGROUND:

In early 1992, the Director of Information Systems Command, LTG Hilmes, established a Task Force for the purpose of conducting an (AMC) Automation Assessment for the AMC Commander. This Task Force was under the direction of the Commander, 7th Signal Command, BG Wynn. The report prepared by this Task Force in June 1992 addressed several issues that were of concern to AMC's Systems Integration and Management Activity (SIMA). The report was staffed to AMC's Major Subordinate Commands (MSC) for review and comment. The Director, SIMA, was given the responsibility for managing this review and subsequent implementation of accepted recommendations.

One Task Force recommendation indicated that a substantial cost savings could be effected by relocating SIMA from the RAY Building in downtown Saint Louis, Missouri to the Federal Center located on Goodfellow Boulevard in Saint Louis, Missouri.

#### 2. TASKING AUTHORITY:

To avoid any hint of a conflict-of-interest, the Director, SIMA, asked that the U.S. Army Materiel Command Management Engineering Activity (AMCMEA) conduct an independent analysis of this proposal and also asked that the results of that analysis be used as the basis for making a decision concerning relocation of SIMA.

#### 3. PURPOSE AND SCOPE:

The objective of MEA's efforts were to ascertain the validity of the Task Force statement that relocating SIMA would result in an annual savings of \$3,100,000 in General Services Administration (GSA) lease costs. This effort evolved to include an assessment of the cost savings which could be gained by a revamp of SIMA square footage in the RAY Building. In seeking answers to each of these questions - relocation of SIMA to the Federal Center and better space utilization at the present location - consideration of related questions such as personnel turbulence, involvement of Union officials and political figures were not investigated because these questions were considered to be outside the parameters of a cost analysis or space utilization assessment.

#### 4. METHODOLOGY AND TECHNIQUES:

The first and fundamental task of the MEA Team was to become familiar with the Task Force Report, GSA procedures and requirements concerning leased space and/or relocation of government agencies, applicable regulations and governing policies, historical data and all other factors which pertain to relocation of a governmental agency. This knowledge was obtained

by studying governing policies and related documents. The study techniques included review of historical data but all conclusions are based upon cost data which was accurate during the period from June to September 1992.

#### 5. PARTICIPANTS:

The MEA Team visited SIMA on several occasions, and also visited with representatives of the U.S. Army Aviation Systems Command (AVSCOM) and Information Systems Command (ISC) employed at the Federal Center. Needed information was obtained from GSA by correspondence and telephonically. An alphabetical list of all individuals who participated in this study can be found at Appendix B. This listing includes organizational affiliation, name, job title, and Defense System Network (DSN) number.

#### PART III-ISSUES ADDRESSED

- 1. ONE TIME COSTS
- 2. RECURRING COSTS
- 3. SPACE ALLOCATION
- 4. SUITABILITY OF FACILITIES
- 5. QUALITY OF LIFE
- 6. COMPUTER ROOM
- 7. POLITICAL CONSIDERATIONS

#### 1. ONE TIME COSTS

#### ISSUE:

To determine one time costs associated with moving SIMA Saint Louis from their current location in the RAY Building on Spruce Street to the Federal Center on Goodfellow Boulevard.

#### DISCUSSION:

All referenced cost data was obtained from representatives of the General Services Administration (GSA) either telephonically or via correspondence. All cost data was accepted as provided. For example, GSA estimated that renovation cost at the Federal Center would range from \$8,000,000 to \$10,000,000. No effort was undertaken to ascertain if this is the current industry rate for renovation or if a lower cost could be negotiated.

Possibly, members of the Task Force assumed that the Federal Center is Army property; and, therefore, the cost of housing SIMA would be considerably less at the Federal Center than at the RAY Building. Currently the RAY Building rental cost is \$3,100,000 annually. A savings of this amount suggests that by moving to the Federal Center total rental costs could be avoided. However, both locations are GSA property so rental cost will be substantial regardless of the location.

The GSA recently renovated the RAY Building for \$61,300,000 and objects to the proposed move of SIMA because of this outlay plus other political considerations which are addressed in another Section of this Report. SIMA moved into the renovated RAY Building in 1990, and as the largest tenant serves as the Host Organization.

The following figures represent our best estimates based upon analysis of all available data.

	GSA COSTS	SIMA COSTS
Backfill RAY Building	\$4,000,000	0
Federal Center Renovation		\$8,000.000 to \$10,000,000
Relocate Furniture		\$200,000 to \$300,000
Relocate Computers and Special Equipment*		\$500,000
Determine Extent of Repairs or Renovation		\$250,000
Total Cost	\$4,000,000	\$8,950,000 to \$11,950,000

\* Telephone cost is discussed in Issue 4, Suitability of Facilities.

The GSA emphatically stated that all expenses must be borne by SIMA because this is not a forced move and any move will be at SIMA's discretion. An expenditure of over \$1,525,000 is known as a Prospectus Level Project and requires Congressional approval - GSA made it equally clear that it would not support Army in any such request.

#### **RECOMMENDATION:**

 Consideration should be given to GSA's position and concerns.

#### 2. RECURRING COSTS

#### ISSUE:

To determine current costs to occupy the RAY Building and future costs if SIMA Saint Louis were to move to the Federal Center.

#### DISCUSSION:

All numerical data pertaining to recurring costs was furnished by the General Services Administration (GSA) or Systems Integration and Management Activity (SIMA). The Management Engineering Activity (MEA) Team accepted these numbers without question.

Currently, there is a lower rental rate per square foot at the Federal Center than that charged for the RAY Building; but it is logical to assume that even minor repairs or simple alternations to the Federal Center Buildings would result in a rate increase. The GSA implied that this was indeed a correct assumption and that SIMA can expect to be charged at a higher rate than the U.S. Army Aviation System Command (AVSCOM) is currently charged. All documents and conversations imply that within prescribed parameters GSA, as the landlord, can charge whatever it feels is fair and reasonable for that property and category of use.

The following figures were current as of August 1992. The assumption was made that the cost for Overtime Utilities would remain the same regardless of the location but if this is untrue, the Overtime Utility Rate would have a bearing on the Annual Savings.

#### RAY BUILDING

\$2,607.710	\$151,704	\$2,759,414
	FEDERAL CENTER	
<u>Rent</u> \$2,065,093	Overtime Utilities \$151,704	Total Cost \$2,216,797

ANNUAL SAVINGS \$542,617

The GSA estimates that if a directive to move were issued tomorrow that it could take up to seven years to conduct a site survey, award contracts and make approved improvements. Therefore, the figures shown here depict the current picture and in no way can be considered definitive. These numbers serve merely to indicate that savings would be much less than the original estimate of \$3,100,000. This Cost Analysis revolved around a theoretical question and, therefore, was answered by estimates.

#### RECOMMENDATION:

None, data provided for information only.

#### 3. SPACE ALLOCATION

#### ISSUE:

To determine adequacy of amount and location of space allocated to SIMA Saint Louis at the Federal Center.

#### DISCUSSION:

U.S. Army Aviation Systems Command (AVSCOM) is responsible for space allocation at the Federal Center, 4300 Goodfellow Boulevard, Saint Louis, Missouri. AVSCOM made a tentative offer to assign Building 101 and a portion of the basement in Building 110 to SIMA in the event SIMA relocates to the Federal Center. 75,511 square feet in Building 101 and 17,000 in Building 110 were earmarked for SIMA's use for a total of 92,511 square feet. This square footage equals approximately half the square feet which SIMA currently occupies in the Robert A Young (RAY) Building; therefore, 92,511 square feet would most likely be inadequate. Presently, it is unknown how SIMA could tolerate a space allocation reduction of approximately 50 percent. Additional space can be made available at another location, but an additional location would cause SIMA's operation to become even more fragmented than it would be in Building 101 and Building 110.

SIMA has systems furniture that, because of design, its size (6 feet x 9 feet) and limited layout possibilities, requires more space than AVSCOM has allocated. The Federal Center buildings have posts, doorways, and exits which contribute significantly to useless space when trying to accommodate existing systems furniture and equipment.

The basement of Building 110 should be vacated by February or March 1993. Building 101 should be vacated in October 1993, but this vacancy is contingent upon the completion of a new Computer Room in Building 103. All schedules are tentative, and subject to change, due to the numerous tenants who must relocate in the near future.

Under current proposals, it appears that the AVSCOM facilities will not meet the needs of SIMA.

#### RECOMMENDATIONS:

- Determine the exact square footage which AVSCOM-TROSCOM is able, or willing, to vacate at the Federal Center.
- Determine the exact square footage which SIMA needs whether located at the RAY Building or the Federal Center.
- Compare these two figures in order to ascertain if the available square footage at the Federal Center will fulfill SIMA's space requirements.

 Also, compare the type of space to insure that space is compatible. (For instance, office space cannot be used for Computer space without extensive modification and upgrade; therefore, square footage alone is meaningless.)

#### 4. SUITABILITY OF FACILITIES

#### ISSUE:

To determine suitability of space allocated to SIMA St. Louis at the Federal Center.

#### **DISCUSSION:**

Federal Center Building 101 and Building 110 both need repair. The minimum upgrade will necessitate a fresh coat of paint and new carpet for Building 101. Building 110 needs a new floor, paint and carpet. Again, we stress that these repairs are minimal and will not upgrade these facilities to the level of the RAY Building. Building 110 has an overpowering odor which may be caused by dampness and/or mold.

These buildings lack adequate handicapped facilities. For example:

- Building 101 lacks ramps and has only one elevator. All bathrooms visited have narrow doors and only one stall to accommodate handicapped personnel. Sinks and urinals have not been modified to accommodate handicapped personnel. Entrance doors are manually operated and there are no facilities for the hearing-impaired.
- Building 110 has one ramp and one elevator. Narrow bathroom doors are unsuitable for handicapped personnel. Entrance doors are manually operated and there are no facilities for the hearing-impaired.

Because of the layout and close quarters of these buildings, it would be extremely difficult to accommodate the sight-impaired.

Parking and public transportation are covered in Issue 5, Quality of Life.

Adequacy of power supply for Buildings 101 and 103 cannot be determined without technical inspection and testing by qualified personnel. Telephone service could prove to be a problem because SIMA currently owns a NEC NEAX 2400 system which was installed and is maintained by GTE Telecom Incorporated. All equipment and instruments are covered by a lifetime warranty. This expensive and complex telecommunication system cannot be transported because it is incompatible with the Federal Center telephone equipment. SIMA insists that a comparable system be provided, at any location, so the current communication capability can be maintained. Procurement of a new system capable of fulfilling SIMA's needs could exceed \$500,000. If SIMA were required to accept a communication system compatible with systems in operation at the Federal Center, it is estimated that telephone costs would increase by at least \$50,000 yearly.

Facilities at the Federal Center are below the acceptable standard for the RAY Building, even though both are GSA owned and operated facilities. Certainly, the Federal Center is not as aesthetically pleasing as the RAY Building, but the major .MT4 shortcomings are the unknown electrical power capabilities; the inadequate facilities for the handicapped personnel; and the compatibility of telephone systems. Upgrading these facilities to comply with state and federal laws which govern safely and public access for handicapped personnel, and to meet SIMA's stringent requirement for precise electrical and telephonic services will require a large expenditure of funds.

#### **RECOMMENDATION:**

• If it is decided that a move to the Federal Center is desirable, determine by the least expensive method what is needed to upgrade Federal Center Buildings 101 and 110. This would include, but not be limited to, improvements in electrical and telephonic capabilities; new carpet and fresh paint, and modification of all facilities to accommodate handicapped personnel. (GSA estimates that it will exceed \$250,000 to ascertain what improvements and/or modification are required.)

#### 5. QUALITY OF LIFE

#### ISSUE:

To determine Quality of Life issues to be considered in making a decision to move SIMA Saint Louis.

#### DISCUSSION:

The SIMA in Saint Louis currently calls the Robert A. Young Building in the center of downtown home. This building is commonly referred to as the RAY Building. It is one of the older historic buildings and the General Services Administration (GSA) recently renovated the lower ten floors at a cost of approximately \$60,300,000, transforming it into a pleasing and modern high-rise office building. Some of the historic features on the ground floor were restored and preserved which makes for an imposing entrance. However, renovations on the upper floors did not retain any historical features but instead transformed the space into a bright, airy modern office complex. The renovations were not excessive and any interior feature can be found in a recently constructed office complex.

Conversations, official and unofficial, with SIMA personnel reflect a workforce which is happy with its surroundings and downtown location. There were no negative comments concerning the workplace, the location, or any facilities or services such as parking, cafeteria, day-care, banking and so on. These same individuals expressed dismay at any prospect of moving and mentioned all of the issues which will be addressed in this Section. Most of their fears were supported by our inquiries.

Perhaps the major concern is the lack of adequate parking available at the Federal Center located on Goodfellow Boulevard. We made two on-site visits to the Federal Center and learned that parking is indeed cause for concern. For instance, there is limited parking near Building 101 and Building 110 which is usually reserved for management officials, handicapped employees and carpools. All other individuals must park outside the Federal Center in a parking facility located across a main thoroughfare from the buildings. There is an overhead walkway at one location, but the distance from building to parking lot is considerable and could be a problem to some individuals, particularly in bad weather. Also, this remote parking lot is fenced, but not enclosed, and is patrolled for security reasons. This too could pose a problem to those individuals who might be required to work late. After normal duty hours all parking is open, but to leave the building, go to the remote parking lot, drive one's car inside the Federal Center, find a closer parking space, park and return to one's work location would be an imposition on the individual and certainly a potential loss of productive time. All parking at the Federal Center is governed by AVSCOM Regulation No. 210-1, Personnel Parking Facilities Program and Ridesharing Program, dated 19 September 1991. To further compound the parking

situation at the Federal Center, it is conceivable that SIMA's move to that location would add an additional 400 to 500 vehicles to an already strained parking facility.

The parking problems cannot be alleviated by use of public transportation. Some service is provided by the Bi-State Bus Company but the routes are infrequent and inadequate to accomodate the needs of employees who live some distance away, those who work nights, overtime or an alternate work schedule. Also the bus schedule is not compatible with the schedule of those who must drop children at school, Day-Care facilities, or related activities.

A Childcare Center named UNCLE SAM'S KIDS opened at the Federal Center on 6 July 1992. This facility is not presently filled to capacity but is expected to have a full compliment of 120 by Fall 1992. This facility most likely would adequately serve the needs of the RAINBOW CASTLE (the RAY Building childcare facility) clientele but we did not entertain any comparison between the two facilities nor did we attempt to address any problems which might be created by moving a child from one facility to another. These problems could range from emotional problems for the affected child, to conflicts in schedules with siblings, carpools and so on. Childcare policy at the Federal Center is governed by GSA who has granted a license to the operator in accordance with the Federal Property Management Regulation (FPMR). The facility must conform to all regulatory guidance issued by the state of Missouri.

Building 101 has a Cafeteria and there are several other dining facilities at the Federal Center. There is also a fully equipped Fitness Center. However, this study did not address the burden, if any, that an additional 400 to 500 individual might place on any of these facilities. This question should be addressed in order to be properly evaluated in any future discussion of a proposed move.

Handicapped facilities are barely adequate (lack of ramps, handrails, few restrooms designed for handicapped individuals, narrow doorways, entrance doors are manual, no facilities for the hearing-impaired) but these concerns are only noted here since they are discussed fully in another Section of this report.

SIMA and its forerunners, Central System Design Activity (CSDA) and Automated Logistics Management Systems Activity (ALMSA), have been in the downtown area for more than twenty years. It is conceivable that a move to the Federal Center would disrupt households, carpools, schooling, community involvement, and various other social activities.

While none of the above concerns have a direct nor tangible bearing on the cost-savings of any move, they could combine to have an extremely grave effect on the overall morale of SIMA and, consequently, the productivity of the organization. This morale

problem and possible decreased productivity could continue for a long time because of the timeframe needed to accomplish a move of this magnitude; therefore, these issues should be weighted properly in any decision affecting SIMA's future location.

#### **RECOMMENDATIONS:**

- Ascertain if additional and/or more suitable parking facilities can be obtained.
- Contact the Bi-State Bus Company to ascertain if additional routes can be added with hours to accommodate SIMA personnel if there are adequate riders to make this profitable for the Bus Company.
- Determine if the Childcare Center located at the Federal Center can accommodate the additional children from SIMA. If not, determine if Childcare facilities at the Federal Center can be expanded.
- Determine needed handicapped facilities and feasibility of upgrading existing facilities and/or constructing additional facilities. Upgrading would include modification to restrooms, construction of ramps and installation of aids to accommodate the blind and hearing-impaired.
- Ascertain extent of personal disruption and take measures to lessen the turmoil to the maximum extent possible.

#### 6. COMPUTER ROOM

#### ISSUE:

To determine adequacy of computer facilities to house SIMA's computers and ancillary equipment.

#### DISCUSSION:

Presently, the future location of SIMA's mainframe computer plus ancillary equipment is unknown. Originally, it was proposed that SIMA's mainframe computer and ancillary equipment be moved to the Streamlining Information Service Operations Consolidation System (SISOCS) Center located at Huntsville, Alabama. The published schedule reflected that this move transpire in 1994. However, the latest information indicates that if a SISOCS Center is established in Saint Louis, Missouri, at the Federal Center (Information Systems Command AVSCOM-TROSCOM) then the SIMA equipment will become a part of that SISOCS in 1993, and will be physically located in the Computer Room of Building 103. This Computer Room is under construction with an expected completion date of October 1993. Today, the mainframe computer is owned by ISC and 19 ISC employees work in SIMA's Computer Room on the mainframe computer.

The remainder of SIMA's computer equipment will be relocated in the Computer Rooms of Building 101 and Building 103. The Building 101 Computer Room is quite small; therefore, SIMA must select from several options. For instance, SIMA can locate all computer equipment in Building 103 if space is available; put some in Building 101 with the remainder in Building 103; or enlarge the Computer Room in Building 101. It is unknown if space will be available in Building 103 for any equipment other than SIMA's mainframe. Based on available data, it seems the best solution will be to expand the existing Computer Room in Building 101 in order to accommodate all SIMA computer equipment.

#### RECOMMENDATION:

• Enlarge the computer room in Building 101, in order to accommodate SIMA's total computer equipment plus all ancillary equipment if the Federal Center is selected as the SISOCS facility.

#### 7. POLITICAL CONSIDERATIONS

#### ISSUE:

To determine political factors to be considered when deciding to move SIMA Saint Louis to the Federal Center.

#### DISCUSSION:

The U.S. Army Materiel Command Management Engineering Activity (AMCMEA) was tasked to perform a cost analysis study pertaining to a proposed move of SIMA from its downtown location in the RAY Building to the Federal Center, 4300 Goodfellow Boulevard, Saint Louis, Missouri. (These two locations are approximately 10 miles apart.) As the first step in this cost analysis, we contacted the Real Estate Division, General Services Administration (GSA), 1500 East Bannister Road, Kansas City, Missouri, by letter, dated 1 July 1992. The GSA reply to our letter is dated 6 July 1992. The GSA's reply raised several questions which may have important political implications. First, GSA stated that a move of this magnitude would "be a Prospectus level project and would require Congressional approval." (We later learned that a Prospectus level project is any project which costs over \$1,525,000.) Secondly, GSA continued by writing that "It is doubtful that this project would be favorably received as a benefit to the taxpayers." Thirdly and perhaps even more serious was GSA comment that "It would also be construed as having a significant adverse impact on continuing redevelopment of downtown St. Louis." GSA readily discussed cost, including responsibility for each category of cost, and concluded by estimating that the overall governmental cost could exceed \$16,000,000.00. GSA concluded by stating that "this does not appear to be a fiscally prudent project." The tone of the letter implied that GSA does not and will not support the proposed move.

AVSCOM personnel told us that AVSCOM supports the move because buildings will shortly be vacant and AVSCOM wishes to have a voice in selecting its neighbors. AVSCOM readily admitted that it prefers to have another Army Activity as a tenant. AVSCOM's rationale is that it feels an Army Activity would be a more compatible tenant than would another Department of Defense element or a civilian organization. If SIMA were to move to the Federal Center, SIMA would become a tenant of AVSCOM and, therefore, it is likely there would be a SIMA personnel loss. This loss would be the results of receiving certain support services from AVSCOM. This support might include, but not be limited to, such functions as Personnel, Protocol, Courier, Graphics, and Printing. Any personnel loss would involve the Civilian Personnel Community and the Union. Thus, before any move, the socio-economic impact of this action should be addressed and a plan formulated which would outline how best to affect these changes with the least possible internal turmoil; but more importantly, with the least possible outside intervention by the Union and/or public officials.

#### RECOMMENDATIONS:

- Before a final decision is made concerning this move, GSA's concerns should be studied more closely with measures taken to mitigate these concerns whenever possible.
- Ascertain if GSA will oppose this move officially by initiating actions to oppose at higher levels perhaps at the city, state and/or congressional level.
- Determine extent of personnel losses and acertain the political impact of these reductions.
- Ascertain the degree of involvement in any move at the city, state, and national level.
- Ascertain the involvement by Equal Employment Opportunity Office, Civilian Personnel Office, the Union, and other interested agencies or individuals.
- Address socio-economic impact and develop procedures which will lessen this impact to the greatest degree.

## PART IV SPACE UTILIZATION

#### PART IV - SPACE UTILIZATION

#### ISSUE:

To determine if SIMA Saint Louis can realize cost savings in their current location by proper use of space.

#### DISCUSSION:

A report, entitled AMC Automation Assessment, prepared for the Army Materiel Commander suggested that savings of \$3,100,000 would be possible by moving Systems Integration Management Activity (SIMA) from the Raymond A. Young (RAY) Building to buildings at the Federal Center. From the beginning there was some doubts that savings of this magnitude were possible; therefore, the Management Engineering Activity (MEA) was asked to conduct an independent cost analysis based upon all available data in order to ascertain precisely the cost of or savings from such a move.

The MEA Team obtained needed data by a review of all pertinent documents and via personnel interviews. Based upon this information gathering and analysis process, it was concluded that any savings would fall short of the original estimate but would most likely be somewhere near \$542,617 yearly. Managers at SIMA were startled by the difference between the estimated and actual yearly cost savings which would be realized by moving SIMA, but after some discussion the Managers concluded that proper use of current space would afford savings equal to, or near, \$542,617 The MEA Team was asked to help with the task of determining if current space could be better utilized. to answer this question, the MEA Analysts and SIMA personnel, particularly the SIMA Facilities Manager, worked as one to review all historical cost data and facilities layout for floors six, seven, and eight of the RAY Building which SIMA currently leases from GSA. All conclusions are the result of a coordinated effort and based solely upon this review conducted from 4 through 7 August 1992.

Perhaps the first and most important fact we learned is that GSA has different categories of usage and charges a different rate for each type of usage. Therefore, it is critical that all leased space be corrrectly defined and billed for the purpose it is intended and if not used for that purpose then the tenant (SIMA) and the owner(GSA) should negotiate a rental rate based upon the current use. There are many different categories of use but SIMA only uses the following five:

CODE	AND DEFINITION	RATE PER SQUARE FOOT
SP-1	Office Space	\$14.25
SP-2	Food Service	\$22.96
SP-4	Automated Data Processing (ADP)	\$23.07
SP-5	Conference and Training Room	\$16.66
SP-6	Light Industrial	\$11.39

A review of cost documents, review of floor layout with placement of furniture and equipment, and an onsite survey of all SIMA facilities revealed that more effective use of existing square footage, will result in a significant savings through the implementation of the following suggestions:

- I. Renegotiation of Current Space Charges. Some areas which are being charged at a higher rate than appropriate for that type space should be renegotiated with General Services Administration (GSA).
- a. Telephone and Break Room. This area is charged at the Food Service Rate (SP-2), but should be charged at the Conference and Training Rate (SP-5). In actuality, this room is an extension of the Command Conference Room.
  - (1) Square feet: 322
- (2) New versus old cost per square foot: \$16.66 versus \$22.96.
  - (3) Dollar savings: \$2,029
- b. Computer Rooms. Some rooms are charged at the Automated Data Processing (ADP) Rate (SP-4), but should be changed to the Office Space Rate (SP-1), because these rooms do not meet the standards of an ADP environment.
  - (1) Square feet: 2674
- (2) New versus old cost per square foot: \$14.25 versus \$23.07.
  - (3) Dollar savings: \$23,424
- II. Identification of Reimburseable Space: Some areas are provided free of charge to the user but the cost should be reimburseable to SIMA.
- a. Joint Logistics Service Center (JLSC). This area is presently or will be occupied by JLSC personnel. An area large enough to accomodate 217 personnel, is set aside and will be needed in the foreseeable future. The JLSC has agreed to reimburse SIMA for this space.
  - (1) Square feet: 29,346
  - (2) Cost per square foot: \$14.25
  - (3) Dollars reimburseable: \$418,181
- b. The SIMA Contractors. This free-of-charge space is provided to contractors who are working on various SIMA projects.

In the future, contractors should reimburse the government for this space.

- (1) Square feet: 3306
- (2) Cost per square foot: \$14.25
- (3) Dollars reimburseable: \$47,111
- c. Defense Information Technology Service Office (DITSO). This area will accommodate approximately 40 SIMA personnel assigned to the Financial Management Systems Branch. These people are scheduled for reassignment (in place) to DITSO, then this space should become reimburseable.
  - (1) Square feet: 6720
  - (2) Cost per square foot: \$14.25
  - (3) Dollars reimburseable: \$95,760
- d. Navy Quick Copy. The Navy is the contractor for all Department of Defense printing; therefore, SIMA should be reimbursed for the cost of this space.
  - (1) Square feet: 548
  - (2) Cost per square foot: \$11.39
  - (3) Dollars reimburseable: \$6,242
- III. Space Reductions. These are areas that can be returned to GSA because current occupants can easily move to another area.
- a. Conference and Training Rooms. Some conference rooms are occupied by Artificial Intelligence and the Information Systems Command (ISC) Training Room. We suggest moving Artificial Intelligence into the computer room. Most ISC personnel support the AMDAHL Computer and will vacate RAY Building when the AMDAHL is moved. Meanwhile, ISC personnel can use excess space in the computer room for training.
  - (1) Square feet: 2415
  - (2) Cost per square foot: \$16.66
  - (3) Dollar savings: \$40,234
- b. Vacant Floor Space. Some areas are currently unoccupied and can be returned to GSA.
  - (1) Square feet: 5670
  - (2) Cost per square foot: \$14.25

- (3) Dollar savings: \$80,798
- IV. Miscellaneous Savings.
- a. The AMDAHL Support (Customer Engineering). This area is currently occupied and used by contractors providing support for the AMDAHL Computer. This support will be moved with the AMDAHL Computer.
  - (1) Square feet: 1296
  - (2) Cost per square foot: \$14.25
  - (3) Dollar savings: \$18,468
- b. Smoking Rooms. Plans call for GSA to provide smoking areas in conjunction with vending rooms and/or break areas on each floor. These areas are expected to be available by December 1992; thus, SIMA will not be required to provide smoking rooms after that date.
  - (1) Square feet: 1571
- (2) Cost per square foot: \$23.07, \$16.66 and \$11.39
  - (3) Dollar savings: \$25,445

NOTE: IMPLEMENTATION OF THESE SIX SUGGESTIONS WOULD RESULT IN ANNUAL SAVINGS OF \$757,692. THIS EXCEEDS THE ESTIMATED ANNUAL SAVINGS OF \$542,617 GENERATED BY MOVING SIMA TO THE FEDERAL CENTER BY \$215,075.

The MEA Analysts plus the SIMA Facilities Manager feel that changes I through VI could be executed with minimal upheaval. The recommended space savings were based on a quick review which lacks sufficient detail to calculate other costs (e.g., changes in telephones, electrical, and computer wiring; or reconfiguration of workstations). Also, other areas of potential savings were not investigated due to time constraints. However, the savings revealed during this review indicates a strong potential for additional savings if an indepth continuation of this study were permitted.

#### **RECOMMENDATIONS:**

- Implement the six recommendations.
- Suggest that a detailed review of space usage and need be undertaken in order to ascertain all potential savings.

# PART V APPENDICES

#### DEPARTMENT OF THE ARMY



# US ARMY MATERIEL COMMAND MANAGEMENT ENGINEERING ACTIVITY 4940-B RESEARCH DRIVE HUNTSVILLE, ALABAMA 35805-5906

\_\_JUL 1001

AMXME-MP (5-4b)

MEMORANDUM FOR DIRECTOR, U.S. ARMY MATERIEL COMMAND, SYSTEMS INTEGRATION AND MANAGEMENT ACTIVITY (SIMA), LETTERKENNY ARMY DEPOT, PA 17201-4180

SUBJECT: Plan of Action for Cost Study of Proposed Move of SIMA (St. Louis)

1. Reference conversation between the Deputy Director for Resource Management, SIMA (Chambersburg) and the Chief of the Production and Engineering Division, U.S. Army Materiel Command Management Engineering Activity (AMCMEA).

### 2. Objectives:

- a. Determine the cost to move SIMA (St. Louis) from present location in the Robert A. Young Building, 1222 Spruce Street, St. Louis, MO, to facilities at the Federal Center, Goodfellow Boulevard, St. Louis, MO.
- b. Determine adequacy of proposed facilities to house SIMA (St. Louis).
  - c. Determine the cost to move SIMA's mainframe computer.
  - d. Provide SIMA Director a written report and briefing.
- 3. Study Scope: The study scope includes interviews with personnel at SIMA, Chambersburg, PA and SIMA, St. Louis, MO, U.S. Army Aviation Systems Command, and General Services Administration.
- 4. Study Location: SIMA (St. Louis).
- 5. Designation of Project Team:
  - a. The following are designated as team members:
    - (1) Mr. Ernest W. Weir, Team Leader, DSN 788-1934.
    - (2) Ms. Linda Darwin, Team Member, DSN 788-1422.
- b. The electronic mailing address for the above is as follows: eweir@redstone-emh2.army.mil.

AMXME-MP
SUBJECT: Plan of Action for Cost Study of Proposed Move of SIMA (St. Louis)

- 6. Reports: AMCMEA will provide a final report and briefing.
- 7. Study Schedule:

Preliminary Planning	24 Jun - 5 Jul
Onsite Visit to SIMA (St. Louis)	6 - 24 Jul
Analysis	25 - 31 Jul
Report Preparation	1 - 10 Aug

8. AMC -- America's Arsenal for the Brave.

### STUDY PARTICIPANTS

U.S.	ARMY	AVIA!	rion	SYSTE	MS	COMMAND	(AVSCOM)
4300	Goodf	fello	y Bou	ılevar	f		,
St.	Louis,	, MO	6312	20-1798	3		

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McGAHAN, ROBERT M.	Supervisory Management Analyst	DSN 693-2814
STANFORD, DON L.	Supervisory Management Analyst	DSN 693-1384
TURNER, GARY M.	Chief, Housing and Engineering	DSN 693-2273
TURNER, ELIZABETH A.	Management Analyst	DSN 693-2814
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CUNNINGHAM, MADELINE	Realty Specialist St. Louis Section Eastern Branch	816-926-7507
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(AVSCOM-TROSCOM)	,
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U.S. ARMY MANAGEMENT EN 4940-B Research Drive Huntsville, AL 35805-5	GINEERING ACTIVITY (MEA) 906	
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HENDERSON, DAVID	Chief, Production and Engineering Division	DSN 788-3155
MORFENSKI, EDWARD L.	Chief, Production Branch	DSN 788-3381
WEIR, ERNEST W.	Management Analyst	DSN 788-1934

# U.S. ARMY SYSTEMS INTEGRATION AND MANAGEMENT ACTIVITY (SIMA) 1222 Spruce Street St. Louis, MO 63102-2834

ALLEN, JOHN W.	Management Analyst	DSN	555-4221
BONE, CHARLES E.	Illustrator	DSN	555-4200
BOWEN, MARGARET E.	Protocol Specialist	DSN	555-4110
DALTON, RICHARD L.	Deputy Director for Resources Management	DSN	555-9587
ELLEDGE, LOUANN M.	Director	DSN	555-4055
FERGUSON, CHARLES H.	Chief, Functional Integration and Control	DSN	555-4079
GOSCH, DAVID	Computer Equipment Analyst	DSN	555-4448
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SWANSON, DAVID A.	Chief, Technical Data and Financial Systems	DSN	555-4892
WEAVER, JANE A.	Management Analyst	DSN	555-4222
WILLIAMS, FRANKLIN D.	Chief, Administration Division	DSN	555-4166

#### ACRONYMS AND DEFINITIONS

AMC Army Materiel Command

ALMSA Army Logistics Management Systems

Activity (a forerunner of SIMA)

AMDAHL SIMA's Mainframe Computer

AVSCOM U.S. Army Aviation Systems Command

CSDA Central Systems Design Activity

(a forerunner to ALSMA)

DISC Director of Information System

Command

DSN Defense System Network

FPMR Federal Property Management

Regulation

GSA General Services Administration

ISC Information Systems Command

MEA Management Engineering Activity

MSC Major Subordinate Command

NEC NEAX 2400 SYSTEM Telephone Used by SIMA St. Louis

PROSPECTUS LEVEL Any construction project in excess PROJECT of \$1,525,000.00 and one which

requires Congressional approval

RAY BUILDING Robert A. Young Building

SIMA Systems Integration and Management

Activity

SISOCS Streamlining Information Service

Operations Consolidation System

#### DEPARTMENT OF THE ARMY



# US ARMY MATERIEL COMMAND MANAGEMENT ENGINEERING ACTIVITY 4940-B RESEARCH DRIVE HUNTSVILLE, ALABAMA 35805-5906

1 JUL 1992

AMXME-MP (5-4b)

MEMORANDUM FOR DIRECTOR, MR. JIM ODGEN, REAL ESTATE DIVISION, GENERAL SERVICES ADMINISTRATION, 1500 E. BANNISTER ROAD, KANSAS CITY, MO 64131

SUBJECT: Proposed Move of Systems Integration and Management Activity (SIMA) St. Louis, MO

- 1. The U.S. Army Materiel Command Management Engineering Activity (AMCMEA) has been tasked to perform a cost analysis study on the proposed move of SIMA from its present location in the Robert A. Young (RAY) Building at 1222 Spruce Street, St Louis, to the Federal Center (Buildings 101 and 110), St. Louis.
- 2. The proposed move is not a new issue. It has been in the discussion phase for some time and was recently briefed to the Commander, U.S. Army Materiel Command (AMC), as a cost saving measure.
- 3. Our charter is to determine the cost savings to be gained from this move and the adequacy of the facilities at the Federal Center to effectively contain personnel and equipment.
- 4. There are several preliminary questions we need answered as we begin our study:
- a. Would it be in General Services Administration's (GSA) best interest if SIMA were to move to the Federal Center?
- b. Would SIMA be required to bear all costs for renovation of Federal Center facilities, configuration of the RAY Building for new tenants, upgrade of electrical and telephone capability and actual move of furniture, equipment, files, etc.?
  - c. Would this move require approval by GSA?
- 5. Request cost data on the following:
- a. Renovation of facilities at the Federal Center to accommodate SIMA.
- b. Cost to upgrade electrical and telephone capabilities at the Federal Center.

AMXME-MP

SUBJECT: Proposed Move of Systems Integration and Management Activity (SIMA) St. Louis, MO

- c. Cost to configure facilities at the RAY Building for new tenants.
- d. Cost to move furniture, files, personnel equipment, etc., from RAY Building to the Federal Center.
  - e. Cost to move computers and specialized equipment.
- 6. The above costs are not necessarily all inclusive and may change as the study evolves.
- 7. Mr. Ernie Weir and Ms. Linda Darwin will be in St. Louis beginning 6 Jul 92 and will be available to meet with you and/or your people either there or in Kansas City. They can be reached through Mr. Frank Williams, (314) 331-4166. Prior to 6 Jul 92 they may be reached at (205) 722-1934 or 722-1422.
- 8. Our target to complete this study is 31 Jul 92. We would appreciate your support and assistance in this effort. As we will be required to present our findings to the Headquarters AMC, Commander, we would appreciate your efforts in providing data in writing, where possible.

FOR THE DIRECTOR:

Chief, Production and Engineering Division

11:1 0 6 1952

Mr. David Henderson
Chief, Production and
Engineering Division (AMXME-MP)
U.S. Army Material Command
Management Engineering Activity
4940-B Research Drive
Huntsville, AL 35805-5906

Dear Mr. Henderson:

This is in response to your letter ANIME-MP(5-46) concerning a proposed move of Systems Integration and Management Activity (SIMA), St. Louis, Missouri. You requested answers to the following questions:

QUESTION: Would it be in General Services Administration's (GSA) best interest if SIMA were to move to the Federal Center?

RESPONSE: As the largest Federal agency tenant in the Robert A. Young (RAY) Federal Building, SIMA occupies over 170,000 square feet of space. The cost for Initial Space Alterations (ISA) for other tenant agencies to backfill this space is estimated in excess of \$4 million. This would be a Prospectus level project and would require Congressional approval. It is doubtful that this project would be favorably received as a benefit to the taxpayers. It would also be construed as having a significant adverse impact on continuing redevelopment of downtown St. Louis. Consequently, the proposed move would not be in the best interest of GSA.

QUESTION: Would SIMA be required to bear all costs for renovation of Federal Center facilities, configuration of the RAY Building for new tenants, upgrade of electrical and telephone capability, and actual move of furniture, equipments, files, etc...?

RESPONSE: Since this would not be a forced move by GSA, SIMA would be required to fund all costs of renovating facilities at the Federal Center.

The cost for ISA's in backfilling the RAY Building would be the responsibility of GSA.

The cost to upgrade any electrical and telephone capabilities at the Federal Center would be the responsibility of SIMA. Additionally, SIMA would be responsible for the costs for the actual move of furniture, equipment, files, etc..., since this is ot a forced move.

QUESTION: Would this move require approval by GSA?

RESPONSE: A move from one GSA-controlled location to another GSA-controlled location would require the approval of GSA. In reviewing the excessive amount of funding required for the proposed relocation, with the limited benefits to be realized, CSA would not support such a move.

QUESTION: Request cost data on the renovation of facilities (including costs to upgrade electrical and telephone capability) at the Federal Center to accommodate SIMA.

RESPONSE: It is not possible to give a detailed estimate of the requested costs without development of the full scope of your requirements. However, based on previous experience with projects of this magnitude, an initial, planning estimate would range from \$8 million to \$10 million. This would also require congressional approval of a Prospectus.

QUESTION: Cost to move furniture, files, personnel equipment, etc..., from the Ray Building to the Federal Center.

RESPONSE: Your agency would be responsible for costs stimated to be in the \$200,000 to \$300,000 range.

QUESTION: Cost to disassemble, move, and reassemble puters and specialized equipment.

RESPONSE: Your agency would be responsible for costs stimated to be in the 8500,000 range.

the above data is not all inclusive and is subject to change. However, it is to be noted that the overall cost to the lovernment could exceed \$16 million. This does not appear to be fiscally prudent project.

dembers of my staff and I will be available, for a meeting in my ffice in Kansas City, during the week of July 6, 1992. Please ontact me at your earliest convenience to establish a specific ate and time. My telephone number is (816) 926-7507.

incerely,

IN TAMES D. OGDEN

ames D. Ogden hier, Eastern Branch eal Estate Division ablic Buildings Service (6PEE)

FAX TRANSMITTAL 00 02000 = 2

To Linda Darwin From John Benson

DOS 1/4000 U.S. Army (816) 926-7507

[314] 331-8927 (816) 926-1659

NSN 754001317.7368 5098-101 GENERAL SERVICES ADMINISTRATION

DATE: JULY 20, 1992

TO: LINDA DARWIN, ME

FROM: JOHN A. BENSON

CHIEF, ST. LOUIS SECTION

EASTERN BRANCH

REAL ESTATE DIVISION REGION 6, PBS, GSA

This is in response to your informal request for additional information concerning the evaluation of the feasibility for a move of SIMA from the Robert A. Young Building to 4300 Goodfellow.

It is estimated that an A/E design contract would take six month from request to award. It is further estimated that the completed design would take another six months.

This would be a Prospectus level project and would require Congressional approval. This approval would be requested after the scope of work and the project costs are determined by the Design A/E contractor. This Congressional approval could take up to three years. Once the Prospectus is approved, it could take up to a year to market the construction contract. After that award, it is estimated that actual construction could take 18 to 24 months. Given the above estimates, it could take up to seven years from the receipt of the original space request to actually have the space ready for occupancy at 4300 Goodfellow.

The Prospectus threshold for Federal Construction is currently \$1,525,000.

See the attached sheet for comparison of current and short range projected rental costs for SIMA at the RAY Bldg. and projected occupancy at 4300 Goodfellow.

Relocation, removal, or disposal costs for SIMA systems and other furniture would be the responsibility of SIMA.

It is not possible to give you detailed costs for minimum versus maximum space/building upgrade alterations for 4300 Goodfellow without knowing the exact scope of work to be accomplished. However, the alterations cost is astimated to range from \$8,000,000 to \$10,000,000. Since this would not be a forced relocation, SIMA would be responsible for funding all building and building systems upgrades and all space alterations.

Mr. James Odden is the Chief, Eastern Branch, Real Estate Division, Public Buildings Service, Region 6, GSA. Madelynn Cunningham is a Realty Specialist on my staff.

If I can be of any further assistance, please do not hasitate to contact me at 816-926-7507.

Robert A. Young Federal Building St. Louis, Nissouri

July 15, 1992

Amt. of Space	£	RAY now	Ray 10/92	G'fellow now	G'fellow 10/92
Ofc	121,375	\$1,729,594	\$1,818,198	81,369,110	\$1,446,790
SP-2	1,412	32,420	34,255	25,981	27,463
SP-3A	2,256	56,332	59,491	44,940	47,489
\$P-4	21,160	488,161	514,188	388,286	410,292
SP-5A	12,942	215,614	227,779	172,776	182,612
SP-6	6,935	78,990	83,359	62,692	66,229
Pkg. spaces	11	6,600	6,981	1,309	1,385
TOTAL	<del>*************************************</del>	\$2,607,710	\$2,744,251	\$2,065,093	82,182,260

BILLING RATES

Type of Space	Ray 7/92 rent	Ray 10/92	G'F 7/92 rent	G'F 10/92 rent		
Ofc	\$14.25	814.98	\$11.28	\$11.92		
SP-2	22.96	24.26	18.40	19.45		
SP-3A	24.97	26.37	19.92	21.05		
SP-4	23.07	24.30	18.35	19.39		
SP-5A	16.66	17.60	13.35	14.11		
SP-6	11.39	12.02	9.04	9.55		
Pkg. spaces cost per year	600.00	634.64	119.00	125.87		

Prospectus for Federal Construction 12 \$1,525,000.00 as of July 1992.

SIMA occupies 24% of the Young Building. Construction for the Young Building was \$61,300,000.00. 24% of \$61.3 million is \$14,712,000.00

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950406-3

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ROBERT A. BORSKI

COMMITTEES:
TRANSPORTATION
AND INFRASTRUCTURE
RANKING DEMOCRAT—SUBCOMMITTEE ON
WATER RESOURCES AND ENVIRONMENT

STEERING COMMITTEE

REGIONAL WHIP

### Congress of the United States House of Representatives Washington, DC 20515

April 5, 1995

WASHINGTON OFFICE:
ROOM 2182
RAYBURN HOUSE OFFICE BLDG.
(202) 225–8251
FAX: (202) 225–4628

DISTRICT OFFICES: 7141 FRANKFORD AVE. PHILADELPHIA, PA 19135 (215) 335–3355 FAX: (215) 333–4508

2630 MEMPHIS ST. PHILADELPHIA, PA 19125 (215) 426-4616

Mr. Charles A. Bowsher Comptroller General of the United States General Accounting Office 441 G Street, NW Washington, DC 20548

Please refer to this resolution when responding 950406-3

Dear Mr. Comptroller:

I am writing to bring to your attention several issues relating to the Navy's recommendation to close the Naval Aviation Engineering Service Unit (NAESU) Headquarters located in Philadelphia and relocate the activity to NADEP North Island. I believe these issues must be addressed by the General Accounting Office (GAO) in its April 15 report to Congress analyzing the 1995 base closure recommendations.

I have been working with representatives of NAESU to analyze the Navy's recommendation. We believe the recommendation is flawed for the following reasons:

- \* While the recommendation claims NAESU Headquarters in Philadelphia is a technical center, it failed to score NAESU for technical functions.
- \* The recommendation incorrectly claims NAESU Headquarters performs similar functions to NADEP North Island.
- \* The Navy failed to consider absorbing NAESU functions within ASO, even though it has already spent \$712,000 of BRAC 91 funds to move NAESU to the ASO compound. Absorbing NAESU within ASO would be more beneficial to the fleet and the taxpayer, saving \$8 million more than the relocating NAESU to NADEP North Island.
- \* The recommendation incorrectly assumes that a majority of NAESU's current workforce will move to NADEP North Island. In fact, <u>93 percent</u> will not make the move. The loss of this critical expertise will significantly impair fleet readiness.
- \* The recommendation states that 14 people from NAESU's California Detachments/Regional Offices will be able to fill the Headquarters billets, without giving an explanation of how this can be achieved. The individuals working in this office are military, clerical and technical personnel with no training or experience in the headquarters functions of ETS management and contracting.

April 5, 1995 Page 2

While I realize you are operating under severe time constraints, I would greatly appreciate your efforts to investigate these matters to the fullest extent possible.

As always, I am available to discuss these matters further.

Please do not hesitate to contact me.

KOBERT A. BORSKI Member of Congress

RAB/mdv

cc: Honorable Alan Dixon

Defense Base Closure and Realignment Commission

TO: 01800

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950406-4

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DAN BURTON
6TH DISTRICT, INDIANA

COMMITTEES:
FOREIGN AFFAIRS
POST OFFICE AND CIVIL SERVICE
VETERANS' AFFAIRS

REPUBLICAN STUDY COMMITTEE

CONGRESSIONAL AUTO CAUCUS

MEMBER: HUMAN RIGHTS CAUCUS



### Congress of the United States House of Representatives Washington, DC 20515-1406

WASHINGTON OFFICE: 2411 RAYBURN BUILDING WASHINGTON, DC 20515-1406 TELEPHONE: (202) 225-2276

DISTRICT OFFICES:
8900 KEYSTONE AT THE CROSSING
SUITE 1050
INDIANAPOLIS, IN 46240
TELEPHONE: (317) 848-0201
TOLL-FREE (800) 382-6020

435 EAST MAIN STREET SUITE J-3 GREENWOOD, IN 46142 TELEPHONE: (317) 882-3640 TOLL-FREE: (800) 678-3642

April 5, 1995

The Honorable Alan Dixon Chairman, Base Realignment and Closure Commission 1700 North Moore Street, Suite # 1425 Arlington, VA 22209



### Dear Chairman Dixon:

I extend my deepest regrets for not being able to attend the Midwest Regional BRAC hearings in Chicago, Illinois, on April 12. Unfortunately my official Congressional committee schedule requires my participation on a trip out of the country on April 12. In place, please accept this letter as written testimony regarding the Naval Air Warfare Center (NAWC) in Indianapolis.

As you know, NAWC, Indianapolis, has been slated for closing during this round of base closures and realignments. I understand and support the rationale for closing the facility, but have reservations concerning the recommendation. Mayor Goldsmith, the industrial community of Indianapolis, representatives from NAWC and other community officials have developed an innovative base closure strategy for NAWC. This strategy accomplishes the goals of the Secretary of Defense's plan and increases the cost savings attributable to the closing. At this time when we are looking for every possible way to save taxpayers' dollars, this plan is a shining example of how a potentially devastating base closure can be turned into a triumph for the military, community and the taxpayers.

Under the Indianapolis public-private partnership proposal:

- the NAWC facility/site is still closed;
- the personnel slated to move to Crane are put under the command of Crane, but most are left in Indianapolis;
- other personnel slated to move to other locations are re-engineered with Crane personnel into appropriate project teams at the two sites;

- the planned force reductions still occur; and
- the employees affected by the government force reduction are converted into the private workforce of a new private sector company which will sell services and products to federal government agencies and other private sector companies.

This proposal increases savings by at least \$90 million, maintains the close relationship between design and development that has consistently benefited the Navy in the past, and fulfills all of the requirements of the DOD recommendation to the BRAC.

To ensure that the federal government receives greater cost savings, retains vital integrated capabilities and allows this innovative proposal to move forward, the Commission should amend the Secretary of Defense's recommendation to require the implementation of the Indianapolis public-private partnership proposal.

My understanding is the proposal has been reviewed by BRAC staff and, to date, no major objections have been raised. I hope you will give this alternative serious consideration as the Commission proceeds with its deliberations today and during the next three months. Thank you for your consideration of this proposal and hard work on behalf of the nation.

Dan Burton

Member of Congress



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 11, 1995

The Honorable Dan Burton United States House of Representatives Washington, D.C. 20515

Florica taler to this number when responding 950,406-4R1

Dear Representative Burton:

Thank you for providing a copy of written testimony to be submitted for the record during the April 12, 1995, regional hearing of the Defense Base Closure and Realignment Commission in Chicago, Illinois. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission during its review and analysis of the Secretary's recommendation on Naval Air Warfare Center, Indianapolis.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely

All n J. Dixon

Chairman

AJD:js

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INTERAGENCY TEAM LEADER

CROSS SERVICE TEAM LEADER

REVIEW AND ANALYSIS

	TYPE OF ACTION REQUIRED							
(V)	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature					
	Prepare Reply for Staff Director's Signature		Prepare Direct Response					
X	ACTION: Offer Comments and/or Suggestions	V	FYI					

Subject/Remarks:

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EXECUTIVE SECRETARIAT -

DIRECTOR OF ADMINISTRATION

CHIEF FINANCIAL OFFICER

DIR/INFORMATION SERVICES

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### CITY OF HOMESTEAD, FLORIDA

790 N. HOMESTEAD BOULEVARD/HOMESTEAD, FLORIDA 33030/TELEPHONE: (305) 247-1801

J.W. DEMILLY III, *Mayor* Roscoe Warren, *Vice-Mayor* William T. Rudd, *City Manager*  COUNCILMEN:
QUTH L. CAMPBELL
JEFF KIRK

ELIZA D. PERRY STEVE SHIVER NICHOLAS R. SINCORE

April 3, 1995

Plansa refer to this number 450.

Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Chairman:

The City of Homestead is building its Hurricane Andrew recovery around certain economic generators. Primary among those is Homestead Air Reserve Base. Its importance is not only measured by jobs at the Base, more importantly, the Air Reservists are residents, business owners, employees and community leaders. They are the threads holding the fabric of our community together--for they did not abandon South Dade after the storm.

The 1993 BRAC allowed the retention of both the 482nd Fighter Wing and 301st Air Rescue Squadron because their missions are interrelated. The proposed change in emphasis of moving the 301st to Patrick Air Force Base for a secondary mission of manned space flight support negates the policy of the 1993 BRAC. It also minimizes the effectiveness of the Squadron's primary mission of Search and Rescue and support to combat-ready air units in South Florida and the Caribbean.

Please consider these factors while deciding the fate of the 301st Air Rescue Squadron, their missions, its Reservist residents of Dade County, and the recovery of South Dade County. If you have any further questions, please do not hesitate to call me at (305)247-1801 extension 101.

Sincerely,

Will Rudd City Manager

CC: James B. Davis Wendi Steele

Rebecca Gernhardt Cox

S. Lee Kling Al Cornella

Benjamin Montoya

Joe Robles



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Will Rudd City Manager City of Homestead, Florida 790 North Homestead Boulevard Homestead, Florida 33030

Planta relat to this run call 06-5 RI

Dear Mr. Rudd:

Thank you for your letter regarding Homestead Air Force Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Homestead Air Reserve Base.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon

Chairman

AJD:cmc

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#### 1700 NORTH MOORE STREET SUITE 1425

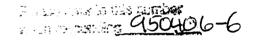
ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 6, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp) Special Assistant to the Chief of Staff for Base Realignment and Transition Headquarters USAF 1670 Air Force Pentagon Washington, D.C. 20330-1670



Dear General Blume:

We request that you conduct COBRA runs on F.E. Warren AFB. An option to realign F.E. Warren AFB was presented by the Minot AFB community at the Grand Forks Regional Hearing on 30 March. To evaluate this option, we would like three separate COBRA runs conducted on F.E. Warren AFB with the following assumptions.

- a. Level Playing Field run with the same assumptions as for Grand Forks AFB, Malmstrom AFB, and Minot AFB Level Playing Fields (i.e., no BOS or personnel savings for Minuteman III and Peacekeeper shutdown.) Minuteman III shutdown savings already taken in Air Force budget and Peacekeeper drawdown scheduled to begin inside BRAC-95 implementation period. Assume Peacekeeper savings as a force structure change.
- b. Realignment of F.E. Warren AFB closing Minuteman III but leaving the number of Peacekeeper missiles equal to the number projected to be remaining in 2001. Use the same assumptions as were used in the DoD recommendation to focus Grand Forks AFB (i.e., partial BOS and personnel savings taken for missile wing deactivation.) Take savings for both Minuteman III and Peacekeeper.
- c. Complete closure of F.E. Warren AFB using same assumptions as were used in recent Commission request to completely close Malmstrom AFB (i.e., BOS and personnel savings taken for deactivation of missile wings.) Move the 20th AF Headquarters to Falcon AS.

In order to assist the Commission in its work, we request this information to be provided no later than April 26, 1995. Thank you for your assistance in this matter.

Sincerely

Francis A. Cirillo, Jr., PE Air Force Team Leader

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950406-8

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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

WENDI LOUISE STEELE

April 4, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)

MGen Kenneth E. Eickmann Commander Oklahoma City Air Logistics Center Tinker Air Force Base, OK 73145-7869

Dear General Eickmann:

Fleace refer to this number when reconding 950406-8

I want to thank you for all of your assistance during my recent visit to Tinker Air Force Base. The briefings and discussions with you, your staff and community officials provided us with a great deal of valuable information about the operations of Oklahoma City Air Logistics Center. This information will be very helpful to the Commission as we carry out our review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The briefings and tours led by Mr. Joe Simmons, Col Larry Stone, Mr. George Reed, Col Rich McKinny and Mr. Greg Hughes were most informative. I would also like to thank Ms. Nancy Lemieux, Ms. Deborah Mason and Mr. Gary Hoog for their efforts in planning and coordinating the base visit.

Sincerely,

J. B. Davis
Commissioner



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 4, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Lt Gen (Ret) Richard Burpee University of Central Oklahoma 100 North University Drive Edmond, OK 73034

Pleases refer to this number when reconding 950406-8

Dear General Burpee:

I want to thank you for all of your assistance during my recent visit to Tinker Air Force Base. The briefings and discussions with you and other members of the "Tinker Task Force" provided us with a great deal of valuable information about the operations of Oklahoma City Air Logistics Center. This information will be very helpful to the Commission as we carry out our review of the recommendations of the Secretary of Defense in the months ahead.

Sincerely,

J. B. Davis
Commissioner

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS)	#	950406-8	
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### United States Senate

**WASHINGTON, DC 20510-2002** 

April 4, 1995

Pieces raise to this purible -8

Commissioner Al Cornella Defense Base Closure and Realignment Commission 1700 N. Moore Street Arlington, Virginia 22209

Dear Commissioner Cornella:

Knowing of your background and experience in the field of air conditioning and in the Navy, we would like to extend an invitation to you to see first-hand the critical Chlorofluorocarbon (CFC) elimination work that is now underway for the Navy at the Naval Surface Warfare Center in Annapolis, Maryland.

As you may be aware, the CFC production ban which goes into effect this year is having an impact not only on commercial users, but on the Navy as well which has approximately 2000 CFC-dependent shipboard cooling systems. In fact, the Navy has the largest and most ambitious program in DOD to convert from CFCs to more environmentally acceptable refrigerants. This work is being conducted at NSWC Annapolis which, as you know, has been recommended for closure by DoD. The Navy also established a mission critical reserve of CFCs to draw upon until all shipboard units are converted. This reserve was based on successful, uninterrupted research and development.

Over the past four years, more than \$20 million has been invested in the construction of a complex of non-CFC laboratories at Annapolis with the unique capability of testing and designing new compressors to be integrated into the current fleet CFC-114 AC plant hardware as well as developing a new generation of environmentally-acceptable refrigeration plants to meet the Navy's requirements. The current program schedule calls for the conversion of the fleet's CFC-114 AC plants to begin in Fiscal 1998. Navy officials admit that the relocation of the Annapolis non-CFC program to Philadelphia, as recommended by DoD, or even the replication of these facilities, would disrupt the conversion schedule by at least two years, greatly risk depleting the CFC stockpile and affect a large number of ships in the fleet. this regard, we have enclosed some information about the environmental non-CFC program which we hope you will find of interest.

We believe that your background and knowledge of the air conditioning business and of the Navy would be most useful to the Commission in assessing the impact of DOD's recommendations with respect to Annapolis and urge you to visit the facility at your earliest convenience to judge for yourself the wisdom of disrupting such vital efforts.

We appreciate your attention to this matter and hope you will be able to visit this unique facility.

With best regards,

Barbara A. Mikulski United States Senator

Memper of Congress

Sincerely,

Paul S. Sarbanes United States Senator

Steny H. Hoyer Member of Congress

### **Facility Spotlight**

### **Environmental Non-CFC Facility**

The Environmental Non-CFC Facility, a large complex composed of many integrated and interconnected test facilities, is unique to the Navy and DoD.

Constructed mostly in the last three years, these state-of-the-art facilities share water systems, electrical power distribution systems, and data aquisition and analysis systems. The overall facility encompasses 30,000 square feet in Bldgs. 3C and 3E and has a replacement value of \$11.2 million. The Environmental Non-CFC Facility supports an annual workload of \$10 million.

This facility is tailored to the unique naval application of water heat rejection. Similar facilities exist at the largest of the major air conditioning manufacturer's plants, but these facilities reject heat to air via cooling towers and are seasonably limited.

The Environmental Non-CFC Facility is divided into three distinct types:

### Centrifugal Compressor Development Facility

The centrifugal compressor development facility is used to determine the performance characteristics of a new generation of centrifugal compressors suited for operation with alternative environmentally-suitable refrigerants (non-CFC).

CFC-114 centrifugal compressor AC

The full-scale AC Plant Water Test Facility, featuring the LSD-44 and CG-47 CFC-114 AC plants. *Photo by M. Sheehan.* 

plants are used in all naval submarines, new major surface combatants, all large deck amphibious ships, aircraft carriers, and on a host of other surface ships. All of these high value, capable ships will be retained as the Navy downsizes. CFC-114, under law and by international agreement, will no longer be produced after 1995. An environmentally acceptable substitute was identified, but due to the unique characteristics of centrifugal compressors, and in particular the naval application of these compressors, new centrifugal compressors must be designed and integrated into the current fleet CFC-114 AC plant hardware.

The Centrifugal Compressor Test Facility is capable of generating performance maps of the new compressors operating in the new non-CFC fluid over a wide range of conditions and speeds. It's instrumented with a variety of flow metering devices calibrated for the new fluids and specialized turbomachinery instruments for determining the flow characteristics within the compressor.

### Naval AC Plant Water Test Facilities

This complex is used to operate fullscale naval AC plants over the full range of conditions encountered in service. Basically, AC plant operation is affected by two parameters - the imposed cooling load and the condenser water inlet temper-

ature. These test facilities are capable of generating condenser water inlet temperatures from 35 to 100 degrees Fahrenheit and maintaining these conditions for extended periods as other parameters are varied and data is acquired and analyzed. In turn, the imposed cooling load is represented by the evaporator water inlet temperature and is expressed as a percentage of full capacity.

In all, there are eight flow facilities with varying capacities. One is dedicated to developing new generation naval shipboard AC plants designed and optimized from the beginning with an environmentally acceptable refrigerant. Another is dedicated to identifying and quantifying the performance of possible new non-CFC refrigerants.

The R&D function of these facilities requires the capability to operate the plant at a desired condition on any given day over a wide range of loads and condenser inlet water temperatures and with the capability to acquire and analyze large volumes of precision data. This capability to assess and investigate performance over the full range of conditions has proven to be extremely important since naval AC plants rarely operate at the MILSPEC design point. Important performance, energy and acoustic issues result from operating at these off-design conditions.

## **Refrigeration Plant Development Facility**

The refrigeration plant development facility is used to develop a new generation of environmentally-acceptable refrigeration plants. The facility is capable of full-scale operation of Fleet refrigeration plants over the full spectrum of operating conditions. The facility consists of the necessary chill and freeze boxes, apparatus to load the boxes, refrigeration plants, compressor test facility, control system, instrumentation and data acquisition and analysis system.

The Non-CFC Facility effort continues through FY-02 as a 6.3 RDT&E program. The actual Fleet modifications will extend through FY-04, at the earliest, and through FY-08, most likely. The hardware and facilities will be necessary throughout this period to deal with any emergent Fleet problems resulting from the non-CFC modifications. Additionally, a new generation of cooling systems employing non-CFC fluids is being designed for new ship construction programs. This new generation of systems will necessarily be as broad as the current generation since AC plants represent a large capital investment for the Fleet and a tailored, shipspecific design is usually necessary.

### **KEY POINTS**

- ENVIRONMENTAL COMPLIANCE REQUIRED CFC PRODUCTION IS BANNED AFTER 1995
- MISSION CRITICAL COOLING OF COMBAT SYSTEMS COMBAT SYSTEMS CANNOT FUNCTION WITHOUT COOLING SHIP'S SAFETY IS AT RISK
- ANY DELAY WILL GREATLY RISK DEPLETING THE CFC STOCKPILE
- INDUSTRY IS BEING UTILIZED TO THEIR CAPACITY ANNAPOLIS LABORATORY IS THE ONLY FACILITY WITH THE CAPACITY AND EXPERTISE TO MEET SCHEDULE
- CFC-114 IS UNIQUE TO NAVY AC PLANTS, COMMERCIAL SOLUTIONS DO NOT APPLY

ANNAPOLIS DET. CDNSWC MAR 1995

### WHAT IS AN AC PLANT?

- NOT A COMFORT AIR CONDITIONER
- MISSION CRITICAL APPLICATION
   PRODUCES CHILLED WATER FOR COMBAT SYSTEMS:
   i.e., RADAR, SONAR, COMMUNICATIONS,
   WEAPONS FIRE CONTROL COMPUTERS
- NAVY AC PLANTS ARE DIFFERENT THAN COMMERCIAL PLANTS UNIQUE ACOUSTIC REQUIREMENTS SHOCK AND VIBRATION RESISTANCE LIMITED SPACE AVAILABLE ON SHIPS AND SUBMARINES SUBMARINE ATMOSPHERIC CONTROL SYSTEM COMPATIBILITY
- NAVY SHIPS USE A DIFFERENT REFRIGERANT THAN INDUSTRY INDUSTRY IS BEING UTILIZED, BUT THEY ARE AT CAPACITY

ANNAPOLIS DET. CDNSWC MAR 1995

# NAVAL COMBATANTS USING CFC-114

- AIRCRAFT CARRIERS
- USS NIMITZ CLASS

- USS ARLEIGH BURKE CLASS

• DESTROYERS

- USS SPRUANCE CLASS

- USS KIDD CLASS

- USS KITTY HAWK CLASS
- USS KENNEDY CLASS
- USS ENTERPRISE CLASS
- . USS INDEPENDENCE CLASS
- · CRUISERS
- USS TICONDEROGA CLASS

- SUBMARINES
- USS OHIO CLASS (TRIDENT)
- USS LOS ANGELES CLASS
- USS SEAWOLF CLASS
- · HELO/LANDING CRAFT CARRIERS
- USS WASP CLASS
- USS TARAWA CLASS

TOTAL NUMBER OF AIR CONDITIONING PLANTS: 860 TOTAL FLEET INSTALLED COST: \$1.0 BILLION

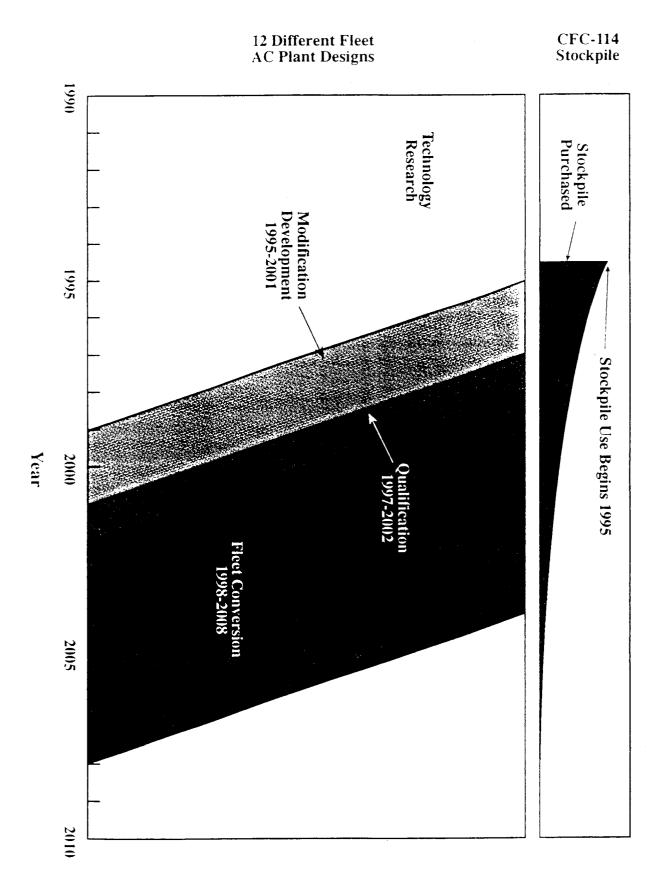
### **ENVIRONMENTAL COMPLIANCE**

- INTERNATIONAL AGREEMENTS TO BAN CFCs i.e., MONTREAL PROTOCOL
- EPA CLEAN AIR ACT REGULATIONS
- PRODUCTION OF ALL CFCs ARE BANNED AFTER 1995
- ORIGINAL REGULATIONS (1989) ONLY CALLED FOR A 50% REDUCTION IN PRODUCTION, THIS RAPID ACCELERATION AND PHASEOUT CAUSED A TIME CRITICAL SCHEDULE.

### **NAVY UNIQUE REFRIGERANT CFC-114**

- COMMERCIALLY CFC-114 IS NOT USED
  NO EQUIVALENT CHEMICAL EXISTS, MODIFICATIONS REQUIRED
  INDUSTRY IS INVOLVED, BUT THEY ARE AT CAPACITY
- SUBMARINE ATMOSPHERIC CONTROL SYSTEM COMPATIBILITY
- POSITIVE PRESSURE REQUIRED TO MINIMIZE MAINTENANCE AND REPAIR PROBLEMS, i.e., IMPROVED READINESS
- ACOUSTIC SILENCING TECHNOLOGY DEVELOPED FOR CFC-114





### PROGRAM SCHEDULE IS CRITICAL

- FLEET CONVERSION OF CFC-114 AC PLANTS BEGINS FY 1998.
- DEVELOPMENT AND QUALIFICATION FOR OTHER DESIGNS CONTINUES INTO FY 2002. REMAINING CLASSES WILL BE BACKFIT AS EACH MODIFICATION KIT IS QUALIFIED IN THE ANNAPOLIS FACILITIES.
- CONVERSION OF THE ENTIRE FLEET WILL REQUIRE UNTIL 2008.
- THE NAVY MISSION CRITICAL STOCKPILE OF CFC-114 WAS SIZED FOR THE ABOVE AGGRESSIVE CONVERSION SCHEDULE. PRODUCTION OF CFCs ARE BANNED AFTER 1995. USE OF THE NAVY STOCKPILE HAS ALREADY BEGUN.
- ANY DELAY WILL GREATLY RISK DEPLETING THE CFC STOCKPILE.
   EXAMPLE:

1 YEAR DELAY WOULD EFFECT THE FOLLOWING:

70 SHIPS (268 AC PLANTS) IN 2005

120 SHIPS (465 AC PLANTS) IN 2006, ETC.

THESE ARE OUR NEWEST AND MOST CAPABLE SHIPS IN THE FLEET.



1700 NORTH MOORE STREET SUITE 1425 Stranger to 2013 AMBOOR ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Barbara Mikulski United States Senate Washington, D.C. 20510

Dear Senator Mikulski:

Thank you for your kind letter of invitation to visit the chlorofluorocarbon elimination facility at the Naval Surface Warfare Center in Annapolis, Maryland.

To the extent that an individual Commissioner's schedule allows, we make every effort to accommodate requests for visits to military bases and facilities. I am interested in visiting the Naval Surface Warfare Center in Annapolis, and am working to find an appropriate date for a visit. As firm details on this visit develop, the Commission staff will be back in touch with you.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendation regarding NSWC Annapolis. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

Again, thank you for the invitation and I look forward to seeing you soon.

Sincerelv△

Alton Cornella Commissioner



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

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ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Paul S. Sarbanes United States Senate Washington, D.C. 20510

Dear Senator Sarbanes:

Thank you for your kind letter of invitation to visit the chlorofluorocarbon elimination facility at the Naval Surface Warfare Center in Annapolis, Maryland.

To the extent that an individual Commissioner's schedule allows, we make every effort to accommodate requests for visits to military bases and facilities. I am interested in visiting the Naval Surface Warfare Center in Annapolis, and am working to find an appropriate date for a visit. As firm details on this visit develop, the Commission staff will be back in touch with you.

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Again, thank you for the invitation and I look forward to seeing you soon.

Sincerely,

Alton Cornella Commissioner



1700 NORTH MOORE STREET SUITE 1425 Place refer to this number ARLINGTON, VA 22209 703-696-0504

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ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:

AL CORNELLA REBECCA COX

GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET)

WEND! LOUISE STEELE

April 11, 1995

The Honorable Wayne T. Gilchrest United States House of Representatives Washington, D.C. 20515

Dear Representative Gilchrest:

Thank you for your kind letter of invitation to visit the chlorofluorocarbon elimination facility at the Naval Surface Warfare Center in Annapolis, Maryland.

To the extent that an individual Commissioner's schedule allows, we make every effort to accommodate requests for visits to military bases and facilities. I am interested in visiting the Naval Surface Warfare Center in Annapolis, and am working to find an appropriate date for a visit. As firm details on this visit develop, the Commission staff will be back in touch with you.

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Again, thank you for the invitation and I look forward to seeing you soon.

Sincerely

Alton Cornella Commissioner



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ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Steny H. Hoyer United States House of Representatives Washington, D.C. 20515

Dear Representative Hoyer:

Thank you for your kind letter of invitation to visit the chlorofluorocarbon elimination facility at the Naval Surface Warfare Center in Annapolis, Maryland.

To the extent that an individual Commissioner's schedule allows, we make every effort to accommodate requests for visits to military bases and facilities. I am interested in visiting the Naval Surface Warfare Center in Annapolis, and am working to find an appropriate date for a visit. As firm details on this visit develop, the Commission staff will be back in touch with you.

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Again, thank you for the invitation and I look forward to seeing you soon.

Sincerely.

Alton Cornella Commissioner

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ALAN J. DIXON, CHAIRMAN

April 4, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200

Please refer to this number when responding 550406 - 9

Dear Colonel Jones:

The Army Team has completed the base visit and initial review of the data relating to the closure of the Charles M. Price Support Center. I would appreciate your responses to the following questions raised during the base visit and data review by April 17,1995.

- 1. The personnel elimination's include 17 staff from the Acquisition Center, Headquarters ATCOM. These personnel perform the procurement and contracting mission for all DoD organizations in the St. Louis area including the Army Reserve Personnel Center and the Corps of Engineers. If the Price Center is closed, who will perform this mission? If it is being transferred to Fort Leonard Wood, shouldn't they show some increase in personnel?
- 2. The personnel elimination's also include 5 staff from the Army Reserve Personnel Center, which is not part of the recommendation. Please explain the rationale for counting them as eliminations.
- 3. The Army recommendation did not include any BAQ and variable housing allowance costs. However, the Commission staff learned that military personnel remaining in the St. Louis area occupy 120 of the family housing units and 36 of the barracks spaces. Please explain why their housing allowances were not included as recurring costs.
- 4. The economic impact analysis indicates 200 civilian jobs will be lost if the Price Center closes. This number includes the 64 civilian positions eliminated and 136 contractors. Since the base has 303 contractors, could you explain the methodology for determining that 167 will remain and 136 will be eliminated?
- 5. The Installation Facilities Buyout Summary and the data call indicate Price has 2,183,000 SF of space. However, COBRA screen four shows 2,801,000 SF of space. Please explain the difference.

- 7. The Army recommendation includes a small reserve enclave and a storage area. Could you please identify the buildings to be included in the reserve enclave and the storage area on the enclosed installation map?
- 8. The COBRA screen four shows \$3.4 million for the cost of family housing operations. This cost is based on 477 units, however, there are only 164 units at Price. Thus, the cost of family housing operations is \$1.2 million (\$6772 unit cost X 166 units X 1.0731 FY96 factor). In addition, COBRA data indicates 53 percent of the family housing will be shut down. These issues have been discussed with the Cathy Pollmateer and Major Fletcher, who are updating the COBRA data.

If you need any clarification of these questions, please contact Mike Kennedy, the Army Team Analyst.

I appreciate your assistance and cooperation.

Sincerely,

Thurn, Army Silam Brown III

Enclosure and EB/mk



### **DEPARTMENT OF THE ARMY**OFFICE OF THE CHIEF OF STAFF

OFFICE OF THE CHIEF OF STAFF 200 ARMY PENTAGON WASHINGTON DC 20310-0200



950406-9R1

REPLY TO ATTENTION OF

April 25, 1995

The Honorable Alan J. Dixon Chairman, The Defense Base Closure and Realignment Commission 1700 North Moore Street, Ste. 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

The Army Basing Study has reviewed the letter from the Defense Base Closure and Realignment Commission, dated April 4, 1995 regarding Price Support Center visit and the responses to your questions are provided below.

### 1. Personnel Eliminations.

The 17 personnel (UIC - W0Y6!A) identified for elimination, currently provide area support to the St. Louis, MO area. If Price Support Center and ATCOM close, the reduced area support mission will be transferred without personnel and the workload will be absorbed. The proponent is to be determined.

### 2. Reserve Personnel Eliminations.

The elimination of 5 personnel (UIC - W4M0!A) was not an oversight. The Reserve data call requested establishment of a Reserve enclave should Price Support Center close. The units identified for enclaving are UICs: W3DT03, W3DV!3, W3DQ!W, and W3DQ08. These units are directly related to Reserve training and support. UIC W4M0!A was not recommended by the Reserves for enclaving.

### 3. BAQ and VHA costs.

We are reevaluating housing allowances as a valid cost for COBRA regarding the military personnel remaining in St. Louis area. They now occupy 84 family housing units and one barracks space. An updated COBRA will be provided.

### 4. Economic Impact Analysis.

The economic impact analysis should have indicated 367 civilian jobs lost if Price Center closes. This includes 64 civilians and 303 contractors being eliminated. The economic impact analysis will be revised accordingly and forwarded with the updated COBRA.

### 5. Square Feet differences.

The difference between the square feet identified by the Installation Facilities Buyout Summary (2,183,000 sqft) and COBRA Screen 4 (2,803,000 sqft) is due to the differences in the fiscal year baseline. The Installation Facilities Buyout Summary is a projection of the facility outlook in FY 2000. The COBRA Screen 4 data reflects the total square feet as reflected in HQ RPLANS Real Property Summary in FY 1996 minus Army Family Housing (AFH).

(Total 3,105,487 sqft.) minus AFH (304,000 sqft) = 2,801,000 sqft

6. Buildings to be Enclaved.

The Reserves identified four facilities on Price Support Center to be enclaved (Facilities IL047, IL048, IL049 and IL166). In addition, they require 47,568 sqft of storage/warehouse space, that they currently utilize by permit in Building 306. The remaining square feet identified for enclaving is a storage area. They will be identified during the implementation planning process.

### 7. COBRA update.

The COBRA for Price Support Center will be updated for the following:

- a. Family Housing Units. The updated COBRA will reflect the corrected family housing costs. The change is based on the number of family housing units, which is 164. Thus, the cost of family housing operations is \$1.1 million (\$6772 unit cost X 164 X 1.0731 FY96 factor).
- b. Family Housing Shutdown. The updated COBRA will reflect the correct percentage of family housing shutdown, which is 100%.
- c. BAQ and VHA costs. The housing allowances will be included as a recurring cost for the military personnel remaining in St. Louis.

This information is accurate and complete to the best of our knowledge and belief. If you need any clarification of these responses, please contact Cathy Polmateer (703) 693-0077/8.

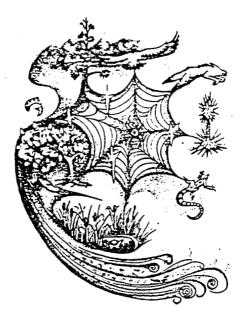
MICHAEL G. JONES

COL, GS

Director, The Army Basing Study

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## THE SOUTHWEST CENTER FOR BIOLOGICAL DIVERSITY

New Mexico Office

March 23, 1995

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Please reler to this number when responding 950406-12

Dear Mr. Dixon,

I am sending you a video tape on the San Pedro River eco-system. Please find 30 minutes of your time to view it, I think you will find it entertaining and interesting. In the video are scenes, looking from the bank of the river to snow capped mountains. Fort Huachuca and Sierra Vista, Arizona are situated directly between the mountains and the river. Fort Huachuca and Sierra Vista draw ground water that would normally feed the river. The existence of Fort Huachuca is the main reason that there is a human caused 3.25 billion gallon annual deficit in the aquifer. All objective studies conclude, the San Pedro River will dry up if the deficit continues. The San Pedro Basin harbors the highest diversity of vertebrate fauna in the interior United States. New studies document that over 556 species are dependent on this area for their survival. Of these species, 66 are candidate and / or federal or state endangered and threatened species. It is now believed that the San Pedro River is one of the largest and most valuable avian migratory corridors remaining in the western United States. I ask you to protect this national treasure for future generations and reduce military spending by closing Fort Huachuca.

Sincerely

Kieran Suckling, Research Director



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Kieran Suckling
The Southwest Center for
Biological Diversity
Post Office Box 742
Silver City, New Mexico 88062

Places rater to this number 06-10/21 when responding 9504 06-10/21

Dear Mr. Suckling:

Thank you for your letter requesting the Commission consider closing Fort Huachuca in Sierra Vista, Arizona. I certainly understand your interest in the base closure and realignment process and welcome your comments.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the Commissioners must support such a motion for the base to be added for consideration.

I can assure you that the information you have provided will be considered by the Commission in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Alan J. Dixon

Chairman

Sincere

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

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GENERA	L COUNSEL				COMMIS	SIONER KLING			
MILITAR	Y EXECUTIVE				COMMIS	SIONER MONTOYA			
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# DEFENSE LOGISTICS AGENCY HEADQUARTERS CAMERON STATION ALEXANDRIA, VIRGINIA 22304-6100



IN REPLY REFER TO

CAAJ(BRAC)

5 APR 1995

Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Please refor to this number 950406 - 11

Dear Mr. Chairman:

The attached sheet is a replacement for page 2 of the Budget Impacts section of the Defense Logistics Agency's Detailed Analysis.

The original guidance was to include only the differences between the BRAC 93 and BRAC 95 budget numbers for the relocation of the Defense Contract Management District (DCMD) West. Shortly before the report was due, the guidance was changed to include the entire budget impacts for the BRAC 95 DCMD West relocation and not only the differences. The text of the report was properly corrected, however, the individual numbers in Figure 3 for the DCMD West net present value and steady state savings were overlooked and subsequently so were the totals for the net present value and the steady state savings.

I certify that the data is accurate and complete to the best of my knowledge and belief.

Sincerely,

1 Encl

M. V. McMANA Team Chief DLA BRAC

LAWRENCE P. FARRELL, JR.

Major General, USAF Principal Deputy Director



### DLA BRAC 95 Detailed Analysis

Figure 7.3 summarizes the financial impacts that are expected as a result of each DLA recommendation. Rounded to the nearest hundred-thousand, the sum of the individual net present values of these recommendations is \$1,276.6 million, and the sum of the individual steady state savings is \$119.8 million.

Figure 3
DLA Financial Summary - FY 96 Constant Dollars (Millions)

Activity	Decision	NPV	Steady State Savings (Yr)
DISC (DCSC, DGSC)	Disestablish (Realign)	236.5	18.4(01)
DDCO	Realign	161.0	11.6(98)
DDRT	Disestablish	186.1	18.9(01)
DDLP	Disestablish	102.1	12.4(01)
DDOU	Close, Except	180.9	21.3(00)
DDMT	Close	244.3	23.8(99)
DCMD South	Disestablish	75.8	6.1(99)
DCMCI	Realign	38.7	3.1(99)
DCMD West	Relocate	51.2	4.2(00)
Total		1,276.6	119.8(01)

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407 - 1

FROM: UDINOUICH, GEORBE	TO: DIXON
TILE: GOVERNOR	TITLE: CHAIRMAN
ORGANIZATION: STATE OF OH LO	ORGANIZATION: VBCRC
INSTALLATION (1) DISCUSSED: SPRINGFIELD, O	410 NATIONAL EMARD BASE

OFFICE OF THE CHAIRMAN	FYI	ACTION	INTT	COMMISSION MEMBERS	FYI	ACTION	INIT
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TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	1	FYI

Subject/Remarks:

FORWARDING LIST OF WITNESSES OHO WOULD LIKE TO GIVE PRESENTATIONS AT CHICAGO HEARING.

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### STATE OF OHIO OFFICE OF THE GOVERNOR

COLUMBUS 43266-0601

April 5, 1995

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Please rate to this number when responding 950407 — |

Dear Chairman Dixon:

Thank you for the notification of the upcoming regional hearing of the Defense Base Closure and Realignment Commission in Chicago, Illinois on April 12, 1995. Following is a list of witnesses Ohio would like to give presentations at that hearing:

4:00 - 4:10 Major General Richard Alexander Adjutant General, Ohio re: Springfield, Ohio Air National Guard Base

4:10 - 4:25 City of Springfield Matt Kridler, City Manager Retired Colonel Dick Higgins re: Springfield, Ohio Air National Guard Base

Thank you for your cooperation.

Sincerely,

George Woinovich

Governor State of Ohio

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-2

FROM: TROUT, LEWIS W.					DIXON				
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### Sierra Club San Gorgonio Chapter

Serving Riverside and San Bernardino Counties Tahquitz Group • Los Serranos Group San Bernardino Mtns. Group . Mojave Group Morend Valley Group

568 N. Mountain View Ave., Suite 130 San Bernardino, CA 92401 (909) 381-5015

Please Respond to:

930 Crescent Drive Barstow, California 92311 April 6, 1995

Honorable Alan Dixon, Chairman Base Realignment and Closure Commission 1700 No. Moore Street, Suite 1425 22209 Arlington, Virginia

Fleuso raior to this number when responding 950401-

Sierra Club Request for BRACC Review and Possible Realignment of the Naval Air Warfare Station, China Lake, California

Dear Chairman Dixon:

The San Gorgonio Chapter of the Sierra Club requests that your Commission add the China Lake Naval Air Warfare Station (NAWS) to of installations to be considered for possible realignment. The formal call for such action is included under item number four (4) of the policy resolution adopted by the Chapter's Executive Committee at its March 25, 1995 meeting.

The basis for the request is discussed at length in the accompanying background reports submitted to the members of the San Gorgonio Chapter's Conservation and Executive Committees. summary, the San Gorgonio Chapter questions the Navy's repeated assertions of mission incompatibility as the reason that not one square inch of the 1,100,000 acres comprising China Lake NAWS can be made available for joint maneuver training use with the adjacent Army National Training Center (NTC) at Fort Irwin.

The Navy claims that contractor demand for use of test facilities on the Mojave Range B of NAWS on only three days notice precludes coordinated use for up to 14 days monthly by the Army. As a result, the Army now proposes to spend nearly \$50,000,000 for acquisition of land east of Fort Irwin to meet a shortfall in training acreage validated by GAO in 1991. Unlike the Army, to the best of the Sierra Club's knowledge, the Navy has never submitted its mission incompatibility assertions to independent review by GAO or appropriate Congressional Committees. Personally, it seems to me that the Navy has surrendered its responsibility for management of its land and ranges if we have a situation in which contractors tell Naval personnel when Department of Defense (DoD) assets will be used. The Navy and DoD need to tell contractors when DoD

resources will be available for contractor use, not the other way around.

We in the Sierra Club do not believe that you should allow to go unchallenged what may be parochial views dating from the 1940's regarding exclusivity and opposition to sharing assets with other military departments when joint use is in the best interests of the nation. Your present round of hearings provides an opportunity to independently confirm or refute the Navy's currently unvalidated claims. Certainly your review of the validity of the Navy's position is appropriate before the Army embarks on a land acquisition program projected to cost the taxpayers nearly \$50,000,000. If you independently conclude that the Navy's position is justifiable, so be it. At least the issue will have been finally evaluated and analyzed once and for all by fiduciaries representing the best interests of the taxpayers, not special interests.

Thank you for your consideration.

Respectfully yours,

Lewis W. Trout, Member Conservation Committee

cc: (with enclosures)

Mr. Al Cornella

Ms. Rebecca Cox

Mr. J. B. Davis

Mr. S. Lee Kling

Mr. Benjamin F. Montoya

Mr. Josue Robles, Jr.

Ms. Wendi Steele



84-86-1000 BUSHOUT

### Sierra Club San Gorgonio Chapter

Serving Riverside and San Bernardino Counties Tabquitz Group . Los Serranos Group San Bernardino Mtns. Group . Mojave Group Moreno Valley Group

568 N. Mountain View Ave., Suite 130 San Bernardino, CA 92401 (909) 381-5015

### INTERIM POLICY ON NATIONAL TRAINING CENTER (NTC) LAND ACOUISITION PROJECT (FORT IRWIN, CALIFORNIA)

Resolved that the San Gorgonio Chapter of the Sierra Club:

- (1) opposes and calls on the Department of Defense (including but not limited to the Commander of the National Training Center, the Secretary of the Army, and the Secretary of Defense) to renounce any and all northerly land acquisition project alternatives that would require deletion of any lands located within the presented boundaries of Death Valley National Park;
- (2) opposes and calls on the Department of Defense (including but not limited to the Commander of the National Training Center, the Secretary of the Army, and the Secretary of Defense) to renounce any and all southerly land acquisition project alternatives that would require use of lands for which the U. S. Fish and Wildlife Service issued a "Draft Jeopardy" biological opinion in September 1991;
- (3) calls on the General Accounting Office of Congress (GAO) to review and analyze the 1993 Land Use Requirements Study (LURS) prepared by the Department of the Army to determine if the NTC's asserted training land shortfall averaging 222,000 acres per training rotation is accurate and realistically addresses the Army's asserted additional land requirement;
- (4) calls on the GAO, Base Realignment and Closure Commission (BRACC), and/or the Armed Services Committee of the United States Senate to investigate, review, analyze and evaluate the validity of assertion by the Department of the Navy that mission incompatibility precludes any and all NTC joint use of the approximately 350,000 acres of land on the 550,000 acre Mojave Range B of the China Lake Naval Air Warfare Station (NAWS) that were not designated as critical habitat for the desert tortoise in the "Final Rule" published by the U. S. Fish and Wildlife Service in the Federal Register on February 8, 1994 (Vol. 59, No. 26); and





- (5) opposes any Army eastward land acquisition and training on BLM administered public lands in the Silurian Valley until full compliance with the National Environmental Policy Act (NEPA) has been achieved, including but not limited to:
- (a) public release of a Draft Environmental Impact Statement (DEIS) which includes as one of the project alternatives carried forward for full analysis joint use by the NTC of the approximately 350,000 acres of land on the 550,000 acre Mojave Range B of the China Lake Naval Air Warfare Station (NAWS) that were not designated as critical habitat for the desert tortoise in the "Final Rule" published by the U. S. Fish and Wildlife Service in the Federal Register on February 8, 1994 (Vol. 59, No. 26);
- (b) holding public hearings on the proposed project following release of the DEIS including at least one hearing in the San Bernardino/Riverside area; and
- (c) completion of and public release of a Final EIS and associated Record(s) of Decision.

ADOPTED AS AMENDED BY: SAN GORGONIO CHAPTER EXECUTIVE COMMITTEE (12-2-2), March 25, 1995

Note: The agenda item 4 Executive Committee report regarding the proposed interim policy on the NTC Land Acquisition Project was amended by the Executive Committee. The amending language inserted in line 1 of section 5 ("eastward land acquisition and") was the only change made to the proposal submitted from the Conservation Committee.

No further text below this line.



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

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ALAN J. DIXON, CHAÎRMAN

April 9, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Lewis W. Trout Sierra Club, San Gorgonio Chapter 930 Crescent Drive Barstow, California 92311

Dear Mr. Trout:

Thank you for your letter regarding urging the Commission to consider the realignment of the Naval Air Warfare Station, China Lake, California. You may be assured that I will share your thoughts with the other members of the Commission.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of Commissioners must support such a motion for the base to be added for consideration.

The information that you have provided will be placed in the Commission's library and utilized by the Commission in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

llan J. Dixon

Chairman

AJD:cmc

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### United States Senate

WASHINGTON, DC 20510-2202

April 6, 1995

Honorable Alan J. Dixon
Chairman, Defense Base Closure
and Realignment Commission
1700 North Moore St., Suite 1425
Arlington, VA 22209

Historia responding 950407-3

Dear Alan:

I am writing to inform the Defense Base Closure and Realignment Commission of the list of Michigan witnesses for the April 12 regional hearing in Chicago, as requested in your letter of March 24. This list has been agreed by the Michigan Congressional and State delegations and with the community representatives.

I trust this list will help the Commission prepare for the hearing on April 12th. Please let me know if you have any questions about the list.

Sincerely,

Carl Levin

Enclosure: Witness List

### WITNESS LIST STATE OF MICHIGAN BRAC REGIONAL HEARING CHICAGO, IL, APRIL 12

Speaker	Time Allocation
Sen. Carl Levin Candice Miller (MI Secretary of State)	8 minutes 5 minutes
Detroit Arsenal Ben Polselli (UAW Local Pres., DATP) James Coakley (UAW Representative)	2 minutes 2 minutes
(Question period for Detroit Arsenal)	3 minutes
Selfridge Army Garrison Pamela Weeks (Harrison Twp. Supervisor) Leo Williams (former USMC Cmdr. at SANGB Ken DeBeaussaert (State Senator) Tracy Yokich (State Representative)	2 minutes 4 minutes 3 minutes 2 minutes
(Question period for Selfridge)	9 minutes

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407 -4

	TO: DIXON
TITLE: SIENATOR (NM)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (1) DISCUSSED: KIRTLAND AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INTI	COMMISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
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TYPE OF ACTION REQUIRED					
Prepare Reply for Chairman's Signature  Prepare Reply for Commissioner's Signature					
	Prepare Reply for Staff Director's Signature		Prepare Direct Response		
X	ACTION: Offer Comments and/or Suggestions		FYI		

### Subject/Remarks:

SENDING COPY OF INFO GATHERED AT ARRILY SENATE ENERGY AND WATER APPROP, SUBCOMM. HEARING WHICH DEALT WITH EXTRA COSTS THAT WILL BE INCURRED BY DOE 18 IF KIRTLAND IS REALIGNED

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SEN. PETE V. DOMENICI SEN. JEFF BINGAMAN

REP. JOE SKEEN REP. BILL RICHARDSON REP. STEVE SCHIFF

Piezze refer to this number

when reaponding 950407-4

### Congress of the United States

April 5, 1995

The Honorable Alan Dixon Chairman Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Dear Mr. Chairman:

We are writing to provide you with information gathered as a result of an April 4, 1995, Senate Energy and Water Appropriations Subcommittee hearing. The hearing focused on the additional costs and responsibilities which would be incurred by the Department of Energy at Kirtland Air Force Base (KAFB) as a result of the proposed major realignment of KAFB.

When you took on the responsibility of Chairman of the Base Closure and Realignment Commission, you stated the Commission's ultimate goal and focus would be savings to the taxpayer. We believe that you will agree, based on this additional information we are enclosing, that the Air Force cost-savings analysis is fundamentally flawed, and any savings to the Air Force in the KAFB realignment will be more than offset by DOE defense program costs for the next two decades.

On Monday, the DOE testified that they would have to pay a \$64 million one-time cost and a \$31 million annual recurring cost to assume landlordship of the new DOE cantonment area. This area will comprise 50,000 acres of the 54,000 acres available at the base. DOE will be responsible for providing security, safety, and utility services within this vast "cantonment" area.

We believe that this information will be useful to the Commission's consideration of the cost to the taxpayer associated with the proposed realignment. We appreciate your careful consideration of this matter and look forward to continue working with you.

Sincerely,

Pete V. Domenici

United States Senator

Jeff Bingaman

United States Senator

Steve Schiff

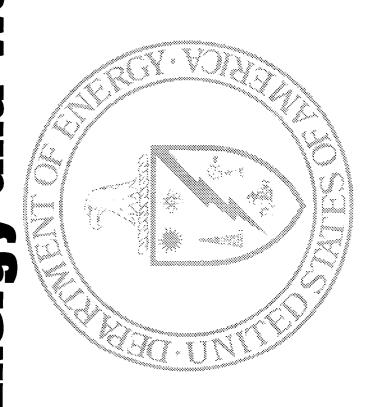
Member of Congress

CC: Charles Bowsher

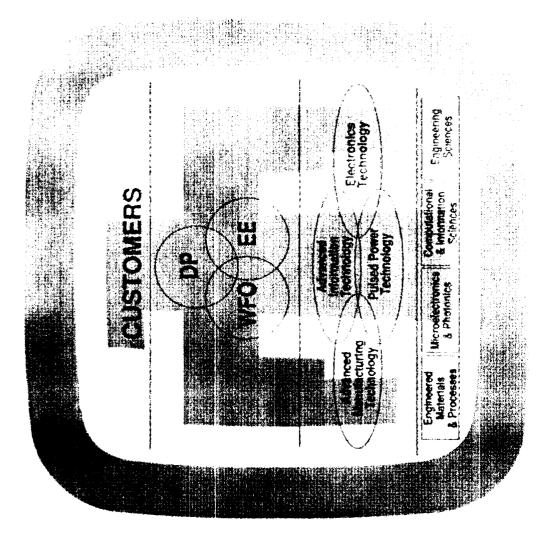
Comptroller General

General Accounting Office

# Senate Appropriations **Energy and Water** Subcommittee



April 3, 1995





### Impacts to DOE from the Proposed KAFB Realignment

by

**U.S. Department of Energy** 

and

**Sandia National Laboratories** 

April 3, 1995



















### Agenda

DOE Vision

Victor Reis
Assistant Secretary for Defense Programs

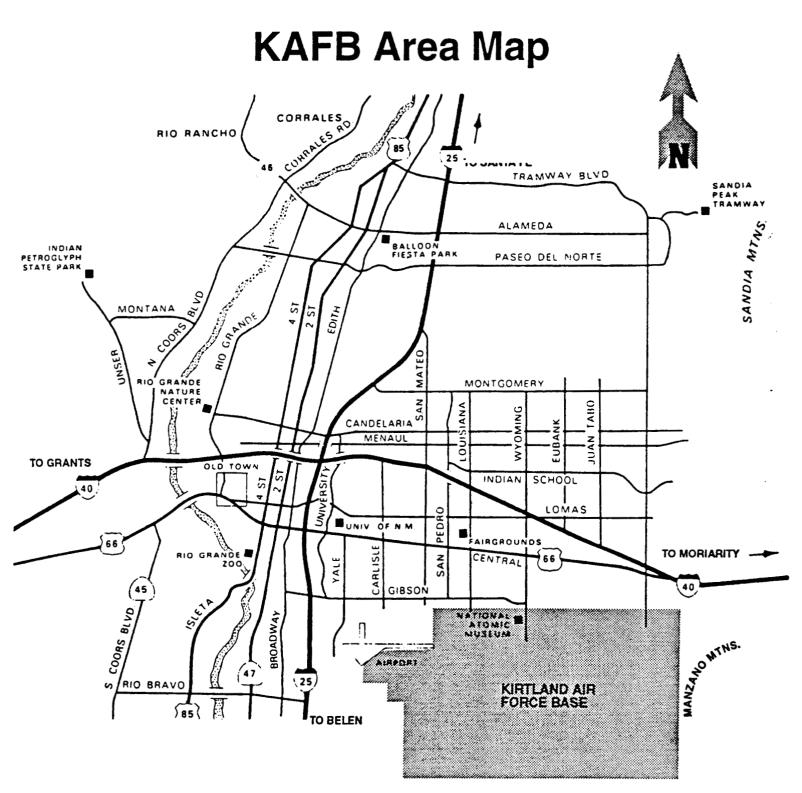
 Site Impacts and Program Considerations

Al Narath, President Sandia National Laboratories Jeff Everett, Manager Sites Planning

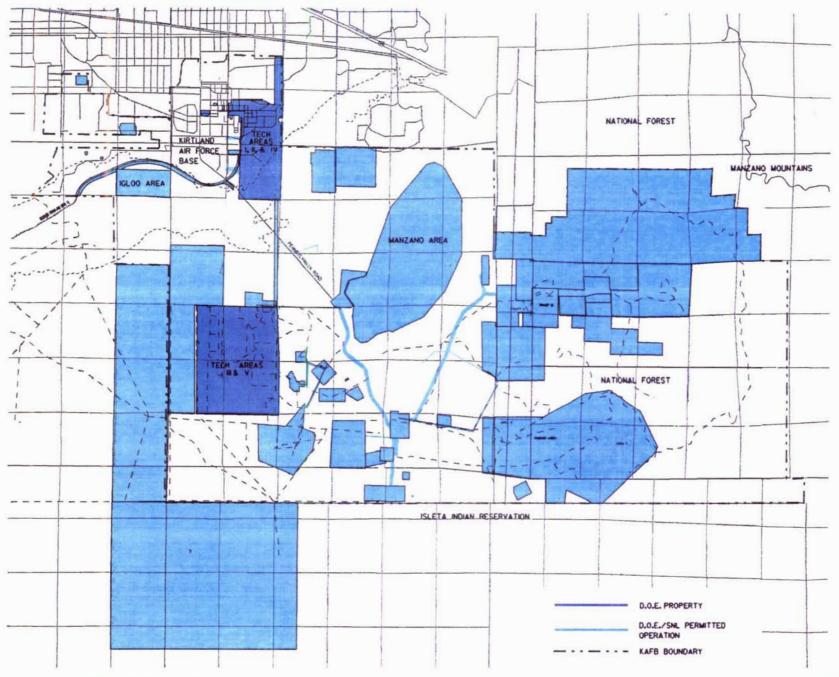
Impacts to DOE

Bruce Twining, Manager Albuquerque Operations Office



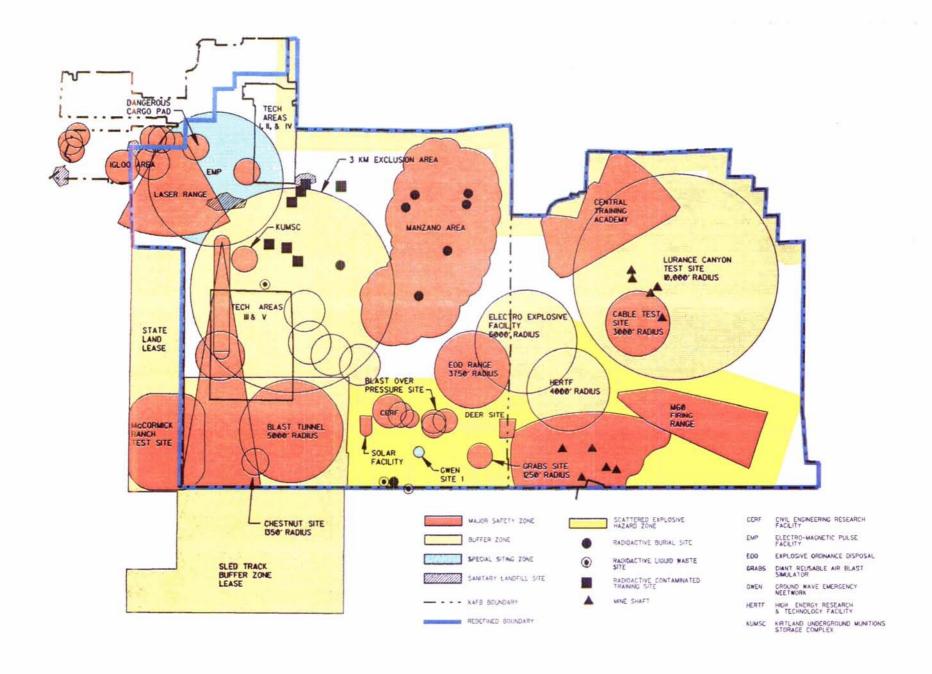


Albuquerque, New Mexico



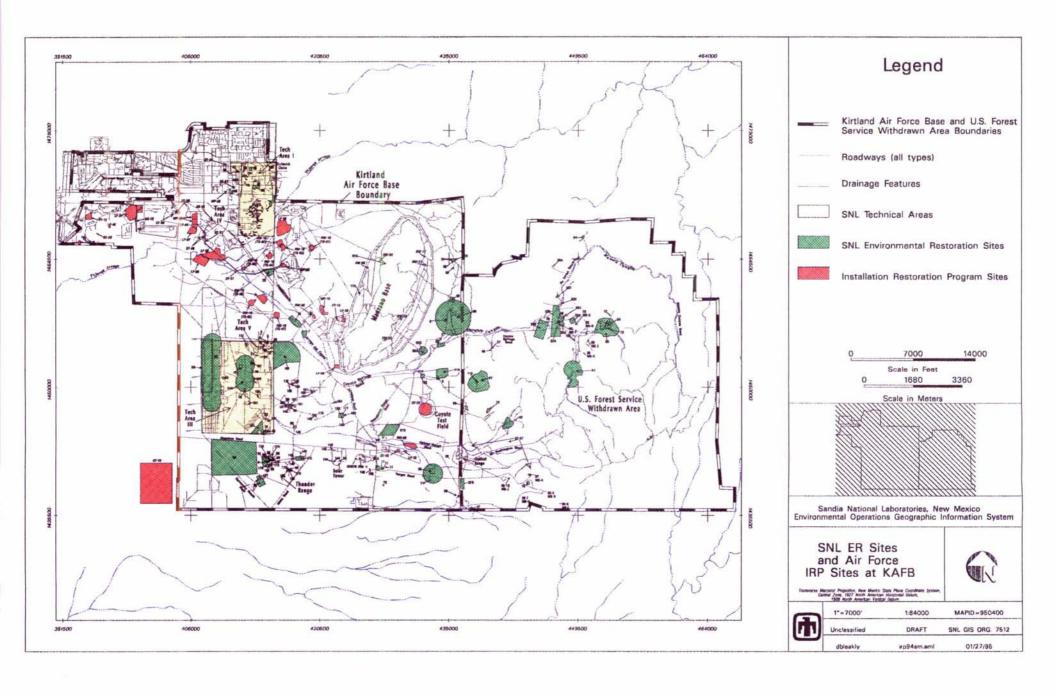
DOE/SNL Owned and Permitted Lands

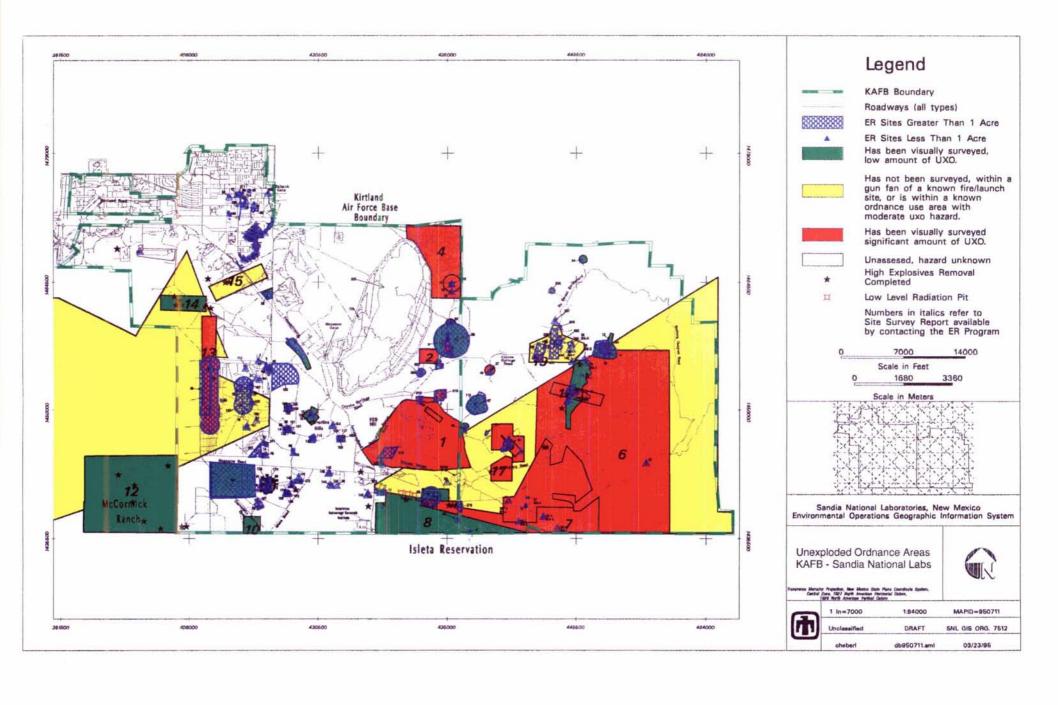


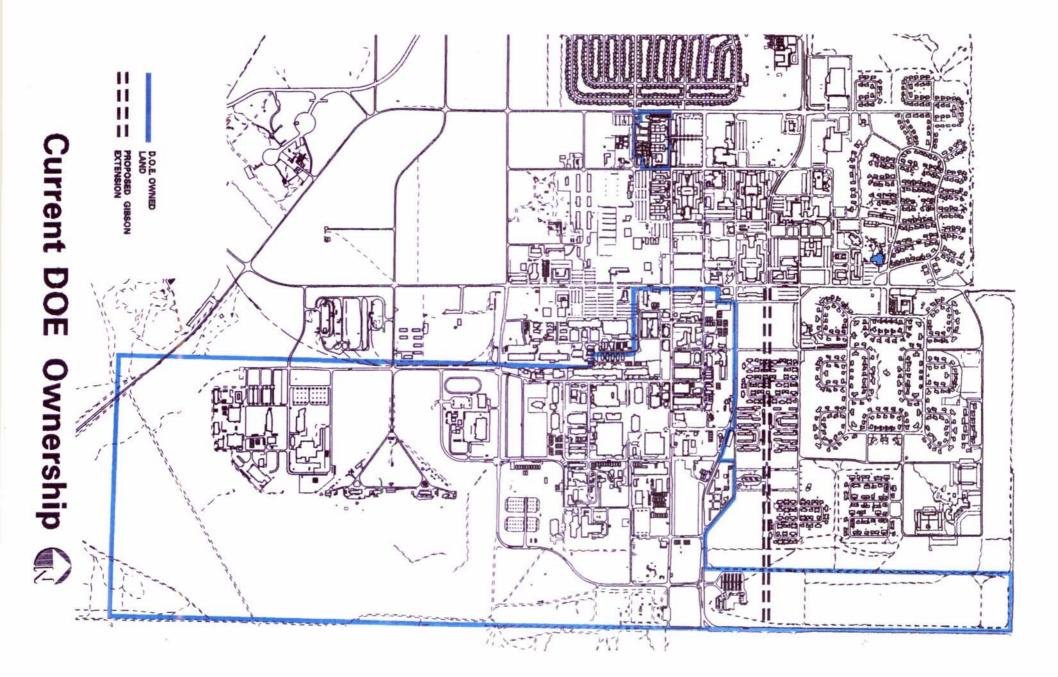


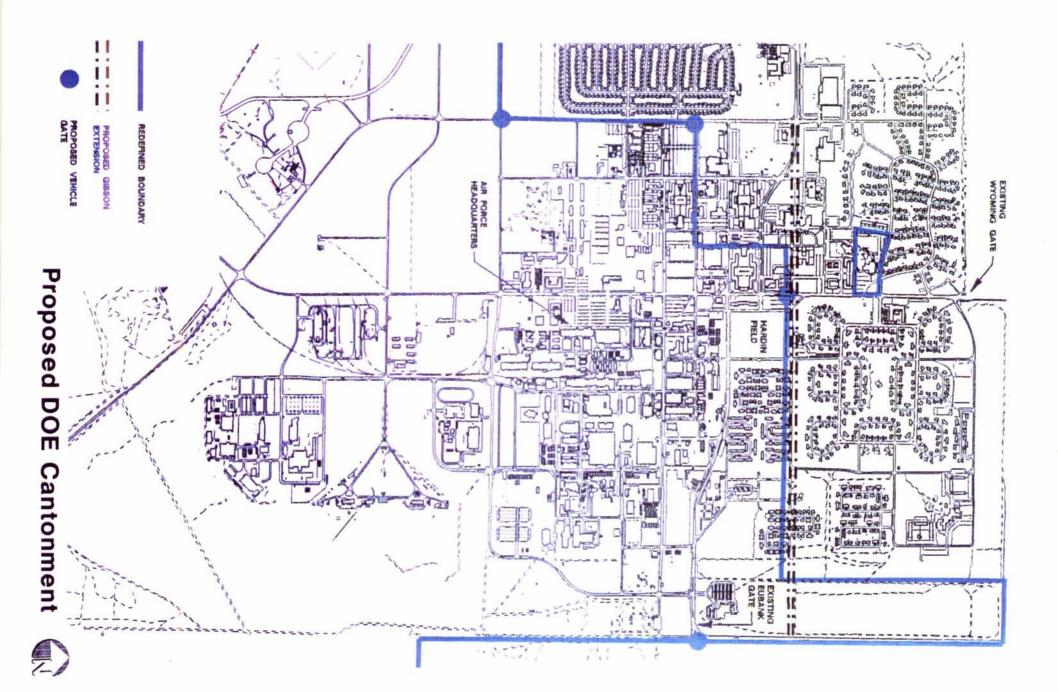
### SNL/KAFB Hazard Zones













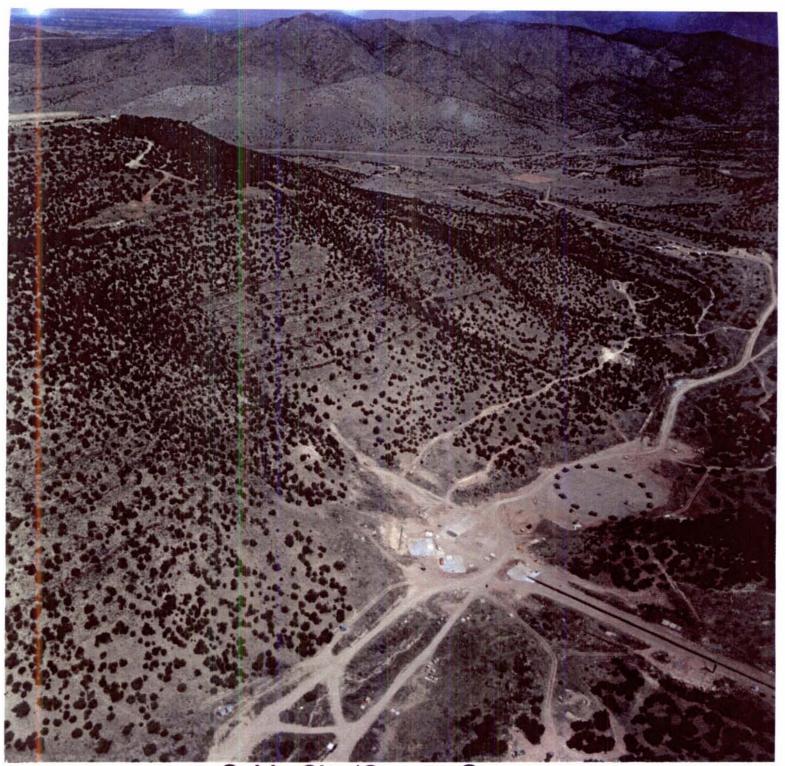
Tech Area V - Northwest



Area III - Drop Tower



**Sled Track** 



Cable Site/Coyote Canyon



**Burn Site/Coyote Canyon** 

### **DOE Issues**



Kirtland Underground Munitions Storage Complex

Cost Impacts to DOE and Other Tenants



### **Encroachment Concerns**

- Continuing Mission Requirements
- Commingled Land Use and Infrastructures
- Public Expectations Regarding Land Use



### **Global Assumptions:**

- 1. Realignment occurs, requires 3-5 years to accomplish
- 2. DOE/SNL becomes landlord for their cantonment(s) only
- 3. DOE/SNL will minimize land and facilities holdings and the size of their cantonment(s) to the extent practicable, consistent with missions and populations



# **Activity Areas Considered**

## Public Safety

- Security
- . Fire
- Emergency Operations

## Physical Plant

- Roads and Bridges
- Traffic Lights and Controls
- Gates, Intersections, Fencing and Associated Demolition
- **Grounds Maintenance**

### • Utilities

- **Electrical Systems**
- Water Systems
- Sanitary Sewer and Storm Drainage
  - Gas Lines
- Steam System
- Communications

# Other DOE Operations

- **Energy Technical Training Complex** 
  - **Ross Aviation**
- AlliedSignal Kirtland Operations



### **Cost Planning Scenario**

- Cost estimates reflect cantonment boundaries that provide safety and security buffers for DOE/SNL operations
- Cost estimates assume existing USAF building within DOE/SNL cantonment are left in a mothballed ("pickled") state
- DOE/SNL will assess cost benefit of reactivating individual mothballed buildings over the next two years



### **Resource Impacts**

### **Dollars in Millions**

	Conversion	Operating	FTE's
Public Safety	15.1	14.9	202
Physical Plant	18.4	3.8	40
Utilities	28.6	10.1	40
DOE	2.0	0.4	6
Equipment O&M and Replacement		1.4	
Incremental Costs	\$64.1M	\$30.6M	288



### **Conclusions**

- DOD/DOE Infrastructures Closely Tied
- Proposed Realignment Significantly Impacts
   Current DOE/SNL Operations
- Significant One Time and Recurring Costs
- Costs to Other Tenants?





1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN G 5340 7-42

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April 13, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. I.F.F. KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Planda refer to this number

The Honorable Pete Domenici United States Senate Washington, D.C. 20510

Dear Pete:

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I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely.



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Please refer to this number when meet 2040 7 -48

ALAN J. DIXON, CHAIRMAN

950407-51

April 13, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
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Sincerely,

lan J. Dixon

Chamman



1700 NORTH MOORE STREET SUITE 1425 **ARLINGTON, VA 22209** 

703-696-0504

Please refer to this number when reappoint 950407-4RI

ALAN J. DIXON, CHAIRMAN

April 13, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Steve Schiff United States House of Representatives Washington, D.C. 20515

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Sincerely,

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-5

FROM: DOMENICI, PETE	TO: DIKON
ME SENATOR (NM)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U. S. CONGRESS	OBCRC
INSTALLATION (s) DISCUSSED: KIRTLAND AF	=B.

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	1			COMMISSIONER DAVIS			İ
GENERAL COUNSEL	V		-	COMMISSIONER KILING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			İ
				COMMISSIONER ROBLES			
DIRJCONGRESSIONAL LIAISON		(1)		COMMISSIONER STEELE			
DERLCOMMUNICATIONS				REVIEW AND ANALYSIS		1	
				DIRECTOR OF R & A	. 1		
EXECUTIVE SECRETARIAT -				ARMY TEAM LEADER	1		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	V		
DIRECTOR OF TRAVEL	1			CROSS SERVICE TEAM LEADER			
DIR/INFORMATION SERVICES	<del> </del>						

TYPE OF ACTION REQUIRED				
Prepare Reply for Chairman's Signature Prepare Reply for Commissioner's Signature				
Prepare Reply for Staff Director's Signature			Prepare Direct Response	
X	ACTION: Offer Comments and/or Suggestions		FYI	

INFORMING THAT FIGURES. FORMILITARY CONSTRUCTION APPROPRIATED TO KIRTLAND IN QUI AND 95 USED BY THE AIR FORCE ARE INCORRECT: FORWARDING CORRECT FIGURES.

Due Date: 950411 Routing Date: 950407 Date Originated: 950407 Mail Date:	 	<del>,</del>	
	Rousing Date: 950407	Date Originated: 950407	Mail Date:

### United States Senate

WASHINGTON, DC 20510

April 7, 1995

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209 Please rater to this number when responding 950,407-5

Dear Mr. Chairman:

Earlier this week we obtained copies of Secretary Widnall's responses to the questions which you asked for the record on behalf of the New Mexico Congressional delegation.

It is perhaps fitting that the answer to the very first question on military construction appropriated in fiscal years 1994 and 1995 at Kirtland Air Force Base would provide false information to the Commission. We are enclosing copies of the excerpts pertaining to Kirtland from the Department of Defense's Construction Programs (C-1) document submitted as part of the fiscal years 1996 and 1997 budget request in early February. As you know from your experience as Chairman of the Armed Services Readiness Subcommittee, this document lays out the request and the two previous years' appropriations in line item detail.

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Thank you for your consideration of this information.

Sincerely,

Pete Domenici United States Senator

Jeff Bingaman
United States Senato

Steven Schiff
House of Representatives

**New Mexico Delegation** 

<u>Page 21, Question 1:</u> How much money was appropriated for military construction at Kirtland AFB for fiscal years 1994 and 1995? How does this compare with other Air Force bases and facilities, scheduled for closure or realignment in the 1995 BRAC?

Answer: In FY94 Air Force military construction appropriated for Kirtland AFB was \$35.1M. For FY95 the amount was \$10.5M, for a total for the two years of \$45.6M. Military construction at all other Air Force bases recommended for closure or realignment in this Commission for both FY94 and FY95 is \$164.4M. I must emphasize that in the vast majority of these cases this military construction funding remains necessary and a high priority because it is taking place at realigned bases.

### FY 1994 MILITARY CONSTRUCTION TOTAL OBLIGATIONAL AUTHORITY AS ENACTED

ACTIVE, GUARD AND RESERVE FORCES INSIDE THE UNITED STATES	DATA AS OF F	EB 1995
(\$ THOUSANDS) STATE/COMP./INSTALLATION	PROJ COST	TOTAL
STATE/COMP./INSTALLATIONPROJECT NAME NEW JERSEY NAVY		
EARLE NAVAL WEAPONS STATION HAZARDOUS WASTE STORAGE FACILITY - DBOF MATERIALS HNDLG EQUIP SERV CTR ALT - DBOF EARLE NAVAL WEAPONS STATION	870 420	2,580
AIR NATIONAL GUARD ATLANTIC CITY FIRE STATION REPLACE UNDERGROUND FUEL STORAGE TANKS ATLANTIC CITY	1.350 1,900	3,250
ARMY RESERVE FORT DIX UPGRADE RANGE # 65 FORT DIX	2,700	2,700
NAVY RESERVE NRC KEARNY MCRC IMPROVEMENTS WEST TRENTON RESCEN A/C NRC KEARNY	26 <b>4</b> 800	1,064
**NEW JERSEY		27,594
NEW MEXICO ARMY WHITE SANDS MISSILE RANGE CHILD DEVELOPMENT CENTER TARGET TRACK WHITE SANDS MISSILE RANGE	3,300 2,900	6,200
AIR FORCE  CANNON AFB  ADD TO ALTER DORMITORY  BASE ENGINEERING COMPLEX  FIRE TRAINING FACILITY  SOUND SUPPRESSOR SUPPORT PAD  UNDERGROUND FUEL STORAGE TANKS  CANNON AFB	3,100 6,150 1,000 665 1,100	12,015
HOLLOMAN AFB ADD TO AND ALTER DORMITORIES FIGHTER MAINTENANCE FACILITY SEWER EFFLUENT SYSTEM UNDERGROUND FUEL STORAGE TANKS HOLLOMAN AFB	6,400 1,900 1,800 1,000	11,100
KIRTLAND AFB AEROSPACE ENGINEERING FACILITY ALTER DORMITORY COMPOSITE MATERIALS LABORATORY SPACE STRUCTURES LABORATORY UPGRADE ELECTRICAL DISTRIBUTION SYSTEM UPGRADE UTILITY SYSTEM KIRTLAND AFB	3,167 5,100 5,750 6,200 6,844 8,000	35.061
**AIR FORCE		58,176
DEFENSE MEDICAL SUPPORT ACTIVITY CANNON AIR FORCE BASE CMF ADD/ALT LIFE SAFETY/SEISMIC UPGRADE CANNON AIR FORCE BASE	13,600	13,600
ARMY NATIONAL GUARD WHITE SANDS MISSILE BASE MATES	3,570	

### FY 1994 MILITARY CONSTRUCTION TOTAL OBLIGATIONAL AUTHORITY AS ENACTED

ACTIVE, GUARD AND RESERVE FORCES INSIDE THE UNITED STATES	DATA AS OF F	EB 1995
(\$ THOUSANDS) STATE/COMP./INSTALLATIONPROJECT NAME	PROJ COST	TOTAL
NEW MEXICO ARMY NATIONAL GUARD WHITE SANDS MISSILE BASE OMS TNG SITE, TACTICAL SITE	2,940 1,995	
WHITE SANDS MISSILE BASE	1,333	8,505
AIR NATIONAL GUARD  KIRTLAND AFB  ALTER MAINTENANCE SHOPS  ALTER OPERATIONAL TRAINING FACILITY  POWER CHECK PAD WITH SOUND SUPPRESSOR  KIRTLAND AFB	3 <b>45</b> 390 800	1,535
AIR FORCE RESERVE KIRTLAND AFB CIVIL ENGINEERING TRAINING FACILITY KIRTLAND AFB	900	900
**NEW MEXICO		88,916
NEW YORK ARMY U S MILITARY ACADEMY WHOLE BARRACKS RENEWAL	13,800	
U S MILITARY ACADEMY		13,800
AIR NATIONAL GUARD FRANCIS S. GABRESKI AIRPORT WASTE WATER TREATMENT PLANT FRANCIS S. GABRESKI AIRPORT	2,700	2,700
HANCOCK FIELD FIRE STATION HANCOCK FIELD	1,350	1,350
NIAGARA FALLS INTERNATIONAL AIRPORT ALTER KC-135 OPERATIONS FACILITIES NIAGARA FALLS INTERNATIONAL AIRPORT	1,650	1,650
SCHENECTADY AIRPORT ANG REPLACE UNDERGROUND FUEL STORAGE TANKS SCHENECTADY AIRPORT ANG	1,050	1.050
STEWART AIRPORT INDUSTRIAL WASTE HOLDING POND STEWART AIRPORT	320	320
**AIR NATIONAL GUARD		7,070
AIR FORCE RESERVE NIAGARA FALLS IAP BASE COMMUNICATIONS CENTER NIAGARA FALLS IAP	2,100	2,100
***FAMILY HOUSING***		
ARMY U.S. MILITARY ACADEMY REPLACEMENT CONSTRUCTION (100) U.S. MILITARY ACADEMY FAMILY HOUSING	(15,000)	{15,000}
**NEW YORK FAMILY HOUSING		22,970 (15,000)

by 1992 WITTINK! CONSTRUCTION TOTAL OPERATION	INAL NOTHONITT	AS EIMICIES	
ACTIVE, GUARD AND RESERVE FORCES INSIDE THE UNITED STATES	DATA AS OF FEB 1995		
(\$ THOUSANDS) STATE/COMP./INSTALLATION	PROJ COST	TOTAL	
NEW JERSEY AIR FORCE	*********		
MCGUIRE AFB UPGRADE SANITARY SEWER SYSTEM UPGRADE STORM DRAINAGE FACILITIES MCGUIRE AFB	4,800 1,900	17,000	
DEFENSE MEDICAL SUPPORT ACTIVITY FORT DIX			
HOSPITAL LIFE SAFETY UPGRADE FORT DIX	2,000	2,000	
AIR NATIONAL GUARD  MCGUIRE AFB  CONSOLIDATED AIRCRAFT PARKING APRON  REPLACE UNDERGROUND FUEL STORAGE TANKS  MCGUIRE AFB	9.600 1.000	10,600	
**NEW JERSEY		36,600	
NEW MEXICO NAVY			
WHITE SANDS NAVAL ORD MISSILE TEST STA WEAPONS TEST RANGE WHITE SANDS NAVAL ORD MISSILE TEST STA	1,390	1,390	
AIR FORCE HOLLOMAN AFB			
DORMITORY F-117A HANGAR HOLLOMAN AFB	3,950 7,000	10,950	
KIRTLAND AFB  ADAL BASE WATER SYSTEM  ALTER BASE SUPPORT FACILITIES  CHILD DEVELOPMENT CENTER  UNDERGROUND FUEL STORAGE TANKS  UPGRADE ELECTRICAL DISTRIBUTION SYSTEM  KIRTLAND AFB	8,800 9,500 3,500 3,200 3,000	28,000	
**AIR FORCE		38,950	
SPECIAL OPERATIONS COMMAND KIRTLAND AIR FORCE BASE AIRCREW TRAINING FACILITY KIRTLAND AIR FORCE BASE	9,600	9,600	
AIR NATIONAL GUARD KIRTLAND AFB REPLACE UNDERGROUND FUEL STORAGE TANKS KIRTLAND AFB	900	900	
***FAMILY HOUSING***			
AIR FORCE CANNON AFB FAMILY HOUSING (1 UNIT) CANNON AFB FAMILY HOUSING	(230)	(230)	
HOLLOMAN AFB FAMILY HOUSING (76 UNITS) HOLLOMAN AFB FAMILY HOUSING	(7,733)	{7,733}	
KIRTLAND AFB FAMILY HOUSING (106 UNITS) KIRTLAND AFB	(10,058)		
FAMILY HOUSING		(10,058)	
**AIR FORCE FAMILY HOUSING		(18,021)	
**NEW MEXICO		50,840	
FAMILY HOUSING		(18,021)	



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Please refer to this number when reanonding 95040.7-4RI

ALAN J. DIXON, CHAIRMAN 950407-521

April 13, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Steve Schiff United States House of Representatives Washington, D.C. 20515

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703-696-0504

Please roller to this number Wash 250707 Can 9 50407 -4R1

ALAN J. DIXON, CHAIRMAN

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Pracabilitation this number

April 13, 1995

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### DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE

11 8 APR 1995



MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr. Francis A. Cirillo, Jr.)

FROM: HQ USAF/RT

SUBJECT: Correction to New Mexico Delegation Inquiry, page 21, question 1 (RT Tasker 417)

Thank you for your FAX of April 9, 1995, provided for our information. After reviewing the New Mexico Delegation letter of April 7, 1995 (Atch 1), we felt a response was in order to clarify the discrepancies between their letter and the Air Force response to the New Mexico Delegation Inquiry (Atch 2) which they referenced. This response (Atch 3) clarifies how we interpreted the question and corrects the cost figure shown for FY95. We also provide the military construction numbers using an expanded interpretation which corresponds to the ones in their letter.

I trust this clarifies this issue satisfactorily. Maj Mike Wallace, 695-6766, is my point of contact.

JAYD. BLUME, Jr., Maj Gen, USAF Special Assistant to the Chief of Staff for Realignment and Transition

### Attachments:

- 1. New Mexico Delegation Letter, 7 Apr 95
- 2. Air Force Response to NM Delegation, Pg 21, Q 1
- 3. Air Force Updated Response, 14 Apr 95

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### United States Senate

WASHINGTON, DC 20510

April 7, 1995

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Productions the number of 50407-5

Dear Mr. Chairman:

Earlier this week we obtained copies of Secretary Widnall's responses to the questions which you asked for the record on behalf of the New Mexico Congressional delegation.

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## DEPARTMENT OF THE AIR FORCE WASHINGTON DC



OFFICE OF THE ASSISTANT SECRETART

14 APR 1995

## MEMORANDUM FOR SPECIAL ASSISTANT TO THE CHIEF OF STAFF FOR BASE REALIGNMENT AND TRANSITION

SUBJECT: Response to New Mexico Delegation Inquiry

REFERENCE: United States Senate Letter dated April 7, 1995

The March 5, 1995 inquiry from the New Mexico Delegation requested information on the money appropriated for military construction at Kirtland Air Force Base. The question from the delegation read "How much money was appropriated for military construction ..." which I interpreted to mean military construction active account (a convention usually understood in budget parlence), thus excluding Air National Guard, Air Force Reserve, Military Family Housing and Special Operations. Therefore, the draft response I prepared that Sunday afternoon did not include anything but the active military construction account.

The FY94 number for the active account is \$35.1 million just as stated. However, the FY95 amount is incorrect and should have read \$28.0 million; that was my error and I take full responsibility for it. If the question is expanded to include all appropriations such as Air National Guard, Air Force Reserve, Military Family Housing and Special Operations, then the numbers are \$37.5 million for FY94 and \$48.6 million for FY95.

JOHN W. BEACH

John W Beal

Principal Deputy Assistant Secretary of the Air Force (Financial Management)

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #	950407-6
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FROM: EUANS, LAWE			TO: DIXUN							
FROM: EUANS, LAWE			TITLE: CHAIRMAN							
ORGANIZATION:			ORGANIZATION:							
U.S. CONGRESS			DBCRC							
INSTALLATION (5) DISCUSSED: DETROIT. ARMY ENGINE PLANT										
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OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	cc	MCVISSION MEMBERS	FYI	ACTION	INIT		
CHAIRMAN DEXON				сомма	STONER CORNELLA					
STAFF DIRECTOR	~			COMMIS	SIONER COX					
EXECUTIVE DIRECTOR	V			COMMIS	SIONER DAVIS					
GENERAL COUNSEL	V			COMMISSIONER KLING						
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			1			
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DIRLCOMMUNICATIONS				REVIEW AND ANALYSIS						
				DIRECTOR OF R & A						
EXECUTIVE SECRETARIAT -				ARMY TEAM LEADER X						
				NAVY TEAM LEADER						
DERECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER						
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER						
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER						
DIR/INFORMATION SERVICES										
TYPE OF ACTION REQUIRED										
Prepare Reply for Chairman's Signature			Prepare Reply for Commissioner's Signature							
Prepare Reply for Staff Director's Signature				Prepare Direct Response						
ACTION: Offer Comments and/or Suggestions				FYI						
Subject/Remarks:										
SUPPORTING ODD RECOMMENDATION TO CLOSE THE										
SUPPORTING ODD RECOMMENDATION TO CLOSE THE DETROIT ARMY TANK PLANT.										

Date Originated: 950406



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 13, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200

Dear Colonel Jones:

Please refer to this number values responding 950413-13RI

The Defense Base Closure and Realignment Commission received the attached correspondence. Request you provide comment on each.

Several members of the Senate and Congress express support for the Army's recommendation to close Detroit Army Tank Plant. Their conclusion is that gun mount production at Lima Army Tank Plant is less expensive and combining of the operations will increase efficiency. Please provide FY95 gun mount costs at each location. In addition, does Rock Island Arsenal have capacity to produce 10 mounts per month?

In the second letter, the same members propose moving additional missions to Rock Island Arsenal. They specifically comment on the Army recommendation to move Aviation Research, Development and Engineering; Aviation Management; and Aviation Program Executive Offices to Redstone Arsenal. They recommend moving these functions and considering the movement of other activities, such as Army Material Command out of lease space to Rock Island Arsenal.

Request your comments on the above no later than 28 April, 1995. An interim response prior to 21 April 1995 will assist in our Commissioner's visit on 24 April 1995.

Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III

Army Team Leader

EAB/rmm encl.

## Congress of the United States

Washington, DC 20515

April 5, 1995

Please reject to this number 450407-6

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore St., Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing to urge you to support the Department of Defense's (DOD) recommendation to close the Detroit Army Tank Plant (DATP). We believe it make sense because the closure would eliminate excess capacity and increase savings.

Currently, the Army has two tank production facilities, DATP and the Lima Army Tank Plant (LATP) located in Lima, Ohio. According to DOD, of the two plants, LATP is more technologically advanced and as opposed to DATP, configured for the latest tank production. In addition, at this time the only function being performed at DATP is the production of tank gun mounts for the M1A2 tank, work that is also performed at the Rock Island Arsenal. Because of these factors, DOD has determined that DATP is excess capacity.

We also believe that this move would achieve substantial savings. Total Army tank gun mount production is presently split evenly between the RIA and the DATP. Last year, the Department of the Army performed a cost comparison as to the effectiveness of keeping the 50/50 production split, moving all of the work to DATP or moving the work to RIA. The Army's report concluded that it would be more cost effective to move all of the work to RIA.

Considering these factors, we strongly endorse DOD's recommendation concerning DATP. We urge you to support this closure action. Thank you for your attention to this matter.

Sincerely,

U.S. Senate

TOM HARKIN U.S. Senate

MOCELEY PONIN

U.S. Senate

CHARLES E. GRASSLEY

U.S. Senate

Lane Eum Member of Congress

JIN EACH Member of Congress



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 11, 1995

The Honorable Paul Simon United States Senate Washington, D.C. 20510

Fleasa raiar to this number when responding 950407-6 RI

Dear Paul:

Thank you for your letter concerning the Secretary of Defense's recommendation on the Detroit Army Tank Plant. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the Detroit Army Tank Plant.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Your friend

Alai J. Dixon

Chairman



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 11, 1995

The Honorable Tom Harkin United States Senate Washington, D.C. 20510

when responding 950407-624

Dear Tom:

Thank you for your letter concerning the Secretary of Defense's recommendation on the Detroit Army Tank Plant. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the Detroit Army Tank Plant.

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Your fried

Alan Dixon Chairman



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 11, 1995

The Honorable Charles E. Grassley United States Senate Washington, D.C. 20510

Please refer to this number when responding 950407-6 R

Dear Chuck:

Thank you for your letter concerning the Secretary of Defense's recommendation on the Detroit Army Tank Plant. I certainly understand your interest in the base closure and realignment process and welcome your comments.

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Your friend

Alan J. Dixe

Chairman



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 11, 1995

The Honorable Carol Moseley-Braun United States Senate Washington, D.C. 20510

Fields a ratio to this number with responding 950407-681

Dear Senator Moseley-Braun:

Thank you for your letter concerning the Secretary of Defense's recommendation on the Detroit Army Tank Plant. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the Detroit Army Tank Plant.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely

Alan I. Dixon

Chairman



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 11, 1995

The Honorable Jim Leach United States House of Representatives Washington, D.C. 20515

Please refer to this number when responding 950407-624

Dear Representative Leach:

Thank you for your letter concerning the Secretary of Defense's recommendation on the Detroit Army Tank Plant. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the Detroit Army Tank Plant.

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Sincerely

Alan I Dixon

Chairman

AJD: is



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 11, 1995

The Honorable Lane Evans
United States House of Representatives
Washington, D.C. 20515

Please refer to this number when responding 950407-684

Dear Representative Evans:

Thank you for your letter concerning the Secretary of Defense's recommendation on the Detroit Army Tank Plant. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the Detroit Army Tank Plant.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely

Alan J. Divon

Chairman



#### DEPARTMENT OF THE ARMY

OFFICE OF THE CHIEF OF STAFF 200 ARMY PENTAGON WASHINGTON DC 20310-0200

May 2, 1995



Mr. Edward A. Brown III Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

REPLY TO ATTENTION OF

Dear Mr. Brown:

The attached response is being provided to request 950413-13, dated April 13, 1995, concerning production costs for M1A1/M1A2 gun mounts (950407-6) and future potential use of Rock Island Arsenal (950407-9).

Point of Contact for this action is Mr. Ron Hamner, (703) 693-0077.

MICHAEL G. JONES

COL, GS

Director, TABS

Attachment

#### M1A1/M1A2 GUN MOUNT PRODUCTION FUTURE ROCK ISLAND ARSENAL UTILIZATION

The Army presently has on-going gun mount production at two locations. The government owned-contractor operated facility at the Detroit Army Tank Plant and the government owned-government operated facility at Rock Island Arsenal have production contracts for five mounts per facility per month. The Lima Army Tank Plant does not produce gun mounts.

The costs associated with gun mount production totals \$ 39,483 per mount at Rock Island and approximately \$53,000 per mount at the Detroit facility, based upon the 50/50 split. Rock Island has been certified as having both the capacity and existing tooling to allow for a seamless assumption of the complete workload. Additionally, Rock Island has identified a \$3,000 cost avoidance by simulated rather than live fire testing and be able to perform the gun mount work at a cost of \$38,727 per mount with 100% of the workload.

The consolidation of additional missions into excess capacity at Rock Island was considered within several options that included some addressed in your request. It was determined that the costs associated with the movement of essential personnel necessary for certain technical skills and the construction/renovation of facilities would be excessive compared with the Army's final recommendations.

As the Army continues to review future options for mission consolidation and down-sizing, the excess capacities at several locations will be potential receivers of new missions.



1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

April 13, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200

Dear Colonel Jones:

Please refer to this number when responding 950413-13

The Defense Base Closure and Realignment Commission received the attached correspondence. Request you provide comment on each.

Several members of the Senate and Congress express support for the Army's recommendation to close Detroit Army Tank Plant. Their conclusion is that gun mount production at Lima Army Tank Plant is less expensive and combining of the operations will increase efficiency. Please provide FY95 gun mount costs at each location. In addition, does Rock Island Arsenal have capacity to produce 10 mounts per month?

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Request your comments on the above no later than 28 April, 1995. An interim response prior to 21 April 1995 will assist in our Commissioner's visit on 24 April 1995.

Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III

Army Team Leader

EAB/rmm encl.

### Congress of the United States

Washington, DC 20515

April 5, 1995

Please refer to the scaled 450407-6

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore St., Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing to urge you to support the Department of Defense's (DOD) recommendation to close the Detroit Army Tank Plant (DATP). We believe it make sense because the closure would eliminate excess capacity and increase savings.

Currently, the Army has two tank production facilities, DATP and the Lima Army Tank Plant (LATP) located in Lima, Ohio. According to DOD, of the two plants, LATP is more technologically advanced and as opposed to DATP, configured for the latest tank production. In addition, at this time the only function being performed at DATP is the production of tank gun mounts for the M1A2 tank, work that is also performed at the Rock Island Arsenal. Because of these factors, DOD has determined that DATP is excess capacity.

We also believe that this move would achieve substantial savings. Total Army tank gun mount production is presently split evenly between the RIA and the DATP. Last year, the Department of the Army performed a cost comparison as to the effectiveness of keeping the 50/50 production split, moving all of the work to DATP or moving the work to RIA. The Army's report concluded that it would be more cost effective to move all of the work to RIA.

Considering these factors, we strongly endorse DOD's recommendation concerning DATP. We urge you to support this closure action. Thank you for your attention to this matter.

Sincerely,

U.S. Senate

U.S. Senate

CAROL MOSELEY-BRAUN

U.S. Senate

CHARLES E. GRASSLEY

U.S. Senate

Lane Eum LANE EVANS Member of Congress

Member of Congress

## Congress of the United States

950407-9

April 5, 1995

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore St., Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing you concerning the Rock Island Arsenal and its role in the base closure process. We ask that you consider moving additional missions to the facility considering its large availability of quality administrative space that can be easily and cheaply renovated. Using the existing permanent buildings available at the Arsenal would reduce upfront relocation costs, thereby improving payback.

We are pleased that the Department of Defense (DOD) has reinforced its commitment to the Arsenal by not including it in its recommended list of closures and realignments. However, we feel that the abundant resources of the Arsenal are still not being utilized completely. As you know, the Department of Defense (DOD) and the Army, through its past evaluations have determined that the Arsenal is a key installation and a prime site for increased roles and missions.

The findings of the 1993 BRAC Commission and resulting DOD decisions have led to the implementation of these findings. In its 1993 BRAC recommendations, DOD called for the reversal of a planned realignment of AMCCOM to Redstone Arsenal. At the same time it upheld a previous decision to transfer a command to the Island. These decisions are currently being implemented on the Island through the new Industrial Operations Command (IOC). The evaluations conducted by DOD clearly indicated that the Arsenal should be considered for receiving future missions and commands.

More recently, Arsenal Island was rated the top location in the country in its selection as the site of a new Defense Finance and Accounting Center (DFAS), which will bring over 550 new positions to the Island.

Factors such as the Arsenal's available space, military value, previous investments, and inexpensive support costs, and the quality of the area's workforce and community were key factors in these decisions. In particular, the Arsenal's surplus administrative space makes it a very strong and attractive

candidate for the relocation of DOD functions. The Arsenal currently has over 750,000 gross square feet of building area that can be quickly renovated into modern office space at the relatively cheap cost of \$42 per square foot for 465,000 square feet of the available space and \$65 per square foot for the over 280,000 gross square feet of space left. This would easily provide top-notch administrative space for roughly 5,000 people.

The Army's list of 1995 recommendations did not include moving any new functions to the Arsenal. Yet, their are still many functions throughout DOD that still reside in expensive leased space. For example, the headquarters of the Army Material Command (AMC) in Alexandria, Virginia is housed in a costly and substandard leased building.

We are also concerned that DOD's 1995 recommendations have moved some functions to facilities where new construction will have to be commenced to house transferred employees. For example, the move of the Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to the Redstone Arsenal to form a new Aviation and Missiles Command, will force the Army to invest in new construction to accommodate 201 military and 2,368 civilian personnel. We do not understand why new construction is being contemplated when installations like the Rock Island Arsenal can absorb these functions at a greatly reduced cost.

We hope you will consider options to utilize the resources of the Rock Island Arsenal as you continue the deliberations of the Commission. We look forward to working with you as the Defense Base Closure and Realignment process proceeds. Thank you for your attention to this matter.

Sincerely,

SIMON

U.S. Senate

CAROL MOSELEY-BRAUN

U.S. Senate

Member of Congress

TOM HARKIN

U.S. Senate

CHARLES E.

U.S. Senate

Member of Congress

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING

May 15, 1995

S. LEE RLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Lane Evans
United States House of Representatives

Washington, D.C. 20515

Please rater to this number when responding 950407-6R2

Dear Representative Evans:

Chairman Dixon has asked me to forward to you the attached responses to your letters of April 5, 1995, regarding the Rock Island Arsenal. The Chairman has recused himself from consideration of all Illinois military facilities under review by the Commission, as well as the Army's proposal to disestablish the Aviation and Troop Command (ATCOM). Your letters were submitted to the Department of the Army on your behalf by the Defense Base Closure and Realignment Commission. I trust that this information is helpful and responds to your concerns.

Again, thank you for your interest in the base closure and realignment process. Please do not hesitate to contact me if I may be of further assistance as we go through this difficult and challenging process.

Sincerely.

David S. Lyles Staff Director



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

May 15, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

The Honorable Charles E. Grassley United States Senate Washington, D.C. 20510

Please rater to the number when responding 950407-963

Dear Senator Grassley:

Chairman Dixon has asked me to forward to you the attached responses to your letters of April 5, 1995, regarding the Rock Island Arsenal. The Chairman has recused himself from consideration of all Illinois military facilities under review by the Commission, as well as the Army's proposal to disestablish the Aviation and Troop Command (ATCOM). Your letters were submitted to the Department of the Army on your behalf by the Defense Base Closure and Realignment Commission. I trust that this information is helpful and responds to your concerns.

Again, thank you for your interest in the base closure and realignment process. Please do not hesitate to contact me if I may be of further assistance as we go through this difficult and challenging process.

Sincerely,

David S. Lyles Staff Director



#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJ

RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET)

WEND! LOUISE STEELE

May 15, 1995

The Honorable Tom Harkin United States Senate Washington, D.C. 20510

Please return to this rumper when responding 45 CHOT

Dear Senator Harkin:

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Sincerely,

David S. Lyles Staff Director



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

May 15, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

The Honorable Paul Simon United States Senate Washington, D.C. 20510

Please refer to this number when reconding 950407-918

Dear Senator Simon:

Chairman Dixon has asked me to forward to you the attached responses to your letters of April 5, 1995, regarding the Rock Island Arsenal. The Chairman has recused himself from consideration of all Illinois military facilities under review by the Commission, as well as the Army's proposal to disestablish the Aviation and Troop Command (ATCOM). Your letters were submitted to the Department of the Army on your behalf by the Defense Base Closure and Realignment Commission. I trust that this information is helpful and responds to your concerns.

Again, thank you for your interest in the base closure and realignment process. Please do not hesitate to contact me if I may be of further assistance as we go through this difficult and challenging process.

David S. Lyles Staff Director



#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

May 15, 1995

The Honorable Jim Leach United States House of Representatives Washington, D.C. 20515

Please ration to this number when monoraling 9504079R2

Dear Representative Leach:

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Sincerely

David S. Lyles Staff Director



#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET)

May 15, 1995

S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

The Honorable Carol Moseley-Braun United States Senate Washington, D.C. 20510

Please relay to this number

Dear Senator Moseley-Braun:

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David S. Lyles Staff Director



#### DEPARTMENT OF THE ARMY OFFICE OF THE CHIEF OF STAFF 200 ARMY PENTAGON WASHINGTON DC 20310-0200

May 2, 1995



Mr. Edward A. Brown III Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

REPLY TO AFTENTION OF

Dear Mr. Brown:

The attached response is being provided to request 950413-13, dated April 13, 1995, concerning production costs for M1A1/M1A2 gun mounts (950407-6) and future potential use of Rock Island Arsenal (950407-9).

Point of Contact for this action is Mr. Ron Hamner, (703) 693-0077.

MICHAEL G. JONES COL, GS

Director, TABS

Attachment

#### M1A1/M1A2 GUN MOUNT PRODUCTION FUTURE ROCK ISLAND ARSENAL UTILIZATION

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#### 1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

April 13, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Please refer to this number when responding 950413-13

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200

Dear Colonel Jones:

The Defense Base Closure and Realignment Commission received the attached correspondence. Request you provide comment on each.

Several members of the Senate and Congress express support for the Army's recommendation to close Detroit Army Tank Plant. Their conclusion is that gun mount production at Lima Army Tank Plant is less expensive and combining of the operations will increase efficiency. Please provide FY95 gun mount costs at each location. In addition, does Rock Island Arsenal have capacity to produce 10 mounts per month?

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Request your comments on the above no later than 28 April, 1995. An interim response prior to 21 April 1995 will assist in our Commissioner's visit on 24 April 1995.

Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III

Army Team Leader

EAB/rmm encl.

## Congress of the United States Washington, DC 20515

April 5, 1995

Photo refer to the CLINA 450407-

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore St., Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing to urge you to support the Department of Defense's (DOD) recommendation to close the Detroit Army Tank Plant (DATP). We believe it make sense because the closure would eliminate excess capacity and increase savings.

Currently, the Army has two tank production facilities, DATP and the Lima Army Tank Plant (LATP) located in Lima, Ohio. According to DOD, of the two plants, LATP is more technologically advanced and as opposed to DATP, configured for the latest tank production. In addition, at this time the only function being performed at DATP is the production of tank gun mounts for the M1A2 tank, work that is also performed at the Rock Island Arsenal. Because of these factors, DOD has determined that DATF is excess capacity.

We also believe that this move would achieve substantial savints. Total Army tank gun mount production is presently split evenly between the RIA and the DATF. Last year, the Department of the Army performed a cost comparison as to the effectiveness of keeping the 50/50 production split, moving all of the work to DATP or moving the work to RIA. The Army's report concluded that it would be more cost effective to move all of the work to RIA.

Considering these factors, we strongly endorse DOD's recommendation concerning DATP. We urge you to support this closure action. Thank you for your attention to this matter.

Sincerely,

U.S. Senate

U.S. Senate

CAROL MOSELEY-BRU

U.S. Senate

U.S. Senate

LANE EVANS Member of Congress

JIX EACH Member of Congress

## Congress of the United States Washington, DC 20515

950407-9

April 5, 1995

The Honorable Alan Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore St., Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

We are writing you concerning the Rock Island Arsenal and its role in the base closure process. We ask that you consider moving additional missions to the facility considering its large availability of quality administrative space that can be easily and cheaply renovated. Using the existing permanent buildings available at the Arsenal would reduce upfront relocation costs, thereby improving payback.

We are pleased that the Department of Defense (DOD) has reinforced its commitment to the Arsenal by not including it in its recommended list of closures and realignments. However, we feel that the abundant resources of the Arsenal are still not being utilized completely. As you know, the Department of Defense (DOD) and the Army, through its past evaluations have determined that the Arsenal is a key installation and a prime site for increased roles and missions.

The findings of the 1993 BRAC Commission and resulting DOD decisions have led to the implementation of these findings. In its 1993 BRAC recommendations, DOD called for the reversal of a planned realignment of AMCCOM to Redstone Arsenal. At the same time it upheld a previous decision to transfer a command to the Island. These decisions are currently being implemented on the Island through the new Industrial Operations Command (IOC). The evaluations conducted by DOD clearly indicated that the Arsenal should be considered for receiving future missions and commands.

More recently, Arsenal Island was rated the top location in the country in its selection as the site of a new Defense Finance and Accounting Center (DFAS), which will bring over 550 new positions to the Island.

Factors such as the Arsenal's available space, military value, previous investments, and inexpensive support costs, and the quality of the area's workforce and community were key factors in these decisions. In particular, the Arsenal's surplus administrative space makes it a very strong and attractive

candidate for the relocation of DOD functions. The Arsenal currently has over 750,000 gross square feet of building area that can be quickly renovated into modern office space at the relatively cheap cost of \$42 per square foot for 465,000 square feet of the available space and \$65 per square foot for the over 280,000 gross square feet of space left. This would easily provide top-notch administrative space for roughly 5,000 people.

The Army's list of 1995 recommendations did not include moving any new functions to the Arsenal. Yet, their are still many functions throughout DOD that still reside in expensive leased space. For example, the headquarters of the Army Material Command (AMC) in Alexandria, Virginia is housed in a costly and substandard leased building.

We are also concerned that DOD's 1995 recommendations have moved some functions to facilities where new construction will have to be commenced to house transferred employees. For example, the move of the Aviation Research, Development & Engineering Center; Aviation Management; and Aviation Program Executive Offices to the Redstone Arsenal to form a new Aviation and Missiles Command, will force the Army to invest in new construction to accommodate 201 military and 2,368 civilian personnel. We do not understand why new construction is being contemplated when installations like the Rock Island Arsenal can absorb these functions at a greatly reduced cost.

We hope you will consider options to utilize the resources of the Rock Island Arsenal as you continue the deliberations of the Commission. We look forward to working with you as the Defense Base Closure and Realignment process proceeds. Thank you for your attention to this matter.

Sincerely,

U.S. Senate

Member of Congress

TOM HARKIN

U.S. Senate

U.S. Senate

Member of Congress



### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200

Please raise to the jumper

Dear Colonel Jones:

The Army Team has completed the base visit and initial review of the data relating to the Aviation and Troop Command. I would appreciate your responses to the following questions raised during the base visit and data review by April 21, 1995.

- 1. Current ATCOM staffing indicates there are 54 fewer military positions than the TABS baseline, which seems to indicate the projected military personnel savings have already been realized. Please comment.
- 2. An analysis of current and projected staffing through fiscal year 1997 indicates ATCOM civilian authorizations will be 398 less than the TABS baseline. This seems to indicate 40 percent of the savings will be achieved without any relocation. Please comment.
- 3. Please clarify if the one-time unique cost at Redstone Arsenal is for purchasing systems furniture or moving office equipment and files. If it is for systems furniture, where are the costs to move office equipment and files? Likewise, did the Army include the cost of moving office equipment and files for personnel relocating to Fort Mommouth, Natick Research, Development and Engineering Center and Detroit Arsenal?
- 4. SIMA has a requirement for 12,000 SF of special computer space. Is this reflected in the facility requirements for Redstone Arsenal? Also, did the Army include the cost of moving SIMA's office equipment and files to Redstone Arsenal?
- 5. ATCOM has a Maintenance Operation Procedure facility at the Charles M. Price Support Center. Does this facility need to be replicated at Redstone Arsenal? If so, are the costs to do so included?
- 6. Are lease costs for Program Executive Office-Aviation, Technology Application Program Office and Army Readiness Group included in the \$7.6 million savings from vacating the ATCOM lease? Likewise, are SIMA lease costs for building 101 (\$859,606) and the Robert Young federal building (\$2.6 million) included in the projected savings?

7. The Army projects an increase of 62 base operations personnel at Redstone Arsenal and 13 at Natick Research, Development and Engineering Center. Why isn't there a corresponding increase in civilian salaries?

If you need any clarification of these questions, please contact Mike Kennedy, the Army Team Analyst.

I appreciate your assistance and cooperation.

Sincerely,

Edward A. Brown III

Army Team Leader

EB/mk



# DEPARTMENT OF THE ARMY OFFICE OF THE CHIEF OF STAFF 200 ARMY PENTAGON WASHINGTON DC 20310-0200



REPLY TO ATTENTION OF

**DACS-TABS** 



## MEMORANDUM FOR DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION ATTN: ARMY TEAM LEADER

SUBJECT: ATCOM Commission Site Visit and Initial Review Ouestions

- 1. Reference. Letter, Defense Base Closure and Realignment Commission, dated April 7, 1995.
- 2. The Army Basing Study has reviewed your referenced letter and the responses are provided below:
- a. ATCOM Staffing. The baseline that the Army Basing Study (TABS), utilized for personnel analyses during BRAC 95, was the Army's Stationing Installation Plan (ASIP), dated 16 May 94. The Army Audit Agency (AAA) Memorandum, dated 7 Nov 94, subject: Request for Audit Assistance on the Audit of BRAC 95 Data Call #13 Leases, para 3.a., stated that ATCOM population values were not consistent with either the Table of Distribution and Allowances (TDAs) or the ASIP. They were not used because ATCOM believed they were giving a more accurate picture of the command by reporting projected on-hand personnel instead of authorizations. ATCOM chose not to use the ASIP. ATCOM was briefed by LTC Marriott in his initial site visit that BRAC 95 utilizes the ASIP. TABS cannot account for the differences that ATCOM has portrayed to the Commission staff. The ASIP (16 May 94), does not indicate a projected 40% reduction through fiscal year 1997. Coordination with the Army Materiel Command does not reflect any projected program reduction beyond what TABS used.
- b. One-Time Unique Cost. The one-time unique costs at Redstone Arsenal is for the purchasing and delivery of office equipment and files. The Army did include costs of moving office equipment and files for the personnel relocating to Fort Monmouth, Natick RDEC, and Detroit Arsenal. These costs are calculated by COBRA through a Standard Factor.
- c. SIMA special computer space and costs to move equipment. SIMA's total facility requirements were reflected in the relocation to Redstone Arsenal. The Army did include the cost of moving SIMA's office equipment and files to Redstone Arsenal. The cost to move equipment and files are calculated by COBRA through a Standard Factor.
- d. Maintenance Operation Procedure Facility at Price Support Center. The ASIPs for ATCOM and Price Support Center do not reflect a specific unit with the description of "Maintenance Operation Procedure Facility". The ASIP for Price Support Center did identify a HQ ATCOM unit as UIC W0Y6!A, that is to be eliminated.
- e. Lease costs for PEO-Aviation and SIMA. The lease costs for Program Executive Office-Aviation, Technology Application Program Office and Readiness Group are not included in the

#### **DACS-TABS**

SUBJECT: ATCOM Commission Site Visit and Initial Review Questions

\$7.6 million savings from vacating the ATCOM lease. Likewise for SIMA, the lease costs for building 101 and the Robert Young Federal Building, are not included in the projected savings. Please note, in the Lease Installation Assessment from ATCOM, that Building 101 was scheduled to be vacated in FY96 per reorganization plan. Therefore, the costs should not be included in the projected savings. In addition, the response from ATCOM did not indicate their activity, SIMA, as a separate lease facility. The lease data call (DACS-TABS Memorandum, subject: BRAC 95 Data Call #13 - Leases), requested this information.

- f. Increase Base Operation personnel. The increase of base operation personnel at Redstone Arsenal and Natick RDEC, does have a corresponding increase in civilian salaries. These costs are computed by a COBRA Standard Factor. They look transparent because of the number of recommended personnel eliminations.
- 3. If you need any clarification of these responses, please contact Cathy Polmateer (703)693-0077/8.

4. This information is accurate and complete to the best of our knowledge and belief.

MICHAEL G. JONES

COL, GS

Director, The Army Basing Study





#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX

GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200

Place 1914 - 450401-7

Dear Colonel Jones:

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7. The Army projects an increase of 62 base operations personnel at Redstone Arsenal and 13 at Natick Research, Development and Engineering Center. Why isn't there a corresponding increase in civilian salaries?

If you need any clarification of these questions, please contact Mike Kennedy, the Army Team Analyst.

I appreciate your assistance and cooperation.

Sincerely,

Edward A. Brown III

Army Team Leader

EB/mk

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-8

FROM: KENNEDY, MIKE	TO: CASON, PLAULINE P.					
TITLE: ARMY GAO AWALYST	TITLE: PIRECTOR, COMMAND PANAL DIK					
ORGANIZATION:	ORGANIZATION:					
DBCRC	REDSTONE ARSENAL					
INSTALLATION (s) DISCUSSED: REDSTONE ARSENAL						

OFFICE OF THE CHAIRMAN	FYI	ACTION	INTT	COMMISSION MEMBERS	FYI	ACTION	IMIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DERECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR				COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING	·	-	
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIRJCONGRESSIONAL LIAISON				COMMISSIONER STEELE			
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				DIRECTOR OF R & A	1.		
EXECUTIVE SECRETARIAT -				ARMY TEAM LEADER	V		
				NAVY TEAM LEADER			
DERECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIRJINFORMATION SERVICES							

TYPE OF ACTION REQUIRED

	Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
•	Prepare Reply for Staff Director's Signature	Prepare Direct Response
	ACTION: Offer Comments and/or Suggestions	FYI

Subject/Remarks:

THANK YOU FOR ASSISTANCE DURING UISIT TO REDSTONE ARSENAL.

Due Date: '	Rousing Date:	Date Originated: G DAU	Mail Date: 950407
	(30407	130-107	00-10



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

DR Pauline P. Cason Director Command Analysis Directorate Redstone Arsenal Huntsville, AL 35802

Please rates to take number vision responsible 950407-8

Dear Dr. Cason:

I want to thank you for all of your assistance during my recent visit to Redstone Arsenal. The briefings and tour provided me with a great deal of valuable information about the facilities at the Arsenal. This information will be very helpful to the Commission as we carry out our review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the Sam Fields, Carol Meekins and Dave Harris for their assistance. I would also like to thank Jenice Fuqua for her efforts in coordinating the base visit.

Sincerely,

Michael Kennedy Senior Analyst

Mulail Kennedy



## United States Senate

WASHINGTON, D. C. 20510 April 4, 1995

Rebecca Cox
Defense Base Closure and Realignment Commission
1700 North Moore St
Suite 1425
Arlington, VA 22209
Phase commission

Mana responding <u>45040</u>7–10

Dear Commissioner Cox:

Thank you for coming to North Dakota last week to visit the Minot and Grand Forks Air Force Bases. We appreciated having an opportunity to show you the quality of the bases and the special relationship they have with their host communities.

In North Dakota, we are proud of our bases and proud of the dedicated men and women who serve there. We are convinced that retaining Grand Forks and Minot is in the national interest; we hope you will agree.

I know how difficult your job will be over the next 3 months and trust your visit to North Dakota will help you in your deliberations. Please do not hesitate to contact me if I can be of any assistance.

Best personal regards.

KENT CONRAD

United States Senator

I anjoyed getting to know you.



## United States Senate

WASHINGTON, D. C. 20510 April 4, 1995

Lee Kling
Defense Base Closure and Realignment Commission
1700 North Moore St
Suite 1425
Arlington, VA 22209

Please refer to this number vites recessive 950407-VO

Dear Commissioner Kling:

Thank you for coming to North Dakota last week to visit the Minot and Grand Forks Air Force Bases. We appreciated having an opportunity to show you the quality of the bases and the special relationship they have with their host communities.

In North Dakota, we are proud of our bases and proud of the dedicated men and women who serve there. We are convinced that retaining Grand Forks and Minot is in the national interest; we hope you will agree.

I know how difficult your job will be over the next 3 months and trust your visit to North Dakota will help you in your deliberations. Please do not hesitate to contact me if I can be of any assistance.

Best personal regards.

16.56

KENT CONRAD United States Senator

I enjoyed

meety.

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950

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FROM: CHAFEE, JOHN H.	TO: MIXON
TITLE SENATOR (RI)	TITLE: C ITAIRMAN
ORGANIZATION: U.S. CONGRESS	ORGANIZATION: NBCRC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \			COMMISSIONER COX			
EXECUTIVE DIRECTOR	1			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	•		
				COMMISSIONER ROBLES			
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				DERECTOR OF R & A			
EXECUTIVE SECRETARIAT -				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER	1			INTERAGENCY TEAM LEADER	1	· · · · · · · · · · · · · · · · · · ·	
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER	1		
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DIRJINFORMATION SERVICES							

TYPE OF ACTION REQUIRED						
Prepare Reply for Chairman's Signature Prepare Reply for Commissioner's Signature						
Prepare Reply for Staff Director's Signature		Prepare Direct Response				
ACTION: Offer Comments and/or Suggestions		FYI				

Subject/Remarks:

INFORMWG THAT HE WILL ARRANGETO SPEAK AT JUNE 12-13 HEARINGS.

NO RESPONSE NECESSARY

	<del>~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~</del>	,	
Due Date: 950411	Rousing Date: 950407	Date Originated: 950403	Mail Date:
	<u> </u>		



## UNITED STATES SENATE WASHINGTON, D. C.

JOHN H. CHAFEE RHODE ISLAND

April 3, 1995

Please rates to this number when recording 950407-11

The Honorable Alan J. Dixon
Chairman, The Defense Base Closure
and Realignment Commission
1700 North Moore Street Suite 1425
Arlington, VA 22209

Dear Alan:

Thank you very much for your letter indicating that in the regional hearings only those states that are negatively impacted by the Defense Department's recommendations will be heard.

I am delighted that I am not in that category!

I will arrange to be heard briefly at the June 12-13 hearing in Washington for Members of Congress.

The country is lucky to have you undertake this challenging position.

Very best personal wishes.

Sincerely,

John H. Chafee

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # \_

950	40-	7-	l >

FROM: THOMPSON, TOMMY G.	TO: DIXON
TITLE GOVERNOR	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
STATE OF WISCONSIN	BERC
INSTALLATION (s) DISCUSSED:	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	EVIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	1			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DUR/CONGRESSIONAL LIAISON	V			COMMISSIONER STEELE			
DIR. COMMUNICATIONS				REVIEW AND ANALYSIS		<u> </u>	<u> </u>
				DIRECTOR OF R & A	1.1		
EXECUTIVE SECRETARIAT -				ARMY TEAM LEADER	7		
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DER_INFORMATION SERVICES					-		

TYPE OF ACTION REOUIRED

 Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature					
Prepare Reply for Staff Director's Signature		Prepare Direct Response					
ACTION: Offer Comments and/or Suggestions		FYI					

#### Subject/Remarks:

INFORMING THAT HE WILL BE UNABLE TO ATTEND CHICAGO REGIONAL HEARING, BUT HE FORWARDED INVITATION LETTER TO GEN GERALD SLACK.

	<del></del>	<del></del>	
Due Date:	Rousing Date: ( TAUAT	Date Originated: ( 5000)	Mail Date:
	13070/	430530	



#### TOMMY G. THOMPSON

#### Governor State of Wisconsin

March 30, 1995

Please refer to this number when responding 950407-12

Mr. Alan J. Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Dixon:

Thank you for your invitation for me to attend the regional meeting in Chicago, Illinois on April 12, 1995. Unfortunately, my schedule will not allow me to be with you for this meeting.

I very much appreciate your interest in having me join you and I'm sorry I cannot attend. I have forwarded your letter to General Gerald Slack, Department of Military Affairs, who will be in further contact with you regarding Wisconsin's presentation.

Thank you again for your letter.

Sincerely,

TOMMY G. THOMPSON

Governor

TGT/mtp

cc: General Gerald Slack

Department of Military Affairs

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407 - (3

FROM: RONALD ROARIC	TO: GENERAL
ME ADMINISTRATOR	TITLE:
ORGANIZATION:	ORGANIZATION:
NOTTOWAY CO BOARD OF SUP.	OBCRC
INSTALLATION (s) DISCUSSED: FORT PICKET	7

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	IMI
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
EXECUTIVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KILING		-	
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
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DIRJCOMMUNICATIONS				REVIEW AND ANALYSIS			1
				DIRECTOR OF R & A	. ~		
EXECUTIVE SECRETARIAT -				ARMY TEAM LEADER	1.	X	
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER			
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR_INFORMATION SERVICES	-				+		

	TYPE OF ACTION REQUIRED							
(1)	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature					
	Prepare Reply for Staff Director's Signature		Prepare Direct Response					
X	ACTION: Offer Comments and/or Suggestions		FYI					

#### Subject/Remarks:

FORWARDING RESOLUTIONS ADOPTED BY THE NOTTOWAY COUNTY BOARD OF SUP. AND THE PRINCE EDWARD COUNTY BOARD OF SUP. IN SUPPORT OF FORT PICKETT.

Due Date: 950412	Routing Date: 950407	Date Originated: 9504 05	Mail Date:

## OFFICE OF THE BOARD OF SUPERVISORS NOTTOWAY COUNTY

SUPERVISORS
Stanley W. Worsham, Jr., Chairman
District 1
Gary L. Simmons
District 2
Jack J. Green
District 3
Sherman C. Vaughn
District 4
James D. Coleburn
District 5



P. O. BOX 92 NOTTOWAY, VIRGINIA 23955 TELEPHONE (804) 645-8696 FAX No. (804) 645-8667

April 5, 1995

ADMINISTRATOR Ronald E. Roark

BUILDING INSPECTOR A. Q. Ellington, III

COUNTY PLANNER
John N. Prosise

Defense Base Closure and Realignment Commission 1700 N. Moore Street Suite 1425 Arlington, VA 22209

Dear Sir:

I have attached a copy of resolutions adopted by the Nottoway County Board of Supervisors and the Prince Edward County Board of Supervisors supporting the continued use of Fort Pickett as a military installation.

Fort Pickett has played a vital role in the defense of our country for many years and we feel that by closing the facility, the security of our country will be jeopardized.

It is respectfully requested that the Commission removed Fort Pickett from the Base Closure list as submitted by the Army and return it to its rightful place in the defense structure of our nation.

Sincerely,

Konald E. Roark

cc: Barry Paul Steinberg

Attachments:

#### BOARD OF SUPERVISORS

HUGH E. CARWILE, JR. Chairman

WILLIAM R. HENDLEY Vice-Chairman

ELSIE F. CARRINGTON
JAMES C. MOORE
HOWARD F. SIMPSON
WALTER D. SOUTHALL
MARY M. STOKES
HUNTER R. WATSON



## County of Prince Edward

OFFICE OF
COUNTY ADMINISTRATOR
POST OFFICE BOX 382

Jarmville, Virginia 23901

COUNTY ADMINISTRATOR MILDRED B. HAMPTON

TELEPHONE (804) 392-8837

FAX (804) 392-6683

## RESOLUTION OF APPRECIATION AND SUPPORT FORT PICKETT

WHEREAS, Fort Pickett was established as a vital training and mobilization facility to support the United States Armed Services; and

WHEREAS, Fort Pickett is comprised of 46,000 acres of land, located in the Counties of Nottoway, Dinwiddie and Brunswick of the Commonwealth of Virginia; and

WHEREAS, Fort Pickett has continued operations since World War II to provide valuable military training services to various regular and reserve military units and other non-military units; and

WHEREAS, because of its large mass and supportive surrounding civilian community, Fort Pickett provides a rare opportunity for a wide range of military training, including that relating to heavy artillery, tanks, air operations and urban combat; and

WHEREAS, Fort Pickett has developed important services over the years to serve both the needs of the military and civilian communities, including public water, public sewer and a joint military/civilian airport; and

WHEREAS, Fort Pickett has become an important employer of civilian work force and is one of the largest single employers in the southside region of Virginia; and

WHEREAS, Fort Pickett and the surrounding region, including the County of Prince Edward, have developed a strong and mutually supportive relationship over the past fifty years; now

THEREFORE BE IT RESOLVED, that the Board of Supervisors of Prince Edward County, through this resolution, hereby expresses its appreciation and support of Fort Pickett; and

BE IT FURTHER RESOLVED, that the Board of Supervisors of Prince Edward County hereby urges the United States Department of Defense, the Base Realignment and Closure Commission, the United States Congress, and the President, to fully recognize the valuable role that Fort Pickett serves in support of overall Unites States Military readiness.

Adopted this 21 day of March, 1995, Prince Edward County, Virginia.

County of Prince Edward

Board of Supervisors

Attest:

Mildred B. Hampton
County Administrator
County of Prince Edward

AT A REGULAR MEETING OF THE BOARD OF SUPERVISORS OF NOTTOWAY COUNTY, VIRGINIA, HELD AT THE COURT HOUSE THEREOF ON THURSDAY, THE 16TH DAY OF MARCH, 1995 AT 7:00 P.M. AND IN THE 219TH YEAR OF THE COMMONWEALTH:

PRESENT:

STANLEY W. WORSHAM, JR., CHAIRMAN GARY L. SIMMONS, VICE CHAIRMAN JACK J. GREEN
SHERMAN C. VAUGHN
JAMES D. COLEBURN
MAYO K. GRAVATT, COUNTY ATTORNEY
R. E. ROARK, COUNTY ADMINISTRATOR

#### RESOLUTION

WHEREAS, the U.S. Army Base Fort Pickett, comprised of approximately 46,000 acres, located in the counties of Nottoway, Dinwiddie, Brunswick and Lunenburg, Commonwealth of Virginia, was established as a vital training and mobilization facility for the combined United States Armed Forces; and,

WHEREAS, Fort Pickett currently provides training for various regular military units, reserves and other non-military personnel; and,

WHEREAS, Fort Pickett provides training opportunities for a wide range of training including but not limited to that relating to heavy artillery, tanks (through table VIII), air operations (unrestricted through 18,000 ft.), urban combat and airport with a 5,300 ft. runway capable of handling the Cl30 and Cl7 aircraft; and,

WHEREAS, Fort Pickett has provided training and mobilization services vital to the defense of our country in each of the major conflicts since World War II; and,

WHEREAS, it is the opinion of the Nottoway County Board of Supervisors that Fort Pickett has training and mobilization capabilities unequaled on the East Coast;

NOW, THEREFORE, BE IT RESOLVED that the Nottoway County Board of Supervisors hereby urges the United States Department of Defense, the Base Realignment and Closure Commission, the United States Congress and the President to fully recognize the valuable role that Fort Pickett serves in support of overal military readiness.

Done this 16th day of March, 1995 for a unanimous Board.

FOR THE BOARD OF SUPERVISORS:

BY: Starley W. Warehum &.

ATTEST:

%. E. Roa/rk, Clerk



#### FARMVILLE CHAMBER OF COMMERCE

P.O. Box 361 116 N. Main Street Farmville, Virginia 23901

Tel.: (804) 392-3939 Fax: (804) 392-3160

#### RESOLUTION OF APPRECIATION AND SUPPORT FOR FORT PICKETT

WHEREAS, Fort Pickett was established as a vital training and mobilization facility to support the United States Armed Services; and

WHEREAS, Fort Pickett is comprised of 46,000 acres of land, located in the counties of Nottoway, Dinwiddie and Brunswick of the Commonwealth of Virginia; and

WHEREAS, Fort Pickett has continued operations since World War II to provide valuable military training services to various regular and reserve military units and other non-military units; and

WHEREAS, because of its large mass and supportive surrounding civilian community, Fort Pickett provides a rare opportunity for a wide range of military training, including that relating to heavy artillery, tanks, air operations and urban combat; and

WHEREAS, Fort Pickett has developed important services over the years to serve both the needs of the military and civilian communities, including public water, public sewer and a joint military/civilian airport; and

WHEREAS, Fort Pickett has become an important employer of civilian work force and is one of the largest single employers in the southside region of Virginia; and

WHEREAS, Fort Pickett and the surrounding region, including the County of Prince Edward and the Town of Farmville, have developed a strong and mutually supportive relationship over the past fifty years; now

THEREFORE BE IT RESOLVED, the Board of Directors of the Farmville Area Chamber of Commerce, through this resolution, hereby expresses its appreciation and support of Fort Pickett; and

BE IT FURTHER RESOLVED, the Board of Directors of the Farmville Area Chamber of Commerce hereby urges the United States Department of Defense, the Base Realignment and Closure Commission, the United States Congress, and the President, to fully recognize the valuable role that Fort Pickett serves in support of overall United States Military readiness

Adopted this 5th day of April, 1995, Farmville, Virginia.

Joyce P. Eggleston, President

Farmville Area Chamber of Commerce



1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Ronald E. Roark Administrator Office of The Board of Supervisors P.O. Box 92 Nottoway, Virginia 23955

Please raise to this number when responding 950407 - 13R1

Dear Mr. Roark:

Thank you for your letter regarding Fort Pickett. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Fort Pickett.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincere

Alah L Dixon

Chairman

AJD:cmc

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #	9	5	040	7	_
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FROM: BROWN, ED	TO: LONES MICHAEL					
TITLE: ARMY TEAM LEADER	MILE DIRECTOR					
ORGANIZATION: DBCRC	ORGANIZATION: ARMY BASING STUDY					
INSTALLATION (s) DISCUSSED: FORT MCCLELLAN						

OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	COMMISSION MEMBERS	FYI	ACTION	INTT
CHAIRMAN DEXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	1			COMMISSIONER COX			
EXECUTIVE DIRECTOR	1			COMMISSIONER DAVIS			
GENERAL COUNSEL				COMMISSIONER KLING		-	
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				NAVY TEAM LEADER			
DERECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	-		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR_INFORMATION SERVICES	+				<del> </del>		<u> </u> 

TYPE OF ACTION REQUIRED

Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature		Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	V	FYI

Subject/Remarks:

QUESTIONS REGARDING FORT MCCLELLAN AND PFORT LEONARD WOOD.

Due Date:	Rousing Date: G [ ]   ]	Date Originated:	Mail Date: G DN 1177
	(30707)	420401	(3040)



#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

April 7, 1995 COMMISSIONERS:

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200 COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Dear Colonel Jones:

Please refer to this number when responding 950407 - 14

The Army Team is currently evaluating community-supplied data relating to the proposed closure of Fort McClellan, Alabama. In order for this data to be fully and objectively weighed, please supply two copies of each of the following documents:

- 1. All completed applications for environmental permits relating to the proposed relocation of functions from Fort McClellan, Alabama to Fort Leonard Wood, Missouri.
- 2. All completed environmental permit applications for construction and operation of the chemical demilitarization facility at Anniston Army Depot, Alabama.
- 3. The slides (and text if available) of a TRADOC briefing (we believe from 1994) showing the proposed command structure for the consolidated Engineer, Chemical, and Military Police schools at Fort Leonard Wood. We would also like to receive a description of TRADOC's current proposal for the combined schools' command structure.
- 4. A letter written by the Undersecretary of Defense for Acquisition and Technology (Acting) in August of 1994 regarding the planned chemical demilitarization facility at Anniston Army Depot. Said letter refers specifically to the support to be provided by Noble Army Hospital.

Please also respond to the following questions:

- 1. Is the construction or operation of planned weapons demilitarization facilities at Pine Bluff Arsenal or Umatilla Army Depot in any way affected by the timetable for operation of the chemical demilitarization facility at Anniston Army Depot?
- 2. What prime contractor supervised construction of the Fort McClellan CDTF?
- 3. If the CDTF is relocated to Fort Leonard Wood, will the operations contract be recompeted, or will it transfer with the function?
- 4. Are the costs of moving civilian contract personnel who operate the Fort McClellan CDTF included in the COBRA? Has the operating contractor been consulted to develop an estimate of how many of these personnel will move with the facility, or the contractor's ability to find similarly-skilled

personnel near Fort Leonard Wood?

Any required clarification concerning these questions can be given by Mr. J. J. Gertler, the Army Team analyst.

Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Edward A. Brown III

Army Team Leader

EAB/jjg



#### **DEPARTMENT OF THE ARMY**

OFFICE OF THE CHIEF OF STAFF 200 ARMY PENTAGON WASHINGTON DC 20310-0200



REPLY TO ATTENTION OF

Mr. Edward A. Brown III
Defense Base Closure and Realignment Commission
1700 North Moore Street Suite 1425
Arlington, VA 22209

Dear Mr. Brown:

Enclosed is our response to questions dated April 7, 1995 regarding the proposed move of functions from Fort McClellan, Alabama to Fort Leonard Wood, Missouri. Answers have been coordinated with Training and Doctrine Command (TRADOC) and the Chemical Demilitarization Office.

If we may be of further assistance, please contact Major Hollis, The Army Basing Study TRADOC analyst at (703) 695-1375.

Sincerely,

MICHAEL G. JONES

COL, GS

Director, TABS

Enclosure

1. All completed applications for environmental permits relating to the proposed relocation of functions from Fort McClellan, Alabama to Fort Leonard Wood, Missouri.

Request provided during the week of April 3, 1995.

2. All completed environmental permit applications for construction and operation of the chemical demilitarization facility at Anniston Army Depot, Alabama.

The application was submitted to Alabama's Department of Environmental Management in October 1994. A copy (16 Volumes) is available for review at the Pentagon.

3. The slides (and text if available) of a TRADOC briefing (we believe from 1994) showing the proposed command structure for the consolidated Engineer, Chemical, and Military Police schools at Fort Leonard Wood.

TRADOC is not aware of the specific slide requested. No decisions have been made regarding the command structure for the consolidated Engineer, Chemical, and Military Police schools at Fort Leonard Wood.

We would also like to receive a description of TRADOC's current proposal for the combined schools' command structure.

BRAC 95 implementation planning is underway. The proposed command structure for Fort Leonard Wood is currently being developed. TRADOC commander's guidance is to leverage the synergistic advantages from having three schools conducting training and development programs at one location. An array of possible organizational structures is being examined. All are in the working stages with discussions ongoing among the three school commandants. No decisions have been made. There may possibly be some consolidation. However, all three branches are expected to be retained. None of the working plans propose the elimination of any branch.

4. A letter written by the Undersecretary of Defense for Acquisition and Technology (Acting) in August of 1994 regarding the planned chemical demilitarization facility at Anniston Army Depot. Said letter refers specifically to the support to be provided by Noble Army Hospital.

Enclosed.

#### Please respond to the following questions:

1. Is the construction or operation of planned weapons demilitarization facilities at Pine Bluff Arsenal or Umatilla Army Depot in any way affected by the timetable for operation of the chemical demilitarization facility at Anniston Army Depot?

No. The construction and operation schedule for each chemical demilitarization facility is developed independently of each other. Additionally, the acquisition strategy for each plant is based on Full and Open Competition for the selection of the Systems Contractor (SC) who will build and operate the chemical demilitarization facility.

2. What prime contractor supervised construction of the Fort McClellan CDTF?

Per the Mobile District Corps of Engineers, Rust Construction A & E Firm designed the CDTF and the construction was done by Bautiste, a contractor which has since gone out of business

3. If the CDTF is relocated to Fort Leonard Wood, will the operations contract be recompeted, or will the transfer with the function?

No decision has been made; however, normally contracts are not transferred.

4. Are the costs of moving civilian contract personnel who operate the Fort McClellan CDTF included in the COBRA?

No. The Army does not pay to move contractors.

Has the operating contractor been consulted to develop an estimate of how many of these personnel will move with the facility, or the contractors ability to find similarly-skilled personnel near Fort Leonard Wood?

No. The Army does not move contractor personnel. No decision has been made regarding recompeting or transferring the contract, but contracts are not normally transferred.

Encl



#### THE UNDER SECRETARY OF DEFENSE

3010 DEFENSE PENTAGON WASHINGTON, DC 20301-3010



AUG 1 1 1994

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MEMORANDUM FOR THE SECRETARY OF THE ARMY ATTN: ASA(ILAE)

SUBJECT: Chamical Weapons Demilitarisation Facility at Anniston Army Depot, Anniston, Alabama

Efforts are ongoing to ensure the successful start of chemical weapons demilitarization operations at Anniston Army Depot. In order to gain the requisite support for these operations, we must ensure the application of certain safeguards which will satisfy local concerns and enhance the safety of the demilitarisation process.

We need to be fully responsive to the Alabama Department of Environmental Management, and we must commit appropriate military resources (such as the following, which have been identified at their current location) to support the demilitarisation effort:

## Anniston Army Depot:

Directorate for Law Enforcement and Security Directorate for Ammunition Operations Ammunition Surveillance Division Depot Equipment Division Environmental Management Division Health Clinic Depot Commander Electronics Limison Office

#### Fort McClellan:

Decontamination Team

Medical Assistance Team

Security Control Team

Communications Support Team

Rescue Squad

Public Affairs Office

Plans and Operations Office

Explosive Ordnance Detachment

Noble Army Community Hospital

Provost Marshal

Traffic Control and Security Force

Directorate of Plans, Training, Mobilization and

Security

. .

Directorate of Logistics Staff Judge Advocate Directorate of Personnel and Community Activities Joint Information Center Emergency Operations Center

I will appreciate your timely attention in this matter. I hope that you will be able to report to me in the very near future that the coordination required to ensure commitment of appropriate resources has been accomplished.

Please inform Dr. Ted Prociv, Deputy Assistant to the Secretary of Defense (Chemical and Biological Natters) on the status of your coordination efforts. Dr. Prociv can be reached at Extension #51097.

R. Noel Longuemare

Principal Deputy Under Secretary of Defense (Acquisition & Technology)



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 7, 1995

Colonel Michael G. Jones Director, The Army Basing Study 200 Army Pentagon Washington, D.C. 20310-0200 ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Dear Colonel Jones:

DEH

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1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 6, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Major General Alfonso E. Lenhardt Commander U.S. Army Chemical and Military Police Centers Fort McClellan, Alabama 36205-5000

Please refer to this number which responding 950407-15

#### Dear General Lenhardt:

I would like to thank you and the people of Fort McClellan for your efforts to make my recent visit both informative and productive. The briefings and discussions were very helpful and provided information important to the Commission's review of proposals regarding the Fort.

Please convey my appreciation to your staff for a job well done. I would like to particularly commend Colonel Bob Mashburn and Colonel David Foley, who provided a most interesting tour; Lieutenant Colonel Robert Abernathy for the command brief; and Captain Mark Lee and Ms. Sherrill Hewitt, for all their logistical help.

Again, thank you for your assistance. I appreciate your cooperation.

Sincerely,

S. Lee Kling Commissioner

SLK/jig

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-16

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FROM: CIRILLO, FRANK					TO: BLUME, UAY				
TITLE: AFTEAM LEADER					MILE: SPECIAL ASST				
ORGANIZATION:					ORGANIZATION:				
MBCRC					HEADQUARTERS LISAF				
INSTALLATION (5) DISCUSSED: NEWARK ALKFORKE BASE									
OFFICE OF THE CHAIRMAN		FYI	ACTION	INT	Ç	OMMUSSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DEXON					COMMIS	SIONER CORNELLA			1
STAFF DIRECTOR		/			COMMIS	SIONER COX			
EXECUTIVE DIRECTOR					COMME	SIONER DAVIS			
GENERAL COUNSEL					COMMIS	SIONER KILING			
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	ACTION: Offer Comments and/or Suggestions				FYI				
Subject/Remarks:									
REQUESTING AFR FORCE COMMENTE ON DACKABE									
REQUESTING AFR FORCE COMMENT ON PACKAGE REGARDING NEWARK AFB SENT BY SENGLENN									
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Due Date: Rousing Date: G 50407 Date Originated: G 50407 Mail Date: 950407									
		75040/			950407				



1700 NORTH MOORE STREET SUITE 1425 **ARLINGTON, VA 22209** 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

Major General Jay Blume Special Assistant to the Chief of Staff for Base Realignment and Transition Headquarters USAF 1670 Air Force Pentagon Washington, D.C. 20330-1670

Please rater to this number

#### Dear General Blume:

I am forwarding a letter with attachments that addresses issues concerning Newark Air Force Base, the home of the Aerospace Guidance and Metrology Center. This package was sent to us by Senator John Glenn of Ohio.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on this package no later than April 20, 1995. Thank you for your assistance in this matter.

Sincerely

Francis A. Cirillo, Jr. Air Force Team Leader



#### DEPARTMENT OF THE AIR FORCE

## HEADQUARTERS UNITED STATES AIR FORCE WASHINGTON, DC



HQ USAF/RT 1670 Air Force Pentagon Washington DC 20330-1670

0 2 JUN 1995

Francis A. Cirillo, Jr.
Air Force Team Leader
The Defense Base Closure and Realignment Commission
1700 North Moore Street Suite 1425
Arlington VA 22209

Dear Mr. Cirillo

This is in response to your April 7, 1995 letter requesting the Air Force comment on Senator Glenn's March 30, 1995 letter to Chairman Dixon concerning the closure of the Aerospace Guidance and Metrology Center and Newark Air Force Base (AFB), Ohio. Many of the issues which Senator Glenn raised in his letter were addressed by General Klugh, the Deputy Undersecretary of Defense for Logistics, in response to the December 1994 General Accounting Office report regarding Newark AFB. A copy of this letter is attached.

Air Force officials met with both Senator Glenn and Senator DeWine on May 1, 1995 to discuss the Air Force's strategy for closing Newark. In addition, Air Force Legislative Liaison sent the attached May 5, 1995, letter to Representatives Kasich, Ney, Hobson and Cremeans in response to their concerns regarding the closure of Newark.

The Air Force is continuing its effort to evaluate several alternatives for closing Newark. As discussed during our May 3, 1995 meeting with the Commission staff, these alternatives include contracting existing workload under the concept of privatization in place (PIP), and possibly moving functions to other organic sources. Initial assessments of these alternatives were recently completed by the Air Force and by Coopers and Lybrand. These assessments indicate that organic options for closing Newark probably would not be cost or operationally effective. The Air Force, therefore continues to pursue PIP as the most viable and cost effective option for closing Newark. Should the contractor proposals submitted on June 17, 1995, indicate the PIP option would not be in the best interest of the Air Force, the Air Force will need to reevaluate an appropriate direction for Newark that satisfies critical Air Force mission requirements in a cost effective manner. Obviously, the Air Force shares Senator Glenn's goals of operational and cost effectiveness.

In summary, the Air Force will continue to diligently pursue the option of PIP at Newark, and will seek your continued support in addressing the unique circumstances associated with the closure of Newark AFB.

Sincerely

#### Attachments:

1. DUSD (Logistics), 8 Mar 95 Letter

2. SAF/LL, 5 May 95 letter

General, USAF

pecial Assistant to the Chief of Staff

for Realignment and Transition

# ACQUISITION AND TECHNOLOGY

#### OFFICE OF THE UNDER SECRETARY OF DEFENSE

## 3000 DEFENSE PENTAGON WASHINGTON DC 20301-3000



8 MTS 19951

Ms. Donna M. Heivilin
Director, Defense Management and NASA Issues
National Security and International Affairs Division
U.S. General Accounting Office
Washington, DC 20548

Dear Ms. Heivilin:

This is the Department of Defense (DoD) response to the General Accounting Office (GAO) final report GAO/NSIAD-95-60, "AEROSPACE GUIDANCE AND METROLOGY CENTER: Cost Growth and Other Factors Affect Closure and Privatization" (GAO CODE 709110), OSD Case 9333-F. The DoD generally concurs with the report.

There is currently not enough data available to conclude that privatizing the Aerospace Guidance and Metrology Center (AGMC) workload in place is <u>not</u> a cost effective and viable alternative. The current Air Force strategy is to continue privatization-in-place to mitigate implementation and operational risks and reduce costs. Concurrently, the Air Force is reassessing organic alternatives (i.e., moving all the AGMC workloads to other Air Force and interservice depots) to determine the most cost and operationally effective approach to closing the Newark Air Force Base. The Air Force has engaged an independent contractor to provide an independent certification of the source selection board methodology/conclusions and an independent cost assessment of alternative approaches to privatization-in-place. The assessment of alternatives will be complete March 31, 1995. The true costs for privatization-in-place will be known upon review of contractor cost proposals in June, 1995. At that time, the Air Force will make a final determination of the disposition of the AGMC workload.

The detailed DoD comments on the report findings and recommendation are provided in the enclosure.

Sincerely,

James R. Klugh

Deputy Under Secretary of Defense (Logistics)

2. Elush

Enclosure



## GAO FINAL REPORT GAO/NSIAD-95-60 (GAO CODE 709110) OSD CASE 9333-F

## "AEROSPACE GUIDANCE AND METROLOGY CENTER: COST GROWTH AND OTHER FACTORS AFFECT CLOSURE AND PRIVATIZATION"

#### **DEPARTMENT OF DEFENSE COMMENTS**

#### **FINDINGS**

• FINDING A: Closure of the Aerospace Guidance and Metrology Center. The GAO observed that, unlike other maintenance depot closures, the Newark Air Force Base Aerospace Guidance and Metrology Center (AFB/AGMC) closure implementation plan provides for continuing to perform the same missions at the facility after closure -- primarily as a privatized operation, although the Air Force would retain ownership of mission-related equipment valued at about \$326 million.

The GAO also observed that the DoD estimated that implementing the closure would cost \$31.3 million, would result in an annual savings of \$3.8 million, and have an 8-year payback period for closure and relocation expenses. The GAO estimated that the AFB/AGMC closure costs would be \$38.29 million, with a 13-year payback period. The GAO reported that the Defense Base Realignment and Closure Commission (BRAC) determined that the AGMC workload could either be contracted out or privatized-in-place — although the BRAC noted that industry interest in privatization-in-place was limited. The GAO further reported that the Air Force has begun the implementation of the closure and privatization of the Newark AFB/AGMC. (pp. 1-4/GAO Final Report)

<u>DoD RESPONSE</u>: Concur. Closure of the Newark AFB and the privatization-in-place of the AGMC workload is under way. A draft request for proposal was released on January 18, 1995, with a high level of interest for this workload being shown by prospective industry bidders.

- FINDING B: Air Force Implementation of Newark Air Force Base/Aerospace

  Guidance and Metrology Center Closure. The GAO reported that implementation of the Newark AFB/AGMC closure through privatization is still in the early phases. The GAO found, however, that the Air Force has a three-pronged approach to implementing the BRAC decision, as follows:
  - four systems -- representing about 3 percent of the AGMC existing depot maintenance workload -- will be transferred to other Air Force depots;

- ownership of the Newark AFB/AGMC property and facilities will be transferred to a local reuse commission; and
- the metrology and calibration mission will be continued at the AGMC -- with some functions privatized and another continued as an Air Force activity reporting to the AGMC Headquarters or one of the Air Logistics Centers.

The GAO reported that the Air Force originally planned to privatize all activities related to the metrology and calibration mission, but later determined that the materiel group manager function could not be privatized because the function is considered to be "inherently governmental" under a 1992 Office of Management and Budget policy letter. The GAO also reported that current plans call for retaining about 130 Government employees to provide the management function and contracting out the primary standards laboratory and technical order preparation. The GAO noted that the Air Force plans to retain ownership of mission-related maintenance and metrology and calibration equipment and provide those items as Government-furnished equipment to the winning contractor. Finally, the GAO reported that the Air Force has established a program management office at Hill Air Force Base, with contract award scheduled for late September 1995. (pp. 4-6/GAO Final Report)

<u>DoD RESPONSE</u>: Concur. The metrology and calibration mission are planned to remain in-place, but not as an entity of AGMC, since the base will be closed and the property transferred to the local community. The program management office at Hill AFB is on track, with the contract award planned for November 28, 1995.

- FINDING C: Analysis of Cost and Savings Raises Concerns. The GAO identified several concerns regarding the cost, savings, and payback period for the Air Force implementation of the AGMC BRAC decision, as follows:
  - the projected cost of closing the AGMC has doubled and may increase further;
  - -- the \$3.8 million annual savings projected to result from the AGMC closure is not likely to be realized because of potentially higher costs for contract administration, contractor profit, and possible recurring proprietary data costs; and
  - the payback period could be extended to over 100 years, or never, depending upon the Air Force ability to contain one-time closure costs and recurring costs of performing the AGMC mission after privatization.

The GAO explained that in August 1994, the Air Force base closure group validated a Newark AFB/AGMC closure budget of \$62.2 million, or \$30.9 million more than

the original budget. The GAO pointed out that almost all of the increase is attributable to transition costs associated with transferring and separating personnel under the base closure process and for transferring a limited amount of workload to other Air Force depots.

The GAO reported that applying the DoD 1993 Cost of Base Realignment Actions (COBRA) model indicated that the payback period would be over 100 years. The GAO reported, however, that the DoD approved discount rate used in the COBRA has been reduced. Therefore, the GAO adjusted the model and recalculated the payback period, which showed the revised payback period to be 17 years. The GAO pointed out, however, that achieving a 17-year payback is dependent on no further increases in one-time closure costs and achieving the \$3.8 million annual post-closure operational cost savings originally projected by the DoD — neither of which is likely because of cost uncertainties.

The GAO also discussed other potential closure costs not included in the Air Force estimate. The GAO reported one cost is the cost to acquire the right to provide data some equipment manufacturers consider proprietary to contractors expected to bid on the AGMC maintenance workload. In addition, the GAO reported that some Air Force officials estimated that, rather than achieving savings, annual recurring costs could actually exceed current costs of operations. The GAO also noted that a December 1994, meeting of the Acquisition Strategy Panel confirmed projected increased funding requirements. (pp. 6-8/GAO Final Report)

<u>DoD RESPONSE</u>: Concur. The Air Force has budgeted an additional \$31 million to close the Newark AFB. That additional budget for workload transition should minimize operational risk during the transition period by allowing the incoming contractor to train alongside the organic workforce and to demonstrate critical processes prior to assuming support for operational systems. Transition and recurring costs are currently unknown, since firm cost proposals are not due until mid-June 1995. Because of the competitive nature of the acquisition, one-time and recurring costs should be driven down and could possibly be lower than the current budget estimates.

• FINDING D: Other Closure and Privatization Issues. The GAO reported that other privatization issues relate to (1) proprietary data claims, (2) the effect of the closure on excess depot maintenance capacity, (3) the impact of privatizing core workload, (4) the segmentation of the metrology and calibration mission, and (5) the transfer of AGMC property and facilities to the local reuse commission. The GAO explained that the proprietary rights to technical data are unresolved for some workloads to be contracted out and could greatly increase the costs of privatization. The GAO asserted that proprietary data problems have already contributed to the delay of several key program milestones, including preparation of the statement of

work and acquisition and source selection plans, and are a potential barrier to the AGMC privatization.

The GAO observed that the privatization of the AGMC will not reduce excess capacity by the 1.7 million hours previously estimated if privatization-in-place is completed as currently planned. The GAO explained that, since many of the systems and components currently repaired at the AGMC are not repaired elsewhere, the AGMC depot maintenance capability does not generally duplicate repair capability found elsewhere. According to the GAO, it is planned that almost all the AGMC capability will be retained in place for use by private contractors, and the Air Force will retain ownership of depot plant and standards laboratory equipment. Under that arrangement, the GAO concluded it is difficult to understand how the DoD projects the elimination of 1.7 million hours of excess capacity.

With regard to privatization of core workload, the GAO observed that all of the AGMC maintenance workload has been identified as core work — the capability maintained within organic Defense depots to meet readiness and sustainability requirements of the weapon systems that support the Joint Chiefs of Staff contingency scenarios. According to the GAO, the Air Force determined that 100 percent of the AGMC depot maintenance workload is core. The GAO noted that the AGMC is the only Air Force depot activity having all repair workload defined as core, with core capability at other air logistic center depots ranging from 59 percent at Sacramento to 84 percent at Warner Robins.

The GAO concluded that the current plan to retain part of the metrology and calibration mission to be performed by Air Force personnel, while privatizing the standards laboratory function, may be neither practicable, nor cost-effective. The GAO explained that the standards laboratory function is generally the training ground where Air Force civilian personnel develop the skills they need to perform the other metrology and calibration functions that will be continued at the AGMC as a Government operation. The GAO questioned the viability of having the Air Force interservice its metrology and calibration activities to the Army and/or the Navy, which have similar activities. The GAO added that a current memorandum of agreement among the three Military Departments provides that if one of the primary standards laboratories loses its capability, the remaining laboratories would assist in meeting calibration requirements.

Finally, the GAO discussed the transfer of property and facilities to the local reuse commission. The GAO explained that the AGMC privatization-in-place approach is based on transferring ownership of the Newark AFB/AGMC property and facilities — which the Air Force estimates to be worth about \$331 million — to the local reuse commission. According to the GAO, to make that approach work, the Air Force must transfer ownership of the property and facilities at no cost or less than fair market value. The GAO pointed out that to effect property transfer at

below estimated fair market value, the Air Force must explain the cost and approve the transfer. The GAO noted that a local reuse commission official believed the Newark AFB/AGMC property would be transferred to the commission at no cost and that it is questionable whether the commission would be interested in acquiring the property under other conditions. (pp. 8-11/GAO Final Report)

<u>DoD RESPONSE</u>: Concur. The AFMC is working the proprietary data issue through the source selection process. All manufacturers with proprietary data rights have agreed to allow, or will negotiate for, use of proprietary data under a privatization-in-place arrangement. While current budgets do not include costs associated with buying data rights, data costs could be minimal if the team of manufacturers holding rights is selected through the planned competitive bid process. However, through this competitive process, the Air Force is interested in reducing overall cost for that effort as opposed to any segment cost.

Privatization-in-place does not affect excess depot capacity; however, in divesting itself of the facilities and personnel through privatization-in-place at the AGMC, the Air Force could reduce its organic depot capacity by 1.7 million hours. The Air Force evaluated the risk associated with moving some of the core capability at the AGMC to non-core status by shifting it to the private sector. It was determined that the privatization-in-place option could mitigate the risk of transferring the workload out of core if the facilities, people, and equipment remained in place. The Air Force logistics mission is best served by the privatization-in-place option in this closure action. Such a strategy should preserve all the elements of an essential wartime capability at the least cost.

In an effort to maximize privatization at the AGMC, the Air Force chose to contract those functions that were not considered 'inherently governmental.' The Air Force Metrology and Calibration Materiel Group Management function is considered inherently governmental, due to the discretionary budget allocation authority and determinations of contractor conformance within its purview. However, the standards laboratory calibration workload and technical order generation remain viable candidates for privatization. Furthermore, all the AGMC workloads (maintenance, metrology, calibration, etc.) are being evaluated for their interservicing potential as an alternative to privatization-in-place. Uncertainties associated with the transfer of property and facilities to the local community are not considered impediments to privatization, since the AGMC facilities and property can be made available at any time with a lease in order to implement privatizationin-place. The Air Force is developing a property responsibility agreement with the local commission pending the outcome of the environmental assessment in March 1995. The Air Force is expecting to convey the property to the local commission under very favorable terms.

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## RECOMMENDATION

RECOMMENDATION: The GAO recommended that the Secretary of Defense and the Secretary of the Air Force re-evaluate, as part of the ongoing Base Realignment and Closure 1995 process, both the DoD 1993 recommendation to close the Newark AFB/AGMC, and the Air Force approach to implementing the closure decision through privatization-in-place. (p. 11/GAO Final Report)

<u>DoD RESPONSE</u>: Partially concur. The Department agrees with the 1993 Defense Base Closure and Realignment Commission decision to close the Newark AFB/AGMC. The Department continues to have more depot maintenance capability than is needed to support the forces. The DoD must size depot maintenance infrastructure commensurate with the force structure that it supports.

The DoD agrees that the approach to implement the decision should not be limited to privatization-in-place. However, the Air Force maintains that closing the Newark AFB and privatizing the workload in place remains the best approach. The Air Force will continue privatization-in-place to reduce operational and implementation risks, and will evaluate the actual costs of the initiative. As the Air Force pursues the privatization-in-place option, it is also reassessing organic alternatives (i.e., moving all the AGMC workloads to other organic depots) to determine the most cost and operationally effective approach for closing the Newark AFB. In order to thoroughly evaluate the merits of those options, the Air Force has engaged an outside contractor to provide an independent certification of the source selection conclusions, as well as an independent cost assessment of organic alternatives. The assessment of organic alternatives should be complete in late March 1995, and actual costs for privatization-in-place will be known upon our review of the contractor cost proposals in late June 1995. At that time, the Air Force will make a determination of the best direction regarding the disposition of the workload at the Newark AFB.



# DEPARTMENT OF THE ARRESTED WASHINGTON DC 2032C- CCC

MAY 0.5 199E

The Honorable John R. Kasich House of Representatives Washington, DC 205105

Dear Mr. Kasich:

This is in response to your joint letter of March 6, 1995, to the Secretary of Defense regarding closure and privatization in place (PIP) of the Newark Air Force Base (AFB), Ohio, Aerospace Guidance and Metrology Center (AGMC) workload.

The Air Force supports the 1993 Defense Base Closure and Realignment Commission (BRAC) recommendation to close Newark AFB and is adhering to a viable strategy to achieve that end. This strategy, developed in response to concerns raised by the GAO, includes assessing other alternatives for sustaining mission capability and closing Newark AFB while aggressively pursuing the privatization in place option. Upon a comprehensive review of other alternatives and the actual PIP proposals, the Air Force will render a determination as to the best direction for disposition of the workload at Newark.

In order to thoroughly evaluate the merits of the options for closing Newark, the Air Force has engaged Coopers and Lybrand to independently assess the costs of transferring AGMC workloads to other organic depots, the costs for PIP, and the PIP proposal evaluation process. Coopers and Lybrand will observe the evaluation process and advise the source selection board members and chairman. In addition, Coopers and Lybrand will submit their independent certification expressing the extent of their agreement with methodologies and conclusions of the source selection board. On April 19, 1995, Coopers and Lybrand briefed Air Force officials at the Pentagon on the results of their assessment of organic alternatives. We would welcome the opportunity to meet with you to discuss the Air Force's approach to the closure of Newark.

The Air Force received many substantive comments from contractors responding to the draft Request for Proposal (RFP) for PIP. All comments presented through this process were considered and incorporated as deemed appropriate during the acquisition planning and RFP preparation process. As a result of the comments received, we remain confident that the resultant RFP will ensure a fair, best value competition for privatization. In addition, based on the responses received, we believe that the majority of contractors will propose to accomplish the work in place at Newark AFB.

In summary, the Air Force closure strategy for Newark AFB is consistent with the BRAC 93 recommendations, and is one which we are confident should not obstruct competition for privatization. We are enclosing a point paper which addresses your specific concerns with respect to the long-term viability, competition and costs of closing Newark AFB. Please be assured that your concerns were considered during the acquisition planning and request for proposal preparation process.

We appreciate your interest in Newark AFB and trust the information provided is useful. A similar letter is being provided to those who joined you in your letter.

Sincerely,

Colonel, USAF Deputy Director

Legislative Liaison

MAY-1U-95 WED 16:U6

## OHIO CONGRESSIONAL DELEGATION CONCERNS ON THE CLOSURE AND PRIVATIZATION IN PLACE OF NEWARK AIR FORCE BASE, OHIO

## LONG-TERM VIABILITY:

Ohio Delegation Concern: Current workloads are systematically being moved from Newark and in some cases given to the companies on a sole source basis.

Response: The AF is maintaining as much of the original AGMC workloads for inclusion in this solicitation as possible. The AF workloads moving to other depots have never been considered part of the PIP effort. They were consciously segregated since they are non-guidance related efforts which were moved to AGMC when there was excess work at other depots. The magnitude of these workloads has decreased from 9% of the AGMC total in Mar 94 to under 5% today. In addition, the Army and Navy have decided to remove two of their workloads from AGMC prior to awarding the PIP contracts. The disposition of Army and Navy workloads is controlled via interservice agreements and is beyond the control of the Air Force. This results in the loss of another 5% of the work. There has been no change in the AF commitment to PIP.

Ohio Delegation Concern: The draft request for proposal (DRFP) permits bidders to perform the work at Newark or at another location.

Response: The future location of the work has generated a constant barrage of questions and comments from industry, some wanting to keep the status quo and others wanting to move work to their home plants. It has been the considered decision of HQ AFMC to allow industry to propose to accomplish the work at the location it deems "best." We expect most work to be proposed at Newark AFB because we are offering to provide significant amounts of specialized test equipment in place, the facility will be provided to the community at little or no cost, and a skilled work force exists at AGMC. There will be some exceptions where good business decisions will demonstrate a benefit to accomplishing specific pieces of the work at other locations. The RFP has been structured to allow industry to propose the "best" arrangement and for us to consider this information as part of our source selection process. No preference will be given to workload location; however, the cost. schedule, and technical risks of conducting repair operations at a new location will be evaluated.

#### COMPETITION:

Ohio Delegation Concern: Bidders are required to negotiate for the use of manufacturers' proprietary data for the repair of Government equipment under a Government contract.

Response: Proprietary Data Rights have been handled before by the Air Force and by Industry. The AF has determined that some portion of the data is rightfully limited in use by OEMs. Rather than risk inappropriate or illegal disclosure of data, we will only release that data for which the AF clearly has rights. Currently, this amounts to over 80% of the data listed in the RFP. Additionally, the AF is seeking Government Purpose License Rights (GPLR) agreements with 6 of the 12 OEMs who have agreed to allow use of the data. The remaining 6 OEMs are willing to work out other arrangements directly with the potential offerors. When these GPLR agreements are finalized, the additional data will be released for use in preparing proposals and on the repair contract. We believe there is adequate experience among the potential offerors to gain the needed access to the remaining restricted data at reasonable cost. We will ask for the cost associated with proprietary data rights as part of the proposals.

Ohio Delegation Concern: Bidders are required to acquire parts from sole source providers in different ways depending on the type of system (i.e., missile, aircraft or support equipment). This will add new risks and necessitate the need for creation of costly logistics plans.

Response: The AF has decided to provide GFM for all workloads, except the Navy's DMINS and San Antonio managed test equipment, for the initial 2 years of the contract. After 2 years, the contractor(s) should have gained enough experience to take over the parts supply function for the aircraft workloads. The ICBM parts will continue to be GFM-supplied due to their nuclear hardness requirements.

#### COST:

Ohio Delegation Concern: The maintenance and metrology workloads may potentially be split between bidders requiring additional contract administration and management oversight.

Response: The AF has already made the major decision to keep all repair work together as a single contract due to the commonality of support areas. The repair workloads represent over 90% of the AGMC effort and this action alone captures the bulk of potential savings through a single management organization. Additionally, there are considerably more interested offerors for the metrology work than for repair. A combined proposal for both efforts may limit the competition for metrology, possibly discouraging a number of small businesses. While there is the potential to realize some efficiencies from a common management structure for all

of AGMC, these savings are assessed to be small. These savings would be balanced by the probability that a combined team would still need to retain technical and management competence in both areas and would then add a layer of management to control the overall contract effort.

Ohio Delegation Concern: Bidders have been directed to incorporate two separate wage scales.

Response: The Department of Labor has determined the metrology workload to be covered by the Services Contract Act. The Walsh-Healey Act provides wage scales for the repair. The result is the application of separate wage scales. Since the repair and metrology efforts will be awarded separately, this should be workable.

Ohio Delegation Concerns: Despite 30 years of historical experience, the Air Force has not stipulated the level or amount of workloads projected.

Response: Aggressive Air Force downsizing efforts, system modernization, and the need for wartime surge capability make accurate workload predictions in the out-years difficult. The RFP will provide an estimated amount of work for all workloads, and the Air Force will make historical data available to potential offerors for use in this proposal process.

The Air Force believes these actions will provide for a fair, best value competition.

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-17

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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS:
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WENDI LOUISE STEELE

Major General Jay Blume (Attn: Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Pleasa refer to this number when responding 950407-17

Dear General Blume:

You provided us a revised COBRA for Malmstrom AFB which includes an additional \$60M for the cost to close. This is based on REACT costs which you had previously charged to START. It is our understanding that this \$60M cost is based on the assumption that the decision to close Malmstrom AFB would not be made until December 1996, thus requiring installation of REACT at Malmstrom AFB followed by removal and reinstallation at Grand Forks AFB to accommodate downloading of RVs for START compliance. If this is correct, it would appear that an early decision to close Malmstrom would not only avoid these costs, but could actually reduce the cost of REACT, since one less squadron would require this modification (3 at Grand Forks instead of 4 at Malmstrom).

Please provide clarification on this issue, and, if appropriate, a revised COBRA which removes the \$60M which you added and reflects any other savings associated with reducing by one the number of squadrons requiring the REACT modification.

Sincerely

Francis A. Cirillo (r. Air Force Team Leader



## DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE



a50.407-17R1

0 6 APR 1995

HQ USAF/RT 1670 Air Force Pentagon Washington, DC 20330-1670

Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Cirillo

This is to provide you a revised version of the COBRA run we accomplished for you last week for the complete closure of Malmstrom AFB (MAL08801.CBR). We were provided a \$60 million cost for REACT that was thought to be part of the START program element. The cost of REACT should have been captured as part of the COBRA run we provided you. A revised COBRA (MAL09601.CBR) is attached.

This COBRA run is based on certified data, but the costs and savings may not be considered in their entirety as BRAC costs or savings. All costs and savings associated with a missile field closure have already been programmed in the Air Force budget.

Sincerely

JAY D. BLUME, Jr. Major General, USAF

Special Assistant to the Chief of Staff for Base Realignment and Transition

#### Attachments:

- 1. Hardcopy Cobra
- 2. Electronic Cobra

#### COBRA REALIGNMENT SUMMARY (COBRA v5.08) - Page 1/2 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force

Option Package: Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Starting Year : 1996 : 1998 Final Year

: 1999 (1 Year) ROI Year

NPV in 2015(\$K):-1,368,064 1-Time Cost(\$K): 126,370

Net Costs	(\$K) Constant 1996	Dollars 1997	1998	1999	2000	2001	Total	Beyond
			1000	,,,,,	2000	2001	Totat	Deyona
MilCon	1,041	7,427	0	0	0	0	8,468	0
Person	0	-324	-33,425	-95,429	-95,429	-95,429	-320,034	-95,429
Overhd	1,393	-396	-13,614	-21,457	-21,457	-21,457	-76,989	-21,457
Moving	2,925	5,956	7,906	D	0	0	16,787	-,,
Missio	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
Other	60,900	0	15,000	0	0	0	75,900	0
TOTAL	68,259	14,663	-21,133	-113,885	-113,885	-113,885	-279,868	-113,885
	1996	1997	1998	1999	2000	2001	Total	
POSITIONS	ELIMINATED							
Off	0	0	161	0	0	0	161	
Enl	0	0	1,971	0	0	0	1,971	
Civ	0	0	277	0	0	0	277	
TOT	0	0	2,409	0	0	0	2,409	
POSITIONS	REALIGNED							
Off	0	105	72	0	0	0	177	
Enl	0	614	344	0	0	0	958	
Stu	0	0	0	0	0	0	0	
Civ	0	19	163	0	0	0	182	
TOT	0	738	579	0	0	0	1,317	

#### Summary:

THIS COBRA RUN WAS REQUESTED BY THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. IT DOES NOT REFLECT AIR FORCE POSITION Close Malmstrom AFB. In addition to BOS savings, this COBRA takes a savings for missile Wing/Group overhead and missile security like the Air Force recommendation COBRA for Grand Forks AFB. All costs and savings associated with the Air Force operating MacDill AFB remain as the original Air Force Malmstrom AFB recommendation. Vehicles moved to Base X

#### COBRA REALIGNMENT SUMMARY (COBRA v5.08) - Page 2/2 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Costs (\$K	) Constant Do	llars						
•	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	1,041	9,369	0	0	0	0	10,410	0
Person	0	3,588	18,904	5,316	5,316	5,316	38,442	5,316
Overhd	2,831	3,934	4,327	1,870	1,870	1,870	16,704	1,870
Moving	2,925	7,085	8,559	0	Ó	0	18,569	0
Missio	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
Other	60,900	0	15,000	0	0	0	75,900	0
TOTAL	69,697	25,977	49,790	10,187	10,187	10,187	176,025	10,187
Savings (S	\$K) Constant	Dollars						
	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	0	1,942	0	0	0	0	1,942	0
Person	0	3,912	52,329	100,745	100,745	100,745	358,476	100,745
Overhd	1,438	4,331	17,942	23,327	23,327	23,327	93,693	23,327
Moving	0	1,129	653	0	0	Ó	1,782	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	0	0	ā	Ō	ō	ō
TOTAL	1,438	11,314	70,924	124,072	124,072	124,072	455,893	124,072

# NET PRESENT VALUES REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Year	Cost(\$)	Adjusted Cost(\$)	NPV(\$)
1996	68,258,737	67,339,104	67,339,104
1997	14,662,875	14,078,175	81,417,280
1998	-21,133,536	-19,747,749	61,669,531
1999	-113,885,555	-103,569,585	-41,900,054
2000	-113,885,555	-100,797,650	-142,697,704
2001	-113,885,555	-98,099,902	-240,797,607
2002	-113,885,555	-95,474,358	-336,271,964
2003	-113,885,555	-92,919,083	-429,191,047
2004	-113,885,555	-90,432,197	-519,623,245
2005	-113,885,555	-88,011,871	-607,635,116
2006	-113,885,555	-85,656,322	-693,291,438
2007	-113,885,555	-83,363,817	-776,655,255
2008	-113,885,555	-81,132,669	-857,787,924
2009	-113,885,555	-78,961,235	-936,749,159
2010	-113,885,555	-76,847,917	-1,013,597,076
2011	-113,885,555	-74,791,160	-1,088,388,236
2012	-113,885,555	-72,789,450	-1,161,177,687
2013	-113,885,555	-70,841,314	-1,232,019,001
2014	-113,885,555	-68,945,318	-1,300,964,319
2015	-113,885,555	-67,100,066	-1,368,064,385

# TOTAL ONE-TIME COST REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

#### (All values in Dollars)

Category	Cost	Sub-Total
Construction	••••	
Military Construction	10,410,000	
Family Housing Construction	0	
Information Management Account	0	
Land Purchases	0	
Total - Construction		10,410,000
Personnel		
Civilian RIF	509,331	
Civilian Early Retirement	193,098	
Civilian New Hires	0	
Eliminated Military PCS	12,826,793	
Unemployment Total - Personnel	87,696	10 010 017
Total - Personnel		13,616,917
Overhead		
Program Planning Support	2,272,844	
Mothball / Shutdown Total - Overhead	5,601,250	7 074 004
lotal - Overnead		7,874,094
Moving		
Civilian Moving	3,735,366	
Civilian PPS	2,390,400	
Military Moving	5,879,093	
Freight	1,513,755	
One-Time Moving Costs Total - Moving	5,050,000	18,568,614
Total - moving		10,500,014
Other	•	
HAP / RSE	<b>0</b> 0	
Environmental Mitigation Costs One-Time Unique Costs	75,900,000	
Total - Other	75,900,000	75,900,000
Total One-Time Costs		126,369,625
One-Time Savings		
Military Construction Cost Avoidances	1,942,000	
Family Housing Cost Avoidances	0	
Military Moving	1,781,950	
Land Sales	0	
One-Time Moving Savings	0	
Environmental Mitigation Savings	0	
One-Time Unique Savings	0	
Total One-Time Savings		3,723,950
Total Net One-Time Costs		122,645,675

# TOTAL MILITARY CONSTRUCTION ASSETS (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

#### All Costs in \$K

Base Name	Total MilCon	IMA Cost	Land Purch	Cost Avoid	Total Cost
MALMSTROM	0	0	0	-1,942	-1,942
BASE X	0	0	0	. 0	. 0
MACDILL	10,410	0	0	0	10,410
Totals:	10,410	0	0	-1,942	8,468

# PERSONNEL SUMMARY REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MALO9601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

PERSONNEL SUMMARY FOR: MALMSTROM, MT

BASE POPULATION Officers	Én	listed		Student			vilians	
613		3,578			0	431		
FORCE STRUCTURE	1996	1997	1998	1999	2000	2001	Total	
off:	-90						075	
Officers	- 90 - 204	-94 -221	-91 -224	0	0 0	0	-275 -649	
Enlisted Students	-204	-221	-224	0	0	0		
Civilians	62	-28	-6	0	0	0	0 28	
TOTAL	-232	-343	-321	Ö	Ö	Ö	-896	
BASE POPULATION (Prior to BRAC Action): Officers Enlisted Students Civ								
338		2,929			0		459	
PERSONNEL REALIS								
	1996	1997	1998	1999	2000	2001	Total	
Officers	0	0	72	0	0	0	72	
Enlisted	0	0	344	0	0	0	344	
Students	0	0	0	0	Ö	0	0	
Civilians	ő	0	163	0	0	0	163	
TOTAL	0	o o	579	0	Ö	0	579	
TOTAL	· ·	Ü	373	Ū	Ū	Ū	378	
To Base: MACDI	LL, FL							
	1996	1997	1998	1999	2000	2001	Total	
Officers	0	105	0	0	0	0	105	
Enlisted	0	614	0	0	0	0	614	
Students	0	014	0	Ö	0	0	0	
Civilians	0	19	0	0	0	0	19	
TOTAL	0	738	0	Ô	0	0	738	
TOTAL	U	730	U	U	U	U	730	
TOTAL PERSONNEL				-	0000	0004		
	1996	1997	1998	1999	2000	2001	Total	
Officers	0	105	72	0	0	0	177	
Enlisted	ŏ	614	344	ő	Ö	ŏ	958	
Students	Ō	0	0	ō	ā	ā	0	
Civilians	0	19	163	0	0	0	182	
TOTAL	0	738	579	0	0	0	1,317	
SCENARIO POSITIO	ON CHANGES:							
	1996	1997	1998	1999	2000	2001	Total	
0.662			101				101	
Officers	0	0	-161 -1,971	0	0	0	-161 1 071	
Enlisted Civilians	0	0	•	0	0	0	-1,971 277	
	0	0	-277 2 400	0	0	0	-277	
TOTAL	U	U	-2,409	0	U	U	-2,409	
BASE POPULATION	-		):					
Officers		listed		Student			vilians	
0	<u>.</u>	0		•	0		0	

# PERSONNEL SUMMARY REPORT (COBRA v5.08) - Page 2 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

PERSONNEL SUMMARY FOR: BASE X

BASE POPULATION Officers	En	Prior to listed	BRAC Acti	on): Student			vilians
736		3,263			0		11,455
PERSONNEL REALIS	GNMENTS: MSTROM, MT						
TIOIII Dase. MAL	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	72	0	0	0	72
Enlisted	0	0	344	0	0	0	344
Students	0	0	0	٥	0	0	0
Civilians	0	0	163	0	0	0	163
TOTAL	0	0	579	0	0	0	579
TOTAL PERSONNEL	REALIGNMEN 1996	TS (Into 1997	BASE X): 1998	1999	2000	2001	Total
255'							
Officers	0	0	72	0	0	0	72
Enlisted	0 0	0	344 0	0	0 0	0	344
Students Civilians	0	0	163	0	0	0	0 163
TOTAL	0	0	579	0	0	0	579
TOTAL	Ū	·	0,0		ŭ	Ū	3,0
Officers	En				s		vilians
808		3,607			0		11,618
PERSONNEL SUMMAI			BRAC Acti	on):			
Officers	•	listed		Student	s	Civ	vilians
516		1,911			0	841	
PERSONNEL REALIC	GNMENTS: MSTROM, MT						
	1996	1997	1998	1999	2000	2001	Total
Officers	0	105	0	0	0	0	105
Enlisted	Ö	614	Õ	Ö	Ö	0	614
Students	Ö	Ö	ō	ō	ŏ	ŏ	0
Civilians	0	19	0	0	0	0	19
TOTAL	0	738	0	0	0	. 0	738
TOTAL PERSONNEL	REALIGNMEN	TS (Into   1997	MACDILL, 1998	FL): 1999	2000	2001	Total
Officers	0	105	0	0	0	0	105
Enlisted	0	614	0	0	0	0	614
Students	0	0	0	0	0	0	0
Civilians	0	19	0	0	0	0	19
TOTAL	0	738	0	0	0	0	738
BASE POPULATION Officers		C Action) listed	:	Student	s	Civ	vilians
					- 		
621		2,525			0		860

## TOTAL PERSONNEL IMPACT REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department

: Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

	Rate	1996	1997	1998	1999	2000	2001	Total
CIVILIAN POSITIONS REALIGN	ING OUT	0	19	163	0	0	0	182
Early Retirement*	10.00%	Ō	2	16	ŏ	Õ	ő	18
Regular Retirement*	5.00%	Ö	1	8	ā	ā	a	9
Civilian Turnover*	15.00%	Ö	3	24	õ	Õ	ō	27
Civs Not Moving (RIFs)*+		Ö	1	10	Ö	ō	Ď	11
Civilians Moving (the rem	nainder)	Ō	12	105	Ō	ō	ō	117
Civilian Positions Availa		0	7	58	Ō	Ö	0	65
CIVILIAN POSITIONS ELIMINAT	ED	0	0	277	0	0	0	277
Early Retirement	10.00%	0	0	28	0	0	0	28
Regular Retirement	5.00%	0	0	14	0	0	0	14
Civilian Turnover	15.00%	0	0	42	0	0	0	42
Civs Not Moving (RIFs)*+		0	0	17	0	0	0	17
Priority Placement#	60.00%	0	0	166	0	0	0	166
Civilians Available to Mo	ve	0	0	10	0	0	0	10
Civilians Moving		0	0	10	0	0	0	10
Civilian RIFs (the remain	ider)	0	0	0	0	0	0	0
CIVILIAN POSITIONS REALIGNI	NG IN	0	19	163	0	0	0	182
Civilians Moving		0	12	115	0	0	0	127
New Civilians Hired		0	7	48	0	0	0	55
Other Civilian Additions		0	0	0	0	0	0	0
TOTAL CIVILIAN EARLY RETIRM	ENTS	0	2	44	0	0	0	46
TOTAL CIVILIAN RIFS		0	1	27	0	0	0	28
TOTAL CIVILIAN PRIORITY PLA	CEMENTS#	0	0	166	0	0	0	166
TOTAL CIVILIAN NEW HIRES		0	7	48	0	0	0	55

<sup>\*</sup> Early Retirements, Regular Retirements, Civilian Turnover, and Civilians Not Willing to Move are not applicable for moves under fifty miles.

<sup>+</sup> The Percentage of Civilians Not Willing to Move (Voluntary RIFs) varies from base to base.

<sup>#</sup> Not all Priority Placements involve a Permanent Change of Station. The rate of PPS placements involving a PCS is 50.00%

# TOTAL APPROPRIATIONS DETAIL REPORT (COBRA v5.08) - Page 1/3 Data As Of $03:45\ 04/06/1995$ , Report Created $03:45\ 04/06/1995$

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MALO9601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

ONE-TIME COSTS	1996	1997	1998	1999	2000	2001	Total
(\$K)							
CONSTRUCTION	1,041	0.260	0	0			10 110
MILCON	•	9,369	0	0	0	0	10,410
Fam Housing Land Purch	0	0 0	0	0	0	0	0
O&M	U	U	U	0	0	0	0
CIV SALARY	_						
Civ RIF	0	18	491	0	0	0	509
Civ Retire CIV MOVING	0	8	185	0	0	0	193
Per Diem	0	37	261	0	0	0	298
POV Miles	0	5	21	0	0	0	26
Home Purch	0	137	1,400	0	0	0	1,537
HHG	0	94	797	0	0	0	891
Misc	0	8	80	0	0	0	89
House Hunt	0	41	231	0	0	0	272
PPS	0	0	2,390	0	0	0	2,390
RITA	0	64	558	0	0	0	622
FREIGHT							
Packing	0	182	132	0	0	0	314
Freight	0	387	13	0	0	0	401
Vehicles	0	0	603	0	0	0	603
Driving	0	0	196	0	0	٥	196
Unemployment	0	3	84	0	0	0	88
OTHER							
Program Plan	983	737	553	0	0	0	2,273
Shutdown	1,848	1,848	1,904	0	0	0	5,601
New Hire	0	0	0	O	0	0	0
1-Time Move	2,925	2,125	0	0	0	0	5,050
MIL PERSONNEL							
MIL MOVING							
Per Diem	0	421	82	0	0	0	503
POV Miles	0	319	75	0	0	0	394
HHG	0	2,759	1,428	0	0	0	4,187
Misc	0	503	291	0	0	0	794
OTHER							
Elim PCS	0	0	12,827	0	0	0	12,827
OTHER							
HAP / RSE	0	0	0	0	0	0	0
Environmental	0	0	0	0	0	0	0
Info Manage	0	0	0	0	0	0	0
1-Time Other	60,900	0	15,000	٥	D	0	75,900
TOTAL ONE-TIME	67,697	19,069	39,603	0	0	0	126,370

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-10

FROM: CONVERO KENT  TO: COX, REBECCA  TITLE: SENATOR (NO)  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZATION:  ORGANIZ	
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INSTALLATION (4) DISCUSSED: MINOT & GRAND-FORKS AFBS,  OFFICE OF THE CHAIRMAN FYI ACTION INIT COMMISSION MEMBERS FYI ACT  CHAIRMAN DIXON COMMISSIONER CORNELLA  STAFF DIRECTOR COMMISSIONER COX  EXECUTIVE DIRECTOR COMMISSIONER DAVIS  GENERAL COUNSEL COMMISSIONER KLING	TON DOT
OFFICE OF THE CHAIRMAN  FYI ACTION INIT  COMMISSION MEMBERS  FYI ACT  CHAIRMAN DIXON  STAFF DIRECTOR  EXECUTIVE DIRECTOR  GENERAL COUNSEL  COMMISSIONER KLING  COMMISSIONER KLING	TON DOT
OFFICE OF THE CHAIRMAN FYI ACTION INIT COMMISSION MEMBERS FYI ACT CHAIRMAN DIXON COMMISSIONER CORNELLA  STAFF DIRECTOR COMMISSIONER COX EXECUTIVE DIRECTOR COMMISSIONER DAVIS GENERAL COUNSEL COMMISSIONER KLING	TON 2000
CHAIRMAN DIXON  COMMISSIONER CORNELLA  STAFF DIRECTOR  COMMISSIONER COX  EXECUTIVE DIRECTOR  COMMISSIONER DAVIS  GENERAL COUNSEL  COMMISSIONER KLING	TON DOT
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GENERAL COUNSEL COMMISSIONER KLING	
CONTRACTOR ALEXA	
MILITARY EXECUTIVE COMMISSIONER MONTOYA	
COMMISSIONER ROBLES	
DIR./CONGRESSIONAL LIAISON / COMMISSIONER STEELE	
DIR. COMMUNICATIONS REVIEW AND ANALYSIS	<del></del>
DIRECTOR OF R & A	
EXECUTIVE SECRETARIAT - ARMY TEAM LEADER	
NAVY TEAM LEADER	
DIRECTOR OF ADMINISTRATION AIR FORCE TEAM LEADER	
CHIEF FINANCIAL OFFICER INTERAGENCY TEAM LEADER	
DIRECTOR OF TRAVEL CROSS SERVICE TEAM LEADER	
DIR/INFORMATION SERVICES	
THE OF ACTION REQUIRED	
TYPE OF ACTION REQUIRED  Prepare Reply for Chairman's Signature  Prepare Reply for Commissioner's Signature	
Prepare Reply for Staff Director's Signature Prepare Direct Response  ACTION: Offer Comments and/or Suggestions FYI	
Subject/Remarks:	
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THANK YOU FOR VISITING BASES, AND LETTE	. • •
OF SUPPORT.	
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Due Date: Routing Date: 950407 Date Originated: 950404 Mail Date:	

: Originated: JSO325 Nail Date:					tod	705b	Souring Date:	190709b	Due Date:
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			EXI					ACTION: Offer Comments an	<u> </u>
Prepare Direct Response								Prepare Reply for Staff Direct	
	all a	000EL, 2 Zignati	Prepare Reply for Commissi				stutensi2 :	Prepare Rephy for Chairman's	
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				8174	1 0			TION (a) DISCUSSED: HC	
	M. S. CONGRESS DBCPC								
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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-15

#### **ILEANA ROS-LEHTINEN**

18TH DISTRICT, FLORIDA

COMMITTEES:

**FOREIGN AFFAIRS** 

**GOVERNMENT OPERATIONS** 



#### PLEASE RESPOND TO:

127 CANNON BUILDING
WASHINGTON, DC 20515-0918
(202) 225-3931

DISTRICT OFFICE:

5757 BLUE LAGOON DRIVE (NW 11th Street) SUITE 240 MIAMI, FL 33126 (305) 262-1800

## Congress of the United States House of Representatives

March 25, 1995

The Honorable Alan Dixon Chairman, Defense Base Closure Realignment Commission 1700 N. Moore Street/S-1425 Arlington, VA 22209

950404-15

 $\Box$ 

Dear Senator Dixon:

Enclosed is a letter I received from Mr. Michael E. Richardson, President of the John W. DeMilly, Jr. Chapter of the Air Force Association, on the subject of the return of the 301st Rescue Squadron to Homestead Air Force Base.

In his letter, Mr. Richardson objects to Department of Defense recommendations that the 301st remain at Patrick Air Force Base. Mr. Richardson also objects to the Air Force's proposal to refuse to spend those funds allocated by Congress for the "construction of the 301st's facilities at Homestead dedicated to alternative 482nd Fighter wing and community projects at the base."

While the restoration of Homestead Air Force Base is important to the total recovery of South Dade from Hurricane Andrew, the Commission's decision was also based on geo-political realities and an evaluation of the national interest and neither of these objectives would be well served if the Commission's original recommendation is overturned.

I look forward to hearing your response and working with you on this issue.

SincereA

Ileana Ros Lentine Member of Congress

IRL/pgg
Enclosure

cc: Mr. Michael E. Richardson
President, John W. DeMilly, Jr. Chapter
The Air Force Association
P.O. Box 901605
Homestead, FL 33090



# JOHN W. DeMILLY, Jr. CHAPTER #385 OF THE AIR FORCE ASSOCIATION

P. O. BOX 901605, HOMESTEAD, FL 33090-1605

March 17, 1995

Honorable Ileana Ros-Lehtinen 2440 Rayburn House Office Bldg. Washington, D.C. 20515

Dear Congresswoman Ros-Lehtinen,

In 1992 and 1993 you were an active leader of the South Florida team which helped Homestead towards its recovery from Hurricane Andrew and which successfully lobbied the Base Closure and Realignment Commission (BRAC) to return the Air Force Reserve and Florida Air National Guard units to the base. Now again in 1995 we need your assistance. As you are aware, the DoD recommendations to the 1995 Commission include a proposal that the 301st Rescue Squadron -- directed to return to Homestead by the 93 BRAC -- remain permanently in their interim location at Patrick AFB.

The Air Force bases the recommendation on their intent to expand the 301st's involvement in the space mission operating out of Cape Canaveral. It justifies the economics by citing the temporary duty (TDY) costs required to support that mission which will be avoided if the squadron remains at Patrick rather than returning to Homestead. (Attachment 1). However, they neglect to state that the squadron's primary mission remains combat rescue and that space support is a secondary tasking. As there are no combat forces at Patrick AFB, it appears that the TDY costs will merely be redirected to obtaining training in their primary mission. It just does not seem prudent to locate a unit based on a secondary mission tasking. One would expect site selection would attempt to optimize training opportunities for the primary mission. We sincerely hope you will actively join with us in attempting to convince the Commission that the DoD recommendation should not be implemented.

If we are unsuccessful in that effort, there is a parallel issue which we need to pursue -- that of keeping the funds programmed for construction of the 301st's facilities at Homestead dedicated to alternative 482nd Fighter Wing and community projects at the base. We are told the Air Force proposes to return those funds to the Treasury as a "base closure savings". The community thinks this is unacceptable as those dollars were appropriated to assist in post hurricane revitalization of the airfield and were not tied to the return of any Air Force units. More details are provided in the attached issue paper.

We hope you will support us on these two issues which are key to the return of economic viability to the Homestead/South Dade area.

Sincerely

Aichael E. Richardso

President

#### Attachments

- 1. Air Force 301st Recommendations
- 2. Issue Paper on 301st Funding

### HOMESTEAD AIR FORCE BASE, FLORIDA 301st Rescue Squadron (AFRES)

Recommendation: Change the recommendation of the 1993 Commission regarding Homestead AFB as follows: Redirect the 301st Rescue Squadron (AFRES) with its associated aircraft to relocate to Patrick AFB, Florida.

Justification: The 301st Rescue Squadron (RQS) is temporarily located at Patrick AFB, pending reconstruction of its facilities at Homestead AFB which were destroyed by Hurricane Andrew. As part of the initiative to have Reserve forces assume a greater role in DoD peacetime missions, the 301st RQS has assumed primary responsibility for Space Shuttle support and range clearing operations at Patrick AFB. This reduces mission load on the active duty force structure. Although the 301st RQS could perform this duty from the Homestead Air Reserve Station, doing so would require expensive temporary duty arrangements, extensive scheduling difficulties, and the dislocation of the unit's mission from its beddown site. The redirect will enable the Air Force to perform this mission more efficiently and at less cost, with less disruption to the unit and mission.

Return on Investment: The total estimated one-time cost to implement this recommendation is \$4.6 million. The net of all costs and savings during the implementation period is a savings of \$1.5 million. Annual recurring savings after implementation are \$1.5 million with a return on investment expected in four years. The net present value of the costs and savings over 20 years is a savings of \$15.4 million.

Impact: Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 341 jobs (214 direct jobs and 127 indirect jobs) over the 1996-to-2001 period in the Miami, Florida Primary Metropolitan Statistical Area, which is 0.0 percent of economic area employment. Review of demographic data projects no negative impact on recruiting. There will be minimal environmental impact from this action at Homestead or Patrick Air Force Bases.

#### ISSUE PAPER

#### Issue: Retention of Hurricane Recovery Funds at Homestead

DISCUSSION: Subsequent to Hurricane Andrew -- when it became evident the government did not intend to rebuild Homestead Air Force Base to it's previous status -- local community leaders prevailed upon Congress to provide funds to rebuild an airfield operating capability at the base. As a result, the FY 92 Supplemental Appropriations Bill (P.L. 102-368) which provided funds for the post hurricane recovery and reconstitution at Homestead Air Force Base included \$10,000,000 "... to cover planning costs..." and \$66,000,000 "... for the limited purpose of restoring airfield operations at Homestead Air Force Base, Florida...." These funds were included in the "Military Construction (MILCON), Air Force" portion of the legislation. The bill further specified "...That none of these funds are available for the construction of facilities to support the 31st Fighter Wing or any other active Air Force units or missions at Homestead Air Force Base, Florida, pending completion of the 1993 Base Closure process."

As the Department of Defense was recommending closure of Homestead Air Force Base and the transfer or inactivation of all assigned units (excepting the Florida Air National Guard), the Air Force further stipulated the funds would be spent "to repair and replace facilities that might be needed to support a wide range of potential contingency operations" and "...to the greatest degree possible, that facility repair or replacement..." would be "...consistent with and supports [sic] local community reuse plans for Homestead."

When the 1993 Base Closure and Realignment Commission subsequently directed the return of the Air Force Reserve's 482nd Fighter Wing, the 301st Rescue Squadron and the Florida Air National Guard to Homestead; the Air Force — with community concurrence — programmed the FY 92 MILCON dollars to fund the construction required to return those units to dedicated cantonment areas at the site. Contingency related projects in the community area of the base included a new control tower and refurbishment of Hangar 741.

Now that the Department of Defense recommendations to the 1995 BRAC include permanent assignment of the 301st Rescue Squadron to Patrick AFB, we wish to insure the FY 92 MILCON funds programmed by the Air Force for the 301st beddown at Homestead (approximately \$23M) remain available to fund other 482nd and community related projects which are consistent with the appropriations bill and the original restrictions imposed by the Air Force. Initial feedback from AF Reserve representatives indicate the Air Force intends to return the funds to the Treasury as a base closure savings.

ACTION REQUIRED: Assure all FY 92 MILCON funds provided in P.L. 102-368 remain committed to Homestead.



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

950404-15R

ALAN J. DIXON, CHAIRMAN

April 6, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Ileana Ros-Lehtinen United States House of Representatives Washington, D.C. 20515

Dear Representative Ros-Lehtinen:

Thank you for your letter concerning the Secretary of Defense's recommendation to redirect the 301st Rescue Squadron to Patrick Air Force Base from Homestead Air Force base. I also appreciate you forwarding to me a copy of the letter you received from Mr. Michael E. Richardson on this issue. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Homestead and Patrick Air Force Bases.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

llan J. Dixon

Chairman

AJD:js

ECTS#: 950404-15

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-16

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#### DEPARTMENT OF THE AIR FORCE

OFFICE OF THE COMMANDER
HEADQUARTERS AIR FORCE OPERATIONAL TEST AND EVALUATION CENTER
KIRTLAND AIR FORCE BASE, NEW MEXICO

30 March 1995

AFOTEC/CC 8500 Gibson Blvd, SE Kirtland AFB NM 87117-5558 Flame rate to the sender when repeated 950404-16

Ms Madelyn Creedon Defense Base Closure and Realignment Commission 1700 N. Moore Street, Suite 1425 Arlington VA 22209

Dear Ms Creedon,

During your visit with us on the 23rd of March you asked the question as to how Kirtland AFB was selected as the site for AFOTEC. I had my historian research the information for you and the resulting history is attached. As you will quickly see, the history is quite complicated. It seems that Kirtland was intended to be a temporary location but the political climate changed it to a permanent one.

I hope that this information helps. Please do not hesitate to call me if there is anything further I or my organization can do for you.

GEORGE B. HARRISON Major General, USAF Commander

Attachment: AFOTEC Memo, 24 Mar 95

cc: HQ USAF/RT AF/TE



#### DEPARTMENT OF THE AIR FORCE

HEADQUARTERS AIR FORCE OPERATIONAL TEST AND EVALUATION CENTER
KIRTLAND AIR FORCE BASE, NEW MEXICO



24 March 1995

INFORMATION MEMORANDUM FOR

AFOTEC/XRM ATTN COL SCHOTT

#### Reasons for Selection of Kirtland AFB as site for AFOTEC

Information regarding the selection of Kirtland AFB as the site for AFOTEC can be found in two sources: the written record and oral interviews.

#### WRITTEN RECORD.

According to "A Concept for the Establishment of an Air Force Test and Evaluation Center (AFTEC) and its Relationship to Continental Operations Range," 24 Nov 1973:

AFTEC would be established "outside the National Capitol Region since Air Force IOT&E/Follow-on OT&E programs will be conducted on many DoD test ranges and since such a location assignment would avoid the limitations on locating Governmental activities in the Washington, D.C. area." The Air Force "assessed the capacity of Nellis, Holloman, Eglin, Hill, and Kirtland AFBs to accept the new AFTEC organization." However, "Nellis, Holloman, and Hill do not have the 30,000 square feet of office space that is needed without an MCP authorization." Although there was "the alternative that through selected relocations of units now at Nellis or Hill to other AF bases, adequate office space for AFTEC could be acquired without MCP." Office space "could be made available at Eglin but a subsequent move of AFTEC. . . undoubtedly [would] be resisted strongly by the Floridian Congressional delegation. At Kirtland, however, office space is currently available." Additionally, Kirtland was "the site of AFSC's [Air Force Systems Command's Test and Evaluation Systems Program Office" which had the principal responsibility for acquiring other USAF OT&E instrumentation improvement programs. including the Continental Operations Range. Kirtland had been the home of the Joint Task Force-2 unit during the 1960s. Finally, "the Air Force elements of several ODDR&E-directed joint test efforts" were also located at Kirtland and Holloman.

Because a strong effort was underway by the AF to acquire the Continental Operations Range (COR), a major OT&E facility, the AF envisioned temporarily locating AFTEC at an AFB, and then moving AFTEC to Nellis AFB in order to fully exploit the COR. Therefore, the initial placement of AFTEC at Kirtland was a temporary move until it could be relocated to Nellis after acquisition of the COR:

"The Air Force Council recommends that the AFTEC be located at Kirtland initially and that the AFTEC commander, after acquiring adequate operational experience, provide a recommendation as to the long-term suitability of Kirtland."

However, the COR did not become an asset, and AFOTEC remained at Kirtland because of Kirtland's long-term suitability to support the AF's OT&E requirements.

#### **ORAL INTERVIEWS.**

Telelcon MFR Mr Jerry Miller. AFOTEC/XR, with Msgt Scott A. Saluda, RSH, 24 Mar 95

Subj: Why was Kirtland initially picked for the location of AFOTEC?

According to my conversation with Mr Miller, AFOTEC located to Kirtland at least in part due to a Pentagon decentralization effort to move a number of agencies away from what was soon becoming an intensely crowded Washington D.C. area. Mr Miller mentioned that the move to Kirtland arose in connection with what he termed the "Constant Improvement Program." In this respect, AFOTEC would be moved to Kirtland because the city was considered to be centrally located and facilities were readily available on-base to accommodate the organization. Mr Miller suggested I get in touch with Maj Gen Richard W. Phillips Jr., (USAF-Retired)

Telecon MFR with Maj Gen Richard W. Phillips, with Saluda, 24 Mar 95

Subj: Why was Kirtland initially picked for the location of AFOTEC?

According to my conversation with General Phillips the overriding factors for AFOTEC's move to Kirtland were "politics and Kirtland's central location." The political effort essentially involved trying to "keep Kirtland and keep it busy." The Air Force did not want to risk losing its operation at Kirtland. Consequently, the base was chosen for the site of AFOTEC. Other organizations that soon made their way to Kirtland from this [keep it busy] effort included the Air Force Security Police Agency and the 1550 Combat Crew Training Wing.

General Phillips added that he and others had recommended Edwards AFB, CA. as the location for AFOTEC. The General suggested that Gen George S. Brown, (AF CSAF,-Retired) had significant interest in AFOTEC coming to Kirtland.

Interview: Mr Terrence St Louis (First AFOTEC Historian), with Saluda, 24 Mar 95

Subj: Why was Kirtland initially picked for the location of AFOTEC?

According to Mr St Louis, Gen Brown (CSAF - Retired) had directed the move to Kirtland. In the 1960's General Brown had directed a T&E organization entitled Joint Task Force 2 at Kirtland. Mr St Louis recalled that when AFOTEC was initially assigned to Kirtland it mirrored the earlier AF JTF 2 organization commanded by General Brown.

Mr St Louis noted that the size and mission of JTF 2 was exactly the same as the newly founded AFTEC. He added that Nellis AFB, NV, Edwards AFB CA, and Eglin AFB FL. were all considered as candidate sites to house AFOTEC. Mr St Louis further mentioned that shortly after AFOTEC arrived other tenant units arrived on base. Finally, Mr St Louis mentioned the warm relationship that Kirtland had with the civilian community since WW II.

Telecon, Col Stephen E. Moore (USAF-Retired), USAF/Dep Dir for OT&E 1973, with Saluda, 24 Mar 95.

Subj: Why was Kirtland initially picked as the location for AFOTEC?

Col Moore related that the USAF Dep Dir for Ops USAF/XOO received a tasking in late 1973 from Gen Brown (CSAF) to recommend the best location to place AFOTEC. XOO tasked (Gen Patillo) Col Moore (XOOW) as a one man fact-finding committee. After gathering the facts, Colonel Moore recommended to General Brown that AFOTEC be placed where the majority of Air Force testing was being accomplished at that time (Eglin AFB, FL.). Despite Colonel Moore's recommendation, General Brown chose Kirtland as the base to house AFOTEC.

E. Michael Del Papa, Ph.D. Director of Research Services

Bon-K. Oden FOR

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-17

FROM: RABIDEAU, CLYDE M.				TO: DIXON					
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Due Date: 950406 Routing Date: 950404 Date Originated: 95033



# Plattsburgh, New York

Clyde M. Rabideau, Jr. Mayor Office of the Mayor City Hall Plattsburgh, New York 12901 518-563-7701

Phoese rates to this number when recoonding 950404-17

3-31-95

Chairman Alan J. Dixon
Base Realignment and Closure Commission
1700 North Moore Street 1425
Arlington, VA 22209

Dear Chairman Dixon:

As per the March 21 request of Commissioner General James B. Davis, USAF (Ret.) to the community's Military Affairs Representative, B/Gen Thomas Tobin (Ret.), please find enclosed a set of questions/requirements for statistical analysis and data collection relative to Plattsburgh Air Force Base.

We will appreciate expeditious attention to this matter and trust Commissioner Davis will be properly edified with the resulting information.

Questions may be directed to this office at any time.

Very

Clyde/M. Rabideau, Jr.

Mayox

Enclosure

cc: Senator Alphonse D'Amato
Senator Daniel Patrick Moynihan
Representative John McHugh
Clinton County Legislature
Town of Plattsburgh
Common Council

Common Council
Team Plattsburgh

Broydrick, Broydrick and Dacey

#### MEMORANDUM

TO:

FROM:

B/Gen. Thomas G. Tobin, USAF (Ret.)

29 March 1995

Request for Local Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of the Control of

DATE:

SUBJECT:

Request for Information, Time Sensitive

On 21 March 1995, I had a lengthy telecon discussion with Commissioner General James B. Davis, USAF (Ret.) concerning Plattsburgh Air Force Base and the steps necessary to accomplish a "Re-Direct" of the 1993 decision to close the base.

General Davis made the following suggestions:

- Send a letter to Chairman Dixon from our Congressional leaders. This letter is already in BRAC's hands.
- Request the BRAC staff re-run the numbers.

General Davis stated that, to his knowledge, the 17th and 18th of April would be the first time that all Commissioners would be in Washington.

Attached please find a list of questions Team Plattsburgh believes are necessary are part and parcel of a "re-run" of the numbers. Specifically, we respectfully request the questions be answered to see if any of the data has been changed since the 1993 BRAC decision and to assist Team Plattsburgh in its effort to obtain a Re-Direct by the 1995 BRAC.

Should you have any questions or require any further information, please feel free to contact me during normal business hours at telephone number (518) 523-4279. Information may be sent via fax to (518) 891-4101 at any time.

Thank You in advance for your prompt attention to this matter.



## 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING

April 5, 1995

S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Clyde M. Rabideau, Jr. Mayor, City of Plattsburgh City Hall Plattsburgh, NY 12901

Please refer to this number when resconding 950404-17 R.I.

Dear Mayor Rabideau:

Thank you for your letter requesting responses to a series of questions about Plattsburgh Air Force Base in Plattsburgh, New York as suggested by Commissioner J.B. Davis. These questions will be provided to the Air Force and the Federal Aviation Administration for review and response.

You may be certain that the answers to your questions will be provided to you as soon as they are received by the Commission. The information that you have provided will also be placed in the Commission's library and utilized by the Commission in our review and analysis process.

I look forward to working with you. Please do not hesitate to contact me if I may be of additional assistance as we go through this difficult and challenging process.

Sincerely.

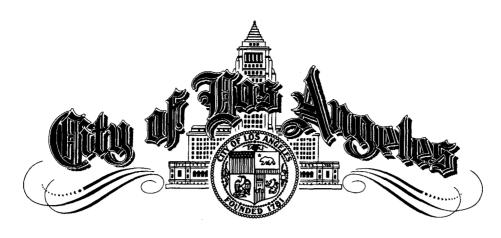
lan J. Dixon

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EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-18

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CITY HALL LOS ANGELES, CALIFORNIA 90012

March 27, 1995

18 - 19 <u>950</u> <u>198</u>

The Honorable Alan J. Dixon, Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

We are writing to support the Los Angeles Air Force Base and to retain the Long Beach Naval Shipyard which has been identified for closure. Both these installations are vital to the Southern California region and to the lives of many workers, a great number of whom live in the City of Los Angeles.

The Los Angeles AFB is vital for space-based support efforts for troops. It is located strategically in close proximity to many major aerospace firms and a vast local pool of research and manufacturing expertise. Closing this base would cost twice as much as closing Kirtland AFB. The closure would save only one third as much as the realignment of Kirtland, which would also provide greater recurring annual savings.

The Long Beach Naval Shipyard should be removed from the closure list especially given the severe adverse economic impact which would result from closure. The Long Beach Naval Shipyard is a regional employer of 3,100 highly skilled technical personnel, and is the largest and most diverse minority employer of all public shipyards in the nation. More significantly, this closure will mean the loss of 10,100 jobs locally and more than \$757 million annually will be diverted from the regional economy. The resulting drain on the local employment and spending base will devastate an already weak regional economy and will further jeopardize any recent economic recovery gain we have achieved.

Together, as the Mayor of the nation's second largest city and the Councilman who represents the district most affected by this year's base closure actions, we urge your commission to reconsider the decision to close the Long Beach Naval Shipyard and we urge you to keep open the Los Angeles Air Force Base. Southern California cannot afford the devastating loss of the Long Beach Naval Shipyard or the Los Angeles Air Force Base.

Sincerely,

richard j. 🗸 riordan

Mayor

RUDY SVORINICH, JR. Councilman, 15th District



f



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

April 5, 1995

The Honorable Richard J. Riordan Mayor, City of Los Angeles City Hall Los Angeles, California 90012

Please refer to this number when responding 950404-18R1

Dear Mayor Riordan:

Thank you for your letter expressing your support for both Los Angeles Air Force Base and the Long Beach Naval Shipyard. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Alan I. Dixon

Chairman

AJD:cw



#### 1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX

GEN J. B. DAVIS, USAF (RET) S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

April 5, 1995

WENDI LOUISE STEELE

The Honorable Rudy Svorinich, Jr. Councilman, 15th District City Hall Los Angeles, California 90012

Please rater to this number when responding 450404-1812

Dear Councilman Svorinich:

Thank you for your letter expressing your support for both Los Angeles Air Force Base and the Long Beach Naval Shipyard. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Alan J. Dixon

Chairman

AJD:cw

EXEC	EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-19								
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EXECUT	TVE DIRECTOR	~			COMMIS	SIONER DAVIS			
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MILITAL	RY EXECUTIVE				COMMIS	SIONER MONTOYA			
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X ACTION: Offer Comments and/or Suggestions					FYI				
Subject/R	_								
	REQUESTING THAT MARWE AIR UNITS FROM TUSTIN								
An	AND EL TORO BE RELOCATED TO MARCH.								
5	SUPPORTING LETTER INCLUDED.								
Due Date:	Due Date: 950406   Rousing Date: 950404			04	Date Originated: 450330 Mail Date:				

COMMITTEES:

BANKING & FINANCE, Chair HEALTH LABOR AND EMPLOYMENT UTILITIES AND COMMERCE

# Assembly California Legislature

TED WEGGELAND

ASSEMBLYMAN, SIXTY-FOURTH DISTRICT

March 30, 1995

Honorable Allan Dixon Chairman

Defense Base Closure & Realignment Commission 1700 North Moore Street, Suite 1425

Arlington, VA 22209

**SACRAMENTO OFFICE:** STATE CAPITOL SACRAMENTO, CA 95814 (916) 445-0854

> BARBARA DUNHAM Chief of Staff

DISTRICT OFFICE: 6840 INDIANA AVENUE SUITE 150 RIVERSIDE, CA 92506 (909) 369-6644

ANN CRAMER Administrative Assistant

Phase roler to this number wiren responsing 950-104-19

Dear Mr. Dixon:

Attached is a copy of a letter sent to you by Mr. Theron Bursell, past chairman for military affairs of the Greater Riverside Chambers of Commerce. After reviewing this letter, I wholeheartedly endorse its conclusion; active duty Marines should be relocated to March Air Force Base.

The benefits of moving active duty Marine Air Units to March Air Force Base are detailed in Mr. Bursell's letter. The housing and facilities at March, unlike other bases under consideration, can readily support active duty Marines. Such a move is cost effective for the military. Further, the communities surrounding the base are supportive of the military. We were all devastated at the 1993 BRAC decision to realign March AFB to solely a reserve role.

I strongly urge you and the other members of the BRAC Commission to support the relocation of active duty Marines to March Air Force Base. Such a move makes sense for the Marine Corps, for March Air Force Base, for Riverside County, and ultimately for the best defense of the United States.

Sincerely,

Weggelanne TED WEGGELAND

TW:rc

cc: BRAC Commissioners

HONORABLE ALAN DIXON

Defense Base Closure and Realignment Commission
1700 North Moore St. Suite 1425

Arlington, Va. 22209

#### Dear Sir,

Please consider the feasibility of locating Marine Air Units at March Air Force in Riverside, California. As a result of BRAC'93 Marine Air Units at Tustin and El Toro Air Stations are scheduled to move to the Mirimar Air Station in the near future.

According to reliable reports, housing and facilities are not adequate at the Mirimar Air Station and housing is limited and expensive in the San Diego area.

Preliminary cost figures to accomodate the Marine Air Units at Mirimar have been estimated to be approximately 1.7 billion dollars. Alternately, the savings that would be realized if the Marines were to relocate at March Air Forc Base are reported to be 300 million dollars for the facilities and 5 to 700 million dollars in housing. The relocation of an active duty Marine Air Unit at March AFB would support the deployment operations involving Fort Irwin Army Combat Center, The Twenty-nine Palms Air-Ground Combat Center, and the Marine Corps Camp Pendleton. Without an active duty complement at the March Air Force Base to support Deployment Operations. these troops and equipment would be required to convoy approximately 500 miles by surface transportation to Travis Air Force in Northern California.

The Communities around March Air Force Base have the reputation as being one of the most supportive of the Military in the country, and would welcome the relocation of an active duty Marine Aviation Group to March Air Force Base. All of the local Governments and the Marines involved, all are supportive of the relocation of the Marine Unit. In addition to the important National Defense aspects of the Marine relocation, the move would produce and immediate influx of money and services to the local economies, equal or greater than that being lost by the scheduled transfer of the current active duty Air Force Units to Travis Air Force Base.

I would appreciate your careful consideration of the above facts in your final decision regarding the relocation of the Marine Air Unit currently based at the El Toro and Tustin Air Stations.

Sincerely,

THERON R. "DICK" BURSELL
Past Chairman, Military Affairs
Greater Riverside Chambers of Commerce
823 Kentwood Drive
Riverside, Ca. 92507

cc: SENATOR DIANE FEINSTEIN

Suite 331. Senate Hart Office Building
Washington, D.C. 20510

REPRESENTATIVE KEN CALVERT 1034 Longworth Building Washington, D.C. 20515

ASSEMBLYMAN TED WEGGELAND State Capitol Room 2174 Sacramento, Ca. 95814

MR. PAUL BELL, PRESIDENT Bob Hope Chapter 257, AFA Post Office Box 2413 Riverside, Ca. 92516

MR. PAUL GILL, CHAIRMAN of AD HOC COMMITTEE FOR RELOCATION of MARINES TO MARCH A.F.B.
10165 Via Apolina
Moreno Valley, Ca. 92360

MR. ART PICK, PRESIDENT
GREATER RIVERSIDE CHAMBERS OF COMMERCE
3685 Main Street, Ste 350
Riverside, Ca. 92501



## 1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504 950404-19R

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET)

S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

April 14, 1995

The Honorable Ted Weggeland Assemblyman, 64th District State Capitol Sacramento, California 95814

Dear Assemblyman Weggeland:

Thank you for providing the Defense Base Closure and Realignment Commission with a copy of a letter from your constituent, Theron R. "Dick" Bursell," urging the Commission to review the 1993 decision to transfer Marine Corps air units to Naval Air Station Miramar and other installations. I certainly understand your interest in the base closure and realignment process and welcome your comments.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the Commissioners must support such a motion for the base to be added for consideration.

The information that you have provided will be placed in the Commission's library and be utilized by the Commission in our review and analysis process. Additionally, Mr. Bursell's letter to the Commission has been responded to separately.

I look forward to working with you. Please do not hesitate to contact me if I may be of additional assistance as we go through this difficult and challenging process.

Sincerely,

Jan J. Dixoi

Chairman.

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EXECUTIVE DIRECTOR		COMMISSIONER DAVIS			<u> </u>		
GENERAL COUNSEL			COMMISSIONER KLING				
MILITARY EXECUTIVE				COMMISSIONER MONTOYA		7"	T

COMMISSIONER ROBLES

COMMISSIONER STEELE

NAVY TEAM LEADER

DIR.: COMMUNICATIONS	 	REVIEW AND ANALYSIS		
		DIRECTOR OF R & A	~	
EXECUTIVE SECRETARIAT		ARMY TEAM LEADER	· ,	_

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DIRECTOR OF ADMINISTRATION AIR FORCE TEAM LEADER CHIEF FINANCIAL OFFICER INTERAGENCY TEAM LEADER

DIRECTOR OF TRAVEL CROSS SERVICE TEAM LEADER

TYPE OF ACTION REQUIRED

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	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature					
	Prepare Reply for Staff Director's Signature		Prepare Direct Response					
X	ACTION: Offer Comments and/or Suggestions		FYI					

Subject/Remarks:

**DIRJCONGRESSIONAL LIAISON** 

DIRJINFORMATION SERVICES

STATING THAT COMMISSION IS IN SUPPORT OF RE-USE PLAN DEVELOPED BY NAUX,

Due Date: 950411	Routing Date: 950404	Date Originated: 950324	Mail Date:

Office of the Governor

MAILING ADDRESS: P.O. BOX 3540, HONOLULU, HAWAII 96811-3540 STREET ADDRESS: 250 SOUTH HOTEL STREET, 4TH FLOOR TELEPHONE: (808)587-2846, 587-2800

Ref. No. P-5650

March 24, 1995

BENJAMIN J. CAYETANO, Go FAX: Director's Office 587-2848 Planning Division 587-2824

Placese refer to this number when responding 950

Mr. Alan Dixon, Chairman **BRAC** '95 Commission 1700 N. Moore Street, Suite 1425 Arlington, Virginia 20009

Dear Mr. Dixon:

Subject: Recommendation for Realignment

Naval Air Station Barbers Point, Hawaii Redirect

On behalf of the Barbers Point Naval Air Station Redevelopment Commission, we wish to express our support for the proposed reuses of the Naval Air Station by the U.S. Navy, to include the Public Works Center, the commissary facilities, the landfill, and the beach recreational areas. These are in addition to the reuses specified in BRAC '93.

The Commission carefully considered each of these proposals, and has consistently recommended approval of the requests for the listed facilities.

We wish to offer the following comments to clarify the proposal concerning the beach properties.

The Commission recommends the Navy maintain control of the Morale, Welfare and Recreation facilities located at the two beach front areas known as White Plains Beach and Nimitz Beach. Public ownership of all other beachfront property is envisioned.

The point of contact for the Redevelopment Commission is the Executive Director, Paul O'Connor, (808) 587-2843.

Thank you for the opportunity to submit our comments.

Sincerely

Gregory G. Y Pai, Ph.D., Chairman BPNAS Redevelopment Commission



#### 1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Gregory G. Y. Pai, Ph.D. Chairman Barbers Point Naval Air Station Redevelopment Commission Office of State Planning P.O. Box 3540 Honolulu, Hawaii 96811-3540

Pleasa rafar to this number within responding 95 040420R1

#### Dear Chairman Pai:

Thank you for your letter expressing support for the proposed reuses of NAS Barbers Point. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on NAS Barbers Point.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely.

Charman

Chairman

AJD:is

ECTS#: 950404-20

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 450404-21

FROM: ALBI, UDSEPIL R. TITLE: BRIG. GEN, USAF (RET)			TO: DIXON							
TITLE: BRIG. (OFIN) /14AF (DET)			MILE: CHALRMAN							
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OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	CC	OMMISSION MEMBERS	FYI	ACTION	INIT		
CHAIRMAN DIXON				COMMI	SSIONER CORNELLA					
STAFF DIRECTOR	~			COMMI	SSIONER COX	1		†		
EXECUTIVE DIRECTOR				COMMIS	SSIONER DAVIS			<del> </del>		
GENERAL COUNSEL				COMMIS	SSIONER KLING			<del> </del>		
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Due Date: 450411	sting Date: (	9504	041	Date Origi	nated: 950329	Mail Date:				

2055 So. Oneida St., Suite 174 Denver, CO 80224 (303) 759-4858

March 29, 1995

CERTIFIED MAIL NO. P 199 086 971

Mr. Alan Dixon, Chairman
Defense Base Closure and Realignment Commission
1700 North Moore Street
Arlington, VA 22209

Plants rater to this number when responding 950404-21

Dear Chairman Dixon:

I am writing to you to express my very strong support of the retention of Fitzsimons Army Medical Center, Aurora, CO.

My appeal to you is not one of a selfish or self-serving nature. I am a native of Colorado and a longtime businessman. I have also had the privilege of serving my state government as both an elected member of the state legislature and a gubernatorial appointee heading a state agency. Additionally I served the federal government as a Presidential appointee in the capacity of a federal regional agency director; also I served my country for more than 40 years as an active member of the USAF Reserve during three conflicts, retiring in 1991 as a Brigadier General.

My sincere hope is that your Commission realizes the closing of Fitzsimons is not the same as closing any other military installation. When Denver recently lost Lowry AFB to a BRAC closure, the mission of the USAF was adversely affected, but not devastated. Lowry was a Technical Training Center and its mission was assumed by other bases within the framework of the USAF Technical Training Command.

Unlike the case of Lowry AFB, Fitzsimons is a major medical treatment Center that serves hundreds of thousands of military, their dependents and retired personnel and their families living in 14 states. I understand these numbers approximate a patient population of more than a million. It is ludicrous to believe that the medical needs of these patients can be served by the limited facilities of the USAF Academy and Ft. Carson Hospitals. Fitzsimons is a medical Center and has a valuable research and training affiliation with the University of Colorado Health Sciences Center, a nationally renowned and highly respected medical institution.

Additionally, to consider the facilities of overburdened and under-funded local VA hospitals, as dedicated as their staffs are, capable of serving the same needs as Fitzsimons is a joke! The caliber of VA medical care is considered by many to be submarginal at best. If your Commission closes Fitzsimons you are directly adversely affecting the medical care and treatment of hundreds of thousands of patients who believed the government's pledge that their putting their lives in

jeopardy in service to their country would not be forgotten, and that they could always depend on that nation to reciprocate, in part, by providing necessary health care for the remainder of their lives.

To those who argue that Fitzsimons is 76 years old and therefore should be closed, I would remind them that the Walter Reed Army Medical Center, an institution held in high esteem, is 86 years old, and I doubt that anyone would suggest closing that facility due to its age.

HOW CAN YOUR COMMISSION JUSTIFY AND ATTEMPT TO EXPLAIN TO THOSE WHO HAVE SACRIFICED SO MUCH THAT THEIR COUNTRY NO LONGER VALUES THEIR COURAGEOUS CONTRIBUTIONS AND UNSELFISH DEDICATION!

I ask your Commission to please consider, as I trust you will, that closing Fitzsimons will not only have a tremendous adverse economic effect on the metropolitan Denver area, (Fitzsimons employs nearly 4,000 people) but more importantly, it will affect the well-being and lives of the hundreds of thousands in the 14-state region who relied on our government's promises and served their nation so bravely with valor and dedication.

Sincerely,

3 Oct

Joseph R. Albi Brigadier General, USAF (Ret)

Representatives

cc: The Honorable William Perry, Secretary of Defense The Honorable Pobert Dole, Majority Leader, U. S. Senate The Honorable Newt Gingrich, Speaker, U. S. House of

The Honorable Hank Brown, U. S. Senate

The Honorable Ben Nighthorse Campbell, U. S. Senate

The Honorable Patricia Schroeder, U. S. House of Representatives

The Honorable Dan Schaefer, U. S. House of Representatives

The Honorable Joel Hefley, U. S. House of Representatives

The Honorable David Skaggs, U. S. House of Representatives

The Honorable Wayne Allard, U. S. House of Representatives

The Honorable Scott McInnis, U. S. House of Representatives

The Honorable Paul Tauer, Mayor, City of Aurora

Brigadier General John Parker, Commander, FAMC

Mr. Chuck Green, Editor, Editorial Page, The Denver Post

Mr. Vincent Carroll, Editor, Editorial Page, Rocky Mountain News



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

Planse rator to this number washingsporting 150404-21R

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Brigadier General Joseph R. Albi, USAF (Ret.) 2055 South Oneida Street; Suite 174 Denver, CO 80224

Dear Brigadier General Albi:

Thank you for your letter expressing support for the retention of Fitzsimons Army Medical Center. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on Fitzsimons Army Medical Center.

Again, thank you for your letter. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

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AJD:js

ECTS#: 950404-21

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FROM: ACCAME, GONZALO	TO: DIXON
TITLE:	MILE: CHAIRMAN
ORGANIZATION: ·WINDWALKER CORP.	ORGANIZATION:
INSTALLATION (s) DISCUSSED: MARE 15 LAWD	NAUAL SHIPYARD

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	1			COMMISSIONER COX			
EXECUTIVE DIRECTOR	1			COMMISSIONER DAVIS			
GENERAL COUNSEL	T			COMMISSIONER KLING		-	
MILITARY EXECUTIVE				COMMISSIONER MONTOYA	•	٠.	
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				DIRECTOR OF R & A	V		
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DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
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DIR/INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

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	Prepare Reply for Commissioner's Signature						
	Prepare Direct Response						
V	FYI						

#### Subject/Remarks:

PRESS RELEASE INFORMING THAT THE WINDWALKER CORP. FILED SUIT AGAINST DOD. TO STOP THE MARE ISLAND CLOSURE PROCESS.

		2 2 3 3 4 6 4 7	Vail Days
Due Date:	Routing Date: G574	narie Outemarieu: (17.1.)22	Mail Date:
	10004	1)())	

#### **WINDWALKER**

#### FOR IMMEDIATE RELEASE

Chevy Chase Pavillon Suite 440 5335 Wisconsin Ave., N.W. Washington, DC 20015 Friday, March 31, 1995

Pisasa rater to this number when responding 95 0404-22

# MILITARY DOWNSIZING: FOR SALE? FOR FREE? - WINDWALKER FILES SUIT AGAINST DOD -

Windwalker Corporation had proposed to buy California base for corporate relocation - DOD would rather give it to the City of Vallejo for free.

Contact: Gonzalo Accame 1-(800)-WINDWALKER Attorneys: Reed & Hostage

Government & Contract Litigation

2828 Pennsylvania Ave., NW

Suite 200

Washington, D.C. 20007-3763

(202) 625-1226

Washington, DC—Windwalker, a Native American Corporation, filed suit today against the Department of Defense to stop the Mare Island Naval Shipyard closure process for non adherence to the Base Closure guidelines as stipulated by Congress over fifty years ago.

The Corporation had submitted over 150 personal, oral and written expressions of interest for over a year to purchase Mare Island Naval Shipyard, 35 miles northeast of San Francisco, only to be precluded from the acquisition process. Windwalker proposed to employ up to 2,500 of the existing workers at Mare Island, has the full support of the unions, would have helped the surrounding community economically, had proposed to buy the base pending the governments appraisal, and has abided by every aspect of the rules as stipulated by Congress, and instead received nothing but resistance from DOD. DOD would rather violate the Defense Base Closure and Realignment Commission Rules in order to avoid the political ramifications of not giving the shlpyard to the City of Vallejo, California. The City of Vallejo Is seeking to acquire the base for free through an Economic Development Conveyance coupled with an interim lease which will require massive amounts of money in support from the Federal Government, and will oblige the city to raise more revenue through taxation on an already overtaxed community.

The Corporation planned to move its headquarters to Mare Island Naval Shipyard for the research, development, and manufacture of its powerplants. The powerplant consists of a wind driven shrouded system that will revolutionize the electrical industry without any negative environmental impact. WINDWALKER

Chevy Chase Pavillion, 533 Washington, D.C. 20015

5335 Wisconsin Avenue, N.W.,

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r	A	$\Delta$

Date: 03/31/95 Number of pages including cover sheet:

	SEN. ALAN J. DIXON
	CHAIRMAN
	BASE CLOSURE COMMISSION
	COMMISSION
Phone:	(703) 696-0504
Fax phone:	(703) 696-0550

	GONZALO ACCAME
Phone:	1-(800)-WINDWALKER

REMARKS:	Urgent	For your review	Reply ASAP	Please comment

EXECUTIVE	CORRESPONDENCE TR	ACKING SYSTEM (	ECTS) #

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FROM: GEORGE, UERNON			TO: THOMPSON, SYLVIA						
MILE: PRESIDENT				TITLE: REUSE LIAISON					
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### Hammer · Siler · George · Associates

ECONOMIC AND DEVELOPMENT CONSULTANTS

Vernon George President

March 31, 1995

Please rater to this number when responding 950404-23

Ms. Sylvia Davis Thompson Reuse Liaison Base Realignment and Closure Commission 1700 North Moore Street - Suite 1425 Arlington, Virginia 22209

Dear Ms. Thompson:

I appreciated the opportunity to meet you at the Conference of Mayors base closure session. It was a good session on a very important topic.

I am enclosing a summary of our CUED comments.

Sincerely,

VG:lb

**Enclosure** 

# Conference of Mayors State and Local Government Organizations Meeting On

Concrete Recommendations for Improving Base Closure and Reuse With

The BRAC Commission and DOD Representatives Thursday, March 23,1995

Comments from The Military Reuse Committee of the National Council for Urban Economic Development

Vernon George, Co-Chairman
President
Hammer, Siler, George Associates

This is a very important program to local economic development professionals and the communities they serve. The program has been much improved over the years, in the level of support provided to impacted communities and the effectiveness with which the military carries out the facility transfer. But there are very important improvements still needed. The experience of our members would suggest that the following six recommendations be among those seriously considered.

I. GIVE PRIORITY, AND PROVIDE THE FINANCIAL AND PROGRAM RESOURCES REQUIRED, TO EXPEDITIOUSLY CARRY OUT THE ENVIRONMENTAL CLEANUP OF PARCELS AND FACILITIES WHICH HAVE STRONG ECONOMIC DEVELOPMENT REUSE POTENTIAL, AND/OR STAND IN THE WAY OF MOVING AHEAD WITH SUCH HIGH POTENTIAL PARCELS AND FACILITIES.

Many of the military base facilities are very large, and the cost of correcting environmental contamination on the entire base is often far beyond available resources in any reasonable time frame.

And yet analysis shows that those base reuse efforts which are able to begin redevelopment of those properties with strong reuse potential quickly, achieve the greatest short- and long- term success in generating jobs and tax revenue.

And, in many cases, those parts of the base with the greatest facility reuse and land development potential, are among those parts environmentally impacted.

In light of these needs and conditions, we believe that the economic development process of replacing jobs and generating tax revenue, will be very much enhanced, if the facilities and land areas with the greatest reuse potential are clearly identified early in the process, and once identified, become the priority for the environmental effort; and that a special "economic potential environmental cleanup fund" be established, to which communities can apply, when they have an immediate and important economic development opportunity.

II. ENCOURAGE PRIVATIZATION OF FACILITIES, CAPACITIES AND OPERATIONS TO BE EXCESSED AT THE BASE, BY ACHIEVING AN UNDERSTANDING ON THE MILITARY SIDE OF THE NEGOTIATING TABLE OF THE PRIVATE BUSINESS OPPORTUNITY WHICH EXISTS, AND BY AGREEING TO A LENGTH OF MINIMUM OPERATING PERIOD, PHASE OUT PERIOD, TOTAL ACCESS TO THE FACILITIES, AND OTHER OPERATING CONDITIONS, WHICH SUPPORT A FEASIBLE FINANCING STRATEGY AND BUSINESS PLAN.

Many of the specialized technical operations which were built up on the various bases, and are now being excessed, have strong potential to serve growing private markets.

There are entrepreneurs, both present employees and outside, who are capable of taking this technology and the technical staff private.

Such privatization retains the technical talent in the community, preserves a broad range of jobs, and creates the conditions under which related startups can occur.

But these privatization ventures must meet all the tests which any other startup must pass. They cannot achieve capital and working financing from investors and lenders, if the maximum term to which the military will agree is not adequate to generate high confidence of payback. Their technical personnel cannot be retained if the time transition from military to private operations cannot be assured to be continuous. Or if potential for operating inconsistencies between continuing military and new privatized operations cannot be clearly, quickly and firmly resolved.

What is needed is implementation funding directly from the base closure and reuse process to prepare a business plan for each privatization venture of sufficient quality to achieve full understanding and buy-in by the service involved, which will bring about their agreement to facility availability and other provisions which will make the privatization effort "bankable," and to support the business startup process.

III. AT THE BEGINNING, ESTABLISH A FIRM AND FORMAL SCHEDULE WHICH WILL BE MET IN THE TRANSFER OF THE PROPERTY, AND ACHIEVE IT, THROUGH MORE CONSISTENT POLICIES AND PRACTICES, AND A MUCH GREATER SENSE OF URGENCY IN REACHING CLOSURE ON THE CARE AND CUSTODY AGREEMENT AND ECONOMIC DEVELOPMENT CONVEYANCE, SO THAT THE COMMUNITY CAN MOVE AHEAD QUICKLY WITH THE DIFFICULT TASK.

In the mind of the community, time is of the essence. A positive aspect of realignment is that it mobilizes community leadership, perhaps as never before. That momentum must be captured and reinforced by allowing the very difficult reuse effort to move quickly ahead.

And yet almost every community perceives itself to be waiting. Waiting to have access to the facilities and lands needed for staff and leadership to move effectively

ahead with the reuse effort.

With all that has been learned, and policies which have been formed, agreement milestones should be established at the beginning, and enforced from above, to substantially shorten the time to availability.

IV. INCREASE THE FUNDING FOR THE BUILDING AND MAINTAINING OF LOCAL STAFF CAPACITY.

The task of successful base reuse demands a high level of skill in a wide range of political and technical areas. Since the job replacement need is often urgent in relation to the total economy, and the competitive economic development situation is intense, only the most experienced staff are likely to succeed.

Current funding generally does not support the attraction of a size and quality of staff sufficient to meet the communities needs.

Skill requirements need to be set, and increased funding provided.

V. ENCOURAGE THE USE OF INTERIM LEASES AS ECONOMIC DEVELOPMENT TOOLS, BY SETTING CLEAR GUIDELINES, EXPEDITING APPROVAL AND AUTHORIZING LONGER THAN ONE YEAR LEASES, WHEN THE PROSPECTIVE TENANT IS VERY IMPORTANT TO THE COMMUNITIES REUSE STRATEGY.

Typically, when a business decides it needs additional facilities, they desire to put those facilities into use in a very short time.

The reuse agency, not being able to respond, loses many potential good tenants.

An interim lease, consistent with community goals and the reuse plan, is a very important economic development tool.

VI. COMPLETE THE SCREENING PROCESS AS SHORTLY AFTER THE REALIGNMENT DECISION AS POSSIBLE, SO THAT THE REUSE PROCESS CAN MOVE EFFECTIVELY AHEAD.

The community needs to begin the difficult task of job replacement as soon after the realignment decision as possible.

This requires that they be clear as to what portion of the land, facilities and equipment, which made up the base, will be available for marketing to potential new users.

The screening process needs to be expedited.

We appreciate very much the opportunity to participate in this very important meeting.



#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 4, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Vernon George President Hammer, Siler, George Associates 1111 Bonifant Street Silver Spring, Maryland 20910

Please refer to this number after responding 450404 - 234-1

Dear Mr. George:

Thank you for your letter of March 31, 1995 in which you included a summary of comments from The Military Reuse Committee of the National Council for Urban Economic Development. The information will be very helpful to the Commission as we continue in our analysis of the base reuse process. You may be assured that the information has been placed in the Commission's library.

Again, thank you for the information you have provided to the Commission.

Sincerely,

Sylvia Davis Thompson Manager, Reuse Liaison



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 4, 1995

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WENDI LOUISE STEELE

Mr. Vernon George President Hammer, Siler, George Associates 1111 Bonifant Street Silver Spring, Maryland 20910

Please refer to this number when responding 450404 - 23K-1

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Thank you for your letter of March 31, 1995 in which you included a summary of comments from The Military Reuse Committee of the National Council for Urban Economic Development. The information will be very helpful to the Commission as we continue in our analysis of the base reuse process. You may be assured that the information has been placed in the Commission's library.

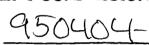
Again, thank you for the information you have provided to the Commission.

Sincerely.

Sylvia Davis Thompson

Manager, Reuse Liaison

## EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950404-





FROM: MIKE MULLIS				TO: KLING, S. LEE					
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#### **FACSIMILE**

DATE: March 31, 1995

TO: Commissioner S. Lee Kling

FAX: (703) 696-0550

FROM: Mike Mullis

FAX: (901) 575-3510

PAGES: 1

Attached are three (3) documents:

1. Narrative of Chris Clifton's remarks of March 24, 1995.

- List of CONUS installations served by DDMT within 24/48 hours via truck.
- 3. Economic Impact Analysis of DDMT.

We are overnighting hard copies of this material to your office and should arrive the morning of April 3, 1995.

Please give me a call if you have any questions.

Thank you very much.

MEM: bgm att.

cc: Bob Cook

### MARKET RESEARCH AND CONSULTING



# Memphis Defense Depot Economic Impact Analysis

Direct Employment Direct Payroll	1,600 \$90,000,000	(DDMT and Tenants)
Employment Multiplier <sup>1</sup>	2.1582	
Total Direct/Indirect Employment	3,453	
Indirect Employment	1,853	
Economic Impact Multiplier <sup>2</sup>	1.8681	
Total Impact on Household Earnings	\$168,129,000	
Average Shelby County Work Force <sup>3</sup>	380,000	·
Average Minority Work Force	133,000	
Minority Job Loss Potential Direct 1600 x 77% <sup>5</sup> Indirect 1853 x 35% <sup>6</sup>	1,881	1.41%
Total Shelby County Minority Wages <sup>7</sup> Potential Minority Wage Loss	\$4,470,529,000 \$131,584,899	2.94%

#### Notes:

- 1 RIMS II direct effect employment multipliers for warehousing/transportation.
- 2. RIMS II direct effect earnings multiplier for warehousing/transportation.
- 3. 1995 annual average employment projection based upon data supplied by Tennessee Department of Employment Security.
- 4. 1995 annual average minority employment projection based upon affirmative action data supplied by Tennessee Department of Employment Security.
- 5. Minority employment reported by DDMT
- 6. Minority employment Shelby County per affirmative action data.
- 7. Tennessee Department of Labor wage data with 20% benefits.

#### DEFENSE DEPOT PRESENTATION

#### SLIDE # 1

#### **INTRO SLIDE**

GOOD MORNING. WE HOPE YOU AND YOUR TEAM HAVE ENJOYED YOUR EARLIER OVERVIEW OF DDMT AND ITS FAMILY.

THE COMMUNITY OF MEMPHIS IS, ALSO, AN IMPORTANT PART OF DDMT'S FAMILY AND WE THANK YOU FOR THE OPPORTUNITY TO PRESENT A FEW IDEAS FOR FURTHER STUDY BY THE BRAC STAFF AND COMMISSION. FIRST A FEW HOUSEKEEPING ITEMS ------

#### **SLIDE # 2**

WELCOME TO MEMPHIS, AMERICA'S DISTRIBUTION CENTER HOUSKEEPING:

1. EVERYTHING THAT YOU SEE TODAY WILL BE PROVIDED IN PRINTED FORM IN YOUR BRIEFING MANUALS AT THE END OF OUR PRESENTATION, INCLUDING THE AERIAL PHOTOS YOU SEE AND THE SUMMARY CHARTS.

- 2. IF YOU HAVE QUESTIONS DURING THE PRESENTATION, WE ARE FORTUNATE TO HAVE TWO EXPERTS TO RESPOND TO THEM.
  - . PHIL AMIDO, DEPOT DISTRIBUTION MANAGER
    AND
  - . <u>DAVE WEBER</u>, STATE OF TENNESSEE MILITARY AFFAIRS SPECIALISTS WILL BE AVAILABLE.

OUR PRESENTATION WILL FOCUS ON MILITARY VALUE FACTORS,
WHICH ARE PRIORITY # 1 FOR NATIONAL DEFENSE, AND OTHER
RELEVANT ISSUES AS YOU DEBATE THE '95 ANALYSIS ROUND OF BRAC.

#### SLIDE #3

MAJOR MEMPHIS COMMERCIAL/DISTRIBUTION FACILITIES

WELCOME AGAIN TO MEMPHIS, HOME TO OVER 110 MILLION SQUARE FEET OF ACTIVE DISTRIBUTION SPACE. THE MEMPHIS FAMILY MEMBERS LISTED REPRESENT ONLY 25% OF THE TOTAL FIRMS INVOLVED IN DISTRIBUTION IN MEMPHIS. EACH OF THESE FIRMS WENT THROUGH AN EXTENSIVE ANALYSIS, BOTH SUPPLY AND DEMAND DRIVEN MODELS, PRIOR TO SELECTING MEMPHIS AS THE LOCATION FOR THEIR SUPPLY CHAIN COMPETITIVE LOCATION ADVANTAGE.

MAKE NO MISTAKE, MEMPHIS, REPRESENTED BY THESE FIRMS, MOVES BILLIONS OF PRODUCT UNITS ANNUALLY AROUND THE WORLD. OF THESE FIRMS, THE AVERAGE ANNUAL INVENTORY TURNOVER IS JUST OVER 9 TIMES PER YEAR.

SO OUR POINT IS: MEMPHIS IS A HIGH VOLUME/GOODS IN TRANSIT DEPOT, 365 DAYS A YEAR AS EVIDENCED BY THESE FIRMS.

#### **SLIDE # 4**

#### **MEMPHIS CITY AERIAL**

LET'S MOVE NOW TO THE AERIAL WHICH YOU WILL ACTUALLY FLY TODAY VIA HELO.

#### I WOULD LIKE TO POINT OUT:

- . DDMT WITH OVER 6,000,000 SQ. FT. OF COVERED STORAGE CAP
- . LESS THAN 2 MILES TENNESSEE AIR NATIONAL GUARD
- . MEMPHIS INTERNATIONAL AIRPORT 400 FLIGHTS DAILY
- . FEDEX SUPER HUB WHICH PROCESSES 1 DAY/2ND DAY SORT FACILITIES FOR THE WORLD
- . MULTIPLE NATIONAL DEFENSE HIGHWAYS
- . RAIL WITH 6 CLASS I RAILROADS

. PORT - 2ND LARGEST (BEHIND ST. LOUIS) INLAND PORT IN THE

U.S. WITH OCEANGOING, CONTAINERIZED AND LASH BARGE LOADING

ASSETS IN PLACE

#### SLIDE # 5

**DDMT - MEMPHIS** 

LADIES AND GENTLEMEN, AS YOU HAVE SEEN TODAY, DDMT LIVES ITS
MOTO OF "FIRST IN WAR / FIRST IN PEACE" EACH AND EVERY DAY.

MILITARY VALUE IS A <u>COMPREHENSIVE</u> PART OF DDMT'S MISSION TO SUPPORT THE FIELD SOLDIERS.

#### SLIDE # 6

**DDMT - COMMUNITY PRESENTATION** 

**BRIEFING OUTLINE** 

TODAY, WE WILL COVER:

- I. MILITARY VALUE FACTORS AT DEPOT
  - **EMPHASIS**
  - . ITS <u>DIVERSE MISSIONS</u>
  - . TRANSPORTATION INFRASTRUCTURE, BOTH ON / OFF BASE
  - . THE <u>UNIQUENESS</u> OF DDMT
  - . JOINT SERVICE OPERATIONS ACTIVE AT DDMT TODAY

- . THRUPUT / SURGE CAPACITY
  VITAL DURING CONFLICT.
- II. THEN ADDRESS COBRA RELATED ISSUES
- III. A FEW ISSUES RELATING TO DLA ANALYSIS WHICH TROUBLE US
  HERE IN MEMPHIS
- IV. CONCLUSION

#### SLIDE # 7

**DDMT - DIVERSE ARRAY OF MISSIONS** 

BOTH IN MILITARY SPECIFIC AND THE GROWING INTERNATIONAL HUMANITARIAN MISSIONS UTILIZE DDMT'S FLEXIBILITY AND DELIVERY CAPABILITIES.

OUR POINT IS DDMT SUPPORTS THESE FUNCTIONS WELL.

#### . **SLIDE #8**

**WORLD WIDE MAP** 

MISSION SUPPORT

WHEN WE DIVIDE THE WORLD INTO EQUAL PARTS, AT LEAST HERE IN MEMPHIS, IT'S AMAZING HOW WE END UP IN THE CENTER OF THE GLOBE.

OUR POINT IS TO DEMONSTRATE THAT MAJOR OPERATIONS ARE REACHED EFFECTIVELY FROM DDMT.

#### SLIDE # 9

**MEMPHIS TRANSPORTATION INFRASTRUCTURE** 

IN ORDER TO ACHIEVE THE MISSION OF EFFICIENT SUPPLY TO THE WORLD, STORAGE CAPACITY IS ONLY ONE FACTOR IN DETERMINING WORLD CLASS PRODUCT DELIVERY.

THE FEDERAL, STATE AND LOCAL INFRASTRUCTURE SUPPORT MUST BE IN PLACE TO EFFICIENTLY MAXIMIZE <u>SUPPLY CHAIN SYSTEMS</u>.

A WORLD CLASS MULTI-MODAL SITE - THE BEST TRANSPORTATION MIX EXISTS IN MEMPHIS TODAY.

LIST OF ASSETS (ON SLIDE).

# • **SLIDE # 10**

DDMT AVERAGE DAILY RAIL / TRUCK TRAFFIC CAPACITY

(PEACE AND MOBILIZATION)

THIS COMPARATIVE CHART SHOWS CLEARLY THAT DDMT FAR OUT PERFORMS OTHER DEFENSE DEPOTS IN BOTH RAIL AND TRUCK THRUPUT UNIT PROCESSING DAILY.

THIS POINTS OUT THAT DDMT IS THE PACE SETTER WITH ITS TRANSPORTATION ASSETS.

# **SLIDE # 11**

**DDMT USE TRUCK / RAIL** 

**ACTUAL SURGE NEEDS** 

AGAIN, LOOKING AT <u>MILITARY VALUE</u> DURING SURGE NEEDS / OR CONTINGENCIES MISSIONS.

BY UTILIZING THE MOST COST EFFECTIVE METHOD TO MOVE GOODS, DDMT, AGAIN, OUTPACES THE OTHER DISTRIBUTION DEPOTS DURING THE MOST RECENT CRITICAL TEST.

WE BELIEVE THAT MILITARY VALUE IS DETERMINED BY THE MOST COST EFFICIENT, TIMELY MOVEMENT OF LARGE / DIVERSE PRODUCT UNITS IN ORDER TO MAINTAIN READINESS THROUGHOUT THE YEAR - CAPACITY TO DELIVER THE GOODS TO THE FIELD.

# **SLIDE # 12**

#### **DDMT RAIL / PORT ASSETS**

# **POINTS:**

- . NO CREDIT WAS GIVEN TO DDMT IN DLA'S MODIFIED SCREENING
  ANALYSIS FOR DDMT'S 26 MILES OF ACTIVE INTERNAL RAIL
  CAPABILITIES.
- . NO CREDIT WAS GIVEN FOR CONTAINERIZATION CAPABILITIES
  AT DDMT OR AT THE MEMPHIS PORT IN THE DLA FINDINGS.
- DDMT IS THE ONLY DLA FACILITY WITH THE ABILITY TO SERVICE OCEAN GOING, SHALLOW DRAFT CARGO VESSELS 88% OF THE YEAR WITH THE SECOND LARGEST INLAND PORT IN THE CONTINENTAL U.S. (10 1/2 MONTHS PER YEAR).

## . SLIDE # 13

#### **MEMPHIS - AIR CARGO**

#### I WOULD LIKE TO POINT OUT THAT:

- . DLA USED <u>PASSENGER LOADING</u> VERSUS CARGO TO EVALUATE AIRLIFT CAPACITY.
- FRANKFORT (IN METRIC TONS OF AIR CARGO).
- BY FEDEX'S PARTICIPATION IN THE FEDERAL "CRAF" PROGRAM.

  THE COMBINED LIFT CAPABILITIES OF FEDEX'S 50 "CRAF"

  AIRCRAFT IS 15.3 MILLION POUNDS OF CARGO. THIS IS A MAJOR

  COMPETITIVE ADVANTAGE TO DDMT.
- ANOTHER ADVANTAGE OF THE FEDEX DDMT PROXIMITY IS THE 1:00 A.M. WINDOW WHEREBY MATERIALS CAN BE DROPPED OFF AT THE FEDEX SUPER HUB FOR NEXT DAY DELIVERY. THIS LATE DELIVER WINDOW GIVES DDMT A FOUR HOUR WINDOW OF OPPORTUNITY ADVANTAGE OVER DLA'S EAST AND WEST COAST DEPOTS. DDMT IS THE ONLY DLA DEPOT WITH THIS TIMEFRAME.

## · SLIDE # 14

# **TRANSPORTATION**

- 2 POINTS AIR
- **3 POINTS WATER**
- **5 POINTS TOTAL**
- . I WOULD LIKE TO POINT OUT HERE THAT DDMT RECEIVES NO
  CREDIT FOR RAIL / SURFACE (TRUCK) CAPABILITY FACTORS.
- WE APPRECIATE THE MILITARY VALUE AND JUDGEMENT OF LAND, AIR AND WATER TRANSPORTATION CAPABILITIES. HOWEVER, WE FEEL THAT RAIL AND TRUCK TRANSPORTATION SHOULD ALSO BE INCLUDED.
- A FIRST CLASS DEPOT SHOULD BE SUPPLY / DEMAND CHAIN FLUID. DDMT HAS THE LARGEST VOLUME OF RAIL AND SURFACE CAPABILITIES IN THE DLA SYSTEM. 20 POINTS OUT OF 1,000 FOR TRANSPORTATION IN ANALYSIS OF DISTRIBUTION DEPOTS WHICH INDICATED EITHER:

- A. THE ANALYSIS <u>UNDER ESTIMATED</u> THE IMPORTANCE OF TRANSPORTATION ASSETS IN DISTRIBUTION DEPOT OPERATIONS.
- B. OR DLA CONCLUDED THAT ALL DISTRIBUTION DEPOTS
  HAVE EQUAL TRANSPORTATION ASSETS.

ALL OF THIS IS IN CONTRAST WITH DLA'S LESSON LEARNED REPORT
FROM DESERT SHIELD / DESERT STORM, WHICH STRESSED THE
IMPORTANCE OF SURFACE TRANSPORTATION.

### **SLIDE # 15**

# **MAP WITH CIRCLES**

# DDMT'S 24 / 48 HOUR PROCESSING (CONUS DELIVERY)

- . UNDER SEPARATE COVER, WE WILL PROVIDE DATA INDICATING

  DDMT'S OVERNIGHT AND 2ND DAY SERVICE CAPACITY TO CONUS

  BASES AND THE LEVEL OF SUPPORT TO EACH BASE.
- DDMT FULLY MEETS DLA REGULATIONS FOR 24/HOUR TURN AROUND.

## . SLIDE # 16

## SHIFT TO UNIQUENESS

**SCHEMATIC OF PLANT -**

HERE WE WANT TO POINT OUT THAT DDMT IS THE ONLY FULLY INTEGRATED, WEATHER SAFE FACILITY DESIGNED TO HANDLE SURGE CAPACITY IN MULTI TASKED DEMAND OF PRODUCTS - IN BINS, BREAK OUTS, PICK AND PACK, AND MAJOR TRANSPORT.

YOU WILL NOT FIND THIS FLEXIBILITY OR EFFICIENCY AT OTHER DISTRIBUTION DEPOTS IN THE U.S.

# **SLIDE # 17**

#### **DLA TEST PROGRAMS - UNIQUENESS**

THIS SLIDE DEMONSTRATES CONFIDENCE IN DDMT.

- DDMT HAS BEEN USED AS A BENCHMARK TO PROTOTYPE
  PROJECTS WHICH HAVE BEEN FULLY IMPLEMENTED IN OTHER
  DISTRIBUTION DEPOTS IN CONUS AROUND THE U.S.
- AGAIN, THIS POINTS OUT THE CONFIDENCE THAT DLA HAS IN
  TESTING THE DDMT CAPABILITIES PRIOR TO FULL SYSTEM
  DEPLOYMENT IN REAL TIME EMERGENCIES.

# . SLIDE # 18

# **DDMT UNIQUELY SUITED FOR THE MISSION**

DDMT'S B-RATION PROGRAM, AND OTHER LARGE QUANTITY FOOD, CLOTHING AND TEXTILE PROGRAMS ARE UNIQUE.

MOST RECENTLY, DDMT HAS BEEN ALERTED BY THE DEFENSE PERSONAL SUPPLY CENTER IN PHILADELPHIA THAT IT WILL SERVE AS THE B-RATIONS CONTAINER CONSOLIDATION POINT (CCP) FOR OPERATION BRIGHT STAR, A JOINT MILITARY EXERCISE.

AS PART OF THIS MISSION, DDMT WILL CONSOLIDATE THE B-RATIONS, CONTAINERIZE AND SHIP TO SOUTHWEST ASIA.

- DURING DESERT SHIELD / DESERT STORM, DDMT'S FULL SURGE CAPABILITIES WERE RAMPED UP IN LESS THAN 3 DAYS (900 TEMPORARY PERSONNEL WERE HIRED FROM THE MEMPHIS AREA TO MEET THE NEED SURGE REQUIREMENTS).
- ADDITIONALLY, THE HAZMAT FACILITY AT DDMT IS FULLY APPROVED AND OPERATIONAL TODAY. IT IS ONLY 6 YEARS OLD.

# · SLIDE # 19

# PRESENT ACTION

# **JOINT SERVICE OPERATIONS**

- OUR POINT IS THAT CROSS SERVICE WORKING GROUPS EXISTS
  TODAY AS WITNESSED BY DDMT/TENNESSEE AIR NATIONAL
  GUARD WORKING TOGETHER. THE CONCEPT OF CROSS SERVICE
  WORKING GROUPS WAS ESTABLISHED BY DOD TO GAIN
  MAXIMUM EFFICIENCIES IN MILITARY OPERATIONS.
- . WE KNOW THAT A SEPARATE COMMISSION IS LOOKING AT ROLES / MISSIONS ISSUES WHICH INCLUDE SUCH JOINTNESS.
- . THE JOINTNESS WE HAVE AT DDMT TODAY GIVES DDMT A COMPETITIVE ADVANTAGE.
- . IN YOUR BRIEFING BOOKS YOU WILL FIND A BREAKOUT OF C-141
  SORTIES CONDUCTED BY AIR NATIONAL GUARD MEMPHIS.

# . SLIDE # 20

# **JOINTNESS IN ACTION**

PHOTO OF DDMT STAFF WITH AIR NATIONAL PREPARING CARGO FOR TRANSPORT.

# **SLIDE # 21**

# **DDMT ARMY / NAVY RESERVE TRAINING**

- . CROSS SERVICE LOGISTIC TRAINING IS, ALSO, PRESENT TODAY.
- ARMY AND NAVAL RESERVE UNITES REGULARLY CONDUCT LOGISTICS TRAINING AT DDMT. THE COOPERATION BETWEEN THESE UNITS AND DDMT BENEFITS BOTH PARTIES.

# **SLIDE # 22**

# PART OF THE TEAM

# **PATCHES**

DDMT IS PART OF THE TEAM OPERATING JOINTLY EVERY DAY
WITH NATIONAL GUARD AND RESERVE UNITS.

# **SLIDE # 24**

# **DLA EVALUATION**

**DDMT - THRUPUT / SURGE CAPACITY** 

I WILL FOCUS ON 2 POINTS HERE:

# **THRUPUT**

WITH OVER 17,000 UNITS PROCESSED DAILY, THIS REPRESENTS OUR TRUE <u>PEAK</u> DURING <u>DESERT STORM</u> WITH OUR CURRENT DAILY AVERAGE AT OVER 10,000 UNITS PROCESSED. THIS RANKS US 3RD AMONG THE 6 DEPOTS IN THRUPUT.

# **SURGE CAPACITY**

ACTUAL SURGE AT DDMT IS 46,000 UNITS ON A (2 - 8 - 5 SHIFT ANALYSIS),
BUT WE RANKED 4TH OVERALL IN OUR SURGE CAPABILITY WITH A (1 8 - 5 SHIFT) ARRAY. OUR REAL TIME SURGE CAPABILITY, AS
DEMONSTRATED IN DESERT STORM, EXCEEDS BY 1 1/2 TO 2 TIMES
MORE CAPACITY THAN RICHMOND OR COLUMBUS IN A FULL 3 SHIFT
ARRAY.

# · SLIDE # 25

## **DLA PRIMARY DISTRIBUTION SITE**

AS YOU ARE AWARE FROM THE DLA RECOMMENDATIONS, THEY SUPPORTED 2 PDS FACILITIES (EAST / WEST COAST).

THE FIRST BULLET SHOWS CHARACTERISTICS OF A PDS. DDMT MEETS ALL THESE CRITERIA. THIS IS NOT JUST OUR OPINION! IT IS FACT ACCORDING TO DLA.

IN FACT, IN 1992 DLA DESIGNATED DDMT AS THEIR CENTRAL PDS. HOWEVER, FOR SOME UNKNOWN REASON, DLA CONDUCTED A QUASI BRAC ACTION OF THEIR OWN . . . . . . WITHOUT GUIDANCE FROM EARLIER BRAC COMMISSIONS AND REDESIGNATED DDMT AS A STANDALONE FACILITY INSTEAD OF <u>AS A PDS</u>.

THIS ACTION TOOK PLACE EVEN THOUGH OUR CAPABILITIES INCREASED AFTER OUR ORIGINAL DESIGNATION AS A PDS. ALSO, DLA DID NOT FULLY INCLUDE THE COST OF BUILDING 2 NEW HAZMAT FACILITIES REQUIRED IF DDMT AND OTHER DEPOTS ARE CLOSED. THE CURRENT CLOSURE RECOMMENDATIONS WILL LEAVE 1 (RICHMOND) HAZMAT FACILITY (WHICH IS ALMOST <u>FULL</u>). THE MEMPHIS HAZMAT FACILITY IS ONLY 6 YEARS OLD AND IS HAS AVAILABLE SPACE.

#### **SLIDE # 26**

NOW LET'S TURN TO COBRA.

#### **COBRA ANALYSIS**

# THREE PRIMARY COBRA ANALYSIS POINTS

- 1. THE VALIDITY OF THE COBRA ANALYSIS IS FLAWED DUE TO THE FACT THAT DLA COSTS THE MOVEMENT OF PERSONNEL/EQUIPMENT FROM DDMT TO BASE X. OUR QUESTION IS HOW DO YOU DETERMINE COST OUT OF A BASE X REALIGNMENT IF ITS LOCATION IS UNKNOWN?
- 2. WE BELIEVE THAT THE COST TO MOVE HAS BEEN <u>UNDER</u>

  <u>ESTIMATED</u> BY DLA WITH THE BASE X PHILOSOPHY.

  <u>ONE EXAMPLE</u> THE CONSTRUCTION OF 2 NEW HAZMAT SITES

  AND THE LEGAL AND ENVIRONMENTAL COSTS WERE NOT INCLUDED.

• SLIDE # 27

## **ENVIRONMENTAL ISSUES**

. DLA SAID THERE WERE NO ENVIRONMENTAL ISSUES AT DDMT.

THERE ARE CURRENTLY 4 - 5 MAJOR SOURCES WHICH WILL NEED

TO BE CORRECTED OVER TIME SHOULD DDMT CLOSE.

# **SLIDE # 28**

ISSUES RELATING TO DLA ANALYSIS - ADDRESS A FEW CRITICAL ISSUES.

TWO MAJOR CATEGORIES ON THE DLA ANALYSIS ARE <u>DISTRIBUTION</u>
OPERATIONS AND <u>INSTALLATION VALUE</u>. DDMT HAS RANKED THIRD IN
DISTRIBUTION OPERATIONS BEHIND THE <u>2 COASTAL PDS'S</u>. HOWEVER,
DDMT WAS RANKED LAST (SIXTH) IN THE <u>INSTALLATION MILITARY</u>
VALUE. WHY WERE WE RANKED SIXTH?

BECAUSE IN THE SUB-CATEGORY OF <u>MISSION SCOPE</u> WHICH REFLECTS SCORING OF <u>TENANT MISSIONS</u> OF 300 PERSONS OR MORE, DDMT RECEIVED ONLY <u>49 / 300 POINTS</u>.

MISSION SCOPE AS A CATEGORY IS INCONSISTENT WITH BRAC METHODOLOGY BECAUSE OF THE PORTABLE NATURE OF THESE TENANT MISSIONS WHICH CAN BE MOVED FROM DEPOT TO DEPOT WITH HEADQUARTERS CHOICE; THEREBY, SKEWING THE ANALYSIS. FOR EXAMPLE, A DEPOT WITH 5 MISSIONS OF 300 EACH WOULD RECEIVE CONSIDERABLE MORE POINTS IN THE DLA ANALYSIS THAN WOULD A DEPOT WITH 1 MISSION OF 1,500 PEOPLE.

AS WE SAID, THESE MISSIONS ARE <u>PORTABLE</u>. AS YOU WILL SEE ON THE <u>SECOND BULLET POINT</u>, 3 MISSIONS HAVE DISAPPEARED FROM DDMT IN A UNILATERAL REALIGNMENT ACTION BY DLA PUTTING DDMT AT A DISADVANTAGE FOR '95 BRAC ROUND.

ANOTHER PROBLEM WITH THE MISSION SCOPE FACTOR IS THAT IT IS CONTRADICTING THE EMPHASIS OF THE DEPOT TO SURGE. THESE PORTABLE MISSIONS, MANY OF WHICH ARE ADMINISTRATIVE, IN FACT HINDER THE ABILITY OF THE DEPOT TO SURGE DUE TO CONSUMPTION OF SPACE, RESOURCES AND PERSONAL.

IN ESSENCE, <u>TENANTS LIMIT SURGE CAPABILITIES</u>, WHICH IS THE <u>ESSENTIAL MISSION!</u> UTILIZING THE <u>MISSION SCOPE SUB-FACTOR</u> AS PART OF THE <u>INSTILLATION MILITARY VALUE CATEGORIES</u> RESULTED IN THE OLDEST DEPOT WITH THE HIGHEST REAL PROPERTY MAINTENANCE COSTS TO BE RANKED NUMBER ONE, WHICH IS COLUMBUS, AND DDMT TO BE RANKED SIXTH.

BECAUSE MISSION SCOPE CONSTITUTED 30% OF INSTALLATION MILITARY VALUE, DDMT WAS RANKED SIXTH IN NOT ONLY THE SUBFACTOR, BUT IN OVERALL MILITARY VALUE CATEGORY AS A WHOLE AND RECOMMENDED TO CLOSE.

(COLUMBUS GOES FIRST TO FOURTH) - SLIDE CHANGE -

OUR POINT - PORTABLE MISSION SCOPE IS IRRELEVANT TO AN INSTALLATIONS MILITARY VALUE!

# **SLIDE # 29**

THE POINT

**RANKING CHART** 

THE IMPACT OF MISSION SCOPE IS MOST EVIDENT IN THIS SLIDE.

WALK TO CHART / SLIDE.

IF MISSION SCOPE, A SUB-FACTOR WHICH HAS NO SUBSTANTIVE /
BENEFICIAL IMPACT ON THE MILITARY VALUE OF THE INSTALLATIONS
IS DELETED, DDMT WOULD BE RANKED SECOND AND COLUMBUS
WOULD BE RANKED FOURTH!

GO TO SLIDE # 30 NOW.

# **SLIDE # 30**

ISSUES RELATING TO DLA

OTHER FACTORS WHICH WE WOULD ASK YOU TO LOOK INTO BESIDES
THE IMPACT STEMMING FROM MISSION SCOPE ARE:

- 1. THE DEPOT ONLY RECEIVED PARTIAL CREDIT FOR THRUPUT AND ONLY 50% OF SURGE CAPABILITY.
- 2. <u>DDMT'S PROFICIENCY IN JUST IN TIME DELIVERY WAS NOT</u>
  FACTIONED THIS IS ESSENTIAL.
- 3. <u>DLA'S ANALYSIS OMITTED OUR CONTAINERIZATION</u>

  <u>CAPABILITIES.</u>

- 4. DLA FAILED TO ACKNOWLEDGE THE COST OF CONSTRUCTING 2
  NEW HAZMAT FACILITIES AND LEGAL IMPLICATIONS AT OTHER
  LOCATIONS.
- 5. WEATHER WAS NOT FACTORED ALTHOUGH SOME DEPOTS HAVE EXPERIENCED WEATHER CLOSURES IN THE PAST. WE DO NOT CLOSE DUE TO WEATHER 365 DAYS A YEAR.
- 6. ALTHOUGH RAIL AND SURFACE TRANSPORTATION MODES, OUR PRIMARY DRIVES, DLA GAVE NO WEIGHT OR SCORING THESE IMPORTANT ASSETS.
- 7. DLA GAVE NO CREDIT FOR <u>JOINTNESS</u> WHICH PRESENTLY EXISTS

  NOW WITH DDMT / NATIONAL GUARD / RESERVE UNITS.
- . DLA'S FAILURE TO CONSIDER THE NEED FOR A THIRD PDS IS

  INCONSISTENT WITH NATIONAL STRATEGY

IN A CONTINGENCY MISSION WHERE TWO CONFLICTS IMMINATE FROM THE SAME REGION OF THE WORLD, THE PDS' (WITHOUT ASSISTANCE FROM THE CENTRALLY LOCATED DDMT) WOULD BE SORELY PRESSED TO MEET THE SUPPLY NEEDS OF THE FIELD COMMANDERS AND THE GI'S IN THE FIELD.

REFER TO DESERT STORM LESSON LEARNED REPORT WHICH
CLEARLY RECOMMENDS NEED FOR ANOTHER MAJOR
CONSOLIDATION POINT (WOULD HAVE TO TRUCK TO EAST / WEST
COAST).

# **SLIDE # 31**

#### ISSUES RELATING TO DLA ANALYSIS

\* CERTAINLY EVERYONE ON THE <u>BRAC LIST</u> IS SEEING SHADOWS WHERE THEY MAY NOT EXIST; HOWEVER, IN READING THE DLA BRAC EXECUTIVE GROUP MEETING MINUTES, IT APPEARS THAT THERE WAS A <u>PREDETERMINED</u> OUTCOME <u>PRIOR</u> TO THE FIRST <u>DATA CALL</u>. THOSE MINUTES INDICATE THAT IN THE EARLY STAGES OF THE EVALUATION, IT WAS <u>DLA'S INTENT</u> TO RETAIN 2 PDS'S (1 EAST - 1 WEST), AS WELL AS TO <u>FAVOR RETENTION</u> OF THE CO-LOCATED DEPOTS. THIS LEFT THE <u>REMAINING "STAND-ALONE"</u> DEPOTS AT RISK <u>(DDMT, INCLUDED)</u>.

FURTHERMORE, IT WAS DETERMINED THAT THE MAJORITY OF THE WORKLOAD TO BE TRANSFERRED FROM THE IMPACTED DEPOTS TO THE INFAMOUS BASE X. SOON THEREAFTER, THE AIR FORCE APPROACHED DLA OFFERING SIGNIFICANT STORAGE SPACE AT AIR LOGIC CENTERS (ALC'S) WHICH WERE THREATENED WITH POSSIBLE CLOSURE.

IT SHOULD BE NOTED THAT THE DISPOSITION OF THE <u>ALC'S</u> HAS BEEN A <u>SUBJECT</u> OF CONSIDERATION OF THIS AND PREVIOUS <u>BRAC</u> <u>COMMISSIONS</u>.

THEREFORE, THIS <u>THEORY</u> LEADS US TO CONCLUDE THAT DDMT MAY BE A POTENTIAL <u>BILL PAYER</u> FOR THE <u>ENDANGERED</u> ALC'S IN THE AIR FORCE?

\* CERTAINLY, SUBJECTIVITY IS A PART OF EVERY ANALYSIS?

# <u>SLIDE # 32</u>

# **SUMMARY (CONTINUED)**

- . BECAUSE THE MISSION SCOPE SUB-CATEGORY HAS BEEN SKEWED

  AND BECAUSE OF ITS LACK OF RELEVANCY TO THE

  INSTALLATION'S MILITARY VALUE, WE BELIEVE DDMT CLOSING

  SHOULD BE RE-EVALUATED.
- LOCATION / LOCATION / LOCATION ARE THE 3 MOST IMPORTANT INGREDIENTS TO A SUCCESSFUL WORLD-CLASS DISTRIBUTION CENTER. MEMPHIS IS AMERICA'S DISTRIBUTION CAPITAL.

# **SLIDE # 33**

# **CONCLUSIONS (CONTINUED)**

(REFERENCE CHART - WHITE SLIDE AT MY LEFT)
(SHOW THAT DDMT HAS):

UNDER DLA'S "CONCEPT OF OPERATION", THERE ARE SPECIFIC STRATEGIC GOALS.

ALL OF THE GOALS ARE MET BY DDMT. SEE CHART SLIDE WHICH DEMONSTRATES HOW DDMT HAS MET EACH / EVERY GOAL AS DESCRIBED BY DLA.

AND

# OUR MOST IMPORTANT ASSET IS OUR SKILLED WORKFORCE.

# **SLIDE # 34**

WE HAVE DEMONSTRATED THAT <u>DDMT'S MOTTO IS LIVED OUT EACH</u>
DAY. FIRST IN WAR / FIRST IN PEACE.

# CONUS BASES WITH OVER 100 PERSONNEL SERVED BY TRUCK WITHIN 24 HOURS FROM DDMT

STATE	BASE	ENLISTED	<u>OFFICER</u>	CIVILIAN	TOTAL
ALABAMA	<b>Anniston Army Depot</b>	129	11	915	1,055
	Fort McClellan	2,757	402	839	3,998
	Redstone Arsenal	1,628	405	8,460	10,493
	Fort Rucker	2,943	2,249	1,995	7,187
	Birmingham Map Ags	-0-	-0-	119	119
	Maxwell AFB (Incl. Gunter)	2,905	1,815	2,102	6,822
ARKANSAS	Pine Bluff Arsenal	67	20	584	671
	Little Rock AFB	3,712	704	462	4,878
FLORIDA	HQ Stricom, Orlando	4	52	469	525
	Naval Training Cntr. Orlando	5,276	773	1,569	7,618
	Pensacola NAS	2,409	2,178	2,677	7,264
	<b>Corry Station NTTC</b>	2,075	81	146	2,302
	Jacksonville NAS	4,925	999	3,632	9,556
	Key West NAS	1,243	178	362	1,783
	Pensacola Nav Hospital	528	234	274	1,036
	Cecil Field NAS	2,896	269	318	3,483
	Mayport Navsta	3,250	452	477	4,179
	Whiting Field NAS	780	719	175	1,674

	Patrick AFB	2,071	596	1,120	3,787
	Eglin AFB	12,868	2,546	3,460	18,874
	Homestead AFB	3	-0-	248	251
	MacDill AFB	2,561	798	470	3,829
	Tyndall AFB	4,107	790	626	5,523
GEORGIA	Fort Benning	14,256	1,795	2,421	18,472
	Fort Gordon	7,365	1,416	2,163	10,944
	Fort Gillem	652	315	296	1,263
	Fort Stewart	17,754	2,120	1,531	21,405
	Fort McPherson	790	403	2,294	3,487
	Atlanta NAS	289	57	92	438
	Kings Bay Nav Sub Base	2,865	255	1,032	4,152
	Albany MCLB	938	122	1,544	2,604
	Moody AFB	3,273	343	330	3,946
	Robins AFB	3,168	672	6,131	9,971
	Savannah AFS	2	1	959	962
ILLINOIS	Rock Island Arsenal	125	58	3,976	4,159
	Fort Sheridan	215	56	32	303
	Savanna Army Depot Act	2	2	325	329
	Great Lakes NTC	19,361	317	1,209	20,887
	Naval Hospital, Great Lakes	1,080	293	430	1,803

	Glenview NAS	313	46	94	453
	Scott AFB	3,456	2,181	2,824	8,461
	Ohare Iap Ars	-0-	-0-	387	387
INDIANA	Fort Benjamin Harrison	1,194	291	546	2,031
	Crane Nav Weapon Sup Cntr	90	16	3,273	3,379
	Grissom AFB	5	3	407	415
	DFAS Indianapolis Center	95	30	8,843	8,968
KANSAS	Fort Leavenworth	1,589	2,124	1,361	5,074
	Fort Riley	12,818	1,689	1,321	15,828
	McConnell AFB	1,713	259	398	2,370
	Forbes Field Ags	-0-	-0-	106	106
KENTUCKY	Y Fort Campbell	20,110	2,884	1,812	24,806
	Fort Knox	9,639	1,216	2,731	13,586
	Louisville NWC	11	5	975	991
LOUISIANA	New Orleans Mil OC Terminal	201	45	223	469
	Fort Polk	10,950	1,175	1,484	13,609
	New Orleans NAS	200	39	374	613
	New Orlenas NSA	772	111	1,032	1,915
	Barksdale AFB	4,537	636	626	5,799

MISSISSIPF	PI Pascagoula Naval Station	1,250	192	1,799	3,241
	Gulfport NCBC	780	70	337	1,187
	Meridian NAS	1,390	369	228	1,987
	Columbus AFB	684	531	261	1,476
	Keesler AFB	5,334	466	1,572	7,372
MISSOURI	Fort Leonard Wood	5,822	698	1,485	8,005
	Atcom St. Louis (AVSCOM)	71	12	3,846	3,929
	Whiteman AFB	3,042	319	361	3,722
	DFAS Kansas City Center	178	40	1,224	1,442
N. CAROLINA Fort Bragg		37,736	5,784	3,979	47,499
	Sunnypoint Mil Ocean Term	7	6	150	163
	Camp Lejeune MCB	32,060	2,091	866	35,017
	<b>Cherry Point MCAS</b>	7,071	994	2,151	10,216
	New River MCAS (Helicopter)	3,795	595	95	4,485
	Charlotte/Douglas IAP AGS	-0-	-0-	107	107
	Pope AFB	3,952	536	281	4,769
	Seymour Johnson AFB	3,770	382	409	4,561
ОНЮ	Rickenbacker AGB	5	9	168	182
	Wright-Patterson AFB	3,224	3,917	11,782	18,923
	Newark AFS	44	14	819	877
,	<b>Columbus Defense Depot</b>	198	58	4,662	4,918

.

	<b>Electronics Center - Dayton</b>	-0-	10	1,878	1,888
	<b>DFAS Columbus Center</b>	-0-	-0-	4,372	4,372
	DFAS Cleveland Center	-0-	-0-	4,963	4,963
OK.	McAlester Army Ammo Plant	9	4	271	284
	Fort Sill	13,083	1,395	1,801	16,279
	Altus AFB	2,355	227	375	2,957
	Tinker AFB	6,883	1,545	6,340	14,768
	Vance AFB	395	497	90	982
SC.	Fort Jackson	7,334	519	1,326	9,179
	Charleston Naval Station	3,141	347	1,730	5,218
	Naval Hospital, Charleston	86	18	14	118
	Beaufort MCAS	3,433	442	349	4,224
	Parris Island MCRD	5,787	239	246	6,272
	Charleston AFB	4,059	611	714	5,384
	Shaw AFB	4,713	581	400	5,694
TN.	Memphis NAS	6,495	267	569	7,331
	Arnold AFB	50	77	178	305
	Nashville Metro ARPI-AGS	-0-	-0-	136	136
	<b>Memphis Defense Depot</b>	-0-	-0-	5,804	5,804

Fort Bliss	11,283	1,710	2,160	15,153
Fort Hood	37,732	4,930	2,778	45,440
Fort Sam Houston	5,536	2,582	3,850	11,968
Red River Depot	18	12	877	907
Corpus Christi Army Depot	10	8	893	911
Kingsville NAS	934	272	305	1,511
Dallas NAS	696	110	279	1,085
Corpus Christi NAS	979	850	657	2,486
Bergstrom AFB	11	1	405	417
Brooks AFB	782	426	1,026	2,234
Carswell AFB	27	2	233	262
Dyess AFB	3,771	639	297	4,707
Goodfellow AFB	2,191	386	397	2,974
Kelly AFB	3,444	853	7,404	11,701
Lackland AFB	13,061	2,096	2,311	17,468
Laughlin AFB	708	532	326	1,566
Randolph AFB	3,252	1,916	2,512	7,680
Reese AFB	608	540	265	1,413
Sheppard AFB	6,048	789	1,232	8,069

**TEXAS** 

# CONUS BASES WITH OVER 100 PERSONNEL SERVED BY TRUCK WITHIN 48 HOURS FROM DDMT

<u>STATE</u>	BASE	ENLISTED	<u>OFFICER</u>	<u>CIVILIAN</u>	TOTAL
co.	Fort Carson	15,954	2,002	1,794	19,750
	Fitzsimons Army Med Ctr	987	599	1,176	2,762
	Pueblo Army Depot Act	3	2	157	162
	Buckley AGB	-0-	-0-	275	275
	Peterson AFB	4,569	2,410	1,946	8,925
	Lowry AFB	86	25	567	678
	USAF Ac.DOD MERB/CGB	1,102	1,021	1,093	3,216
	<b>DFAS Denver Center</b>	124	19	5,380	5,523
DC.	Walter Reed Army Med Ctr	1,986	1,605	2,897	6,488
	Washington Navdist HQ	2,609	1,303	11,589	15,501
	Naval Air Fac. Wash, DC	335	49	69	453
	Bolling AFB	1,547	607	838	2,992
FLORIDA	HQ Stricom, Orlando	4	52	469	525
	Naval Training Cntr. Orlando	5,276	773	1,569	7,618
	Pensacola NAS	2,409	2,178	2,677	7,264
	Corry Station NTTC	2,075	81	146	2,302
•	Jacksonville NAS	4,925	999	3,632	9,556
	Key West NAS	1,243	178	362	1,783
	•				

	Pensacola Nav Hospital	528	234	274	1,036
	Cecil Field NAS	2,896	269	318	3,483
	Mayport Navsta	3,250	452	477	4,179
	Whiting Field NAS	780	719	175	1,674
	Patrick AFB	2,071	596	1,120	3,787
	Eglin AFB	12,868	2,546	3,460	18,874
	Homestead AFB	3	-0-	248	251
	MacDill AFB	2,561	798	470	3,829
	Tyndall AFB	4,107	790	626	5,523
KANSAS	Fort Leavenworth	1,589	2,124	1,361	5,074
	Fort Riley	12,818	1,689	1,321	15,828
	McConnell AFB	1,713	259	398	2,370
	Forbes Field Ags	-0-	-0-	106	106
MD.	Aberdeen Proving Ground	2,806	406	5,335	8,607
	Fort Detrick	615	255	1,034	1,904
	Fort George Meade	6,890	1,499	4,725	13,120
	Fort Ritchie	876	62	700	1,638
	Annapolis NS (Incl. USNA)	674	652	3,213	4,539
	Havmedcom-Bethesda NMC	2,249	1,530	2,027	5,606
	Indian Head Nav Ord Sta	315	66	2,332	2,713
,	Patuxent River NAS	2,283	429	3,532	6,244

	Andrews AFB	2,818	610	1,498	4,926
MICHIGAN	Naval Air Fac, Detroit	203	45	100	348
	K. I. Sawyer AFB	1,420	123	187	1,730
	Kurtsmith AFB	-0-	-0-	689	689
MN.	Minn/St. Paul IAP ARS	-0-	-0-	162	162
NEBRASKA	Offutt AFB	6,366	1,828	1,096	9,290
NJ.	Fort Dix	1,299	192	967	2,458
	Fort Monmouth	939	307	7,100	8,346
	Picatinny Arsenal	37	73	3,884	3,994
	Lakehurst Nav Air Engr Ctr	520	64	1,900	2,484
	McGuire AFB	3,554	533	844	4,931
PA.	New Cumberland Army Depot	265	44	1,984	2,293
	Carlisle Barracks	255	417	436	1,108
	Letterkenny Army Depot	26	23	1,646	1,695
	Scranton Army Ammo Plant	23	11	1,049	1,083
	Willow Grove NAS	367	71	615	1,053
	Naval Base, Philadelphia	779	103	3,944	4,826
	Nav Ships Parts Ctrl Cir ICP	43	87	4,214	4,344
	Personnel Ctr - Philadelphia	13	62	2,824	2,899
	Industrial Center, Philadelphia	-0-	-0-	1,886	1,886

R.I.	Newport Navedtracen	1,537	1,706	4,137	7,380
	Quonset State Airport AGS	-0-	-0-	102	102
TEXAS	Fort Bliss	11,283	1,710	2,160	15,153
	Fort Hood	37,732	4,930	2,778	45,440
	Fort Sam Houston	5,536	2,582	3,850	11,968
	Red River Depot	18	12	877	907
	Corpus Christi Army Depot	10	8	893	911
	Kingsville NAS	934	272	305	1,511
	Dallas NAS	696	110	279	1,085
	Corpus Christi NAS	979	850	657	2,486
	Bergstrom AFB	11	1	405	417
	Brooks AFB	782	426	1,026	2,234
	Carswell AFB	27	2	233	262
	Dyess AFB	3,771	639	297	4,707
	Goodfellow AFB	2,191	386	397	2,974
	Kelly AFB	3,444	853	7,404	11,701
	Lackland AFB	13,061	2,096	2,311	17,468
	Laughlin AFB	708	532	326	1,566
	Randolph AFB	3,252	1,916	2,512	7,680
	Reese AFB	608	540	265	1,413
	Sheppard AFB	6,048	789	1,232	8,069

VA.	Pentagon - Army	1,352	2,253	3,063	6,668
	Arlington Hall Station	43	71	1,128	1,242
	Fort Belvoir	1,753	682	3,459	5,894
	Fort Eustis	4,807	637	1,819	7,263
	Fort Story	907	57	-0-	964
	Fort Lee	4,221	940	1,896	7,057
	Fort Monroe	305	522	1,417	2,244
	Fort Myer	1,741	394	2,077	4,212

- 24 Lour MUCK DELIO Ay
- 48 LOUR TRUCK DELIVERY

BASE SUMMARY- CONUS BASES WITH OVER 100 PERSONNEL

# DECEMBER 1994

			ENLISTED	OFFICER	CIVILIAN	TOTAL	
١. ٧	ALABAHA	(R )ANNISTON ARMY DEPOT	, 129	11	915	1,055	YES
V		FORT MCCLELLAN	2,757	402	839	3,998	YES
		(R )REDSTONE ARSENAL	1,628	405	8,460	10,493	yes
		FORT RUCKER	2,943	2,249	1,995	7,187	
		BERHINGHAM MAP AGS V	0	0	119	119	425
		MAXWELL AFB (INCL. GUNTER)	2,905	1,815	2,102	6,822	
	ALASKA	FORT RICHARDSON	3,437	411	1,111		yes
	ALASKA	FORT JONATHAN WAINWRIGHT		415	167	4,959	
			2,966			3,548	
		ADAK NAS	579	34	34	647	
		EIELSON AFB	2,478	224	216	2,918	
		ELMENDORF AFB	6,405	895	705	8,005	
	ARIZONA	(R )FORT HUACHUCA	5,498	1,240	2,289	9,027	
		YUMA PROVING GROUND	154	22	615	791	
		YUHA MCAS	3,491	435	235	4,161	
		(R )DAVIS-MONTHAN AFB	4,108	<b>5</b> 35	683	5,326	
		(R )LUKE AFB	5,110	592	692	6,394	
		PHOENIX AGS	0	0	305	305	
		TUCSON IAP AGS	0	0	145	145	
	ARKANSAS	PINE BLUFF ARSENAL	67	20	584	671	425
		LITTLE ROCK AFB	3,712	704	462	4,878	YES
	CALIFORNIA	SIERRA ARMY DEPOT	370	20	370	760	4
		FORT IRWIN	4,038	709	583	5,330	
		LOS ALAMITOS AFRC	0	0	183	183	
		OAKLAND ARMY BASE	28	25	497	550	
		PRESIDIO OF MONTEREY	2,597	455	1,333	4,385	
		(C2)FORT ORD	1,112	46	124	1,282	
		(C2)SACRAMENTO ARMY DEPOT	14	206	27	247	
		(C1)PRESIDIO OF SAN FRANCISCO	302	134	211	647	
		(C3)MARE ISLAND NAV SHIPYD	877	80	1,462	2,419	
		NAVAL HOSPITAL, LONG BEACH	343	85	114	542	

#### BASE SUHMARY- CONUS BASES WITH OVER 100 PERSONNEL

#### DECEMBER 1994

		ENLISTED	OFFICER	CIVILIAN	TOTAL
	•	,,			
CALIFORNIA	(C3)ALAHEDA NAS	1,810	180	1,076	3,066
	(R )SAN DIEGO NAVSTA	8,044	656	2,163	10,863
	SAN DIEGO NSC	272	86	2,818	3,176
	NORTH ISLAND NAS	7,326	1,239	2,616	11,181
	(C3)SAN DIEGO NTC	2,678	119	168	2,965
	MIRAMAR NAS	2,902	315	430	3,647
	SAN DIEGO NAVHOSP	2,911	1,149	1,228	5,288
	SAN DIEGO NAVSUBBASE	1,061	133	127	1,321
	CORONADO NAV AMPHIB BASE	3,884	719	1,093	5,696
	(C2)MOFFETT FIELD NAS	75	44	333	452
	(R )STOCKTON NAVCOMMSTA	77	5	105	187
	(C3)TREASURE ISLAND NAVSTA	1,236	149	337	1,722
	CONCORD NAVWEAPSTA	257	16	402	675
	EL CENTRO NAF	258	25	94	377
	(C2)NAVAL STATION, LONG BEACH	31	24	922	977
	SEAL BEACH NAVWEAPSTA	150	13	455	618
	(R )CHINA LAKE NAVWEAPCEN	857	129	88	1,074
	(C3)NAVAL HOSPITAL, OAKLAND	994	433	500	1,927
	(R )OAKLAND MSC	189	77	1,331	1,597
	NAVAL POSTGRADUATE SCH	198	1,321	1,103	2,622
	(R )PORT HUENEHE NCBC	1,172	204	3,986	5,362
	(R )LEMOORE NAS	2,341	268	644	3,253
	PT MUGU NAS	978	151	1,761	2,890
	FLEET ASW TRNG CTR PACIFIC	1,358	129	92	1,579
	FLT CHBT TRNG CTR PACIFIC	354	84	76	514
	BARSTOW MCLB	373	50	0	423
	(R )CAMP PENDLETON MCAS	31,873	2,734	1,813	36,420
	(C3)EL TORO MCAS	5,300	781	393	6,474
	SAN DIEGO HCRD	4,997	199	177	5,373
	(CZ)TUSTIN HCAS	3,024	392	81	3,497
	USMC MOUNTAIN WARFARE TRNG CT	224	18	0	242

# BASE SUMMARY- CONUS BASES WITH OVER 100 PERSONNEL

#### DECEMBER 1994

		ENLISTED	OFFICER	CIVILIAN	TOTAL	
		•				
CALIFORNIA (F	29 PALMS MC AIR/GRD CHBT CTR	7,257	545	501	8,303	
	LOS ANGELES AFB	646	1,248	1,242	3,136	
(F	BEALE AFB	2,752	310	280	3,342	
((	2)CASTLE AFB	1,930	281	224	2,435	
(F	DEDWARDS AFB	3,839	747	2,478	7,064	
	FRESHO AIR TERH AGS	0	0	113	113	
	TRAVIS AFB	6,133	1,360	911	8,404	
	HARCH AFB	2,726	461	847	4,034	
	MCCLELLAN AFB	2,348	446	4,708	7,502	
	ONIZUKA AFB/AMES RESRCH CTR	495	220	216	931	
	VANDENBERG AFB	2,505	647	916	4,068	
C	TRACY DEF DEPOT	24	7	2,365	2,396	
	PORT CARSON	15,954	2,002	1,794	19,750	425
	FITZSIHONS ARHY HED CTR	987	599	1,176	2,762	48.5
744192	ROCKY HTN ARSENAL /035mi	0	3	179	182	•
·	) PUEBLO ARHY DEPOT ACT	3	2	157	162	YES
	BUCKLEY AGB	0	0	275	275	425
	PETERSON AFB	4,569	2,410	1,946	8,925	425
((	2)LOWRY AFB	86	25	567	678	425
	USAF ACADEMY (DOD MERB/CGB)	1,102	1,021	1,093	3,216	485
(1	)DFAS DENVER CENTER -	124	19	5,380	5,523	425
CONNECTICUT (R	THE LONDON NAVSUBBASE	5,438	731	1,046	7,215	·
DELAWARE	DOVER AFB	4,056	516	739	5,311	
240000	FORT LESLIE J HCHAIR 855	. 485	462	327	1,274	
	WALTER REED ARMY MED CTR	1,986	1,605	2,897	6,488	425
	WASHINGTON NAVDIST HQ	2,609	1,303	11,589	15,501	425
	NAVAL AIR FACILITY WASH BC	335	49	69	453	423
240000	NAVAL SECURITY STATION	1,977	1,386	4,567	7,930	·
	MARINE BARRACKS, WASH D.C.	1,134	132	372	1,638	
	BOLLING AFB	1,547	607	838	2,992	485
	DMA_HYDRO/TOPOGRAPHIC_CTR	79	150	122	351	•

# BASE SUMMARY- CONUS BASES WITH OVER 100 PERSONNEL

#### DECEMBER 1994

		ENLISTED	OFFICER	CIVILIAN	TOTAL	
		,				
FLORIDA	HQ STRICOM, ORLANDO	4	52	469	525	425
	(C3)NAVAL TRAINING CTR ORLANDO	5,276	773	1,569	7,618	425
	PENSACOLA NAS	2,409	2,178	2,677	7,264	425
	CORRY STATION HTTC	2,075	81	146	2,302	YES
	(R )JACKSONVILLE NAS	4,925	999	3,632	9,556	425
	KEY WEST NAS	1,243	178	362	1,783	YES
	►TR )PENSACOLA NAVHOSP	528	234	274	1,036	425
	NAV ED & TRN PGH MGHT SPT ACT	233	31	883	1,147	
	► (C3)CECIL FIELD NAS	2,896	269	318	3,483	YES
	✓ MAYPORT NAVSTA	3,250	452	477	4,179	425
	✓ WHITING FIELD NAS	780	719	175	1,674	425
	(R )NAV COASTAL SYSTEMS CTR	463	81	1,274	1,818	
	PATRICK AFB	2,071	596	1,120	3,787	YES
	(R )EGLIN AFB	12,868	2,546	3,460	18,874	425
	(R )HOMESTEAD AFB	3	0	248	251	425
	(R )MACDILL AFB	2,561	798	470	3,829	425
	✓ TYNDALL AFB	4,107	790	626	5,523	485
GEORGIA	FORT BENNING	14,256	1,795	2,421	18,472	425
·	FORT GORDON	7,365	1,416	2,163	10,944	YES
	FORT GILLEM	652	315	296	1,263	485
	FORT STEWART	17,754	2,120	1,531	21,405	485
	FORT MCPHERSON	790	403	2,294	3,487	425
	NAVY RECRUITING AREA THREE	79	34	44	157	·
	ATLANTA NAS	289	57	92	438	425
	KINGS BAY NAVSUBBASE	2,865	255	1,032	4,152	425
	NV SUPPLY CORPS SCHOOL	74	295	45	414	
	ALBANY MCLB	938	122	1,544	2,604	425
	HOODY AFB	3,273	343	330		425
	ROBINS AFB	3,168	672	6,131	9,971	425
	SAVANNAH AFS	2	1	959		425
IIAWAH	FORT SHAFTER	17,180	2,804	3,892	23,876	

#### BASE SUMMARY- CONUS BASES WITH OVER 100 PERSONNEL

#### DECEMBER 1994

		ENLISTED	OFFICER	CIVILIAN	TOTAL	
HAWAH	NAVCAMS E. PACIFIC	1,098	83	370	1,551	
	(C3)BARBERS POINT NAS	.~ 1,483	210	198	1,891	
	(R )NAVAL BASE, PEARL HARBOR	5,748	1,042	4,279	11,069	
	CAMP H. M. SMITH	734	521	160	1,415	
	KANEOHE BAY MCAS	8,359	734	268	9,361	
	HICKAM AFB	2,468	651	1,134	4,253	
IDAHO	GOWEN FIELD	25	9	83	117	
	NUC PWR TRNG UNIT IDAHO FALLS	503	55	17	575	
Ì	(R )MOUNTAIN HOME AFB	2,806	317	331	3,454	
ILLINOIS	(R )ROCK ISLAND ARSENAL	125	58	3,976	4,159	425
	(C1)FORT SHERIDAN	215	56	32	303	425
	SAVANNA ARMY DEPOT ACT	2	2	325	329	425
	(R )GREAT LAKES NTC	19,361	317	1,209	20,887	425
	NAVAL HOSPITAL, GREAT LAKES	1,080	293	430	1,803	YES
	(C3)GLENVIEW NAS	313	46	94	453	425
	SCOTT AFB	3,456	2,181	2,824	8,461	425
	(C3)OHARE IAP ARS	0	0	387	387	425
INDIANA	(C2)FORT BENJAMIN HARRISON	1,194	291	546	2,031	425
	(R )CRANE NAVWEAPSUPPCEN	90	16	3,273	3,379	425
	(C2)GRISSOM AFB	5	3	407	415	425
	(D )DFAS INDIANAPOLIS CENTER	95	30	8,843	8,968	425
AHOI	(R )FORT DES MOINES	137	13	16	166	·
KANSAS	FORT LEAVENWORTH	1,589	2,124	1,361	5,074	4 25
V	FORT RILEY	12,818	1,689	1,321	15,828	YES
	9TH MARINE CORPS DISTRICT	363	55	124	542	. 1
	MCCONNELL AFB	1,713	259	398	2,370	YES
	FORBES FIELD AGS	0	. 0	106	106	425
KENTUCKY	FORT CAMPBELL	20,110	2,884	1,812	24,806	425
<del>-</del>	(R )FORT KNOX	9,639	1,216	2,731	13,586	425
	(R )LOUISVILLE NWC	11	5	975	991	425
	STANDIFORD FIELD AGS	0	0	141	141	

(CONTINUED)

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#### BASE STARTARY CONUS BASES WITH OVER 100 PERSONNEL

#### DECEMBER 1994

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	ENLISTED	OFFICER	CIVILIAM	TOTAL
		\$		
COLUMN DELEANS HIL OC TERHINAL	201	45		
		43	223	469 42
(R IFORT BOLK	10,950	1,175	1 444	1.77 工事 (6%)(\$5)
		<b>-</b> 9.43/-	1,484	13,609 48
NEW ORLEARS HAS	200	39	374	
NEW ORLEANS HSA		7		613 45
A CONCERNS HOW	772	111	1,632	1,915 425
GIN HARINE CORPS DIVISION				1,915
<ul><li>( ) 1 を実験機構集 ぎ 原</li></ul>	827	206	212	1,259
(R )HARRSDALE AFB		4.2		
	4,537	636	626	5,799 4 ES
MINTER HARBOR MAVSECGRUACT	396			
. * : X (. 1970) (2.5)	2,4	20	52	468
(R )RRUNSWICK NAS	1,362	192	-4.	
	2,002	172	500	2,054
CUTCER NAV CONH UNIT	202			
(Adam dhimin)			41	15)
(CE)LORING AFB	14	<b>X</b>	148	
MARRY DIAHOND LABORATORIES		, T	,,40	165
A MAN DARHOND LABORATORIES	9	16	2,934	2,959
ATTERDEEN PROVING GROUND		f = f		6,75%
- A A B X X X X X X X X X X X X X X X X X	2,806	466	5,335	0,607 425
(R DECEL DETRICK		<u> </u>		1
	615	255	1,034	1,904 455
CR DECENT CECRCE G MEADE	6,896			8
日本 (本事的和 82% 87 ) - 第二 - 第二 - 第二	01038	1,499	4,725	13,120 48 S
CR DEDRY RIVOLIE	876			
		62	700	1,636 4.25
HEISTER FIELD NAV OUT LDG FLD	141			<ol> <li>おりがないたという。</li> </ol>
1.88 1.16 (4.0° E. 4.5 (4.0° E. 4.5 (4.0° E. 4.0° E. 4.0° E. 4.0° E. 4.0° E. 4.0° E. 4.0° E. 4.0° E. 4.0° E. 4	4 77			150
AMBADOLTS NSCINCL USNA)	674	652	3,213	
MACHERICAN ACTION AND ALCO				4,539 4ES
NAVIEDCON-BETHESDA MIC #53	. 2,249	1,530	2,027	5,608 45 5
CR JINDIAN HEAD NAV ORD STA			: ;	5,808 YES
ON CONTRACT NO.	, 315	66	2,332	2,713 44.5
TR PATULENT RIVER NAS	0 tor			77-
	€,283	429	3.552	6,244 455
PARONEWS AFE 4453	2,518	6103		
ACENTORY DEVENS		944.2	1,478	4,726 49 S
Services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of the services of th	1,063	168	408	
ER JUSA NATZCK RSCH & DEV CTR			7 700	1,639
WASCH & DEA CLE	. 64	39	943	1,066
CC3) SOUTH NEWHOUTH NAS  PARSSON AFB  OTAS AGE		* * * * * * * * * * * * * * * * * * * *		- 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
	40)	52	213 👙	666
HANSON AFE	745			
	747	843	1,984	3,574
OTAS AGE	•			
	•	V 3	255	255
MESTOVEP ARB	O	4		
DETROYT ARSENAL	· · ·		526	526
DETROYT ARSENAL	73	86	5,226	
TESTHATAL AND CO.			5,226	5,275
(C3) MAPAL ATH FACILITY, DETROIT	203	45	100	7
(C3)K I SANYER AFB			77	348 485
	1,420	123	167	1,730 YES
(CZ)MURISHITH AFB	+ 2	y <b>ξ</b>		
	0 .	0	689	689 YES
等 - \$1.43622				

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(C)=CLOSORE (R)=REALIGNHENT (D) PHRD CONSOLIDATION (CI)=BRAC I (C2)-BRAC II (C3)-RRAC III

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16:17 Tuesday, Merch 7, 1995

#### BASE SURMARY- CONUS BASES WITH OVER 100 PERSONNEL

#### DÉCEMBER 1994

		Š	ENLISTED	OFFICER	CIVILIAN	TOTAL	
		¥.					
: ;	HINH/ST PAUL TAP ARS	***	•	0	162	16 <b>z</b>	45
	PASCAGOULA NAVSTA		1,250	192	1,799	3,241	425
1	(R )GULFEORT NOSC	7	780	70	337	1,187	465
1	(R HERIDIAN NAS		1,390	369	228	1,987	485
	COLUMBUS AFB		684	531	261	1,476	425
•	R IRCESLER AFB		5,334	466	1,572	7,372	455
(	R FORT LEONARD MOOD	ණ. :	5,822	698	1,485	8,005	425
:	R DATCON ST LOUIS (AVSCON)		71	12	3,846	3,929	425
	MITEHAN AFB	\$4	3,042	319	361	3,722	425
(	D JOFAS KANSAS CXTY CENTER		178	40	1,224	1,402	425
(	R THACHSTROM AFB	ं	3,584	657	287	4,526	425
:	LINCOLN MAP ACS		0	•	116	116	
(	R POFFUTT AFB		6,366	1,828	1,096	9,290	425
	FACCON HAS		957	138	320	1,415	
:	NELLIS AFB	2.4	6,273	685	762	7,720	
	ARRY COLD REGIONS RSCH LAB		0	\$	365	370	
;/`i	PORTSHOUTH NAV SHIPYD	**	223	· 79	2,128	2,430	
(6	( ) (ORT DIX	13. 13.	1,299	192	967	2,458	425
(1	t 35000 HONHOUTH	) };	939	307	7,200	8,346	425
₹	DPICATINHY ARSENAL		37	73	3,884	3,994	45.5
	CARLE NAVWEAPSIA		585	92	1,469	2,166	
	LAREMURST HAV ATR ENGR CTR	C'	520	64	1,900	2,484	425
	HCGUIRE AF8	4.1 V	3,554	533	844	4,931	425
(R	MHITE SANDS HISSILE RANCE	<b>秋</b> 名	704	95	2,225	3,024	
	CAMMON AFB		4,276	462	339	5,077	eri i ja Projektija
1 4	MOLLOHAN AFB	Š.	4,044	518	644	5,206	
1 3	KIRTLAND AFB		3,138	1,377	1,806	6,321	
	FORT DRUM	8	9,265	1,237	1,097	11,599	yers
· ·	SENECA ARMY DEPOT		9	. 2	155	166	
: { ; }	WATERVLIET ARSENAL		. 0	7	583	590	
	WEST POINT HILRES	. i.,	. 877	869	1,417	3,163	
	از کارکومرفان (۳۰	y' '					1.1

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#### BASE SUMMARY- CONUS BASES HITH OVER 100 PERSONNEL

#### DECEMBER 1994

		ENLISTED	OFFICER	CIVILIAN	TOTAL	
	•	•				
NEW YORK	SCOTIA NAVAL ADM BALLSTON	1,306	143	351	1,800	
	1ST MARINE CORPS DISTRICT	165	32	39	236	
•	(R )GRIFFISS AFB	1,952	325	1,814	4,091	
	(C3)PLATTSBURGH AFB	1,017	127	210	1,354	
NORTH CAROLINA	FORT BRAGG	37,736	5,784	3,979	47,499	yes
	SUNNYPOINT MIL OCEAN TERM	7	6	150	163	425
	(R )CAMP LEJEUNE MCB	32,060	2,091	<b>8</b> 66	35,017	425
	CHERRY POINT HCAS	7,071	994	2,151	10,216	425
	NEW RIVER MCAS (HELICOPTER)	3,795	595	95	4,485	425
	CHARLOTTE/DOUGLAS IAP AGS	0	0	107	107	425
	(R )POPE AFB	3,952	536	281	4,769	425
	SEYMOUR JOHNSON AFB	3,770	382	409	4,561	425
NORTH DAKOTA	GRAND FORKS AFB	3,291	632	292	4,215	
	MINOT AFB	3,920	657	354	4,931	
ОНІО	NAVY RECRUITING AREA4, COLUMBU	176	11	8	187	
	(C2)RICKENBACKER AGB	5	9	168	182	425
	SP FLD-BECKLEY MAP AGS	0	0	112	112	
	(R )WRIGHT-PATTERSON AFB	3,224	3,917	11,782	18,923	725
	YOUNGSTOWN MAP ARS	0	0	264	264	
	(C3)NEWARK AFS	44	14	819	877	425
	COLUMBUS DEF DEPOT	198	58	4,662	4,918	425
	(C3)ELECTRONICS CTR - DAYTON	0	10	1,878	1,888	425
	(D )DFAS COLUMBUS CENTER	0	0	4,372	4,372	425
	(D )DFAS CLEVELAND CENTER	0	0	4,963	4,963	YES
OKLAHOMA	MCALESTER ARMY AHHO PLANT	9	4	271	284	425
	FORT SILL	13,083	1,395	1,801	16,279	425
	ALTUS AFB	2,355	227	375	2,957	yes
	TINKER AFB	6,883	1,545	6,340	14,768	425
	VANCE AFB	395	497	90	982	425
OREGON	(R )UMATILLA DEPOT	4	5	126	135	
	PORTLAND IAP AGS	0	0	249	249	•

(CONTINUED)

#### DECEMBER 1994

	ENLISTED	OFFICER	CIVILIAN	TOTAL	
. (D )NEW CUMBERLAND ARMY DEPOT	265	44	1,984	2,293	445
CARLISLE BARRACKS	255	417	436	1,108	48.5
(R )LETTERKENNY ARMY DEPOT	26	23	1,646	1,695	452
SCRANTON ARHY AHHO PLANT	23	11	1,049	1,083	425
WILLOW GROVE NAS	367	71	615	1,053	425
(R )NAV AVIATION SUPPLY DEFICE	19	78	2,468	2,565	,
NAVAL BASE,PHILADELPHIA	779	103	3,944	4,826	425
(R )NAV AIR DEV CTR, WARMINSTER	31	43	1,591	1,665	•
(R )NAV SHIPS PARTS CTRL CTR ICP	43	87	4,214		yes
GR. PITTSBURGH IAP	0	0	345	345	•
HARRISBURG OLMSTED IAP-AGS	0	0	123	123	
(C3)PERSONNEL CTR - PHILA	13	62	2,824	2,899	YES
INDUSTRIAL CTR - PHILA	0	0	1,886	1,886	465
NEWPORT NAVEDTRACEN	1,537	1,706	4,137	7,380	466
QUONSET STATE AIRPORT AGS	0	0	102	102	yes
(R )FORT JACKSON	7,334	519	1,326	9,179	465
	3,141	347	1,730	5,218	423 425
(C3)CHARLESTON NAVSTA	86	18	1,730	118	90-
NAVAL HOSPITAL, CHARLESTON	3,433	442	349	4,224	723
BEAUFORT MCAS		239	246	6,272	YES
PARRIS ISLAND MCRD	5,787 4,059	611	714	5,384	725
(R )CHARLESTON AFB	4,713	581	400	5,694	yes
(R )SHAW AFB	3,300	421	338	4,059	५६ऽ
ELLSWORTH AFB	6,495	267	569	7,331	yes
(R )MEMPHIS NAS	50	77			•
ARNOLD AFB				134	425 425
NASHVILLE METRO ARPT-AGS	0	0	136	136	723
(D )MEMPHIS DEF DEPOT	0		5,804	5,804	ί
FORT BLISS	11,283			15,153	yes
(R )FORT HOOD	37,732			45,440	425
(R )FORT SAM HOUSTON	5,536	2,582		11,968	483
(D )RED RIVER DEPOT	18	12	877	907	455

(CONTINUED)

TEXAS

SOUTH CAROLINA

SOUTH DAKOTA
TENNESSEE

#### BASE SUMMARY- CONUS BASES WITH OVER 100 PERSONNEL

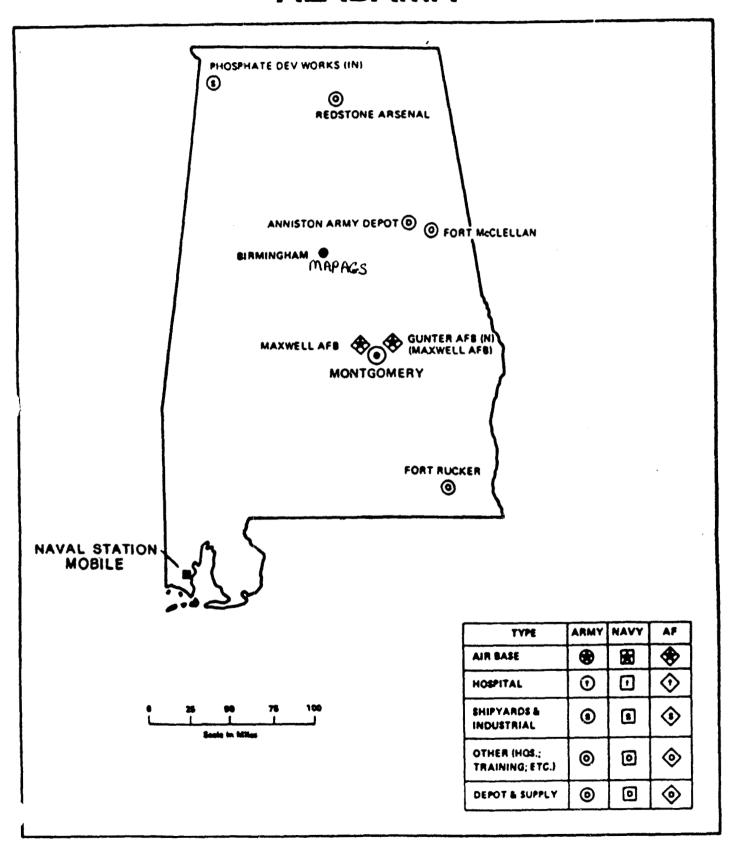
#### DECEMBER 1994

		ENLISTED	OFFICER	CIVILIAN	TOTAL	
TEXAS	. CORPUS CHRISTI ARMY DEPOT	10	8	893	911	485
TEAR	(R )KINGSVILLE NAS	934	272	305	1,511	। ५६८
	(C3)DALLAS NAS	696	110	279	1,085	425
	CORPUS CHRISTI NAS	979	850	657	2,486	425
	NAVY RECRUITING AREA 7,DALLAS	232	13	22	267	1
	(C2)BERGSTROM AFB	11	1	405	417	466
	(R )BROOKS AFB	782	426	1,026	2,234	4ES
	(C2)CARSWELL AFB	27	2	233	262	425
		3,771	639	297		•
	(R )DYESS AFB	•	386	397	4,707	425
	GOODFELLOW AFB	2,191			2,974	425
	KELLY AFB	3,444	853	7,404	11,701	455
	ER DLACKLAND AFB	13,061	2,096	2,311	17,468	425
	LAUGHLIN AFB	708	532	326	1,566	485
	(R )RANDOLPH AFB	3,252	1,916	2,512	7,680	पृष <u>्</u> ड
	REESE AFB	608	540	265	1,413	465
	(R )SHEPPARD AFB	6,048	789	1,232	8,069	425
HATU	CAMP W G WILLIAMS	90	25	536	651	
	(R )TOOELE ARMY DEPOT	15	8	797	820	
	HILL AFB	3,805	661	4,890	9,356	
	SALT LAKE CITY IAP AGS	0	0	151	151	
	OGDEN DEF DEPOT	3	3	2,666	2,672	
VIRGINIA	PENTAGON - ARMY	1,352	2,253	3,063	6,668	yes
	ARLINGTON HALL STA	43	71	1,128	1,242	425
	(R )FORT BELVOIR	1,753	682	3,459	5,894	YES
	FORT EUSTIS	4,807	637	1,819	7,263	yes
	FORT STORY	907	57	0	964	425
	FORT LEE	4,221	940	1,896	7,057	425
	FORT MONROE	305	522	1,417	2,244	425
	FORT MYER	1,741	394	2,077	4,212	425
	RADEORD ARHY AMMO PLANT	3	4	110	117	•
	(C3)VINT HILL FARMS STA	264	52	1,040	1,356	

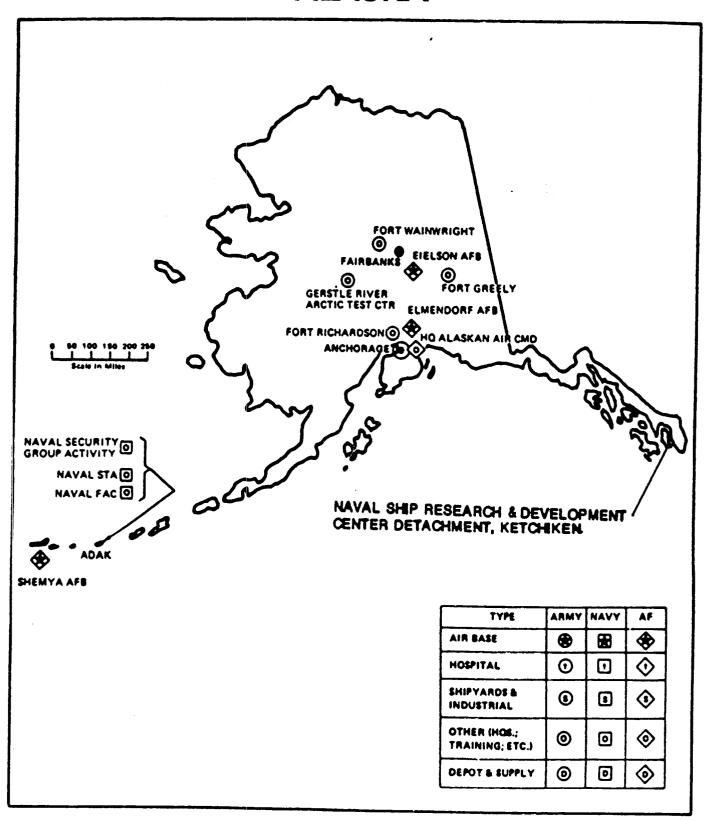
(CONTINUED)

#### MAP NO. 1

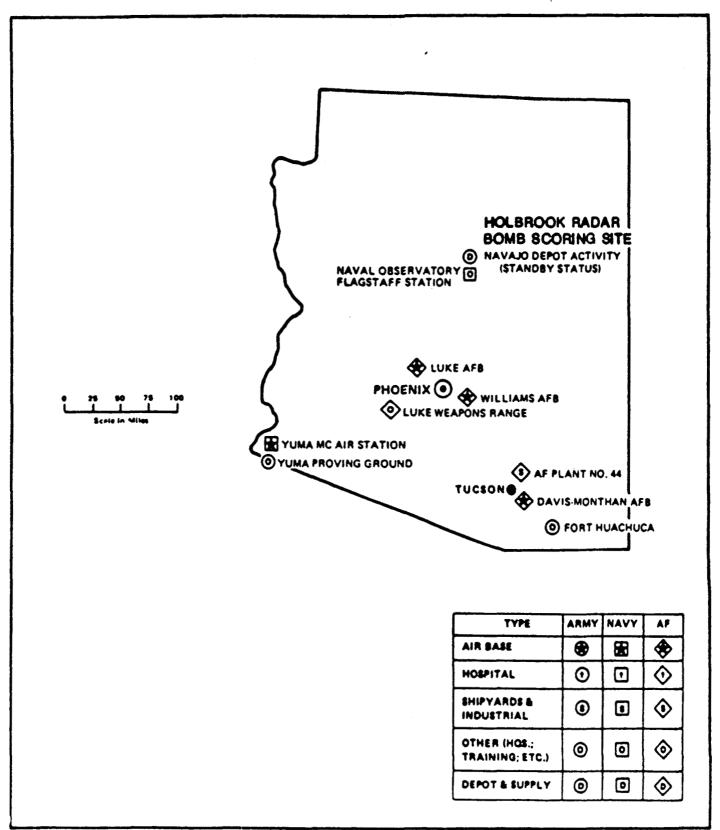
#### **ALABAMA**



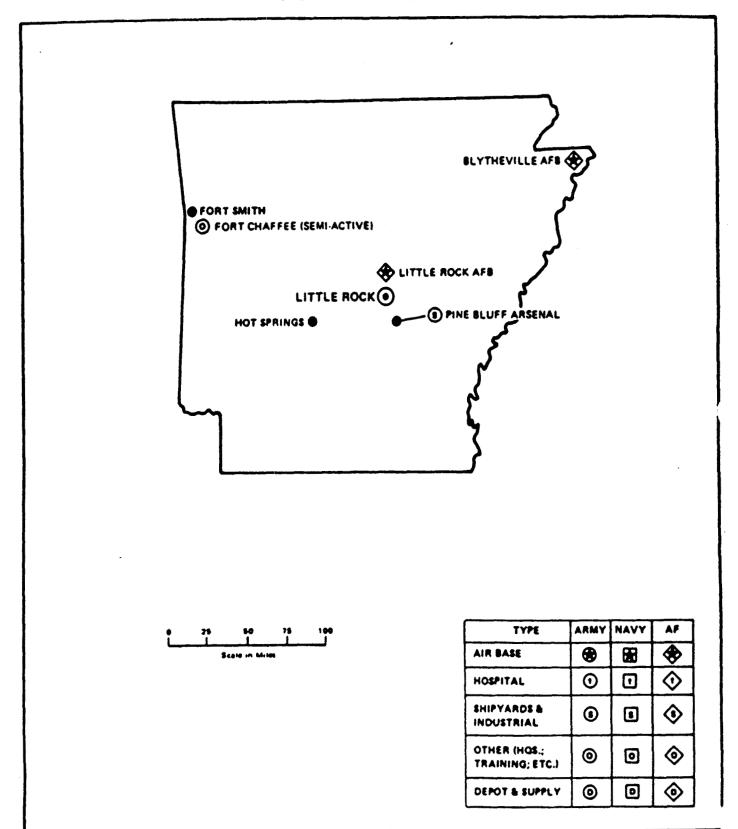
#### **ALASKA**



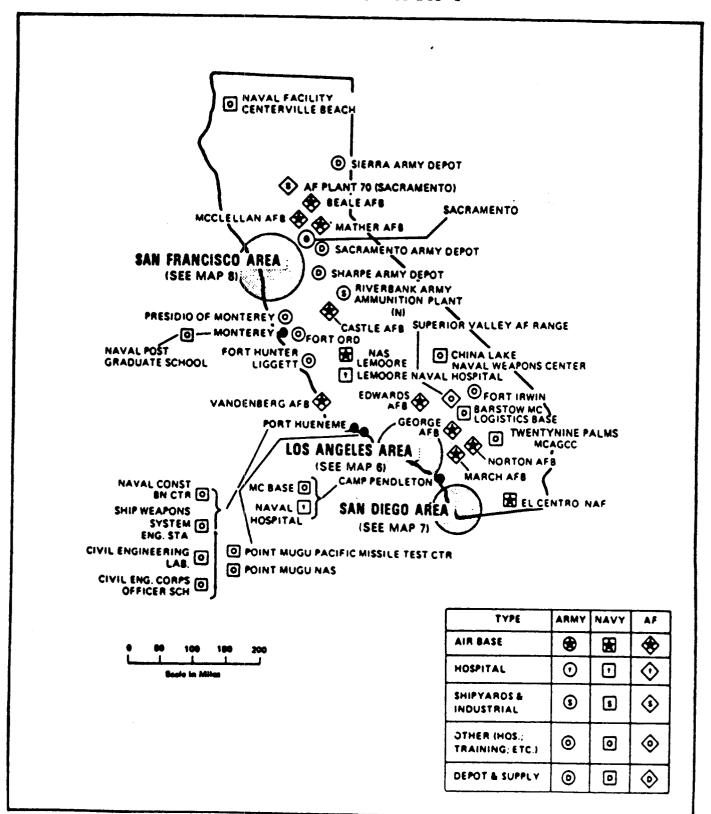
### ARIZONA



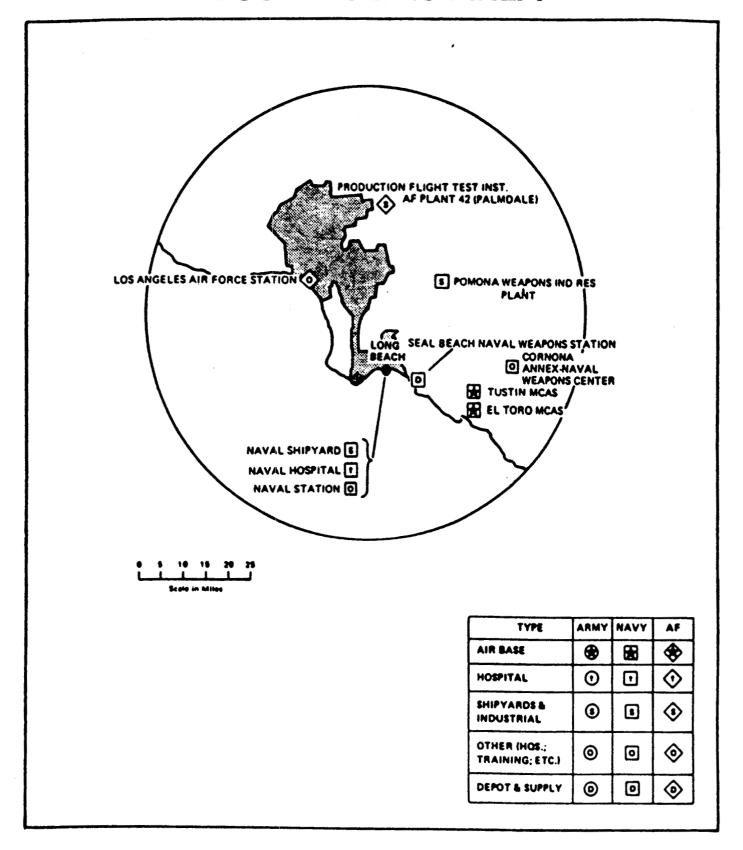
### **ARKANSAS**



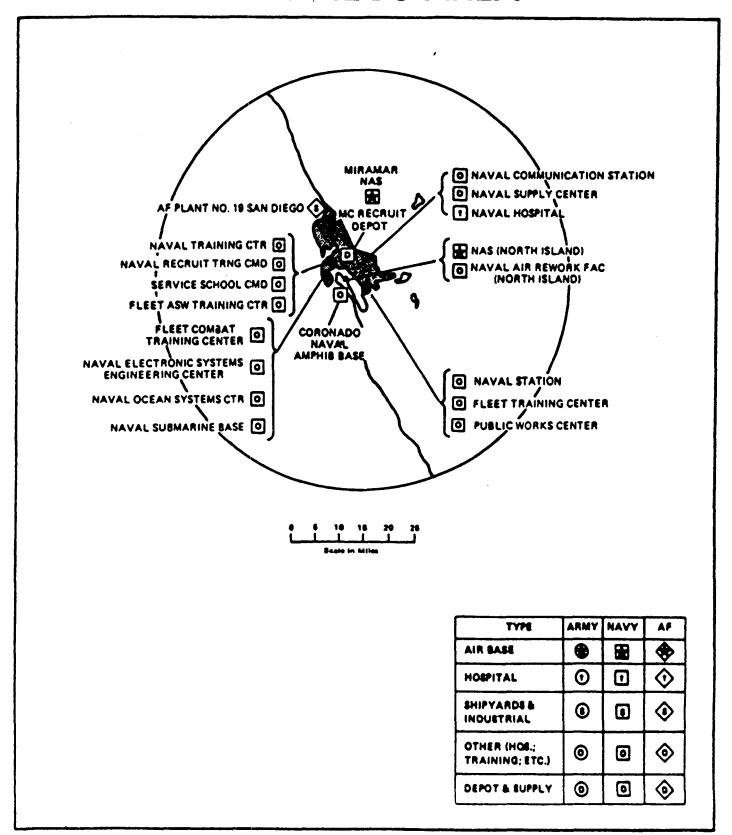
#### **CALIFORNIA**



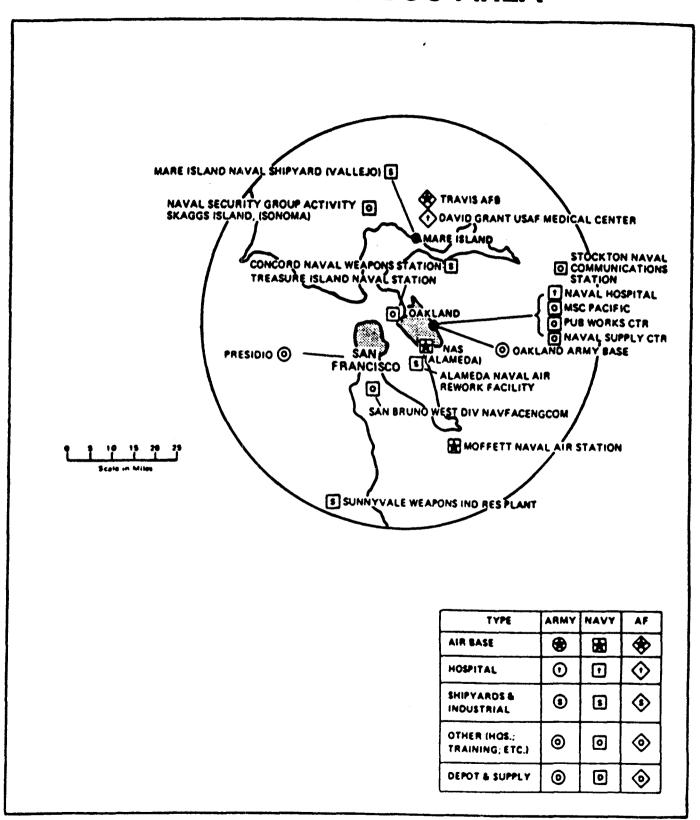
#### LOS ANGELES AREA



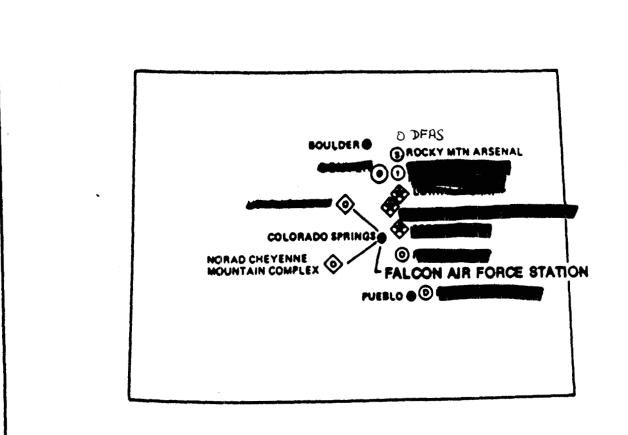
## **SAN DIEGO AREA**



## SAN FRANCISCO AREA



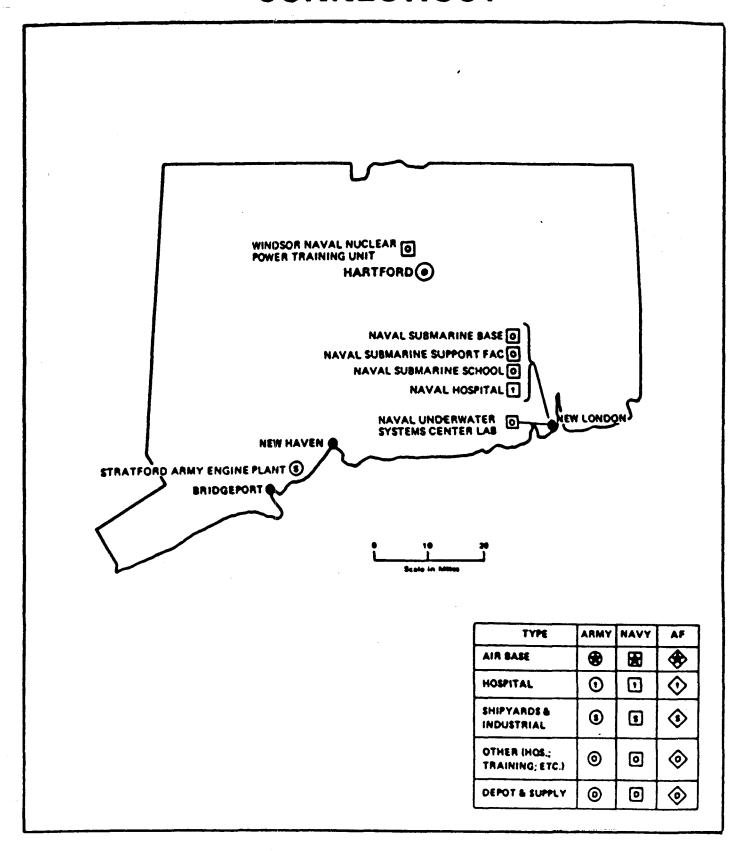
## **COLORADO**



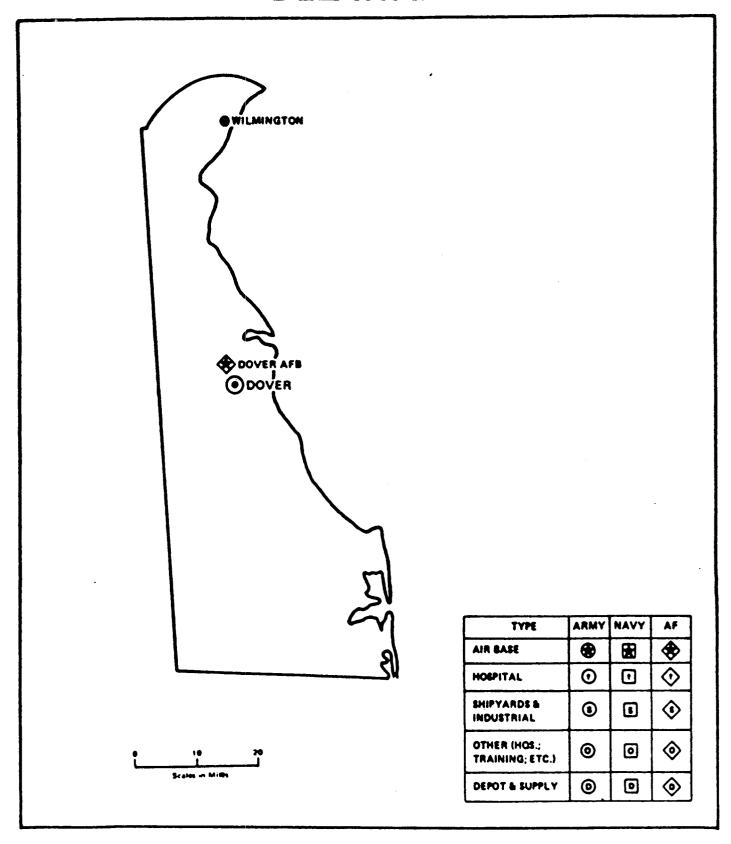


TYPE	ARMY	NAVY	AF
AIR BASE	●	88	<b>♦</b>
HOSPITAL	0	0	$\Diamond$
SHIPYARDS &		1	<b>③</b>
OTHER (HOS.; TRAINING; ETC.)	0	0	<b>③</b>
DEPOT & SUPPLY	0	0	<b>③</b>

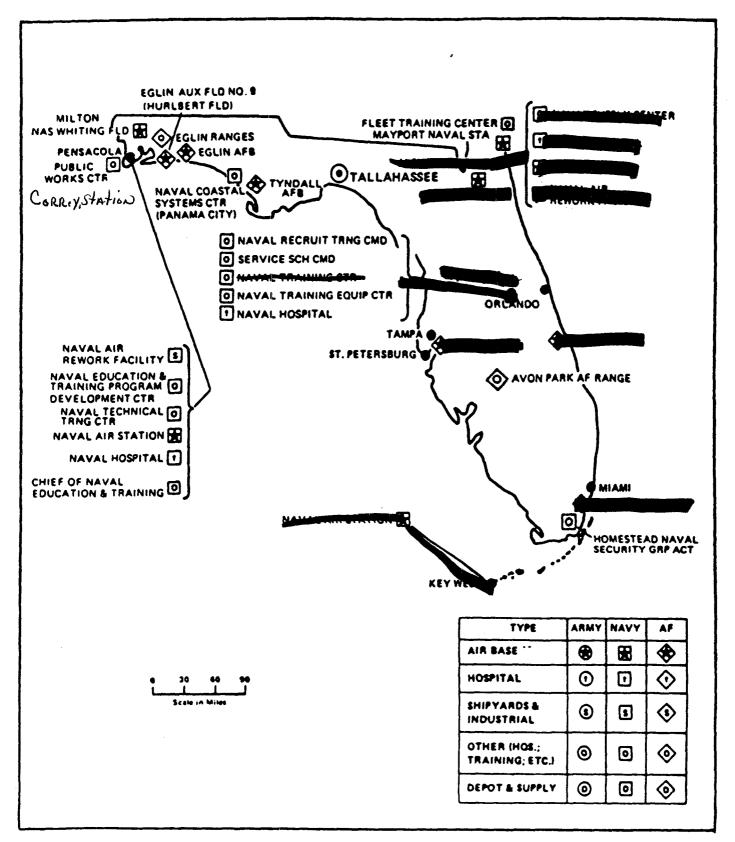
## CONNECTICUT



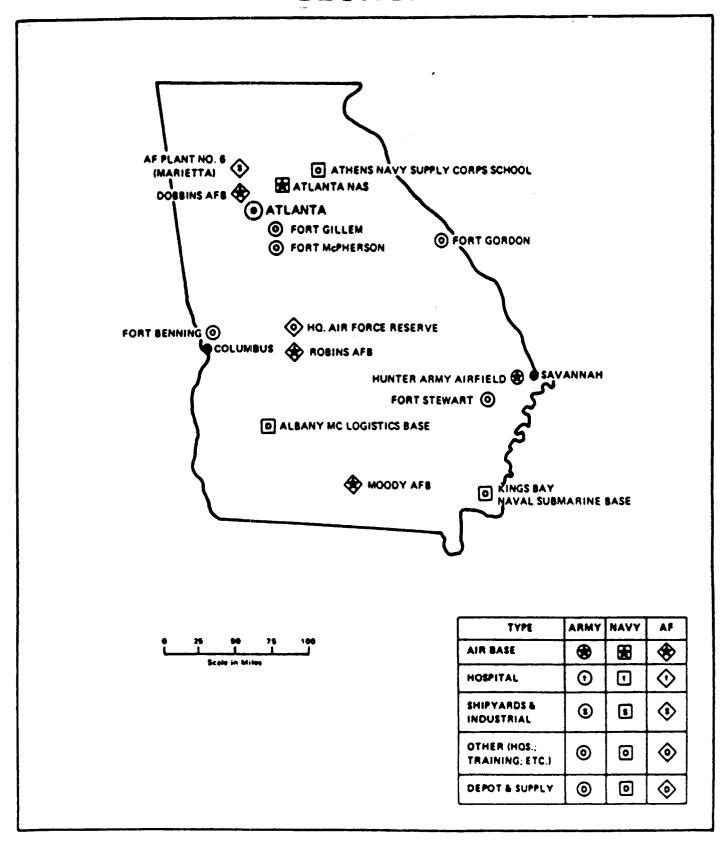
## **DELAWARE**



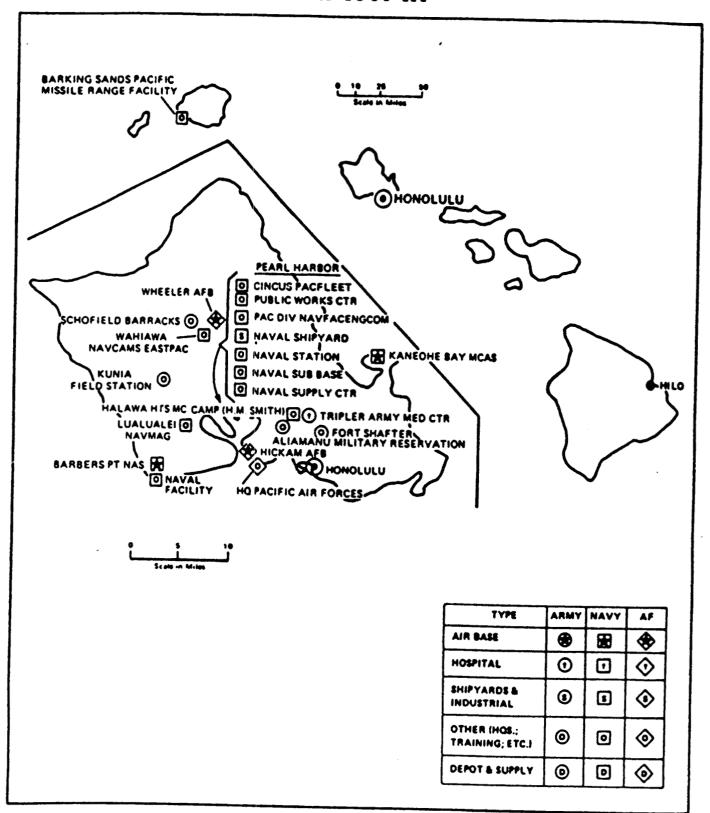
#### **FLORIDA**



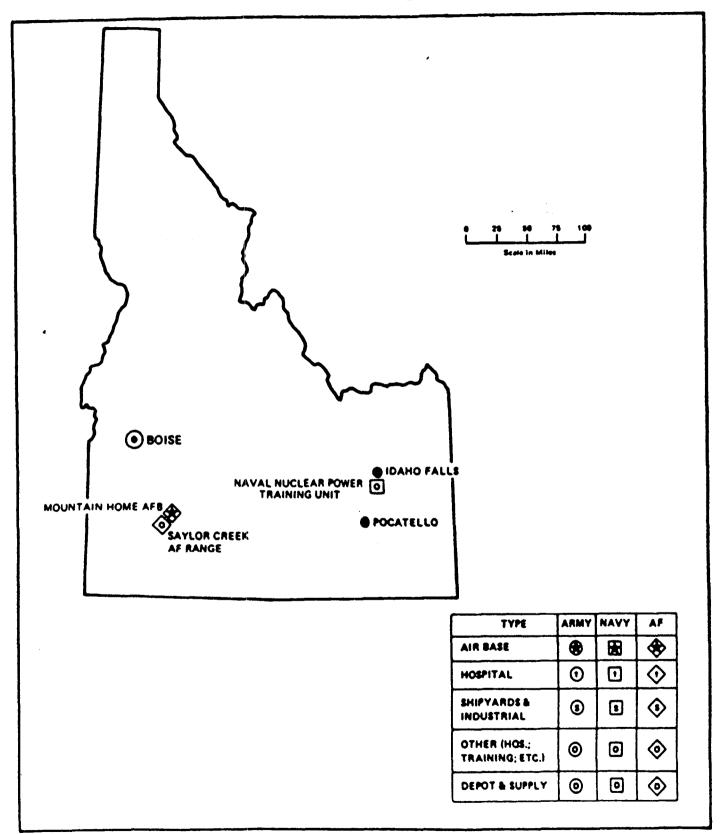
#### **GEORGIA**



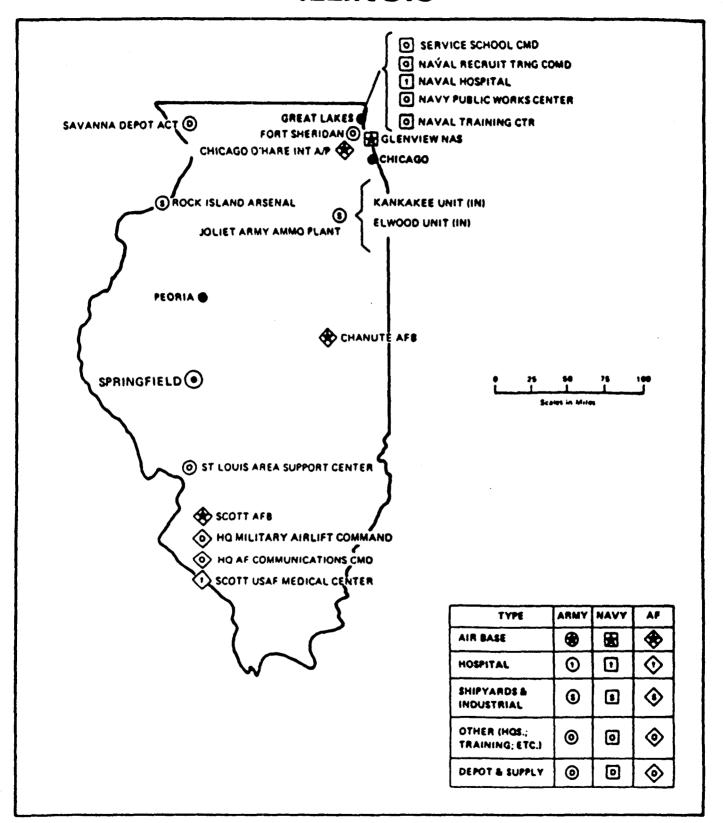
#### HAWAII



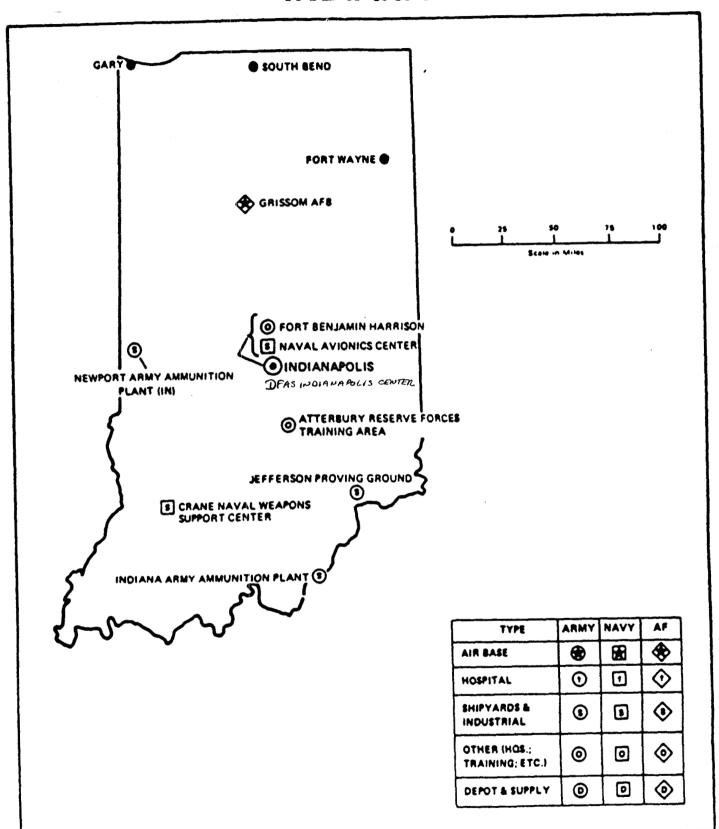
### **IDAHO**



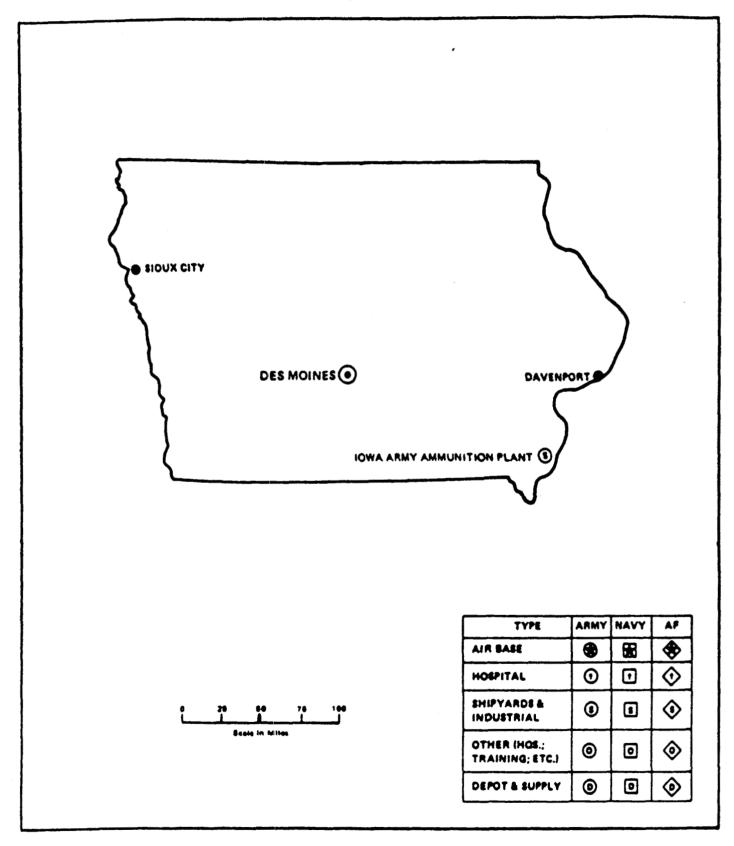
## ILLINOIS -



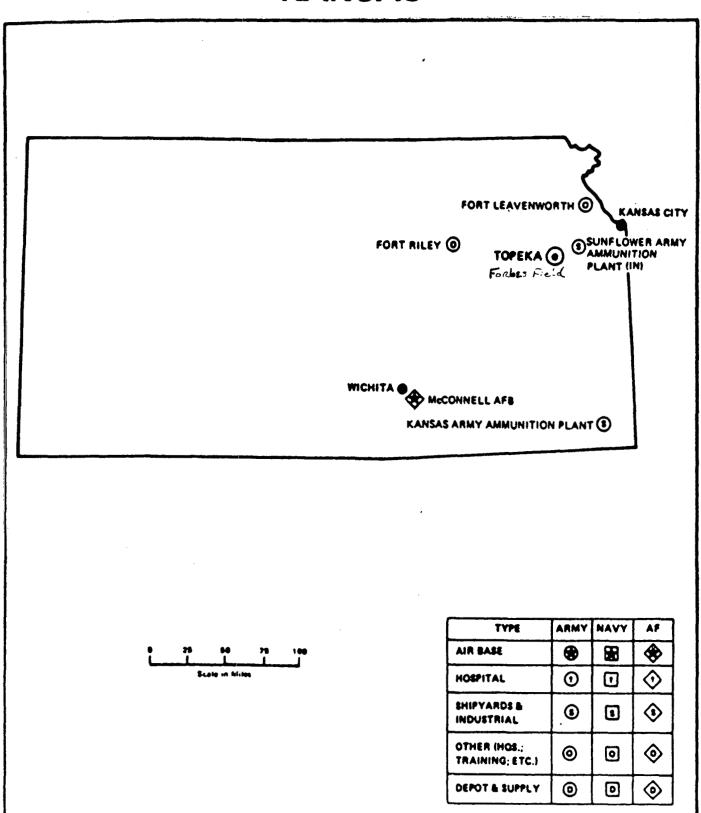
### **INDIANA**



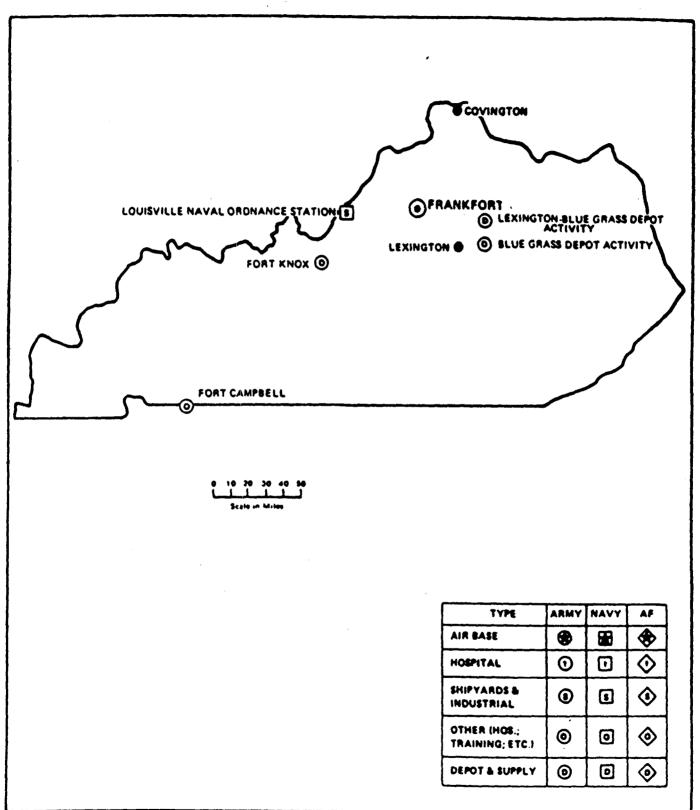
## **IOWA**



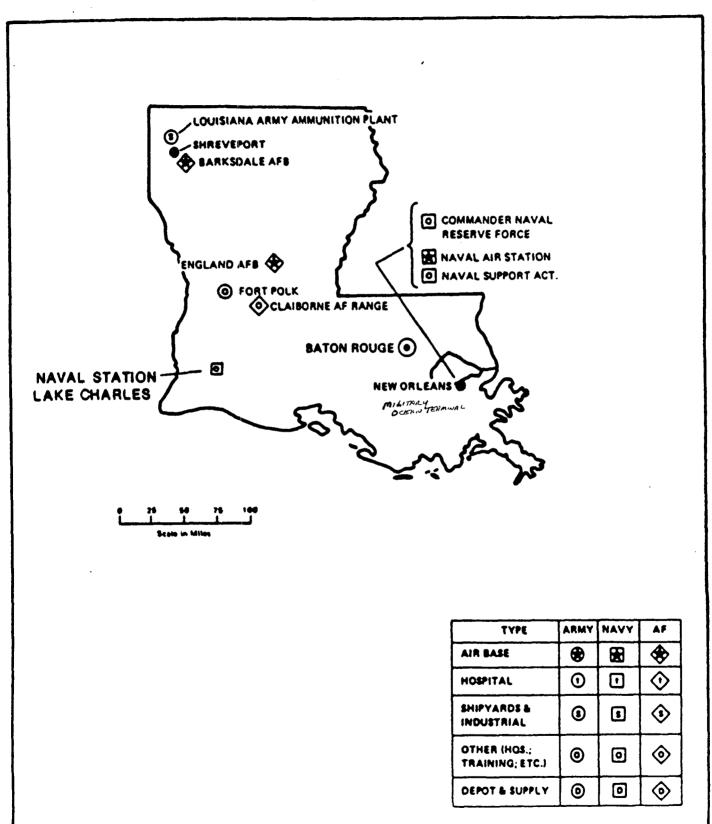
#### **KANSAS**



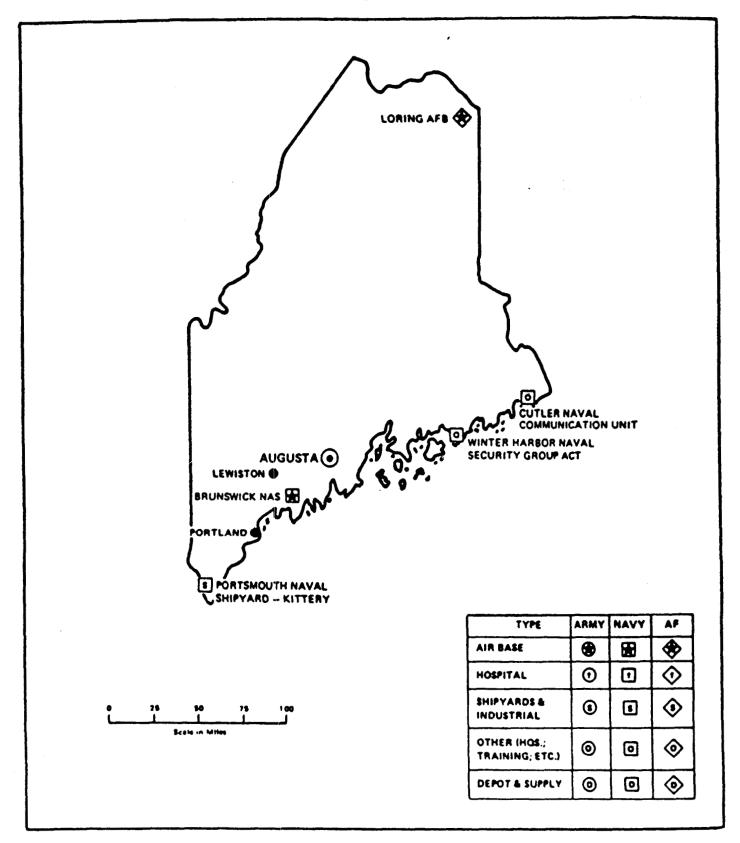
### **KENTUCKY**



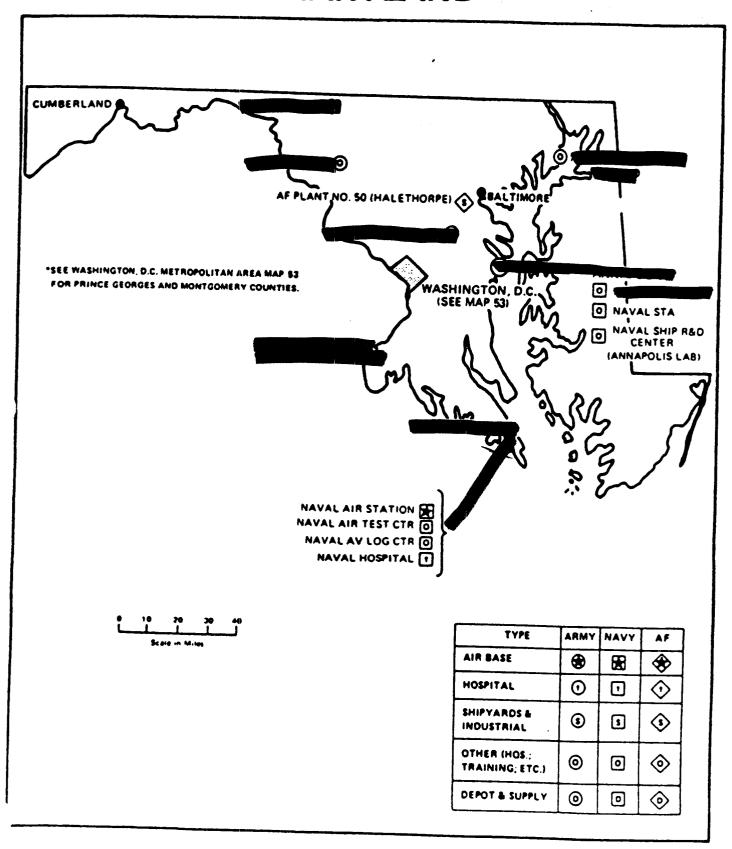
#### **LOUISIANA**



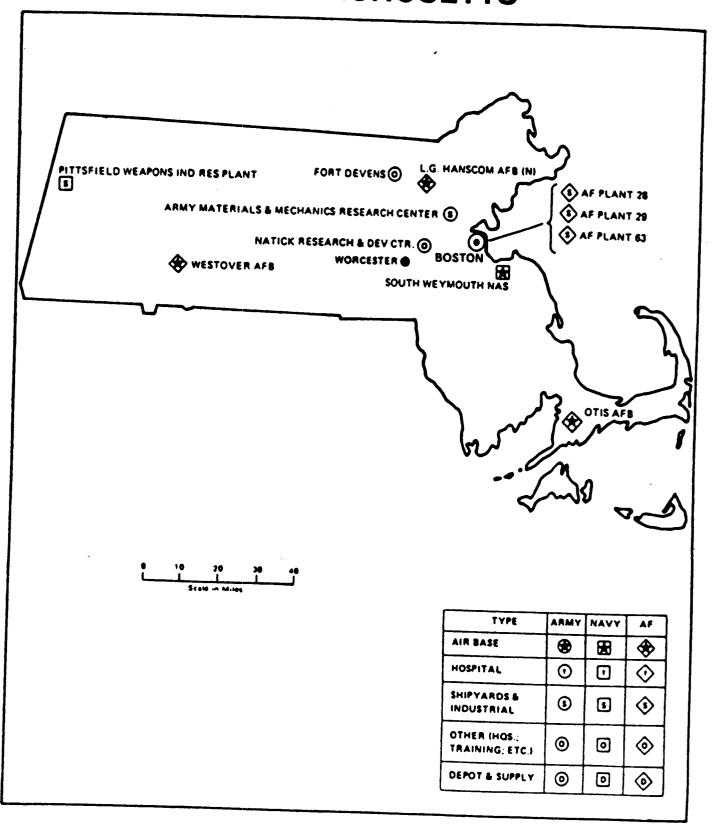
#### **MAINE**



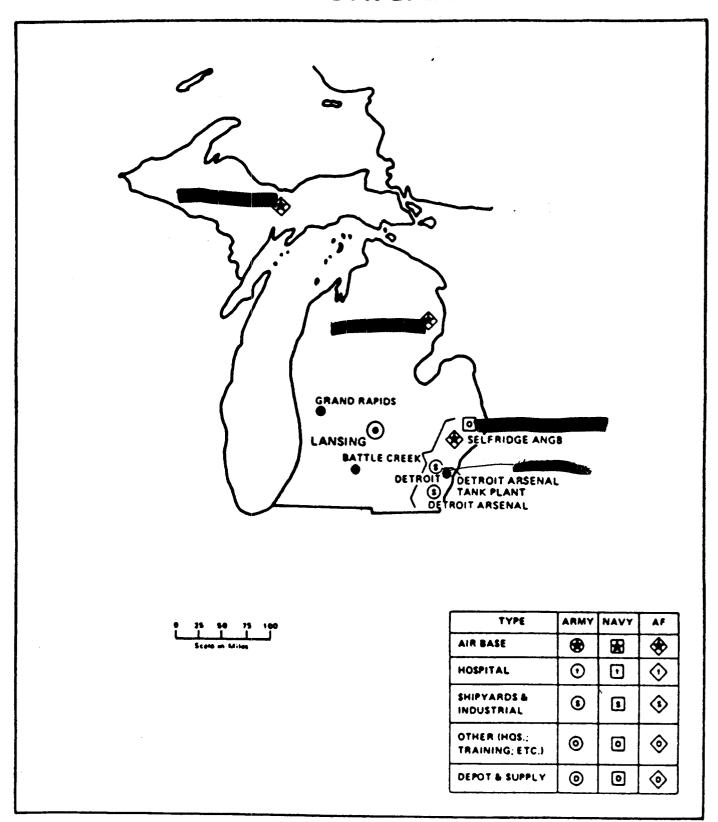
#### **MARYLAND**



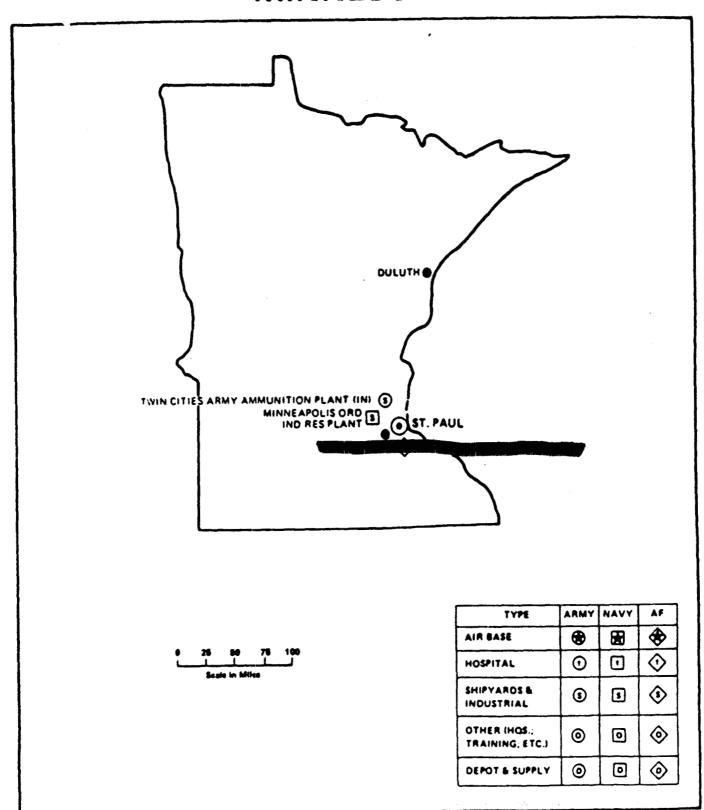
# **MASSACHUSETTS**



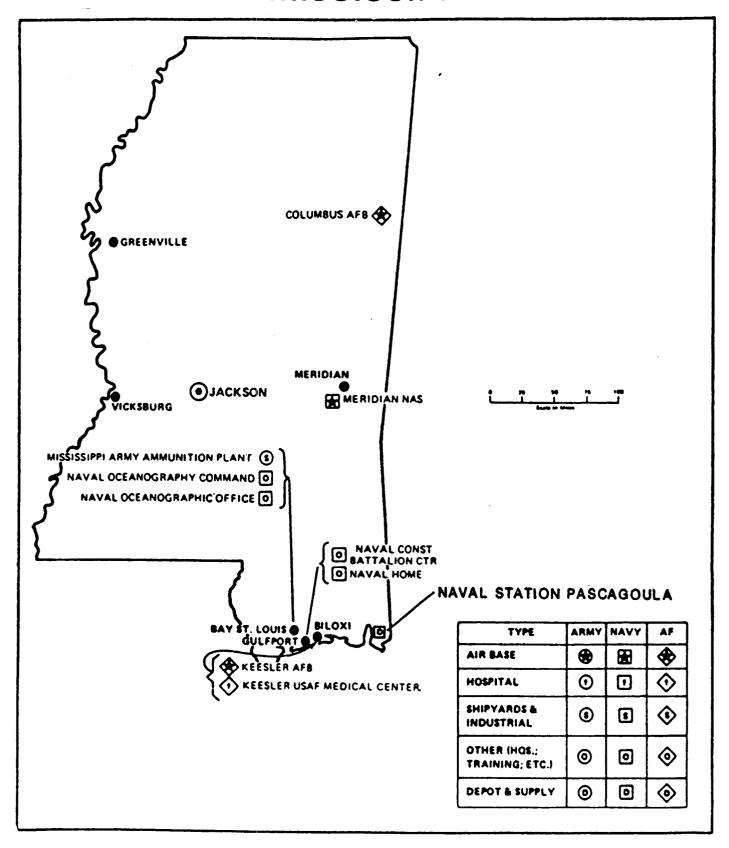
## **MICHIGAN**



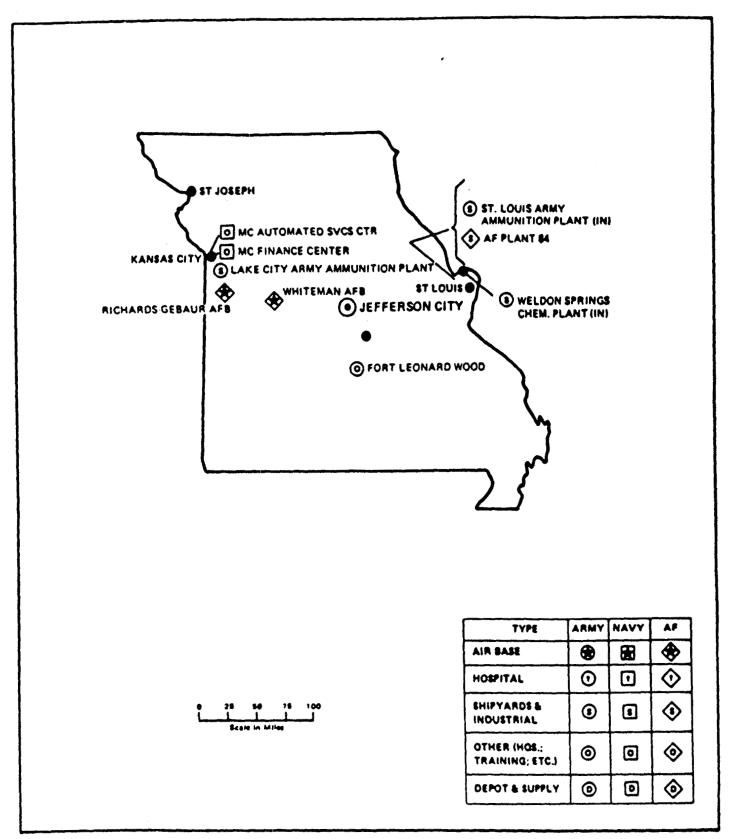
## **MINNESOTA**



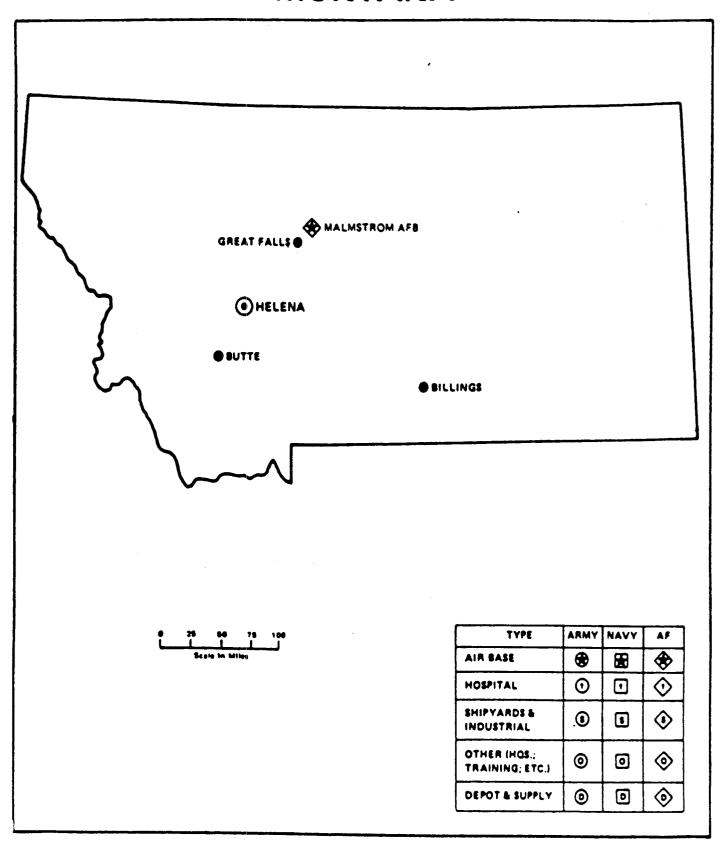
#### **MISSISSIPPI**



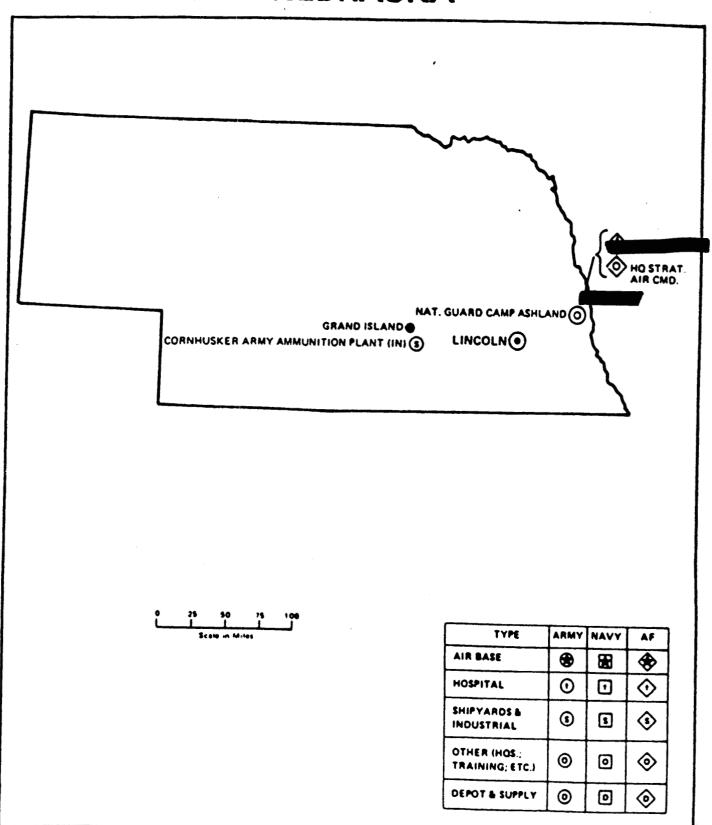
### **MISSOURI**



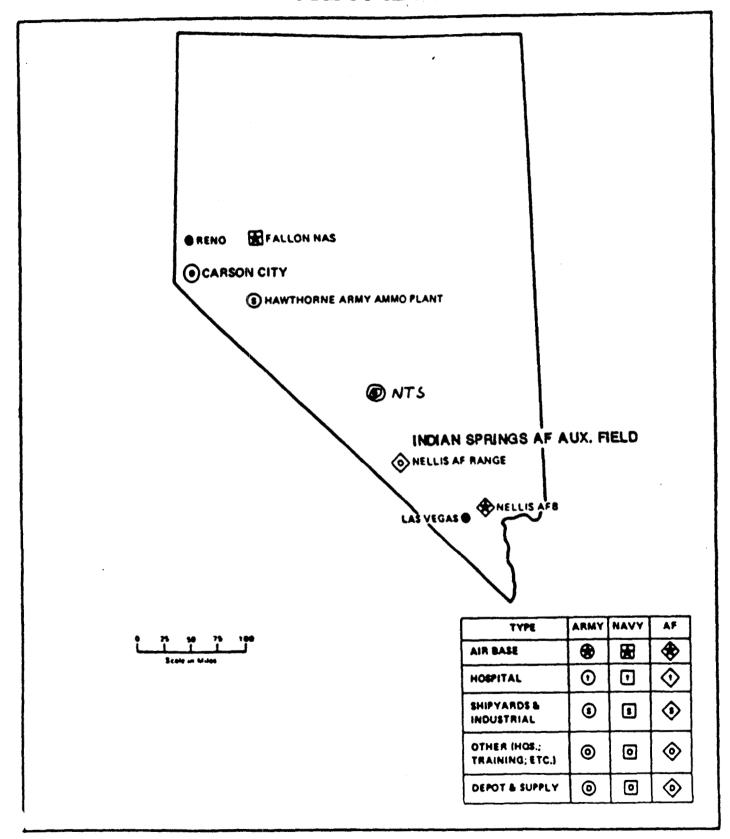
### **MONTANA**



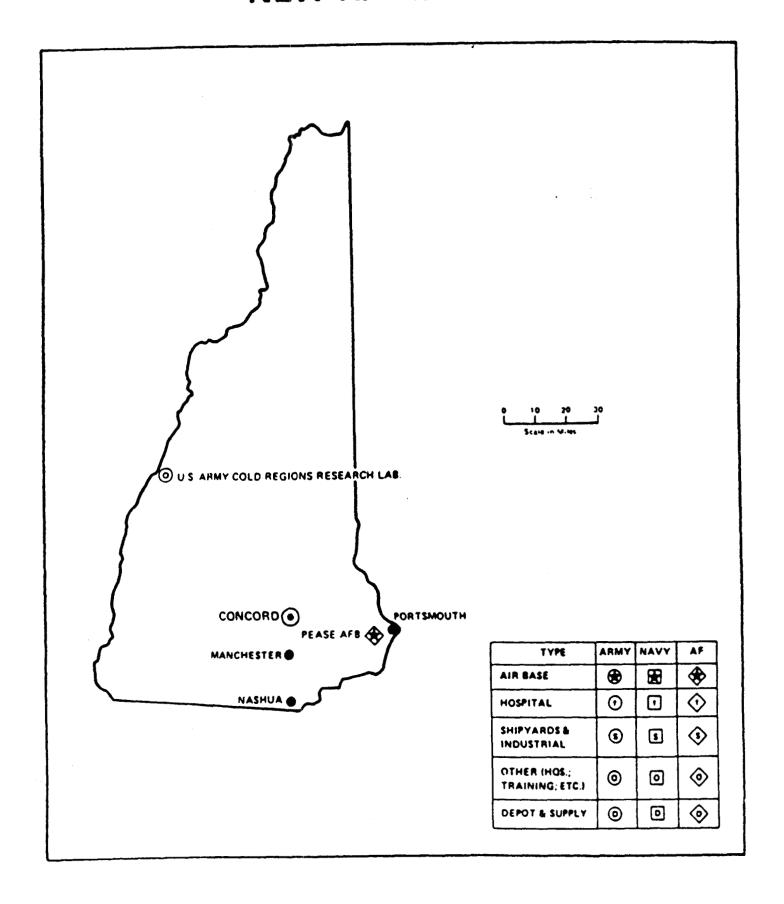
## **NEBRASKA**



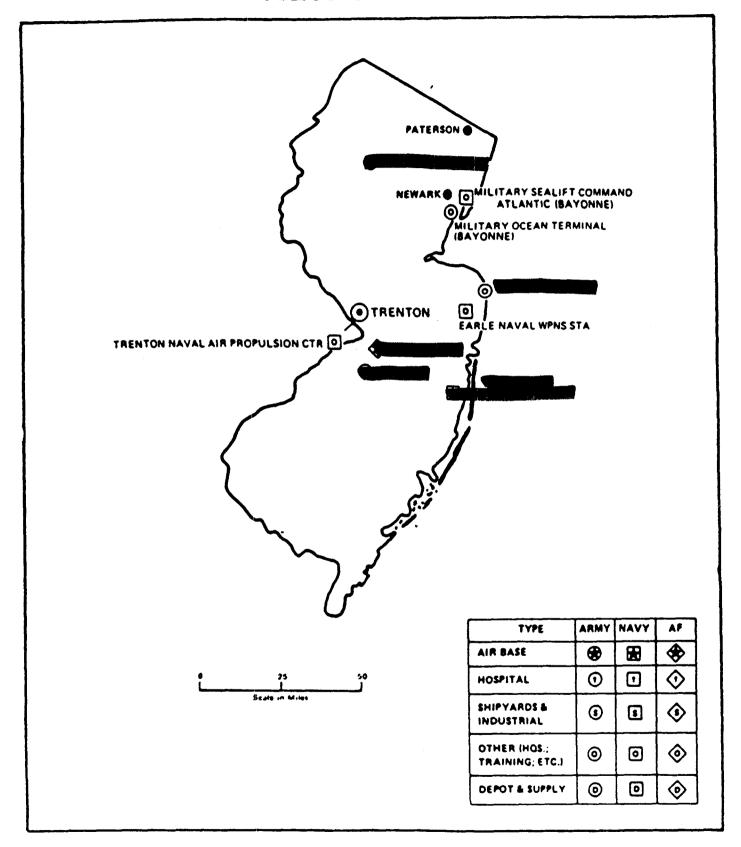
### **NEVADA**



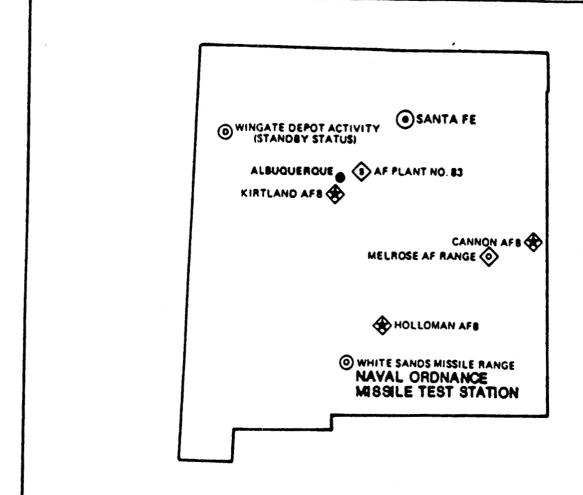
## **NEW HAMPSHIRE**

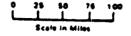


### **NEW JERSEY**



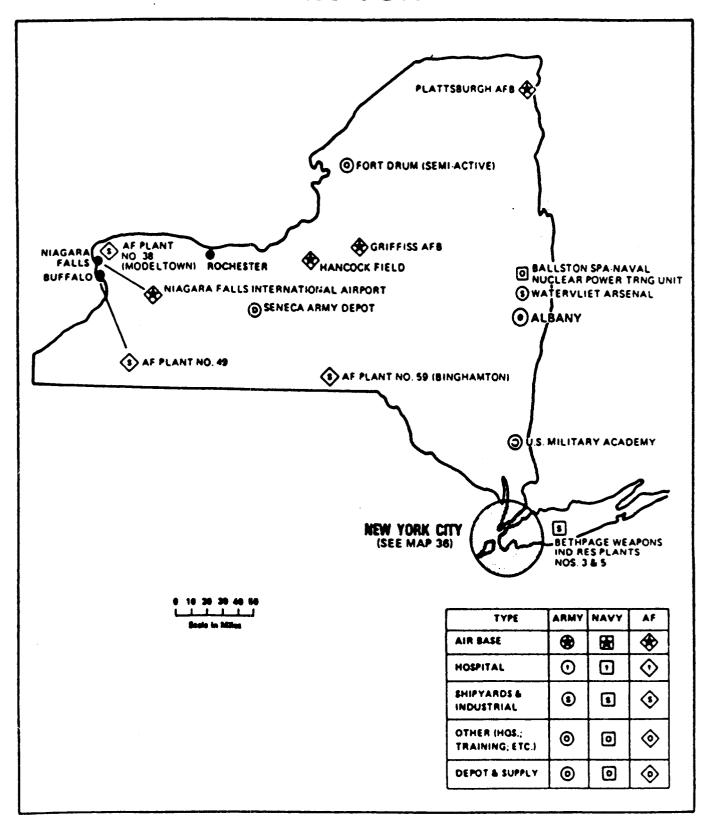
## **NEW MEXICO**



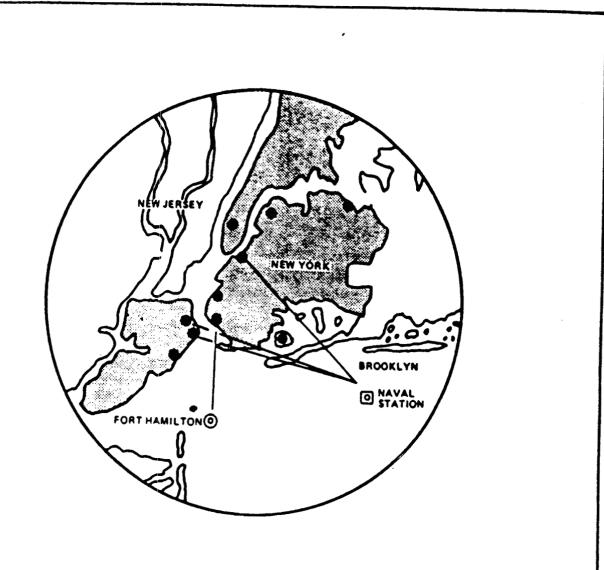


TYPE	ARMY	NAVY	AF	
AIR BASE	❸	88	�	
HOSPITAL	0	0	<b>②</b>	
SHIPYARDS &	0	•	<b>③</b>	
OTHER (HOS.; TRAINING; ETC.)	0	0	<b>③</b>	
DEPOT & SUPPLY	0	0	<b>③</b>	

### **NEW YORK**



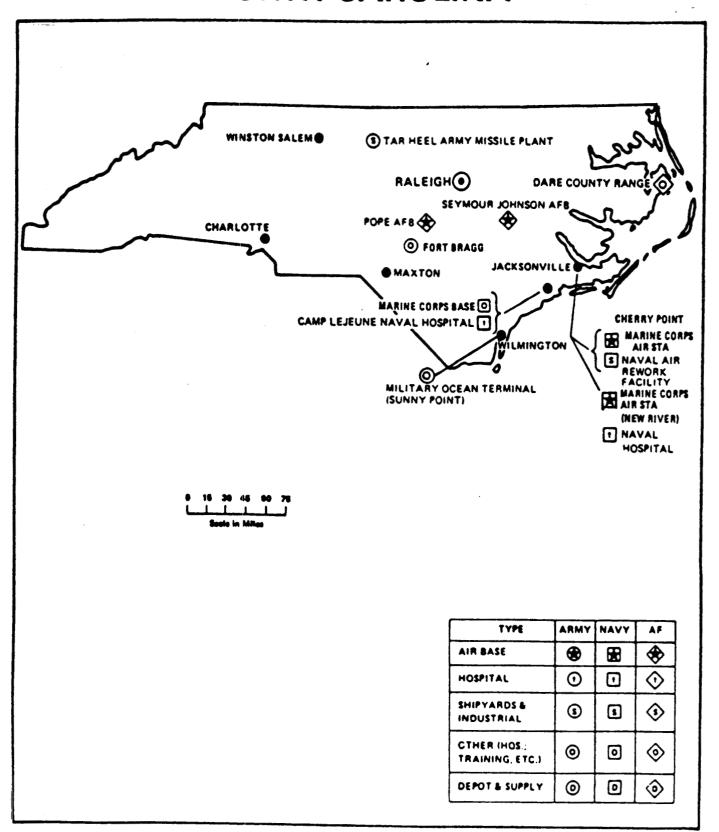
## **NEW YORK CITY**



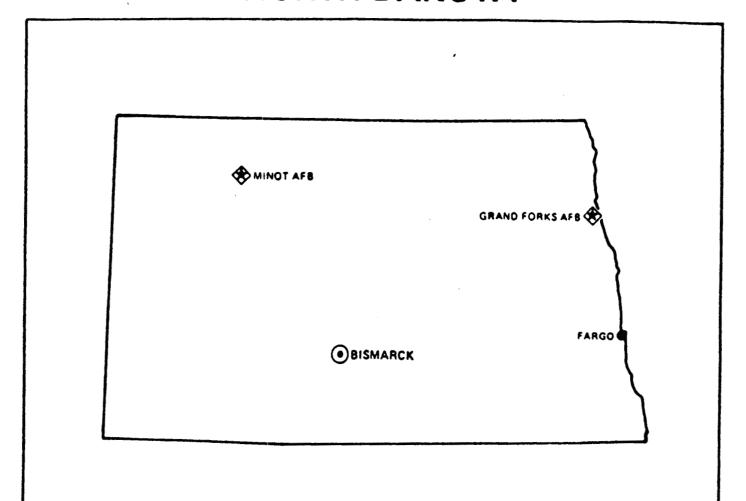


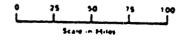
TYPE	ARMY	NAVY	AF	
AIR BASE	€	88	♦	
HOSPITAL	0	0	0	
SHIPYARDS &	•	•	<b>③</b>	
OTHER (HOS.; TRAINING; ETC.)	0	0	<b>©</b>	
DEPOT & SUPPLY	0	0	<b>③</b>	

### **NORTH CAROLINA**



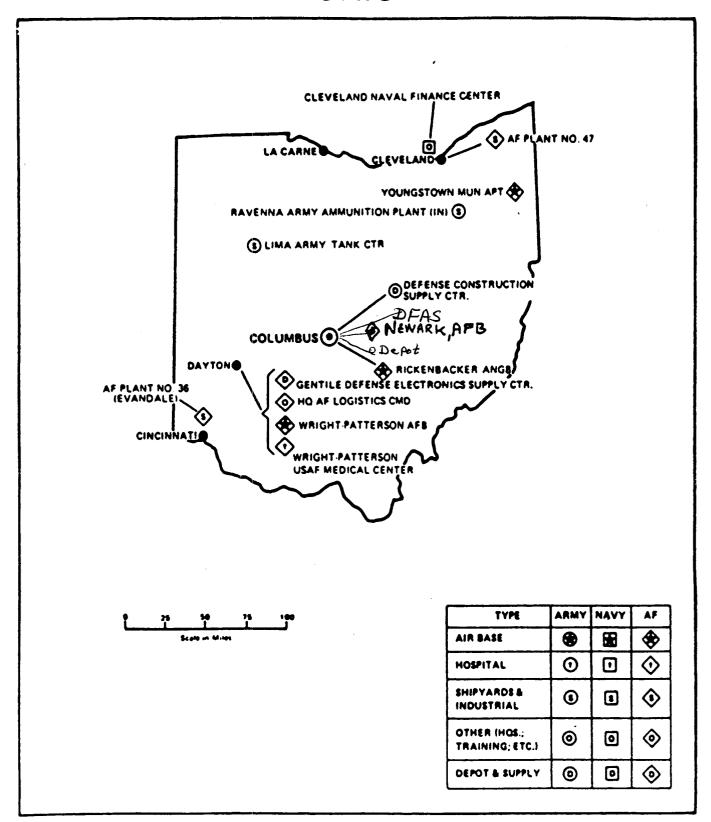
## **NORTH DAKOTA**



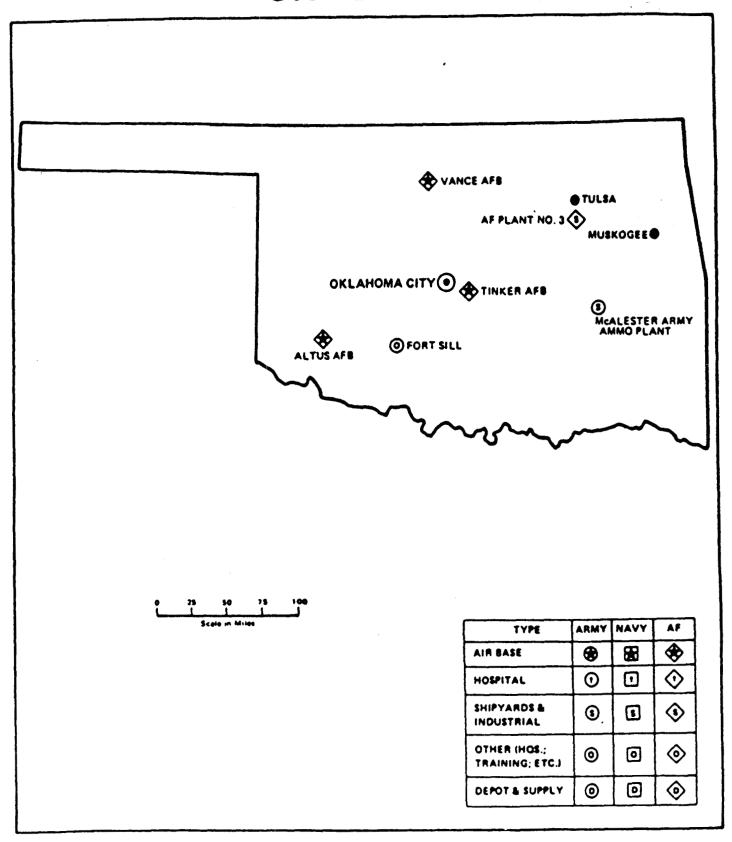


TYPE	ARMY	NAVY	AF
AIR BASE	❸	<b>SE</b>	<b>♦</b>
HOSPITAL	0	0	$\Diamond$
SHIPYARDS &	•	•	<b>③</b>
OTHER (HQS.; TRAINING; ETC.)	0	0	<b></b>
DEPOT & SUPPLY	0	0	<b>③</b>

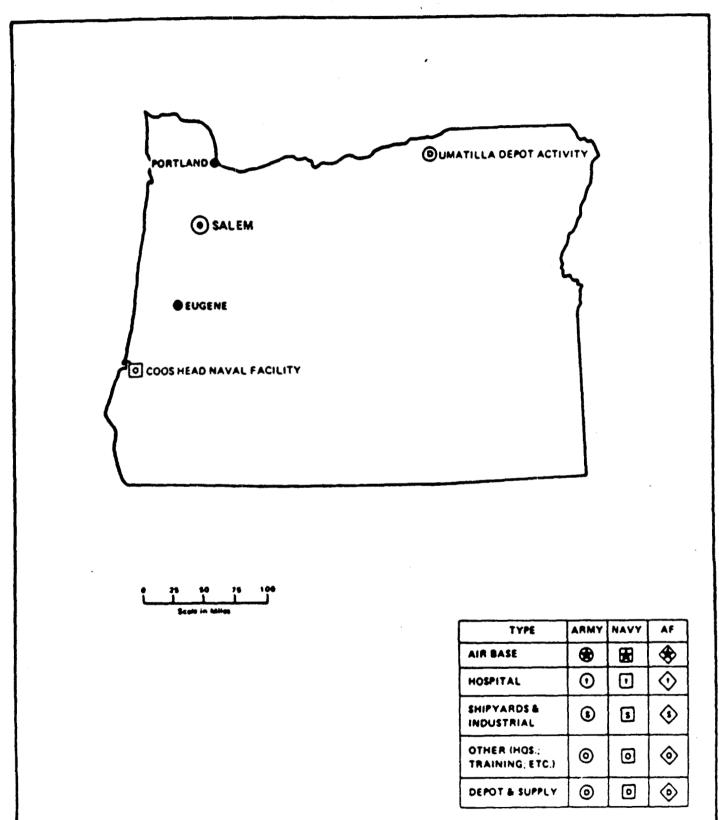
### OHIO



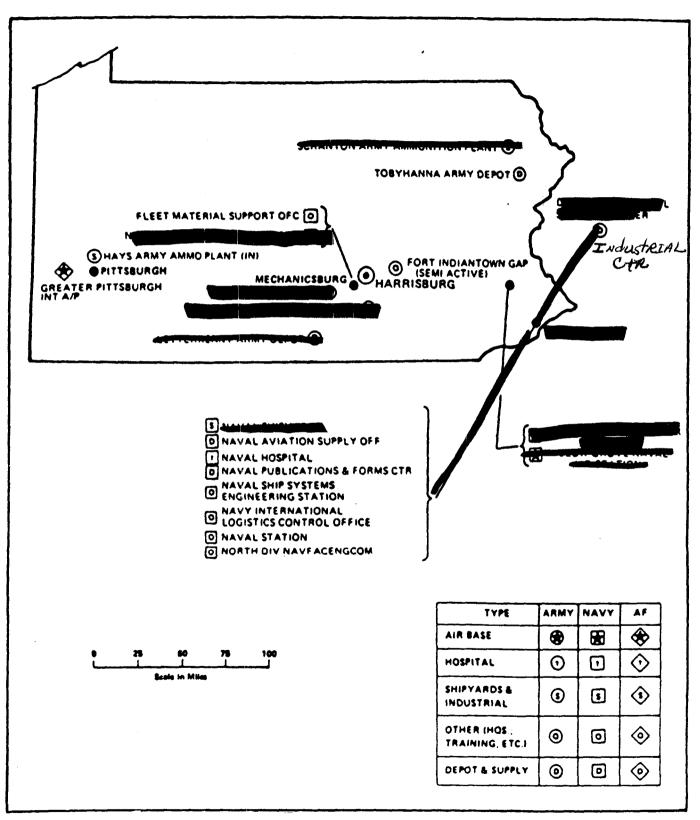
### OKLAHOMA



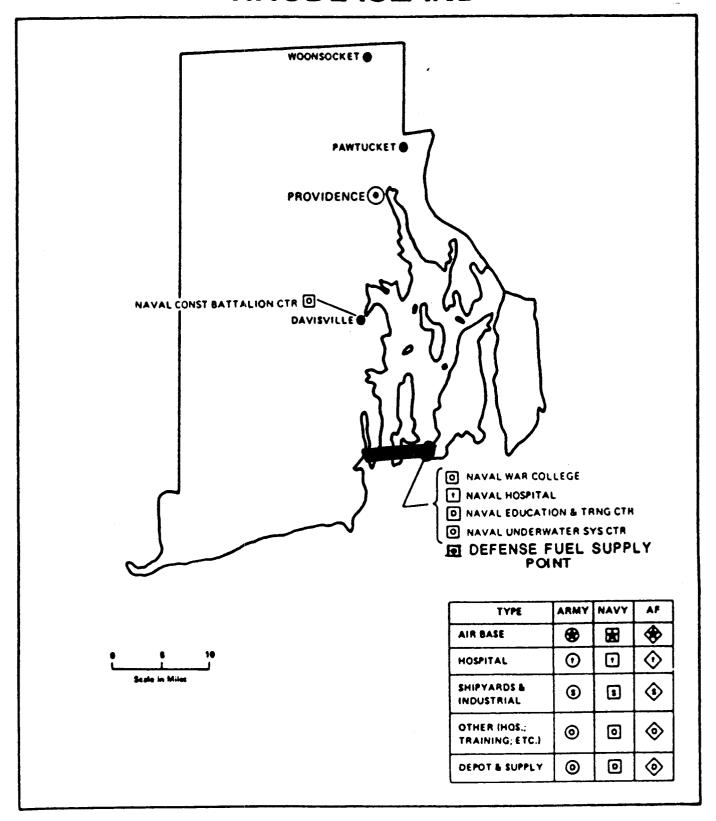
### **OREGON**



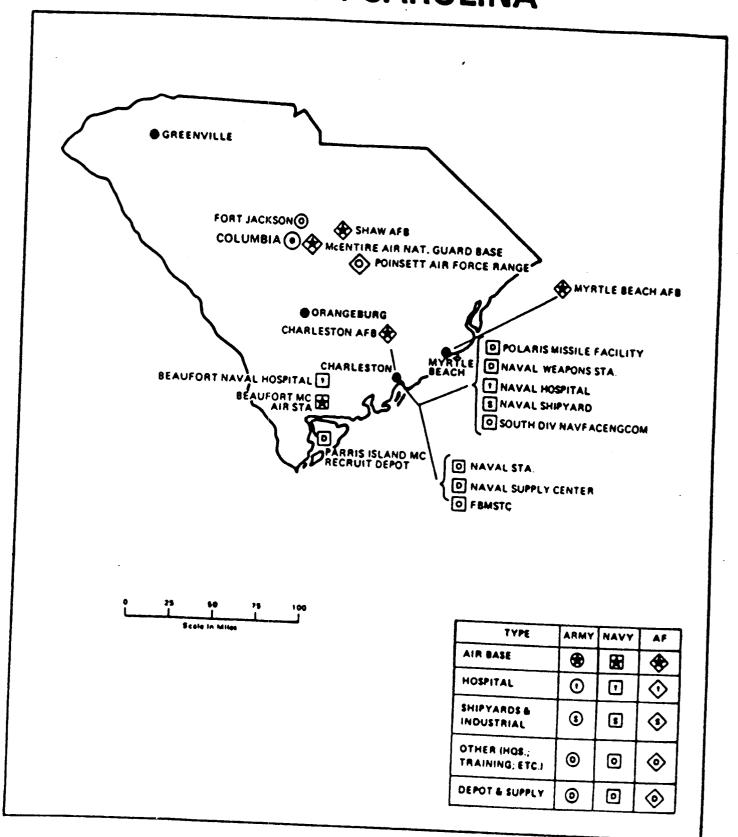
### **PENNSYLVANIA**



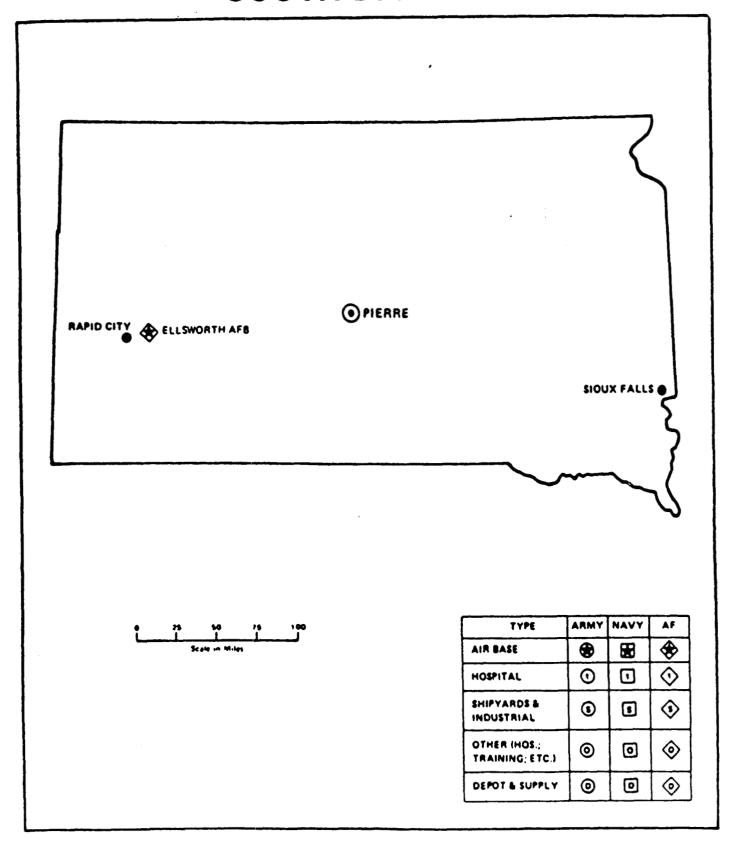
### **RHODE ISLAND**



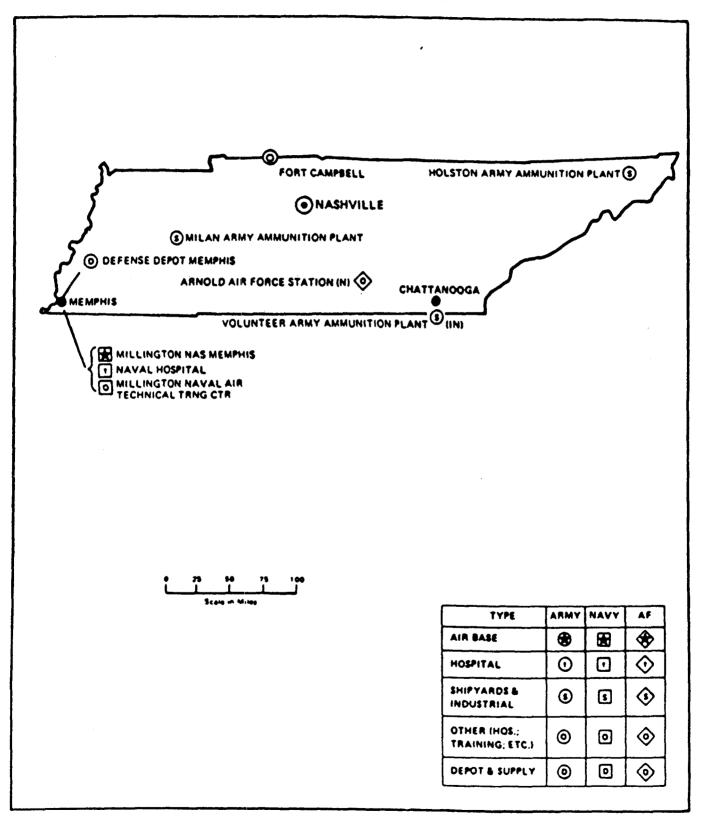
# SOUTH CAROLINA



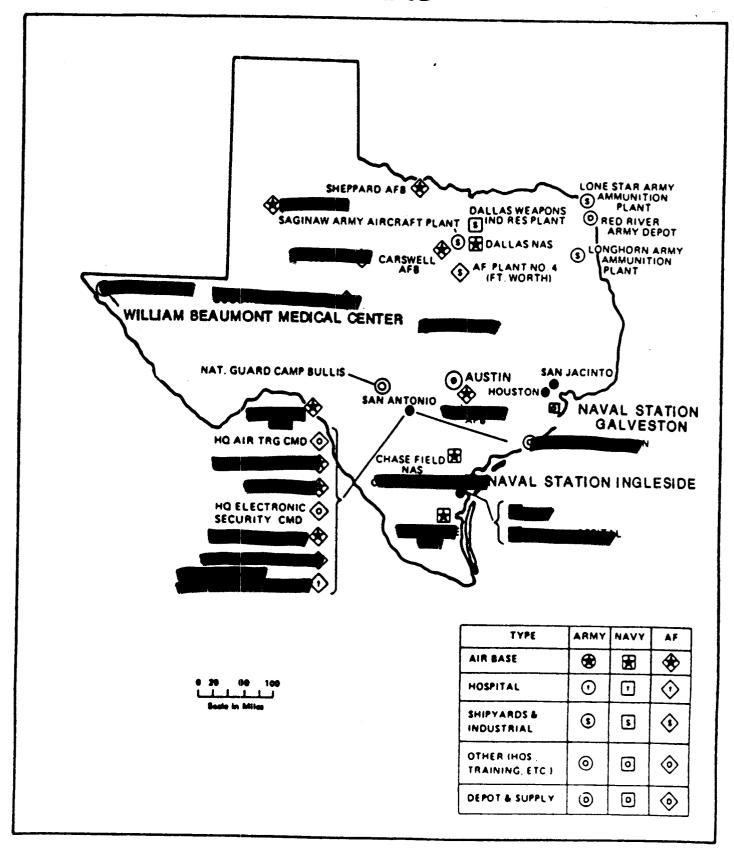
### **SOUTH DAKOTA**



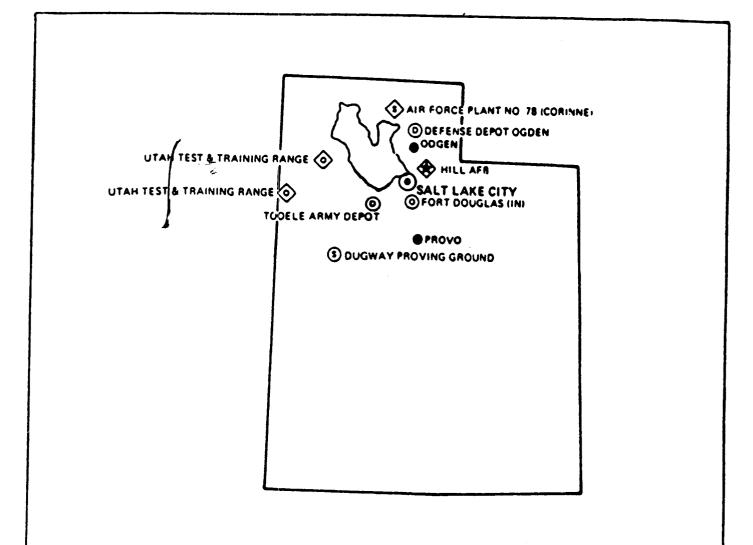
### **TENNESSEE**

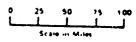


### **TEXAS**



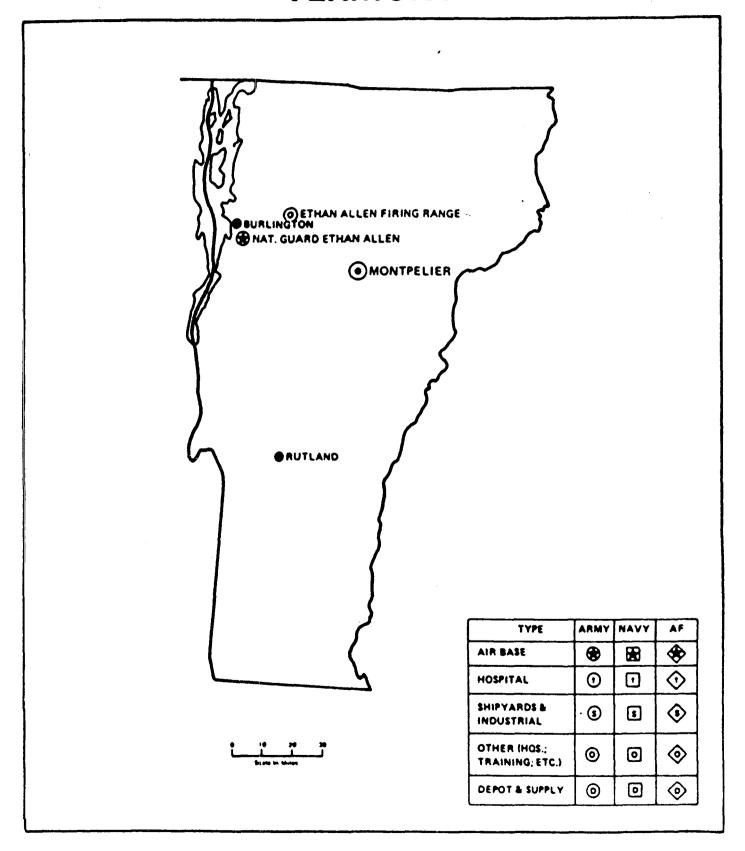
## **UTAH**



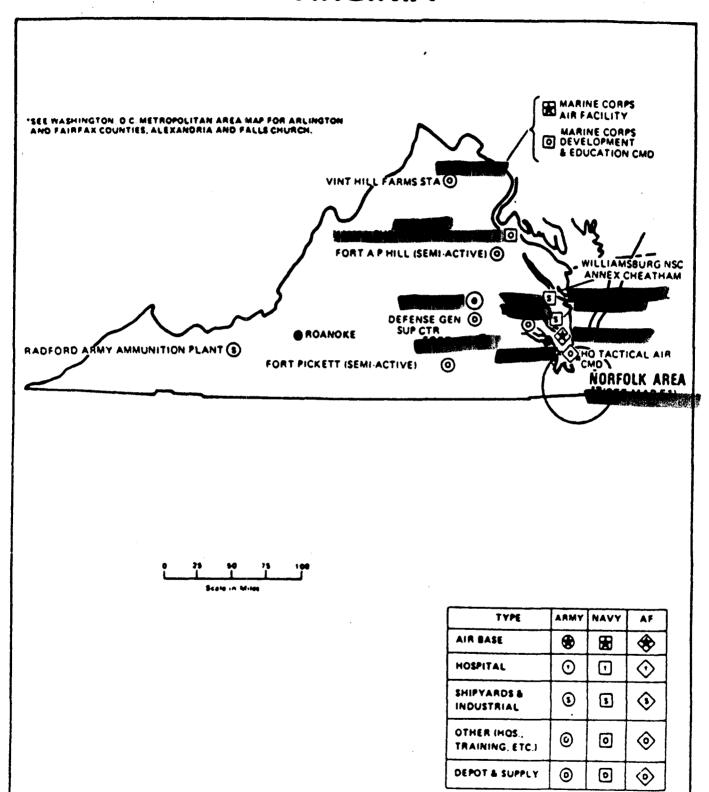


TYPE	ARMY	NAVY	AF	
AIR BASE	<b>❸</b>	88	♦	
HOSPITAL	0	<u>-</u>	$\Diamond$	
SHIPYARDS &	•	•	<b>③</b>	
OTHER (HOS.; TRAINING; ETC.)	0	0	<b>③</b>	
DEPOT & SUPPLY	0	0	<b>③</b>	

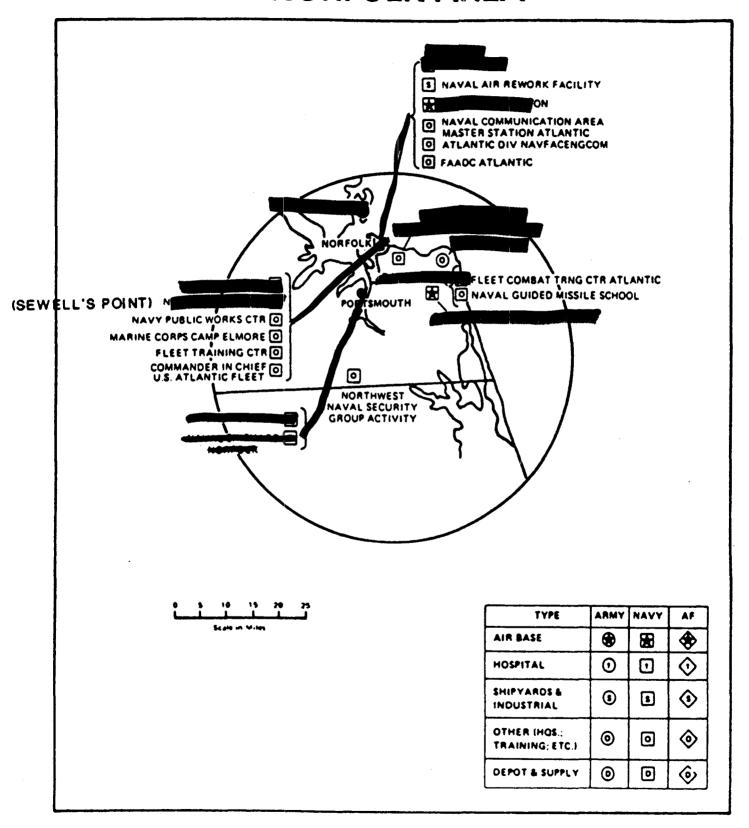
### **VERMONT**



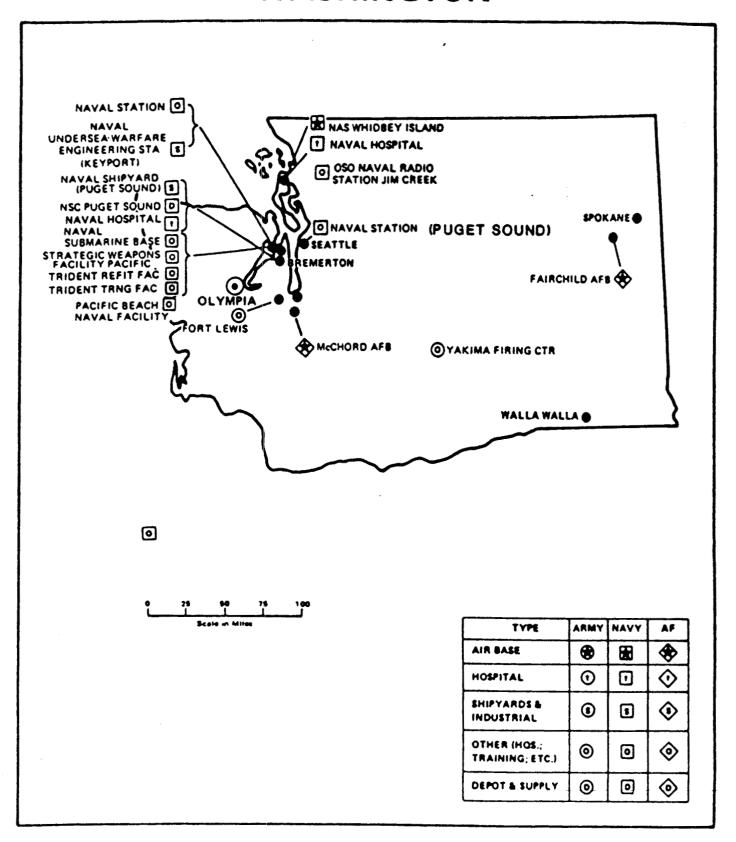
### **VIRGINIA**



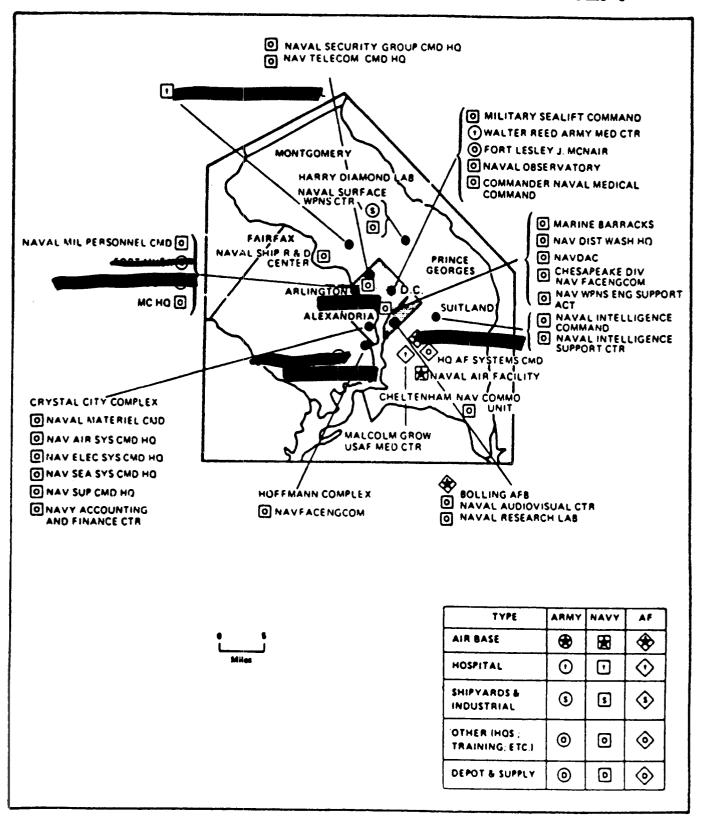
### **NORFOLK AREA**



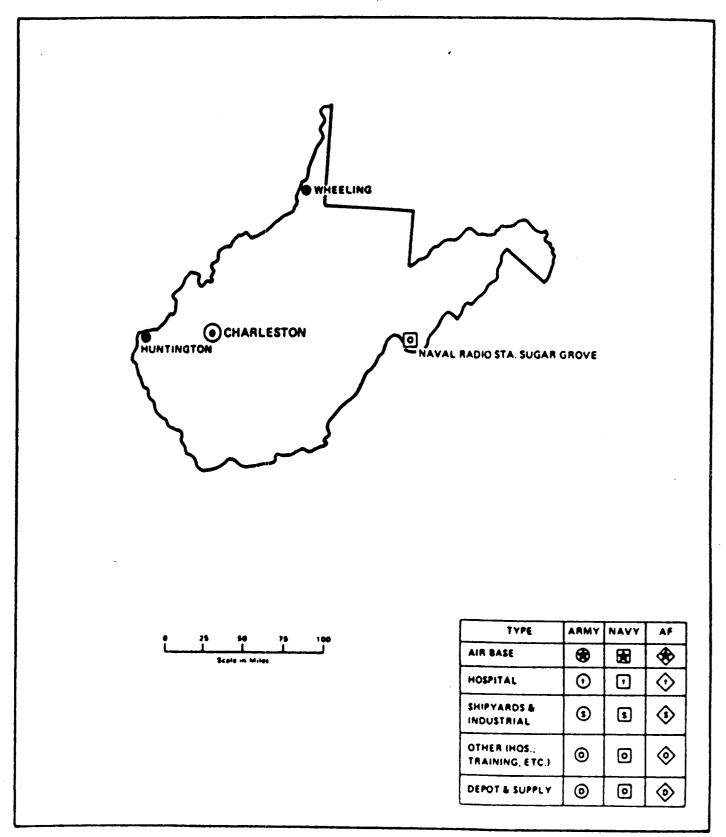
#### WASHINGTON



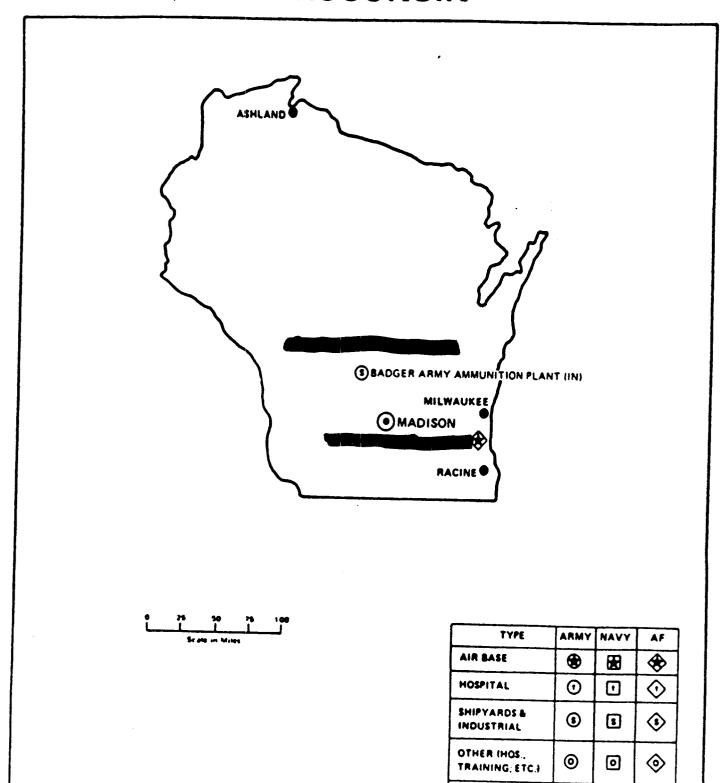
## WASHINGTON D.C. METRO AREA



### **WEST VIRGINIA**



### **WISCONSIN**



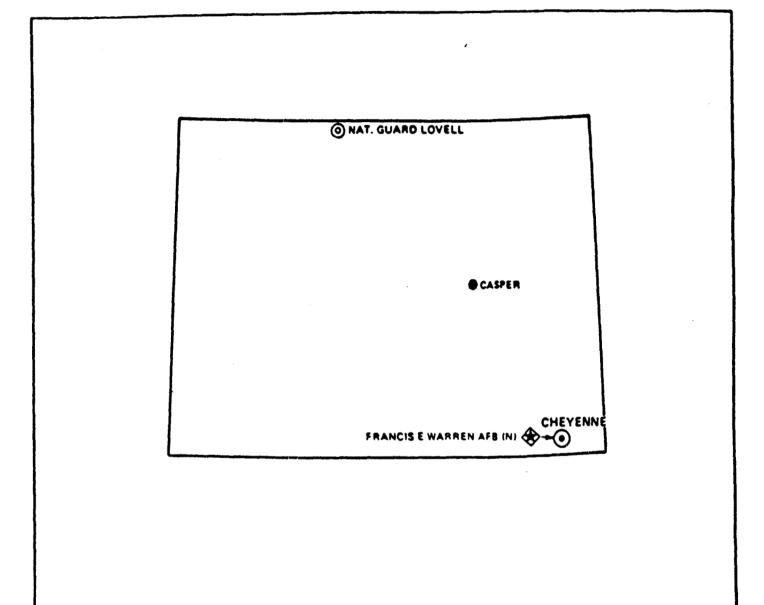
DEPOT & SUPPLY

0

**③** 

0

### **WYOMING**





TYPE	ARMY	NAVY	AF	
AIR BASE	●	<b>3</b>	◆	
HOSPITAL	0	•	<b>◇</b>	
SHIPYAROS &	•	•	<b>③</b>	
OTHER (HQS.; TRAINING; ETC.)	0	0	<b></b>	
DEPOT & SUPPLY	0	0	<b>③</b>	

#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405 - 1

FROM: KEMMERER, JOHN			TO: WURRE, DEIRBRE							
TITLE:			TITLE: INTER. ENVIR. ANALYST							
organization: REGION 9			ORGANIZATION:							
INSTALLATION (s) DISCUSSED:										
OFF	TICE OF THE CHAIRMAN	FYI	ACTION	INIT	T COMMISSION MEMBERS FYI ACTION IN					
CHAIRM	AN DEXON				COMMISSIONER CORNELLA					
STAFF D	TRECTOR	~			COMMIS	SIONER COX				
EXECUTI	IVE DIRECTOR				COMMIS	SIONER DAVIS				
GENERA	L COUNSEL				COMMIS	SIONER KLING		-		
MILITAR	Y EXECUTIVE				COMMIS	SIONER MONTOYA				
					COMMIS	STONER ROBLES				
DIR./CON	GRESSIONAL LIAISON				COMMIS	SIONER STEELE				
									i	
DIR.:COM	MUNICATIONS				RE	VIEW AND ANALYSIS		<u> </u>		
				DIRECTOR OF R & A						
EXECUTI	IVE SECRETARIAT		1.	Ì	ARMY TEAM LEADER					
				NAVY TE	EAM LEADER			1		
DIRECTO	OR OF ADMINISTRATION				AIR FOR	CE TEAM LEADER	1			
CHIEF FI	NANCIAL OFFICER				INTERAC	ENCY TEAM LEADER				
DIRECTO	OR OF TRAVEL			1	CROSS S	ERVICE TEAM LEADER				
				<del>                                     </del>		<u></u>				
DIR_/INFO	ORMATION SERVICES				DEI	DRE NURRE	1/			
		<del></del>	TYPE (	OF ACTI	ON REQU		-1- <i>V</i>	<del></del>	·	
	Prepare Reply for Chairma	n's Signature		1044	1		oly for Commissioner's Signature			
.	Prepare Reply for Staff Dir	ector's Signatur	e			Prepare Direct Response				
· · · · · · · · · · · · · · · · · · ·	ACTION: Offer Comments	and/or Suggesti	ons		1	FYI				
Subject/Re	emarks:				<u> </u>					
RESPONSE to DOD'S REQUEST FOR INFORMATION.										
RESPONSE to DOD'S REQUEST FOR INFORMATION.  JUSTIFYING FUNDING FOR MAC POSITIONS										
Due Date:		Routing Date:	Ca	~7	Date Original	inated: ()	Mail Date:			
		Routing Date:	7504	1 / 3		mated: 950327				

March 22, 1995

SUBJECT: Response to Data Call on Use of Base Closure Resources

FROM: John Kemmerer, Region 9

TO: Lisa Tychsen, OSWER/FFRRO

Region 9's compilation of information to respond to DoD's request for an explanation of how our work has benefitted the President's Five-Point Plan is attached.

The first list of information is a compilation of a few non-base specific issues in which Region 9 has provided leadership. The five issues highlighted have led to base-specific advances, which are cited in some of the base-specific summaries. The base specific summaries for Region 9's 24 Fast Track Cleanup bases are listed alphabetically within their military service. All Army bases are listed first, followed by the Navy and the Air Force.

You'll note that the information we provide on cost and time savings is very detailed for some bases, and that we were unable to quantify these savings on others. Often this quantification of savings was estimated based on the best judgement of our RPMs. In cases where we were able to provide detailed cost and time savings it is due to our RPMs' success in contacting base personnel over the past week or having detailed budgetary information at hand. If such information was not available, and could not be quickly estimated, we described our input under "Other Relevant Information Demonstrating EPA's Value" and did not quantify cost and time savings.

Upon completion of this recent review of progress at Region 9's closing bases, it is striking how erroneous Sherri Goodman was when she told the Base Closure Commission (on March 16, 1995) that NPL listing of bases under State oversight and adding more regulatory agency involvement "usually delays cleanup." We are concluding there have been significant improvements at non-NPL Fast Track bases due to the addition of EPA's resources. Further, those closing bases that have made the most progress are on the NPL, at least partially because there are enforceable FFAs in place that provide a structure for finalizing cleanup decisions (not just because of historical funding priorities). In several cases, progress at non-NPL bases has been hindered by the absence of similar agreements, and the imposition of State requirements which are delaying removal actions and would not apply if the bases were added to the NPL. The following information should enable EPA-HQ to refute Ms. Goodman's statements. If more help is needed to correct her misunderstanding on NPL listing or EPA's involvement, or if you would like more details on any of the accomplishments noted, please call me at 415-744-2241.

#### NON-BASE SPECIFIC REGION 9 INITIATIVES

#### 1) PRELIMINARY REMEDIATION GOALS

Region 9 has developed an innovative and cost-effective tool to streamline and standardize the process of evaluating and cleaning up contaminated sites. To assist project managers in all stages of the PA/SI or RI/FS, Region 9's toxicologists have assembled reference tables that present risk-based concentrations or preliminary remediation goals (PRGs) for over 600 chemicals. PRGs identify environmental concentrations for individual chemicals that are protective of public health under predefined exposure scenarios (e.g. residential and commercial/industrial land use) and consistent with Superfund's concept of a Reasonable Maximum Exposure (RME). PRGs can be tailored to suit sitespecific conditions using standardized equations presented in the Region IX PRG guidance. When used within the framework, PRGs can be used to evaluate chemical-specific risks as well as cumulative risks associated with multiple contaminants and multiple pathways The value of creating a standardized list of PRGs for at sites. human exposure evaluation is that users (such as military service contractors) do not have to repeat the conservative exposure calculations for each site encountered; and, consistency can be achieved in decision making. Use of Region 9's PRGs by the military services enables extensive savings in funds expended on risk assessments. Ultimately PRGs may be modified to become site-specific cleanup levels based on the nine criteria analysis in the NCP.

#### 2. OFFERING SOLUTIONS TO DATA QUALITY PROBLEMS

Data quality shortcomings have had adverse impacts on cleanup progress at Region 9's closing bases. These problems range from the failure to analyze samples within prescribed holding times at Hunters Point, to the alleged falsification of laboratory data by Eureka Laboratories for March AFB (and several other bases). Region 9 has identified these problems in the expectation that the military would place a higher priority on In February, 1995, Region 9 wrote to DoD to quality assurance. offer the use of EPA's Computer-Aided Data Review and Evaluation (CADRE) system. We've offered to conduct a pilot application of CADRE at a closing base in California. Additionally, we are providing training to the three military services on the use of CADRE in April, 1995. Use of the CADRE system should enable the military services to realize significant savings of time and money over convention data validation procedures.

#### 3. PROTOCOL FOR FOSL RISK ANALYSIS

Although leasing of property that has been impacted by

contamination is often a viable means of enabling base conversion to proceed prior to the completion of all cleanup, Region 9 observed that the military services were having difficulty making the FOSL conclusion that property could be used, "with acceptable risk to human health and the environment" (quoted from DoD's FOSL guidance). We saw that in some cases the military services were tasking their contractors to conduct expensive and time-consuming risk assessment in order to reach a FOSL. In other cases, conclusions were being made without a scientific basis. In order to assist, Region 9 developed a protocol for evaluating risks to determine whether a lease should include use restrictions, and to determine what specific restrictions should be established to provide protection of human health and the environment. protocol allows for many decisions to be made with only a screening level assessment, which can be performed very rapidly. At most, an analysis of exposure pathways is recommended, which still falls far short of the amount of work we've seen the services ask their contractors to do to assess risks. Navy (representing all services) and the State of California signed off on the risk protocol with Region 9 in order for it to be distributed to all BCTs in California from the California Base Closure Environmental Committee.

#### 4. LEADERSHIP IN DEVELOPMENT OF POLICY FOR CERCLA 120(H)(4)

During early-1994, Region 9 provided the basis for a national policy for interpreting how EPA could concur on the identification of uncontaminated property under section 120(h)(4) of CERCLA. From the time this section was added to CERCLA it was clear that there could be problems with the statute's strict wording. Uncontaminated property is defined as property where there has been no release, disposal, or storage of hazardous substances or petroleum products. While many states chose to take a literal reading of the law in their concurrence decisions for non-NPL sites, discussions within EPA focused on how reasonable decisions could be made consistent with the intent of the law. Legal and technical staff in Region 9 took the lead in national discussions on this issue. Region 9 drafted a model concurrence letter in March, 1994 which laid out an approach for concurrence on "de-minimis" occurrences of hazardous substances or petroleum products. This approach was the basis of an EPA policy, issued by EPA-HQ on April 19, 1994. Using this approach, Region 9 concurred with the military services that approximately 20,000 acres on seven BRAC I&II NPL bases is uncontaminated under 120(h)(4). We are currently finalizing our concurrence on significant portions of the two BRAC-III NPL bases in Region 9.

#### 5. IMPLEMENTATION OF FOST/FOSL PROCEDURES

DoD issued policies in September, 1993 and June, 1994 on developing FOSLs and FOSTs to ensure that environmental conditions of property were taken into account during base conversion. Region 9 provided quick turnarounds to EPA-HQ during reviews of draft policies. Upon issuance by DoD, Region 9 has

sought to support and encourage these policies. Both of the policies call for conclusions about environmental conditions to be based on consultation among BCT members. Our early experience with FOST/FOSLs was that this consultation was often a problem. In order to ensure both rapid turnaround and consensus work products, Region 9 took the lead in developing procedures to define the necessary steps for consultation. Borrowing from positive lessons learned at Mather AFB, Region 9 worked with the State of California and the Navy (SWDiv and EFA-West) to agree on streamlined procedures in November, 1994. The Air Force has used the steps provided in the Region 9/California/Navy approach in their national AFBCA "Procedures for Processing FOST/FOSL." Region 9 is committed to utilize these procedures with the Navy and Air Force to contribute to expedited, high quality FOST/FOSLs.

#### ARMY BASES

FORT ORD

NPL, BRAC-II

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

Fort Ord is an NPL base which had been taking advantage of streamlining methods pursuant to their FFA prior to the five-point plan. The Army has recognized the value that EPA's RPM adds to the work at this base, as evidenced by their inviting him to an internal Army land transfer strategy meeting at the Pentagon.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

Plug-in RODs - EPA worked with Fort Ord and the State to develop two plug-in RODs (Interim Action ROD and No Action ROD) which allow for more flexibility and speed in making site cleanup decisions, thus allowing the team to more readily react to urgent land transfer requests. This plug-in ROD concept was developed by EPA for use at Fort Ord and is now being considered for use at numerous closing and non-closing bases as a significant fast-track cleanup tool. At Fort Ord we estimate that property will be available for reuse at least 18 months sooner because of the use of this tool. Additionally, document preparation costs are significantly reduced for property covered by the plug-in RODs.

The hydropunch technique was used to rapidly identify boundaries of a groundwater plume rather than installing multiple wells. This condensed field work from two or more phases to one, saving at least six months and \$100,000.

In the absence of Army legal representation, EPA provided legal support in the preparation of three RODs. EPA's input has enabled these remedies to select health-based cleanup levels instead of the background levels suggested by the State. This resulted in the savings of millions of dollars in cleanup costs for the Army.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

Fort Ord, EPA, and the State worked aggressively to complete the Basewide RI/FS before the Dec 94 congressionally-mandated deadline for BRAC-II bases. This involved extensive teamwork beginning over 3 years ago (streamlined reviews of feeder documents, frequent meetings, etc). EPA's contribution to the team was significant in the areas of human health risk

assessment, ecological sampling plans and ecological risk assessment, environmental sampling objectives in general, ARARs identification and refinement, CERCLA/NCP guidance, land transfer procedures, program management, development of fast-track approaches, and community relations.

The final risk assessment and proposed plan was completed for Operable Unit 1 (Fritzsche Army Airfield Fire Drill Area). The risk assessment indicated that soils bioremediation is complete and an existing groundwater pump and treat system is capturing contaminated groundwater at cleanup levels. At little to no additional cost now to the Army (but with long-term savings), EPA suggested that the Army's risk assessment calculation for the final risk once the site is remediated be based on unlimited future use of the land rather than solely on the planned reuse as a habitat management area. The significance of this is that, upon completion of remedial activities, the site is shown to be protective of public health and the environment for any future use. Thus, deed (use) restrictions, which can carry long term costs as well as a stigma, will not be necessary.

EPA worked closely with the Army in the development of the Army's proposed CERFA "uncontaminated" parcel proposals and concurred, in April 1994, that 60 parcels, comprising nearly 50% of this 28,000 acre base, fell into this category and are suitable for transfer. Our only significant non-concurrence was on areas affected by unexploded ordnance, which we do not agree qualify as uncontaminated.

EPA reviewed multiple Environmental Baseline Surveys and Finding of Suitability to Transfer documents, resulting in the transfer of two high priority parcels of land (one to the Calif. State Univ. system for the establishment of a new university, and the other to the Univ. of Calif. system for education and research purposes).

From the outset, RAB Workshops, given by the Army, EPA, and the State, were held every other week to introduce citizens to environmental programs at Fort Ord (topics included environmental regulations, Fort Ord geology, investigation techniques, risk assessment, and base realignment and closure)

EPA was looked to for guidance throughout the preparation of two Record of Decisions (Landfill capping with groundwater pump and treat, Interim Action for contaminated surface soils) and Proposed Plans (No Action Plug-in sites, fire drill area). These actions also required extensive cooperation and teamwork, particularly in the resolution of ARARs. Regarding ARARs, EPA played a significant role in bringing ARARs disputes between the Army and the State to a close. Despite EPA's overall success, in one case the State's failure to come to the negotiating table with a reasonable approach to resolving one of their ARARs resulted in delaying the cleanup decision at the Landfill for nine months to a year. It was only resolved after this delay due

to EPA intervening between the Army and the State to break the stalemate.

Predesign activities at the landfill, as well as at Sites 2/12 (Old Sewage Plant/Vehicle Maintenance Area) are helping to streamline RD/RA activities.

EPA encouraged use of bench scale and pilot scale activities at Site 3 (Beach Target Ranges), which were initiated to assist in remedy selection and streamline RD/RA activities.

Prior to release of the Basewide RI/FS Report, EPA encouraged a pre-screening of remedial technologies was performed and released in a report entitled "Remedial Technology Screening". This streamlined the preparation of that component of the RI/FS report.

#### HAMILTON ARMY AIRFIELD

non-NPL, BRAC-I (Army Portion), BRAC-III (Navy Portion)

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

Although Hamilton has been closed since the early 70's and is a BRAC I base, cleanup and reuse progress had been minimal until the initiation of the Five Point Plan. The establishment of the BCT, the formation of the RAB and the planning grant to the Reuse Committee have all accelerated the overall progress. Also, prior to formation of the BCT, the lead agency for cleanup oversight was the CA Regional Water Quality Control Board. Once the BCT was established, The CA Dept of Toxics Substance Control and EPA became involved and greater emphasis was placed on both CERCLA/NCP guidance and SACM initiatives.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

The Army, at EPA's suggestion, has revamped the overall cleanup strategy for Hamilton. The new approach relies heavily on Removal Actions to reduce risks. We estimate that this could save up to a year in the overall cleanup schedule. (The time savings would be even greater if state laws requiring additional document preparation for removals at non-NPL sites did not apply).

OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA and the State have accelerated the overall document review process by agreeing to divide the work. By avoiding duplication of reviews, the BCT has accelerated the process by 6 to 9 months. Some high priority documents have been reviewed in

as few as seven days.

The Army has maintained that the GSA Sale Property at Hamilton was not part of BRAC I and should remain outside of the purview of the BCT and the RAB. EPA and the State convinced the Army to at least include a discussion of the progress of cleanup at the GSA property at the RAB meetings. Keeping the stakeholders informed will help to prevent major delays later in the transfer process.

#### PRESIDIO OF SAN FRANCISCO

non-NPL, BRAC-I

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

The establishment of the RAB has contributed to a more open cleanup process at this base where reuse has very high visibility. However, as a non-NPL base without a enforceable agreement, the lack of structure for investigation and cleanup has been detrimental.

#### TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA questioned the need to cap Landfill 8 (the preferred remedy identified in the initial PHSH ROD). The risk assessment did not require the action and the capping was inconsistent with the Park Service Reuse Plan. Initially the State requested the cap when agreement to conduct additional RI work was not forthcoming. Ultimately, EPA, the State, and the Army reached an agreement to change the preferred alternative to long-term monitoring. This change saved an estimated \$550,000. This change also resulted in the protection of an endangered species (San Francisco Lessingia).

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA helped to convince the Army to include the Park Service in the Presidio BCT. The inclusion of the Park Service (the new landowner) enabled many potential issues to be discussed and resolved early in the process.

#### SACRAMENTO ARMY DEPOT

NPL, BRAC-II

#### IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

As an NPL base with one of Region 9's first FFAs, streamlining methods such as overlapping of phases have been in place for years. The five point plan's contribution at this base has been to assist in the integration of reuse plans with cleanup work.

#### TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

Under the direction and guidance from EPA, SADA has utilized the Corrective Action Management Unit (CAMU) approach. EPA facilitated the implementation of the first CAMU at a military facility in California at SADA, in the basewide ROD. The CAMU allowed for consolidation of similarly contaminated soil from four separate areas of contamination into one central location for treatment. The CAMU resulted in an engineering estimated savings of \$10.5 million (due to facilitation of change of remedy from expensive-soil washing at the Ox-lags OU to soil solidification and allowance of on-site placement of remediated soils - as opposed to expensive-off-site disposal).

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

In the absence of Army legal representation, EPA provided legal support in the preparation for the base-wide ROD. EPA's input led to the selection of a health-protective remedy instead of a cleanup to background as recommended by the State. This resulted in savings of time and money for the Army.

At EPA's suggestion, the Army embarked in pilot study remediation at Parking Lot 3, and at the Freon 113 area. Two Air Sparging/Soil Vapor Extraction (AS/SVE) pilot studies; one at the Parking Lot 3 removed 450 lbs of TCE from the subsurface in approximately 3 months, the second one at the Freon 113 spill area removed approximately 500 lbs of Freon 113 in approximately 4 months.

Through the use of "on-board reviews" (the so called tiger team approach), EPA, SADA, and State participated in proactive meeting sessions where major documents were scoped out prior to starting of first draft. These on-board reviews resulted in expeditious preparation of high quality first draft documents such as: the Freon 113 RI Work Plan (ready in one month), the Base-wide RI Work Plan Annual Update, the Burn Pits Operable Unit Feasibility Study (FS); the Base-wide FS, and the expeditious preparation of the Base-wide Final ROD (went from preparation of draft Base-wide ROD to signature of Final Base-wide ROD in 75 days - this 75 day period may have been cut in half had there not been so many State ARARs disagreements).

#### NAVY BASES

#### AGANA NAS

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

Before it's inclusion in the BRAC III, NAS Agana was a relatively low priority on the Navy's funding list. Since establishment of the BCT, EPA has provided expertise in CERCLA cleanup to this project. The Guam EPA is understaffed, and therefore EPA has been relied upon to provide the lead in reviewing the documents and guiding the overall approach to cleanup.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

A major contribution by EPA was the emphasis on defining Data Quality Objectives early in the development of sampling plans. Although this approach required a little more time to prepare the plans, it will save significant amounts of money and time in avoiding additional re-sampling and analysis later during the RI/FS process.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA's RPM provided CERCLA training to the Navy, its contractor, and Guam-EPA staff. In addition to a general orientation, it focused on the use of Data Quality Objectives to optimize sample collection, the Superfund Accelerated Cleanup Model, and Ecological Risk Assessment.

EPA provided input on a draft FOSL for lease of the base airfield to Guam. The BEC has indicated that these comments on the FOSL were valuable in providing direction to the contractor who prepared the FOSL documentation.

#### ALAMEDA NAS

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

Since the advent of the five-point plan, cleanup work on NAS Alameda has accelerated, with EPA and the State dividing work to ensure that regulatory reviews can be quickly completed. Unfortunately, this non-NPL site does not have an enforceable agreement in place. As a result, we've seen that the high energy going into this base hasn't always led to productive results since necessary structure for review and <u>finalization</u> of documents is missing. More removal actions are being done to

accelerate cleanup, however NPL listing would help further accelerate work as State laws requiring additional document preparation for removals would not apply if the base were on the NPL.

#### TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA's input on the Navy's work plans for collecting data for a basewide EBS resulted in savings of over \$5 Million. We pointed out that the sampling strategy in the draft work plans would result in the collection of data that would not be of use (e.g. collection of samples of stained concrete). We also suggested that the contractor's approach was spending too much time performing risk assessment. We suggested the use of Region 9 Preliminary Remediation Goals and a streamlined risk screening approach rather than detailed risk assessment.

The State has deferred to EPA to provide technical guidance and support to the Navy on use of an innovative sediment washing technique to remediate lead and PCB contamination at Site 15 via a removal action. The use of this technique will yield an estimated \$1M in cost savings over more conventional remediation techniques.

The Navy had planned to contract with UC Berkeley to have training on risk assessment and toxicology for RAB members. EPA's RPM and toxicologist offered to give the training themselves on consecutive Saturdays. This will save at least \$20,000.

EPA was actively involved in characterization of possible benzene contamination in the subsurface at a parcel on which an elementary school and day care center are located. The field investigation was preceded by an emergency meeting requested by the Superintendent of the Alameda Unified School District to determine whether the schools should be immediately evacuated. EPA's toxicologist effectively communicated to the Superintendent the potential risks associated with a benzene-contaminated groundwater plume located beneath the parcels upon which the school facilities are located. EPA presented to the Superintendent a comprehensive plan to conduct an expeditious soil vapor and air sampling investigation to evaluate the potential health risks associated with the subsurface contamination at the school sites. As a result, the Superintendent agreed to delay evacuation for 72 hours (over a three-day holiday weekend) while the sampling was being performed. In addition, EPA devised a contingency plan with technical guidance and assistance from Region IX's Emergency Response Specialists. The BCT relied exclusively on EPA's toxicologist to present the preliminary findings to school officials and the community regarding potential risks. Fortunately, results indicated no benzene was present and consequently there were no exposures to the property users. As a

result of this field investigation, the elementary school and day care center were not evacuated, and significant economic costs (i.e., several hundred thousand dollars in relocation costs) that would have been expended if the evacuation had proceeded were avoided.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA took the lead in the regulatory review of the NAS Alameda Ecological Assessment. As a result, the Phase I Site-Wide Ecological Assessment was finalized.

EPA was actively involved in setting up the RAB (e.g., RAB review and nominating membership committee, making presentations on RAB quidance, providing technical assistance to the RAB, facilitating RAB meetings and conducting "dry-runs" with the Navy). EPA proposed the development of subsequent workshops to resolve RAB organizational issues (charter development, formation of focus groups). Workshops have focused on the CERCLA process, EBS process and most recently addressed the revised BCP. As a result of the BCP workshop, timely and significant written review comments were received from the RAB. These comments contributed to enhancing the quality of the final product. Future workshops have been scheduled for removal actions, document review process, toxicology and chemicals of concern, and risk assessment. In terms of the two latter sessions, the RAB co-Chair specifically requested that EPA's toxicologist conduct the training owing to the success of EPA's involvement in the field investigation for the school sites. Other planned training sessions will address site characterization, cleanup technologies, and the geography and geology of NAS Alameda.

The BCT had a series of planning and evaluation meetings last year to determine how it could improve and accelerate the overall cleanup process. EPA contributed significantly to this very intensive process to accelerate the cleanup process. The following resolutions were initiated in FY 1994:

- shorten review periods to 30 days
- substitute, where practicable, working sessions with real-time decision-making for "desk reviews"
- develop a division of labor within the BCT for leadresponsibility for discrete environmental tasks
- establishment of offices at NAS for EPA and DTSC with appropriate computer and administrative support
- establish certain days for NAS meetings allowing regulatory representatives to work in their respective offices on a predictable and regular basis
- focused and time-conscious teleconferences in lieu of meetings, where appropriate
- "on-board" reviews for documents with RAB participation
- perform environmental tasks in parallel (e.g., initiate draft FS, while RI in final review phase)
- involve legal staff at RI phase of investigations

Accelerated site characterization at Site 13 (Oil Refinery) was completed using innovative technology via SCAPS (Site Characterization and Analysis Penetrometer System). EPA participated in the site demonstration of SCAPS and provided technical comments regarding regulatory assessment of the technology. SCAPS uses laser lights, a fiber optic cable and fluorescence spectrometer to detect petroleum hydrocarbons in soil and groundwater yielding real time computer site characterization mapping.

NAS Alameda received Secretary of the Navy authorization to enter into a contract with UC Berkeley for innovative technology. EPA will review the technical proposal submitted by UC Berkeley as well as coordinate the EPA's laboratory resources and technical personnel relative to evaluating the UC Berkeley innovative technology proposals for the Navy.

#### BARBER'S POINT NAS

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

Due to resource constraints at the State of Hawaii, there was minimal regulatory involvement prior to establishment of the five-point plan.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

The preliminary site investigation has been completed throughout the entire base and about half the sites have the remedial investigation completed. EPA promoted going directly to an RI on these sites, thus saving over 6 months.

OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA has worked with the Navy to implement presumptive remedies at the landfill, and is promoting the use of removal actions at several contaminated sites.

Because of the extremely shallow depth to groundwater (0-6 feet), we are using a regional groundwater investigation to evaluate deeper contamination over large amounts of the base, for a net savings of over fifty soil borings.

EPA has worked closely with Navy Pacific Division to ensure a clear understanding of the CERCLA process which has paid off through enhanced communications.

Because the state of Hawaii is severely understaffed and has not had a permanent project manager assigned to Barber's Point, EPA has frequently been the only regulatory agency involved. EPA

presence has helped to convince the public of the effectiveness of the environmental restoration.

EPA has made a diligent effort to work closely with the facility throughout the process so that there are no surprises during review and approval of primary and removal documents.

EPA has also promoted the use of faster investigation techniques wherever possible.

#### EL TORO MCAS

#### NPL/BRAC III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

The BCT's early involvement in the scoping of investigatory work and planning for accommodation of reuse work has led to more efficient use of funds.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA and State encouraged the inclusion of innovative field investigation approaches for the next phase of fieldwork, including mobile laboratory, immunoassays, etc. EPA also worked with the Navy to reduce the sampling locations for 5 landfill locations. The above changes resulted in a savings of \$10 Million. In addition, hydropunch and cone penetrometer testing will aid in selection of new monitoring well locations.

Regulatory agencies saved approximately \$300,000 during 7/94 soil gas field efforts by reducing the number of soil gas samples taken after preliminary data showed little distinction between sampling depths.

OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA made three formal presentations at RAB meetings presenting EPA's resources for the project, availability of TAGs, Feasibility studies and guidance to community members on how to review/what to look for in the myriad of technical documents produced for this project.

EPA has been diligent in encouraging the Navy to identify property which can be considered uncontaminated under CERFA. The Navy's contractor initially took an unnecessarily conservative approach which disqualified property with features such as asbestos containing material or in-use PCB-containing transformers. We informed the Navy that these features do not constitute storage of hazardous substances or releases to the environment. As a result of our input, more than half of this base will receive EPA's concurrence that it meets the criteria for being uncontaminated under CERFA. This is a sharp contrast

to the other BRAC bases managed by the Navy's SWDiv, all of which are non-NPL, where the State non-concurred on all property identified as uncontaminated.

EPA staff have encouraged the reorganization of Operable Units to facilitate reuse in key parcels of interest. These OUs were restructured as part of recent FFA schedule negotiations, concluded 3/95.

Seven sites have already been taken out of OU 3 and redirected toward removals. At EPA's direction, enforceable milestones have been established for completion of these actions. The BCT is currently reviewing the other ten OU 3 sites with potential as removal actions.

Navy and regulatory agencies have started concurrent review of documents to streamline the process.

#### HUNTERS POINT NAVAL SHIPYARD

NPL, BRAC-II

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

Given complex cleanup and reuse issues at Hunters Point, the formation of a dedicated BRAC Cleanup Team has been beneficial.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA performed on-board reviews of draft SI results to agree on additional investigation work required to support an RI report without the requirement to submit a separate, new RI workplan. This saved at least nine months and \$30,000 as field work was able to proceed rather than be interrupted by contracting actions and new document preparation.

EPA prepared the Ecological Risk Assessment and Ground Water Field Sampling Workplan for Parcel A, facilitating the process to transfer that parcel and saving at least \$10,000.

Preparation of EBS/FOSL by EPA led to estimated savings of at least 2-3 months and over \$10,000 (estimate is based on our observation of Navy EBS/FOSL preparation).

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

Region 9 has made extensive contributions in assisting the Navy lease property at Hunters Point. After Navy personnel working on this base expressed frustration with the DoD Policies on preparing FOST/FOSLs, Region 9 staff voluntarily wrote the EBS and FOSL for the leasing of property to 20th Century Fox for use as a film studio. Subsequently we worked closely with Navy RPM

who wrote the EBS and FOSL for the James Richards lease, demonstrating our commitment to promoting interim reuse.

We have found that the Navy's efforts to lease property at Hunters Point has been hindered by their approach to assessing risks on property to be leased. In order to enable the Navy to make quicker and cheaper decisions on whether property is suitable for leasing, Region 9 has developed a method for screening risks at individual building sites of interest to lessees. Through this analysis we are able to determine what lease restrictions were necessary to protect the user during the span of their lease, without having to conduct a detailed (time consuming and expensive) risk assessment.

Unfortunately, we've found that the Navy hasn't fully taken advantage of this risk screening approach, and still tends to perform lengthy risk assessments. In the lease of Dry Dock #4, we brought in our toxicologist to cut through the lengthy risk assessment done by a Navy contractor, and used the screening approach to formulate protective lease restrictions that enabled all parties to agree to a FOSL.

In order to accelerate cleanup, we are encouraging the use of "plug-in" removals. This would follow the approach we introduced to Fort Ord (plug-in ROD) and McClellan AFB (plug-in EE/CA) for addressing multiple sites on a base with one decision document. At Hunters Point, we believe the Navy could use this approach for up to 34 small soil contamination areas.

EPA met with several community organizations and individuals in Hunters Point/Bayview as a means of improving community involvement at Hunters Point. EPA also met with the Navy on several occasions to provide guidance and assistance in upgrading its community relations program, including assistance in conducting interviews for additional community relations specialists at the Navy.

EPA is in the processing of offering an Environmental Justice grant of up to \$50,000 to the community around the Shipyard. This is a unique contribution that EPA can make and given the sensitivities of this community and tensions with the Navy, may go a long way towards achieving more productive community involvement in the Shipyard cleanup.

EPA has encouraged acceleration in site characterization such as the use of DDT immunoassay field screening technique in Parcel A to expedite investigation by excavation of contaminated soils there, and the use of hydropunch groundwater collection to prioritize well placement.

As a result of EPA's involvement, new removal actions have been identified and proposed to the Navy to reduce contaminant migration which, if implemented, can be expected to reduce long-term costs.

SITE NAME: LONG BEACH NAVAL STATION

non-NPL, BRAC-II

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

The establishment of a BCT at Naval Station Long Beach has brought EPA's expertise to the table to find time and dollar savings (see below). Unfortunately, the non-NPL status of the base results in a lack of structure for RI/FS work, given that an enforceable agreement is not in place. Additionally, EPA's suggestions for improvements to the ecological assessment of the harbor have not been incorporated to date (Navy contractors tend to see EPA's role as secondary at non-NPL bases), which have prevented the Navy from realizing additional time and dollar savings.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA suggested improvements to the proposed approach used in the transfer of the Naval Hospital. Based on our recommendation on how to handle State groundwater monitoring requirements, the Navy was able to expedite property transfer. The base has informed us that this saved \$200,000 in caretaker costs and 9 months to one year.

The Navy completed the Removal Site Evaluation (RSE) for Site 6A based on a high interest by the Port of Los Angeles (POLA) to enter into a long term lease of the site. assessed risk from surface soil, based on extensive soil sampling, and concluded that remediation of soil is not required. EPA contributed the practical perspective that worker safety issues during planned excavation/construction did not constitute a CERCLA response and therefore the CERCLA process wouldn't slow down reuse. Further, during EPA's review of the RSE, errors in the risk assessment were identified that over-estimated the risk posed by the Site. The no further action determination was made after these errors were corrected. Prior to the corrections, Cal-EPA was requiring a removal action be implemented at the This process resulted in a time savings of approximately 1 year and allowed the site to be expeditiously leased to POLA to allow for their implementation of the reuse plan (i.e. construct temporary railroad). According to the base, the corrections made by EPA's involvement led to a savings of \$400,000.

EPA provided example FOSLs and recommendations on format and content for the Mole FOSL to the Navy. In addition, EPA recommended the use of the risk screening protocol rather than a full risk assessment to support leasing of the Mole. As data has been collected but not presented in the RI Report, using the risk screening protocol will allow the Navy to determine appropriate restrictions and lease the Mole approximately 8 months prior to

completion of the RI. Early reuse of the Mole will result in a cost savings of approximately \$800,000 to the Navy (based on caretaker costs supplied by the base).

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA has made several presentations to the RAB regarding the CERCLA process. EPA also led several workshops to provide information and training to the RAB members. The topics included: CERCLA process, risk assessment, groundwater and soil sampling techniques and contaminant fate and transport.

The team participated in several workshops (on-board reviews) to provide verbal comments on draft documents to minimize written comments and expedite document preparation.

The project team participated in workshops to review data collected during the RI to select contingency sampling locations while the contractor was mobilized in the field. By selecting contingency locations we were able to eliminate a second phase of investigation/reporting and ensure that the data gaps identified were addressed before the RI report will be submitted. This process will expedite cleanup decisions and transfer of the property.

The team used the hydropunch sampling technique as a screening tool to define plume boundaries and decrease the number of monitoring wells required as part of the RI.

SITE NAME: MARE ISLAND NAVAL SHIPYARD

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

A new approach to RI/FS work has added more structure to work, and has integrated investigation with reuse plans. More removal actions are being done to accelerate cleanup, however NPL listing would help further accelerate work as State laws requiring additional document preparation for removals would not apply if the base were on the NPL (see below). EPA's project manager has more experience in the CERCLA process than any other member of the BCT, and is therefore able to frequently suggest means for streamlining investigation and cleanup work.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

Despite not being a party to an FFSRA on this non-NPL site, EPA provided the only written comments on a draft schedule. These comments resulted in savings of 1-2 years on each operable

unit.

After the new schedule was developed, State regulators realized they couldn't keep up with the work and suggested that extensions to the schedule would be necessary. EPA agreed to take on a larger portion of the regulatory agency role, which enabled the State to work under the negotiated schedule, and saved approximately two years.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

Region 9 is taking the lead regulatory role in radiation survey work on this non-NPL base. We agreed to expedite review of survey work plans and to other streamlining efforts so that our involvement will not delay the Navy's schedule for completion of the surveys and cleanup by base closure (4/96). The survey includes collection of an estimated 150,000 samples. EPA will provide the bulk of QA oversight through the use of our NAREL lab and contractor support.

Mare Island launched an ambitious program during 1994 to employ shipyard workers for planning and conducting environmental restoration work. Most of the work will focus on removal actions; MINS also prepared the basewide EBS and BCP. Planning for nine removals began during 1994. Region 9 is providing extra support and assistance to help the relatively inexperienced Mare Island staff successfully complete these projects.

EPA participates in monthly reuse meetings with the City of Vallejo and Navy to promote reuse. EPA has provided useful policy direction to assist both the Navy and State.

EPA conducted an audit/review of the on-site PRC laboratory at Mare Island. This lab performs more than 80% of all soil analyses for investigations at the shippard. This was the first regulatory assessment of the lab since it began work on the shippard more than a year ago. No serious problems were discovered; however, EPA made a number of valuable suggestions for improving quality assurance at the lab and generally affirmed that the data being generated can be relied upon to make sound cleanup decisions.

While we are moving forward with a substantial increase in the use of removal actions to accelerate cleanup and EPA has been playing a valuable role in promoting that direction, State law is producing an impediment to this process. Specifically, a State law requires removals costing over \$1 million to be accompanied by time consuming/duplicative remedial action plans and State law requires preparation of CEQA documentation which slows progress. If Mare Island were listed on the NPL these impediments would not apply. For this reason, as well as other reasons, EPA has informally received encouragement to list Mare Island on the NPL from a number of Navy staff working on the

project.

This is one of many examples which refutes the statement made in Sherri Goodman's 3/16/95 testimony to the Base Closure Commission that listing of bases under State oversight "usually delays cleanup."

#### MIDWAY NAS

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

Prior to EPA's involvement there was no regulatory agency involvement at Midway. EPA's actions have added common sense to the Navy's plans, saving time and money, and have helped the Navy and U.S. Fish and Wildlife Service reach agreement on cleanup issues.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA helped save the Navy several million dollars by convincing them to focus the clean-up of UST contamination to only those areas and constituents that pose an ecological risk. The Navy had planned on unnecessarily cleaning the groundwater to drinking water standards, which would have cost \$24 Million. Although a final decision on how this cleanup will proceed has not been made, it will undoubtably be not as extensive as the Navy's initial plan and will cost much less.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

Midway is unique in its remoteness and the 4 month work window caused by the presence of endangered nesting birds. EPA worked closely with the navy to develop an investigation work plan that included quick techniques (geoprobe, soil gas, bio-assays and biological tissue sampling) and an on-site lab that allowed the entire atoll to be assessed in one four month period.

EPA has worked with the Navy to implement presumptive remedies at the landfills, and is promoting the use of removal actions at several contaminated sites.

EPA participated in a partnering session with the Navy's Midway staff, USFW, NOAA and Council on Historical Preservation. EPA has worked as the facilitator between USFW and the Navy and has actively promoted and helped reach consensus on the remedial investigation approach.

EPA has worked closely with Navy Pacific Division to ensure a clear understanding of the process which has paid off through enhanced communications.

The EPA BCT member has facilitated the approval of asbestos

removal actions and debris burning air permits from other divisions within EPA.

EPA has expedited the review process of documents. In addition EPA has made recommendations to expedite the process, i.e., presumptive remedies for removals vs. developing a technical memorandum; supported innovative technologies (bioslurping). EPA has made a diligent effort to work closely with the facility throughout the process so that there are no surprises during review and approval of primary and removal documents.

#### MOFFETT FIELD NAS

NPL, BRAC-II

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

As one of the first NPL sites in Region 9, cleanup work at Moffett has benefitted from a Federal Facility Agreement that has been in place since 1989. The Navy has chosen not to pursue some aspects of the Fast Track Cleanup Program, such as the identification of uncontaminated property, since this base has been turned over to NASA.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA's leadership in establishing a process to determine background soil concentrations using existing data saved approximately \$100,000 and approximately one year compared to the Navy's proposal to collect additional samples. As a result we signed a No Action ROD for all soils on the east side of the base in December, 1994.

Review times on all primary documents were reduced by 15 days.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA has ensured that groundwater cleanup at Moffett is consistent with cleanup of the same aquifer at the adjacent MEW Superfund site (a private-party site being cleaned up under EPA direction).

- EPA is providing input on 4 pilot studies:
- Site 5 JP-5 spill soil/gw bioventing/biosparging
- Site 9 gasoline soil/gw Soil Vapor Extraction
- Site 14 gasoline soil/gw Recirculating In-Situ Treatment
- OU5 VOCs gw "Iron Curtain" passive, in-situ chemical treatment

#### OAKLAND NAVAL MEDICAL CENTER

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

EPA would not be involved at this facility, which has relatively minor contamination problems, had it not been identified as part of the Fast Track program by DoD. We are making contributions to help the Navy ensure that investigation and cleanup are well designed and completed as expeditiously as possible.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA has worked extensively with the Navy to integrate EBS data collection efforts with the PA/SI process to eliminate a potentially duplicative effort. This reduces the overall scope of planned investigations and should allow property to be transferred as much as two years earlier than previously projected and at cost savings of \$2M.

OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

#### SALTON SEA NAVAL TEST FACILITY

non-NPL, BRAC-I

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

This base was not receiving a high priority for investigation and cleanup prior to being included in the Fast Track Cleanup Program. EPA is helping the Navy set realistic priorities for investigation and cleanup of this former test range.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA's review of the SI, advice on screening for UXO's, sediment sampling, and input on treatability studies has actively supported the Navy's efforts to fully utilize the entire \$15M of expiring BRAC-I dollars, which would have otherwise not been available for this base, to complete characterization and facilitate closure of this base.

OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA performed the preliminary ecological screening for the base, which provided a solid foundation for the Navy to complete the ecological risk assessment.

EPA has also been actively involved in setting up and educating the RAB, and agreed to participate in a community environmental

education program.

EPA and State have been working with Navy to streamline the investigation and cleanup of this BRAC 1 base. Removal Site Evaluations are being incorporated into process for applicable sites. The Navy is incorporating Region IX PRGs for screening and risk assessment.

#### SAN DIEGO NAVAL TRAINING CENTER

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

The five point plan has helped put a higher priority on a base with very visible reuse potential.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA's presence has been especially important in this community where the RAB does not seem to trust the Navy. EPA has provided a direct conduit for information on the CERCLA process to the community.

EPA has assisted the Navy to focus its Ecological Risk Assessment on two areas of primary concern, the Boat Channel and the landfill (where the endangered Least Tern nests). Like Naval Station, Long Beach, our efforts are geared towards developing a one-phase effort that will produce the information necessary to evaluate the need for cleanup without the need for a more costly second phase of work.

#### TREASURE ISLAND NAVAL STATION

non-NPL, BRAC-III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

EPA's input on streamlining work has been an improvement to the cleanup process. We have provided suggestions in the development of a schedule for this base's FFSRA. Unfortunately, the schedule has not yet been finalized despite the fact that the State and Navy have been aware of the need for a new schedule for the past 18 months.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

During development of the FFSRA schedule, EPA suggestions for streamlining led to savings of one year.

To facilitate reuse, the Project Team (EPA, DTSC, RWQCB and Navy) began the process for implementing plug-in Interim Action RODs for soil and groundwater at more than half the sites. This idea, initiated by EPA, came from the fact that most of the sites have similar contamination and geology. The plug-ins should reduce the actual cleanup by approximately 2.5 years, facilitating transfer and reuse.

The BCT has worked collaboratively to design a streamlined Phase II RI approach using innovative investigative technologies, which has reduced the cost of the Phase II RI by approximately \$800,000. The innovative technologies included soil sampling with the Geoprobe, groundwater sampling with the Hydropunch and field screening for both groundwater and soil with immunoassay chemical analyses.

EPA suggested a risk management approach that allowed the Navy to reduce the number of inorganics of concern. The Navy's original approach would have investigated 18 different inorganic compounds. After screening was performed based on Region 9's Preliminary Remediation Goals, the number of inorganics which will be studied was reduced to 5. This change resulted in a cost savings of \$300,000.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

Due to limited State capability, EPA has provided lead regulatory support for human health risk assessment, hydrogeology and quality assurance.

#### TUSTIN MCAS

non-NPL, BRAC-II

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN

EPA's involvement in the BCT has brought in expertise in the CERCLA process which has enabled the team to seek means of structuring RI/FS work and linking cleanup work to reuse. Unfortunately, as a non-NPL base, MCAS Tustin still lacks an enforceable agreement to provide a framework for accelerating cleanup.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT

EPA developed an approach for characterizing contamination and risk at parcels which had been subject to the application of

pesticides. This approach has been adopted for use at Tustin where over 30% of base property is in agricultural use. This has been very useful in that it will save an estimated \$200,000 over the initial contractor proposed investigation which was based upon overly extensive sampling.

EPA and the State worked with the Navy and their contractor and persuaded the Navy that the amount of background sampling proposed in the RI workplan was excessive and should be reduced. This should result in a significant cost reduction, approximately \$100,000, if the Navy's final workplan reflects regulatory input.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

EPA has provided technical assistance in the areas of human health and ecological risk assessment. EPA technical staff (risk assessment and analytical test methods) have contributed in the preparation of DQOs for sampling plans at MCAS Tustin. Participation has occurred through on-board meetings and document review.

To ensure that there is an adequate environmental assessment of the condition of approximately 269 areas of concern located on MCAS Tustin, EPA has participated in an intensive effort with the Navy and the base to review each individual AOC. Due to time commitment involved in this effort, the State agreed that EPA would represent them for this activity and that EPA would report back to state agencies on the conclusion of this effort. In general, State involvement at Tustin has been more reactive than proactive, and as a result the Navy has relied on EPA to provide regulatory perspectives.

One removal action during FY 94 was planned for MCAS Tustin at the location of a former underground tank farm. An EPA presumptive remedy (thermal desorption) was selected by the BCT for use at this and other petroleum contaminated sites at the base. It is believed that the selection of thermal desorption will assist in fast tracking the cleanup of MCAS, as the treatment unit will remain on the facility and be used as appropriate for other areas with soil contaminated with petroleum products. The BCT has decided to use an analytical screening approach to soils investigation so that contaminated areas can be moved quickly into early action treatment.

EPA presented information to the RAB and interested community members on the CERCLA process and how it relates to MCAS Tustin as a closing facility.

We are conducting a pilot approach to site investigation through the use of Argonne National Laboratory and its "Expedited Site Characterization (ESC)" process. ESC is a pilot approach in that ANL will characterize only the base geology and hydrogeology; a portion of the facility will be investigated for contamination using this approach. A more traditional RI

approach (abbreviated, through field screening, use of indicator contaminants, and a one phase sampling effort) will also be conducted against which the ANL ESC results will be compared. EPA has brought hydrogeology expertise to the review of ANL workplans and preliminary reports. EPA is working with ANL in integrating our DQO process and the ESC dynamic work plan approach so that ESC workplans are acceptable to regulatory agencies. The ESC process, if deemed successful by the Navy and regulators, may prove to save both time and dollars at Tustin and may be applied to other facilities.

#### AIR FORCE BASES

#### Castle Air Force Base

NPL, BRAC II

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN:

Since Castle is on the NPL, a streamlined schedule with enforceable deadlines was in place prior to the implementation of the Five-Point Plan. The Five-Point Plan has assisted in integrating reuse planning with cleanup.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT:

BCT input on OU-2 groundwater treatment plant initial design resulted in cost savings of approximately \$10 million; from \$21 million to \$11 million for the final design.

OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE:

The BCT worked with Air Force to approve an Explanation of Significant Difference (ESD) for the OU-2 ROD to allow change from air stripper treatment to carbon absorption. This treatment change allowed existing carbon treatment vessels being used in removal actions to be incorporated into the final treatment plant.

Provided expedited review of EBSs and FOSLs for reuse leases. Working with AF to determine appropriate interim removal actions for priority reuse sites identified by Castle Joint Powers Authority as critical for future tenants.

Promoted expedited implementation of SVE removal action at FS-1.

Provided significant feedback on concerns with organization, readability and quality in the draft SCOU RI/FS. Major improvements in addressing the above concerns were seen in the Draft Final SCOU RI/FS.

Successfully urged greater AF effort to seek wider community participation on the RAB. Community participation has grown from four members (TRC) to approximately 15 currently on the RAB.

#### GEORGE AIR FORCE BASE

NPL, BRAC I

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN:

Since George Air Force Base is on the NPL, a streamlined schedule with enforceable deadlines was in place prior to the implementation of the Five-Point Plan. Significant steps have been taken to initiate cleanup work utilizing removal authority.

#### TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT:

Natural Attenuation - The BCT has worked very closely over the past year and a half to perform a long term in situ treatability study to determine if natural attenuation can be chosen as the preferred alternative for remediation of the JP-4 groundwater plume at OU-2. Because of the MAC resources EPA has been able to dedicate significant resources to this very important and far reaching project. The EPA project manager has been able to attend numerous scoping, planning, and technical meeting at the base for development of the treatability study. EPA's regional lab, the Robert S. Kerr Environmental Research Lab in Ada, Oklahoma, has provided critical technical assistance to the project.

If the natural attenuation is shown to be effective the saving to the Air Force could easily be \$30 million over the cost to treat the plume under more conventional method such as air sparging or pumping and treating the ground water.

In addition, EPA involvement in this project has allowed the State of California to feel more comfortable with the idea of performing a long term treatability study and has probably kept them from issuing a cleanup order to the Air Force.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE

For the investigations at the suspected low level radioactive waste site and for the long term treatability study EPA provided critical technical expertise that other BCT members did not have available to them.

The BCT has agreed that it is important to begin remediation of sites as soon as possible, even prior to signature of the ROD, provided that sufficient data is available to make the necessary decisions. This has been undertaken at several sites including the suspected low level radioactive waste disposal site where the site was investigated through excavation and is now ready to be closed. The BCT is also moving ahead with removal actions at several sites with soil and groundwater contaminated with jet fuel and medical wastes. The BCT has also agreed that it is important to evaluate innovative technologies for site remediation to ensure maximum cost and time savings for the Air Force.

#### MARCH AIR FORCE BASE

NPL, BRAC III

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN:

Since March Air Force is on the NPL, a streamlined schedule with enforceable deadlines was in place prior to the implementation of the Five-Point Plan. The main improvement was agreement to use removal actions at EPA's encouragement with the result that several early actions were initiated in FY-94.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT:

Four Removal Actions resulted in earlier corrective action when compared with the normal remedial process. For site 4, in Operable Unit 1, the early action resulted in a savings of 12 months. For sites 2, 17, and 36, in Operable Unit 2, the early action resulted in a savings of 21 months. These Removal Actions were completed not only because EPA encouraged them, but also because EPA had the staff and travel budget to support March AFB in that effort (advising the base and contractor, review of EE/CA documents, and attendance at public meetings) while continuing the RI/FS process.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE:

With the full cooperation and assistance of the environmental staff at March AFB, EPA identified improper laboratory work and collected sufficient evidence to suspend and debar a laboratory performing fraudulent work on March AFB samples. That case has been referred to the U.S. Attorney and is scheduled for a Spring 1995 trial in U.S. District Court. The laboratory had been used by both EPA and DOD. While the immediate effect of this enforcement action against this laboratory was a loss of several months in completion of an RI at March AFB, the broader impact was a savings in time and Federal funds from receipt of worthless data. At least four DOD bases had used this laboratory for sample analysis. Staff time was available to devote to this case while continuing with responsibilities under the FFA.

#### MATHER AIR FORCE BASE

NPL, BRAC I

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN:

Since Mather AFB is on the NPL, a streamlined schedule with

enforceable deadlines was in place prior to the implementation of the Five-Point Plan. The main improvement to work has been the integration of reuse planning objectives into cleanup work.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT:

EPA questioned an Air Force proposal to dispose of dioxin contaminated soils off-site. The BCT determined that the soils could be placed in an existing on-base landfill, saving \$3 million in transportation and off-site disposal costs.

In order to streamline the cleanup process, the BCT has worked together to shorten review times for critical documents. For example, the Air Force and the regulators have negotiated two to three week review and revision periods for removal design documents.

EPA has worked closely in determining appropriate mechanisms for accelerating the cleanup program. As a result, the AF will conduct excavations at 10 sites under the removal program. If these sites remained in the RI/FS ROD process, it would take from six months to a year longer to initiate the cleanup.

Excavations at 10 sites will be done under removal program, not in RI/FS ROD process thereby saving from 6 months to one year.

EPA has worked closely with the Air Force on review of FOST/FOSLs. Early in 1994, the BCT agreed on the process for regulatory review of FOST/FOSLs, which required the Air Force to provide the regulators with a schedule of upcoming FOST/FOSLs and committed the regulators to reviewing initial drafts within ten days and second drafts within three days. This work has been the model for the National Air Force policy on regulatory involvement in these documents.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE:

The BCT worked together to complete a comprehensive review of Mather's environmental program and identify all remaining data gaps. After a review of past investigation reports and historic aerial photos, several new sites were identified. In addition, data gaps were identified at several of the existing soil sites. The BCT worked together in developing the strategy for comprehensively addressing the final data gaps. This additional investigation work will be rolled into a streamlined RI/FS and the final basewide ROD for the site.

EPA has provided numerous aerial photos, including extensive analysis of both newly identified sites and existing landfills. This information will help the BCT in scoping investigations of the new sites and planning the remedial design of the landfill covers.

In assessing the costs to remediate several landfills at Mather AFB, the Air Force initially proposed to leave a landfill in the southeast portion of the base in place, cap and monitor it. However, the County of Sacramento felt this option was not compatible with their reuse plan to build a recreational center in that area of the base and requested excavation of this landfill and consolidation into another existing, larger landfill. EPA played a facilitation role in improving communication at the staff and management levels of the regulatory agencies, the Air Force and Sacramento County. discussions focused in particular on comparison of the cost estimates to excavate the landfill and consolidate the excavated material into another existing landfill versus the cost of Initially, the cost of capping and leaving capping the landfill. the landfill in place appeared less expensive. However, once the costs were carefully examined and costs such as regulatory requirements regarding air monitoring were included, it was determined that costs for excavation and consolidation were comparable to separate capping of these two landfills. Force selected the remedial option of excavating the landfill and consolidating the material into another landfill, which accommodated the County of Sacramento's proposed reuse plan.

Reuse forums have been held on a regular basis at Mather AFB, usually following the BCT meetings. These periodic meetings between the reuse entity, environmental regulators and military service representatives have helped ensure that reuse planning and cleanup are coordinated and information is shared in a timely manner. The reuse forum has helped set priorities and reuse and clarify policy issues relating to reuse and cleanup.

EPA reviewed and provided comments on the Air Force's Supplemental Reuse Record of Decision (ROD) to determine if the Air Force was providing adequate protections for the vernal pool areas. The Air Force found EPA's input valuable and subsequently provided EPA with a review draft of Castle's Reuse ROD. EPA provided extensive legal support to the ARARs analysis in the Landfill ROD. This was necessary due to Mather's lack of on-base legal staff.

#### NORTON AIR FORCE BASE

NPL, BRAC I

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN:

Since Norton Air Force Base is on the NPL, a streamlined schedule with enforceable deadlines was in place prior to the implementation of the Five-Point Plan. The BCT is working cooperatively to take removal actions whenever possible in order to expedite cleanup and reuse.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT:

EPA participated in a redesign of a ground water pump and treat system as proposed by an Air Force consultant to manage the plume by re-injection of the treated water from the system. This saved the Air Force a minimum of \$150,000 in construction costs as well as helped to minimize the amount of water the system was required to treat.

Documents normally taking 60 day review periods are being turned in 30 to 45 days, therefore accelerating the clean-up process.

#### OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE:

The Norton BCT has proven to be a very effectual team which has taken the requirement of fast-track to heart. The team meets regularly and has functioned as a unified body dealing with both technical documents as well as FOSTs and FOSLs. EPA has spent an average of 12 days per month at the base participating in "on-board" document reviews, commenting and correcting documents in real time and eliminating the time required to reproduce and distribute corrected documents. Additionally, the need to request extensions for document review has been eliminated.

All disagreements between the regulators and Air Force at Norton were successfully settled through discussion and negotiation rather than dispute resolution. This is a change from past years and has saved all parties a great deal of time and money.

The BCT jointly designed a research and sampling plan to determine the source of radiation in the groundwater at Norton. This is a long-standing source of uncertainty which has caused heightened community concern. EPA has been instrumental in developing the radiological survey at Norton AFB. Input from EPA's radiation experts has helped design a definitive investigation to finally prove or disprove the existence of an alleged radiological waste storage bunker.

#### WILLIAMS AIR FORCE BASE

NPL, BRAC II

IMPROVEMENTS TO CLEANUP STATUS RESULTING FROM FIVE POINT PLAN:

Since Norton Air Force Base is on the NPL, a streamlined schedule with enforceable deadlines was in place prior to the implementation of the Five-Point Plan.

TIME/\$ SAVINGS ATTRIBUTED TO FAST TRACK CLEANUP/EPA INVOLVEMENT:

EPA encouraged deep vadose zone remediation which will reduce time and costs for groundwater cleanup at site ST-12. RPMs

estimate that the groundwater Pump and treat may be reduced from 10 to 30 years.

Expedited review times on RD/RA documents (agreed to 30 days instead of 60), RI/FS documents are also on a 30 day target review period.

Accelerated review times on FOSLs (2 weeks to 2 day review times)

OTHER RELEVANT INFORMATION DEMONSTRATING EPA'S VALUE:

Encouraged the development of response actions and treatability studies that are cost/time effective: Bioventing and Natural Attenuation Studies.

Provided close guidance in finalizing OU-1 ROD to include several no action and no further action sites, thus freeing parcels for transfer and reuse.

Provided close guidance on the identification of documents and schedules necessary for five OU's to achieve the Basewide Record of Decision in 1997. Guidance was critical in assisting the Air Force with getting its funding and contractors on board.

Encouraged response actions through the use of removal actions and Post-ROD changes (ESD, OU-1 ROD).

Focused Air Force on providing more accurate maps and providing more complete notifications and restrictions on the FOSLs in accordance with DOD/EPA guidance.

Played an active part in the RAB: 1) Assisted Air Force in approving protocol for forming the RAB, 2) Provided members with guidance on writing RAB chapter, 3) Address RAB member comments and concerns.

#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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#### MEMORANDUM FOR THE BRAC 95 COMMISSION

## SUBJ: CONFLICTS OF INTEREST AND NAVAL AIR SYSTEMS COMMAND RELOCATION TO PATUXENT RIVER NAVAL AIR STATION

- Encl: (1) Memorandum for the DoDIG Regarding Conflicts of Interest and Personal Financial Gain
  - (2) AIR-8.0T Memo of 13 FEB 95, Subj: Final Space Allocation Plan
- 1. By enclosure (1), we requested the DoDIG investigate what we believe to be very serious questions regarding conflicts of interest for Vice Admiral Bowes, former Commander, NAVAIRSYSCOM. We believe that his decision to move NAVAIR, Crystal City, to Pax River is tainted by his personal property ownership at Pax River. This ownership calls into question the integrity of all the information provided by the Command to justify the move to Pax River, a process he personally oversaw and held his subordinates accountable for. It also calls into question the entire restructuring of NAVAIR; by moving operations at Crystal City VA, Warminister PA and Lakehurst NJ to Pax River, Bowes has created the false illusion of consolidation and tax savings all the while enhancing the value of his personal property ownership at Pax River and preventing his property's decline in value.
- 2. Because of these obvious and grotesque conflicts, we request that the BRAC immediately recommend to the Secretary of the Navy the immediate suspension of all actions by the Navy to further the consolidation at Pax River. In particular, we recommend that the Commission advise SECNAV (or recommend to Congress) that all Navy appropriations for the construction of the new facility at Pax River for the NAVAIR Crystal City operation, be suspended. Major deficiencies in this building have already been found (see enclosure (2) for the details). It was to hold approximately 3600 people, but can only hold 2500, an approximately 30% shortfall. Either the plans are grossly inadequate and the Navy will have a substantial cost overrun to make up the difference (thus negating some of the alleged savings and escalation on savings calculations ginned up by the NAVAIR) or NAVAIR management has lied to its employees about management's true intentions regarding the scope of the downsizing of the Command.
- 3. We further request the Commission add Pax River to the base closure list. There is no need to maintain the Naval Air Station at Pax River. The functions performed at this station can be performed at any number of other Naval air stations. The maintenance and repair functions can be performed at any number of facilities and various reviews are now recommending this function be turned over entirely to private industry. The testing functions, in particular, are duplicative and wasteful. These functions can also be performed at any number of other facilities including Edwards Air Force Base, in California. This base contains all the necessary testing facilities needed by both services

### SUBJ: CONFLICTS OF INTEREST AND NAVAL AIR SYSTEMS COMMAND MOVEMENT TO PATUXENT RIVER NAVAL AIR STATION

and is also close to other key Naval testing facilities such as China Lake and Point Huenumie. The only justification for maintaining Pax River is that it is the cite for the consolidation of several NAVAIR organizations (Warminister, Lakehurst, Crystal City) and as pointed out in paragraph 1, above, the need and legitimacy for this consolidation are highly suspect.

- 4. As employees against the move to Pax River, we realize our arguments are one-sided; however; there can be no escaping the grotesque conflict of interest that is apparent here. As individuals working for the taxpayers, obstensively to save taxpayer dollars, you have no choice but to demand a full review of the proposed move of NAVAIR, Crystal City, to Pax River, and to review the findings of the DoDIG on this conflict of interest by Bowes.
- 5. Since we are employees of NAVAIR, we are remaining anonymous. We are calling ourselves TEAM 97, The Employees Against the Move in 1997. If the move is justifiable, at least we will have the satisfaction of knowing it really is for the best of our Government and our Navy. Right now, though, we feel we are being railroaded for no good reason other than to further someone else's financial well-being!

#### MEMORANDUM FOR THE INSPECTOR GENERAL, DEPARTMENT OF DEFENSE

#### SUBJ: CONFLICTS OF INTEREST AND PERSONAL FINANCIAL GAINS

- 1. The purpose of this memorandum is to request a full investigation into what we, employees within the Naval Air Systems Command, perceive to be conflicts of interest and personal financial gains being made by senior officials within the Naval Air Systems Command, including Vice Admiral Bowes, Commander, NAVAIR.
- 2. As you are aware, the NAVAIRSYSCOM is to be moved to Patauxet River, MD by the end of FY 97 or 98. V.A. Bowes has been, and continues to be, the primary architect of this move; he was the primary reason the SYSCOM was offered up to the BRAC even though the Navy had no plans or requirement to offer up the SYSCOM for relocation. It has been brought to our attention, and the attention of other employees, that Bowes is a property owner at Pax River. We are deeply disturbed that this issue was never mentioned or highlighted in any way during the process of offering up the SYSCOM for relocation to Pax River. The conflict of interest here is obvious and grotesque and leads to a wide range of interrelated questions that, at their heart, all address the same issue personal, and potentially substantial, financial gains being made by persons controlling and supporting the move to Pax River:
  - 1) How much property does Bowes own?
  - 2) How much has the value of his property gone up in value over the last several years (since the move became common knowledge)?
  - 3) Does Bowes own property in the Pax River area as a member of any investment groups or partnerships?
  - 4) Does his wife own any property in the Pax River area either under her married name, maiden name or as a member of any investment groups or partnerships? If so, address questions 1 and 2 as well.
  - 5) Do any of Bowes' immediate family members, relatives, or close friends own property at Pax River? If so, address questions 1 and 2 as well.
- 3. While the preceding questions may seem far reaching and may appear to take on the nature of a "fishing expedition" the questions are, none the less, valid and with merit. For instance, every October, individuals at his rank must fill out financial disclosure forms. This may be the appropriate point to begin your investigation:
  - 6) Did Bowes fill out the appropriate financial disclosure statements over the last several years, particularly when he was first proposing the move?

- 7) If he did, are the statements truthful? Are any property ownership's at Pax River that he or his wife have there properly disclosed regardless of whether those ownership's are in their names or as investment groups or partnerships?
- 8) If property at Pax River was disclosed, was the person responsible for the review of Bowes disclosure statements aware of the impending move, or just plain smart enough to see the potential benefits that could occur to Bowes and the obvious conflicts this entailed?
- 9) If property at Pax River was disclosed, did the reviewer own any property at Pax River? Questions 1 through 5 apply to the reviewer if Bowes did disclose property ownership at Pax River.
- 10) If Bowes did not disclose property ownership (his, his wife's or any immediate family member) at Pax River, will a full investigation of this violation be conducted? If not, why not?
- 4. If any of the answers to questions 1 through 5 is "yes," then we request a full investigation into the validity of the data, the cost estimates, and their basis, justifying the savings that would supposedly occur to taxpayers by this move. It goes without saying that the basis of estimating these savings are highly subjective. In that kind of environment, individuals who stand to gain financially can easily manipulate data and numbers to substantiate the move and the alleged savings that taxpayers would receive. It is our belief, that Bowes would not hesitate to manipulate the data to support his position regardless of whether or not he would gain financially; however, if he does own property, the move in the name of "right sizing" (it's sure right sizing his wallet) provides a wonderful smoke screen to realize personal financial gain without being questioned as to the real need for the move.
- 5. Let's remember the move is intended to save money for the government by putting the SYSCOM on government property rather than private property which requires us to pay rent. Why Pax River? Fort Belvoir is bursting with unused government property; they've got so much, they're letting commercial businesses and the County use it! The SYSCOM could easily have moved there but then there'd be no gain in Pax River property values! Likewise, there are other locations that could have been picked that would not have called for the complete uprooting of thousands of families.
- 6. To summarize, we are alleging that Bowes is using the current downsizing environment as a smoke screen to allow him to move NAVAIR to Pax River so that he may gain substantially, financially. Accordingly, we are demanding a full investigation by your department into this scenario. We demand, as a minimum, that questions 1 through 10 be fully investigated and reported on.

7. As we were preparing this letter, we attended our mandatory ethics training. It appears obvious to us that based on the training we just received, that Bowes has clearly violated the conflict of interest regulations - not to mention the appearance of conflict of interest rules. Based on the training, it appears he not only violated the statutory conflict of interest rules but he also violated the military rules regarding this area, as well. We demand a full investigation into Bowes' violations and a complete accounting of the financial benefits he is receiving as a result of this move while the rest of us are getting screwed having to sell into a weak market and buy over-inflated property at Pax River!

= Cebel

From: Jim Rebel

To: POC's for Space Planning

Subj: Final Space Allocation Plan

- 1. Attached is a draft briefing of our recommended plan for who will be in the new building and who we will have to find other space at NAS Pax for. Please review this to determine if this is workable. I need your comments no later than COB today so that I can make any changes necessary prior to briefing Dr. Somoroff tomorrow. If he agrees to this plan then I will be briefing Vadm. Bowes, Adm. Lockard, and Bgen. Anderson on Wednesday. If they concur the plan will go the architect on Thursday and will be returned in final form for your review about the first of March.
- 2. In the attached plan there is still room on both the second and fourth floors for about 50-60 billets. It is my intention to try to move some more of the 4.0 Zone 2 billets onto these floors unless I get a better suggestion.
- 3. Please call me at 604-2211 x6458 or come to Room 478 JP-1 with any comments, questions, or criticism.

## NAVAIR IPT BUILDING ARCHITECTURAL SPACE ALLOCATION PLAN

**BRIEFING TO (TBD)** 

**AIR-8.0T** 

14 FEB 95

## **BRIEFING OUTLINE**

- CONSTRAINTS
- BASELINE PLAN
- "SCRUB" OF BASELINE PLAN
- PROPOSED ALTERNATIVES
- RECOMMENDED PLAN
- REMAINING OPTIONS

## **CONSTRAINTS**

- TIME
  - DECISION OF WHO IS IN/OUT OF BUILDING NEEDED BY 2/15/95
  - FINAL APPROVAL OF PLAN BY 3/10/95
- SIZE OF BUILDING
  - **2,671 BILLETS IS MAX**
  - 2,500 IS PREFERRED NUMBER
- OTHER
  - KEEP PEO, PMA, AND KEY TEAM MEMBERS TOGETHER

## **BASELINE PLAN**

- PREPARED BY BENHAM GROUP
- REFLECTS INPUTS FROM PEO AND CL REPS AT DEC 94 AND JAN 95 REVIEWS
- 2,598 BILLETS PLACED IN BUILDING
- REQUIREMENTS FOR 1,137 BILLETS NOT MET

# BASELINE PLAN "IN THE BUILDING"

- ELEMENTS COMPLETELY IN BUILDING
  - AIR-00/00A/00B, AIR-1.0, PEO(T), PEO(A),PEO(CU) AND ASSOCIATED PMAs
- ELEMENTS PARTIALLY IN BUILDING
  - AIR-2.0, AIR-3.0, AIR-4.0, AIR-6.0, AIR-7.0

## BASELINE PLAN "NOT IN THE BUILDING"

- AIR-2.6 AND CONTRACTS FILES
- AIR-3.0 HOMEROOM
- AIR-4.0 HOMEROOM/SOME ZONE 2
- AIR-5.0 LIAISON
- AIR-6.0 HOMEROOM
- AIR-7.2, 7.3, 7.4, 7.5, 7.7
- AIR-8.0

## "SCRUB" OF BASELINE

- COPIES OF PLAN DISTRIBUTED
- "SANITY" CHECK FOR MISSING ELEMENTS, DOUBLE COUNTING
- REVIEW DEPARTURES FROM MANAGEMENT PLAN FY97 ES
- PEO/COMPETENCY COORDINATION SOUGHT

## PROPOSED OPTIONS

- AIR 1.0 MOVE AIR-2.5.3 BACK TO NADOC
- AIR-4.0 CLUSTER BY LEVEL II COMPETENCY ALL ZONE 2 BILLETS
- AIR-6.0 3 OPTIONS, ALL IN, ALL OUT, ONLY LEVEL I IN
- PEO(A) MOVE PMA -271 AND 299
   OUT

## RECOMMENDED PLAN FIRST FLOOR

- **PEO(A) AND STAFF (12)**
- ALL PMAs (380)
- AIR-2.3 (71)
- AIR-3.1.2(6)
- AIR-6.D1(7)
- TOTAL OF 476 BILLETS

# RECOMMENDED PLAN SECOND FLOOR

- PEO(CU) AND STAFF(107)
- ALL PMAs (230)
- AIR-2.4 (62)
- AIR-7.6 (73)

AIR-3.1.3 (3)

TOTAL OF (475) BILLETS

## RECOMMENDED PLAN THIRD FLOOR

- **AIR-1.0 AND STAFF (128)**
- ALL AIR-1.0 PMAs (418)
- AIR-2.5 LESS 2.5.3 (55)
- AIR-3.1.4 (?)
- TOTAL OF 601? BILLETS

## RECOMMENDED PLAN FOURTH FLOOR

- **PEO(T) AND STAFF (12)**
- ALL PMAs (371)
- AIR-2.2 (94)
- AIR-3.1.1 (4)
- AIR-6.D1 (5)
- TOTAL OF 486 BILLETS

## RECOMMENDED PLAN FIFTH FLOOR

- AIR-0.0 AND STAFF (19)
- AIR 2.0, 3.0, & 6.0 LEVEL I AND **STAFF** (86)
- AIR-5.0 LIASON (5)
- AIR-7.0 LEVEL I & 7.1.2, 7.6, 7.7 (74)
- AIR-8.0 (60)
- AIR-4.2 (92)
- AIR-4.10 (10)
- **TOTAL OF 346**

## SUMMARY OF RECOMMENDED PLAN

- 2,363 BILLETS IN THE BUILDING
- 846 NOT IN BUILDING
  - AIR-2.5.3 AND 2.6 (136)
  - **AIR-3.0 HOMEROOM (74)**
  - AIR-4.0 HOMEROOM, LEVEL I AND STAFF (262), SOME ZONE 2 (4.1, 4.4, 4.5) (184)
  - AIR-6.0 HOMEROOM (140)
  - AIR 7.2, 7.3, 7.4, 7.5 (50)

## **OTHER OPTIONS**

- "DENSE PACK" SEATING ARRANGEMENT
- CUT BACK ON HARDWALLS, CONFERENCE ROOMS, ETC.
- MOVE SOME LARGER PMAs OUT OF BUILDING
- MOVE ALL OF 2.0 OUT AND COMBINE
- DELETE ONE OR MORE VTC ROOM

#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405-3

FROM: KELLY, DAULD					TO: DIXON					
TILE: LOCAL PRESIDENT					TITLE:	TITLE: CHAIRMAN				
ORGANIZATION:					ORGANIZATION:					
· U. A. W.					10BCRC					
INSTALLATION (s) DISCUSSED: STRATFORD ARMY ENGINE PLANT										
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CHAIRMAN DEXON			<u></u>	ļ	COMMIS	SSIONER CORNELLA			1	
STAFF DIRECTOR		V			COMMISSIONER COX					
EXECUTIVE DIRECTOR		V	<u> </u>		COMMISSIONER DAVIS					
GENERA	L COUNSEL				COMMISSIONER KLING					
MILITAR	Y EXECUTIVE		<u> </u>		COMMIS	SSIONER MONTOYA				
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DIR. COMMUNICATIONS		REVIEW AND ANALYSIS								
					DIRECTOR OF R & A					
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					NAVY TE	AM LEADER				
DIRECTOR OF ADMINISTRATION				AIR FOR	CE TEAM LEADER					
CHIEF FINANCIAL OFFICER					INTERAC	SENCY TEAM LEADER				
DIRECTOR OF TRAVEL					CROSS S	ERVICE TEAM LEADER	1			
DIR./INFORMATION SERVICES										
TYPE OF ACTION REQUIRED										
	Prepare Reply for Chairman's Signature				Prepare Reply for Commissioner's Signature					
		Prepare Reply for Staff Director's Signature				Prepare Direct Response				
	ACTION: Offer Comments and/or Suggestions				FYI					
Subject/Remarks:										
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FORWARDING COPY OF OPFENSE SCIENCE BOARD REPORT ON TRACICED VEHICLE . IN OUS TRIAL BASEIN RESPONSE										
TO STRATFORD AEP BEING ON CLOSURE LIST.										
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### Local 1010, U.A.W.

P.O. BOX 2-206 **MILFORD, CONNECTICUT 06460** 

DAVID KELLY, President JOSEPH FABRIZIO, Vice President RICHARD BADICK, Recording Secretary PETER CLEARY, Secretary-Treasurer



MARTIN SIKORSKI, Guide RALPH JOWERS, Sergeant-at-Arms ANGELO DeMINO, Trustee RICHARD A. LENEHAN, Trustee ROBERT SIMS, Trustee

March 29, 1995

Please refer to this number when responding 940\$705-2

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Dixon,

Senators Dodd and Lieberman and Representatives Rosa DeLauro and Christopher Shays wrote to you on March 1, 1995 regarding a letter from Assistant Secretary of the Army Gilbert Decker dated February 14, 1994. As you may know, the Assistant Secretary wrote in support of additional funding for the Stratford Army Engine Plant.

On March 6, 1995 Senator Christopher Dodd wrote to you regarding a report by the Defense Science Board's Task Force on Tracked Vehicle Industrial Base issued in April, 1994.

The Army's recommendation to BRAC to close the Stratford Plant is inconsistent with Assistant Secretary Decker's letter and the Defense Science Board report. For this reason I considered it essential that each BRAC Commissioner review both documents at the earliest possible opportunity. Either myself or AlliedSignal representatives will be happy to answer any questions BRAC Commissioners or staff may have regarding these or other items relating to SAEP.

Sincerely,

Local 1010 UAW

DAVID KELLY

LETTER REPORT

OF THE

#### DEFENSE SCIENCE BOARD

TASK FORCE

ON

#### TRACKED VEHICLE INDUSTRIAL BASE

APRIL 1994



Office of the Under Secretary of Defense for Acquisition Washington, D.C. 20301-3140

This report is a product of the Defense Science Board (DSB). The DSB is a Federal Advisory Committee established to provide independent advice to the Secretary of Defense. Statements, opinions, conclusions and recommendations in this report do not necessarily represent the official position of the Department of Defense.

This document is UNCLASSIFIED

Security review completed by OASD (Public Affairs),

Directorate for Freedom of Information and Security Review



#### OFFICE OF THE SECRETARY OF DEFENSE WASHINGTON, D.C. 20301-3140

MEMORANDUM FOR UNDER SECRETARY OF DEFENSE (ACQUISITION AND TECHNOLOGY)

SUBJECT: Report of the Defense Science Board Task Force on Tracked Vehicle Industrial Base

I am pleased to forward this final report of the Defense Science Board Task Force on the Tracked Vehicle Industrial Base. The Task Force, chaired by Dr. Jacques Gansler, was chartered to assess the viability of the tracked vehicle industrial base and to propose a definitive plan of action to address any shortfalls.

This report provides input to the Department in three areas: tracked vehicle industrial base planning in a period of minimal production; preservation of key engineering skills and facilities for tank engines; and guidelines for use in future industrial base decision processes.

I concur in the Task Force's findings and recommendations and fully endorse their proposed course of action.

Paul G. Kamenski Paul G. Kaminski

Chairman



#### OFFICE OF THE SECRETARY OF DEFENSE WASHINGTON, D.C. 20301 -3140

5 May 1994

Dear Mr. Chairman:

I am pleased to submit to you the final report of the Defense Science Board (DSB) Task Force on the Tracked Vehicle Industrial Base.

This Task Force was charged with assessing the viability of the US tracked vehicle industrial base, given current Department plans, and to propose a definitive plan of action to address any short falls (along with cost estimates). The Task Force was also requested to examine the public and private base for tracked vehicles (with emphasis on tank engines) and to consider options regarding the retention of the Stratford Army Engine Plant (SAEP).

The Task Force gathered information through a series of briefings by government and industry personnel with expertise and extensive knowledge of the military and industrial aspects of the above issues. We also visited SAEP to observe, first-hand, the Textron Lycoming operation at that plant and to receive on site briefings from Textron regarding the facility.

Our assessment is that current DoD plans at the vehicle level appear to provide minimal industrial base support in the near term; however, we see major issues in the near term with regard to tracked vehicle engines and transmissions and we see reason for significant concern regarding long term systems engineering support.

The Task Force recommends that the Army assess the current program and strengthen the development and funding of a three-part armored force modernization R&D Program: M1 and M2/3 upgrades; next generation tracked combat vehicles (systems engineering); and a technology base insertion program. We also recommend that the Army develop (with Marine Corps support) a long-term (to 2010) tracked vehicle master plan by 1 December 1994, based on recommendations above, currently planned programs (e.g., AFAS/FARV and AAAV) and including an integrated industrial base plan that maximizes use of flexible manufacturing, dual and multi-use facilities, and existing capabilities. And in order to achieve a state-of-the-art, responsive, affordable and flexible, defense industrial base, planning should begin now to maximize the potential for dual-use of facilities, production equipment, and personnel to meet the specialized needs of both military and civilian customers.

Focusing on the tank engine and SAEP, we concluded that the Army must maintain support engineering and critical sole source spare parts and logistics capability at Textron as well as retaining access to Textron's unique knowledge and capabilities and company-owned proprietary processes. We formulated three options for SAEP:

- A: <u>Current Baseline</u> retain a minimal SAEP; provide current engineering and parts funding streams.
- B: <u>Current Baseline Plus</u> retain a downsized SAEP; somewhat increase support engineering; provide current funding streams; transfer some maintenance work from Anniston to SAEP; share in the cost of plant downsizing; and provide engineering funding for an evolutionary engine upgrade program.
- C: <u>Do not plan to retain SAEP</u> obtain engineering and parts from an alternate source and absorb the program transient and other significant one-time costs.

We recommend that Option B be pursued as a reasonable hedge for "risk reduction" in the near-term and as a step toward a potential long-term solution. This option adds cost of approximately \$9M per year for engineering support and one-time downsizing costs of \$6M, and assumes \$20M per year of overhaul work is transferred from Anniston to Stratford. As part of this option, we would also propose to develop dual-use lease arrangements for key elements of the industrial base and that DoD release the \$17M authorized and designated for long lead time orders.

With respect to the overall tracked vehicle base, we feel that the Army needs to maintain a "critical mass" of support engineering and logistics capability at Textron for an extended period (even when there is no production). The Army must plan and fund this effort.

Finally, the Task Force developed a proposed approach for use by the Department in making industrial base decisions, such as in the tracked vehicle case. We have outlined in our report, guidelines for use by OSD in these future decisions.

On behalf of the Task Force, thank you for the opportunity to constructively review this most important aspect of our military industrial base.

Sincerely,

## Final Report of the Defense Science Board Task Force on Tracked Vehicle Industrial Base

The charge to the Defense Science Board (DSB) Task Force on Tracked Vehicle Industrial Base was to assess the viability of this sector of the U.S. defense industry (private and public), given current Department plans, and to propose a definitive plan of action to address any shortfalls (along with cost estimates), for DoD and Congressional review. The USD (A&T) charge explicity requested that the investigation focus on the tank engine area; and the Director, Tactical Warfare Programs, requested that the group consider options that do and do not plan to retain the Stratford Army Engine Plant (SAEP) -- and provide the best course of action under either case. The members of the Task Force selected for this effort are shown in Figure 1.

The Task Force received the following briefings: Textron Lycoming Overview; Current and Future Tank Industrial Base Plans (TACOM); Armor Programs (SARDA); Engines for Rotary Wing Air Vehicles (SARDA); Cummins Engine Company (Diesel Engine Overview); Aviation Perspectives (ATCOM); Status of DSB Task Force on Depots; General Electric (Overview of GE Aircraft and Ground Vehicle Engines); United Defense (Industrial Base Perspectives); GD Land Systems (Industrial Base Perspectives); Combat Vehicle Propulsion Systems Overview; Future Tank Threat (AFSTC); GD Land Systems (Tank Industrial Base); AGT 1500 Engine Story (TACOM), Commercial Use of Government Equipment (PM M1A1); Depot Core Competency (AMC); AGT 1500 Engine Overhaul Results (PM M1A1); Advanced Field Artillery System Engine Requirements (PM AFAS/FARV); Advanced Amphibious Assault Vehicle Engine Requirements (PM AAA); Detroit Diesel (Diesel Engine Overview), AGT 1500 Engine Evaluation (PM M1A1), AGT 1500 Industrial Base (TACOM), and Army Position on Tank Engine Industrial Base (DSA(PP&P)).

In summary, the Task Force assessment of the tracked vehicle industrial base is as follows:

- Current plans at the vehicle level appear to minimally provide industrial base coverage in the near term.
- · Major near term issues appear in the tank engine area.
- Significant concern exists about long term systems engineering support, at both the vehicle and subsystems level.

The Army has formulated a near-term approach to maintaining the tracked vehicle industrial base within available resources. The task force believes that with some reprogramming of these resources, particulary in the tank engine area, the base can be maintained in the near-term. However, a concern of the Task Force is the unclear nature of future tracked vehicle systems evolution and, thus, of the future needs and plans for the associated industrial base. For example, as currently envisioned, decisions regarding a next-generation main battle tank will not be made until the early 21st century. The potential discontinuity in production associated with such timing, particularly given the dramatic drop in investment that is planned over the next several years, makes the maintenance of the tracked vehicle industrial base very difficult. Decisions on the base are also

complicated by the current split of effort between public (e.g., depots) and private organizations. This split causes concern over maintaining "critical mass" -- especially in the overall engineering area and on selected critical parts.

> Figure 1 Task Force Membership and Government Advisors

Chairman:

Dr. Jacques Gansler\*

TASC The Analytical SCIENCES Corp-703-558-7400

Members:

Ms. Joan Habermann\*

LTG John Woodmansee\*, USA, Ret MG Oscar Decker, USA, Ret

Mr. Gordon England\*

Mr. Lee Kapor

Dr. Ernest Petrick

Dr. Percy Pierre\*

Mr. Adolph Quilici

Independent DSB Reviewers

Dr. Kent Bowen\*

Mr. Art Johnson\*

Executive Secretary

Mr. Charles Sieber

DSB Secretariat Representative

Lt Col John Dertzbaugh - 703 - 695 - 4157

OSD:

Mr. Frank Kendall

Mr. Roy Willis

Dr. Don Dix

Mr. Tim Bright

Mr. Skipp Hayes

Mr. Mark Shaeffer

Mr. Dick Roemer

**Ioint Staff:** 

COL Jim Ethechury

Army:

Mr. Steve Linke

Mr. Henry Morrow

TACOM:

MG James Monroe, USA

Mr. Prince Young, Jr.

Ms. Terri Wyckoff

Logistics Management Institute

Perot Systems Corp. Private Consultant

Lockheed Fort Worth Company

Private Consultant Private Consultant

Michigan State University

Private Consultant

Harvard Business School

Loral

Tactical Warfare Programs, OUSD (A&T)

DSB

OUSD(A&T)

PDUSD Logistics

DDR&E

PA&E/Land Forces

Comptroller/Investment

OASD(ES)/IEQ

CAIG

**J-**8

OASA(RDA)

ATCOM

**TACOM** 

TACOM

TACOM

\*DSB Member

#### Task Force Findings and Recommendations

#### L Tracked Vehicles

#### Findings - Near Term:

- 1. Current near-term thrusts in armored force modernization appear appropriate, but are (embarrassingly) underfunded and stretched-out. These are: digitization of the battlefield; correcting the problems identified in Desert Storm; Advanced Field Artillery System (AFAS), Future Ammunition Supply Vehicle (FARV) and Armored Gun System (AGS) new starts; maintaining a strong technology base; and deployment of smart weapons.
- 2. Assuming the lease for commercial use of government tank transmission equipment at Allison is executed, the current (baseline) program minimally sustains the near-term industrial base, except for heavy vehicle (tank) engines.

#### Findings - Long Term:

- 1. The long-term health of armored force modernization is of serious concern. Future procurement budgets and R&D budgets don't provide for state-of-the-art equipment or a strong industrial base.
- 2. The Army's Armored Systems Modernization (ASM) effort and ARPA's advanced armored vehicle and armor/anti-armor programs were (properly) looking at the future, but were dropped, without future alternatives being analyzed and developed.
- 3. The Abrams (M1) tank and the Bradley (M2/3) fighting vehicle are the fielded systems through 2010+ and there are no replacements in planning or under development.
- 4. There is no long-term, integrated industrial base plan for the tracked vehicle industry. As now funded, it will be the (ad hoc) result of the separate funding of the projected M1A2 upgrades, AFAS/FARV and AAAV programs and the technology base projects. There is little advanced tracked vehicle system engineering being done.

#### Recommendations:

- 1. Army assess the current program and strengthen the development and funding of a three-part armored force modernization R&D Program, including: M1 and M2/3 upgrades; next generation tracked combat vehicles (systems engineering); and technology base insertion program.
- 2. Army to develop (with Marine Corps support) a long-term (to 2010) tracked vehicle master plan by 1 December 1994 based on recommendation 1 above, currently planned programs (e.g., AFAS/FARV and AAAV) and including an integrated industrial base plan that maximizes use of flexible manufacturing, dual and multi-use facilities, and existing capabilities.
- 3. OSD must establish guidelines for desired overall twenty-first century defense industrial base structure. Guidelines should address the following:

- When DoD is down to only one or two historic suppliers of a critical defense item (or capability) — in either the private or public sector — what metrics should be used to guide future actions (from base/plant closures through budget actions)?
- See Section III (below) for a discussion of this recommendation.
- 4. In order to achieve a state-of-the-art, responsive, affordable, and flexible, defense industrial base, planning should begin now to maximize dual-use of facilities, production equipment, and personnel to meet the specialized needs of both military and civilian customers. For this reason, the Task Force recommends that:
  - -- Far more attractive dual-use leasing arrangements must be expeditiously established for commercial use of Government plant and equipment (e.g., at Textron for engines and at Allison for transmissions), and
  - -- Acquisition reform must be aggressively pursued in order to make dual-use of facilities, equipment and personnel attractive to both government and industry through: making the procurement process less unique and less administratively burdensome; allowing use of commercial accounting standards; equitable sharing of overhead as the ratio of military and commercial work varies; and employment of other applicable commercial practices.

#### IL Tank Engines

Because of the near-term concern about the tank engine industrial base, the Task Force focused on this issue.

#### Findings:

- 1. The Army needs to maintain support engineering, critical sole-source spare parts, and logistics capability at Textron and retain access to Textron's unique knowledge and capabilities and company-owned proprietary processes.
- 2. The Stratford Army Engine Plant (SAEP), dual-use facility needs significant restructuring/down-sizing.
- 3. The long term viability of SAEP depends on Textron's commercial work. This commercial future is uncertain.
- 4. Dual-use lease procedures being worked at Allison Transmission facility are also required at Textron.
- 5. There is minimal and inconclusive data on the engine durability; however, it does indicate the need for continuing an engine durability improvement program, requiring Textron engineering support.
- 6. There are three options which should be considerd (with some possible variations) for the Stratford Army Engine Plant:

OPTION A: Current Baseline (Plan to retain a minimal SAEP)

- Current engineering and parts funding streams

OPTION B: Current Baseline Plus (Plan to retain downsized SAEP)

- Current engineering and parts funding streams
- Some maintenance work transferred from Anniston
- Partial cost sharing of downsizing
- Engineering funding for evolutionary engine upgrade program

OPTION C: (Do Not Plan to Retain SAEP)

- Current engineering and parts funding to alternate source

#### Recommendations:

- 1. The Task Force recommends that the issue of a significant restructuring and down-sizing effort at the dual-use Stratford Army Engine Plant continue to be aggressively worked between Textron and the Army.
- 2. Dual-use leases for the Stratford Army Engine Plant should be immediately pursued. Such leases would permit Textron to continue government work while also pursuing appropriate commercial work at the facility. The Army is currently discussing a dual-use lease for the government furnished equipment in the Allison Transmission Division Facility. We recommend that this effort be expanded to include Textron and that both lease arrangements be supported.
- 3. The Army needs to maintain a "critical mass" of support engineering and logistics capability at Textron for an extended period (even when there is no production), due to Textron's unique knowledge and capability. The Army must plan and fund this effort. Additionally, some design engineering work is needed for potential future upgrades of the current engine. The Army must also fund this.
- 4. Some additional work may need to be transferred to the Stratford Army Engine Plant in order to maintain a viable overall operation, as well as potential equipment upgrade and/or manfacturing capability. In addition, there are mission critical spare parts, such as recouperators, that only Textron can produce. The Army must fund this work.
- 5. Option B should be pursued as a reasonable hedge for risk reduction in the near-term and as a step toward a potential long-term solution. This option:
  - Adds costs of approximately \$9M per year of engineering and one-time downsizing of \$6M (for the government's share)
  - Assumes \$20M per year of overhaul work transferred from Anniston to Stratford
  - Includes development of dual-use lease arrangements for key elements of industrial base
  - Includes DoD release \$17M designated for long lead time orders (FY94 money)
- 6. Army should assess trade-off of turbine and diesel engines for all future heavy vehicles, including replacement for AGT 1500. Additional funding (estimated at \$2-4M/yr) is required for independent, funded analyses and comparisons to assess the options.

#### III. Generic Guidance for Defense Industrial Base (Private and Public)

The Task Force characterized the following future needs from the Defense Industrial Base, ranked by priority:

- 1. Maintenance and upgrades of current equipment (including surge)
- 2. State-of-the-art technology in critical areas and systems engineering/integration (alternative sources desirable)
- 3. State-of-the-art, high-quality, low-cost manufacturing potential, including critical skills (alternative sources desirable)
- 4. Rapid availability of field service, spare parts and expendables (for crises)
- 5. Responsiveness and flexibility for changing demands (from threats, technology, and/or geopolitics)
- 6. "Smart buyer" expertise
- 7. Industrial base independence of foreign military sales for long-term survival.

The Task Force formulated the following assumptions upon which the priority order of industrial preferences should be based:

- 1. A dual-use, world-class supplier is attractive because it must meet competitive commercial tests on cost, quality, performance and support, and has inherent surge capability.
- 2. In general, a private sector defense supplier is more attractive than a public sector supplier because it inherently integrates engineering, production and support; is inherently more flexible to changing technological needs; and has greater potential for dual-use activities.
- 3. A public sector supplier is more attractive when the work is "inherently governmental" or requires truly unique government assets/facilities

Given these assumptions, the Task Force suggests the following potential OSD guidelines for the desired overall 21st century defense industrial base structure:

- 1. Technological leadership must be maintained in deployed equipment and in the supporting industrial base in each critical sector (prime and lower tiers). The specific, essential skills must be defined in each sector (both private and public).
- 2. Work should be done in the private sector unless "inherently governmental", a unique government capability (such as a special facility or equipment), or as required by law.
- 3. Major system and subsystem work (including upgrades, modifications, and overhauls) should generally be done in the private sector (e.g., OEMs and major subs)
- 4. Wherever possible, maximum use should be made of private sector, dual-use facilities, manufacturing equipment, labor, parts, etc.

- 5. Private sector market forces (via the presence of credible alternatives) are preferable to sole-source regulations as a means to achieve high performance, low cost, high quality, military equipment.
- 6. There must be assured access to the industrial base when crisis demands require it.
- 7. The government must be assured of receiving a fair and reasonable price from its suppliers (whether competitive or sole source) -- and this can be achieved through market price analysis and use of other commercial practices.

#### Summary

The Task Force identified several positive trends within the existing DoD efforts:

- During the course of the Task Force effort:
  - There was an Army shifting of priorities to consider the long range viability of the tracked vehicle industrial base.
  - The Army and its tank engine contractor have made significant efforts to reduce costs.
- Currently, two Army/Textron process action teams are addressing tank engine issues:
  - Defining the optimum cost/performance configuration of engine overhauls
  - Addressing work allocation for the optimum industrial base

In summary, the Task Force concluded that continuity in the tracked vehicle industrial base must be maintained.

The overall direction of near-term Army programs and plans appears appropriate, except for tank engines; where the Task Force recommends some specific, limited funding and come shifting of work. However, the Task Force believes the overall program is embarrassingly underfunded and stretched out.

In midterm, there is a need for a strengthened program including:

- Continued M1 tank and M2/M3 upgrades
- Next generation tracked vehicles (system engineering)
- Technology base insertions

Finally, the Task Force found the current long range plans inadequate for structuring or maintaining a viable tracked vehicle industrial base. There is a need for increased long term tracked vehicle planning (e.g., systems engineering and next generation systems). There is also a need for planning and implementation of long-term downsizing of private and public sector facilities.

Underlying any efforts in support of the tracked vehicle industrial base is the need for broader acquisition reform to make dual-use of facilities, equipment and engineering attractive to government and industry:

Encourage commercial work, particularly for sub-tiers

- Make government practices less unique and less administratively burdensome
- Facilitate use of commercial accounting standards
- Equitable sharing of overhead as military/commercial ratio varies
- Facilitate employment of other applicable commercial practices



RESEARCH DEVELOPMENT AND ACQUISITION
103 ARMY PENTAGON
WASHINGTON DC 20310-0103

MERCY TO

1 4 FEB 1995

Honorable Ted Stevens
Chairman
Subcommittee on Defense
Committee on Appropriations
United States Senate
Washington, D. C. 20510

Dear Mr. Chairman:

This letter responds to the requirement in the Fiscal Year 1995 Joint Conference Appropriations Report (House Report 103-747) entitled "Tank Engine Industrial Base." The report added \$35 million to the Army's fiscal year 1995 weapons and tracked vehicle budget to be used for Strafford Army Engine Plant (SAEP). The language specifies that the \$35 million and \$12.5 million remaining in the fiscal year 1994 budget (Total: \$47.5 million) should be spent for plant downsizing, system technical support and engine overhaul/upgrade/service life extension/spare parts. The report's language scipulates this money may be obligated only after reporting to the Committees on Appropriations of both the House and Senate on the specific details of the program, to include future costs by category for the entire mark engine industrial base effort.

The Army plans to use the Congressionally-added \$47.3 million as part of a three-year AGT-1500 tank engine industrial base program (summary attached). This program will retain engineering expertise, essential recuperator parts production, and a minimal capacity for new engine assembly and testing at \$AEP. The plan also retains the annual existing engine overtiant workload at Anniston—Army Depot. To facilitate increased commercial use of \$AEP, the Army will negotiate a more favorable dual-use lease arrangement with the operating contractor for the use of facilities and manufacturing equipment.

As specified in the report language, the Army will use the \$47.5 million of additional funds to:

- Downsize SAEP (S6 million) to reduce production capanity and associated overhead.
- Establish a three-year engine durability enhancement program (39 million) to improve component design and reduce our-year operations and support costs.
   This effort will provide additional engine durability improvements which will be inserted into the tank engine fleet over time.

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-2.

Initiate a three-year Service Life Extension Program (532.5 million) at SAEP
which will retain a small cadre of ACT-1500 production personnel with
requisite manufacturing process expertise.

During the same period, Army will use other appropriated funds to procure the following services and parts from Allied-Signal at SAEP:

- Rehabilitation of SAEP facilities (\$39.5 million).
- Engineering services and parts (\$99.9 million).

On a quarterly basis, the Army will assess the operating contractor's progress toward reducing plant overhead and controlling operating costs. The contractor must demonstrate an ability to operate the downsized plant efficiently to provide parts and services to the Army at a fair price. Otherwise, the Army will begin the advance purchase of spare parts and will take action to relocate the parts production to a more cost-effective location.

This plan will preserve essential tank engine industrial base skills without affecting Annisma's workload for depot overhaul of AGT-1500 engines and modules.

Sincerely,

Gilbert F. Decker

Assistant Secretary of the Army (Research, Development and Acquisition)

Attachment



### Local 1010, U.A.W.

P.O. BOX 2-206 **MILFORD, CONNECTICUT 06460** 

DAVID KELLY, President JOSEPH FABRIZIO, Vice President RICHARD BADICK, Recording Secretary PETER CLEARY, Secretary-Treasurer



MARTIN SIKORSKI, Guide RALPH JOWERS, Sergeant-at-Arms ANGELO DeMINO, Trustee RICHARD A. LENEHAN, Trustee ROBERT SIMS, Trustee

Plants rates to this number 130405 100 XXX 100 950 405

March 29, 1995

Commissioner James B. Davis Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Dixon,

Senators Dodd and Lieberman and Representatives Rosa DeLauro and Christopher Shays wrote to you on March 1, 1995 regarding a letter from Assistant Secretary of the Army Gilbert Decker dated February 14, 1994. As you may know, the Assistant Secretary wrote in support of additional funding for the Stratford Army Engine Plant.

On March 6, 1995 Senator Christopher Dodd wrote to you regarding a report by the Defense Science Board's Task Force on Tracked Vehicle Industrial Base issued in April, 1994.

The Army's recommendation to BRAC to close the Stratford Plant is inconsistent with Assistant Secretary Decker's letter and the Defense Science Board report. For this reason I considered it essential that each BRAC Commissioner review both documents at the earliest possible opportunity. Either myself or AlliedSignal representatives will be happy to answer any questions BRAC Commissioners or staff may have regarding these or other items relating to SAEP.

Sincerely,

David Kelly, President

Local 1010 UAW



#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

WENDI LOUISE STEELE

April 6, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)

Mr. David Kelly President, Local 1010 U.A.W. P.O. Box 2-206 Milford, CT 06460

Please rater to this number when responding 950405-38

Dear Mr. Kelly:

Thank you for your recent letter concerning the Stratford Army Engine Plant. I also appreciate your enclosing a copy of the April 1994 Defense Science Board letter report on the Tracked Vehicle Industrial Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely

Alm J. Dixon

Chairman

AJD:cw

DAVID KELLY

#### LETTER REPORT

OF THE

#### DEFENSE SCIENCE BOARD

TASK FORCE

ON

#### TRACKED VEHICLE INDUSTRIAL BASE

APRIL 1994



Office of the Under Secretary of Defense for Acquisition Washington, D.C. 20301-3140

This report is a product of the Defense Science Board (DSB). The DSB is a Federal Advisory Committee established to provide independent advice to the Secretary of Defense. Statements, opinions, conclusions and recommendations in this report do not necessarily represent the official position of the Department of Defense.

This document is UNCLASSIFIED

Security review completed by OASD (Public Affairs),

Directorate for Freedom of Information and Security Review



#### OFFICE OF THE SECRETARY OF DEFENSE WASHINGTON, D.C. 20301-3140

MEMORANDUM FOR UNDER SECRETARY OF DEFENSE (ACQUISITION AND TECHNOLOGY)

SUBJECT: Report of the Defense Science Board Task Force on Tracked Vehicle Industrial Base

I am pleased to forward this final report of the Defense Science Board Task Force on the Tracked Vehicle Industrial Base. The Task Force, chaired by Dr. Jacques Gansler, was chartered to assess the viability of the tracked vehicle industrial base and to propose a definitive plan of action to address any shortfalls.

This report provides input to the Department in three areas: tracked vehicle industrial base planning in a period of minimal production; preservation of key engineering skills and facilities for tank engines; and guidelines for use in future industrial base decision processes.

I concur in the Task Force's findings and recommendations and fully endorse their proposed course of action.

Paul J. Kamunski Paul G. Kaminski

Chairman



#### OFFICE OF THE SECRETARY OF DEFENSE WASHINGTON, D.C. 20301 -3140

5 May 1994

Dear Mr. Chairman:

I am pleased to submit to you the final report of the Defense Science Board (DSB) Task Force on the Tracked Vehicle Industrial Base.

This Task Force was charged with assessing the viability of the US tracked vehicle industrial base, given current Department plans, and to propose a definitive plan of action to address any short falls (along with cost estimates). The Task Force was also requested to examine the public and private base for tracked vehicles (with emphasis on tank engines) and to consider options regarding the retention of the Stratford Army Engine Plant (SAEP).

The Task Force gathered information through a series of briefings by government and industry personnel with expertise and extensive knowledge of the military and industrial aspects of the above issues. We also visited SAEP to observe, first-hand, the Textron Lycoming operation at that plant and to receive on site briefings from Textron regarding the facility.

Our assessment is that current DoD plans at the vehicle level appear to provide minimal industrial base support in the near term; however, we see major issues in the near term with regard to tracked vehicle engines and transmissions and we see reason for significant concern regarding long term systems engineering support.

The Task Force recommends that the Army assess the current program and strengthen the development and funding of a three-part armored force modernization R&D Program: M1 and M2/3 upgrades; next generation tracked combat vehicles (systems engineering); and a technology base insertion program. We also recommend that the Army develop (with Marine Corps support) a long-term (to 2010) tracked vehicle master plan by 1 December 1994, based on recommendations above, currently planned programs (e.g., AFAS/FARV and AAAV) and including an integrated industrial base plan that maximizes use of flexible manufacturing, dual and multi-use facilities, and existing capabilities. And in order to achieve a state-of-the-art, responsive, affordable and flexible, defense industrial base, planning should begin now to maximize the potential for dual-use of facilities, production equipment, and personnel to meet the specialized needs of both military and civilian customers.

Focusing on the tank engine and SAEP, we concluded that the Army must maintain support engineering and critical sole source spare parts and logistics capability at Textron as well as retaining access to Textron's unique knowledge and capabilities and company-owned proprietary processes. We formulated three options for SAEP:

- A: <u>Current Baseline</u> retain a minimal SAEP; provide current engineering and parts funding streams.
- B: <u>Current Baseline Plus</u> retain a downsized SAEP; somewhat increase support engineering; provide current funding streams; transfer some maintenance work from Anniston to SAEP; share in the cost of plant downsizing; and provide engineering funding for an evolutionary engine upgrade program.
- C: <u>Do not plan to retain SAEP</u> obtain engineering and parts from an alternate source and absorb the program transient and other significant one-time costs.

We recommend that Option B be pursued as a reasonable hedge for "risk reduction" in the near-term and as a step toward a potential long-term solution. This option adds cost of approximately \$9M per year for engineering support and one-time downsizing costs of \$6M, and assumes \$20M per year of overhaul work is transferred from Anniston to Stratford. As part of this option, we would also propose to develop dual-use lease arrangements for key elements of the industrial base and that DoD release the \$17M authorized and designated for long lead time orders.

With respect to the overall tracked vehicle base, we feel that the Army needs to maintain a "critical mass" of support engineering and logistics capability at Textron for an extended period (even when there is no production). The Army must plan and fund this effort.

Finally, the Task Force developed a proposed approach for use by the Department in making industrial base decisions, such as in the tracked vehicle case. We have outlined in our report, guidelines for use by OSD in these future decisions.

On behalf of the Task Force, thank you for the opportunity to constructively review this most important aspect of our military industrial base.

Sincerely,

## Final Report of the Defense Science Board Task Force on Tracked Vehicle Industrial Base

The charge to the Defense Science Board (DSB) Task Force on Tracked Vehicle Industrial Base was to assess the viability of this sector of the U.S. defense industry (private and public), given current Department plans, and to propose a definitive plan of action to address any shortfalls (along with cost estimates), for DoD and Congressional review. The USD (A&T) charge explicity requested that the investigation focus on the tank engine area; and the Director, Tactical Warfare Programs, requested that the group consider options that do and do not plan to retain the Stratford Army Engine Plant (SAEP) -- and provide the best course of action under either case. The members of the Task Force selected for this effort are shown in Figure 1.

The Task Force received the following briefings: Textron Lycoming Overview; Current and Future Tank Industrial Base Plans (TACOM); Armor Programs (SARDA); Engines for Rotary Wing Air Vehicles (SARDA); Cummins Engine Company (Diesel Engine Overview); Aviation Perspectives (ATCOM); Status of DSB Task Force on Depots; General Electric (Overview of GE Aircraft and Ground Vehicle Engines); United Defense (Industrial Base Perspectives); GD Land Systems (Industrial Base Perspectives); Combat Vehicle Propulsion Systems Overview; Future Tank Threat (AFSTC); GD Land Systems (Tank Industrial Base); AGT 1500 Engine Story (TACOM), Commercial Use of Government Equipment (PM M1A1); Depot Core Competency (AMC); AGT 1500 Engine Overhaul Results (PM M1A1); Advanced Field Artillery System Engine Requirements (PM AFAS/FARV); Advanced Amphibious Assault Vehicle Engine Requirements (PM AAA); Detroit Diesel (Diesel Engine Overview), AGT 1500 Engine Evaluation (PM M1A1), AGT 1500 Industrial Base (TACOM), and Army Position on Tank Engine Industrial Base (DSA(PP&P)).

In summary, the Task Force assessment of the tracked vehicle industrial base is as follows:

- Current plans at the vehicle level appear to minimally provide industrial base coverage in the near term.
- Major near term issues appear in the tank engine area.
- Significant concern exists about long term systems engineering support, at both the vehicle and subsystems level.

The Army has formulated a near-term approach to maintaining the tracked vehicle industrial base within available resources. The task force believes that with some reprogramming of these resources, particulary in the tank engine area, the base can be maintained in the near-term. However, a concern of the Task Force is the unclear nature of future tracked vehicle systems evolution and, thus, of the future needs and plans for the associated industrial base. For example, as currently envisioned, decisions regarding a next-generation main battle tank will not be made until the early 21st century. The potential discontinuity in production associated with such timing, particularly given the dramatic drop in investment that is planned over the next several years, makes the maintenance of the tracked vehicle industrial base very difficult. Decisions on the base are also

complicated by the current split of effort between public (e.g., depots) and private organizations. This split causes concern over maintaining "critical mass" -- especially in the overall engineering area and on selected critical parts.

### Figure 1 Task Force Membership and Government Advisors

	Chairman: Dr. Jacques Gansler*	TASC The Analytical SCHNCLS Corp. 703-558-7400
	Members: Ms. Joan Habermann* LTG John Woodmansee*, USA, Ret MG Oscar Decker, USA, Ret Mr. Gordon England* Mr. Lee Kapor Dr. Ernest Petrick Dr. Percy Pierre* Mr. Adolph Quilici	Logistics Management Institute Perot Systems Corp. Private Consultant Lockheed Fort Worth Company Private Consultant Private Consultant Michigan State University Private Consultant
	<u>Independent DSB Reviewers</u> Dr. Kent Bowen* Mr. Art Johnson*	Harvard Business School Loral
	Executive Secretary Mr. Charles Sieber	Tactical Warfare Programs, OUSD ( A&T)
₹	DSB Secretariat Representative Lt Col John Dertzbaugh _ 703 - 695 - 4157	DSB
	OSD: Mr. Frank Kendall Mr. Roy Willis Dr. Don Dix Mr. Tim Bright Mr. Skipp Hayes Mr. Mark Shaeffer Mr. Dick Roemer	OUSD(A&T) PDUSD Logistics DDR&E PA&E/Land Forces Comptroller/Investment OASD(ES)/IEQ CAIG
	<u>Joint Staff:</u> COL Jim Ethechury	J-8
	Army: Mr. Steve Linke Mr. Henry Morrow	OASA(RDA) ATCOM
	TACOM: MG James Monroe, USA Mr. Prince Young, Jr. Ms. Terri Wyckoff	TACOM TACOM TACOM
	*DSB Member	

# Task Force Findings and Recommendations

#### L Tracked Vehicles

## Findings - Near Term:

- 1. Current near-term thrusts in armored force modernization appear appropriate, but are (embarrassingly) underfunded and stretched-out. These are: digitization of the battlefield; correcting the problems identified in Desert Storm; Advanced Field Artillery System (AFAS), Future Ammunition Supply Vehicle (FARV) and Armored Gun System (AGS) new starts; maintaining a strong technology base; and deployment of smart weapons.
- 2. Assuming the lease for commercial use of government tank transmission equipment at Allison is executed, the current (baseline) program minimally sustains the near-term industrial base, except for heavy vehicle (tank) engines.

# Findings - Long Term:

- 1. The long-term health of armored force modernization is of serious concern. Future procurement budgets and R&D budgets don't provide for state-of-the-art equipment or a strong industrial base.
- 2. The Army's Armored Systems Modernization (ASM) effort and ARPA's advanced armored vehicle and armor/anti-armor programs were (properly) looking at the future, but were dropped, without future alternatives being analyzed and developed.
- 3. The Abrams (M1) tank and the Bradley (M2/3) fighting vehicle are the fielded systems through 2010+ and there are no replacements in planning or under development.
- 4. There is no long-term, integrated industrial base plan for the tracked vehicle industry. As now funded, it will be the (ad hoc) result of the separate funding of the projected M1A2 upgrades, AFAS/FARV and AAAV programs and the technology base projects. There is little advanced tracked vehicle system engineering being done.

#### Recommendations:

- 1. Army assess the current program and strengthen the development and funding of a three-part armored force modernization R&D Program, including: M1 and M2/3 upgrades; next generation tracked combat vehicles (systems engineering); and technology base insertion program.
- 2. Army to develop (with Marine Corps support) a long-term (to 2010) tracked vehicle master plan by 1 December 1994 based on recommendation 1 above, currently planned programs (e.g., AFAS/FARV and AAAV) and including an integrated industrial base plan that maximizes use of flexible manufacturing, dual and multi-use facilities, and existing capabilities.
- 3. OSD must establish guidelines for desired overall twenty-first century defense industrial base structure. Guidelines should address the following:

- When DoD is down to only one or two historic suppliers of a critical defense item (or capability) -- in either the private or public sector -- what metrics should be used to guide future actions (from base/plant closures through budget actions)?
- See Section III (below) for a discussion of this recommendation.
- 4. In order to achieve a state-of-the-art, responsive, affordable, and flexible, defense industrial base, planning should begin now to maximize dual-use of facilities, production equipment, and personnel to meet the specialized needs of both military and civilian customers. For this reason, the Task Force recommends that:
  - -- Far more attractive dual-use leasing arrangements must be expeditiously established for commercial use of Government plant and equipment (e.g., at Textron for engines and at Allison for transmissions), and
  - -- Acquisition reform must be aggressively pursued in order to make dual-use of facilities, equipment and personnel attractive to both government and industry through: making the procurement process less unique and less administratively burdensome; allowing use of commercial accounting standards; equitable sharing of overhead as the ratio of military and commercial work varies; and employment of other applicable commercial practices.

# IL Tank Engines

Because of the near-term concern about the tank engine industrial base, the Task Force focused on this issue.

# Findings:

- 1. The Army needs to maintain support engineering, critical sole-source spare parts, and logistics capability at Textron and retain access to Textron's unique knowledge and capabilities and company-owned proprietary processes.
- 2. The Stratford Army Engine Plant (SAEP), dual-use facility needs significant restructuring/down-sizing.
- 3. The long term viability of SAEP depends on Textron's commercial work. This commercial future is uncertain.
- 4. Dual-use lease procedures being worked at Allison Transmission facility are also required at Textron.
- 5. There is minimal and inconclusive data on the engine durability; however, it does indicate the need for continuing an engine durability improvement program, requiring Textron engineering support.
- 6. There are three options which should be considerd (with some possible variations) for the Stratford Army Engine Plant:

OPTION A: Current Baseline (Plan to retain a minimal SAEP)

- Current engineering and parts funding streams

OPTION B: Current Baseline Plus (Plan to retain downsized SAEP)

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- Some maintenance work transferred from Anniston
- Partial cost sharing of downsizing
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OPTION C: (Do Not Plan to Retain SAEP)

- Current engineering and parts funding to alternate source

#### Recommendations:

- 1. The Task Force recommends that the issue of a significant restructuring and downsizing effort at the dual-use Stratford Army Engine Plant continue to be aggressively worked between Textron and the Army.
- 2. Dual-use leases for the Stratford Army Engine Plant should be immediately pursued. Such leases would permit Textron to continue government work while also pursuing appropriate commercial work at the facility. The Army is currently discussing a dual-use lease for the government furnished equipment in the Allison Transmission Division Facility. We recommend that this effort be expanded to include Textron and that both lease arrangements be supported.
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- 5. Option B should be pursued as a reasonable hedge for risk reduction in the near-term and as a step toward a potential long-term solution. This option:
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  - Assumes \$20M per year of overhaul work transferred from Anniston to Stratford
  - Includes development of dual-use lease arrangements for key elements of industrial base
  - Includes DoD release \$17M designated for long lead time orders (FY94 money)
- 6. Army should assess trade-off of turbine and diesel engines for all future heavy vehicles, including replacement for AGT 1500. Additional funding (estimated at \$2-4M/yr) is required for independent, funded analyses and comparisons to assess the options.

#### III. Generic Guidance for Defense Industrial Base (Private and Public)

The Task Force characterized the following future needs from the Defense Industrial Base, ranked by priority:

- 1. Maintenance and upgrades of current equipment (including surge)
- 2. State-of-the-art technology in critical areas and systems engineering/integration (alternative sources desirable)
- 3. State-of-the-art, high-quality, low-cost manufacturing potential, including critical skills (alternative sources desirable)
- 4. Rapid availability of field service, spare parts and expendables (for crises)
- 5. Responsiveness and flexibility for changing demands (from threats, technology, and/or geopolitics)
- 6. "Smart buyer" expertise
- 7. Industrial base independence of foreign military sales for long-term survival.

The Task Force formulated the following assumptions upon which the priority order of industrial preferences should be based:

- 1. A dual-use, world-class supplier is attractive because it must meet competitive commercial tests on cost, quality, performance and support, and has inherent surge capability.
- 2. In general, a private sector defense supplier is more attractive than a public sector supplier because it inherently integrates engineering, production and support; is inherently more flexible to changing technological needs; and has greater potential for dual-use activities.
- 3. A public sector supplier is more attractive when the work is "inherently governmental" or requires truly unique government assets/facilities

Given these assumptions, the Task Force suggests the following potential OSD guidelines for the desired overall 21st century defense industrial base structure:

- 1. Technological leadership must be maintained in deployed equipment and in the supporting industrial base in each critical sector (prime and lower tiers). The specific, essential skills must be defined in each sector (both private and public).
- 2. Work should be done in the private sector unless "inherently governmental", a unique government capability (such as a special facility or equipment), or as required by law.
- 3. Major system and subsystem work (including upgrades, modifications, and overhauls) should generally be done in the private sector (e.g., OEMs and major subs)
- 4. Wherever possible, maximum use should be made of private sector, dual-use facilities, manufacturing equipment, labor, parts, etc.

- 5. Private sector market forces (via the presence of credible alternatives) are preferable to sole-source regulations as a means to achieve high performance, low cost, high quality, military equipment.
- 6. There must be assured access to the industrial base when crisis demands require it.
- 7. The government must be assured of receiving a fair and reasonable price from its suppliers (whether competitive or sole source) -- and this can be achieved through market price analysis and use of other commercial practices.

# Summary

The Task Force identified several positive trends within the existing DoD efforts:

- During the course of the Task Force effort:
  - There was an Army shifting of priorities to consider the long range viability of the tracked vehicle industrial base.
  - The Army and its tank engine contractor have made significant efforts to reduce costs.
- Currently, two Army/Textron process action teams are addressing tank engine issues:
  - Defining the optimum cost/performance configuration of engine overhauls
  - Addressing work allocation for the optimum industrial base

In summary, the Task Force concluded that continuity in the tracked vehicle industrial base must be maintained.

The overall direction of near-term Army programs and plans appears appropriate, except for tank engines; where the Task Force recommends some specific, limited funding and come shifting of work. However, the Task Force believes the overall program is embarrassingly underfunded and stretched out.

In midterm, there is a need for a strengthened program including:

- Continued M1 tank and M2/M3 upgrades
- Next generation tracked vehicles (system engineering)
- Technology base insertions

Finally, the Task Force found the current long range plans inadequate for structuring or maintaining a viable tracked vehicle industrial base. There is a need for increased long term tracked vehicle planning (e.g., systems engineering and next generation systems). There is also a need for planning and implementation of long-term downsizing of private and public sector facilities.

Underlying any efforts in support of the tracked vehicle industrial base is the need for broader acquisition reform to make dual-use of facilities, equipment and engineering attractive to government and industry:

Encourage commercial work, particularly for sub-tiers

- Make government practices less unique and less administratively burdensome
- Facilitate use of commercial accounting standards
- Equitable sharing of overhead as military/commercial ratio varies
- Facilitate employment of other applicable commercial practices



ASA CONG RELATIONS RESEARCH DEVELOPMENT AND ACCUISITION 103 ARMY PENTAGON



1 4 FEB 1995

Honorable Ted Stevens Chairman Subcommittee on Defense Committee on Appropriations United States Senate Washington, D. C. 20510

Dear Mr. Chairman:

This letter responds to the requirement in the Fiscal Year 1995 Joint Conference Appropriations Report (House Report 103-747) entitled "Tank Engine Industrial Base." The report added \$35 million to the Army's fiscal year 1995 weapons and tracked vehicle budget to be used for Stratford Army Engine Plant (SAEP). The language specifies that the \$35 million and \$12.5 million remaining in the fiscal year 1994 budget (Total: \$47.5 million) should be spont for plant downsizing, system technical support and engine overhaul/upgrade/service life extension/spare parts. The report's language scipulates this money may be obligated only after reporting to the Committees on Appropriations of both the House and Senate on the specific details of the program, to include future costs by category for the entire mak engine industrial base effort.

The Army plans to use the Congressionally-added \$47.3 million as pair of a three-year AGT-1500 tank engine industrial base program (summary attached). This program will retain engineering expertise, essential recuperator parts production, and a minimal capacity for new engine assembly and testing at SAFP. The plan also retains the annual existing engine overhaul workload at Anniston --Army Depot. To facilitate increased commercial use of SAEP, the Army will negotiate a more favorable dual-use lease arrangement with the operating contractor for the use of facilities and manufacturing equipment.

As specified in the report language, the Army will use the \$47.5 million of additional funds to:

- Downsize SAEP (S6 million) to reduce production capacity and associated overhead
- · Establish a three-year engine durability enhancement program (39 million) to improve component design and reduce out-year operations and support costs. This effort will provide additional engine durability improvements which will be inserted into the tank engine fleet over time.



FEB-14-1995 17:57

185A CONG RELATIONS

P.03/03

-2.

Initiate a three-year Service Life Extension Program (532.5 million) at SAEP
which will retain a small cadre of ACT-1500 production personnel with
requisite manufacturing process expertise.

During the same period, Army will use other appropriated funds to procure the following services and parts from Allied-Signal at SAEP:

- Rehabilitation of SAEP facilities (\$39.5 million).
- Engineering services and parts (\$99.9 million).

On a quarterly basis, the Army will assess the operating contractor's progress toward reducing plant overhead and controlling operating costs. The contractor must demonstrate an ability to operate the downsized plant efficiently to provide parts and services to the Army at a fair price. Otherwise, the Army will begin the advance purchase of spare parts and will take action to relocate the parts production to a more cost-effective location.

This plan will preserve essential tank engine industrial base skills without affecting Annistra's workload for depot overhaul of AGT-1500 engines and modules.

Sincerely,

Gilbert F. Decker

Assistant Secretary of the Army (Research, Development and Acquisition)

Attachment

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405-4

				TO: DIXON						
MLE: REP. (NY)				MLE: CHAIRMAN						
ORGANIZATION:				ORGANIZATION:						
U.S. CONGRESS				OBCRC						
INSTALLATION (s) DISCUSSED:	TT-11-	3 BU	RGH.	AF	B					
OFFICE OF THE CHAIRMAN	FYI	ACTION	INIT	co	MINISSION MEMBERS	FYI	ACTION	INIT		
CHAIRMAN DIXON				COMMIS	SIONER CORNELLA					
STAFF DIRECTOR	V			COMMIS	STONER COX					
EXECUTIVE DIRECTOR				COMMIS	SIONER DAVIS					
GENERAL COUNSEL				COMMIS	SIONER KILING		-			
MILITARY EXECUTIVE				COMMIS	SIONER MONTOYA		1.			
		6		COMMIS	SIONER ROBLES					
DIRJCONGRESSIONAL LIAISON				COMMIS	SIONER STEELE					
DIR.:COMMUNICATIONS				RE	REVIEW AND ANALYSIS					
	DIRECTOR OF R & A			R OF R & A	V					
EXECUTIVE SECRETARIAT -				ARMY TEAM LEADER						
				NAVY TEAM LEADER						
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER						
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Prepare Reply for Staff Directo	r's Signatur	<del></del>			Prepare Direct Response					
ACTION: Offer Comments and	Vor Suggesti	003		V	FYI					
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#### JOHN M. McHUGH 24TH DISTRICT, NEW YORK

COMMITTEE ON NATIONAL SECURITY

PANEL ON MILITARY MORALE, WELFARE AND RECREATION CHAIRMAN

SUBCOMMITTEE ON MILITARY INSTALLATIONS AND FACILITIES

SUBCOMMITTEE ON MILITARY RESEARCH AND DEVELOPMENT

# COMMITTEE ON GOVERNMENT REFORM AND OVERSIGHT

SUBCOMMITTEE ON THE POSTAL SERVICE CHAIRMAN

SUBCOMMITTEE ON NATIONAL ECONOMIC GROWTH, NATURAL RESOURCES AND REGULATORY AFFAIRS SUBCOMMITTEE ON THE DISTRICT OF COLUMBIA



# Congress of the United States

House of Representatives
416 Cannon House Office Building
Washington, DC 20515-3224

April 5, 1995

ARMY CAUCUS
CO-CHAIRMAN
CONGRESSIONAL STUDY GROUP ON CANADA
CO-CHAIRMAN
CONGRESSIONAL RURAL CAUCUS
GREAT LAKES TASK FORCE
OLDER AMERICANS CAUCUS
SPORTSMEN'S CAUCUS
NORTHEAST AGRICULTURE CAUCUS
FIRE SERVICES CAUCUS
RURAL HEALTH CARE COALITION
FORESTRY 2000 TASK FORCE
NATIONAL SECURITY CAUCUS
NORTHERN BORDER CAUCUS
REGULATORY REFORM CAUCUS



The Honorable Alan Dixon Chairman, Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

As you will recall, local elected officials from communities surrounding Plattsburgh Air Force Base in New York wrote to you in March to request that the Commission hold a hearing to review the 1993 Commission's decision to close Plattsburgh Air Force Base. On March 15, Senators Moynihan and D'Amato joined me in sending a letter to you in support of that request.

It is my understanding that the Commission staff has subsequently told local officials that it is unable to access the necessary Commission data to determine if a redirect of the 1993 BRAC decision is warranted. I find that situation difficult to understand and even more difficult to accept, given the information retrieval technology available to the Commission.

I do not want to belabor the 1993 Commission's decision to close Plattsburgh in this particular letter. However, I must emphasize that the people of Plattsburgh and Northern New York feel as strongly today as they did two years ago that they were treated unfairly during the process because of the personal prejudices and agendas of at least two commissioners. I believe in my heart that history will prove their assessment to be correct.

At the very least, in the interest in fairness, I believe your Commission can take a step toward correcting this injustice by providing a forum for the 1993 decision to be reviewed. The community has provided you with a detailed series of questions and, I am told, one of your Commissioners has indicated a willingness to bring the issue to the table.

I would strongly encourage you to direct the Commission staff to access the 1993 Plattsburgh files to enable you and your fellow Commissioners to address this matter. To accept the "sorry, I cannot help you because the paperwork is not right here in front of me" excuse of a single staff member is a slap in the face and an insult to the people of Plattsburgh and New York State.

The Honorable Alan Dixon April 5, 1995 Page 2

Mr. Chairman, I appeal to your sense of fairness in this matter and hope that you will do what is right and proper, not only for the people of New York, but for the men and women of the Air Force and for the national defense of America.

Sincerely yours,

John M. McHugh Member of Congress



#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable John McHugh United States House of Representatives Washington, DC 20515

Pisase rater to this number 5 485 - 4 R1

Dear Congressman McHugh:

This is in response to your recent letter concerning availability of information on Plattsburgh Air Force Base. I appreciate your interest in the base closure and realignment process.

I want to assure you that every member of the Commission and the Commission staff is committed to carrying out our responsibilities in a fair, impartial and open manner. All of the information received by the Commission is available to communities for examination in our library.

It is my understanding that David Lyles, Staff Director for the Commission, has spoken with Carey Brick of your staff to reiterate that any information in the Commission library is available to you, your staff and any interested community. The Commission does not have the information to answer the questions concerning Plattsburgh Air Force Base sent to the Commission by Brigadier General Thomas Tobin, USAF (Ret.). We have forwarded those questions to the Air Force and asked for written responses. The Air Force responses will be provided to General Tobin when we receive them.

Thank you for bringing your interest in this matter to my attention.

Sincerely,

lan J. Dixon

hairman

FROM: GUTIERREZ	2, CF	JRL T	, C,	TO: 01 XON			
TITLE: GOVERNOR		<u></u>	·	TITLE: CHALRMAN			
ORGANIZATION:		~ <del>~~~</del>		ORGANIZATION:			
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CHAIRMAN DIXON	<b>_</b>		<del> </del>	COMMISSIONER CORNELLA	<del></del>	<del> </del>	<u> </u>
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DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	1		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR/INFORMATION SERVICES					<del> </del>		-

Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
Prepare Reply for Staff Director's Signature	Prepare Direct Response
ACTION: Offer Comments and/or Suggestions	FYI

#### Subject/Remarks:

REQUESTING THE DBCRC'S ASSISTANCE IN OBTAINING INFORMATION FROM THE LOCAL MAUY COMMAND REGARDING GUAM BASES.

	<del>~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~</del>		
Due Date: 950407	Rousing Date: 9 50 4 05	Date Originated: 950-103	Mail Date:



April 3, 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA, 22209

Dear Chairman Dixon:

Thank you for your letter of 24 March, advising us of the opportunity for "Team Guam" to make a presentation before the Commission on April 28, 1995. We greatly appreciate the time extended to us and look forward to presenting a specific examination of cost and strategic issues surrounding the Department of Defense's recommendations on Guam.

As you are aware, last week Guam was the venue for the Commission's first regional hearing. We believe that the visit by Commissioners Wendi Steele and Al Cornella was productive; they had the opportunity to see the situation on the ground and to hear the people of Guam's proposal for cooperative use and/or a workable transition.

On our end, we are still grappling with an unclear intent on the part of the U.S. Navy, as well as a lack of necessary baseline information from the local Navy command (COMNAVMAR). For almost a month we have requested unclassified information on military and civilian manpower levels, salaries, real estate control, housing, building and asset inventories, et cetera. To date, we have received scant information (ongoing communications attached).

We would greatly appreciate any assistance which the Commission can provide us in receiving the requested information in an expedited manner. The Department of Defense's recommendation will affect us more than anyone elese and we believe that the least we deserve is a reasonable amount of appropriate information.

Again, we appreciate the Commission's appreciation of the potentially massive economic impact of the Defense Department's

recommendation on our island. We are willing to work cooperatively with you and the military in finding a reasonable solution which creates a Win-Win situation for all.

Sincerely yours,

CARL T.C. GUTIERREZ

Governor

Enclosures: As Noted

cc: Congressional Delegate Underwood



April 3, 1995

Rear Admiral David L. Brewer, III, U.S.N. Commander, U.S. Naval Forces Marianas PSC 489 Box 7 FPO AP 96536-0051

Dear Admiral Brewer,

I think that the visit by the BRAC Commissioners last week went well in great part due to the cooperation between your staff and the Team Guam staff. We indicated to the Commissioners that the military and civilian communities on Guam can work together in a cooperative manner. I believe we made it clear that we can work together in a collaborative arrangement for the future use of Apra Harbor.

Thank you for providing the most current information regarding the number of civilian and military personnel for the various naval activities by your letter of March 22. We also appreciate the briefing you provided for me and the AD HOC Working Group on BRAC '95 at your headquarters on Friday, March 24.

The opportunity to have Team Guam representatives attend your briefings for the BRAC Commissioners on March 28 provided additional data for our team. However, we are still hampered in our analysis efforts by the lack of hard data, and important baseline data.

On March 8 we requested personnel data, including payroll data for the military and civilian employees, by activity. The Guam Manpower Force data is the most accessible information which satisfies this requirement. Additionally, we require payroll data by activity. All this information is public and should be made available to assist our examination of the impact of the DOD recommendations.

On March 8, we also requested eleven categories of data, from maps to contracts. We only have a 1985 Master Plan, but understand that a new one was being developed in 1989-1990. On March 16, we requested the identification of senior personnel from each activity who can be of continuing assistance as points of contact to assist us in evaluating the impacts of the DOD recommendations. Finally, we still have no information concerning the cumulative impacts of the DOD recommendations.

We have been asked by the BRAC Commissioners to provide our analysis of the impacts of the DOD recommendations. Any assistance you may provide us in this endeavor would be greatly appreciated. I know that your staff is small and the work-load is heavy, but most of the information requested is available from the affected commands or divisions other than COMNAVMAR. We only have a few short weeks prior to the San Francisco hearing so we must move ahead smartly.

We look forward to your assistance in providing us this information this week.

Sincerely yours,

CARL T.C. GUTIERREZ

Governor of Guam

Enclosures as noted



March 16, 1995

RADM David Brewer Commander, Naval Forces Marianas COMNAMAR Hdq. Bldg. Fonte Plateau, Guam

#### Dear Admiral Brewer:

As you are aware, I have formed an Ad Hoc Working Group to address the possible impact of base closures in Guam as was recommended by the Department of Defense to the BRAC 95. We have forwarded you a series of questions which will be of assistance in helping us get a baseline understanding of existing operations but we will clearly need continuing points of contacts in facilitating our understanding of the impacts of the proposed closures.

I seek your support in identifying senior personnel (preferable CO's or XO's) from each activity who can be of continuing assistance and sources of information as we continue our examination of potential impacts of the proposed closure recommendations. In some of the activities we may need assistance from tenant commands (e.g. at NavActs, operations such as PWC and the JTWC). Finally, we seek your recommendation on a point of contact to assist us in evaluating the impact on civilian personnel in the area of MWR and other Non-Appropriated Funds Employees.

Again, I greatly appreciate your assistance in this regard. I look forward to receiving the earlier requested information and your recommendations on this request.

Sincerely,

CARL T.C. GUTIERREZ

Governor



# DEPARTMENT OF THE NAVY U.S. PACIFIC FLEET

COMMANDER U.S. NAVAL FORCES MARIANAS FPO AP 96536-0051

IN REPLY REFER TO:

11000 Ser N5/0744 /5<sup>2 Mar 95</sup>

MAR 23 1995

GOVERNOR'S

OFFICE

May 1 is.

The Honorable Carl T.C. Gutierrez Governor of Guam Office of the Governor P.O. Box 2950 Agana, Guam 96910

Dear Governor Gutierrez:

I am enclosing the most current information regarding the number of civilian and military personnel for the various naval activities. These numbers will change, sometimes daily, as personnel are hired, transferred, re-assigned, etc., but the enclosed data should serve as a good baseline.

At the brief on Friday, March 24, 1995, I will be able to provide more of the information you have requested regarding BRAC 95. After the Friday brief, we can determine what other data you still need.

My staff is small and still must respond to the non-BRAC 95 issues, but we are gathering your requested information as fast as possible. Thank you for your patience.

Sincerely and very respectfully,

D. L. BREWER, III

Rear Admiral, U.S. Navy

Encl:

(1) Military and Civilian Personnel Information

OPTIONAL FORM 99 (7~90)

FAX TRANSMITTAL From PADM Brewer Dept/Agency, Phone 349-5200

Fax # 477-4826 Fax # 344-5145

NSN 7540-01-317-7368 5000-101 GENERAL SERVICES ADMINISTRATION

#### MILITARY PERSONNEL ON GUAM AS OF 21 MAR 95 FOR INFORMATIONAL PURPOSES ONLY

COMMAND	MIL PERS	REMARKS
NAVAL ACTIVITIES -NSWU1 -EODMU5 -COMNAVMAR -EODMU5 DET GU -MOMAG -NAWMU1 -NAVY BAND -DET CAT -3RD CB DET GU -DENTAL -NLSO -FLT IMAGING -DECA -PSD	49 943.655.16.3.0.35 216.3.0.352.2.88	SEAL TEAM  SUPPORTS DEPLOYED CATS CARETAKERS OF CAMP COVINGTON  LAWYERS CNAP FUNDING EXP MAY 95 COMMISSARY
-ARMY VET DET GU -NMCB 133 TOTAL	30 423 1333	DEPLOYED UNIT AT COVINGTON
JTWC/NPMOC	117	
PWC/OICC	28	
HC-5	447	BASED AT ANDERSEN
USS HOLLAND	1335	INCLUDES COMSUBGRU7
FISC	62	
SRF	39	·
NCTAMS	921	
NAVAL HOSPITAL	506	INCLUDES BRANCH CLINICS
USS WHITE PLAINS	316	SCHEDULED DECOM APRIL 95
NAS AGANA GUAM	307	INCLUDES AIMD, CLOSES 31 MAR 95
MPSRON 3	19	PRE-POSITION SHIPS (CIV CREWS)
MSC WP -GUAM STAFF -SINGAPORE DET -DIEGO GARCIA DET	18 3 5	MILT SEALIFT COMMAND STAFF STATIONED IN SINGAPORE STATIONED IN DIEGO GARCIA

MSC SHIPS		
-TAFS	147	USNS MARS, SAN JOSE, SPICA (5 OFF, 44 ENL EACH) NIAGARA FALLS EXPECTED LATE 95
-TATF	8	USNS CATAWBA, NARRAGANSETT (4 ENL EACH)
-TAE	40	ÙSNS KILAUEA (2 OFF, 38 ENL) EXPECT FLINT MID 96
ANDERSEN	2180	DOES NOT INCLUDE HC-5

#### CIVILIAN MANNING FOR ALNAVACTS GUAM ON 21 MAR 95 FOR INFORMATIONAL PURPOSES ONLY

ACTIVITY	APPRO	PRIATED NON-	APPROPRIATED
NAVAL ACTIVITIES -NEX -NSWU1 -COMNAVMAR -DET CAT -3RD CB DET GU -DENTAL -NLSO -DECA -PSD -DPSDBO -IPC -DRMO -DFAS -DFAS PWC -COMLOGWESTPAC -NAVACT SECURITY -FAMILY SERV CTR	1 1 9 3 9 7 2 5 10 25 18 7 1	202	DEF PRINT INFO PROCESSING CIV PAY
JTWC/NPMOC	8		
PWC/OICC	<b>1</b> 509		
FISC SRF	463 682		and the Walley
NCTAMS -NISEWESTFAC GU -MECOBO	168 23 1	165	
NAVAL HOSPITAL	121	30	
MPSRON 3	1		
MSC WP -GUAM STAFF -SINGAPORE DET -DIEGO GARCIA DET	13 5 1		



March 21, 1995

Rear Admiral David L. Brewer, III, U.S.N. Commander, U.S. Naval Forces Marianas PSC 489 Box 7 FPO AP 96536-0051

Dear Admiral Brewer,

As you know, members of the BRAC staff arrive this coming Sunday and two of the Commissioners arrive the next day. Our preparations for their visit are hampered by the lack of baseline data regarding the current status of the military presence on Guam; as requested by my two letters of March 8.

We need not only the baseline data which should be readily available, but we also need your analysis of the impacts if the DOD recommendations are supported by the BRAC.

I appreciate the difficulty you must be experiencing in analyzing the cumulative impacts of the DOD recommendations to BRAC '95. We understand that the DOD Report's recommendations do not reflect any alternatives provided in the data calls and that you are therefore in the process of determining the exact fall-out of those recommendations.

Hopefully, the briefing you have offered will clarify these points. Attending your briefing will be our BRAC '95 Task Force along with several members of my staff. We would especially appreciate your briefing prior to the end of this week so we can prepare a more precise response to the visiting BRAC officials. Of course, we will require hard copies of the detailed information to respond fully to the BRAC during their visit to Guam.

Thank you once again for your kind consideration. We shall continue to work cooperatively to achieve a "win-win" solution.

Sincerely yours,

CARL T.C. GUTIERREZ

Governor

cc: Chairman, Defense Base Realignment and Closure Commission



# FACSIMILE TRANSMITTAL COVER SHEET

DATE:	MARCH 15, 1995
REPLY TO FAX NO.	(671) 477-GUAM
SENT TO FAX NO.	(671) 344-5145
TO:	RADM BREWER, COMNAVMARIANAS
ATTENTION:	RADM BREWER
FROM:	GOVERNOR GUTIERREZ
SUBJECT:	NEED FOR BASELINE DATA
Admiral, we need th	ne baseline data that I requested on March 8 in order to prepare
our position for BI	RAC'95. We have the data sheets submitted for BRAC '95 by the
Guam activities a y	year ago, but we cannot determine the current status of personnel
I understand that H	TRO GUAM has the data and your military activities should also
have their own man	ower statistics readily available.
We need this baseli	ne information for FY'95 as soon as possible.
Thanks for your ass	sistance. All the best,
	ONE PAGE(S) INCLUDING THIS COVER SHEET THROUGH 9 IF ALL PAGES ARE NOT RECEIVED.
CONTRACT DEDCONI.	DICK WYTTENRACH_SANTOS (472_8031 eyt 327)

Post Office Box 2950, Agana, Guam 96910 • [671]472-8931 • Fax: [671]477-GUAM



March 8, 1995

Rear Admiral David L. Brewer, III, U.S.N. Commander, U.S. Naval Forces Marianas PSC 489 Box 7 FPO AP 96536-0051

Dear Admiral,

Thank you very much for the tour of the SRF and FISC yesterday for myself, members of my staff, and other participants in our government's response to the DOD Report to BRAC '95. Your quick response to my request for the tour and the professionalism of the officers who hosted us are much appreciated. I would like to have the SRF tour and briefing be repeated for additional members of the administration, particularly for representatives of the technical agencies and departments, and I thank you and your staff in advance for making them available.

We are looking forward to receiving your briefing as soon as you obtain the military's projections of the impacts that would accrue if the DOD recommendations to BRAC '95 are implemented.

As we discussed, we would appreciate receiving, as soon as possible, data concerning the current status of the naval presence on Guam. The attached list provides our request for such data and adds to the request for personnel information I requested in my earlier letter. This information will assist us in analyzing the impact the naval activities currently have on Guam and provide a baseline for analyzing potential changes for the future. Obviously, we desire whatever data is available as soon as it is obtained rather than wait until a response is prepared for the entire list.

Thank you once again for your support during this period of change and uncertainty. We will indeed strive, with you, to make this a "win-win" situation.

Sincerely yours,

#### **ATTACHMENT**

## LIST OF DATA ON CURRENT STATUS OF NAVAL PRESENCE ON GUAM

#### 1. ORGANIZATIONAL DATA

The current organizational data would include, for <u>all</u> of the naval activities on Guam, the level of organization, chain of command, and mission statement, by activity.

#### 2. MAPS

The maps should identify the locations of <u>all</u> of the naval facilities on Guam. The maps should identify the boundaries of land under each activity's control. For example, it is understood that FISC is the technical "owner" of the land upon which sits the DECA Commissary. Additionally, the "ownership" of the wharfage is divided, evidently, between SRF, NAVACTS, and FISC. The maps should indicate such details. Maps showing the details of building locations with an index of their size and use would also be helpful.

#### 3. PERSONNEL ASSETS

As described in an earlier request, a current Activity Force Level report for <u>all</u> naval activities on island is desired which would include -- by activity -- the numbers of military and civilian (on-island and TAD from off-island) personnel. Additionally, the number of dependents (adult, school age, and pre-school age) is desired, by activity.

Any available demographic data on the civilian workforce would also be most helpful. Note: Civilian data should be further broken down by category; e.g., Civil Service, NAFE, etc.

#### 4. STATIONARY AND MOVABLE ASSETS LESS HOUSING

For the installations and units identified in the DOD Report to BRAC '95, we need listings of fixed and movable assets, including infrastructure assets. Actual inventories; e.g., buildings, stationary and movable equipment; where available, would be appreciated. Additionally, the listings should indicate the capabilities of these assets.

#### 5. HOUSING ASSETS

Current data is requested on the number of housing assets (by housing area), married and bachelor, occupancy rates, and waiting lists.

#### 6. FINANCIAL DATA

a. As described in our earlier request, current data is requested on the economic impact of the naval presence on island, including salaries for the military and civilian personnel, by activity, Section 30 funds by activity, and indirect economic impact estimations. Where indirect economic impact is estimated, please provide the methodology for such estimates.

b. Complete financial statements, and any other financial information would be helpful, and is requested for SRF and FISC over the past three years. A history of onisland and off-island contracts which were performed by SRF and FISC over this time period would also be helpful.

c. A listing is requested of all contracts (and contacts as appropriate), civilian and military, held by SRF and FISC regarding inquiries for work, potential work, and actual work performed. How is the work priced, including any differences in pricing

methodology between the government and private sectors.

d. Financial data is requested regarding business conducted by SRF and FISC with the U.S. Air Force at Andersen AFB. What is the basis for cost recovery?

#### 7. BUSINESS RELATIONS OF THE NAVY WITH PRIVATE SECTORS

The information requested here is the current business relationships and financial figures that SRF Yokosuka has with the local private sector in the Tokyo Bay area and in the Sasebo area regarding ship repair work and supply functions. What are the arrangements and how are costs factored? What arrangements exist between the U.S. Navy and the private sector, or foreign government assets, for ship repair work and supply functions in Singapore, Bahrain, Diego Garcia, Malaysia, etc? Additionally, what arrangements exist between the U.S. Navy and the private sector for ship repair work and supply functions in CONUS and Hawaii? Also appreciated would be any listings and descriptions of foreign private sector ship repair facilities in the Western Pacific (extending westward to Singapore and Malaysia).

#### 8. UPDATED MASTER PLAN

The most recent Master Plan for naval activities on Guam that we possess is dated 1985-1986. Is this the most recent master plan? If not, we request the most recent plan.

#### 9. PROJECTED NAVAL ACTIVITY

How many naval ships (including civilian ships under naval contract) are anticipated to visit Guam annually over the foreseeable future?

#### 10. SUBMARINE TENDER

What is the current plan for a submarine tender presence on Guam? We understand that HOLLAND is to leave with McKEE intended to replace her. Is this the plan and, if so, what are the probabilities for it being implemented? If there is no replacement, could some submarine work be accomplished by a civilian ship repair facility here on Guam?

#### 11. CONSTRUCTION CONTRACTS

What are the plans of the OICC with respect to planned projects, projects which have already been bid out, or for which construction has already begun? It is recognized that this information may not be immediately available. In the interim, a listing of contracts bid out, funded, or programmed (by description, site and amount) would be appreciated.



MAR AS 1995

Admiral David Brewer III Commander, Naval Forces Marianas COMNAVMAR HQ Fonte Plateau, Guam

#### Dear Admiral Brewer:

With the Department of Defense's proposed closure of military activities under the BRACC 95 process, the Government of Guam is now charged with analyzing the impact and proposing reuse activities to preserve local jobs. Information about the current level of personnel (both military and civilian) serving in activities identified in the proposed closure is critical as a baseline for our analysis.

Our immediate informational needs relate to establishing a baseline. In this regard, I request assistance from your good office in forwarding to my office a current Activity Force Level report (prepared by the Guam Manpower Management Department). Additionally, information on the number of civilian employees, by activity, is desired with more detailed information (which can follow) on the age, occupation, years of service and village of residence (or designation of off-island hire or residence).

Concurrent with information on the number of personnel, your assistance in providing my office with a payroll review of each activity would be appreciated. An annual salary statement (separating military and civilian) with a current (bi-weekly or monthly) payroll status of each activity would be appreciated. Where certain activities do not result in tax proceeds to the Government of Guam (e.g. MSC vessels homeported in Oakland or Diego Garcia) an indication of such status would also be appreciated.

As our review of the current situation unfolds and we begin the process of making proposals for reuse in impacted areas, we will, no doubt, require a great deal of additional information.

I greatly appreciate your assistance in this regard.

Sincerely,

CARL T.C. GUTIERREZ

Governor of Guam



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

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ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable John H. Dalton Secretary of the Navy 1000 Navy Pentagon Washington, D.C. 20350-1000

Dear Secretary Dalton:

Enclosed is a letter received by the Defense Base Closure and Realignment Commission from the Governor of Guam requesting assistance in obtaining unclassified information relating to naval activities in Guam.

We would appreciate any assistance your staff would be able to provide to the Governor of Guam in obtaining the requested information. We also request that you respond directly to Governor Gutierrez with the specific information.

Thank you for your assistance in this matter.

Sincerely,

Alan J. Jixon

Enclosure

AJD:cw

April 3, 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA, 22209

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Dear Chairman Dixon:

Thank you for your letter of 24 March, advising us of the opportunity for "Team Guam" to make a presentation before the Commission on April 28, 1995. We greatly appreciate the time extended to us and look forward to presenting a specific examination of cost and strategic issues surrounding the Department of Defense's recommendations on Guam.

As you are aware, last week Guam was the venue for the Commission's first regional hearing. We believe that the visit by Commissioners Wendi Steele and Al Cornella was productive; they had the opportunity to see the situation on the ground and to hear the people of Guam's proposal for cooperative use and/or a workable transition.

On our end, we are still grappling with an unclear intent on the part of the U.S. Navy, as well as a lack of necessary baseline information from the local Navy command (CCMNAVMAR). For almost a month we have requested unclassified information on military and civilian manpower levels, salaries, real estate control, housing, building and asset inventories, et cetera. To date, we have received scant information (ongoing communications attached).

We would greatly appreciate any assistance which the Commission can provide us in receiving the requested information in an expedited manner. The Department of Defense's recommendation will affect us more than anyone elese and we believe that the least we deserve is a reasonable amount of appropriate information.

Again, we appreciate the Commission's appreciation of the potentially massive economic impact of the Defense Department's

recommendation on our island. We are willing to work cooperatively with you and the military in finding a reasonable solution which creates a Win-Win situation for all.

Sincerely yours,

CARL T.C. GUTIERREZ

Governor

Enclosures: As Noted

cc: Congressional Delegate Underwood



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

Pleaso rater to this number when reconstiting 950 405-58

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Carl T. C. Gutierrez Governor, Territory of Guam Office of the Governor Post Office Box 2950 Agana, Guam 96910

Dear Governor Gutierrez:

Thank you for your recent letter to the Defense Base Closure and Realignment Commission.

To assist you in obtaining the specific information you are seeking about the naval facilities in Guam, the Commission has forwarded your letter to the Secretary of the Navy and requested that his office respond directly to you with the information.

I hope that this will assist you in your efforts on behalf of the people of Guam. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

lan J. Dixon

Chairman

AJD:cw

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS)	# 950405-6
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1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

WENDI LOUISE STEELE

April 3, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)

The Honorable Shelia Cheston General Counsel United States Air Force Washington, D.C. 20330-1670

When recogning 450405-6

Dear Ms. Cheston:

I am forwarding a letter from the New York Congressional delegation, dated March 13, 1995, concerning the recommendation of the Secretary of Defense to disestablish the REDCAP facility in Buffalo, New York and move its test support equipment to Edwards AFB.

The Base Closure Commission will perform an independent review and analysis of this recommendation. The issues raised in the attached letter question the legal authority of the Commission to consider this recommendation. We would like your views on the issues raised in the attached letter. Unfortunately, and as you are well aware our time is short. Could you please provide your comments on this letter to no later than April 20, 1995.

Thank you for your assistance and support in this matter.

Sincerely.

General Counsel

cc: Lt. Col. Mary Tripp Hq USAF/RTE

# United States Senate

WASHINGTON, D.C. 20510

March 13, 1995

The Honorable Alan Dixon Chairman, Defense Base Closure & Realignment Commission 1700 North Moore Street - Suite 1425 Arlington, VA 22209

Please rater to this number when responding 950315-2

Dear Chairman Dixon:

We are writing to request a judgement by the Commission on the appropriateness of the Defense Department (DoD) including the Real-time Electromagnetic Digitally Controlled Analyzer & Processor (REDCAP) facility on the list of bases recommended for closure.

REDCAP is contractor owned and operated. CALSPAN Corporation developed the original REDCAP simulation using independent research and development dollars. Since then, under contract with the Air Force (AF), CALSPAN has been responsible for the operation and modernization of REDCAP. All of the engineering, test, support, and maintenance personnel are CALSPAN employees. The AF presence on-site is limited to one officer. REDCAP itself, part of a larger complex housing a range of test and evaluation operations, is wholly owned by CALSPAN. As is typical with defense contractors, the test equipment, though CALSPAN developed, is government owned.

We believe DoD erred by including REDCAP on the closure list. REDCAP no more qualifies as a: "base, camp, post, station, yard, center, homeport for any ship, or other activity under the Department of Defense, including any leased facility", as described in P.L. 101-510 (as amended), than does Lockheed's "Skunk Works".

We would appreciate it if your legal team could provide us with a ruling on the appropriateness of including REDCAP on the closure list as quickly as possible. If REDCAP does not meet the criteria for inclusion on the list, we would value any guidance you could offer on rectifying this error. If, on the other hand, your staff finds that DoD acted correctly, we will need as much time as possible to prepare a defense of the facility.

We look forward to hearing from you.

Sincerely,



#### DEPARTMENT OF THE AIR FORCE

WASHINGTON, D.C. 20330- 000

OFFICE OF THE GENERAL COUNSEL

SAF/GC 1740 Air Force Pentagon Washington, DC 20330,1740

Ms. Madelyn R. Creedon General Counsel Defense Base Closure and Realignment Commission 1700 N. Moore Sta Suite 1425 Arlington, VA 22209

Dear Ms. Crowdon:

JUN 20 1995

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This is in response to your April 3, 1995, letter concerning the Secretary of Defense's recommendation to the Defense Base Closure and Realignment Commission to disestablish the REDCAP facility in Buffalo, New York. The New York delegation raises the issue whether the REDCAP facility is an "installation" under Public Law 101-510, the Defense Base Realignment and Closure Act of 1990, subject to the jurisdiction of the Defense Base Closure and Realignment Commission.

Public Law 101-510, Section 2903(c)(1) provides that the Secretary of Defense will forward to the Commission "a list of military installations inside the United States that the Secretary recommends for closure or realignment...." The term "military installation" is defined in Section 29104(4) of Public Law 101-510 as "a base, camp, post, station, yard, center, homeport facility for any ship, or other activity under the jurisdiction of the Department of Defense, including any leased facility" (emphasis added). REDCAP is a CONUS based "activity under the jurisdiction of the Department of Defense;" as such, it falls clearly within the definition of a military installation and, therefore, the Commission's jurisdiction. The fact that the majority of personnel working at the activity are contract employees and that the physical complex is contractor owned, does not take REDCAP out of the definition of an activity within the jurisdiction of the Department of Defense.

The Joint Cross Service Group for Test & Evaluation presented to the Air Force the REDCAP activity for disestablishment and realignment of the workload. The Air Force analyzed the recommendation from the Joint Cross Service Group and determined that disestablishing REDCAP and realigning that workload to Edward's Air Force Base was a reasonable action. The Secretary of Defense concurred in the Air Force recommendation and made his recommendation to the Commission to disestablish the activity of REDCAP. It is our position that the recommendations of the Secretary of the Air force and the Secretary of Defense regarding REDCAP properly place that activity before the Commission for consideration.

Please let us know if we can provide any additional information on this matter.

Sincerely

Sheila C. Cheston Ceneral Counsel

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#### DEPARTMENT OF THE AIR FORCE



WASHINGTON, D.C. 20330-1000

OFFICE OF THE GENERAL COUNSEL

SAF/GC 1740 Air Force Pentagon Washington, DC 20330-1740

JUN 20 1995

when recognizing 45

Ms. Madelyn R. Creedon **General Counsel Defense Base Closure and Realignment Commission** 1700 N. Moore St., Suite 1425 Arlington, VA 22209

Dear Ms. Creedon:

This is in response to your April 3, 1995, letter concerning the Secretary of Defense's recommendation to the Defense Base Closure and Realignment Commission to disestablish the REDCAP facility in Buffalo, New York. The New York delegation raises the issue whether the REDCAP facility is an "installation" under Public Law 101-510, the Defense Base Realignment and Closure Act of 1990, subject to the jurisdiction of the Defense Base Closure and Realignment Commission.

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Please let us know if we can provide any additional information on this matter.

Sincerely

**General Counsel** 

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405-7

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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

March 30, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Colonel James H. Allen, USA Commander, U.S. Army Garrison Fort Pickett Blackstone, VA 23824-5000

Please refer to this number when responding 950,405-

Dear Colonel Allen:

I want to thank you for all of your assistance during my recent visit to Fort Pickett. The briefings and discussions with you, your staff, and community and congressional officials provided us with a great deal of valuable information about the training conducted at Fort Pickett. This information will be very helpful to the Commission as we carry out our review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The briefings conducted by Mr. Asher Weaver during the driving tour were most informative. I would also like to thank Mr. Jim Caul, Mrs. Kitty Conley, and Command Sergeant Major Steven M. Foust for their efforts in planning and coordinating the base visit.

Sincerely,

February. Cox

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

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FROM: EUERETT, TERRY	TO: DIXON
MILE: REP. (AL)	TITLE: CHAIRMAN
ORGANIZATION:	ORGANIZATION:
U.S. CONGRESS	DBCRC
INSTALLATION (s) DISCUSSED: F+ RUCKER	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INIT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	V			COMMISSIONER COX			
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Prepare Reply for Chairman's Signature

Prepare Reply for Staff Director's Signature

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ACTION: Offer Comments and/or Suggestions

TYPE OF ACTION REQUIRED

Prepare Reply for Commissioner's Signature

Prepare Direct Response

FYI

Subject/Remarks:

REQUESTING COMMISSION UDTE TO CONSOLIDATE UNDERGRAPUNTE HELICOPTER TRAINING WITH THE ARMY.

Due Date: 950407	Routing Date: 950405	Date Originated: 950403	Mail Date:

### TERRY EVERETT 2D DISTRICT, ALABAMA

COMMITTEE ON VETERANS' AFFAIRS
CHAIRMAN,
COMPENSATION, PENSION, INSURANCE
AND MEMORIAL AFFAIRS

COMMITTEE ON AGRICULTURE
RISK MANAGEMENT AND SPECIALTY CROPS

COMMITTEE ON NATIONAL SECURITY

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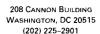


# Congress of the United States

### House of Representatives

Washington, DC 20515-0102

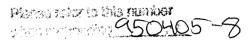
April 3, 1995



3500 EASTERN BOULEVARD #250 MONTGOMERY, AL 36116 (334) 277-9113

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Honorable Alan Dixon Chairman Defense Base Closure & Realignment Commission 1700 North Moore Street Suite 1425 Arlington, Virginia 22209

Dear Mr. Chairman:

As you consider the Department of Defense recommendations to the Base Closure and Realignment Commission to reduce our military infrastructure, I ask that you carefully review the Joint Cross-Service Groups proposal on undergraduate pilot training. Secretary Perry supported the consolidation of undergraduate fixed-wing pilot training, but chose not to consolidate undergraduate rotary wing pilot training in his recommendations to you.

The Joint Cross-Service Group proposed several alternatives to consolidate undergraduate pilot training to eliminate costly and unnecessary redundancies. In each of the three alternatives presented, the Group recommended that all undergraduate helicopter pilot training be consolidated with the Army. This integration makes sense from a number of budgetary and efficiency points, but even more importantly, would promote the standardization of military operations and jointness.

The Army is recognized world-wide as the leader in rotary wing aviation. The Army owns 79 percent of all DOD helicopters, performs 85 percent of all DOD helicopter acquisitions, and trains the lion's share of all DOD helicopter pilots. The Army's vast training facility at Ft. Rucker currently has the infrastructure and air and ground space necessary to safely train all DOD helicopter pilots. By consolidating introductory pilot training with the Army, DOD would be able to standardize many operations that would enhance interoperability among the services.

The Navy has for years maintained that they must train helicopter pilots differently because they fly in more demanding environments than their Army counterparts. The Army has demonstrated that their pilots are equally capable of operating in sea-based conditions. During the Persian Gulf tanker "reflagging" operation in the late 1980's, Army OH-58D helicopters and pilots were requested to fly from the decks of naval surface combatants in support of this mission. As a matter of fact, the Army still has a number of these helicopters on loan to the Navy in the Persian Gulf region. More recently, Army aviation supported the initial Haiti invasion from the deck of the USS Eisenhower. Army UH-60 Blackhawks and AH-1 Cobras worked in tandem to ferry troops from the sea to the Haitian mainland in a classic example of military jointness that worked well and made sense.

Mr. Chairman, I understand that you intend to hold a hearing on the Joint Cross-Service Group findings later this month, and I commend you for pursuing and possibly

expanding DOD's intent to consolidate certain roles and missions. I would encourage you and the other commissioners to press DOD and the Navy on the validity of the basis for rejecting the Group's findings to consolidate undergraduate helicopter training. I sense that the rationale is based more on age-old tradition than solid facts.

As you are keenly aware, numerous unplanned contingencies and declining defense budgets have caused a continuous drain on our military operations and maintenance accounts. The result is the beginning of a deep-seeded erosion in the readiness of our forces. In testimony before the House National Security Committee, each of the service chiefs made it very clear that we are treading dangerously close to an unacceptable state of readiness under the current defense budget strategy. As a nation, we should not tolerate the atrophy of the world's finest military, so it is incumbent upon Congress and the Administration to look for more efficient ways to train and operate our forces. This consolidation proposal is certainly a step in the right direction.

Sincerely yours,

TERRY EVERETT

TE/whh

cc: BRCC Commissioners



1700 NORTH MOORE STREET SUITE 1425 Phones refer to the resident

ARLINGTON, VA 22209 703-696-0504 950405-3RI

ALAN J. DIXON, CHAIRMAN

April 17, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Terry Everett United States House of Representatives Washington, D.C. 20515

### Dear Representative Everett:

Thank you for your letter requesting the Commission to carefully review the Joint Cross Service Group's proposal on Undergraduate Pilot Training (UPT). I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review all of the work done by the Joint Cross Service Groups in relation to UPT. The Commission held a hearing on April 17, 1995, to question the chiefs of the Joint Cross Service Groups and the individual military services about their work on UPT. The hearing provided the Commission a great deal of information that will be helpful as we continue our analysis of the recommendations of the Secretary of Defense. During that hearing I raised some of the questions which you, Senator Shelby and Senator Heflin suggested in your letter of April 12. All of your questions will be sent to the Defense Department for written responses, and I will ensure that you receive copies of those answers.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

llan J. Dixon

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Subject/Remarks:

DIRECTOR OF ADMINISTRATION

CHIEF FINANCIAL OFFICER

DIRJINFORMATION SERVICES

DIRECTOR OF TRAVEL

THANK YOU FOR VISITING BASE. ALSO, LETTER OF SUPPORT FOR FORT PICKETT,

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JOHN WARNER

COMMITTEES:

ARMED SERVICES
ENVIRONMENT AND PUBLIC WORKS
RULES AND ADMINISTRATION
AGRICULTURE, NUTRITION, AND FORESTRY
SMALL BUSINESS

225 RUSSELL SENATE OFFICE BUILDING WASHINGTON, DC 20510-4601 (202) 224-2023

CONSTITUENT SERVICE OFFICES:

## United States Senate

April 3, 1995

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ABINGDON, VA 24210–0887
(703) 628-8158
(703) 628-8158
POANOKE, VA 24011–1714
(703) 857–2676

Commissioner Rebecca G. Cox
Defense Base Closure and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, VA 22209

Dear Madame Commissioner:

As members of the Virginia Congressional Delegation, we appreciate having had the opportunity to meet with you and discuss the military value of Fort Pickett, Virginia during your visit to the post on Tuesday, March 28, 1995. As a follow-up to our discussions, we offer the following points.

We want to re-emphasize our belief that the Department of Defense may not have accurately portrayed all the facts about the military value of Fort Pickett in its closure report. For example, the Department's analysis insufficiently addressed the fact that all components of all the services regularly use the training areas and ranges at Fort Pickett, for both unilateral and joint training. Additionally, the unrestricted airspace, minimal impediments to training, and superior training facilities and ranges afforded by Fort Pickett were grossly understated. In our view, these points alone are representative of a substantial discrepancy between documented facts and the Department of Defense's statement of the military value of Fort Pickett.

As you, your colleagues and the commission staff consider Fort Pickett's military value, we ask that you also take into account testimony before your commission on March 7, 1995, by Secretary of the Army Togo D. West, Jr. and Army Chief of Staff, General Gordon Sullivan. At that time, the Army's most senior leaders expressed a position that Fort Pickett would really not close—that rather, as an enclave, its maneuver areas and firing ranges would remain open and available for National Guard and Reserve Component training. (In essence, they tacitly admitted that Fort Pickett has considerable military value.) Official Army documents show, however, that the size of the proposed enclave would only be 16 people. We do not believe that 16 people is sufficient staffing to maintain ranges and training areas on a post the size of Fort Pickett.

Additionally, a small enclave would likely limit the Active Component's (all services) continued access to the superb ranges and training areas you saw last Tuesday. Given the fort's close proximity to environmentally constrained Fort Bragg and Camp

Commissioner Rebecca G. Cox April 3, 1995 Page Two

Lejune (a number of units from both installations train at Fort Pickett each year) as well as Hampton Roads' numerous military installations (one of which, Naval Air Station--Oceana, will soon acquire over 200 additional fighter aircraft that can use Fort Pickett's impact area for training missions), it makes both fiscal and operational sense to keep Fort Pickett available for training by the Active as well as the Reserve Component. The obvious solution to this situation would be to maintain Fort Pickett in its current state, or possibly at a manning level somewhat lower than the present 206 assigned strength.

We intend to make these and other points to you and your fellow commissioners at the Baltimore regional hearing on May 4, 1995. Needless to say, we believe Fort Pickett has significant value to military readiness and National security and should remain open in its present state. We appreciate you considering our views and trust that you will share them with your colleagues.

Once again, thank you for your attentiveness on March 28th. We look forward to presenting our case to you and your colleagues on May 4th.

Sincerely,

John Warner

United States Senator

Charles S. Robb

United States Senator

Norman Sisisky

Member of Congres

L. F. Pavne

Member of Congress



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
AL CORNELLA
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S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

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The Honorable Norman Sisisky United States House of Representatives Washington, D.C. 20515

Dear Representative Sisisky:

Thank you for your recent letter concerning Fort Pickett. The briefings and discussions with the congressional officials and the community on my recent visit to Fort Pickett provided the Commission a great deal of information that will be helpful as we carry out our review of the recommendations of the Secretary of Defense.

You can be assured that the additional information you have provided on Fort Pickett will also be utilized in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me if I can be of additional assistance.

Sincerely,

Rebecca G. Cox



#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
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RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable L.F. Payne United States House of Representatives Washington, D.C. 20515

Dear Representative Payne:

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Thank you for your recent letter concerning Fort Pickett. The briefings and discussions with the congressional officials and the community on my recent visit to Fort Pickett provided the Commission a great deal of information that will be helpful as we carry out our review of the recommendations of the Secretary of Defense.

You can be assured that the additional information you have provided on Fort Pickett will also be utilized in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me if I can be of additional assistance.

Sincerely,

Rebroad. Cox



### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
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RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

The Honorable John Warner United States Senate Washington, D.C. 20510

Dear Senator Warner:

Pieses refer to this number when responding 950,405-4121

Thank you for your recent letter concerning Fort Pickett. The briefings and discussions with the congressional officials and the community on my recent visit to Fort Pickett provided the Commission a great deal of information that will be helpful as we carry out our review of the recommendations of the Secretary of Defense.

You can be assured that the additional information you have provided on Fort Pickett will also be utilized in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me if I can be of additional assistance.

Sincerely,



### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

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ALAN J. DIXON, CHAIRMAN

April 10, 1995

COMMISSIONERS:
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RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Charles S. Robb United States Senate Washington, D.C. 20510

Please refer to this number when responding 950.405 - 9.121

Dear Senator Robb:

Thank you for your recent letter concerning Fort Pickett. The briefings and discussions with the congressional officials and the community on my recent visit to Fort Pickett provided the Commission a great deal of information that will be helpful as we carry out our review of the recommendations of the Secretary of Defense.

You can be assured that the additional information you have provided on Fort Pickett will also be utilized in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me if I can be of additional assistance.

Sincerely,

Hebroca G. Cox

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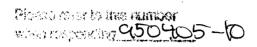
# United States Senate

COMMITTEES:
FINANCE
ENERGY AND
NATURAL RESOURCES
SPECIAL COMMITTEE ON

WASHINGTON, DC 20510-3001

March 31, 1995

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia



Dear Chairman Dixon:

It is with great concern that we write regarding a letter you received earlier this month from Senators D'Amato and Moynihan and Congressman McHugh. In the March 15th letter, these Congressional members requested that the Base Closure and Realignment Commission (BRAC) revisit the 1993 decision to close Plattsburgh Air Force Base. Implicit in this request is the contention that the BRAC '93 decision was made in error and without careful consideration of all relevant information.

We categorically challenge this notion. The public record clearly demonstrates that the recommendation to close Plattsburgh AFB and the concurrent decision to expand the mission of McGuire AFB was based on sound, well-reasoned facts. To take the extraordinary step of reviewing a past decision without a specific request to do so by the Defense Department is unprecedented and would prove disruptive to the overall BRAC process.

As you know, in 1993 the Defense Department originally recommended Plattsburgh AFB as the receiver site for a new and expanded mission. McGuire AFB was to have been realigned, to have lost its active units and to have become a Reserve base. That recommendation was reversed after the Commission reviewed compelling evidence which demonstrated the Pentagon's analysis to be fundamentally flawed.

Among the arguments which the McGuire community presented to the Commission, the following points proved most salient:

- 1. Unlike Plattsburgh AFB, McGuire is centrally located with easy access by all modes of surface transportation. McGuire was shown to be closer to its military customers which translated into savings of both transport time and money. McGuire is ideally situated for rapid egress and ingress which is absolutely vital for the fast, efficient shipment of personnel and military equipment.
- 2. Relative to Plattsburgh, McGuire's location is of strategic advantage, allowing military cargo aircraft to reach Europe fully loaded without having to be refueled. McGuire's utility was demonstrated during Operation Desert Shield/Desert Storm in which

The Honorable Alan Dixon March 31, 1995 Page 2

the New Jersey installation was used as the primary staging point for air shipment to Southwest Asia.

- 3. Transfer of fuel to Plattsburgh AFB was shown to be prohibitively costly and, during the winter months, unreliable. Correspondence from the Defense Logistics Agency documented the serious concern that DoD had over Plattsburgh's ability to meet both day-to-day fueling requirements, as well as contingency missions.
- 4. The contentions of air congestion and community encroachment around McGuire AFB were found to be erroneous. In a letter provided to the Commission, the FAA clearly dismissed the claim of air congestion, stating "we (the FAA) are very confident that our Traffic Management Team is capable of handling in a safe and efficient manner any traffic generated by McGuire AFB now and into the future."

With regards to community encroachment, documents submitted to the Commission proved that McGuire is situated in a low population density region. Specifically, McGuire is surrounded by (a) the 33,000 acre Fort Dix Army complex, (b) a rural agricultural community and (c) areas which are zoned by the state-run Pinelands Commission as nogrowth or limited growth regions.

5. Finally, DoD's original recommendation to keep both Plattsburgh and McGuire open was shown to be more costly than the alternative of closing Plattsburgh and shifting its missions to McGuire. In addition, the community pointed out that retainment of two operational Air Force bases does little to address the Air Force's problem of excess capacity. By closing Plattsburgh, it was shown that the Defense Department would incur a lower one-time cost while at the same time reap a significantly higher annual savings.

As the above points illustrate, the case for McGuire rests on solid, factual evidence. Although we believe these arguments to be sufficiently persuasive, others were presented (e.g., quality of training areas, impact of dividing active and reserve forces) as Commissioners sought greater assurances that all operational concerns were adequately addressed. In every instance, the case for McGuire was compelling.

It is important to note that requests for "redirects" are not something new. In 1993, the community surrounding Loring AFB petitioned the Commission to revisit the 1991 decision to close this Maine facility. After careful deliberation, the Commission denied Loring's request, stating that "finality (of a decision) is an important element of the statutory scheme. If a local community could always require the Commission to reconsider a decision of a prior Commission to close a specific base, this goal of finality would be undermined and the entire base closure process would be severely hampered." That logic is even more

The Honorable Alan Dixon March 31, 1995 Page 3

relevant today, as the number of bases slated to close has grown significantly.

Finality is especially important in the case of McGuire AFB. In the two years since the Plattsburgh decision, the Air Force has transferred hundreds of families to New Jersey and committed over \$130 million for construction of facilities at McGuire. At the specific direction of General Ronald Fogleman, then Commander of the Air Mobility Command, the Air Force has established at McGuire an innovative Air Mobility Warfare Center, stood-up an Air Mobility Operations Group and expedited the relocation of 23 KC-10s, all in support of the installation's new mission as the Air Force's only East Coast Mobility Wing. To reverse this process at this point would be fiscally unwise and operationally imprudent.

In light of all that has transpired since the 1993 BRAC decision and in recognition of the overwhelming evidence in support of McGuire AFB, we ask that you respectfully deny the town of Plattsburgh's and the New York delegation's request for a redirect. We thank you for your consideration of our views and we urgently await your reply.

Sincerely,

Bill Bradley

United States Senator

Frank Lautenberg

United States Senator

Jim Saxton

Member of Congress



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

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ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Bill Bradley United States Senate Washington, D.C. 20510

Dear Bill:

Thank you for your letter regarding a request received by the Commission to consider revisiting the 1993 decision to close Plattsburgh Air Force Base in Plattsburgh, New York. I certainly understand your interest in the base closure and realignment process and welcome your comments.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the Commissioners must support such a motion for the base to be added for consideration.

I can assure you that the information you have provided will be considered by the Commission in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

lan J. Dixon

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ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable Frank Lautenberg United States Senate Washington, D.C. 20510

Dear Frank:

Thank you for your letter regarding a request received by the Commission to consider revisiting the 1993 decision to close Plattsburgh Air Force Base in Plattsburgh, New York. I certainly understand your interest in the base closure and realignment process and welcome your comments.

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I can assure you that the information you have provided will be considered by the Commission in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Alan J. Dixon

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1700 NORTH MOORE STREET SUITE 1425 Progration to this number ARLINGTON, VA 22209

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ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Jim Saxton United States House of Representatives Washington, D.C. 20515

### Dear Representative Saxton:

Thank you for your letter regarding a request received by the Commission to consider revisiting the 1993 decision to close Plattsburgh Air Force Base in Plattsburgh, New York. I certainly understand your interest in the base closure and realignment process and welcome your comments.

The Base Closure and Realignment Act provides that any additions to the list of bases recommended for closure or realignment by the Secretary of Defense must be published in the Federal Register by May 17. This would include any decisions to reconsider a previous Commission's actions if such action had not been recommended by the Secretary. In order to have a base added to this list, a Commissioner must offer a motion to add an installation for consideration. A majority of the Commissioners must support such a motion for the base to be added for consideration.

I can assure you that the information you have provided will be considered by the Commission in our review and analysis process.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405 - 11

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#### UNITED STATES SPECIAL OPERATIONS COMMAND

MACDILL AIR FORCE BASE, FLORIDA 33621-5323

Please refer to this number when responding 950405 -11

SOJ5-P

13 March 1995

MEMORANDUM FOR: HEADQUARTERS, UNITED STATES AIR FORCE/RT, ATTN: (MG BLUME), 1670 AIR FORCE PENTAGON, WASHINGTON DC 20330-1670

SUBJECT: Air Force Response to Senator Domenici on 58th Special Operations Wing (SOW)

- 1. USSOCOM appreciates the opportunity to comment on your proposed response to Senator Domenici's inquiry regarding the move of the 58th SOW from Kirtland AFB to Holloman AFB. While basing is a Service issue, USSOCOM has an extremely high interest in and statutory responsibility for training of special operations forces. In this regard, we offer the following comments:
- a. Answer 1. From the USSOCOM perspective, it is important that the record reflect how the relocation recommendation evolved. USSOCOM did analyze and support the JCS BRAC Review Panel recommendation to CJCS on relocating the 58th SOW to Beale AFB, CA. USSOCOM did not analyze or have opportunity to comment on the final Service recommendation to relocate the 58th SOW to Holloman AFB, NM. The final Service recommendation did not become part of the formal process until after the JCS BRAC Review Panel completed its input to CJCS.
  - b. Answer 2. Concur.
- c. Answer 3. Concur on the Air Force position of the "feasibility" of Holloman AFB meeting the 58th SOW's needs. However, feasibility does not always equate to operational soundness. This command would only be able to make an operational evaluation after careful examination of this issue from a joint SOF aviation perspective. USSOCOM does have some reservations about the lengthy programmed relocation time lines in the Air Force's 20 Feb Base Closure Cost Analysis, and its potentially significant impact on training.
- d. Answer 4. For accuracy, recommend the second sentence be changed to read: "To date, COMMANDO VISION has not included..." Rationale: While never an official part of COMMANDO VISION, the USSOCOM concurrence with the proposed relocation of the 58th SOW to Beale AFB was premised on an ability to integrate that relocation with COMMANDO VISION.
- e. Answer 5. The cost estimates contained in this proposed response create significant concern. Information at

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SOJ5-P

SUBJECT: Air Force Response to Senator Domenici on 58th Special Operations Wing (SOW)

this headquarters indicates the rough order of magnitude (ROM) cost for simulator relocation, construction of like facilities currently with the 58th SOW, and actual moving costs could be closer to \$140 million. This would be additive to the base infrastructure costs already identified in the Air Force position. Additionally, MILCON funds for the \$9.6 Million simulator programmed for Kirtland were authorized and appropriated for that specific location and cannot be transferred. Our recent experience with Congress is that these funds will be rescinded and the replacement cost will have to be covered by BRAC funds.

- f. Answers 6 and 7. Base operations support is a Service responsibility. Accordingly, the Air Force is in the best position to formulate these responses.
- g. Answer 8. Similar to the comments in paragraph 1a, it is important that the record reflect USSOCOM did not have an opportunity to analyze or comment on advantages/disadvantages of relocation to Holloman AFB. Accordingly, recommend that the proposed response clearly indicate that, at this juncture, it reflects the Air Force's conclusions and not those of USSOCOM.
- 2. From a SOF perspective, the recommendation to relocate the 58th SOW to Holloman AFB, and its implementation, has raised several important issues. These issues include the cost estimates associated with the move, the currently proposed time lines for the move, auxiliary airfields required for helicopter operations, billeting facilities for students, and consolidation of pararescue and combat controller training to name a few. These issues are not necessarily insurmountable. USSOCOM is confident that, working together, all concerned can achieve what is best for the Air Force and the special operations community.

WILLIAM I. LATHAM, JR.

Colonel, USAF

Chairman, USSOCOM Stationing

Working Group

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405-13

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ROBERT A. BORSKI

COMMITTEES:
TRANSPORTATION
AND INFRASTRUCTURE
RANKING DEMOCRAT:—SUBCOMMITTEE ON
WATER RESOURCES AND ENVIRONMENT

STEERING COMMITTEE

REGIONAL WHIP

## Congress of the United States House of Representatives Washington, DC 20515

April 4, 1995

Mr. Charles A. Bowsher Comptroller General of the United States General Accounting Office 441 G Street, NW Washington, DC 20548

Dear Mr. Comptroller:

I am writing to bring to your attention several issues relating to the Navy's recommendation to close the Naval Air Technical Services Facility (NATSF) located in Philadelphia. I believe these issues must be addressed by the General Accounting Office (GAO) in its April 15 report to Congress analyzing the 1995 base closure recommendations.

I have enclosed a list of several questions that should be answered before any action can be taken with respect to NATSF. While I realize you are operating under severe time constraints, I would greatly appreciate your efforts to investigate these matters to the fullest extent possible.

As always, I am available to discuss these matters further. Please do not hesitate to contact me.

Member of Congress

RAB/mdv Znclosure

cc: Honorable Alan Dixon

Defense Base Closure and Realignment Commission

WASHINGTON OFFICE:

ROOM 2182 RAYBURN HOUSE OFFICE BLDG. (202) 225–8251 FAX: (202) 225–4628

DISTRICT OFFICES:

7141 FRANKFORD AVE. PHILADELPHIA, PA 19135 (215) 335–3355 FAX: (215) 333–4508

2630 Memphis St. PHILADELPHIA, PA 19125 (215) 426-4616 Questions for the General Accounting Office to investigate relating to the proposed closure of the Naval Air Technical Services l'acility under the 1995 BRAC recommendation

- 1. Three scenarios were presented to the Navy BSEC team by Naval Air Systems Command concerning NATSF they all related to its closure and absorption in one of three existing Navy facilities: NADEP North Island, SPCC Mechanicsburg and Naval Air Systems Command Patuxent River Md. Why was there no scenario for staying in place as the Aviation Supply Office was to remain open? This fact was noted by the BSEC when they voted to close NATSF in their minutes of 10 January 95.
- 2. How credible can the figures submitted by Naval Air Systems Command be for the three scenarios when they all show the same number of people will relocate in moves of 100, 200 and 2700 miles? Actual numbers of employees accepting relocation in the BRAC process is reported to be in the 12-16% range. Why is a much higher percentage, 64.7 % (or 112 out of 173 employees), used here?
- 3. Related to question 2 how can all three scenarios have the same one-time unique moving costs of \$110,000.00 for breakdown, packing, reinstallation and troubleshooting of the JEDMICS at each of three different sites? Why are moving costs the same for three possible moves of varying distances?
- ANATSF as the Naval Air Systems Command logistics element manager for technical manuals expends any work days in travel status at headquarters in Arlington, Va. Most of this travel can be conducted in one day with the largest expense being a Metroliner round-trip ticket between Philadelphia and Washington. This will not change dramatically when NAVAIR headquarters moves to Patuxent River, Md. in 1997 except to become cheaper due to need for only a rental car. If NATSF is relocated to San Diego travel expenses will increase precipitously. Many of the current one day trips will become at least three days in duration when travel time is factored in. This, of course, will have a deleterious impact on NATSF's productivity. Why was this not addressed in the decision to relocate NATSF and the associated costs?
- 5. In the cover sheet to the proposed North Island scenario it states that "Aviation Supply Office...a customer that consumes only 13% of [NATSF's] workload." This is contrary to all information available at NATSF which shows that ASO receives over 40% of support provided to their customers.
- 6. NATSF is currently a beta site for the new JEDMICS (Joint Engineering Data Management Information Systems) the state-of-the-art system for handling engineering drawings. The Navy has no plan to place a JEDMICS terminal at ASO reasoning that the JEDMICS site at NATSF would service their neighbor across the street. If NATSF is moved to San Diego this will not be possible. Why aren't the costs associated with buying a JEDMICS site for ASO addressed in the real costs of a NATSF move?
- 7. NATSF data management department is currently closely related to the Defense Printing Service office on the ASO compound in the creation of a paperless stock system to supply users with technical manuals as needed. This system is TMPODS (Technical Manual Print on Demand System). How will TMPODS be kept operational if NATSF is not co-located with DPS? What will be the effect on fleet maintenance readiness if there are extensive delays in obtaining technical manuals?
- 8. With the decline in new aircraft procurements by the Department of the Navy foreign military sales (FMS) cases are of increasing importance to both the Department of Defense and to the American economy. Currently NATSF is co-located with the Navy International Logistics Control Office (NAVILCO) with their large number of foreign liaison officers which allows for immediate attention to foreign customers' data needs. How will this important function be handled when the immediate access of NATSF manager and NAVILCO case manager is no longer available?
- 9. In 1992 Naval Air Systems Command conducted a study of their Expense Operating Budget field activities and concluded that two of these, NATSF and NAESU, should be merged on the ASO compound. What happened to this study and why was it not implemented?

- 10. NATSF produces the work unit code manuals for the Navy's aircraft uses the data base maintained by Aviation Supply Office on provisioning data. How will the integrity of this synergy be maintained when these two activities are no longer across the street from each other?
- 11. The closure of NATSF and its incorporation into NADEP North Island is proposed under the heading of the Navy's consolidation of its technical centers. While "technical" is NATSF's middle name; there are no scientists or engineers employed in a working capacity there. All NATSF's activities are related to logistics and fleet support and so are much closer in nature to the supply function performed by ASO. Why is NATSF classified as a technical center in this BRAC when it is clear from its Military Value Data Call, pgs. 8-10, that its employees do not fit that definition?
- 12. During the 1993 BRAC there was guidance that unique operations should be left open. NATSF is unique in the Department of Defense in that there exists no other agency whose mission centers completely around the management of technical manuals and engineering drawings. The success of this mission is found in the 95% availability rates for NAVA1R manuals in response to user demand. The BRAC commission in 1993 found this argument compelling. How well can this management function be maintained when NATSF is absorbed into an agency whose primary function is overhaul of aircraft? Why is this unique function being destroyed?

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950405 - 14

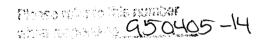
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# STATE OF OHIO OFFICE OF THE GOVERNOR

COLUMBUS 43266-0601

March 31, 1995



The Honorable Alan Dixon Chairman 1995 Base Closure & Realignment Commission 1700 N. Moor Street, Suite 125 Arlington, Virginia 20009

Dear Senator Dixon:

I was disturbed to learn of the Air Force's recommendation to realign Ohio Air National Guard units from Springfield to Wright Patterson AFB as part of the 1995 base closure and realignment actions. This same proposal was proffered in 1993, only to be overturned because it was not cost effective.

By the Air Force's own admission, the cost savings in the 1993 recommendation were grossly inaccurate. In the initial announcement, the cost of moving the Springfield units was estimated at \$3 million. Further analysis of the proposal projected moving costs in excess of \$42 million. The Air Force then backed away from the proposal and recommended that the units stay in place. This course of action was upheld by the BRAC Commission.

Little has changed over the past two years to warrant this recommendation. In fact, the Air Force Reserve unit currently stationed at Wright Patterson Air Force Base has been upgraded from a group to a wing and has expanded into many of the facilities targeted for use by the Air National Guard in the last proposal.

As I understand it, the next step in this process will be a site analysis of the proposal to validate its cost effectiveness. I urge your support in ensuring full disclosure by the Air Force of its methods for determining cost effectiveness and a free and open exchange of information at all levels of the Air Force as we move forward on this issue.

With regard to the military value of the proposal, I feel both readiness and recruiting will suffer if the Air National Guard is relocated to an active installation. The Air Guard enjoys superior facilities and a strong community recruiting base in Springfield. Movement to WPAFB will isolate the units from the community and result in expensive, unnecessary military construction to adequately house the Guard.

The strength of the National Guard lies in its direct ties to the community. This method of stationing America's community-based defense force has not only served us well, it has proven to be the most economical way to recruit, retain, and maintain National Guard operations. Upon close scrutiny of this proposal, I know you and members of the Commission will feel the same way.

Sincerely,

Seorge V. Voinovich

Governor



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

Please rains to this sumbst

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

The Honorable George V. Voinovich Governor, State of Ohio Office of the Governor Columbus, Ohio 43266-0601

Dear Governor Voinovich:

Thank you for your letter concerning the Secretary of Defense's recommendation to realign Ohio National Guard units from Springfield-Beckley Municipal Airport to Wright-Patterson Air Force Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendation on the Springfield-Beckley MAP, Air Guard Station.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

Jan J. Dixon

Chamman

AJD:js

ECTS#: 950405-14

Pleaso refer to this number

April 6, 1995

Mr. Chris Goode Base Realignment and Closure Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Dear Chris:

Enclosed are the eight Grand Forks AFB presentation binders you requested. We are also enclosing copies of the videotape of the BRAC hearing in Grand Forks. "Greater Grand Forks: A Place To Call Home" video is provided for commission members review. This video will be premiered in Grand Forks later this month. We encourage you to make a special effort to have this viewed as it accurately portrays the exceptional quality of life afforded military personnel assigned to Grand Forks. We know that Defense Secretary William Perry has placed a premium on the importance of "quality of life" for military personnel and their dependents. The video addresses the quality issue.

If there is additional information you would like, please contact us. Thank you.

Sincerely yours,

Bob Gustafson, CCE

President

FEDEXP PKG



# TOTAL APPROPRIATIONS DETAIL REPORT (COBRA v5.08) - Page 2/3 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MALO9601.CBR
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O&M								
RPMA	0	0	22	22	22	22	88	22
BOS	0	1,349	1,848	1,848	1,848	1,848	8,741	1,848
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	0	0	0	0
House Allow	0	3,559	5,316	5,316	5,316	5,316	24,825	5,316
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Mission	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
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Unique Other	0	0	0	0	0	0	0	0
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( <b>\$</b> K)								
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MILCON	0	1,942	0	0	0	0	1,942	
Fam Housing	0	0	0	0	0	0	0	
0&M								
1-Time Move	0	0	0	0	0	0	0	
MIL PERSONNEL								
Mil Moving	0	1,129	653	0	0	0	1,782	
OTHER								
Land Sales	0	0	0	0	0	0	0	
Environmental	0	0	0	0	0	0	0	
1-Time Other	0	0	0	0	0	0	0	
TOTAL ONE-TIME	0	3,071	653	0	0	0	3,724	
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(\$K)								
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# TOTAL APPROPRIATIONS DETAIL REPORT (COBRA v5.08) - Page 3/3 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force

Option Package: Malmstrom Commission
Scenario File: C:\COBRA\REPORT95\COM-AUDT\MALO9601.CBR
Std Fctrs File: C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

ONE-TIME NET	1996	1997	1998	1999	2000	2001	Total	
(\$K)	1990	1331	1990	1999	2000	2001	Total	
CONSTRUCTION								
MILCON	1.041	7,427	0	0	0	0	8,468	
Fam Housing	0	7,727	0	0	Ö	0	0,400	
0&M	V		-	U	U	U		
Civ Retir/RIF	0	26	676	0	0	0	702	
Civ Moving	0	957	6,683	0	0	0	7,639	
Other	5,756	4,714	2,542	0	0	0	13,012	
MIL PERSONNEL								
Mil Moving	0	2,874	14,049	0	0	0	16,924	
OTHER								
HAP / RSE	0	0	0	0	0	0	0	
Environmental	0	0	0	0	0	0	0	
Info Manage	0	0	0	0	0	0	0	
1-Time Other	60,900	0	15,000	0	0	0	75,900	
Land	0	0	0	0	0	0	0	
TOTAL ONE-TIME	67,697	15,998	38,950	0	0	0	122,646	
RECURRING NET	1996	1997	1998	1999	2000	2001	Total	Beyond
( <b>\$</b> K)								
FAM HOUSE OPS	-1,105	-3,316	-5,561	-6,700	-6,700	-6,700	-30,083	-6,700
O&M								
RPMA	-333	-1,014	-1,720	-2,135	-2,135	-2,135	-9,472	-2,135
BOS	0	1,349	-4,791	-8,622	-8,622	-8,622	-29,308	-8,622
Unique Operat	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
Civ Salary	0	0	-6,460	-12,920	-12,920	-12,920	-45,219	-12,920
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Mil Salary	0	0	-41,957	-83,913	-83,913	-83,913	-293,696	-83,913
House Allow	0	- 353	1,404	1,404	1,404	1,404	5,264	1,404
OTHER								
Procurement	0	0	0	0	0	0	0	0
Mission	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
Misc Recur	0	0	-4,000	-4,000	-4,000	-4,000	-16,000	-4,000
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	561	-1,335	-60,084	-113,885	-113,885	-113,885	-402,514	-113,885
TOTAL NET COST	68,259	14,663	-21,133	-113,885	-113,885	-113,885	-279,868	-113,885

# PERSONNEL, SF, RPMA, AND BOS DELTAS (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force
Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

	Pers	sonnel			SF	
Base	Change	%Change		Change	%Change	Chg/Per
MALMSTROM	-3,726	-100%		-4,481,000	- 100%	1,200
BASE X	579	4%		0	0%	(
MACDILL	738	23%		39,900	1%	54
		RPMA(\$)			BOS(\$)	
Base	Change	%Change	Chg/Per	Change	%Change	Chg/Per
MALMSTROM	-2,157,000	-100%	579	-10,470,205	- 100%	2,810
BASE X	0	0%	0	499,264	2%	862
MACDILL	22,124	1%	30	1,348,903	12%	1,828
	1	RPMABOS (S	\$)			
Base	Change	%Change	Chg/Per			
MALMSTROM	-12,627,205	-103%	3,389			
BASE X	499,264	2%	862			
MACDILL	1,371,027	10%	1 858			

## RPMA/BOS CHANGE REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Net Change(\$K)	1996	1997	1998	1999	2000	2001	Total	Beyond
RPMA Change	-333	-1,014	-1,720	-2,135	-2,135	-2,135	-9,472	-2,135
BOS Change	0	1,349	-4,791	-8,622	-8,622	-8,622	-29,308	-8,622
Housing Change	-1,105	-3,316	-5,561	-6,700	-6,700	-6,700	-30,083	-6,700
TOTAL CHANGES	_1 438	-2 082	-12 072	_17 <i>A</i> 57	_17 <i>1</i> 57	_17 <i>1</i> 57	-68,863	-17 /57
TOTAL CHANGES	-1,430	- 4 , 302	-12,012	-17,437	-11,401	-17,437	-00,003	-11,431

### INPUT DATA REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MALO9601.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

INPUT SCREEN ONE - GENERAL SCENARIO INFORMATION

Model Year One : FY 1996

Model does Time-Phasing of Construction/Shutdown: No

Base Name

Strategy:

MALMSTROM, MT

Closes in FY 1998

BASE X

Realignment

MACDILL, FL

Realignment

### Summary:

THIS COBRA RUN WAS REQUESTED BY THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. IT DOES NOT REFLECT AIR FORCE POSITION Close Malmstrom AFB. In addition to BOS savings, this COBRA takes a savings for missile Wing/Group overhead and missile security like the Air Force recommendation COBRA for Grand Forks AFB. All costs and savings associated with the Air Force operating MacDill AFB remain as the original Air Force Malmstrom AFB recommendation. Vehicles moved to Base X

(See final page for Explanatory Notes)

INPUT SCREEN TWO - DISTANCE TABLE

From Base:	To Base:	Distance:	
MALMSTROM, MT	BASE X	1,000 mi	
MALMSTROM, MT	MACDILL, FL	2,469 mi	

INPUT SCREEN THREE - MOVEMENT TABLE

Transfers from MALMSTROM, MT to BASE X

	1996	1997	1998	1999	2000	2001
Officer Positions:	0	0	72	0	0	0
Enlisted Positions:	0	0	344	0	0	0
Civilian Positions:	0	0	163	0	0	0
Student Positions:	0	0	0	0	0	0
Missn Eqpt (tons):	0	0	0	0	0	0
Suppt Eqpt (tons):	0	0	0	0	0	0
Military Light Vehicles:	0	0	456	0	0	0
Heavy/Special Vehicles:	0	0	431	0	0	0

Transfers from MALMSTROM, MT to MACDILL, FL

	1996	1997	1998	1999	2000	2001
Officer Positions:	0	105	0	0	0	0
Enlisted Positions:	0	614	0	0	0	0
Civilian Positions:	0	19	0	0	0	0
Student Positions:	0	0	0	0	0	0
Missn Eqpt (tons):	0	50 <b>0</b>	0	0	0	0
Suppt Eqpt (tons):	0	250	0	0	0	0
Military Light Vehicles:	0	0	0	0	0	0
Heavy/Special Vehicles:	0	0	0	0	0	0

## INPUT DATA REPORT (COBRA v5.08) - Page 2 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### INPUT SCREEN FOUR - STATIC BASE INFORMATION

Name:	MALMSTROM,	MT
-------	------------	----

Total Officer Employees:	613	RPMA Non-Payroli (\$K/Year):	2,157
Total Enlisted Employees:	3,578	Communications (\$K/Year):	796
Total Student Employees:	. 0	BOS Non-Payroll (\$K/Year):	12,192
Total Civilian Employees:	431	BOS Payroll (\$K/Year):	0
Mil Families Living On Base:	31.0%	Family Housing (\$K/Year):	6.700
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	1.16
Officer Housing Units Avail:	0	CHAMPUS In-Pat (\$/Visit):	0
Enlisted Housing Units Avail:	Ö	CHAMPUS Out-Pat (\$/Visit):	Ö
Total Base Facilities(KSF):	4,481	CHAMPUS Shift to Medicare:	20.9%
Officer VHA (\$/Month):	0	Activity Code:	AF053
Enlisted VHA (\$/Month):	Ö	Activity oddo.	AI 000
Per Diem Rate (\$/Day):	77	Homeowner Assistance Program:	No
Freight Cost (\$/Ton/Mile):	0.07	Unique Activity Information:	No
Trongitt boot (#7101171111107.	0.07	onique Activity Information:	110
Name: BASE X			
Total Officer Employees:	736	RPMA Non-Payroll (\$K/Year):	6,147
Total Enlisted Employees:	3,263	Communications (\$K/Year):	3,887
Total Student Employees:	0	BOS Non-Payroll (\$K/Year):	21,001
Total Civilian Employees:	11,455	BOS Payroll (\$K/Year):	0
Mil Families Living On Base:	54.0%	Family Housing (\$K/Year):	6,225
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	1.00
Officer Housing Units Avail:	0	CHAMPUS In-Pat (\$/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat (\$/Visit):	0
Total Base Facilities(KSF):	13,709	CHAMPUS Shift to Medicare:	20.9%
Officer VHA (\$/Month):	66	Activity Code:	AFX
Enlisted VHA (\$/Month):	50	•	
Per Diem Rate (\$/Day):	69	Homeowner Assistance Program:	Yes
Freight Cost (\$/Ton/Mile):	0.07	Unique Activity Information:	No
Name: MACDILL, FL			
Total Officer Employees:	516	RPMA Non-Payroll (\$K/Year):	2,778
Total Enlisted Employees:	1,911	Communications (\$K/Year):	1,198

Total Officer Employees:	516	RPMA Non-Payroll (\$K/Year):	2,778
Total Enlisted Employees:	1,911	Communications (\$K/Year):	1,198
Total Student Employees:	0	BOS Non-Payroll (\$K/Year):	10,408
Total Civilian Employees:	841	BOS Payroll (\$K/Year):	0
Mil Families Living On Base:	20.0%	Family Housing (\$K/Year):	6,132
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	0.80
Officer Housing Units Avail:	0	CHAMPUS In-Pat (\$/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat (\$/Visit):	0
Total Base Facilities(KSF):	4,658	CHAMPUS Shift to Medicare:	20.9%
Officer VHA (\$/Month):	194	Activity Code:	AF094
Enlisted VHA (\$/Month):	137		
Per Diem Rate (\$/Day):	83	Homeowner Assistance Program:	No
Freight Cost (\$/Ton/Mile):	0.07	Unique Activity Information:	No

(See final page for Explanatory Notes)

## INPUT DATA REPORT (COBRA v5.08) - Page 3 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force
Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MALO9601.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### INPUT SCREEN FIVE - DYNAMIC BASE INFORMATION

INPUT SCREEN FIVE - DYNAMI	C BASE IN	FURMATION				
Name: MALMSTROM, MT	1000	1007	1000	1000	2000	2001
	1996	1997	1998	1999	2000	2001
1-Time Unique Cost (\$K):	60,900	0	15,000	0	0	0
1-Time Unique Save (\$K):	0	ō	0	ő	Ö	Ö
1-Time Moving Cost (\$K):	2,925	2,125	Ō	Ö	Ö	Ö
1-Time Moving Save (\$K):	0	0	Õ	Ö	Ö	Ö
Env Non-MilCon Reqd(\$K):	Ö	ă	ă	ů.	Õ	ă
Activ Mission Cost (\$K):	2,000	2,000	3,000	3,000	3,000	3,000
Activ Mission Save (\$K):	0	0	0	0	0,000	0,000
Misc Recurring Cost(\$K):	Õ	ō	Ö	Ŏ	Ö	Ö
Misc Recurring Save(\$K):	0	Ö	0	0	Ō	Ō
Land (+Buy/-Sales) (\$K):	0	0	0	Ō	Ō	Ö
Construction Schedule(%):	100%	0%	0%	0%	0%	0%
Shutdown Schedule (%):	33%	33%	34%	0%	0%	0%
MilCon Cost Avoidnc(\$K):	0	1,942	0	0	0	0
Fam Housing Avoidnc(\$K):	0	0	0	0	0	0
Procurement Avoidnc(\$K):	0	0	0	0	0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown(KSF):	4,481	Perc F	amily Hou	sing Shut	Down:	100.0%
Name: BASE X						
	1996	1997	1998	1999	2000	2001
1-Time Unique Cost (\$K):	0	0	0	0	0	0
1-Time Unique Save (\$K):	٥	0	0	0	0	0
1-Time Moving Cost (\$K):	0	0	0	0	0	0
1-Time Moving Save (\$K):	0	0	0	0	0	0
Env Non-MilCon Reqd(\$K):	0	0	0	0	0	0
Activ Mission Cost (\$K):	0	0	0	0	0	0
Activ Mission Save (\$K):	0	0	0	0	0	0
Misc Recurring Cost(\$K):	0	0	0	0	0	0
Misc Recurring Save(\$K):	0	0	0	0	0	0
Land (+Buy/-Sales) (\$K):	0	0	0	0	0	0
Construction Schedule(%):	10%	90%	0%	0%	0%	0%
Shutdown Schedule (%):	100%	0%	0%	0%	0%	0%
MilCon Cost Avoidnc(\$K):	0	0	0	0	0	0
Fam Housing Avoidnc(\$K):	0	0	0	0	0	0
Procurement Avoidnc(\$K): CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown(KSF):	0		amily Hou	_	_	0.0%
Name: MACDILL, FL						
,	1996	1997	1998	1999	2000	2001
1-Time Unique Cost (\$K):	0	0	0	0	0	0
1-Time Unique Cost (\$K):	0	0	0	0	Ö	0
1-Time Moving Cost (\$K):	o	0	0	0	0	Ö
1-Time Moving Save (\$K):	Ö	Ö	0	0	Ö	0
Env Non-MilCon Read(\$K):	ŏ	Ö	Ö	Ö	Ö	Ö
Activ Mission Cost (\$K):	ŏ	Ö	Ö	Ŏ	Ő	Ö
Activ Mission Save (\$K):	Õ	Ö	Ö	Õ	0	Ö
Misc Recurring Cost(\$K):	ŏ	Ö	Ö	Ŏ	ő	ŏ
Misc Recurring Save(\$K):	ō	Ö	4,000	4,000	4,000	4,000
Land (+Buy/-Sales) (\$K):	Ō	Ō	0	0	0	0
Construction Schedule(%):	10%	90%	0%	0%	0%	0%
Shutdown Schedule (%):	100%	0%	0%	0%	0%	0%
MilCon Cost Avoidnc(\$K):	0	0	0	0	0	0
Fam Housing Avoidnc(\$K):	0	0	0	0	0	0
Procurement Avoidnc(\$K):	0	0	0	0	0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown/KSFl·	n	Parc F	amily House	eina Shutl	nown .	n n%

Perc Family Housing ShutDown:

(See final page for Explanatory Notes)

Facil ShutDown(KSF):

## INPUT DATA REPORT (COBRA v5.08) - Page 4 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MALO9601.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### INPUT SCREEN SIX - BASE PERSONNEL INFORMATION

Name:	MALMOTROL	4 647
Name:	MALMSTROM	4 мт

	1996	1997	1998	1999	2000	2001
						<b></b>
Off Force Struc Change:	-90	-94	-91	0	0	0
Enl Force Struc Change:	- 204	- 221	-224	0	0	0
Civ Force Struc Change:	62	- 28	-6	0	0	0
Stu Force Struc Change:	0	0	0	0	0	0
Off Scenario Change:	0	0	-161	0	0	0
Enl Scenario Change:	0	0	-1,971	0	0	0
Civ Scenario Change:	0	0	-277	0	0	0
Off Change(No Sal Save):	0	0	0	0	0	0
Enl Change (No Sal Save):	0	0	0	0	0	0
Civ Change(No Sal Save):	0	0	0	0	0	0
Caretakers - Military:	0	0	0	0	0	0
Caretakers - Civilian:	0	0	0	0	0	0

### INPUT SCREEN SEVEN - BASE MILITARY CONSTRUCTION INFORMATION

Name: MACDILL, FL

Description	Categ	New MilCon	Rehab MilCon	Total Cost(\$K)
Pavements	OTHER	0	0	1,550
Maint	OTHER	23,400	0	4,000
Flt Sim	OTHER	16,500	0	3,130
Bos	OTHER	0	0	870
P&D	OTHER	0	0	860

### STANDARD FACTORS SCREEN ONE - PERSONNEL

Percent Officers Married:	76.80%	Civ Early Retire Pay Factor: 9.00%
Percent Enlisted Married:	66.90%	Priority Placement Service: 60.00%
Enlisted Housing MilCon:	80.00%	PPS Actions Involving PCS: 50.00%
Officer Salary(\$/Year):	78,668.00	Civilian PCS Costs (\$): 28,800.00
Off BAQ with Dependents(\$):	7,073.00	Civilian New Hire Cost(\$): 0.00
Enlisted Salary(\$/Year):	36,148.00	Nat Median Home Price(\$): 114,600.00
<pre>Enl BAQ with Dependents(\$):</pre>	5,162.00	Home Sale Reimburse Rate: 10.00%
Avg Unemploy Cost(\$/Week):	174.00	Max Home Sale Reimburs(\$): 22,385.00
Unemployment Eligibility(Wee	ks): 18	Home Purch Reimburse Rate: 5.00%
Civilian Salary(\$/Year):	46,642.00	Max Home Purch Reimburs(\$): 11,191.00
Civilian Turnover Rate:	15.00%	Civilian Homeowning Rate: 64.00%
Civilian Early Retire Rate:	10.00%	HAP Home Value Reimburse Rate: 22.90%
Civilian Regular Retire Rate	: 5.00%	HAP Homeowner Receiving Rate: 5.00%
Civilian RIF Pay Factor:	39.00%	RSE Home Value Reimburse Rate: 0.00%
SF File Desc: Fina	l Factors	RSE Homeowner Receiving Rate: 0.00%

### STANDARD FACTORS SCREEN TWO - FACILITIES

RPMA Building SF Cost Index:	0.93	Rehab vs. New MilCon Cost:	0.00%
BOS Index (RPMA vs population):	0.54	Info Management Account:	0.00%
(Indices are used as expor	nents)	MilCon Design Rate:	0.00%
Program Management Factor:	10.00%	MilCon SIOH Rate:	0.00%
Caretaker Admin(SF/Care):	162.00	MilCon Contingency Plan Rate:	0.00%
Mothball Cost (\$/SF):	1.25	MilCon Site Preparation Rate:	0.00%
Avg Bachelor Quarters(SF):	256.00	Discount Rate for NPV.RPT/ROI:	2.75%
Avg Family Quarters(SF): 1	320.00	Inflation Rate for NPV.RPT/ROI:	0.00%
APPDET.RPT Inflation Rates:			
1996: 0.00% 1997: 2.90% 1998:	3.00%	1999: 3.00% 2000: 3.00% 2001:	3.00%

### INPUT DATA REPORT (COBRA v5.08) - Page 5 Data As Of 03:45 04/06/1995, Report Created 03:45 04/06/1995

Department : Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL09601.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### STANDARD FACTORS SCREEN THREE - TRANSPORTATION

Material/Assigned Person(Lb): 710	Equip Pack & Crate(\$/Ton): 284.00
HHG Per Off Family (Lb): 14,500.00	Mil Light Vehicle(\$/Mile): 0.43
HHG Per Enl Family (Lb): 9,000.00	Heavy/Spec Vehicle(\$/Mile): 1.40
HHG Per Mil Single (Lb): 6,400.00	POV Reimbursement(\$/Mile): 0.18
HHG Per Civilian (Lb): 18,000.00	Avg Mil Tour Length (Years): 4.10
Total HHG Cost (\$/100Lb): 35.00	Routine PCS(\$/Pers/Tour): 6,437.00
Air Transport (\$/Pass Mile): 0.20	One-Time Off PCS Cost(\$): 9,142.00
Misc Exp (\$/Direct Employ): 700.00	One-Time Enl PCS Cost(\$): 5,761.00

#### STANDARD FACTORS SCREEN FOUR - MILITARY CONSTRUCTION

Category	UM	\$/UM	Category	UM	\$/UM
Horizontal	(SY)	0	other	(SF)	0
Waterfront	(LF)	0	Optional Category B	( )	0
Air Operations	(SF)	0	Optional Category C	( )	0
Operational	(SF)	0	Optional Category D	( )	0
Administrative	(SF)	0	Optional Category E	( )	0
School Buildings	(SF)	0	Optional Category F	( )	0
Maintenance Shops	(SF)	0	Optional Category G	( )	0
Bachelor Quarters	(SF)	0	Optional Category H	( )	0
Family Quarters	(EA)	0	Optional Category I	<i>(</i> )	0
Covered Storage	(SF)	0	Optional Category J	( )	0
Dining Facilities	(SF)	0	Optional Category K	<i>(</i> )	0
Recreation Facilities	(SF)	0	Optional Category L	<i>(</i> )	0
Communications Facil	(SF)	0	Optional Category M	i i	0
Shipyard Maintenance	(SF)	0	Optional Category N	( )	0
RDT & E Facilities	(SF)	0	Optional Category O	ζí	0
POL Storage	(BL)	0	Optional Category P	<i>(</i> )	0
Ammunition Storage	(SF)	0	Optional Category Q	i i	0
Medical Facilities	(SF)	0	Optional Category R	į į	Ō
Environmental	( )	0		• •	

### EXPLANATORY NOTES (INPUT SCREEN NINE)

#### Note:

- 1. Assumes Malmstrom closing and Grand Forks retained
- 2. Base Closes FY 96-98
- 3. Closure determines force structure-- 450 Minuteman IIIs at three bases (150,150,150)
- 4. If Malmstrom closes and NMD is deployed in Minuteman silos at Grand Forks, the force would go below 450.
- 5. Movement of 80 missiles from Malmstrom
- 6. Minuteman Squadrons Program Element costs included fuel storage tanks, diesel generators, missile move, and REACT. Silo destruction would be in the START program element.



### DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE WASHINGTON DC

1 9 APR 1995

HQ USAF/RT 1670 Air Force Pentagon Washington, DC 20330-1670

Massara 050407-178

Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Cirillo

This is in response to your letter of April 7, 1995, requesting a clarification of the REACT costs associated with the revised Malmstrom AFB closure (MAL09601.CBR). Based on inputs received from HQ AF/XOFS (atch 1), we have revised the \$60 million REACT cost to \$50 million. A revised COBRA (MAL10901.CBR) is located at attachment 2.

Sincerely

JAYD. BLUME, Jr. Major General, USAF

Special Assistant to the Chief of Staff for Base Realignment and Transition

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### Attachments:

- 1. REACT cost explanation
- 2. COBRA run (MAL10901.CBR)



### DEPARTMENT OF THE AIR FORCE -HEADQUARTERS UNITED STATES AIR FORCE WASHINGTON DC

1 9 APR 1995

MEMORANDUM FOR RTT

ATTENTION: COL MAYFIELD

FROM: XOFS

SUBJECT: REACT Costs in COBRA for Malmstrom AFB

Reference: The Defense Base Closure and Realignment Commission, 7 Apr 95 letter (#950407-17)

The \$60M cost for Rapid Execution & Combat Targeting (REACT) for the Malmstrom COBRA assumes a December 1996 decision to close Malmstrom AFB. At that point, REACT installation is complete as originally contracted at all remaining missile units, and contractors, subcontractors, and vendors have been released. The cost includes removal of REACT equipment from Malmstrom AFB. subsequent reconfiguration from "A-M" to "B" systems, installation at Grand Forks AFB, and new contracts in order to bring the industrial expertise back.

Even an early July BRAC decision to close Malmstrom AFB will cause the AF to incur a \$45-50M cost. This covers the cost to modify contracts, remove REACT from nearly three squadrons and one missile procedures trainer at Malmstrom AFB, and reconfigure 10 kits from "A-M" to "B" for installation at Grand Forks AFB. The cost difference between the two scenarios is due to the fact that in July. new contracts are not required and the industrial expertise is still on hand.

REACT costs associated with closing Malmstrom AFB would need to be covered by the BRAC. Programmed REACT costs were covered by the Minuteman Squadrons Program Element and not by START.

This is a HQ AFSPC/XPP, SAF/AQQS(M), and HQ USAF/XORW coordinated response. My POC is Maj Kevin Karol, XOFS, 7-5735.

Chief, Space & Nuclear Forces Division

### COBRA REALIGNMENT SUMMARY (COBRA v5.08) - Page 1/2 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

: Air Force Department

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Starting Year : 1996

Final Year : 1998 ROI Year : 1999 (1 Year)

NPV in 2015(\$K):-1,377,930 1-Time Cost(\$K): 116,370

Net Costs	(\$K) Constant 1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	1,041	7,427	0	0	0	0	8,468	0
Person	0	-324	-33,425	-95,429	-95,429	-95,429	-320,034	-95,429
Overhd	1,393	-396	-13,614	-21,457	-21,457	-21,457	-76,989	-21,457
Moving	2,925	5,956	7,906	0	0	0	16,787	0
Missio	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
Other	50,900	0	15,000	0	0	0	65,900	0
TOTAL	58,259	14,663	-21,133	-113,885	-113,885	-113,885	-289,868	-113,885
	1996	1997	1998	1999	2000	2001	Total	
POSITIONS	ELIMINATED							
Off	0	0	161	0	0	0	161	
Enl	0	0	1,971	0	0	0	1,971	
Civ	0	0	277	0	0	0	277	
TOT	0	0	2,409	0	0	0	2,409	
POSITIONS	REALIGNED							
Off	0	105	72	0	0	0	177	
Enl	٥	614	344	0	0	0	958	
Stu	0	0	0	0	0	0	0	
Civ	٥	19	163	0	0	0	182	
тот	0	738	579	0	Ō	0	1,317	

### Summary:

THIS COBRA RUN WAS REQUESTED BY THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. IT DOES NOT REFLECT AIR FORCE POSITION Close Malmstrom AFB. In addition to BOS savings, this COBRA takes a savings for missile Wing/Group overhead and missile security like the Air Force recommendation COBRA for Grand Forks AFB. All costs and savings associated with the Air Force operating MacDill AFB remain as the original Air Force Malmstrom AFB recommendation. Vehicles moved to Base X

## COBRA REALIGNMENT SUMMARY (COBRA v5.08) - Page 2/2 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force

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Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Costs (\$K	) Constant D	ollars						
	1996	1997	1998	1999	2000	2001	Total	Beyond
Mi lCon	1,041	9,369	0	0	0	0	10,410	0
Person	. 0	3,588	18,904	5,316	5,316	5,316	38,442	5,316
Overhd	2,831	3,934	4,327	1,870	1,870	1,870	16,704	1,870
Moving	2,925	7,085	8,559	0	0	0	18,569	0
Missio	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
Other	50,900	0	15,000	0	0	0	65,900	0
TOTAL	59,697	25,977	49,790	10,187	10,187	10,187	166,025	10,187
Savings (	\$K) Constant	Dollars						
,	1996	1997	1998	1999	2000	2001	Total	Beyond
MilCon	0	1,942	0	0	0	0	1,942	0
Person	0	3,912	52,329	100,745	100,745	100,745	358,476	100,745
Overhd	1,438	4,331	17,942	23,327	23,327	23,327	93,693	23,327
Moving	0	1,129	653	0	0	0	1,782	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0
TOTAL	1,438	11,314	70,924	124,072	124,072	124,072	455,893	124,072

## NET PRESENT VALUES REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Year	Cost(\$)	Adjusted Cost(\$)	NPV(\$)
1996	58,258,737	57,473,832	57,473,832
1997	14,662,875	14,078,175	71,552,008
1998	-21,133,536	-19,747,749	51,804,259
1999	-113,885,555	-103,569,585	-51,765,327
2000	-113,885,555	-100,797,650	-152,562,976
2001	-113,885,555	-98,099,902	-250,662,879
2002	-113,885,555	-95,474,358	-346,137,237
2003	-113,885,555	-92,919,083	-439,056,320
2004	-113,885,555	-90,432,197	-529,488,517
2005	-113,885,555	-88,011,871	-617,500,388
2006	-113,885,555	-85,656,322	-703,156,711
2007	-113,885,555	-83,363,817	-786,520,528
2008	-113,885,555	-81,132,669	-867,653,197
2009	-113,885,555	-78,961,235	-946,614,431
2010	-113,885,555	-76,847,917	-1,023,462,349
2011	-113,885,555	-74,791,160	-1,098,253,509
2012	-113,885,555	-72,789,450	-1,171,042,959
2013	-113,885,555	-70,841,314	-1,241,884,274
2014	-113,885,555	-68,945,318	-1,310,829,591
2015	-113,885,555	-67,100,066	-1,377,929,658

### TOTAL ONE-TIME COST REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### (All values in Dollars)

Category	Cost	Sub-Total
Construction		
Construction Military Construction	10,410,000	
Family Housing Construction	0,410,000	
Information Management Account	Ö	
Land Purchases	Ö	
Total - Construction		10,410,000
Personnel		
Civilian RIF	509,331	
Civilian Early Retirement	193,098	
Civilian New Hires	0	
Eliminated Military PCS	12,826,793	
Unemployment	87,696	
Total - Personnel		13,616,917
Overhead		
Program Planning Support	2,272,844	
Mothball / Shutdown	5,601,250	7 074 004
Total - Overhead		7,874,094
Moving		
Civilian Moving	3,735,366	
Civilian PPS	2,390,400	
Military Moving	5,879,093	
Freight	1,513,755 5,050,000	
One-Time Moving Costs Total - Moving	9,000,000	18,568,614
Total - moving		10,500,014
Other	_	
HAP / RSE	0	
Environmental Mitigation Costs	0	
One-Time Unique Costs Total - Other	65,900,000	65,900,000
iotat - other		, ,
Total One-Time Costs		116,369,625
One-Time Savings		
Military Construction Cost Avoidances	1,942,000	
Family Housing Cost Avoidances	0	
Military Moving	1,781,950	
Land Sales	0	
One-Time Moving Savings	0	
Environmental Mitigation Savings	0	
One-Time Unique Savings	0	
Total One-Time Savings		3,723,950
Total Net One-Time Costs		112,645,675

## TOTAL MILITARY CONSTRUCTION ASSETS (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### All Costs in \$K

	Total	IMA	Land	Cost	Total
Base Name	MilCon	Cost	Purch	Avoid	Cost
MALMSTROM	0	0	0	-1,942	-1,942
BASE X	0	0	0	0	0
MACDILL	10,410	0	0	0	10,410
Totals:	10,410	0	0	-1,942	8,468

## PERSONNEL SUMMARY REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

PERSONNEL SUMMARY FOR: MALMSTROM, MT

BASE POPULATION Officers	En	listed		Student			vilians
613		3,578			0		431
FORCE STRUCTURE	1996	1997	1998	1999	2000	2001	Total
Officers	-90	-94	 -91	0	0	0	-275
Enlisted	-204	-221	-224	0	0	0	- <b>64</b> 9
Students	0	0	Ö	ő	ő	ŏ	0
Civilians	62	-28	-6	0	0	0	28
TOTAL	-232	-343	-321	0	0	0	-896
BASE POPULATION Officers	En	listed	ion):	Student			vilians
338		2,929			0		459
PERSONNEL REALIG							
	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	72	0	0	0	72
Enlisted	Ö	Ö	344	Õ	ŏ	ŏ	344
Students	0	0	0	0	0	0	0
Civilians	0	0	163	0	0	0	163
TOTAL	0	0	579	0	0	0	579
To Base: MACDI	LL, FL						
	1996	1997	1998	1999	2000	2001	Total
Officers	0	105	0	0	0	0	105
Enlisted	0	614	0	0	0	0	614
Students	0	0	0	0	0	0	0
Civilians	0	19 738	0	0	0	0	19
TOTAL	U	736	U	U	0	0	738
TOTAL PERSONNEL	REALIGNMEN 1996	TS (Out o	of MALMSTR 1998	OM, MT): 1999	2000	2001	Total
Officers	0	105	72	0	0	0	177
Enlisted	0	614	344	0	0	0	958
Students Civilians	0 0	0	0	0	0	0	0
TOTAL	0	19 738	163 579	0 0	0	0 0	182 1,317
SCENARIO POSITIO	UN CHANCES.						
JOENANIO 1 JOENANIO	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	-161	0	0	0	-161
Enlisted	Ō	Ō	-1,971	ō	Ŏ	ő	-1,971
Civilians	0	0	-277	0	0	0	-277
TOTAL	0	0	-2,409	0	0	0	-2,409
BASE POPULATION Officers		C Action; listed	):	Student	s	Ci	vilians
0		0			0		0

## PERSONNEL SUMMARY REPORT (COBRA v5.08) - Page 2 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

PERSONNEL SUMMARY FOR: BASE X

BASE POPULATION Officers	En	Prior to listed	BRAC Acti	on): Student			vilians
736		3,263			0		11,455
PERSONNEL REALI							
From Base: MAL	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	72	0	0	0	72
Enlisted	Ö	Ö	344	0	ŏ	Ö	344
Students	Ö	0	0	Ö	Ö	Ö	0
Civilians	ő	ŏ	163	ő	ŏ	Õ	163
TOTAL	Ō	ō	579	Ö	Ö	Ö	579
TOTAL PERSONNEL							
	1996	1997	1998	1999	2000	2001	Total
Officers	0	0	72	0	0	0	72
Enlisted	0	0	344	0	0	0	344
Students	ů	0	8	8	Ö	0	0
Civilians	Ö	0	163	0	Ö	0	163
TOTAL	Ö	0	579	0	0	û	579
TOTAL	Ū	v	5,5	·	·	•	313
BASE POPULATION Officers	En	listed	:	Student			vilians
808		3,607			0	••	11,618
PERSONNEL SUMMAI	(FY 1996,	Prior to		· .		ن د	
Officers		listed		Student			vilians
516		1,911			0		841
PERSONNEL REALI	GNMENTS:						
From Base: MAL	MSTROM, MT						
	1996	1997	1998	1999	2000	2001	Total
Officers	0	105	0	0	0	0	105
Enlisted	Ö	614	Ö	Ö	Ö	0	614
Students	Ö	O	Ō	Õ	Ō	0	0
Civilians	0	19	0	0	0	0	19
TOTAL	0	738	0	0	0	0	738
TOTAL PERSONNEL	REALIGNMEN	TS (Into	MACDILI	FLA:			
	1996	1997	1998	1999	2000	2001	Total
Officers	0	105	0	0	0	0	105
Enlisted	0	614	0	0	0	0	614
Students	0	0	0	0	0	Ö	0
Civilians	0	19	0	0	0	0	19
TOTAL	0	738	0	0	0	0	738
	<b>.</b>	. 50	ŭ	•	•	•	
BASE POPULATION	(After BRA	C Action)	:				
Officers		listed		Student			vilians
621		2,525			0		860

### TOTAL PERSONNEL IMPACT REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

	Rate	1996	1997	1998	1999	2000	2001	Total
CIVILIAN POSITIONS REALI	THO ONING	0	19	163	0	0	0	182
	10.00%	Ö	2	16	ő	0	o o	18
Regular Retirement*		Ö	1	8	0	Ö	Ö	9
Civilian Turnover*		Ö	3	24	a	ū	a	27
Civs Not Moving (RIFs)		Ö	1	10	0	0	0	11
Civilians Moving (the		0	12	105	Ö	0	0	117
Civilian Positions Ava		n	7	58	0	0	0	65
CIVILIAN POSITIONS AVA	Itable	U	•	30	U	U	U	00
CIVILIAN POSITIONS ELIMI	NATED	0	0	277	0	0	0	277
Early Retirement	10.00%	0	0	28	0	0	0	28
Regular Retirement	5.00%	0	0	14	0	0	0	14
Civilian Turnover	15.00%	0	0	42	0	0	0	42
Civs Not Moving (RIFs)	*+	0	0	17	0	0	0	17
Priority Placement#	60.00%	0	0	166	0	0	0	166
Civilians Available to	Move	0	0	10	0	0	0	10
Civilians Moving		0	0	10	0	0	0	10
Civilian RIFs (the remains	ainder)	0	0	0	0	0	0	0
CIVILIAN POSITIONS REALIS	GNING IN	0	19	163	0	0	0	182
Civilians Moving		ā	12	115	õ	ō	Ö	127
New Civilians Hired		Õ	7	48	Ö	Ö	ŏ	55
Other Civilian Addition	ns	Ö	Ö	Ō	Õ	ō	Õ	0
		_						
TOTAL CIVILIAN EARLY RET	IRMENTS	0	2	44	0	0	0	46
TOTAL CIVILIAN RIFS		0	1	27	0	0	0	28
TOTAL CIVILIAN PRIORITY	PLACEMENTS#	0	0	166	0	0	0	166
TOTAL CIVILIAN NEW HIRES		0	7	48	0	0	0	<b>5</b> 5

<sup>\*</sup> Early Retirements, Regular Retirements, Civilian Turnover, and Civilians Not Willing to Move are not applicable for moves under fifty miles.

<sup>+</sup> The Percentage of Civilians Not Willing to Move (Voluntary RIFs) varies from base to base.

<sup>#</sup> Not all Priority Placements involve a Permanent Change of Station. The rate of PPS placements involving a PCS is 50.00%

## TOTAL APPROPRIATIONS DETAIL REPORT (COBRA v5.08) - Page 1/3 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

ONE-TIME COSTS	1996	1997	1998	1999	2000	2001	Total
CONSTRUCTION			*				
MILCON	1,041	9,369	0	0	0	٥	10,410
Fam Housing	0	0	Ö	Ō	Ō	Ō	0
Land Purch	Ō	Ō	Ō	Ō	Ō	Ō	Ō
MSO			•		-	•	
CIV SALARY							
Civ RIF	0	18	491	0	0	0	509
Civ Retire	0	8	185	0	0	0	193
CIV MOVING							
Per Diem	0	37	261	٥	0	0	298
POV Miles	0	5	21	0	0	0	26
Home Purch	0	137	1,400	0	0	0	1,537
HHG	0	94	797	~ O	0	0	891
Misc	0	8	80	0	0	0	89
House Hunt	0	41	231	0	0	0	272
PPS	0	0	2,390	0	0	0	2,390
RITA	0	64	558	0	0	Ō	622
FREIGHT						_	
Packing	0	182	132	0	0	0	314
Freight	0	387	13	0	0	0	401
<b>Ve</b> hicles	C	0	603	Ö	0	Ō	603
Driving	0	0	196	0	0	Ō	196
Unemployment	Ō	3	84	Ō	0	Ö	88
OTHER							
Program Pian	983	737	553	0	0	0	2,273
Shutdown	1,848	1,848	1,904	0	0	0	5,601
New Hire	0	Ō	. 0	0	0	Ó	0
1-Time Move	2,925	2,125	0	0	0	0	5,050
MIL PERSONNEL	•	•					-,
MIL MOVING							
Per Diem	0	421	82	0	0	0	503
POV Miles	0	319	75	0	0	0	394
HHG	0	2,759	1,428	0	0	0	4,187
Misc	0	503	291	0	0	0	794
OTHER							
Elim PCS	0	0	12,827	0	0	0	12,827
OTHER							
HAP / RSE	0	0	0	0	0	0	0
Environmental	0	0	0	0	Ō	Ō	Ō
Info Manage	0	0	0	0	0	Ö	0
1-Time Other	50,900	0	15,000	Ö	0	Ō	65,900
TOTAL ONE-TIME	57,697	19,069	39,603	Ö	Ō	ō	116,370

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## TOTAL APPROPRIATIONS DETAIL REPORT (COBRA v5.08) - Page 2/3 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force

Option Package: Malmstrom Commission
Scenario File: C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

0.0000000000000000000000000000000000000	1000	1007	4000	1000	2000	2001	Y-4-1	D
RECURRINGCOSTS	1996	1997	1998	1999	2000	2001	Total	Beyond
FAM HOUSE OPS	0	0	0	0	0	0	0	0
O&M	•	ŭ	•	•	Ū	•	·	•
RPMA	0	0	22	22	22	22	88	22
BOS	0	1,349	1,848	1,848	1,848	1,848	8,741	1,848
Unique Operat	0	0	0	0	0	0	0	0
Civ Salary	0	0	0	0	0	0	0	0
CHAMPUS	0	0	0	0	0	0	0	0
Caretaker	0	0	0	0	0	0	0	0
MIL PERSONNEL								
Off Salary	0	0	0	0	0	0	0	0
Enl Salary	0	0	0	0	O	0	O	0
House Allow	0	3,559	5,316	5,316	5,316	5,316	24,825	5,316
OTHER								
Mission	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
Misc Recur	0	0	0	0	0	0	0	0
Unique Other	0	0	0	0	. 0	0	0	0
TOTAL RECUR	2,000	6,908	10,187	10,187	10,187	10,187	49,655	10,187
TOTAL COST	59,697	25,977	49,790	10,187	10,187	10,187	166,025	10,187
ONE-TIME SAVES	1996	1997	1998	1999	2000	2001	Total	
(\$K)								
CONSTRUCTION								
MILCON	0	1,942	0	0	0	0	1,942	
Fam Housing	0	0	Ō	0	Ŏ	Ō	0	
O&M								
1-Time Move	0	0	0	0	0	0	0	
MIL PERSONNEL								
Mil Moving	0	1,129	653	0	0	0	1,782	
OTHER								
Land Sales	0	0	0	0	0	0	0	
Environmental	0	0	0	0	0	0	0	
1-Time Other	0	0	0	0	0	0	0	
TOTAL ONE-TIME	0	3,071	653	0	0	0	3,724	
RECURRINGSAVES	1996	1997	1998	1999	2000	2001	Total	Beyond
(\$K)								
FAM HOUSE OPS	1,105	3,316	5,561	6,700	6,700	6,700	30,083	6,700
O&M			-					
RPMA	333	1,014	1,742	2,157	2,157	2,157	9,560	2,157
BOS	0	0	6,639	10,470	10,470	10,470	38,050	10,470
Unique Operat	0	0	0	0	0	0	0	. 0
Civ Salary	0	0	6,460	12,920	12,920	12,920	45,219	12,920
CHAMPUS	0	0	0	0	0	0	0	0
MIL PERSONNEL	_	_		40.000	40.00			40.000
Off Salary	0	0	6,333	12,665	12,665	12,665	44,329	12,665
Ent Satary	0	0	35,624	71,248	71,248	71,248	249,367	71,248
House Allow OTHER	Ū	3,912	3,912	3,912	3,912	3,912	19,561	3,912
Procurement	0	0	0	0	0	0	0	0
Mission	0	0	0	0	0	0	0	0
Misc Recur	0	0	4,000	4,000	4,000	4,000	16,000	4,000
Unique Other	0	0	0	0	0	0	0	0
TOTAL RECUR	1,438	8,243	70,271	124,072	124,072	124,072	452,169	124,072
TOTAL SAVINGS	1,438	11,314	70,924	124,072	124,072	124,072	455,893	124,072

## TOTAL APPROPRIATIONS DETAIL REPORT (COBRA v5.08) - Page 3/3 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

ONE-TIME NET	1996	1997	1998	1999	2000	2001	Total	
(\$K)								
MILCON	1,041	7,427	a	O	0	0	8,468	
Fam Housing	0	0	Ō	Ō	Õ	Ō	0,130	
08M		_	_	-	-	-	•	
Civ Retir/RIF	0	26	676	0	0	0	702	
Civ Moving	0	957	6,683	0	0	0	7,639	
Other	5,756	4,714	2,542	0	0	0	13,012	
MIL PERSONNEL								
Mil Moving	0	2,874	14,049	0	0	0	16,924	
OTHER								
HAP / RSE	0	0	0	0	0	8	0	
Environmental	٥	0	0	0	0	0	0	
Info Manage	0	0	` 0	0	0	0	0	
1-Time Other	50, <b>9</b> 00	0	15,000	0	0	0	65,900	
Land	0	0	0	0	0	0	0	
TOTAL ONE-TIME	57,697	15,998	38,950	0	0	0	112,646	
RECURRING NET	1996	1997	1998	1999	2000	2001	Total	Beyond
(\$K)								
FAM HOUSE OPS O&M	-1,105	-3,316	-5,561	-6,700	-6,700	-6,700	-30,083	-6,700
RPMA	-333	-1,014	-1,720	-2,135	-2,135	-2,135	-9,472	-2,135
BOS	0	1,349	-4,791	-8,622	-8,622	-8,622	-29,308	-8,622
Unique Operat	0	0	0	0	Ō	. 0	. 0	0
Caretaker	0	0	0	0	0	0	0	0
Civ Salary	0	0	-6,460	-12,920	-12,920	-12,920	-45,219	-12,920
CHAMPUS	0	0	0	0	0	0	0	. 0
MIL PERSONNEL								
Mil Salary	0	0	-41,957	-83,913	-83,913	-83,913	-293,696	-83,913
House Allow OTHER	0	-353	1,404	1,404	1,404	1,404	5,264	1,404
Procurement	0	0	0	0	0	0	0	0
Mission	2,000	2,000	3,000	3,000	3,000	3,000	16,000	3,000
Misc Recur	0	0	-4,000	-4,000	-4,000	-4,000	-16,000	-4,000
Unique Other	ő	ő	0.000	0	4,000	000,4	-10,000	0.00
TOTAL RECUR	561	-1,335	-60,084	-113,885	-113,885	-113,885	-402,514	-113,885
TOTAL NET COST	58,259	14,663	-21,133	-113,885	-113,885	-113,885	-289,868	-113,885

## PERSONNEL, SF, RPMA, AND BOS DELTAS (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

	Pers	sonnel			SF	
Base	Change	%Change		Change	%Change	Chg/Per
MALMSTROM	-3,726	-100%		-4,481,000	-100%	1,203
BASE X	579	4%		0	0%	0
MACDILL	738	23%		39,900	1%	54
		RPMA(\$)			BOS(\$)	
Base	Change	%Change	Chg/Per	Change	%Change	Chg/Per
****						
MALMSTROM	-2,157,000	-100%	579	-10,470,205	-100%	2,810
BASE X	0	0%	0	499,264	2%	862
MACDILL	22,124	1%	30	1,348,903	12%	1,828
	į.	RPMABOS(	\$)			
Base	Change	%Change	Chg/Per			
MALMSTROM	-12,627,205	-103%	3,389			
BASE X	499,264					
MACDILL	1,371,027					

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## RPMA/BOS CHANGE REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

Net Change(\$K)	1996	1997	1998	1999	2000	2001	Total	Beyond
RPMA Change	-333	-1,014	-1,720	-2,135	-2,135	-2,135	-9,472	-2,135
80S Change	0	1,349	-4,791	-8,622	-8,622	-8,622	-29,308	-8,622
Housing Change	-1,105	-3,316	-5,561	-6,700	-6,700	-6,700	-30,083	-6,700
TOTAL CHANGES	-1.438	-2.982	-12.072	-17 .457	-17 .457	-17 .457	-68.863	-17 .457

### INPUT DATA REPORT (COBRA v5.08) Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department

: Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

INPUT SCREEN ONE - GENERAL SCENARIO INFORMATION

Model Year One : FY 1996

Model does Time-Phasing of Construction/Shutdown: No

Base Name

Strategy:

MALMSTROM, MT

Closes in FY 1998

BASE X

Realignment

MACDILL, FL

Realignment

#### Summary:

THIS COBRA RUN WAS REQUESTED BY THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION. IT DOES NOT REFLECT AIR FORCE POSITION Close Malmstrom AFB. In addition to BOS savings, this COBRA takes a savings for missile Wing/Group overhead and missile security like the Air Force recommendation COBRA for Grand Forks AFB. All costs and savings associated with the Air Force operating MacDill AFB remain as the original Air Force Malmstrom AFB recommendation. Vehicles moved to Base X

(See final page for Explanatory Notes)

INPUT SCREEN TWO - DISTANCE TABLE

From Base:	To Base:	Distance:
MALMSTROM, MT	BASE X	1,000 mi
MALMSTROM, MT	MACDILL, FL	2,469 mi

INPUT SCREEN THREE - MOVEMENT TABLE

Transfers from MALMSTROM, MT to BASE X

	1996	1997	1998	1999	2000	2001
Officer Positions:	0	0	72	0	٥	0
Enlisted Positions:	0	0	344	0	Ð	0
Civilian Positions:	0	0	163	0	0	0
Student Positions:	0	0	0	0	0	0
Missn Eqpt (tons):	0	0	0	0	0	0
Suppt Eqpt (tons):	0	0	0	0	0	0
Military Light Vehicles:	0	0	456	0	0	0
Heavy/Special Vehicles:	0	0	431	0	0	0

Transfers from MALMSTROM, MT to MACDILL, FL

	1996	1997	1998	1999	2000	2001
Officer Positions:	0	105	0	0	. 0	0
Enlisted Positions:	0	614	0	0	0	0
Civilian Positions:	0	19	0	0	0	0
Student Positions:	0	0	0	0	0	0
Missn Eqpt (tons):	0	500	0	0	0	0
Suppt Eqpt (tons):	0	250	0	0	0	0
Military Light Vehicles:	0	. 0	0	0	0	0
Heavy/Special Vehicles:	0	0	0	0	0	0

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## INPUT DATA REPORT (COBRA v5.08) - Page 2 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR
Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### INPUT SCREEN FOUR - STATIC BASE INFORMATION

Name: W	IALMSTI	ROM.	MT
---------	---------	------	----

Total Officer Employees:	613	RPMA Non-Payroll (\$K/Year):	2,157
Total Enlisted Employees:	3,578	Communications (\$K/Year):	796
Total Student Employees:	0	BOS Non-Payroll (\$K/Year):	12,192
Total Civilian Employees:	431	BOS Payroll (\$K/Year):	0
Mil Families Living On Base:	31.0%	Family Housing (\$K/Year):	6,700
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	1.16
Officer Housing Units Avail:	0	CHAMPUS In-Pat (\$/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat (\$/Visit):	0
Total Base Facilities(KSF):	4,481	CHAMPUS Shift to Medicare:	20.9%
Officer VHA (\$/Month):	0	Activity Code:	AF053
Enlisted VHA (\$/Month):	0		
Per Diem Rate (\$/Day):	77	Homeowner Assistance Program:	No
Freight Cost (\$/Ton/Mile):	0.07	Unique Activity Information:	No

### Name: BASE X

Total Officer Employees:	736	RPMA Non-Payroll (\$K/Year):	6,147
Yotal Enlisted Employees:	3,263	Communications (\$K/Year):	3,887
Total Student Employees:	0	BOS Non-Payroll (\$K/Year):	21,001
Total Civilian Employees:	11,455	BOS Payroll (\$K/Year):	0
Mil Families Living On Base:	54.0%	Family Housing (\$K/Year):	6,225
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	1.00
Officer Housing Units Avail:	0	CHAMPUS In-Pat (\$/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat (\$/Visit):	Ď
Total Base Facilities(KSF):	13,709	CHAMPUS Shift to Medicare:	20.9%
Officer VHA (\$/Month):	66	Activity Code:	AFX
Enlisted VHA (\$/Month):	50		
Per Diem Rate (\$/Day):	69	Homeowner Assistance Program:	Yes
Freight Cost (\$/Ton/Mile):	0.07	Unique Activity Information:	No

### Name: MACDILL, FL

Total Officer Employees:	516	RPMA Non-Payroll (\$K/Year):	2,778
Total Enlisted Employees:	1,911	Communications (\$K/Year):	1,198
Total Student Employees:	0	BOS Non-Payroll (\$K/Year):	10,408
Total Civilian Employees:	841	BOS Payroll (\$K/Year):	0
Mil Families Living On Base:	20.0%	Family Housing (\$K/Year):	6,132
Civilians Not Willing To Move:	6.0%	Area Cost Factor:	0.80
Officer Housing Units Avail:	0	CHAMPUS In-Pat (\$/Visit):	0
Enlisted Housing Units Avail:	0	CHAMPUS Out-Pat (\$/Visit):	.0
Total Base Facilities(KSF):	4,658	CHAMPUS Shift to Medicare:	20.9%
Officer VHA (\$/Month):	194	Activity Code:	AF094
Enlisted VHA (\$/Month):	137	·	
Per Diem Rate (\$/Day):	83	Homeowner Assistance Program:	No
Freight Cost (\$/Ton/Mile):	0.07	Unique Activity Information:	No

(See final page for Explanatory Notes)

## INPUT DATA REPORT (COBRA v5.08) - Page 3 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force
Option Package : Malmstrom Commission
Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

INPUT SCREEN FIVE - DYNAMIC BASE INFORMATION

Name: MALMSTROM, MT						
name. Partition, an	1996	1997	1998	1999	2000	2001
1-Time Unique Cost (\$K):	50,900	0	15,000	0	0	0
1-Time Unique Save (\$K):	0	0	0	0	0	0
1-Time Moving Cost (\$K): 1-Time Moving Save (\$K):	2,925 0	2,125 0	0 0	0	0	0
Env Non-MilCon Reqd(\$K):	0	0	0	0	0	0
Activ Mission Cost (\$K):	2,000	2,000	3,000	3,000	3,000	3,000
Activ Mission Save (\$K):	0	0	0	0	0	0
Misc Recurring Cost(\$K):	0	0	0	0	0	0
Misc Recurring Save(\$K):	0	0	0	0	0	0
Land (+Buy/-Sales) (\$K):	0	0	0	0	0	0
Construction Schedule(%):	100%	0%	0%	0%	0%	0%
Shutdown Schedule (%): MilCon Cost Avoidnc(\$K):	33% 0	33% 1.942	34% 0	0% 0	0% 0	0% 0
Fam Housing Avoidnc(\$K):	0	0	0	0	0	0
Procurement Avoidnc(\$K):	Ď	Ö	Ö	Ö	Ö	Ö
CHAMPUS In-Patients/Yr:	0	0	Ō	0	Ō	Ō
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown(KSF):	4,481	Perc F	amily Hou	sing Shutl	Down:	100.0%
Mana . BARE V						
Name: BASE X	1996	1997	1998	1999	2000	2001
				1933	2000	2001
1-Time Unique Cost (\$K):	0	0	0	0	0	0
1-Time Unique Save (\$K):	0	٥	0	0	0	0
1-Time Moving Cost (\$K):	0	0	0	0	0	0
1-Time Moving Save (\$K):	0	0	0	0	0	0
Env Non-MitCon Reqd(\$K):	0	0	0	0	0	0
Activ Mission Cost (\$K): Activ Mission Save (\$K):	0	0	0 0	0 0	0	0
Misc Recurring Cost(\$K):	0	0	0	0	0	0
Misc Recurring Save(\$K):	ő	Õ	Ö	Ö	Ö	Ď
Land (+Buy/-Sales) (\$K):	0	Ō	Ō	0	Ō	Ō
Construction Schedule(%):	10%	90%	0%	0%	0%	0%
Shutdown Schedule (%):	100%	0%	0%	0%	0%	0%
MilCon Cost Avoidnc(\$K):	0	0	0	0	0	0
Fam Housing Avoidnc(\$K): Procurement Avoidnc(\$K):	0	0 0	0	0	0 0	0
CHAMPUS In-Patients/Yr:	0	0	0	0	0	0
CHAMPUS Out-Patients/Yr:	Õ	ő	ő	ō	0	o
Facil ShutDown(KSF):	Ō	Perc F	amily Hou	sing Shutl	own:	0.0%
Name: MACDILL, FL	1996	1997	1998	1999	2000	2001
	1880	1997	1990	1999	2000	2001
1-Time Unique Cost (\$K):	0	0	0	0	0	0
1-Time Unique Save (\$K):	0	0	0	0	0	0
1-Time Moving Cost (\$K):	0	0	0	0	0	0
1-Time Moving Save (\$K):	0	0	0	0	0	0
Env Non-MilCon Regd(\$K):	0	0	0	0	0	0
Activ Mission Cost (\$K): Activ Mission Save (\$K):	0 0	0	0	0 0	0 0	0
Misc Recurring Cost(\$K):	0	Ö	0	0	Ő	0
Misc Recurring Save(\$K):	Õ	Õ	4,000	4,000	4,000	4,000
Land (+Buy/-Sales) (\$K):	Ŏ	ō	0	0	0	0
Construction Schedule(%):	10%	90%	0%	0%	0%	0%
Shutdown Schedule (%):	100%	0%	0%	0%	0%	ፀ%
MilCon Cost Avoidnc(\$K):	0	0	0	0	0	0
Fam Housing Avoidnc(\$K):	0	0	0	0	0	0
Procurement Avoidnc(\$K): CHAMPUS In-Patients/Yr:	0 0	0 0	0 0	0 0	0 0	0
CHAMPUS Out-Patients/Yr:	0	0	0	0	0	0
Facil ShutDown(KSF):	0	_	amily Hous	_	_	0.0%
	=	•				2.47

(See final page for Explanatory Notes)

## INPUT DATA REPORT (COBRA v5.08) - Page 4 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### INPUT SCREEN SIX - BASE PERSONNEL INFORMATION

Name:	MALMSTROM	. MT
-------	-----------	------

	1996	1997	1998	1999	2000	2001
						~
Off Force Struc Change:	-90	-94	-91	0	0	0
Eni Force Struc Change:	-204	-221	-224	0	0	0
Civ Force Struc Change:	62	-28	-6	0	0	0
Stu Force Struc Change:	0	0	0	0	0	0
Off Scenario Change:	G	0	-161	0	0	0
Enl Scenario Change:	0	0	-1,971	0	0	0
Civ Scenario Change:	0	0	-277	Đ	0	0
Off Change(No Sal Save):	0	0	0	0	0	0
Enl Change(No Sal Save):	0	0	0	0	0	0
Civ Change(No Sal Save):	0	0	0	0	0	0
Caretakers - Military:	0	0	0	0	0	0
Caretakers - Civilian:	0	0	0	0	0	0

### INPUT SCREEN SEVEN - BASE MILITARY CONSTRUCTION INFORMATION

Name: MACDILL, FL

Description	Categ	New MilCon	Rehab MilCon	Total Cost(\$K)
Pavements	OTHER	0	0	1,550
Maint	OTHER	23,400	0	4,000
Flt Sim	OTHER	16,500	0	3,130
Bos	OTHER	0	0	870
P&D	OTHER	0	0	860

### STANDARD FACTORS SCREEN ONE - PERSONNEL

Percent Officers Married:	76.80%	Civ Early Retire Pay Factor: 9.00%
Percent Enlisted Married:	66.90%	Priority Placement Service: 60.00%
Enlisted Housing MilCon:	80.00%	PPS Actions Involving PCS: 50.00%
Officer Salary(\$/Year):	78,668.00	Civilian PCS Costs (\$): 28,800.00
Off BAQ with Dependents(\$):	7,073.00	Civilian New Hire Cost(\$): 0.00
Enlisted Salary(\$/Year):	36,148.00	Nat Median Home Price(\$): 114,600.00
Enl BAQ with Dependents(\$):	5,162.00	Home Sale Reimburse Rate: 10.00%
Avg Unemploy Cost(\$/Week):	174.00	Max Home Sale Reimburs(\$): 22,385.00
Unemployment Eligibility(Wee	eks): 18	Home Purch Reimburse Rate: 5.00%
Civilian Salary(\$/Year):	46,642.00	Max Home Purch Reimburs(\$): 11,191.00
Civilian Turnover Rate:	15.00%	Civilian Homeowning Rate: 64.00%
Civilian Early Retire Rate:	10.00%	HAP Home Value Reimburse Rate: 22.90%
Civilian Regular Retire Rate		HAP Homeowner Receiving Rate: 5.00%
Civilian RIF Pay Factor:	39.00%	RSE Home Value Reimburse Rate: 0.00%
SF File Desc: Fina	al Factors	RSE Homeowner Receiving Rate: 0.00%

### STANDARD FACTORS SCREEN TWO - FACILITIES

RPMA Building SF Cost Index:	0.93	Rehab vs. New MilCon Cost:	0.00%
BOS Index (RPMA vs population):	0.54	Info Management Account:	0.00%
(Indices are used as expone	ents)	MilCon Design Rate:	0.00%
Program Management Factor:	10.00%	MilCon SIOH Rate:	0.00%
Caretaker Admin(SF/Care):	162.00	MilCon Contingency Plan Rate:	0.00%
Mothball Cost (\$/SF):	1.25	MilCon Site Preparation Rate:	0.00%
Avg Bachelor Quarters(SF):	256.00	Discount Rate for NPV.RPT/ROI:	2.75%
Avg Family Quarters(SF): 1,3	320.00	Inflation Rate for NPV.RPT/ROI:	0.00%
APPDET.RPT Inflation Rates:			
1996: 0.00% 1997: 2.90% 1998:	3.00%	1999: 3.00% 2000: 3.00% 2001:	3.00%

## INPUT DATA REPORT (COBRA v5.08) - Page 5 Data As Of 03:45 04/06/1995, Report Created 12:32 04/19/1995

Department : Air Force

Option Package : Malmstrom Commission

Scenario File : C:\COBRA\REPORT95\COM-AUDT\MAL10901.CBR Std Fctrs File : C:\COBRA\REPORT95\RECOMEND\FINAL.SFF

### STANDARD FACTORS SCREEN THREE - TRANSPORTATION

Material/Assigned Person(Lb): 710	Equip Pack & Crate(\$/Ton): 284.00
HHG Per Off Family (Lb): 14,500.00	Mil Light Vehicle(\$/Mile): 0.43
HHG Per Enl Family (Lb): 9,000.00	Heavy/Spec Vehicle(\$/Mile): 1.40
HHG Per Mil Single (Lb): 6,400.00	POV Reimbursement(\$/Mile): 0.18
HHG Per Civilian (Lb): 18,000.00	Avg Mil Tour Length (Years): 4.10
Total HHG Cost (\$/100Lb): 35.00	Routine PCS(\$/Pers/Tour): 6,437.00
Air Transport (\$/Pass Mile): 0.20	One-Time Off PCS Cost(\$): 9,142.00
Misc Exp (\$/Direct Employ): 700.00	One-Time Enl PCS Cost(\$): 5,761.00

### STANDARD FACTORS SCREEN FOUR - MILITARY CONSTRUCTION

Category	UM	\$/UM	Category	UM	\$/UM
******					
Horizontal	(SY)	0	other	(SF)	0
Waterfront	(LF)	0	Optional Category B	( )	0
Air Operations	(SF)	0	Optional Category C	( )	0
Operational	(SF)	0	Optional Category D	( )	0
Administrative	(SF)	0	Optional Category E	ίí	0
School Buildings	(SF)	0	Optional Category F	( )	0
Maintenance Shops	(SF)	0	Optional Category G	( )	0
Bachelor Quarters	(SF)	0	Optional Category H	( )	O
Family Quarters	(EA)	0	Optional Category I	( )	0
Covered Storage	(SF)	0	Optional Category J	( )	0
Dining Facilities	(SF)	0	Optional Category K	( )	0
Recreation Facilities	(SF)	0	Optional Category L	( )	0
Communications Facil	(SF)	0	Optional Category M	( )	0
Shipyard Maintenance	(SF)	0	Optional Category N	( )	0
RDT & E Facilities	(SF)	0	Optional Category O	( )	0
POL Storage	(BL)	0	Optional Category P	( )	0
Ammunition Storage	(SF)	O	Optional Category Q	( )	0
Medical Facilities	(SF)	0	Optional Category R	( )	0
Environmental	( )	0			

### EXPLANATORY NOTES (INPUT SCREEN NINE)

### Note:

- 1. Assumes Malmstrom closing and Grand Forks retained
- 2. Base Closes FY 96-98
- 3. Closure determines force structure-- 450 Minuteman IIIs at three bases (150,150,150)
- 4. If Malmstrom closes and NMD is deployed in Minuteman silos at Grand Forks, the force would go below 450.
- 5. Movement of 80 missiles from Malmstrom
- 6. Minuteman Squadrons Program Element costs included fuel storage tanks,

diesel generators, missile move, and REACT. Silo destruction would be in the START program element.

### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950407-18

FROM: EUANS, LANE			TO: DIXON					
TITLE:	TITLE REP. (IL)			TITLE: CHAIRMAN				
ORGAN	ORGANIZATION: U. S. COWGRESS		ORGANIZATION:					
INSTALL	INSTALLATION (3) DISCUSSED: SAUAMNA PRIV							
			<del></del>				7	
OFT	FICE OF THE CHAIRMAN	FYI	ACTION	INTT	COMMISSION MEMBERS	FYI	ACTION	IMIT
CHAIRM	LAN DEKON				COMMISSIONER CORNELLA			
STAFF D	CRECTOR	V			COMMISSIONER COX			
EXECUT	IVE DIRECTOR	V			COMMISSIONER DAVIS			
GENERA	L COUNSEL	V			COMMISSIONER KILING			
MILITAR	Y EXECUTIVE				COMMISSIONER MONTOYA	·	+	
					COMMISSIONER ROBLES			
מפרוכסנ	NGRESSTONAL LIAISON				COMMISSIONER STEELE			
DERLCON	<b>LIMINICATIONS</b>				REVIEW AND ANALYSIS			
					DIRECTOR OF R & A			
EXECUT	IVE SECRETARIAT -			İ	ARMY TEAM LEADER		<u> </u>	
			<u> </u>		NAVY TEAM LEADER			
DERECTO	OR OF ADMINISTRATION				AIR FORCE TEAM LEADER			
CHIEF FI	NANCIAL OFFICER				INTERAGENCY TEAM LEADER		<del> </del>	
DIRECTO	OR OF TRAVEL	1/			CROSS SERVICE TEAM LEADER			
		1						
DORJINE	ORMATION SERVICES		<b> </b>					
		<del></del>	TVDE	)E (CE	ON DECLUDED	<del></del>	L	
	Prepare Reply for Chairman	r's Consense	IIFE	<i>// AC11</i>	ON REQUIRED  Prepare Reply for Comp			
	Prepare Reply for Staff Dire				Prepare Direct Response			
	ACTION: Offer Comments and/or Suggestions			1 FG				
Subject/Re					I V 1			
SAUANNA ARMY DEPOT WITNESS LIST								
								1
Due Date:		Rousing Date:	75040	7	Date Originated (504())	Mail Date:		=

### SAVANNA ARMY DEPOT WITNESS LIST

### FOR BRAC HEARING ON APRIL 12, 1995

- 1. Mr. Al Erhinger, CO-Chairman of Savanna Army Depot Task Force & former director of U.S. Army Defense Ammunition Center & School (USADAC) (retired)
- 2. Mr. Steve Haring, President Savanna Chamber of Commerce
- 3. Mr. Carl Lantau, Co-Chairman of Savanna Army Depot Task Force

\*\*\* The Savanna Chamber of Commerce will notify BRAC on Monday, April 10, 1995 if there are any changes.

### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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Prepare Reply for Staff Director's Signature	Prepare Direct Response
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### Subject/Remarks:

FORWARDING IN WITNESS LIST FOR STATE OF ILLINOIS AT CHICAGO REGIONAL HEARING. ALSO, CETTER OF SUPPORT FOR SAUANNA PARMY DEPOT AND PRICE SUPPORT CENTER.

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### STATE OF ILLINOIS

## OFFICE OF THE GOVERNOR SPRINGFIELD 62706

JIM EDGAR

Planse refer to this number when responding 450407-19

April 7, 1995

Mr. Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street Suite 1425 Arlington, VA 22209

Dear Mr. Chairman,

Thank you for your March 23rd letter and for the opportunity to appear before your Commission when it conducts public hearings in Rosemont, Illinois, on April 12th. We are pleased to accept your offer of a 50-minute time slot beginning at 10:10 a.m. for representatives of the communities directly affected by your commission's important work. I regret that I will be out of the state on the 12th, but I have asked Lieutenant Governor Bob Kustra to speak on my behalf and to join Senator Moseley-Braun and other community representatives in offering you the Illinois perspective on base closures.

My office has consulted with the staffs of Senators Simon and Moseley-Braun, as well as with community leaders from Granite City and Savanna, Illinois. All have agreed to the following sequence of events:

10:10 a.m.: Remarks by Senator Carol Moseley-Braun (3 minutes)

10:13 a.m.: Remarks by Lt. Gov. Bob Kustra (3 minutes)

### 10:16 a.m.: Charles Melvin Price Support Center

Presentation led by John E. Griffith, Major General, USAF (Ret.) (22 minutes, approximately half of which will be devoted to questions from members of the commission)

### 10: 38 a.m. Savanna Army Depot Activity

Presentation by Mr. Al Ehringer, former director of the Savanna Army Depot and USADAC.

(22 minutes, approximately half of which will be devoted to questions from members of the commission)

### 11:00 a.m. Illinois presentations conclude.

I hope you find this schedule satisfactory and I appreciate your willingness to allow us to participate in the important work that you are doing. Although I cannot personally be present on the 12th, I want you to know that I share the views you will hear from Illinois next week. After further review of the facts, we hope you will share our perspective on this issue.

### The Price Support Center:

- cannot be closed without considerably greater expense than was estimated by the Defense Department:
- provides quality housing for military personnel that the Defense Department itself acknowledges is essential to military readiness;
- provides the military with an ideal strategic location with access to water transportation, rail, highway and nearby airports.

### The Savanna Army Depot:

- would cost more than \$325 million to replicate elsewhere, a taxpayer investment that should be maintained for future defense needs;
- may be the nation's most economical location for Defense Department storage, transportation, demilitarization and other functions;
- offers state-of-the-art, one-of-a-kind facilities for artillery training and ammunition safety education.

You and your colleagues on the commission deserve the gratitude of all Americans for the responsibilities you have assumed for the nation's defense. If I can ever be of service as your work procedes, please do not hesitate to ask.

Sincerely,

Jim Edgar GOVERNOR

c.c.: Senator Simon
Senator Moseley-Braun
Mr. John Griffith
Mr. Al Ehringer

### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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### DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 5, 1995

Mr. Kendall Baker President The University of North Dakota P.O. Box 8193 Grand Forks, N.D. 58202

Please raise to this number when responding 950407 - 20

Dear Mr. Baker:

On behalf of all the Commissioners on the Defense Base Closure and Realignment Commission, I want to thank you for sponsoring the 1995 Grand Forks Regional Hearing. Your office was instrumental in the success of the hearing on Thursday, March 30.

I would particularly like to recognize the efforts of Mr. Lyle Siedschlaw and Vione Jorhdeim of the Chester Fritz Auditorium and Mrs. Lorna Jacobson of your staff. Their superb service to the Commission staff and exceptional support during the hearing was very much appreciated.

Kindest personal regards.

Sincerely,

J.B. Davis Commissioner



### DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

April 3, 1995

The Honorable Gayle Morris Mayor City of Great Falls P. O. B. 5021 Great Falls, MT 59404

Placed refer to this number when responding 950407-20

Dear Mayor Morris:

On behalf of all the Commissioners on the Defense Base Closure and Realignment Commission, I want to thank you for sponsoring the 1995 Great Falls Regional Hearing. Your office was instrumental in the success of the hearing on Friday, March 31.

I would particularly like to recognize the efforts of Mr. John Lawton and Mrs. Debi Reynolds of your staff. Their superb service to the Commission staff and exceptional support during the hearing was very much appreciated. In addition, Mr. Tim Ryan of the Great Falls Chamber of Commerce provided valuable assistance throughout our visit.

Kindest personal regards.

Sincerely,

J.B. Davis

Commissioner

### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 7, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

General John M. Shalikashvili Chairman of the Joint Chiefs of Staff The Pentagon Washington, DC 20318-9999

Please refer to this number when responding 950407-21

Dear General Shalikashvili:

During the Commission's continuing review of the Defense Department's proposal to close Fort Ritchie, Maryland, concerns have been expressed about the potential for a degraded emergency response to the Alternate National Military Command Center - Site R resulting from relocating garrison activities to Fort Detrick, Maryland. While initial Site R emergency response is largely self-contained, back up by technically qualified, appropriately cleared, elements is currently provided from Fort Ritchie. Approval of the Defense Department's recommendation to close Fort Ritchie will relocate that emergency response support to Fort Detrick, Maryland.

To assist Commission deliberations on the Department's recommendation, we would appreciate the Joint Staff's view on the acceptability of the longer response time. Specifically, does the increased reaction time from Fort Detrick by emergency response security elements, follow-on fire-fighting assets, and facility engineer teams meet the responsiveness requirements of the Joint Staff?

I would appreciate your answer by April 17, 1995 to allow consideration of your viewpoint prior to the Baltimore, Maryland Regional Hearing scheduled May 4, 1995.

Sincerely,

Alan J. Dixon

Chan man



#### THE CHAIRMAN, JOINT CHIEFS OF STAFF

WASHINGTON, D.C. 20318

17 April 1995

Please raise to this number 1/21/R1

The Honorable Alan J. Dixon
Chairman, Defense Base Closure
and Realignment Commission
1700 North Moore Street, Suite 1425
Arlington, Virginia 22209

Dear Mr. Chairman,

Thank you for your letter regarding the proposed closure of Fort Ritchie, MD, and the possible impact on the National Military Command Center, Site R.

This facility is self-contained and largely self-sufficient, designed to operate without external support during crisis conditions. The guard force can seal the installation behind impenetrable blast doors within seconds of an alarm to maintain security. Fire protection is provided by installed fire suppression systems and full-time firefighters with two fire engines inside the facility. To ensure continuous operations, high reliability and redundancy are built into all vital equipment. While the installation depends on the Army's external support services, all time-sensitive, mission-essential capabilities are necessarily provided for on-site.

The Army has not yet submitted detailed plans for the proposed transfer of the Site R operational support mission from Fort Ritchie to Fort Detrick. If, as expected, the response time is extended by only 45 minutes to 1 hour, it will effectively meet all operational support requirements for the facility.

Thank you for the opportunity to provide the Joint Staff views prior to the regional hearing and final decision.

Sincerely

OHN M. SHALIKASHVILI

Chairman

of the Joint Chiefs of Staff

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Prepare Reply for Chairman's Signature	Prepare Reply for Commissioner's Signature
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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 8, 1995

Please raier to this number when responding 950410-1

Major General Thomas W. Robison Commanding General United States Army Combined Arms Support Command and Fort Lee Fort Lee, VA 23801

#### Dear General Robison:

I want to thank you for all of your assistance during my recent visit to Fort Lee. The briefings and discussions with you, your staff, and community and congressional officials provided me with valuable information about the recommendation to realign Kenner Army Community Hospital to an outpatient clinic, and the impact of that recommendation on the rest of your installation. This information will be helpful to the Commission as it carries out its review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The planning and coordination work performed by Lieutenant Colonel Wheeler of the hospital staff was excellent and made the time I spent at Fort Lee in general and Kenner in particular as useful as possible. Also, I appreciate your making available so many of your key personnel during both my morning and afternoon briefings and discussions.

Sincerely,

David L. Lewis
Commission Staff



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 8, 1995

Colonel Brian L. Baker Commander Kenner Army Community Hospital Fort Lee, VA 23801

Please refer to this number when responding 950410-

Dear Colonel Baker:

I want to thank you for all of your assistance during my recent visit to Fort Lee and Kenner Army Community Hospital. The briefings and discussions with you, your staff, and community and congressional officials provided me with valuable information about your hospital. This information will be very helpful to the Commission as it carries out its review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The planning and coordination work performed by Lieutenant Colonel Wheeler was excellent and made the time I spent at Kenner as useful as possible. The briefings conducted by Captain Marks and Lieutenant Gilman were very helpful, as was the hospital tour conducted by Lieutenant Colonel Wheeler.

Sincerely,

David L. Lewis

Commission Staff

EXECUTIVE	CORRESPONDENCE TRACKING SYSTEM (ECTS) #	950
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ME: ARMY GAS ANALYST	TITLE KIMBROUGH ARMY HOSPITAL
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Subject/Remarks:

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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 8, 1995

Colonel David Roberts
Commander
Kimbrough Army Community Hospital
Fort George G. Meade, MD 20755-5800

Please refer to this number when responding 950410-2

Dear Colonel Roberts:

I want to thank you for all of your assistance during my recent visit to Fort Meade and Kimbrough Army Community Hospital. The briefings and discussions with you, your staff, and community and congressional staff members provided me with valuable information about your hospital. This information will be very helpful to the Commission as it carries out its review of the recommendations of the Secretary of Defense in the months ahead.

Please extend my appreciation to the members of your staff for their assistance. The planning and coordination work performed by Lieutenant Colonel Markelz was excellent and made the time I spent at Kimbrough as useful as possible. The briefings conducted by Lieutenant Colonel Markelz and Major Zeigler were very helpful, as was the hospital tour conducted by you and Colonel Ross.

Sincerely,

David L. Lewis
Commission Staff

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 450410-3

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#### 1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 6, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Robert E. Haston 421 Nautilus Drive Satellite Beach, Florida 32937

Please rejer to this number when responding 450410-3

Dear Mr. Haston:

As promised at the Birmingham Regional Hearing on April 4th, I am enclosing the presentation material provided to the Commission by the Homestead AFB team. We would be happy to read your comments on this information.

If there is any other information with which the Commission can provide you, please do not hesitate to contact me or my staff. Again, thank you for your interest and concern in this difficult process.

Sincerely,

Alan J. Dixon

Enclosure

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#### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 6,1995

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WENDI LOUISE STEELE

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington D.C. 20330-1670

Figures refor to this removed when respective a 950410-14

Dear General Blume:

The Commission has been asked to consider a redirect of the 1993 decision to close Plattsburgh Air Force Base, NY. In this regard, I am forwarding a list of questions (attached) that has been forwarded to us.

In order to assist the Commission in its review of these issues, I would appreciate your written answers to the attached questions no later than April 20, 1995. Thank you for your assistance in this matter.

Sincerely

Francis A. Cirillo, Jr., PE Air Force Team Leader

Attachment

Please provide answers to the following questions and areas of concern.

- 1. What are the certified usable ramp spaces at McGuire and Plattsburgh?
- 2. Are there any restrictions as to parking; ie: a lack of flexibility at McGuire and/or Plattsburgh?
- 3. What is the runway length of McGuire? Is the KC-10 restricted as to Maximum Gross Weight for takeoff due to runway length and summer temperature?
- 4. How many parking spots are available at McGuire?
  - KC-135 equivalent
  - Any size comparison
  - · How do those numbers compare to Plattsburgh?
- 5. Compare the refueling capacity of McGuire and Plattsburgh under the following categories:
  - Storage
  - Pits
  - Laterals
  - · Simultaneous refueling
  - Sources
  - Methods of Supply
- 6. Compare the condition of the ramp and runways at McGuire to those at Plattsburgh. (Why pump money into a tired facility when you have one in a better location in mint condition?)
- 7. What is the current bead-down at McGuire by aircraft type and unit?
- 8. Review the status of housing at McGuire compared to Plattsburgh
  - Number of houses on base
  - Number of houses off base

(Because the FB-111's had left Plattsburgh, there was a major housing renovation in progress so as to have the best on-base housing  $\tau$  allable when the Mobility Wing arrived at Plattsburgh. All ignored - all forgotten. Off-base housing at Plattsburgh available due to departures of personnel - it's a buyer's market.)

- 9. Review and compare the AICUZ data of Plattsburgh and McGuire. (1993 BRAC penalized, as we feared they would, Plattsburgh for having the "only second generation program" and totally swept under the rug the fact that McGuire has no AICUZ program. There must be some fairness in rational and comparison when a head-to-head competition is created.... Especially when the Commissioners create the competition "In the interest of fairness".
- 10. Provide a list of customers and run the flying times to these customers from McGuire and Plattsburgh.

(General Johnson created, on his own, proximities to customers as the key reason for McGuire to be chosen as the Eastern Air Mobility Wing. When running the flying times secretain to add the time to fly departures required to get out of and out from under the New York City, Newark, Philly triangle. The liability of operating out of McGuire is real and has been a factor in Air Force operations for at least the last 12 years and will ultimately impact operations from McGuire in the next decade.)

- 11. Where are the tankers of the Air Force based? Request 2 charts:
  - AMC Bed-down
  - ACC Bed-Down

If not broken down to reflect Guard and Reserve verses Active Duty Forces, then two more charts are required:

- AMC Bed-down of Guard and Reserve
- ACC Bed-down of Guard and Reserve

(Plattsburgh believes that there are no Active Duty tankers in the Northeast.)

- 12. What construction is on-going at McGuire?
- 13. What construction is requested in the 96, 97, 98, 99 and 2000 Milcon budget for McGuire?
- 14. What BRAC funds are being spent at McGuire and what are programmed?
- 15. Task the FAA to compare, in depth, the Plattsburgh and McGuire traffic. Place particular emphasis on where might aircrews best accomplish crew training with proper separation and safety.



### DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE



2 0 APR 1995

950410-4

MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr. Frank Cirillo)

FROM: AF/RT

1670 Air Force Pentagon Washington, DC 20330-1670

SUBJECT: Response to Questions on Plattsburgh and McGuire Air Force Bases

Attached is the Air Force response to your April 6, 1995, request for answers to fifteen questions concerning Plattsburgh and McGuire Air Force Bases. The Air Force response to these questions was in some ways limited because Plattsburgh AFB is scheduled for closure on September 30, 1995, dictating that no base questionnaire be completed for the 1995 round of closures. Since some of the requested answers concerned comparisons of data from Plattsburgh and McGuire, the Air Force responded by providing data from 1993 questionnaires for both bases and then adding data, as required, from the McGuire 1995 questionnaire as well as current information available on on-going projects and upgrades.

In addition, responses to questions 10 and 15 could not be provided at this time due to the nature of the questions. In question 10, the Air Force was requested to provided information updating a study done by the 1993 BRAC Commission. Though we know of the study, we were not provided a copy by the 1993 Commission and therefore cannot respond to questions concerning its content or parameters. A review of your records should provide a basis for the response to this question. In question 15, the Air Force was asked to task the FAA to do a study of the Plattsburgh and McGuire traffic patterns. This office cannot task the FAA to do a study on traffic patterns. If the Commission determines that a study of this nature is needed, then it may be appropriate for the Commission to request the FAA to do such a study.

We hope the provided information is useful.

JAY D. BLUME, Jr., Major General, USAF Special Assistant to the Chief of Staff for

Slume 2

Realignment and Transition

Attachment:

Responses to questions

# AIR FORCE FACT SHEET Plattsburgh/McGuire AFBs

1. **Question/Statement**: What are the certified usable ramp spaces at McGuire and Plattsburgh?

Response: (Department of the Air Force Analyses and Recommendations, Volume V, March 1993) KC-135 equivalent:

- Plattsburgh 156
- McGuire 88

1995 BRAC Questionnaire did not specifically address number of parking spaces.

2. **Question/Statement:** Are there any restrictions as to parking: ie: a lack of flexibility at McGuire and/or Plattsburgh?

Response: Yes, McGuire had a taxiway limitation due to wingtip clearance of the KC-10. A project to add a perimeter taxiway is under construction (see question 14).

3. <u>Question/Statement</u>: What is the runway length of McGuire? Is the KC-10 restricted as to Maximum Gross Weight for takeoff due to runway length and summer temperature?

<u>Response</u>: McGuire has two runways that are 10,001 feet and 7,214 feet respectively. The maximum gross weight of the KC-10 (590,000 lbs) is limited in the summer to 540,000 pounds (Runway 24 with an obstacle 36 feet high at 2553 feet, 30 degrees centigrade, +150 feet pressure altitude, no wind, dry runway).

- 4. Question/Statement: How many parking spots are available at McGuire?
  - KC-135 equivalent
  - Any size comparison
  - How do those numbers compare to Plattsburgh?

<u>Response</u>: (Department of the Air Force Analyses and Recommendations, Volume V, March 1993)

- KC-135 equivalent- McGuire 88; Plattsburgh 156
- Any size comparison See above
- How do those numbers compare to Plattsburgh? See above

- 5. **Question/Statement:** Compare the refueling capacity of McGuire and Plattsburgh under the following categories:
  - Storage
  - Pits
  - Laterals
  - Simultaneous refueling
  - Methods of Supply

<u>Response</u>: (1993 BRAC Questionnaire for Plattsburgh; 1993 BRAC Questionnaire plus 1995 updates for McGuire)

- <u>Storage</u> Plattsburgh (1993 BRAC Questionnaire) 4,502 (K/gal); McGuire(BRAC 93 Questionnaire) - 4,100 (K/gal)
  - Pits Plattsburgh 84 hydrants;

McGuire - 29 hydrants (1993 BRAC Questionnaire);

McGuire - 36 hydrants (1995 BRAC Questionnaire); 17 hydrants are under construction using BRAC funds (See question 14). In addition, MILCON funds are programmed for DLA to add 18 more hydrants in FY 96 (See question 13). The 35 new hydrants in these projects will replace 20 existing older hydrants. The total number of hydrants available at McGuire once construction is complete is 51. Of these 51 hydrants, 35 will be able to accommodate wide-bodied aircraft.

- -<u>Laterals</u> (1993 BRAC Questionnaire) Both Plattsburgh and McGuire have lateral pipelines.
- <u>Simultaneous refueling</u> <u>Plattsburgh</u> (1993 BRAC Questionnaire) 5 C-141 equivalents; McGuire (1993 BRAC Questionnaire) 3 C-141 equivalents; McGuire (1995 BRAC Questionnaire) 7 C-141 equivalents
- <u>Methods of Supply</u> Methods of supply to each of these bases was not addressed in the base questionnaire. This category was addressed directly by the 1993 Commission who should have this comparison on file.
- 6. **Question/Statement:** Compare the condition of the ramp and runways at McGuire to those at Plattsburgh.

#### **Response:** Plattsburgh (1993 BRAC Questionnaire)

- Runway 100% Code 1
- Taxiway 86% Code 1, 14% Code 2
- Aprons 100% Code 1

McGuire (1993 BRAC Questionnaire)

- Runway 100% Code 1
- Taxiway 74% Code 1, 16% Code 2, 10% Code 3
- Aprons 64% Code 1, 31% Code 2, 5% Code 3

McGuire (1995 BRAC Questionnaire)

- Runway 99% Code 1, 1% Code 2
- Taxiway 92.9% Code 1, 6.7% Code 2, 0.4% Code 3
- Aprons 87% Code 1, 6.8% Code 2, 6.2% Code 3

7. **Question/Statement:** What is the current bed-down at McGuire by aircraft type and unit?

Response: Current aircraft assigned at McGuire by type and unit include: 38 C-141s - [6th Airlift Squadron (AS), 13th AS, and 18th AS] (Active Duty); 22 KC-10s - [2nd AS and 32nd AS] (Active Duty); 19 KC-135Es - [150th Air Refueling Squadron (ARS) and 141 ARS] (ANG).

- 8. **Question/Statement:** Review the status of housing at McGuire compared to Plattsburgh.
  - Number of houses on base
  - Number of houses off base

#### Response: On Base Housing

- Plattsburgh (1993 BRAC Questionnaire) 1,641
- McGuire (1993 BRAC Ouestionnaire) 1,753
- McGuire (1995 BRAC Questionnaire) 1,754

Off Base Housing - The number of off base houses is not addressed in the base questionnaire. It does, however, address the affordability, acceptability, and availability of off base housing. The responses to these areas are listed below for Plattsburgh and McGuire.

- Plattsburgh (1993 BRAC Questionnaire)
- -- Available Yes
- -- Acceptable Yes
- -- Affordable to all but the lowest ranking airmen w/families
- McGuire (1993 BRAC Questionnaire)
- -- Available Yes
- -- Acceptable Units within 7 miles of base are very old, upkeep is just above adequacy standards. Some are subsidized with waiting lists from 1-5 years. Outside 7 miles the standard is better, but price-wise the units are small with no storage or garage space.
- -- Affordable Affordability makes housing in the community limited. 3 subsidized apartment complexes are available with waiting period of 6 months to 5 years. Subsidized rents are according to income and vary from \$325 to \$585 and up. Houses for rent vary. Two and three bedroom houses are available year round from \$680 \$1100.
  - McGuire (1995 BRAC Questionnaire)
  - -- Available Yes
- -- Acceptable 8.9% of off-base housing was rated unsuitable in latest VHA survey.
- -- Affordable Yes. Latest VHA survey lists median monthly cost of off-base housing as \$909.

9. **Question/Statement:** Review and compare the AICUZ data of Plattsburgh and McGuire.

Response: The following is AICUZ data for Plattsburgh and McGuire from the 1993 BRAC Questionnaire for Plattsburgh, 1993 BRAC Questionnaire and 1995 BRAC questionnaire and recent updates for McGuire.

- Plattsburgh (1993 BRAC Questionnaire)
- -- Date of most recent AICUZ study May 1978
- -- Latest revalidation October 1991
- -- Projected date of new AICUZ public release Dec 92
- -- Is off base development generally consistent with AICUZ recommendation Yes
- -- Has the city or county officially adopted AICUZ recommendations Yes
- McGuire (1993 BRAC Questionnaire)
- -- Date of most recent AICUZ study 1979
- -- Latest revalidation 1979
- -- Projected date of new AICUZ None listed -- "The AICUZ is to be revalidated to reflect the changes in air operations at McGuire <from fighters to tankers>. HO AMC and HO USAF are attempting to secure funding."
  - -- Is off development generally consistent with AICUZ recommendations Yes
  - -- Has the city or county officially adopted AICUZ

recommendations - No. While most of the land around the base is government owned, there is some residential construction within the 65-70 Ldn noise contour but no large scale development to date. Less than one percent of the current zone is incompatible with off base development.

- McGuire (1995 BRAC Questionnaire)
- -- Date of new AICUZ Oct 94 Awaiting public comment
- -- Has the city or county adopted AICUZ No
- -- Assessment of significant development in 7 AICUZ Zones -

No significant development exists or is projected in any AICUZ zone.

10. **Question/Statement:** Provide a list of customers and run the flying times to these customers from McGuire and Plattsburgh.

Response: The study referred to in this question was done in 1993 by the Commission. The Air Force does not have access to this data and therefore cannot respond to this question at this time.

- 11. **Question/Statement:** Where are the tankers of the Air Force based? Request 2 charts:
  - AMC Bed-down
  - ACC Bed-down

If not broken down to reflect Guard and Reserve verses Active Duty Forces, then two more charts are required:

- AMC Bed-down of Guard and Reserve
- ACC Bed-down of Guard and Reserve

Response: The charts requested are attached. The first chart depicts active tanker beddown and the second chart depicts Guard and Reserve tanker beddown. Separate charts were not provided for AMC and ACC tankers since all tanker aircraft belong to AMC except the 6 Active Duty KC-135Rs at Mountain Home AFB which belong to ACC.

12. **Question/Statement:** What construction is on-going at McGuire?

Response: The following MILCON projects are on-going at McGuire:

FY 91 - C-141 Flight Simulator [\$3.0M]

- Alter 2 dorms [\$5.0M]

FY 92 - Housing Improvements (100 units) [\$7.0M]

- Waste Water Plant (AF Share) [\$22.0M]

- Child Care Center [\$4.0M]

- Alter 2 dorms [\$5.0M]

FY 93 - Upgrade Storm Drains [\$3.0M]

- Remove Underground Fuel Storage Tank [\$6.0M]

FY 94 - NONE

FY 95 - Storm Drains and Sanitary/Sewer System [\$7.0M]

- Dorm [\$2.0M] (Out for bids)

- Dorm [\$9.0M] (Out for bids)

- Hospital Upgrade [\$2.0] (Out for bids)

13. **Question/Statement:** What construction is requested in the 96, 97, 98, 99, and 2000 Milcon budget for McGuire?

Response: The following MILCON projects have been requested:

FY 96 - Fire Training [\$2.0M]

- DLA Hydrant System [\$12M]
- EMCS [\$2.0M]
- HTHW [\$3.0M]
- KC-10 Squadron Ops [\$8.0M]
- Housing Improvements (100 Units) [\$9.0M]

FY 97 - Housing Improvements (68 Units) [\$7.0M]

- C-141 Squadron Ops [\$6.0M]

FY 98 -FY2000 - Nothing programmed as of yet.

14. **Question/Statement:** What BRAC funds are being spent at McGuire and what are programmed?

Response: BRAC funds are programmed for the following projects:

FY 94 - Alter Interim Facilities [\$2.1M]

- Cryogenic Storage Area [\$0.566M]
- Refueling Ops Facility [\$2.923M]
- Control Tower [\$3.474M]
- Extend HTHW Distribution System [\$0.400M]
- Communications Ducts [\$1.0M]
- ADAL Vehicle Complex [\$1.821M]

FY 95 - KC-10 Squadron Ops/AMU [\$8.567M]

- Fuel System Maintenance Dock [\$12.384M]
- Corrosion Control Facility [\$12.173M]
- KC-10 Maintenance Hangar [\$15.084M]
- Child Development Center [\$2.585M]
- KC-10 Squadron Ops/AMU [\$7.338M]
- Add to Parking Ramp [\$6.129M]
- Hydrant Refueling System [\$20.744M]
- KC-10 COMBS Facility [\$5.848M]

FY 96 - Contingency Comm Element [\$2.944M]

- KC-10 Simulator [\$4.35M]

FY 97 - Upgrade Roads [\$1.4M]

- Add Health Care Center [\$1.95M]

15. **Question/Statement:** Task the FAA to compare, in depth, the Plattsburgh and McGuire traffic. Place particular emphasis on where might aircrews best accomplish crew training with proper separation and safety.

Response: AF/RT cannot task the FAA to do a study for the Commission. If the Commission wishes such a study done, they must contact the FAA directly.

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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 8, 1995

COMMISSIONERS:
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Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Places refer to this number when responding 950+10 -5

Dear General Blume:

We request you review the COBRA run redirecting Griffiss ANG Operations support for the 10th Infantry (Light) Division at Ft. Drum instead of Griffiss. The COBRA run (scenario file 10-ID.CBR) submitted to the Commission contains no increased Base Operations Support (BOS) or Real Property Maintenance Activity (RPMA) costs for operating at Ft. Drum while it does contain a reduced cost of operating at Griffiss of \$12 M annually. Please comment on this observation. Additionally, we have learned from a base visit that the 10th ID expects to avoid \$1.0 M per year in per diem to Griffiss to conduct exercises. Please comment on this finding as well.

In order to assist the Commission in its work, we request this information to be provided no later than May 1, 1995. Thank you for your assistance in this matter.

Sincerely

Francis A. Cirillo, Jr., PE Air Force Team Leader



### DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE



101 MAY TONE

MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr Frank Cirillo, Jr)

FROM: HQ USAF/RT

SUBJECT: USAF BRAC '95 ANG Information

67 950410-5

This letter is in response to your request for a review of the COBRA run redirecting minimum essential airfield operations in support of the 10th Infantry (Light) Division to Ft Drum, NY instead of remaining at Griffiss. There are some issues pertaining to BOS and RPMA increases at Ft Drum as a result of the redirect that are currently being addressed with Army.

The study done at Ft Drum contained an estimated increased annual recurring cost of \$2.7 million at Ft Drum. This estimate was broken down into:

Additional Personnel for General Maintenance (5 @ \$32,000* each)	\$ 160,000
*\$32,000 is Army's salary figure per person, the study had used \$45,000	
Equipment Maintenance Contract (Airfield)	1,500,000
Increase O&M Airfield/Facilities	400,000
Additional Snow Removal Costs	250,000
Deicing (fluid/sewer charge/personnel)	400,000
Total	\$2,710,000

Army, however, has indicated a need for an additional 25 people for BOS support at \$801,000 per year. This would mean the annual recurring BOS increase would be \$3,351,000, an increase of \$641,000 per year. The issue currently being resolved between Air Force and Army is whether placing the additional people at Ft Drum on a daily basis is cost effective to DoD, or should the Air Force bring in the additional personnel when 10th Infantry is mobilized. A meeting between Air Force and Army Forscom will take place this week to finally resolve the issue.

The Army has indicated they will save per diem and transportation costs by not deploying to Griffiss when the 10th is mobilized. The following costs were the only ones we were able to obtained during the site survey.

Surface Transpor	\$205,300	
FY 92	\$223,000	
FY 93	143,000	
FY 94	250,000	
TDY costs for Ft	Drum support personnel at Griffiss	
Normal B	\$144,000	
Special Deployme	81,000	
Hurricane		
Somalia -	102,000	
Haiti -	77,000	
To	otal	\$430,000

I trust this information will help the Base Closure Commission in its deliberations.

JAYD. BLUME, JR., Maj Gen, USAF Special Assistant to the Chief of Staff

for Realignment and Transition



1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 8, 1995

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MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp) Special Assistant to the Chief of Staff for Base Realignment and Transition Headquarters USAF 1670 Air Force Pentagon Washington, D.C. 20330-1670

Dear General Blume:

We request you review the COBRA run redirecting Griffiss ANG Operations support for the 10th Infantry (Light) Division at Ft. Drum instead of Griffiss. The COBRA run (scenario file 10-ID.CBR) submitted to the Commission contains no increased Base Operations Support (BOS) or Real Property Maintenance Activity (RPMA) costs for operating at Ft. Drum while it does contain a reduced cost of operating at Griffiss of \$12 M annually. Please comment on this observation. Additionally, we have learned from a base visit that the 10th ID expects to avoid \$1.0 M per year in per diem to Griffiss to conduct exercises. Please comment on this finding as well.

In order to assist the Commission in its work, we request this information to be provided no later than May 1, 1995. Thank you for your assistance in this matter.

Sincerely:

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Francis A. Cirillo, Jr., PE Air Force Team Leader

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	Prepare Reply for Chairman's	Signature				Prepare Reply for Commission	sioner's Signature			
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	ACTION: Offer Comments and/or Suggestions				FYI					
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1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

April 8, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Major General Jay Blume (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon
Washington, D.C. 20330-1670

Miss responding 950410 -6

Dear General Blume:

I am forwarding an attached "Defense Support Initiative," presented at the April 4th Birmingham Regional Hearing by the Okaloosa County Economic Development Council, an attached "REDCAP Realignment: The Facts," presented to the Commission on April 7th, and an attached "America, Montana; Our Heritage, Our Future: Malmstrom," presented at the March 31st Great Falls Regional Hearing.

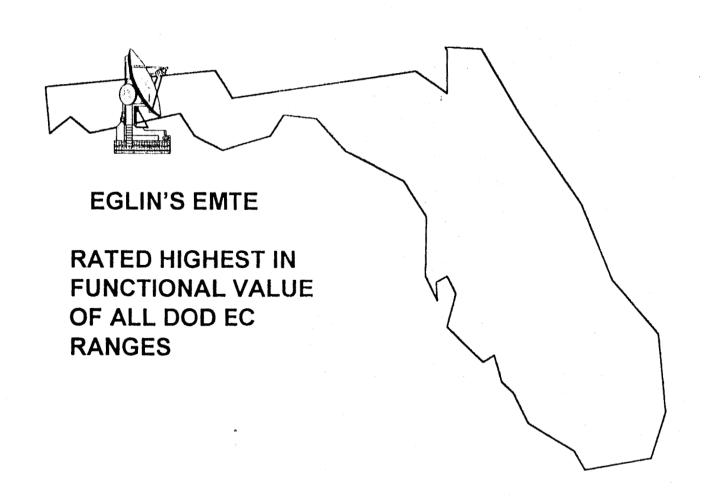
In order to assist the Commission in its review of this issue, I would appreciate your written comments on the alternatives presented no later than April 30, 1995. Thank you for your assistance in this matter.

Sincerely

Francis A. Cirillo, Jr. PE Air Force Team Leader

Attachments

# OKALOOSA COUNTY ECONOMIC DEVELOPMENT COUNCIL DEFENSE SUPPORT INITIATIVE



- RECOMMEND BRAC ANALYZE AIR FORCE EC DECISION FOR:
  - TOTAL AIR FORCE COST IMPACT vs AFMC COST REDUCTION
  - OVERALL T&E, OT&E AND EC TRAINING IMPACT FOR THE AIR FORCE
  - SOUNDNESS OF THE DECISION TO DISMANTLE THE DOD EC RANGE RATED HIGHEST IN FUNCTIONAL VALUE AND RECREATE IT IN THE WESTERN US IN AN ERA OF DECLINING MILITARY BUDGETS

• T&E JOINT CROSS-SERVICE GROUP GIVES EGLIN'S EMTE A FUNCTIONAL VALUE OF 65

```
- PT MUGU
                  - 58
- PAX RIVER
                  - 53
- EDWARDS
                  - 52
- CHINA LAKE
                  - 47
- USA EPG
                  - 47
- HOLLOMAN
                  - 29
- AFEWES
                  - 17
- CRANE
                  - 17
- REDCAP
                  - 15
```

- AIR FORCE STATES THESE ACTIONS WILL:
  - SAVE \$48M OVER 20 YEARS
  - HAVE NO ADVERSE IMPACT ON AFSOC, ACC OR OTHER EMTE USERS

- REALITY IS THAT THESE ACTIONS WILL:
  - INCREASE THE COST OF EC TESTING TO THE CUSTOMER
    - » COST OF DOING BUSINESS CIVILIAN PAY, CONTRACTOR COSTS, DATA REDUCTION, etc, ARE HIGHER IN WESTERN U.S.
    - » TDY COSTS WILL INCREASE FOR AFSOC, WRALC & ACC
    - » TANKER SUPPORT WILL BE REQUIRED DUE TO DISTANCES BETWEEN STAGING BASES AND RANGES

- REALITY (CONT)
  - CREATE ADDITIONAL MCP REQUIREMENTS
    - » AWC MAY HAVE TO MOVE WEST TO ACCOMPLISH ITS EC OT&E MISSION
  - IMPACT AFSOC'S EC READINESS
    - » QUICK REACTION EC FIXES, REQUIRED IN ALL CONTINGENCIES, WILL BE DELAYED

- HOWEVER AIR FORCE DECIDES TO DISMANTLE EMTE AND DISCONTINUE EGLIN'S EC LEADERSHIP ROLE
  - ESTABLISH EDWARDS AS EC SINGLE FACE TO THE CUSTOMER
  - MOVE 8 SIMULATORS & 2 POD SYSTEMS TO NELLIS RANGE COMPLEX
    - » LEAVE REMAINING EMTE ASSETS FOR AFSOC TRAINING AND SUPPORT OF WEAPONS TESTING BUT WITHOUT UPGRADE FUNDING
  - CLOSE REDCAP & AFEWES & MOVE THEIR ASSETS TO EDWARDS
  - UPGRADE EDWARD'S BENEFIELD ANECHOIC CHAMBER TO ACCOMPLISH EC MISSION AT A COST OF \$140M

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# Realignment REDCAP

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## **MAJOR REDCAP EVENTS**

First Radar simulation - company sponsored Continuous small to medium upgrades	Major upgrade to support B1A Continuous small to medium upgrades	Addition of Soviet AWACS	Start of Major Upgrade	New Battle Management and Datalinks	New Ground IADS and Link to other Facilities	Integrate Radars into New Architecture	Advanced Radars	Advanced Radars
1964 1964-1970	1970 1970-1982	1982	1988	1993	1994	1995	1997	1999

2M 2M 3M 5M \$49M \$14M \$13M ?

### **ASSERTION**

Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, CA. Any remaining equipment will be disposed of.

### **FACT**

REDCAP is in the final stages of a \$75M Upgrade scheduled for completion in Oct 1995. The total facility is needed to perform REDCAP's mission. failure to move the entire facility and its capabilitles will significantly degrade the Nation's **Electronic Combat capabilities.** 

### REDCAP Realignment -The SECDEF's BRACC Recommendations

### Recommendation:

Disectablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Teet Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload, REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

### Return on Investment:

The total setimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a sevings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savinge of \$11.0 million.

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobe) over the 1996-2001 period in Erie County. New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **ASSERTION**

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range.

### **FACT**

It is JCSG Policy to realign/consolidate capabilities, where cost effective, into existing MRTFB activities with Open Air Ranges. There is no existing facility which is currently capable of housing REDCAP. Approved MILCON at ECITF is being added to house REDCAP prior to BRACC final determination. Instead of relocating, the JSG policy to realign/consolidate can be implemented via ELECTRONIC LINKAGE, (a capability demonstrated with ACETEF, similar to the Information Superhighway), of REDCAP to the ECITF at Edwards AFB and the ACETEF facility at Patuxent River, NAS at a much lower cost with no loss of capability.

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

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### impact

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1998-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **ASSERTION**

Projected workload for REDCAP is only 10% of its available capacity.

### **FACT**

- REDCAP is being utilized at over 100% capacity. Current usage is 12/hours/day, 5 days/week.
- Projected workload of REDCAP is underrepresented.
- Projected Workload was artificially defined as 72% of the FY92 & 93 average.
- FY92 & 93 were before Redcap Upgrades
- Utilization in 94 and 95 increased by 400%
- Anticipated Linking will increase workload

### REDCAP Realignment The SECDEF's BRACC Recommendations

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### Impects:

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **FALLACIES ON UTILIZATION**

TEST	ELAPSED TIME	SIMUL PREP	ATOR TEST	TEST REPORT & ANALYSIS
REDCAP/EMTE/AFEWES LINKAGE	120	60	14	42
REDCAP EF111 TEST	167	96	25	34
PMTC NOISE QUALITY	50	28	5	14
ESD TEST PROGRAM	183	48	10	75
WARLOCK TEST PROGRAM	138	80	28	28
B-2 M&S TESTING	300	104	60	104
TACTICAL A/C DECOY TEST	75	28	7	26
MLATI	210	120	21	7
AVERAGE	155	71	21	41

**ALL UNITS ARE IN DAYS** 

SIMULATOR USAGE

**TEST TIME IS 15% OF SIMULATOR USAGE TIME** 

# THE MILITARY VALUE OF REDCAP

IS NOT JUST FROM TESTING

THE PREPARATION TIME

AND ANALYSIS TIME

IS OF EQUAL OR GREATER VALUE

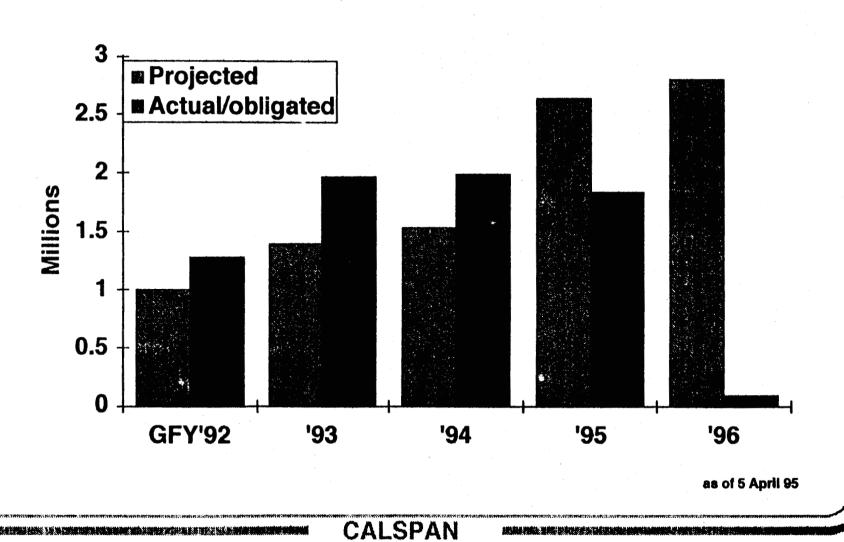
TYPICAL TEST PROGRAM TIMELINES

WEEKS OR MONTHS | **PREPARATION ANALYSIS TESTING** 

CALSPAN

**CALSPAN** 

### REDCAP WORKLOAD ACTUAL WORKLOAD ALWAYS EXCEEDS PROJECTED



### REDCAP IS MORE IMPORTANT THAN EVER BEFORE

IN A DECLINING DEFENSE ENVIRONMENT, REDCAP
ACTIVITY IS INCREASING BECAUSE THE ELECTRONIC
COMBAT COMMUNITY MUST FIND MORE
ECONOMICAL METHODS OF TESTING

FLIGHT TESTING ON OPEN AIR RANGES
TYPICALLY COSTS 10 TO 20 TIMES AS MUCH AS
REDCAP TESTING

FLIGHT TESTING CANNOT ANSWER THE QUESTION OF HOW A SYSTEM WILL PERFORM AGAINST A SPECIFIC COUNTRY

### **ASSERTION**

AFFTC has capacity sufficient to absorb REDCAP's workload.

### **FACT**

- AFFTC has no space to absorb this facility. AFFTC is currently modifying their MILCON to the ECITF to house REDCAP based on BRACC recommendations.
- Estimated additional MILCON costs are \$6-7.8M for REDCAP alone.
- This does not include the additional people (with up to 25 years experience in IADS testing) needed to operate (and maintain) the facility. This also assumes workload estimates are accurate.

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

### Return on investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### Impacts:

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **ASSERTION**

REDCAP's basic Hardware-In-The-Loop infrastructure is duplicated at other Air Force T&E Facilities.

### **FACT**

REDCAP has the <u>only</u> modern operational Threat Integrated Air Defense System (IADS) simulation.

There is no other place to test against the IADS. Not models, not ranges.

### REDCAP Realignment The SECDEF's BRACC Recommendations

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### impacts:

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **ASSERTION**

This action achieves significant cost savings and workload consolidation.

### **FACT**

This action incurs significant <u>COSTS</u> as demonstrated in the ROI Analysis which follows in subsequent slides. No workload consolidation is possible as people with unique experience related to IADS would have to be added to staff REDCAP.

### REDCAP Realignment The SECDEF's BRACC Recommendations

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Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

## **ASSERTION**

The total estimated one-time cost to implement this recommendation is \$1.7 million.

The costs to move REDCAP are as follows:

\$13.8-\$15.6M **\$6.0-7.8M** Pack/ship/install and make operational at Edwards \$6.5M + \$1.3M \$7.8M Restore the existing REDCAP facility area Cost to build an area to house REDCAP Total cost to move & house Total cost to move REDCAP

REDCAP Realignment

The SECDEF's BRACC Recommendations

## Recommendation:

will be relocated to the Air Force Flight Test Center (AFFTC) Required test activities and necessary support equipment Discetablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. at Edwards AFB, California

Any remaining equipment will be disposed of.

REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant AFFTC has capacity sufficient to absorb REDCAP's workload. recommended that REDCAP's capabilities be relocated to an feet Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. The Test and Evaluation Joint Cross-Service Group (JCSG) existing facility at an installation with a Major Range and cost savings and workload consolidation.

savings, during the implementation period is a savings of \$1.9 80.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years million. Annual recurring eavings after implementation are recommendation is \$1.7 million. The net of all costs and The total estimated one-time cost to implement this is a savings of \$11.0 million.

result in a maximum potential reduction of 5 jobs (3 direct jobs Assuming no economic recovery, this recommendation could and 2 indirect jobe) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of sconomic area employment. This action will have minimal

### **ASSERTION**

The net of all costs and savings during the implementation period is a savings of \$1.9 million.

### **FACT**

The net of all costs and all savings during the implementation period is a net <u>COST</u> of \$5.9M. The Air Force failed to account for electrical costs (3,380 Mwh/yr), computer maintenance costs, hardware materials costs, and Manpower costs.

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

### Return on investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### impacts:

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **ASSERTION**

Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year.

### **FACT**

Current cost/yr is \$0.9M.

It includes:

140K of Vendor Maintenance

SAME

If moved

7600 Hours of labor

SAME

Does not include:

Personnel for surge capacity

12 Engineers 40 Operators

rent, utilities (~3,380 Mwh power),

?

Guard Force, etc..

?

Thus, the 0.9 Million in costs will still exist and there will be additional expenses.

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

### Return on investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### Impacts

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

## The TESTER's Perspective **REDCAP Realignment -**

## **ASSERTION**

The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

over 20 years is a COST of \$1.3M. If MILCON costs are included 9.1M The Air Force failed to account for the following costs at Edwards The net present value of the costs and savings AFB, CA:

Electricity -

Vendor Maint & Mat 140K

Manpower

**\$8.5M** Net present value of these costs (above) over 20 years is: Net present value of savings (\$0.9M/yr) over 20 years is: Implementation Period Costs

Net present value of COST

Additional MILCON costs Total Net Present COST

REDCAP Realignment

The SECDEF's BRACC Recommendations

Recommendation:

will be relocated to the Air Force Flight Test Center (AFFTC) Required test activities and necessary support equipment Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. nt Edwards AFB, California.

Any remaining equipment will be disposed of

Justification:

REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant AFFTC has capacity sufficient to absorb REDCAP's workload recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and load for REDCAP is only 10 percent of its available capacity fest Facility Base (MRTFB) open air range. Projected work-The Test and Evaluation Joint Cross-Service Group (JCSG) cost savings and workload consolidation.

Return on investment:

savings during the implementation period is a savings of \$1.9 60.9 million with a return on investment expected in one year. The not present value of the costs and eavings over 20 years million. Annual recurring savings after implementation are recommendation is \$1.7 million. The net of all costs and The total estimated one-time cost to implement this le a eavings of \$11.0 million.

result in a maximum potential reduction of 5 jobs (3 direct jobs Assuming no economic recovery, this recommendation could and 2 indirect jobs) over the 1996-2001 period in Erie County, economic area employment. This action will have minimal New York economic area, which is less that 0.1 percent of environmental impact.

> 5.9M ±3×

- 3.9M

7.8M 9.1M

### **ASSERTION**

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment.

### **FACT**

Currently, REDCAP employs 75 professionals at Calspan (50 direct, 25 indirect); if moved, all of these jobs would disappear. The indirect economic impact on Erie County, New York is unknown.

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

### Return on Investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### impacte

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1998-2001 period in Eric County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

## ASSERTION

This action will have minimal environmental impact.

### **FACT**

This action will have the following environmental impacts:

- 1. An additional 747,000 kwh of electricity will have to be generated and transmitted to cool REDCAP (at Edwards AFB) above that required in Buffalo, New York because of desert temperatures.
- 2. A facility to house REDCAP will need to be constructed at Edwards AFB within the 100 year floodplain (according to MILCON documents for the ECITF). Note, to our knowledge, there is no additional environment impact statement being completed for the additional MILCON work being unilaterally added to house REDCAP and AFEWES prior to BRACC recommendations.

REDCAP Realignment -

The SECDEF's BRACC Recommendations

Recommendation

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

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### turn on investment

The total actimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and eavings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### nacta:

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 6 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of sononnic area employment. This action will have minimal environmental impact.

### CONCLUSION

- Is REDCAP truly a "base, camp, post, station, yard, center, homeport,etc."?
- REDCAP's mission is of vital importance to national defense
- REDCAP is unique there is no other way to test the modern weapons systems against these modern threats
- REDCAP cannot be operated in a more efficient manner:
  - Profit motivated corporation vs. government operator
  - No cost for rent, utilities, guard force
  - No cost for support of surge requirements
  - Location is more accessible to users
- The cost to move REDCAP far exceeds any "savings" from closing
  - savings are nil
  - move costs exceed \$13.M
- Any other facility that needs a threat IADS can be linked to REDCAP using standard Distributed Interactive Simulation Protocols.

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

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### Return on Investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### impacts:

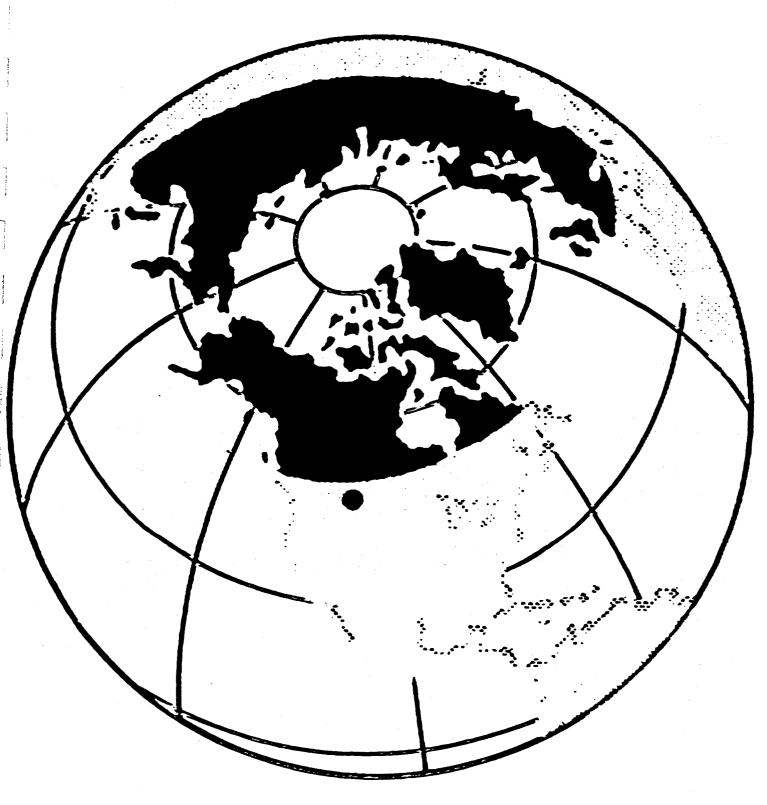
Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

AMERICA\*MONTANA OUR HERITAGE \* OUR FUTURE

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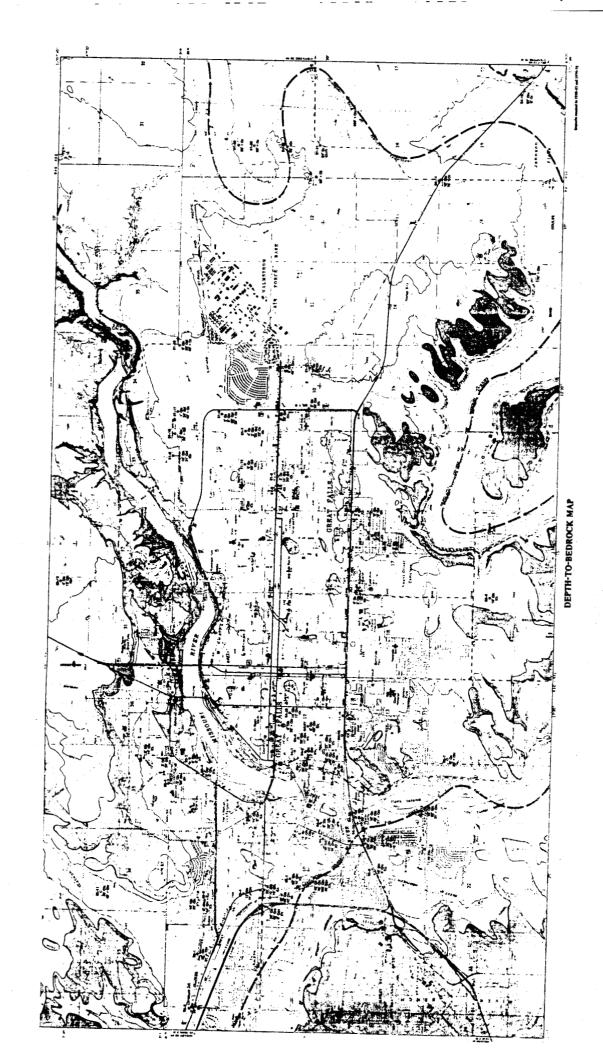


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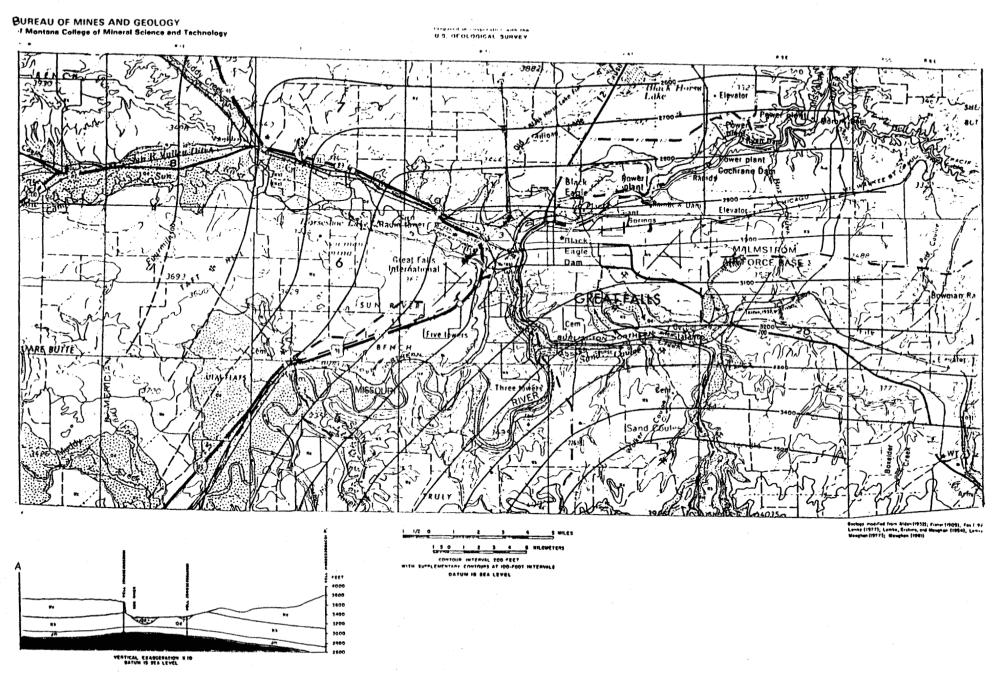
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GREAT FALLS AREA GEOLOGY



### GREAT FALLS AREA GROUNDWATER



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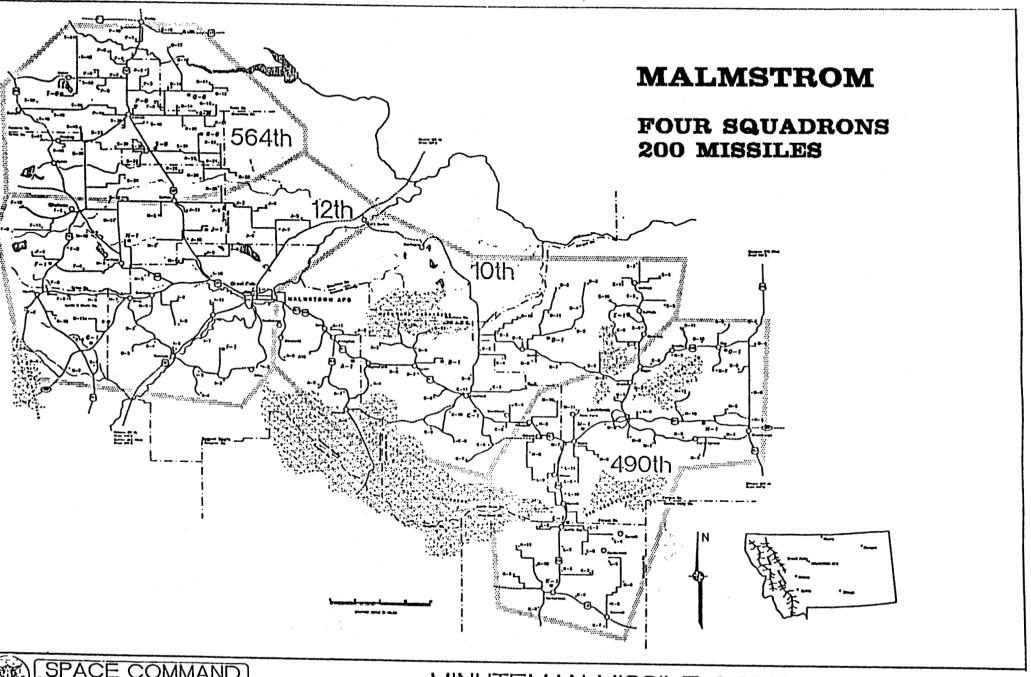
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MINUTEMAN MISSILE COMPLEX

PACE COMMAND
MUNSTROM AR FORCE BASE, MONTAVA

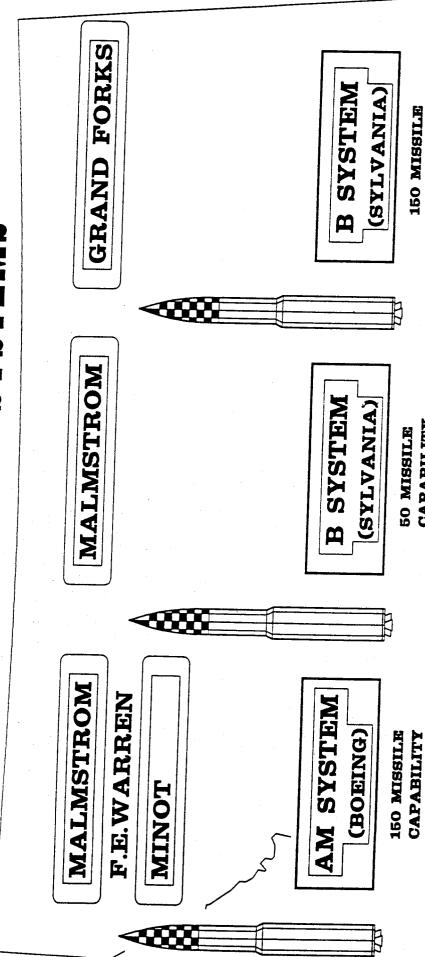
MINUTEMAN MISSILE COMPLEX

WUNSTROM AN FORCE BASE, MONTANA



MALAISTROM AIR FORCE BASE, MONTAVIA

MINUTEMAN MISSILE COMPLEX



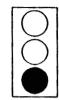
CAPABILITY

CAPABILITY

(AT EACH BASE)

### MISSILE MISSION REQUIREMENTS

MALMSTROM AFB



MINOT AFB



**GRAND FORKS AFB** 



### DEPARTMENT OF DEFENSE MISSILE BASE RECOMMENDATION

### **RECOMMENDATION:**

**Realign** Grand Forks Air Force Base, unless prior to December 1996, the Secretary of Defense determines that the need to retain ballistic missile defense (BDM) options effectively precludes this action. If the Secretary of Defense makes such a determination, Minot Air Force Base, North Dakota will be realigned.

If Grand Forks AFB is Realigned, the 321st Missile Group will inactivate. Minuteman III missiles will relocate to Malmstrom AFB, Montana, be maintained at depot facilities, or be retired.

If Minot AFB is realigned, the 91st Missile Group will inactivate. Minuteman III missiles will relocate to Malmstrom AFB, Montana, be maintained at depot facilities, or be retired.

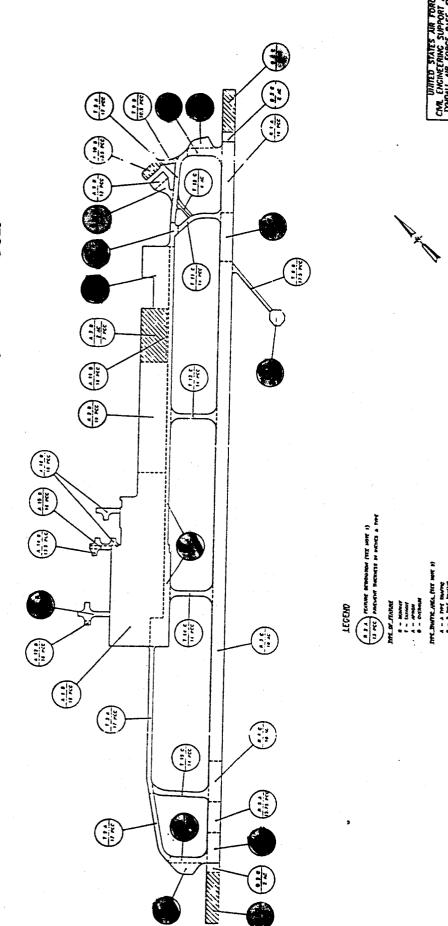
## OSD RECOMMENDATION... "JUST GOOD OLD COMMON SENSE"

- O NEED TO REDUCE MINUTEMAN FLEET
- O MALMSTROM: "RIVET ADD" READY
- O ELIMINATES GRAND FORKS WATER INTRUSION
- O PROVIDES SYLVANIA SYSTEMS SPARES
- O MAINTAINS FLEXIBILITY FOR 500 ICBM FORCE

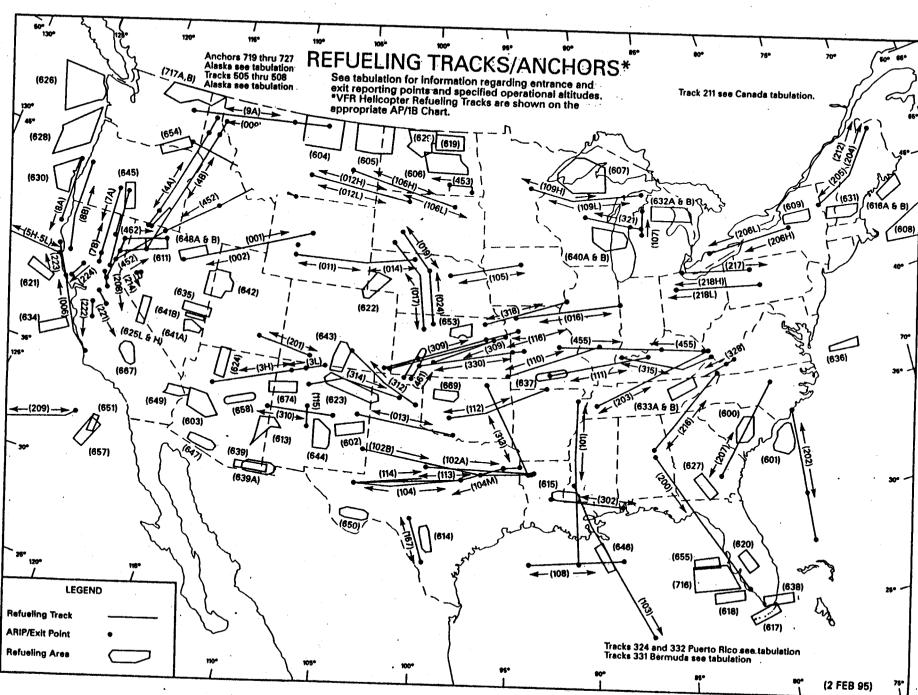
# RUNWAY / RAMP CONDITION



- VERY GOOD
- GOOD
- VERY POOR



AIRFIELD LAYOUT PLAN



4-2

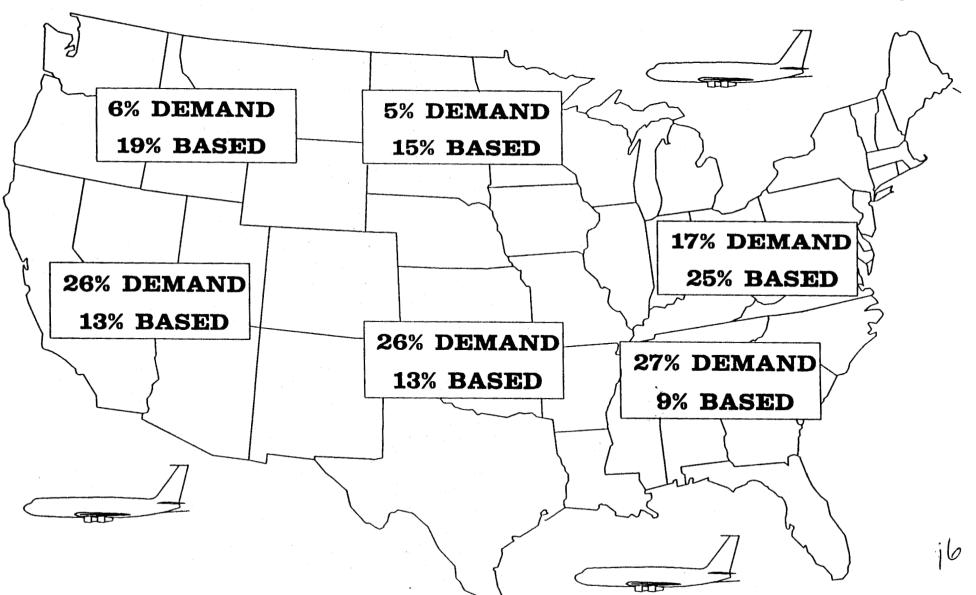
### MAJOR CONCERNS

• \$ INVESTED VS. \$ SAVED

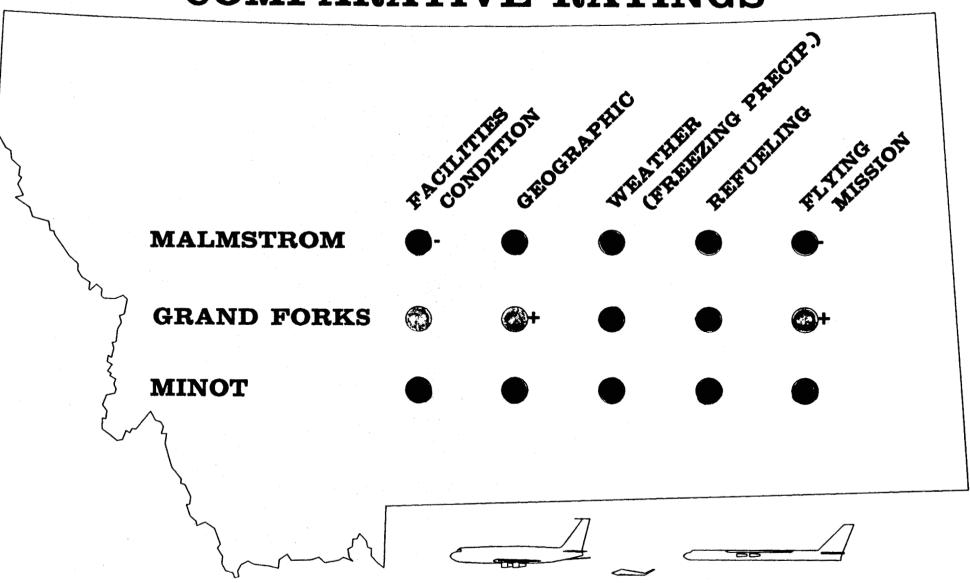
O TANKER DISTRIBUTION

O INAPPROPRIATE FACILITY USE

### RECEIVER DEMAND VS. TOTAL TANKER BASING



### **COMPARATIVE RATINGS**





### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

April 8, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS: AL CORNELLA RESECCA COX GEN J. B. DAVIS, USAF (RET) e. Lee Kling RADM BENJAMIN F. MONTOYA, IJEN (RET) MG JOSUÉ ROBLES, JR., USA (RET) WEND! LOUISE STEELE

Major General Jay Blume (Lt. Col. Mary Tripp) Special Assistant to the Chief of Staff for Base Realignment and Transition Headquarters USAF 1670 Air Force Pentagon Washington, D.C. 20330-1670

### Dear General Blume:

68 950410**6**-6 I am forwarding an attached "Defense Support Initiative," presented at the April 4th Birmingham Regional Hearing by the Okaloosa County Economic Development Council, an attached "REDCAP Realignment: The Facts," presented to the Commission on April 7th, and an attached "America, Montana; Our Heritage, Our Future: Malmstrom," presented at the March 31st Great Falls Regional Hearing.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on the alternatives presented no later than April 30, 1995. Thank you for your assistance in this matter.

Sincerely

Francis A. Cirillo, Jr. PE Air Force Team Leader

Attachments

RT367

### DEPARTMENT OF THE AIR FORCE HEADQUARTERS UNITED STATES AIR FORCE



MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr. Francis A. Cirillo, Jr.)

FROM: HQ USAF/RT

SUBJECT: Response to Request for Comments on Birmingham Regional Hearings and

CALSPAN Presentation (RT Tasker 367)

The following comments are in response to the Birmingham Regional Hearings concerning the Electromagnetic Test Environment (EMTE) and CALSPAN's presentation on the Real-time Electronic Digitally Controlled Analyzer Processor (REDCAP) (see Attachment).

### **Birmingham Regional Hearings**

### Point 1: Eglin's EMTE given a functional value of 65 (highest of all DoD EC ranges)

Response 1: Functional values were determined on an activity basis versus the implied test facility basis. Thus, it is erroneous to say Eglin's EMTE received a functional value of 65. If EMTE was evaluated by itself it would have received a much lower value.

### Point 2: Air Force decided to dismantle EMTE and discontinue Eglin's EC leadership role

Response 2: The Nellis Range Complex was recognized as DoD unique by the Test and Evaluation Joint Cross-Service Group (T&E (JCSG)), did not receive a functional value, and was identified as the first priority receiver site for Electronic Combat (EC) open air range (OAR) workload.

Of the EMTE threat simulators not required to move west, 12 would be retained in temporary storage for use during weapons testing. The remaining assets will be disposed of.

Not all of the Air Force Electronic Warfare Evaluation Simulator (AFEWES) and REDCAP assets will be moved. Workload requirements exist for only approximately 44% of AFEWES/REDCAP resources. Some AFEWES resources will be realigned to Eglin AFB

The Electronic Combat Integrated Test (ECIT) program is not part of the BRAC recommendations and did not count for (or against) either Edwards AFB or Eglin AFB during the BRAC analysis. It is an improvement and modernization effort (vs an existing capability) that has OSD and tri-Service commitment.

### Point 3: Reality of Air Force actions will increase cost of EC testing

Response 3: The projected savings (\$48M over 20 years) of realigning EMTE, AFEWES, and REDCAP is, in fact, a conservative estimate, and the increased costs to EMTE users were recognized in calculating projected savings. Investments and Modernization (I&M) savings will

Response 3: Only one of REDCAP's 16 capabilities (the off-line simulation capability) enjoys high current usage, and is by far, the basis for REDCAP's "400% increase in utilization in FY 94/5." Based upon customer usage, 14 of the other capabilities are used 21% or less than the off-line support capability, with 9 capabilities not used at all for the past 3 years.

BRAC utilization methodology (projected workload/demonstrated capacity) for an entire facility is a better indication of excess capacity than is a methodology which considers only the highest utilized capability within that facility (particularly when average utilization per capability is so low). Personnel at every test facility spend more time in pre-and post-test analysis than in actual test conduct. Analysis can be conducted anywhere and is people (not facility) dependent. Actual available test time is a facility limitation, and capabilities should be realigned to minimize excess capacity (test time) when able.

The military value of any test facility (not just REDCAP) stems from test preparation and data analysis, in addition to actual test time. Again, it is test time that determines actual utilization of a facility, including capacity/excess capacity. Test preparation and analysis limitations can normally be overcome by adding people, usually without having to add or expand a facility. A statement was made that actual workload always exceeds projected workload. Thus, it is not clear why 55% of REDCAP's capabilities had zero customer utilization for three years (FY92/3/4).

Ground testing is more important than ever in terms of implementing the EC test process in today's fiscally constrained environment. However, the same fiscal constraints dictate that T&E workload be combined, whenever possible, to avoid costs associated with unnecessary duplication and underutilized test resources. Most of the testing done at REDCAP can be conducted at other existing test facilities with excess capacity. We fully appreciate the costs and limitations associated with flight testing and do not envision replacing REDCAP capabilities with increased flight testing.

Points 4 & 5: AFFTC has no space to absorb this facility. AFFTC is currently modifying their MILCON to the ECITF to house REDCAP based on BRAC recommendation. Estimated additional MILCON costs are \$6-7.8M for REDCAP alone. This does not include the additional people needed to operate the facility. REDCAP has the only modern operational Threat Integrated Air Defense System (IADS) simulation. There is no other place to test against the IADS. Not models, not ranges.

Responses 4 & 5: Site visits will determine the capability at Edwards AFB to house REDCAP capabilities. As previously stated, the Air Force is not modifying the MILCON to the ECIT Program. ECIT is an improvement and modernization effort (vs an existing capability) that has OSD and tri-Service commitment to the upgrade and did not contribute to any BRAC

also be recognized, but were not included in estimates. Savings were projected at \$48M over 20 years prior to site visits. The results of the site surveys will be briefed by HQ AFMC on 2 May to the BCEG for approval. Once approved, this information will be available.

According to our inputs, Air Combat Command has decided not to relocate AWC west to accomplish EC Operational T&E. As recognized by the T&E JCSG, EMTE is not the best EC OAR within DoD. It is 90% duplicative of capabilities existing in the western US, and a large majority of EMTE resources will be disposed of (not re-created elsewhere). Today's era of declining military budgets demands that, in instances where two basically duplicative and underutilized facilities exist, workload be realigned preferably to an OAR that has appropriate facilities and capabilities.

### <u>CALSPAN's submittal on the Real-time Electronic Digitally Controlled Analyzer</u> Processor (REDCAP)

Points 1 & 2: The total facility is needed to perform REDCAP's mission, failure to move the entire facility and its capabilities will significantly degrade the Nation's Electronic Combat capabilities. There is no existing facility which is currently capable of housing REDCAP. Approved MILCON at ECITF is being added to house REDCAP prior to BRAC final determination. Instead of relocating, the JCSG policy to realign/consolidate can be implemented via electronic linkage of REDCAP to the ECITF at Edwards AFB and the ACETEF facility at Patuxent River, NAS at a much lower cost with no loss of capability.

Responses 1& 2: The total REDCAP facility is not needed to support the nation's EC T&E mission. Nine of REDCAP's 16 major capabilities have not had a customer demand for the past three years. Only needed capabilities will be moved. No ECIT MILCON is being added to house REDCAP or AFEWES capabilities. The ECIT program is not affected by, and did not affect, BRAC recommendations. Space to house REDCAP and AFEWES capabilities is being investigated during ongoing site visits. The results of the site surveys will be briefed by HQ AFMC on 2 May to the BCEG for approval. Once approved, this information will be available.

Although some REDCAP capabilities can be effectively utilized via linking to other facilities, other capabilities cannot be. The combined effect of linking various facilities create transport delays that cannot be tolerated by highly integrated electronic suites of future systems. The cost of maintaining a separate facility, with largely duplicative infrastructure, is not offset by linking. Anticipated linking may increase workload; however, not one customer has requested this capability since it was demonstrated in FY91 and 92.

Point 3: REDCAP is being utilized at over 100% capacity. Projected workload of REDCAP is underrepresented. Projected workload was artificially defined as 72% of the FY92 & 93 average. FY92 & 93 were before REDCAP upgrades. Utilization in 94 and 95 increased by 400%. Anticipated linking will increase workload.

recommendation. Any MILCON requirement will probably be significantly less than REDCAP's projections, based upon the equipment expected to be moved.

Other Integrated Air Defense Systems (IADS) test capability exists which can accommodate REDCAP's workload. This other capability already conducts IADS testing and, as such, has personnel possessing IADS experience and expertise.

### Point 6: This action incurs significant costs as demonstrated in the ROI analysis which follows in subsequent slides (7 slides total).

Response 6: Although the cost to restore the existing REDCAP area is apparently a contractual requirement not foreseen by the T&E JCSG, the total costs to move and house those portions of REDCAP necessary to meet T&E needs will be accounted for. We can not comment on their derived figures without knowing the basis and supporting documentation upon which they were drawn. However, we expect the total costs will be much lower than the costs portrayed in their submittal. REDCAP capabilities to be moved will not require a new facility. We do not anticipate any problems with completion of the environmental impact analysis process.

The BRAC recommendation to disestablish REDCAP was made within the T&E JCSG consisting of OSD, Defense Agencies, and the services. The Air Force did not make a unilateral decision with respect to REDCAP. The results of the site surveys will be briefed by HQ AFMC on 2 May to the BCEG for approval. Once approved, this information will be available.

My staff and I are available to answer additional questions if necessary and are ready to provide additional assistance. AF/TE point of contact is Lt Col London, 697-1165. AF/RT point of contact is Maj Michael Wallace, 695-4667.

JAY D. BLUME, Jr., Maj Gen, USAF Special Assistant to the Chief of Staff for

Realignment and Transition

### Attachments:

- 1. Birmingham Regional Hearings Slides, 4 Apr 95
- 2. CALSPAN Presentation, 7 Apr 95



### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION:

### 1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504 April 8, 1995

ALAN J. DIXON, CHAIRMAN

Major General Jay Blume (Lt. Col. Mary Tripp)
Special Assistant to the Chief of Staff
for Base Realignment and Transition
Headquarters USAF
1670 Air Force Pentagon

COMMISSIONERS;
AL CORNELLA
RESECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WEND! LOUISE STEELE

### Dear General Blume:

Washington, D.C. 20330-1670

I am forwarding an attached "Defense Support Initiative," presented at the April 4th Birmingham Regional Hearing by the Okaloosa County Economic Development Council, an attached "REDCAP Realignment: The Facts," presented to the Commission on April 7th, and an attached "America, Montana; Our Heritage, Our Future: Malmstrom," presented at the March 31st Great Falls Regional Hearing.

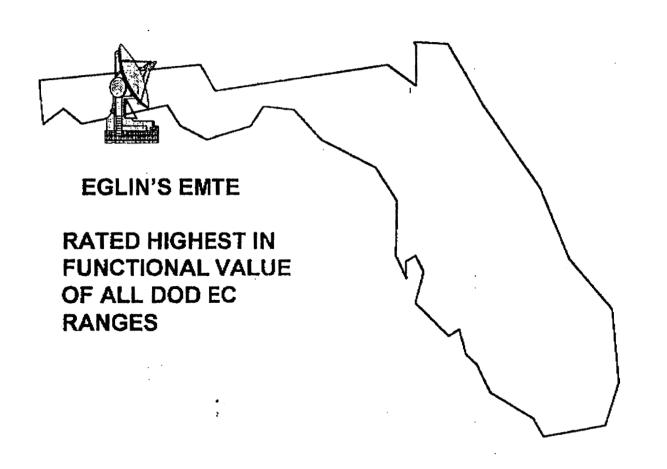
In order to assist the Commission in its review of this issue, I would appreciate your written comments on the alternatives presented no later than April 30, 1995. Thank you for your assistance in this matter.

Sincerely.

Francis A. Cirillo, Jr. PE Air Force Team Leader

Attachments

### OKALOOSA COUNTY ECONOMIC DEVELOPMENT COUNCIL DEFENSE SUPPORT INITIATIVE



• T&E JOINT CROSS-SERVICE GROUP GIVES EGLIN'S EMTE A FUNCTIONAL VALUE OF 65

_	PT	MUGU	- 58
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- PAX RIVER - 53

- EDWARDS - 52

- CHINA LAKE -47

USA EPG - 47

- HOLLOMAN - 29

- AFEWES - 17

- CRANE - 17

- REDCAP - 15

- HOWEVER AIR FORCE DECIDES TO DISMANTLE EMTE AND DISCONTINUE EGLIN'S EC LEADERSHIP ROLE
  - ESTABLISH EDWARDS AS EC SINGLE FACE TO THE CUSTOMER
  - MOVE 8 SIMULATORS & 2 POD SYSTEMS TO NELLIS RANGE COMPLEX
    - » LEAVE REMAINING EMTE ASSETS FOR AFSOC TRAINING AND SUPPORT OF WEAPONS TESTING BUT WITHOUT UPGRADE FUNDING
  - CLOSE REDCAP & AFEWES & MOVE THEIR ASSETS TO EDWARDS
  - UPGRADE EDWARD'S BENEFIELD ANECHOIC CHAMBER TO ACCOMPLISH EC MISSION AT A COST OF \$140M

- AIR FORCE STATES THESE ACTIONS WILL:
  - SAVE \$48M OVER 20 YEARS
  - HAVE NO ADVERSE IMPACT ON AFSOC, ACC OR OTHER EMTE USERS

- REALITY IS THAT THESE ACTIONS WILL:
  - INCREASE THE COST OF EC TESTING TO THE CUSTOMER
    - » COST OF DOING BUSINESS CIVILIAN PAY, CONTRACTOR COSTS, DATA REDUCTION, etc, ARE HIGHER IN WESTERN U.S.
    - » TDY COSTS WILL INCREASE FOR AFSOC, WRALC & ACC
    - » TANKER SUPPORT WILL BE REQUIRED DUE TO DISTANCES BETWEEN STAGING BASES AND RANGES



- REALITY (CONT)
  - CREATE ADDITIONAL MCP REQUIREMENTS
    - » AWC MAY HAVE TO MOVE WEST TO ACCOMPLISH ITS EC OT&E MISSION
  - IMPACT AFSOC'S EC READINESS
    - » QUICK REACTION EC FIXES, REQUIRED IN ALL CONTINGENCIES, WILL BE DELAYED

- RECOMMEND BRAC ANALYZE AIR FORCE **EC DECISION FOR:** 
  - TOTAL AIR FORCE COST IMPACT vs AFMC COST REDUCTION
  - OVERALL T&E, OT&E AND EC TRAINING IMPACT FOR THE AIR FORCE
  - SOUNDNESS OF THE DECISION TO DISMANTLE THE DOD EC RANGE RATED HIGHEST IN FUNCTIONAL VALUE AND RECREATE IT IN THE WESTERN US IN AN **ERA OF DECLINING MILITARY BUDGETS**

# **MAJOR REDCAP EVENTS**

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404	בויסל לוויקווסון בחוומומווס וויסווסון	
964-1970	Continuous small to medium upgrades	\$ 2M
970	Major upgrade to support B1A	
970-1982	Continuous small to medium upgrades	
982	Addition of Soviet AWACS	2 <u>N</u>
988	Start of Major Upgrade	
993	New Battle Management and Datalinks	\$49M
994	New Ground IADS and Link to other Facilities	\$14M
995	Integrate Radars into New Architecture	₹ <b>5</b>
266	Advanced Radars	<b>(</b> ~-
666	Advanced Radars	<i>د</i> ٠

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### REDCAP Realignment - The TESTER's Perspective

### **ASSERTION**

Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, CA. Any remaining equipment will be disposed of.

### **FACT**

REDCAP is in the final stages of a \$75M Upgrade scheduled for completion in Oct 1995. The total facility is needed to perform REDCAP's mission, failure to move the entire facility and its capabilities will significantly degrade the Nation's Electronic Combat capabilities.

### REDCAP Reelignment The SECDEF's BRACC Recommendations

### Recommendation:

Discensifier the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buttelo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Canter (AFFTC) at Edwards AFB, California.

Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that MEDCAP's capabilities be relocated to an existing facility at an installation with a Mejor Range and Test Facility Sees (MRTRS) apen air range. Projected workload for REDCAP is only 19 percent of the available especity. AFFTC has capacity sufficient to shooth REDCAP's workload. REDCAP's basis hardware-in-the-loop infrastructure is duplicated at other AIr Force Test incelline. This action achieves eignificant eact savings and surficed consolidation.

### Return on Investment:

The total estimated one-time cost to implement this recommendation in \$1.7 million. The net of all costs and servings during the implementation period is a servings of \$1.9 million. Annual recurring earlings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### ----

Assuming no economic recovery, this resummendation could result in a meximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1900-2001 period in Eric County. Here York economic area impleyment. This action will have minimal environmental impact.

## REDCAP Realignment -The TESTER's Perspective

## ASSERTION

open air range. with a Major Range and Test Facility Base (MRTFB) be relocated to an existing facility at an installation (JCSG) recommended that REDCAP's capabilities The Test and Evaluation Joint Cross-Service Group

and the ACETEF facility at Patuxent River, NAS at a with ACETEF, similar to the information Superhighway), of REDCAP to the ECITF at Edwards AFB added to house REDCAP prior to BRACC final much lower cost with no loss of capability. ELECTRONIC LINKAGE, (a capability demonstrated to realign/consolidate can be implemented via determination. Instead of relocating, the JSG policy REDCAP. Approved MILCON at ECITF is being facility which is currently capable of housing with Open Air Ranges. There is no existing where cost effective, into existing MRTFB activities It is JCSG Policy to realign/consolidate capabilities,

## REDCAP Realignment -The SECDEF's BRACC Recom

lify remelaing equipment will be disposed of paired test activities and necessary support equipment be relocated to the Air Force Flight Test Center (AFFTC) ablish the Fleel-Time Digitally Controlled Arm

utify at an itselfation with a Stajor Pange and by Sace (MPTPS) open at surge. Projected work-

ed one-time cost to im

is recommendation could from of 5 johs (3 dinext johs 6) dinext johs 6) period in Erie County, see that 8.1 percent of

### REDCAP Realignment - The TESTER's Perspective

### **ASSERTION**

Projected workload for REDCAP is only 10% of its available capacity.

### **FACT**

- REDCAP is being utilized at over 100% capacity. Current usage is 12/hours/day, 5 days/week.
- Projected workload of REDCAP is underrepresented.
- Projected Workload was artificially defined as 72% of the FY92 & 93 average.
- FY92 & 93 were before Redcap Upgrades
- Utilization in 94 and 95 increased by 400%
- Anticipated Linking will increase workload

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Rest-Time Digitally Centrolled Analyzer Processor scrivity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, Cellfornia.

Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's espablities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFS) open air range. Projected work-load for REDCAP is only 10 percent of its available aspecity. AFFIC has departly sufficient to absorb REDCAP's workload. REDCAP's hasto hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

### Return on Investment:

The total estimated ene-time sout to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are million with a return on investment aspected in one year. The set present value of the costs and savings over 20 years is a savings of \$1.0 million.

### Impects:

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 8 jobs (3 direct jobs and 2 indirect jobs) over the 1606-2001 period in Eric County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

## CALSPAN E

FALLACIES ON UTILIZATION

			1	
TEST	ELAPSED	SIMULATOR PREP TES	TEST	REPORT & ANALYSIS
REDCAP/EMTE/AFEWES LINKAGE	120	9	14	42
REDCAP EF111 TEST	167	96	52	34
PMTC NOISE QUALITY	20	83	τυ	14
ESD TEST PROGRAM	183	48	10	75
WARLOCK TEST PROGRAM	138	80	83	<b>78</b>
B-2 M&S TESTING	300	<b>104</b>	09	104
TACTICAL A/C DECOY TEST	75	<b>58</b>	7	<b>5</b> 6
MLATI	210	120	21	7
AVERAGE	155	71	21	41
ALL UNITS ARE IN DAYS		NIS	SIMULATOR USAGE	

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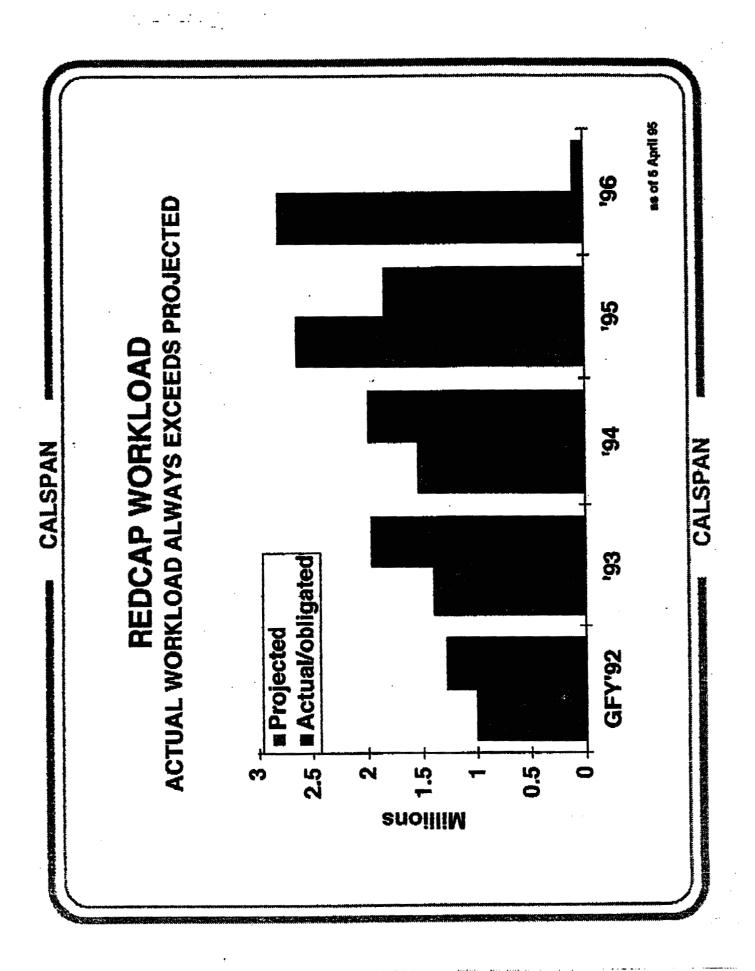
TEST TIME IS 15% OF SIMULATOR USAGE TIME

**TYPICAL TEST PROGRAM TIMELINES** 

PREPARATION
TESTING
ANALYSIS
WEEKS OR MONTHS

CALSPAN

. 009



IN A DECLINING DEFENSE ENVIRONMENT, REDCAP
ACTIVITY IS INCREASING BECAUSE THE ELECTRONIC
COMBAT COMMUNITY MUST FIND MORE
ECONOMICAL METHODS OF TESTING

FLIGHT TESTING ON OPEN AIR RANGES
TYPICALLY COSTS 10 TO 20 TIMES AS MUCH AS
REDCAP TESTING

FLIGHT TESTING CANNOT ANSWER THE QUESTION OF HOW A SYSTEM WILL PERFORM AGAINST A SPECIFIC COUNTRY

CALSPAN

AGE . 011

### REDCAP Realignment -The TESTER's Perspective

### **ASSERTION**

AFFTC has capacity sufficient to absorb REDCAP's workload.

### **FACT**

- # AFFTC has no space to absorb this facility. AFFTC is currently modifying their MILCON to the ECITF to house REDCAP based on BRACC recommendations.
- Estimated additional MILCON costs are \$6-7.8M for REDCAP alone.
- This does not include the additional people (with up to 25 years experience in IADS testing) needed to operate (and maintain) the facility. This also assumes workload estimates are accurate.

### REDCAP Realignment The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Rest-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffelo, New York. Required test scrivities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, Celliornia. Any remaining equipment will be disposed of.

### Juntifications

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Hejor Pange and Test Facility Base (MRTFB) open air range. Projected work-load for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to sheorb REDCAP's workload. REDCAP's back hardware-in-the-loop infrastructure is duplicated at offer Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

### Return on Investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The set of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The set present value of the costs and savings over 20 years is a savings of \$11.0 million.

### impacta:

Assuming no economic receivery, this recommendation could result in a maximum potential reduction of 5 jobs (2 direct jobs and 2 indirect jobs) over the 1995-2001 period in Eric County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

## REDCAP Realignment - The TESTER's Perspective

## ASSERTION

REDCAP's basic Hardware-In-The-Loop infrastructure is duplicated at other Air Force T&E Facilities.

### ACT

REDCAP has the <u>only</u> modern operational Threat Integrated Air Defense System (IADS) simulation.

There is no other place to test against the IADS. Not models, not ranges.

### REDCAP Resignment -The SECDEF's BRACC Recommendations

Hecommentation:
Dissentables the Real-Time Digitally Controlled Analyzer
Processor activity (REDCAP) at Buthle, New York.
Required but activities and recessory support equipment will be relocated to the Ar Force Flight Test Center (AFFIC)

### netifications

Any remaining equipment will be disposed of

The Test and Evaluation John Crose-Service Group (JCSG) recommended that REDCAP's capabilities be refociated to an exiciling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steeling steelings steelings steelings steelings steelings to steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings steelings

### rn on Investment

The total enthretad one-thre cost to implement this recommendation is \$1.7 million. The net of all costs and earlings during the implementation period is a savings of \$1.0 million. Arrual recurring sevings after implementation are \$0.9 million with a return on investment expected in one year. The resi present value of the costs and eavings over 20 years is a servings of \$11.9 million.

### 4

Assuming no scononis receivery, this reconversabilition could vesit in a maximum potential reduction of 6 jobs (2 direct job and 2 included jobs jover the 1996-2007) period in Eris County, and 2 included jobs jover the 1996-2007 period in Eris County, which is less that (4.1 percent of reconomic area amployment. This section will have minimal anytho amendal Ampact.

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## The TESTER's Perspective REDCAP Realignment -

## ASSERTION

This action achieves significant cost savings and workload consolidation.

### **FACT**

This action incurs significant COSTS as demonstrated people with unique experience related to IADS would in the ROI Analysis which follows in subsequent slides. No workload consolidation is possible as have to be added to staff REDCAP.

## REDCAP Resignment -The SECDEP's BRACC Recommendations

will be relocated to the Air Force Flight Test Center (AFFTC) Any remelaing equipment will be disposed of.

at other Air Force TBE tacillies. This action achieves significal load for REDCAP is only 18 percent of its available capacity existing teathy at an installation with a Major Range and oost eavings and worktoed consolidation The Test and Evaluation Joint Gros recommended that REDCAP's cal

savings during the implementation period is a savings of \$1.5 The net present value of the costs and envings over 20 years 10.9 million wills a return on investment expected in one you recommendation is \$1,7 million. The net of all costs and is a savings of \$11.0 million.

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### **REDCAP Realignment -**The TESTER's Perspective

### **ASSERTION**

The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### FACT

The net present value of the costs and savings over 20 years is a COST of \$1.3M. If MILCON costs are included 9.1M The Air Force failed to account for the following costs at Edwards AFB, CA:

Electricity -\$290K Vendor Maint & Mat 140K Manpower

Net present value of savings (\$0.9M/yr) over 20 years is: \$8.5M Net present value of these costs (above) over 20 years is: -3.9M Implementation Period Costs -5.9M Net present value of COST 1.3M

**Additional MILCON costs** 7.8M 9.1M **Total Net Present COST** 

### REDCAP Resignment -The SECDEF's BRACC Recommendations

### Recommendation:

Dissetablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buildo, New York. Required tout activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Any remaining equipment will be disposed of.

### Justification:

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an activiting facility at an installation with a Major Range and Teet Facility Base (NERTFB) open air sange. Projected workload for REDCAP is only 10 persont of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's besit hardware-in-the-loop intrastructure is duplicated at other Air Force T&E Inc#Rise. This action achieves significant cost savings and workload consolidation.

### Return on investment:

The total collimated one-lines cost to implement this recommendation is \$1.7 million. The net of all costs and eavings during the implementation period is a savings of \$1.9 million. Annual recurring sevings after implementation are \$9.5 million with a return on investment expected in one year. The not present value of the cools and sevings over 26 years to a servings of \$11.0 million.

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 Jobe (5 direct jobe and 2 Indirect joint) over the 1998-2001 period its Erie County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **REDCAP Realignment -**The TESTER's Perspective

### **ASSERTION**

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less that 0.1 percent of economic area employment.

### FACT

Currently, REDCAP employs 75 professionals at Caispan (50 direct, 25 indirect); if moved, all of these jobs would disappear. The indirect economic impact on Erie County, New York is unknown.

### REDCAP Regionment -The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Resi-Time Dististly Controlled Analyzer Processor activity (REDCAP) 41 Buffalo, New York, Required test activities and recessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Arry remaining equipment will be disposed of.

The Test and Evaluation Joint Cross-Berrice Group (JCSG) recommended that REDCAP's espebilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (NRTFB) open air range. Projected workfond for REDCAP is only 10 percent of its evaluate capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic herdrane in the loop infrastructure is duplicated at other Air Force T&E feofities. This action echieves significant cost sayings and workload consolidation,

### Return on Investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The not of all coats and eavings during the implementation period is a sayings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net precent value of the coats and savings over 20 years. is a sevinge of \$11.0 million.

### Impacte:

Assuming no economic recovery, this recommendation could result in a meximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobel over the 1986-2001 period in Erie County. New York accommic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### **REDCAP Realignment -**The TESTER's Perspective

### **ASSERTION**

This action will have minimal environmental impact.

### **FACT**

This action will have the following environmental impacts:

- 1. An additional 747,000 kwh of electricity will have to be generated and transmitted to cool REDCAP (at Edwards AFB) above that required in Buffalo, New York because of desert temperatures.
- 2. A facility to house REDCAP will need to be constructed at Edwards AFB within the 100 year floodplain (according to MILCON documents for the ECITF). Note, to our knowledge, there is no additional environment impact statement being completed for the additional MILCON work being unilaterally added to house REDCAP and AFEWES prior to BRACC recommendations.

### **REDCAP Resignment -**The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) el Edwards AFB, California. Any remaining equipment will be disposed at.

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E fedittles. This action achieves significant cost savings and workload consulidation.

### **Return on Investment:**

The total setimated one-lime cost to implement this recommendation is \$1.7 million. The net of all costs and 6,1\$ to agritude a st boined troffstnemelqmi eff gnilub agrifuse million. Annual recurring savings after implementation are \$0.5 million with a return on investment expected in one year. The not present value of the costs and envings over 20 years ie a eavinge of \$11.0 million.

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 6 jobs (3 direct jobs and 2 indirect jobs) ever the 1906-2001 period in Erfe County, New York economic area, which is less that 0.7 percent of economic area employment. This action will have minimal environmental impact.

## The TESTER's Perspective REDCAP Realignment -

## CONCLUSION

- Its REDCAP truly a "base, camp, post, station, yard, center, homeport,etc."?
- REDCAP's mission is of vital importance to national defense
  - REDCAP is unique there is no other way to test the modern weapons systems against these modern threats
- Profit motivated corporation vs. government operator REDCAP cannot be operated in a more efficient manner:
  - No cost for rent, utilities, guard force
- No cost for support of surge requirements
  - Location is more accessible to users
- The cost to move REDCAP far exceeds any "savings" from closing
- savings are nil
- move costs exceed \$13.M
- Any other facility that needs a threat IADS can be linked to REDCAP using standard Distributed Interactive Simulation Protocols

## The SECDEF's BRACC R

Peruled best activities and recessary support equipment with be relocated to the Air Force Fight Test Center (AFFTC) M Edwards AFB, California.

Any ramelishing equipment will be disposed of

it other Air Ferce Tall inclines. This action eats poet sevings and workload consolidation. AFFIC has capacity sufficient to absorb | REDCAP's basis hardware-fit-lite-loop and

JO.5 million with a return on investment expected in one year. The net precent value of the costs and eavings over 20 years

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# Realignment REDCAP

# THE FACTS

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### REDCAP Realignment - The TESTER's Perspective

### **ASSERTION**

The total estimated one-time cost to implement this recommendation is \$1.7 million.

### **FACT**

The costs to move REDCAP are as follows:

Pack/ship/Instati and make operational at Edwards \$6.5M
Restore the existing REDCAP facility area + \$1.3M
Total cost to move REDCAP \$7.8M
Cost to build an area to house REDCAP \$6.0-7.8M
Total cost to move & house \$13.8-\$15.6M

### REDCAP Realignment The SECDEP's BRACC Recommendations

### Recommendation:

Discription the Fiest-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffelo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

Any remaining equipment will be disposed of.

### Justification

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 19 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic furdware-in-the-loop infrastructure is duplicated at other Air Force Title facilities. This action achieves significant cost savings and workload consolidation.

### Return on investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and eavings during the implementation period is a savings of \$1.8 million. Annual recurring savings after implementation are \$1.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### Impacte

Assuming no economic recovery, this recommendation could result in a maximum petential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Eric County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

### REDCAP Realignment -The TESTER's Perspective

### **ASSERTION**

The net of all costs and savings during the implementation period is a savings of \$1.9 million.

### **FACT**

The net of all costs and all savings during the implementation period is a net <u>COST</u> of \$5.9M. The Air Force falled to account for electrical costs (3,380 Mwh/yr), computer maintenance costs, hardware materials costs, and Manpower costs.

### REDCAP Realignment-The SECDEF's BRACC Recommendations

### Recommendation:

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buttalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California.

Any remaining equipment will be disposed of.

### Juntification

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of Re systlable capacity. AFFTC that capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E teolities. This action achieves eignificant cost savings and workload consolidation.

DBCRC

### Return on Investment:

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and envirage during the implementation period is a savings of \$1.9 million. A smust recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### Immode

Assuming no economic recovery, this recommendation could result in a meximum potential reduction of 5 jobs (8 direct jobs and 2 indirect jobs) ever the 1986-2001 period in Eric County, New York economic area, which is less that 0.1 percent of economic area employment. This action will have minimal environmental impact.

## The TESTER's Perspective REDCAP Realignment -

## ASSERTION

Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year.

### FACT

Current cost/yr is \$0.9M.

it includes:

140K of Vendor Maintenance 7600 Hours of labor

If moved SAME SAME 40 Operators

rent, utilities (~3,380 Mwh power),

Guard Force, etc..

Personnel for surge capacity

Does not include:

12 Engineers

Thus, the 0.9 Million in costs will still exist and there will be additional expenses.

The SECDEF's BRACC Recommendations REDCAP Resignment

Required test activities and representy support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Dissemblish the Resi-Time Digitally Centralied Analy Processor sotivity (REDCAP) at Ballale, New York. Any remeining equipment will be disposed of

at other Air Force Tibili facilities. This action actioves algoritical of ecommended that REDCAP's capabilities be relocated to an The Teet and Evaluation Joint Cross-Service Group (JCSG) IFFTC has capacity sufficient to absorb REDCAP's worklo Test Facility Base (MRTFS) open air range. Proje foed for REDCAP to enty 10 percent of its availat REDCAP's basic hard

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### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE	CORRESPONDENCE	TRACKING SYSTEM	(ECTS) #	950410-7	

FROM: FURD, HAROLD				TO: DIXON					
TITLE REP. (TW)				TITLE: CHAIRMAN					
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HAROLD E. FORD 9TH DISTRICT, TENNESSEE

COMMITTEES: WAYS AND MEANS SUBCOMMITTEE ON HUMAN RESOURCES SUBCOMMITTEE ON OVERSIGHT



### Congress of the United States House of Representatives

Washington, **BC** 20515-4209

FAX TRANSMITTAL SHEET

DATE:	4-4-95	
TO:	Jim Schufreider	
FROM:	CONGRES	- SSMAN HAROLD FORD
	CAROL CARR	SHANTEL CLARK
	KAREN FRANKLIN	JAMES HARRELL
	_ SCOTT KEEFER	KIM MCAFEE
	MARK SCHUERMANN	
COMMENT if Com Thanks	rs: Jim, Conz. missiones Cox & C	Ford arts specifically ornella would visit DOMT.
	PAGES NOT INCLUDING	THE COVER SHEET
PLEASE CA	ALL (202) 225-3265 WITH QU	JESTIONS OR PROBLEMS.

2211 RAYBURN HOUSE OFFICE BUILDING WABHINGTON, DC 20515-4209 (202) 226-3265

167 NORTH MAIN STREET FEDERAL OFFICE BUILDING, SUITE 369 MEMPHIS, TN 38103 (901) 644-4131

COMMITTEES: WAYS AND MEANS

SUBCOMMITTEE ON HUMAN RESOURCES



# Congress of the United States

House of Representatives Washington, DC 20515-4209 OFFICES:

2111 RAYBURN HOUSE OFFICE BUILDING WASHINGTON, DC 20515-4209 (202) 225-3265 FAX (202) 225-9215

167 North Main Street Federal Office Building, Suite 369 Memphis, TN 38103 (901) 544–4131 Fax: (901) 544–4329

April 7, 1995

Planse rator to this number when recogning 450410-7

The Honorable Alan Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, VA 22209

Dear Mr. Chairman:

This letter is in further reference to deliberations on the recommended closure of the Defense Distribution Depot Memphis (DDMT).

As you know, Commissioner Lee Kling visited DDMT on March 24, 1995. At that time, the Memphis community thoroughly briefed Commissioner Kling and key staff on DDMT's vital logistics mission and the flaws in the Defense Logistics Agency's closure justification. I believe that Commissioner Kling's site visit to Memphis was extremely informative and would greatly appreciate it if other members of the Commission would visit the installation.

We believe the DLA did not give adequate weight to DDMT's exceptional transportation infrastructure, and superior throughput capacity. Its past performance in diverse missions with critical joint service operations are also important factors that should be closely examined by the Commission. I believe an additional site visit would provide them with the opportunity to observe the major contribution DDMT makes to the Department of Defense.

I appreciate the prompt assistance the Commission has given me during this process. If you have any questions or need further information.

Sincerely,

HAROLD FORD
Member of Congress

/ hueld Fred



#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 Pleass refer to this number ARLINGTON, VA 22209 703-696-0504

ALAN J. DIXON, CHAIRMAN

April 14, 1995

COMMISSIONERS: AL CORNELLA REBECCA COX GEN J. B. DAVIS, USAF (RET) S. LEE KLING RADM BENJAMIN F. MONTOYA, USN (RET) MG JOSUE ROBLES, JR., USA (RET) WENDI LOUISE STEELE

The Honorable Harold E. Ford United States House of Representatives Washington, D.C. 20515

Dear Representative Ford:

Thank you for your letter requesting additional visits to the Defense Distribution Depot Memphis (DDMT) by Commissioners of the Defense Base Closure and Realignment Commission. I certainly understand your interest in the base closure and realignment process and welcome your comments.

As you can appreciate, Commissioners have a large number of bases to visit in a short period of time. Your request to have additional Commissioners visit DDMT will be given every consideration, but it will depend on the schedules and availability of Commissioners.

Of course, at any time during the process you and the Memphis community are welcome to meet with Commissioners or Commission staff to present any new information on the proposed closure of DDMT. All information presented to the Commission receives the same careful review and analysis. In addition, the Commission will be holding hearings in Washington, DC on June 12-13 at which Members of Congress will be invited to present testimony to the Commission.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you feel I may be of service.

Sincerely.

# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950410-8

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ARGEO PAUL CELLUCCI

#### THE COMMONWEALTH OF MASSACHUSETTS

#### **EXECUTIVE DEPARTMENT**

STATE HOUSE • BOSTON 02133

(617) 727-3600

Please rafer to this number when responding 450410-8

April 6, 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Dear Chairman Dixon:

As you know, on March 1, Secretary Perry recommended that Hanscom Air Force Base be expanded. In addition, documents released as part of the base closure process indicate that the Defense Department considered a number of cross-service options to expand Hanscom; regrettably, however, most of these scenarios were rejected due to prohibitive military construction costs.

The citizens of the Commonwealth of Massachusetts are committed to the preservation and enhancement of Hanscom; thus, on February 9, I signed into law state bonding authority for \$100 million in capital improvements to accommodate an enhancement or expansion of Hanscom as a result of the 1995 BRAC process. This offer presents a win-win situation for the federal government and Massachusetts. For the Defense Department, state offsets of military construction costs will increase the cost savings associated with base closures. Moreover, strengthening Hanscom will contribute significantly to development in the high-technology sectors that are driving the Commonwealth's economic growth.

Attached are cost estimates for space and infrastructure improvements at Hanscom that could be funded by the state, enabling the BRAC to expand Hanscom markedly at a very low cost. Under Massachusetts law, I have the authority to fund these improvements, and I am prepared to do so without delay.

Thank you for your consideration. If you have any questions, please do not hesitate to contact me, or have a staff member contact Bill Smith at (617) 727-3206.

Sincerely,

William F. Weld

Poin well

Attachments

#### THE COMMONWEALTH OF MASSACHUSETTS

In the Year One Thousand Nine Hundred and Ninety-two

AN ACT RELATIVE TO STIMULATING EMPLOYMENT AND ENCOURAGING THE SITING OF CERTAIN FEDERAL FACILITIES IN THE COMMONWEALTH.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the seme, as follows:

SECTION 1. The general court hereby finds that:

- (1) It is an important function of government to increase opportunities for gainful employment and improve living conditions, assist in stimulating and promoting a balanced and productive economy and otherwise to improve the prosperity, health and general welfare of the inhabitants of the commonwealth.
- (2) The lack of gainful employment in the commonwealth puts additional pressure on the state's welfare programs, increases the cost of unemployment compensation to the existing enterprises of the commonwealth and leaves many of the citizens of the commonwealth without health insurance.
- (3) Therefore, it is in the best public interest of the commonwealth to promote the prosperity and general welfare of all citizens by taking all necessary and reasonable measures to make attractive and advantageous locations and facilities for major federal agencies and operations available to the federal government under the terms and conditions which are required by such federal agencies and are competitive with those offered by other states, including office space and facilities without cost to said agencies.
- (4) The advantages of this program to the general public would include a significant increase in the gainful employment of the citizens; a decrease in welfare and unemployment compensation costs; and increase in the number of citizens covered by employment-related health insurance; a significant increase in economic activity; and an increase in the tax base of the commonwealth.
- (5) It is therefore expressly declared that the provision of this act constitute a needed program in the public interest and serve a necessary and valid public purpose for which public money may be expended or invested.

SECTION 1A. To provide for certain activities and projects, the sums set forth in section two are hereby appropriated from the General Fund unless specifically designated otherwise in the items for the several purposes and subject to the conditions therein, subject to the provisions of law regulating the disbursement of public funds and the conditions pertaining to appropriations specified herein for the fiscal year nineteen hundred and ninety-three.

SECTION 2.

1599-8000 For capital projects for the establishment of a United States Department of Defense Financing and Accounting Service Facility in the town of Southbridge and the commonwealth's expenses in carrying out the provisions of this act including without limitation the acquisition of the selected site and all necessary facilities required to meet the Department of Defense Finance and Accounting Services requirements, planning and studies, the preparation of plans and specifications, any construction, reconstruction, improvement, renovation, enlargement, expansion, remodeling, alteration, repair and furnishings and equipment or build-out undertaken pursuant to the provisions of this act, and any administrative costs associated therewith either at the time of acquisition of the site or subsequent thereto; provided, that no funds shall be expended from this item prior to the recommendation of the Defense Base Closure and Realignment Commission to establish said facility in Southbridge and approval of said recommendation by the United States Congress: provided further, that funds from this item in an amount not to exceed one hundred thousand dollars shall be expended pursuant to section five of this act; and provided further, that the executive office of administration and finance in coordination with the executive office of economic affairs shall submit a

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SECTION 3. As used in this act the following terms shall, unless otherwise required, have the following meanings:

"Commissioner", the commissioner of the division of capital planning and operations;

"Selected Site", the site selected by the United States Department of Defense for its Defense Finance and Accounting Services in the town of Southbridge, as the same may be subsequently changed, expanded, reduced or otherwise altered or any replacement or alternative site chosen.

SECTION 4. (a) Upon notification by the United States Department of Defense to the town of Southbridge, that Southbridge has been selected by the United States Department of Defense as a site for its Defense Finance and Accounting Services facilities and such site has been so identified as part of the United States Secretary of Defense's recommendation to the United States Defense Base Closure and Realignment Commission and approval of said recommendation by the United States Congress, the commissioner is authorized, consistent with the provisions of this act, to take any and all necessary actions to acquire, procure, operate and maintain real property and facilities, including without limitation any associated appurtenances or improvements constructed thereon, necessary to satisfy the Defense Finance and Accounting Services requirements.

- (b) The commissioner is further authorized to acquire the selected site together with its associated appurtenances and improvements through purchase, lease for a period not to exceed thirty years, lease for a period not to exceed thirty years with an option to purchase, the exercise of the power of eminent domain in accordance with the provisions of chapter seventy-nine or eighty A of the General Laws or any other procedure now or hereinafter provided by law, or otherwise.
- (c) The commissioner is further authorized to employ alternative methods of procurement relative to the design, demolition, construction, reconstruction, improvement, renovation, enlargement, expansion, remodeling, repair or build-out of any and all facilities, as may be useful or necessary from time

to time on the selected site to satisfy the requirements of the Defense Finance and Accounting Services, including without limitation, turnkey, design-build, lease, lease purchase or utilization of modular buildings.

- (d) At least thirty days prior to utilizing a method of procurement pursuant to subsection (c) not otherwise authorized by chapter seven, or section seven E of chapter twenty-nine of the General Laws, the commissioner shall submit to the general court a report, in writing, which specifies the reasons for determining that such recommended alternative is useful or necessary.
- (e) In the event the commissioner determines to procure the selected site through a purchase, the purchase price shall not be greater than the fair market value as determined and agreed upon by an appraiser selected by the division of capital planning and operations and an appraiser selected by the owner of the selected site. In the event the appraisers so selected are unable to agree upon the fair market value, they may jointly select a third appraiser, whose appraisal costs shall be equally borne by the owner and said division, who shall determine the fair market value for purposes of this section and so advise the commissioner. Each appraiser selected pursuant to this section shall be a state-licensed real estate appraiser as defined in section one hundred and seventy-three of chapter one hundred and twelve of the General Laws. Nothing contained herein shall affect or limit in any way the right of the commissioner to exercise the right of eminent domain in accordance with chapter seventy-nine or eighty A of the General Laws and this act.
- (f) The commissioner is hereby further authorized to take any and all steps necessary to operate, manage or maintain or contract with third parties for the management, maintenance and operation of the selected site and facilities. Any contract for such services shall not be for a term greater than ten years.
- (g) Any contract entered into pursuant to subsection (f) shall be subject to annual appropriations by the general court; provided, however, that nothing contained herein shall prohibit, subject to appropriation, the use of any funds in excess of the capital reserve requirements, as provided in the Federal Facilities Reserve Fund established by section two X of chapter twenty-nine of the General Laws, as inserted by section eight of this act, for purposes of subsection (f).

SECTION 5. Notwithstanding the provisions of subsection (a) of section 4, nothing contained herein shall prohibit the division of capital planning and

operations from expending funds for planning and other administrative costs related to the purposes of this act prior to the notification of the United States Department of Defense to the town of Southbridge that it has been selected by the United States Department of Defense as a site for its Defense Financing and Accounting Services facilities. Amounts expended pursuant to said section shall-be reimbursed from funds available pursuant to section two of this act and pursuant to schedules submitted to the house and senate ways and means committees.

SECTION 6. The commissioner is further authorized, subject to the written approval of the secretary of administration and finance, to lease to the Department of Defense, the General Services Administration or other agency of the United States Government, the selected site and any facilities, including without limitation, any associated improvements or appurtenances constructed thereon existing or subsequently acquired or procured pursuant to this act, for a term not to exceed thirty years and on such terms and conditions and for such consideration, if any, which he deems appropriate. Upon the expiration of any lease entered into hereunder, the commissioner shall have the authority to dispose of the selected site and any facilities, subject only to the procedures required by sections forty E to forty J, inclusive of chapter seven of the General Laws.

SECTION 7. The acquisition, procurement, construction, reconstruction, improvement, renovation, enlargement, expansion, remodeling, alteration, repair, build-out, development, financing, management, maintenance, operation or leasing of all or any portion of the selected site and its associated appurtenances and improvements for occupancy or use by the Department of Defense Finance and Accounting Services and any contract for construction and design or other consulting services for or relating to the construction, reconstruction, improvement, renovation, development, financing, management, maintenance, operation or leasing of all or any portion of the selected site and its associated appurtenances and improvements for the site and its facilities shall be exempt from the provisions of section thirty-eight  $A_2^1$  to thirty-eight O, inclusive of chapter seven of the General Laws, section forty-four A to fortyfour J, inclusive of chapter one hundred and forty-nine of the General Laws and section thirty-nine M of chapter thirty of the General Laws or any other special or general law or rule or regulation providing for the advertising or bidding of construction, development, financing, management, leasing or improvements to or the acquisition of or disposition of interest in real or personal property.

SECTION 8. Chapter 29 of the General Laws is hereby amended by inserting after section 2W, inserted by section 4 of chapter 203 of the acts of 1992, the following section:-

Section 2X. There is hereby established upon the books of the commonwealth a separate fund to be known as the Federal Facilities Reserve Fund. There shall be credited to such fund all revenues resulting from the development leasing, operation, granting of concessions or other use of the selected site and its facilities or agreements related thereto including, without limitation, grants, fees, compensation, payments or revenues of any kind from any agency of the federal government or any other governmental entity.

Amounts credited to such fund shall be available, subject to appropriation, for planning and studies, acquisition of land and buildings and interest therein, the preparation of plans and specifications, the development, construction, reconstruction, improvement, renovation, enlargement, expansion, remodeling, build-out, repair, furnishings and equipment, or management, operation or maintenance of the selected site and its facilities and any administration costs associated therewith; provided, however, that said funds shall not be used for management, operation or maintenance unless the commissioner determines that adequate reserves necessary to meet the foreseeable capital needs of the selected site and its facilities will be available in the fund despite such use.

SECTION 9. If final approval by the United States Congress of the Defense Base Closure and Realignment Commission's recommendation to locate said Finance and Accounting Services Facility in the town of Southbridge has not been received as of June thirtieth, nineteen hundred and ninety-four this act shall expire.

SECTION 10. This act shall take effect upon its passage.

House of Representatives, December 23, 1992.

Passed to be enacted,

Speaker.

In Senate, December 23, 1992.

Passed to be enacted,

, President.

H 6333 29 December, 1992.

Approved,
jat four o'clock and — minutes, P. M.

W. WramF. Weld

Governor.

#### THE COMMONVEALTH OF MASSACHUSETTS

In the Year One Thousand Mine Rundred and Minety-five

AH ACT RELATIVE TO STIMULATING EMPLOYMENT AND ENCOURAGING THE SITING OF CERTAIN FEDERAL PACILITIES IN THE COMMONWEALTH.

Whereas, The deferred operation of this act would tend to defeat its purpose, which is to immediately encourage the siting of certain federal facilities in the commonwealth, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.\_\_

Be it enacted by the Sanate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1. Clause (4) of section 1 of chapter 300 of the acts of 1992 is hereby amended by inserting after the word "activity", in line 5, the following words:- ; the preservation and enhancement of the commonwealth's hightech economic base.

SECTION 2. Said chapter 300 is hereby further smended by striking out section 1A, as appearing in section 1 of chapter 366 of the acts of 1992, and inserting in place thereof the following section:-

Section 1A. To provide for the projects and expenditures provided for in this act, the secretary of administration and finance is hereby authorized to spend the sum set forth in section two for the several purposes of this act, subject to the conditions specified herein and subject to the provisions of law regulating the disbursement of public funds and the approval thereof.

SECTION 3. Item 1599-8000 of section 2 of said chapter 300 is hereby amended by inserting after the word "Southbridge", in line 3, the following words:- or for capital projects to enhance or expand other United States Department of Defense facilities in the commonwealth.

SECTION 4. Said item 1599-8000 of said section 2 of said chapter 300 is hereby further amended by inserting after the word "requirements", in line 7, the following words:- , or other Department of Defense requirements.

SECTION 5. Said item 1599-8000 of said section 2 of said chapter 200 is hereby further amended by inserting after the word "Southbridge", in line 16, the following words:- or enhance or expand other Department of Defense facilities in the commonwealth.

SECTION 6. Section 3 of said chapter 300 is hereby amended by inserting after the word "Southbridge", in line 6, the following words:-, or any United States Department of Defense facilities in the commonwealth selected for enhancement or expansion as the result of the nineteen hundred and ninety-five base closure and realignment process.

SECTION 7. Said section 3 of said chapter 300 is hereby further amended by inserting after the word "chosen", in line 8, the following words: including any land or buildings, or interest therein, necessary to carry out the purposes of this act.

SECTION 8. Section 4 of said chapter 300 is hereby amended by inserting after the word "facilities", in line 4, the following words: or upon notification by the United States Department of Defense to the base commander or facility administrator of a Department of Defense facility that the facility has been selected for enhancement or expansion as the result of the nineteen hundred and ninety-five base closure and realignment process.

SECTION 9. Said section 4 of said chapter 300 is hereby further amended by inserting after the word "requirements", in line 11, the following words:- or other United States Department of Defense requirements.

SECTION 10. Said section 4 of said chapter 300 is hereby further amended by inserting after the word "Services", in line 23, the following words:- or other United States Department of Defense requirements.

SECTION 11. Section 5 of said chapter 300 is hereby amended by inserting after the word "facilities", in line 7, the following words: - or prior to the notification by the United States Department of Defense that facilities in the commonwealth have been selected for enhancement or expansion.

SECTION 12. Section 6 of said chapter 300 is hereby amended by inserting after the word "Government", in line 4, the following words:-, or to any United States Department of Defense contractor performing work for a Department of Defense facility.

SECTION 13. Section 7 of said chapter 300 is hereby amended by inserting after the word "Services", in line 6, the following words:—, the Department of Defense facilities that have been selected for enhancement or expansion, or a Department of Defense contractor performing work for a Department of Defense facility that has been selected for enhancement or expansion.

SECTION 14. Said chapter 300 is hereby further amended by striking one sections 8A and 8B, inserted by section 2 of chapter 386 of the acts of 1992, and inserting in place thereof the following two sections:-

TO

Section 8A. To meet the expenditures necessary in carrying out the provisions of this act, the state treasurer shall, upon the request of the governot, issue and sell bonds of the commonwealth, in an amount to be specified by the governor from time to time, but not exceeding, in the aggregate, the sum of one hundred million dollars. Said bonds shall only be issued and sold after final approval by the United States Congress of the recommendation of the Department of Defense to locate said Finance and Accounting Services Facility in the town of Southbridge or after final approval by the United States Congress of a recommendation from the United States Defense Base Closure and Realignment Commission to enhance or expand other United States Department of Defense facilities in the commonwealth. All bonds issued by the commonwealth, as aforesaid, shall be designated on their face, Rederal Facilities Enhancement Act of 1995, and shall be issued for such maximum term of years, not exceeding thirty years, as the governor may recommend to the general court pursuant to Section 3 of Article LXII of the Amendments to the Constitution of the Commonwealth; provided, however, that all such bonds shall be payable not later than December thirty-First, two thousand and thirty. Notwithstanding any other provision of this act, bonds, and the interest thereon, issued under the authority of this section shall be general obligations of the commonwealth.

Section 8B. The state treasurer may borrow from time to time on the credit of the commonwealth such sums of money as may be necessary for the purposes of meeting payments as authorized by this act and may issue and renew from time to time notes of the commonwealth therefor, bearing interest payable at such time and at such rates as shall be fixed by the state treasurer. Such notes shall be issued and may be renewed one or more times for such term, not exceeding one year, as the governor may recommend to the general court in accordance with Section 3 of Article LXII of the Amendments to the Constitution of the Commonwealth, but the final maturities of such notes, whether original or renewal; shall not be later than June thirtieth, two thousand and seven. Notwithstanding any other provision of this act, notes and interest thereon issued under the authority of this act shall be general obligations of the commonwealth.

SECTION 15. Section 9 of said chapter 300 is hereby amended by inserting after the word "Bouthbridge", in line 3, the following words:- or to enhance or expand other United States Department of Defense facilities in the commonwealth.

SECTION 16. Said section 9 of said chapter 300 is hereby further amended by striking out, in line 4, the word "ninety-four" and inserting in place thereof the following word: - minety-six.

SECTION 17. Nothing in this act shall be construed to preclude the town of Southbridge from accessing funds from the proceeds of any bonds issued pursuant to this act.

House of Representatives, February 9 , 1995.

Preamble adopted,

House of Representatives, February 9 , 1995.

Bill passed to be enacted,

In Senate, February 9, 1995.

Bill passed to be enacted,

9 February, 1995.

Approved,

at five o'clock and 35 minutes, P. M.

W. Wramf. Weld

# Hanscom Air Force Base

**Expansion Capacity** 

prepared for:

William F. Weld Governor

Gloria Larson, Secretary
Executive Office of Economic Affairs

Lark Jurev Palermo, *Commissioner*Division of Capital Planning and Operations

April 6, 1995

#### HANSCOM AIR FORCE BASE

Expansion Capacity
April 1995

# Summary: Hanscom Air Force Base has the capacity to support major expansion

After a visit to Hanscom Air Force Base by a team from the Division of Capital Planning and Operations (DCPO), it is clear that the base possesses the infrastructure to receive, without difficulty, the additional personnel recommended by the Secretary of Defense on March 1.

The Commonwealth of Massachusetts possesses bonding authority of up to \$100 million for capital improvements at Hanscom and stands ready to offset whatever modest costs are associated with Secretary Perry's recommendations.

But the DCPO team also concluded that the Hanscom Air Force Base has the capacity to support an even greater expansion. With the state's assistance, the base will have the ability to absorb 3,000 or more additional personnel with no disruption to existing operations.

#### Hanscom Air Force Base

Hanscom, located in Bedford, and within a 15 mile radius of downtown Boston, consists of over 800 acres and contains over 3,500,000 SF of built space dedicated to the development of electronic systems technology.

Located on Rt. 128, "America's Technology Highway", Hanscom is ideally located to benefit from a well-established network of private sector defense-related research organizations. It offers the following:

- Existing built space available which can be readily adapted to meet a full range of uses
- Tracts of undeveloped land available for new construction
- Infrastructure in-place sufficient to support substantial growth
- Direct vehicular access to I-95/Rt. 128
- Direct air access to Hanscom Field on site

# Up to 470,000 SF of usable space can be made available to support base consolidation at Hanscom

The Massachusetts Division of Capital Planning and Operations (DCPO) has reviewed the existing available space and agrees that it can be renovated cost effectively by the Air Force to meet the various space requirements of the BRAC.

- Up to 370,000 sf available within existing buildings, readily adaptable to a variety of defense related uses.
- The Commonwealth is committed to providing an additional 150,000 SF or more in new construction to augment existing space to help meet the full needs of the BRAC and the Department of Defense.

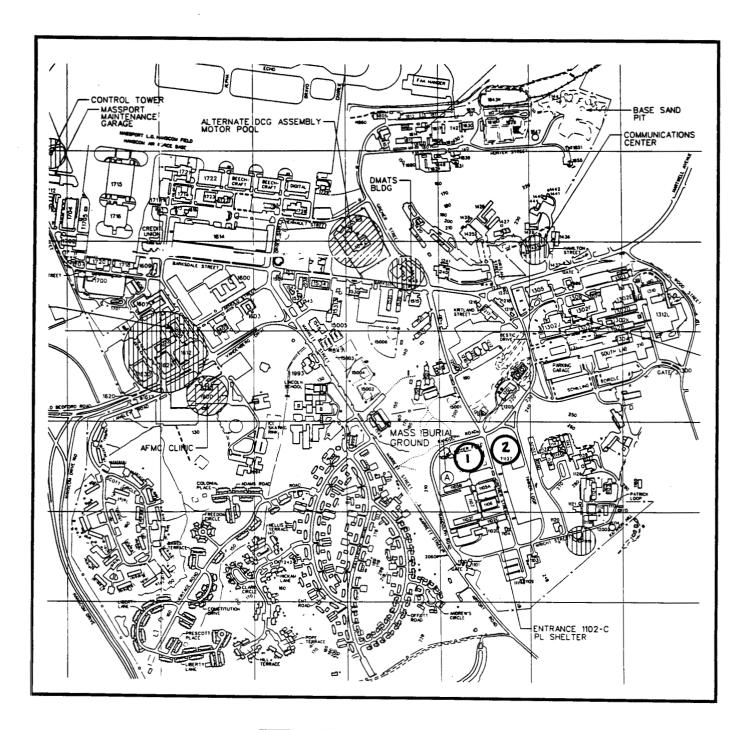
# Existing space suitable to house a variety of uses

- SCIF space (light and heavy)
- Laboratories (light and heavy)
- Administrative offices
- Support spaces, warehouse, and storage

# Immediate Implementation

The Commonwealth of Massachusetts, as part of its long term economic development strategy, is committed to the expansion of Hanscom Air Force Base and will work to meet the immediate needs of the Defense Base Closure and Realignment Commission (BRAC) and the Department of Defense.

- The Governor currently has legal authority to finance up to \$100m in improvements at Hanscom including renovation of existing space and construction of additional new space.
- The Commonwealth will provide technical and management assistance so that critical planning and design activities can begin immediately and reduce time required for relocation.



	KEY
	Space Available
0	New Construction

Hanscom Air Force Base Site Plan



## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209 703-696-0504

> 60 one oping to this number on or pure on <u>(15041) -</u>8R1

April 13, 1995

The Honorable William F. Weld Governor The Commonwealth of Massachusetts Executive Department State House Boston, Massachusetts 02133

Dear Governor Weld:

Thank you for your letter concerning Hanscom Air Force Base. I certainly understand your interest in the base closure and realignment process and welcome your comments.

You may be certain that the Commission will thoroughly review the information used by the Defense Department in making its recommendations. I can assure you that the information you have provided will be considered by the Commission in our review and analysis of the Secretary of Defense's recommendations.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I can be of service.

Sincerely,

lan J. Dixon

Shairman

AJD:js

# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950410-9

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METALLATION (1) DISCUSSED: DEFENSE DISTRIBUTION DEPOT - MEMPHS							
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TYPE OF ACTION REQUIRED

$\sim$	TIPE OF ACTION REQUIRED								
	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature						
	Prepare Reply for Staff Director's Segnature		Prepare Direct Response						
X	ACTION: Offer Comments and/or Suggestions	V	FYI						

#### Subject/Remarks:

FROULDING REUISED STATEMENT OF MEMPHIS COMMUNITY AT THE APRIL H BIRMINGHAM REGIONA HEARING.

Date Date: Q L OU 1 7	Resting Date: (1)	Date Originated 950 408	Mail Date:
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April 8, 1995

The Honorable Alan J. Dixon Chairman Defense Base Closure and Realignment Commission 1700 North Moore Street, Suite 1425 Arlington, Virginia 22209

Pieasu rafar to this number when responding 950410-9

Dear Chairman Dixon:

The Memphis Area Chamber of Commerce, the Memphis/Shelby County Community and the Tri-State community thank you for your hospitality during our recent trip to Birmingham. The Commission heard many community presentations that day and we appreciate the attention that you and your fellow Commissioners gave to each one.

The decisions before the Commission are tough and we do not envy your task. We hope that our presentation regarding Defense Distribution Depot - Memphis, Tennessee will help you in your decision making. If you need any other information regarding the Memphis Area community or the Memphis Defense Depot please do not hesitate to contact me (901-575-3540) or Bob Williford (901-575-3526) at The Chamber.

We thank you, the other Commissioners and the staff again for affording us the opportunity to present our case to the BRAC Commission. We also hope that you will accept our invitation to visit the Memphis Defense Depot and see the quality of the facilities, workforce and infrastructure that is present at both the depot and the community.

Enclosed you will find a copy of my comments made before the Commission at the Regional Hearing. Please note that line 10 on page 31 has been altered. If possible, I wish to have the updated version entered into the official record.

Best wishes to you and your fellow Commissioners during BRAC 1995.

Cordially,

CHRISTOPHER A. CLIFTON Executive Vice President/COO

Memphis Area Chamber of Commerce

#### PLEASE NOTE:

The attached transcript of the Memphis Community presentation before the BRAC Commission on April 4 at the Regional Hearing has been altered. Line 10 on page 31 has been changed. During the presentation I stated "Military Value" when I correctly should have stated "Military Judgement".

We hope you will include the revised statement in your official records.

We apologize for any inconvenience this revision may cause.

## DEFENSE DISTRIBUTION DEPOT MEMPHIS, TENNESSEE BRAC COMMISSION PRESENTATION APRIL 4, 1995 BIRMINGHAM, ALABAMA

#### SLIDE # 1 TITLE SLIDE

CHAIRMAN DIXON, GOOD MORNING. ON BEHALF OF OUR 3,900 MEMPHIS CHAMBER MEMBERS, WE WANT TO THANK THE MEMBERS OF THE BRAC COMMISSION FOR ALLOWING US THIS OPPORTUNITY TO ASSIST YOU IN FULFILLING YOUR MISSION OF BALANCING THE DOWNSIZING OF THE MILITARY, YET SERVING THE NEEDS OF THE SOLDIERS IN THE FIELD.

WE ALSO WANT TO EXPRESS A SPECIAL THANKS TO COMMISSIONER KLING AND THE BRAC STAFF MEMBERS WHO VISITED THE DEPOT ON MARCH 24, 1995. WE APPRECIATE YOUR EFFORTS IN COMMUNICATING WITH THE MEMPHIS COMMUNITY AND WE HOPE THAT, SCHEDULES PERMITTING, OTHER MEMBERS OF THE COMMISSION WILL VISIT THE DEPOT PRIOR TO YOUR FINAL DELIBERATIONS.

DDMT AND THE TRI-STATE COMMUNITY HAVE BEEN AN INTEGRAL PART OF THE FORCE STRUCTURE SINCE 1942. TODAY WE WISH TO PRESENT TO YOU THE REASONS AND JUSTIFICATIONS FOR THE RETENTION OF DDMT; AND WHY THE DEPOT AND MEMPHIS MUST BE ALLOWED TO CONTINUE TO PLAY AN INTEGRAL ROLE IN THE SUPPORT OF OUR NATION'S MILITARY PERSONNEL IN THE FIELD.

#### SLIDE # 2 "AMERICA'S DISTRIBUTION CENTER" LOGO

DDMT IS LOCATED IN "AMERICA'S DISTRIBUTION CENTER". FROM MEMPHIS, MANY OF THE NATION'S LARGEST INDUSTRIES DISTRIBUTE BILLIONS OF PRODUCT UNITS ANNUALLY AROUND THE WORLD. THESE FIRMS, INCLUDING SHARP, CANON, NIKE, KELLOGG'S AND WILLIAMS-SONOMA, TO NAME BUT A FEW, AVERAGE ANNUAL INVENTORY TURNS OVER 8 TIMES PER YEAR.

DISTRIBUTION <u>IS</u> THE BUSINESS OF <u>MEMPHIS</u> AND <u>DDMT</u>. DEFENSE DEPOTS ARE THE MILITARY'S EQUIVALENT OF THESE CORPORATE DISTRIBUTION CENTERS <u>DESIGNED</u> AND <u>LOCATED</u> TO MAXIMIZE SUPPLY CHAIN EFFICIENCIES AND GAIN CUSTOMER SERVICE COMPETITIVE ADVANTAGES.

OVER 110,000,000 SQ. FT. OF CORPORATE LOGISTICS DISTRIBUTION SPACE IS OPERATED IN MEMPHIS EVERY DAY!

## SLIDE # 3 CITY AERIAL PHOTO

BOB WILLIFORD WILL ASSIST ME IN IDENTIFYING THESE CRITICAL SITES.

WE WOULD LIKE TO POINT OUT A NUMBER OF LOCAL TRANSPORTATION ASSETS AND THEIR PROXIMITY TO DDMT.

LOCATED ALL WITHIN 5 MILES OF DDMT, YOU HAVE MEMPHIS INTERNATIONAL AIRPORT, THE WORLD'S LARGEST AIR CARGO AIRPORT (IN METRIC TONS), TWO INTERMODAL RAIL YARDS (ILLINOIS CENTRAL AND SOUTHERN PACIFIC), THE PORT OF MEMPHIS (2ND LARGEST INLAND PORT), THE TENNESSEE AIR NATIONAL GUARD 164TH AIRLIFT GROUP AND THE FEDERAL EXPRESS SUPERHUB.

LOCATED WITHIN A FEW MILES IS THE INTERSECTION OF 2 NATIONAL DEFENSE HIGHWAYS (I-40, EAST/WEST; I-55, NORTH/SOUTH) GIVING DDMT RAPID ACCESS TO CUSTOMERS NATIONWIDE AND MAJOR SHIPPING PORTS ON BOTH COASTS AND THE GULF OF MEXICO.

# SLIDE # 4 FIRST IN WAR/FIRST IN PEACE

DDMT HAS USED THESE ASSETS TO SUPPLY MATERIAL, FOOD, CLOTHING AND MEDICAL EQUIPMENT TO SUPPORT OUR FIGHTING MEN AND WOMEN IN FOUR MAJOR CONFLICTS AND NUMEROUS CONTINGENCY AND HUMANITARIAN OPERATIONS.

DDMT IS THE G.I.'S DEPOT.

#### SLIDE # 5 BRIEFING OUTLINE

#### TODAY, WE WILL COVER:

# I. MILITARY VALUE FACTORS AT THE DEPOT.

#### WE WILL EMPHASIZE:

- . ITS <u>DIVERSE MISSION CAPABILITIES</u>
- . UNIQUE TRANSPORTATION INFRASTRUCTURE, BOTH ON / OFF

  BASE
- . DDMT'S <u>UNIQUE DISTRIBUTION ASSETS AND SYSTEMS</u>
- . JOINT SERVICE OPERATIONS ACTIVE AT DDMT TODAY
- . <u>CRITICAL THRUPUT AND SURGE CAPACITY, VITAL DURING</u>
  CONFLICT!
- II. WE WILL ADDRESS A FEW COBRA RELATED ISSUES
- III. FINALLY, INTRODUCE A FEW <u>IMPORTANT ISSUES RELATING TO DLA</u>

  ANALYSIS WHICH TROUBLES US IN MEMPHIS

#### IV. CONCLUSION

#### SLIDE # 6 WORLD MAP - CONTINGENCY AND HUMANITARIAN MISSION

# **DDMT - DIVERSE ARRAY OF MISSIONS;**

BOTH MILITARY SPECIFIC, INCLUDING AN INCREASING NUMBER OF INTERNATIONAL HUMANITARIAN MISSIONS, UTILIZE DDMT'S FLEXIBILITY AND DELIVERY CAPABILITIES.

WHEN WE DIVIDE THE WORLD INTO EQUAL PARTS, AT LEAST IN MEMPHIS, IT IS AMAZING HOW WE END UP IN THE CENTER OF THE GLOBE.

OUR POINT IS; WE HAVE DEMONSTRATED THAT MAJOR OPERATIONS ARE SUPPLIED EFFECTIVELY THROUGHOUT THE WORLD FROM DDMT. IN FACT, DDMT WAS NOTIFIED DURING COMMISSIONER KLING'S VISIT OF A NEW REQUIREMENT TO SUPPORT OPERATION "BRIGHT STAR".

#### SLIDE # 7 MEMPHIS TRANSPORTATION INFRASTRUCTURE

CAPACITY IS ONLY ONE FACTOR IN DETERMINING WORLD CLASS PRODUCT DELIVERY. WITHOUT AN EFFICIENT TRANSPORTATION INFRASTRUCTURE, A DEFENSE DEPOT, ANY DEPOT, BECOMES NOTHING MORE THAN A STORAGE SITE. EFFECTIVE DISTRIBUTION REQUIRES AN EXCELLENT TRANSPORTATION NETWORK. THIS PHILOSOPHY IS CONSISTENT WITH DOD'S OWN LOGISTIC STRATEGIC PLAN.

THE FEDERAL, STATE, LOCAL INFRASTRUCTURE SUPPORT MUST BE IN PLACE
TO EFFICIENTLY MAXIMIZE SUPPLY CHAIN SYSTEMS.

A WORLD CLASS MULTI-MODAL SYSTEM CONSISTING OF TRUCK, WATER, AIR AND RAIL - THE BEST TRANSPORTATION MIX EXISTS IN MEMPHIS TODAY. IT IS NO ACCIDENT THAT UPON REVIEW OF OUR NATIONS CARGO DISTRIBUTION ASSETS, MEMPHIS IS LOCATED IN THE CENTER OF THE U.S. JUST SOUTH OF THE LARGEST RAIL CARGO HEAD (CHICAGO), THE LARGEST INLAND PORT (ST. LOUIS) AND HOME TO THE WORLD'S LARGEST AIR CARGO AIRPORT - AN ESSENTIAL COMPETITIVE ADVANTAGE FOR THE NEXT MILLENNIUM. THE CAPACITY OF THIS MEMPHIS INFRASTRUCTURE IS REFLECTED IN DDMT'S PERFORMANCE DURING PEACETIME AND IN WAR.

# SLIDE # 8 DDMT AVERAGE DAILY RAIL / TRUCK TRAFFIC CAPACITY

THIS COMPARATIVE CHART SHOWS CLEARLY THAT DDMT FAR OUT PERFORMS OTHER DEFENSE DEPOTS IN BOTH RAIL AND TRUCK THRUPUT UNIT PROCESSING DAILY.

DDMT IS THE PACE SETTER WITH ITS TRANSPORTATION ASSETS.

#### SLIDE # 9 DDMT USE TRUCK / RAIL ACTUAL SURGE NEEDS

OUR REGIONAL TRANSPORTATION INFRASTRUCTURE ACTS AS A MULTIPLIER FOR DDMT'S CONSIDERABLE DISTRIBUTION <u>CAPABILITY</u>. THE UNIQUE DISTRIBUTION SPECIFIC DESIGN OF DDMT MAXIMIZES THE SYNERGISTIC EFFECTS OF THE TOTAL DISTRIBUTION NETWORK.

DDMT'S <u>MILITARY VALUE</u> IS CONFIRMED BY PERFORMANCE DURING WAR AND OPERATIONS OTHER THAN WAR.

BY UTILIZING THE MOST COST EFFECTIVE METHOD TO MOVE GOODS, DDMT, AGAIN, OUTPACES THE OTHER DEFENSE DEPOT'S DURING THE MOST RECENT CRITICAL TEST - DESERT SHIELD/DESERT STORM.

WITH RESPECT TO DEPOT'S; <u>MILITARY VALUE</u> IS DETERMINED BY THE MOST COST EFFICIENT, TIMELY MOVEMENT OF LARGE VOLUME AND DIVERSE PRODUCT UNITS IN ORDER TO MAINTAIN READINESS.

## SLIDE # 10 DDMT RAIL / PORT ASSETS

HERE, WE MUST POINT OUT THAT NO CREDIT WAS GIVEN TO DDMT IN <u>DLA'S</u>

<u>MODIFIED SCREENING ANALYSIS</u> FOR 26 MILES OF ACTIVE INTERNAL RAIL

CAPABILITIES.

NO ACKNOWLEDGMENT OF CREDIT WAS GIVEN FOR <u>CONTAINERIZATION</u>

<u>CAPABILITIES</u> ON PROPERTY OR AT THE MEMPHIS PORT IN THE <u>DLA</u>

<u>FINDINGS</u>. THESE ARE FACTUAL ERRORS IN THE DLA ANALYSIS.

ALSO, DDTM IS THE ONLY DLA FACILITY WITH THE ABILITY TO SERVICE OCEAN GOING SHALLOW DRAFT CARGO VESSELS. WE CAN DO SO 88% OF THE YEAR WITH THE SECOND LARGEST INLAND PORT IN CONUS. (10 1/2 MONTHS PER YEAR).

# SLIDE # 11 MEMPHIS - AIR CARGO

- DLA USED <u>PASSENGER LOADING</u> VERSUS <u>CARGO</u> TO EVALUATE <u>AIRLIFT</u>

  <u>CAPACITY</u>. WE FEEL <u>THIS IS A FACTUAL ERROR</u>.
- SINCE 1993 MEMPHIS INTERNATIONAL IS THE NUMBER 1 AIR CARGO
  AIRPORT IN THE WORLD AHEAD OF NORITA AND FRANKFORT.
- ADDITIONALLY, UTILIZING THE 50 MEMPHIS-BASED CIVILIAN RESERVE
  AIR FLEET, DDMT'S SURGE CAPACITY IN A SINGLE LIFT IS 15.3 MILLION
  POUNDS OF CARGO CERTAINLY A MAJOR COMPETITIVE ADVANTAGE
  TO DDMT AND THE FIELD TROOP CUSTOMERS.
  - FEDEX PROVIDES THIS ADJUNCT AIR LIFT ASSET TO DDMT DUE
    TO THEIR CRAFMISSION. THIS IS BEYOND THE TN AIR NATIONAL
    GUARD AND AIR MOBILITY COMMAND AIRCRAFT THAT CAN
    UTILIZE OUR C-141 AND C-5 CAPABLE AIRPORT LOCATED ONLY A
    FEW MILES FROM DDMT.
  - ALSO, WITH THE FEDEX HUB IN MEMPHIS, DDMT HAS AN ADDITIONAL 7 HOUR PROCESSING WINDOW OVER EAST AND WEST COAST DEPOTS.

### SLIDE # 12 TRANSPORTATION

#### YET WITH ALL OF THESE TRANSPORTATION ASSETS:

- DDMT RECEIVES NO CREDIT FOR RAIL / SURFACE (TRUCK) CAPABILITY

  FACTORS AND MINIMAL CREDIT OUT OF A 2,000 POINT SCORING

  SYSTEM FOR AIR AND WATER.
- A FIRST CLASS DEPOT SHOULD BE BOTH SUPPLY / DEMAND CHAIN FLUID.
  - DDMT HAS THE LARGEST VOLUME OF RAIL / SURFACE TRANSPORTATION IN THE DLA SYSTEM.

THIS LACK OF SCORING FOR TRANSPORTATION IN THE ANALYSIS OF DISTRIBUTION DEPOTS INDICATES EITHER:

A. THE ANALYSIS <u>UNDER ESTIMATED</u> THE IMPORTANCE OF TRANSPORTATION ASSETS IN DISTRIBUTION OPERATIONS.

OR

B. OR DLA ASSUMED THAT ALL DEPOTS HAVE EQUAL TRANSPORTATION ASSETS/<u>THIS</u> IS SIMPLY <u>NOT TRUE AS WE HAVE</u> SHOWN.

• BOTH OF THESE IMPLICATIONS ARE IN CONFLICT WITH DLA'S

OWN LESSONS LEARNED REPORT FROM DESERT SHIELD / STORM,

WHICH STRESSED THE IMPORTANCE OF SURFACE

TRANSPORTATION. (DLA REPORT DATED JANUARY 30, 1991).

## SLIDE # 13 MAP WITH CIRCLES

IN YOUR DATA BOOK, WE HAVE PROVIDED DATA INDICATING DDMT'S 24 AND 48 HOUR SERVICE CAPACITY TO CONUS BASES AND THE LEVEL OF SUPPORT TO EACH BASE. THIS MAP ILLUSTRATES THE MILITARY POPULATION SERVED BY DDMT DURING THESE PERIODS.

- A BASE BY BASE BREAK OUT OF INSTALLATIONS END STRENGTH IS PROVIDED IN YOUR BRIEFING BOOKS.
- <u>POINT</u> DDMT HAS DEMONSTRATED AN <u>EXCELLENT RECORD</u> IN JUST IN TIME DELIVERY OF MAJOR PRODUCT <u>QUANTITY</u>.

## SLIDE # 14 OVERHEAD SHOT OF DDMT

### UNIQUE DESIGN LAYOUT

PHOTO GIVES YOU A FEEL FOR THE LAYOUT OF THE DEPOT. THERE IS OPEN STORAGE TO INCLUDE SOME NATIONAL STOCKPILE MATERIAL. HOWEVER, EXTENSIVE INVENTORY STORED IN OVER 6 MILLION SQ. FT. OF BUILDINGS WITH RAIL LINES LEADING TO THE LOADING DOCKS OF EACH BUILDING (THESE RESOURCES EXIST AT DDMT TODAY).

### SLIDE # 15 SHIFT TO UNIQUENESS - SCHEMATIC

ALTHOUGH DIFFICULT TO SEE ON THIS SLIDE, MR. CHAIRMAN, YOUR DATA BOOK HAS A CLEAN PHOTO OF OUR PLANT LAYOUT, <u>DDMT IS THE ONLY FULLY INTEGRATED</u>, <u>OPERATING FACILITY DESIGNED TO HANDLE SURGE CAPACITY</u> REGARDLESS OF THE TYPE OF COMMODITY REQUIRED, I.E.; IN BINS, RACK OR BULK MATERIAL.

MOST OF THE BUILDINGS ARE CONNECTED IN AN INTEGRATED THRUPUT SYSTEM UTILIZING AUTOMATED TOW CONVEYOR SYSTEMS. THERE IS ALSO AN EXTENSIVE USE OF AUTOMATION BY MATERIAL HANDLING AND TRACKING EQUIPMENT.

YOU WILL NOT FIND THIS FLEXIBILITY OR EFFICIENCY FULLY IMPLEMENTED AT OTHER DEPOTS IN THE AGENCY.

## SLIDE # 16 DDMT - UNIQUELY SUITED

THIS SLIDE CAPTURES SOME OF THE UNIQUE MISSIONS AND PROGRAMS CONDUCTED AT DDMT.

DDMT HAS BEEN A LEADER IN TEST BED MISSIONS IN THE DLA SYSTEM.

MOST RECENTLY, DDMT HAS BEEN ALERTED BY DEFENSE PERSONNEL SUPPLY CENTER, PHILADELPHIA, TO SERVE AS THE B-RATIONS CONTAINER CONSOLIDATION POINT (CCP) FOR OPERATION BRIGHT STAR, A JOINT MILITARY EXERCISE IN EGYPT. THIS EXPANDED MISSION IS FURTHER EVIDENCE OF DLA'S CONTINUED NEED TO HAVE DDMT SUPPORT THE GI IN THE FIELD (OUR CUSTOMER).

DURING DESERT SHIELD / DESERT STORM, <u>DDMT FULL SURGE CAPABILITIES</u>
WERE RAMPED UP IN LESS THAN 30 DAYS WITH <u>900 PERSON COMPLEMENT</u>
HIRED FROM THE SURROUNDING DISTRIBUTION INDUSTRY.

OUR HAZMAT FACILITY IS FULLY APPROVED AND OPERATIONAL TODAY
CONSTRUCTED AT A COST TO THE TAXPAYER OF 12.7 MILLION IN 1989. THIS
COST WILL BE DUPLICATED BY THE TAXPAYERS IF DDMT IS CLOSED.

#### SLIDE # 17 JOINT SERVICE OPERATIONS

DDMT IS ALSO A MEMBER OF THE STRATEGIC AIRLIFT DISTRIBUTION TEAM.

A TEAM WHICH, <u>BY DOCTRINE</u>, PLAYS AN INCREASINGLY IMPORTANT ROLE
IN TODAY'S ERA OF <u>CONTINGENCY MISSIONS</u>.

WE JUST WANT TO POINT OUT TO YOU, LADIES AND GENTLEMEN, THAT THE RATIONS PICTURED HERE WERE BROUGHT DOWN ON OPEN FLATBED TRUCKS FROM THE DEPOT, A MILE AWAY, AND THAT THESE ARE DEPOT PERSONNEL HELPING AIR GUARD PERSONNEL TO RIG AND LOAD THE RATIONS ON TO THE AIRCRAFT. NEXT STOP SAUDI ARABIA.

- WE HAVE JOINTNESS AT DDMT TODAY. THAT JOINTNESS PROVIDES US
  WITH A COMPETITIVE ADVANTAGE OVER OTHER DLA DEPOTS.
- IN YOUR BRIEFING BOOKS YOU WILL FIND A BREAKOUT OF C-141 SORTIES CONDUCTED BY AIR NATIONAL GUARD MEMPHIS. THE NUMBER OF THESE SORTIES DEMONSTRATES THE MISSION READINESS OF THE AIR LIFT GROUP.

#### SLIDE # 18 DDMT ARMY/NAVY RESERVE TRAINING

ARMY AND NAVAL RESERVE COMPONENTS REGULARLY CONDUCT LOGISTICS TRAINING AT DDMT.

RESERVE TRAINING BENEFITS BOTH THE DEPOT AND RESERVE UNITS BY ENHANCING PROFICIENCY OF THE CIVILIAN AND MILITARY PERSONNEL PARTICIPATING IN THIS JOINT TRAINING.

## SLIDE # 19 PART OF THE TEAM - PATCHES

DDMT INDEED . . . IS PART OF THE TEAM, OPERATING JOINTLY EVERY DAY WITH NATIONAL GUARD AND RESERVE UNITS.

### SLIDE # 20 THRUPUT/SURGE CAPACITY

WE WOULD LIKE TO FOCUS NOW ON SEVERAL POINTS IN THE DLA EVALUATION REGARDING THRUPUT AND SURGE CAPACITY.

#### **THRUPUT**

WITH OVER 17,000 UNITS PROCESSED DAILY, THIS REPRESENTS OUR TRUE <a href="PEAK">PEAK</a> DURING DESERT STORM WITH OUR CURRENT DAILY AVERAGE AT OVER <a href="10,000">10,000</a> UNITS PROCESSED. RANKS US 3RD AMONG 6 DEPOTS IN THRUPUT.

#### **SURGE CAPACITY**

ACTUAL SURGE AT DDMT IS 46,000 UNITS CALCULATED ON A (2 - 8 - 5 SHIFT ANALYSIS), WE RANKED 6TH OUT OF 23 DEPOTS IN OUR SURGE CAPABILITY WITH 23,000 UNITS IN A (1 - 8 - 5 SHIFT) CALCULATION. WE DON'T QUESTION THE ACCURACY OF THE SURGE FIGURE DLA PRESENTED, BUT IT FAILS TO CAPTURE OUR DEMONSTRATED 30 DAY RAMP UP DURING DESERT SHIELD/DESERT STORM. OUR REAL TIME SURGE CAPABILITY, AS DEMONSTRATED IN DESERT STORM SIGNIFICANTLY EXCEEDS THE CAPACITY OF ALL STAND ALONE DEPOTS DURING THIS MOBILIZATION IN BOTH TONNAGE AND LINE ITEMS.

\* THIS IS AN EXAMPLE WHERE RANKING FAILS TO MATCH REALITY.

#### SLIDE # 21 DLA PRIMARY DISTRIBUTION SITE

AS YOU ARE AWARE FROM THE DLA RECOMMENDATIONS, THEY SUPPORTED 2 PDS FACILITIES (EAST/WEST COAST).

FIRST BULLET SHOWS <u>CHARACTERISTICS OF A PDS</u>. DDMT MEETS ALL THESE CRITERIA AS DOCUMENTED BY DLA.

IN FACT, IN 1990 DLA DESIGNATED DDMT AS THEIR THIRD AND CENTRAL PDS. HOWEVER, FOR UNDISCLOSED REASONS, DLA CONDUCTED A QUASI BRAC ACTION OF THEIR OWN... WITHOUT GUIDANCE FROM THE DEPARTMENT OF DEFENSE OR EARLIER BRAC COMMISSIONS, THEY REDESIGNATED DDMT AS A STAND-ALONE FACILITY DOWN FROM ITS STATUS AS A PRIMARY DISTRIBUTION SITE.

THIS ACTION TOOK PLACE EVEN THOUGH DDMT'S <u>CAPABILITIES INCREASED</u>
AFTER THE ORIGINAL DESIGNATION AS A PDS.

### SLIDE # 22 COBRA ANALYSIS

NOW LET'S TURN TO THE COBRA ANALYSIS.

SEVERAL COBRA ANALYSIS POINTS:

- 1. THE VALIDITY OF COBRA ANALYSIS IS FLAWED DUE TO THE FACT THAT DLA COSTS THE MOVEMENT OF PERSONAL AND EQUIPMENT FROM DDMT TO <u>BASE X</u>. OUR QUESTION HOW DO YOU DETERMINE <u>COST</u> OUT OF A BASE X REALIGNMENT IF ITS LOCATION IS UNKNOWN?
- 2. WE FEEL THAT THE COST TO MOVE IS <u>UNDER ESTIMATED</u> BY DLA WITH THE BASE X PHILOSOPHY.

ONE EXAMPLE - DLA DID NOT FULLY INCLUDE THE COST OF NEW HAZMAT FACILITIES REQUIRED IF DDMT AND OTHERS ARE CLOSED. THAT WILL LEAVE DLA WITH INSUFFICIENT HAZMAT CAPACITY. DLA DID NOT ACCOUNT FOR THESE NEW CONSTRUCTION COSTS IN THE COBRA ANALYSIS.

• DLA FAILED TO ADEQUATELY CONSIDER THE LEGAL, ENVIRONMENTAL CONSTRAINTS OF OPERATING A STATE-OF-THE-ART HAZMAT FACILITY WHICH DDMT HAS TODAY.

### SLIDE # 23 ADDRESS A FEW CRITICAL ISSUES IN THE DLA ANALYSIS

TWO MAJOR CATEGORIES ON DLA ANALYSIS ARE <u>DISTRIBUTION OPERATIONS</u>
AND <u>INSTALLATION MILITARY VALUE</u>. DDMT WAS RANKED THIRD IN
DISTRIBUTION OPERATIONS BEHIND THE <u>2</u> COASTAL PDS'S. HOWEVER, DDMT
WAS RANKED LAST (SIXTH) IN THE <u>INSTALLATION MILITARY VALUE</u>. <u>WHY</u>
WERE WE RANKED SIXTH? BECAUSE IN THE SUB-CATEGORY OF <u>MISSION</u>
SCOPE WHICH REFLECTS SCORING OF <u>TENANT MISSIONS</u> OF 300 PERSONS OR
MORE, DDMT RECEIVED ONLY <u>49</u> / 300 POINTS.

POINT - MISSION SCOPE AS A CATEGORY IS INCONSISTENT WITH BRAC METHODOLOGY BECAUSE OF THE PORTABLE NATURE OF THESE TENANT MISSIONS WHICH CAN BE MOVED FROM DEPOT TO DEPOT, WITH HEADQUARTERS CHOICE; THEREBY, SKEWING THE ANALYSIS. FOR EXAMPLE, A DEPOT WITH 5 MISSIONS OF 300 EACH WOULD RECEIVE CONSIDERABLY MORE POINTS IN DLA ANALYSIS THAN WOULD A DEPOT WITH 1 MISSION OF 1,500 PEOPLE.

AS WE SAID, THESE MISSIONS ARE <u>PORTABLE</u>. AS YOU WILL SEE ON THE <u>SECOND BULLET POINT</u>, DDMT HAS SUFFERED FROM UNILATERAL REALIGNMENT ACTIONS BY DLA; THEREBY, PUTTING DDMT AT A DISADVANTAGE FOR '95 BRAC ROUND.

ANOTHER PROBLEM WITH THE <u>MISSION SCOPE FACTOR</u> IS THAT IT IS <u>CONTRADICTORY</u> TO THE <u>EMPHASIS</u> OF THE DEPOT'S ABILITY <u>TO SURGE</u>. THESE <u>PORTABLE MISSIONS</u>, MANY OF WHICH ARE ADMINISTRATIVE, IN FACT <u>IMPEDE</u> THE ABILITY OF A DEPOT TO <u>SURGE</u> DUE TO THE TENANT'S CONSUMPTION OF SPACE, RESOURCES AND PERSONNEL.

MAIN POINT - IN ESSENCE, TENANTS LIMIT SURGE CAPABILITIES, WHICH IS THE ESSENTIAL MISSION! UTILIZING THE MISSION SCOPE SUB-FACTOR AS PART OF THE INSTALLATION MILITARY VALUE CATEGORIES RESULTED IN, ACCORDING TO DLA'S OWN DATA, THE OLDEST DEPOT WITH THE HIGHEST REAL PROPERTY MAINTENANCE COSTS TO BE RANKED NUMBER ONE, COLUMBUS AND DDMT TO BE RANKED SIXTH.

IN DLA'S ANALYSIS, MISSION SCOPE CONSTITUTED 30% OF INSTALLATION MILITARY VALUE, DDMT WAS RANKED SIXTH IN NOT ONLY THE SUB-FACTOR, BUT IN OVERALL MILITARY VALUE CATEGORY AS A WHOLE AND WAS RECOMMENDED FOR CLOSURE. WITHOUT MISSION SCOPE THE COMMISSION RECEIVED A MORE ACCURATE PICTURE OF THE INSTALLATIONS ASSETS WHICH CONTRIBUTE VALUE TO THE MILITARY.

(COLUMBUS GOES FROM FIRST TO FOURTH).

OUR POINT - PORTABLE MISSION SCOPE IS IRRELEVANT TO AN INSTALLATIONS MILITARY VALUE!

\* MISSION SCOPE SHOULD BE DELETED AS A SUB-FACTOR TO OBTAIN A
BALANCED ANALYTICAL DETERMINATION OF AN INSTALLATIONS
MILITARY VALUE.

### SLIDE # 24 THE POINT

THE IMPACT OF MISSION SCOPE IS MOST EVIDENT IN THIS SLIDE.

IF MISSION SCOPE, A SUB-FACTOR WHICH HAS NO SUBSTANTIVE / BENEFICIAL IMPACT ON THE MILITARY VALUE OF THE INSTALLATIONS IS DELETED, DDMT WOULD BE RANKED SECOND AND COLUMBUS WOULD BE RANKED FOURTH!

### SLIDE # 25 ISSUES RELATING TO DLA ANALYSIS

OTHER FACTORS WHICH WE WOULD ASK YOU TO LOOK INTO IN ADDITION
TO RECALCULATING THE INSTALLATIONS MILITARY VALUE STEMMING FROM
MISSION SCOPE ARE:

- 1. THE DEPOT ONLY RECEIVED <u>PARTIAL CREDIT FOR THRUPUT AND ONLY</u>
  50% OF SURGE CAPABILITY.
- 2. <u>DDMT'S ESSENTIAL PROFICIENCY IN JUST IN TIME DELIVERY WAS NOT</u> FACTORED.
- 3. <u>DLA'S ANALYSIS FAILED TO ACKNOWLEDGE DDMT'S</u>

  <u>CONTAINERIZATION CAPABILITIES</u> AT BOTH DDMT AND THE PORT OF MEMPHIS.
- 4. DLA FAILED TO ACKNOWLEDGE THE COST OF CONSTRUCTING ADDITIONAL HAZMAT FACILITIES AT OTHER LOCATIONS.
- 5. WEATHER WAS NOT FACTORED ALTHOUGH OTHER DEPOTS HAVE EXPERIENCED WEATHER CLOSURES.

- 6. ALTHOUGH RAIL AND SURFACE ARE OUR PRIMARY TRANSPORTATION DRIVERS, DLA GAVE DDMT <u>NO WEIGHT</u> OR <u>SCORING</u> ON THESE IMPORTANT ISSUES.
- 7. DLA GAVE NO CREDIT FOR JOINTNESS WHICH PRESENTLY EXISTS NOW WITH DDMT WITH THE NATIONAL GUARD AND RESERVE UNITS THOUGH O.S.D. LOOKED AT CROSS SERVICE UTILIZATION MISSIONS AS A PART OF BRAC '95.

POINT - DLA'S FAILURE TO CONSIDER THE NEED FOR A THIRD PDS IS INCONSISTENT WITH NATIONAL MILITARY STRATEGY THAT IS, DLA'S PROPOSED EAST COAST/WEST COAST ALIGNMENT, PRESUPPOSES NO MORE THAN ONE CONFLICT IN SPECIFIC THEATERS OF OPERATION AT ANY ONE TIME. THIS WILL DIMINISH DLA'S ABILITY TO SUPPORT MULTIPLE OR A RAPIDLY INCREASING SCALE OF OPERATIONS IN THE SAME THEATER.

REFER TO DESERT STORM LESSONS LEARNED REPORT. THE REPORT CLEARLY RECOMMENDED THE NEED FOR ANOTHER MAJOR CONSOLIDATION POINT.

EXAMPLES - BOSNIA/MID EAST, KOREA/PHILIPPINES, PANAMA/HAITI.

## SLIDE # 26 ISSUES RELATING TO DLA ANALYSIS (CONTINUED)

CERTAINLY EVERYONE ON THE BRAC LIST IS SEEING SHADOWS WHERE THEY MAY NOT EXIST; HOWEVER, IN READING THE DLA BRAC EXECUTIVE GROUP MEETING MINUTES, IT APPEARS IN MANY PLACES, THAT THERE WAS A PREDETERMINED OUTCOME PRIOR TO THE FIRST DATA CALL AND A CONCERN THAT THE ANALYSIS MEET THEIR OBJECTIVES. THOSE MINUTES INDICATE THAT IN THE EARLY STAGES OF EVALUATION, IT WAS DLA'S INTENT TO RETAIN 2 PDS'S (1 EAST - 1 WEST), AS WELL AS TO FAVOR RETENTION OF THE CO-LOCATED DEPOTS. THIS LEFT THE REMAINING "STAND-ALONE" DEPOTS AT RISK (DDMT, INCLUDED).

AN ANALYSIS OF THE WORKLOAD OF THE CO-LOCATED DEPOTS WHICH DLA REMOVED FROM CONSIDERATION IN BRAC 1995, REVEALS THAT 10 OF 17 CO-LOCATED DEPOTS EXPEND LESS THAN 50% OF THEIR WORKLOAD IN SUPPORT OF THE CO-LOCATED MAINTENANCE ACTIVITY.

FURTHERMORE, IT WAS DETERMINED THAT THE MAJORITY OF THE WORKLOAD TO BE TRANSFERRED FROM THE IMPACTED DEPOTS WOULD BE MOVED TO THE INFAMOUS BASE X. SOON THEREAFTER, THE AIR FORCE APPROACHED DLA OFFERING SIGNIFICANT STORAGE SPACE AT AIR LOGIC CENTERS (ALC'S) WHICH WERE THREATENED WITH POSSIBLE CLOSURE.

IT SHOULD BE NOTED THAT THE DISPOSITION OF THE <u>ALC'S</u> HAS BEEN A SUBJECT OF CONSIDERATION OF THIS AND PREVIOUS BRAC COMMISSIONS.

THE DLA EXECUTIVE COMMITTEE NOTES CLEARLY INDICATE THAT DDMT APPEARS TO BE A POTENTIAL <u>BILL PAYER</u> FOR THE <u>ENDANGERED</u> ALC'S IN THE AIRFORCE.

\* CERTAINLY, SUBJECTIVITY IS A PART OF EVERY ANALYSIS AND WE APPRECIATE MILITARY JUDGEMENT; HOWEVER, THE BRAC PROCESS WAS DESIGNED TO BE OBJECTIVE AND ANALYTICAL IN NATURE, YET IT IS CLEAR IN READING DLA'S OWN DETAILED ANALYSIS SUBMITTED TO THE COMMISSION THAT MILITARY VALUE WAS USED INTERCHANGEABLY TO SUPPORT DLA BRAC DECISIONING WHERE ANALYSIS WOULD NOT.

#### SLIDE # 27 SUMMARY (CONTINUED)

- BECAUSE THE MISSION SCOPE SUB-CATEGORY HAS BEEN SKEWED AND BECAUSE OF ITS LACK OF RELEVANCY TO THE INSTALLATION'S MILITARY VALUE, WE BELIEVE DLA'S RECOMMENDATION FOR THE CLOSURE OF DDMT MUST BE RE-EVALUATED.
- POINT THE 3 MOST IMPORTANT INGREDIENTS TO SUCCESSFUL
  WORLD-CLASS DISTRIBUTION MANAGEMENT ARE LOCATION,
  LOCATION, LOCATION. MEMPHIS GIVES YOU THOSE COMPETITIVE
  ADVANTAGES.
- AS INDICATED, DLA DID NOT APPLY ITS OWN RECOMMENDATIONS FROM THE LESSONS LEARNED REPORT WHICH STRESSED THE NEED FOR ADDITIONAL CCP'S.
- DLA'S CONCEPT OF OPERATIONS OUTLINES THEIR STRATEGIC
  OBJECTIVES. DDMT MEETS ALL OF THESE GOALS TODAY!

## SLIDE # 28 CONCLUSIONS (CONTINUED)

WE HAVE DEMONSTRATED THAT DDMT'S MOTTO IS LIVED OUT EACH DAY.

FIRST IN WAY / FIRST IN PEACE.

DDMT IS TRULY THE GI'S DEPOT. IT FUNCTIONS TO KEEP THE SOLDIER PROPERLY SUSTAINED WITH THE NECESSARY MATERIAL AND EQUIPMENT TO FIGHT TO WIN.

IT IS NOW MY PLEASURE TO INTRODUCE THE HONORABLE HAROLD FORD, CONGRESSMAN FROM MEMPHIS, TENNESSEE.

AFTER VIDEO TAPE: <u>RECOGNIZING THE SCHEDULE AND WE WILL</u> BE HAPPY TO ANSWER QUESTIONS.

MR. DAVE WEBER, MILITARY AFFAIRS SPECIALIST, WITH THE STATE OF TENNESSEE IS AVAILABLE TO ASSIST.



#### THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425 ARLINGTON, VA 22209

703-696-0504

Stoppe refer to this number 950410-9R

ALAN J. DIXON, CHAIRMAN

April 11, 1995

COMMISSIONERS:
AL CORNELLA
REBECCA COX
GEN J. B. DAVIS, USAF (RET)
S. LEE KLING
RADM BENJAMIN F. MONTOYA, USN (RET)
MG JOSUE ROBLES, JR., USA (RET)
WENDI LOUISE STEELE

Mr. Christopher A. Clifton Executive Vice President/COO Memphis Area Chamber of Commerce 22 N. Front Street, Suite 200 Memphis, TN 38103-2190

Dear Mr. Clifton:

Thank you for providing the Defense Base Closure and Realignment Commission with a revised copy of your formal presentation at the Commission's April 4 regional hearing in Birmingham.

I was pleased that you were able to participate in the hearing. As you have requested, a copy of the revised presentation will be included as part of the permanent record of the hearing.

I look forward to working with you during this difficult and challenging process. Please do not hesitate to contact me whenever you believe I may be of service.

Sincerely,

lan J. Jixon

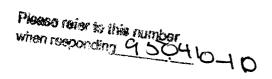
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# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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#### Schedule for Arkansas Presentation to BRAC Dallas, Texas 19 April, 1995

3:15pm-3:20pm	Testimony by Congressman Tim Hutchinson
3:20pm-3:25pm	Testimony by Judge "Bud" Harper
3:25pm-3:30pm	Testimony by Col. Bob Boyer
3:30pm-3:40pm	Testimony by Major Gen. Mel Thrash, Arkansas Adjutant General

# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950410-11

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#### STATE OF SOUTH CAROLINA

# State Budget and Control Board

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LUTHER F. CARTER
RYBOTTOM ONDOROR

7 April 95

Mr. S. Alexander Yellin Navy Team Leader Defense Base Closure and Realignment Commission Arlington, Virginia

Dear Mr. Yollin. ACEX

In my capacity as central coordinator for the State of South Carolina with regard to BRACa95. I would like to solicit your assistance. My monone attendance at the Regional Hearing in Birmingham highlighted the issue of relocating the Navy Nuclear Training School. It now appears that this issue may well be a three way "tug of war" between the status quo, the 1993 decision, and the 1995 recommendation.

During my testimony to the Commissioners in Birmingham, I got the impression there was a degree of surprise when they heard that a portion of nuclear training already takes place in Charleston, and that there are currently training vessels moored there to facilitate that training. The issue was confused by a statement made by a Florida Representative indicating that there were "no subs" left in Charleston for training...not true!!

After consultation with our U.S. delegation and the In Defense of Charleston Committee, we consider it necessary for the BRAC to visit the Charleston Naval Weapons Station in order to more accurately assess the existing facilities. It's my understanding that Commissioners do not visit "gaining" installations, but that the staff may. Given the degree to which Charleston has already been involved in and affected by the BRAC process, I would hope someone of your experience and stature could conduct such a visit. Please consider this invitation to represent not only State and local interest, but that of the South Carolina Congressional Delegation as well.

Thank-you for your continued outstanding support of our efforts.

Sincerely.

# THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) # 950410-10

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