

# FAX COVER SHEET

HQ USAF/RTR  
HQ USAF/RTT  
1670 AIR FORCE PENTAGON  
WASHINGTON, DC 20330-1670  
DSN 225-6766 or (Comm) 703/695-6766  
FAX DSN 223-9707 or (Comm) 703/693-9707

DATE: 15 Jun 95

FROM: LT Col Ray Neall

TO: DBCRC

ATTN: MR. CERIBO

FAX #: 696-0550

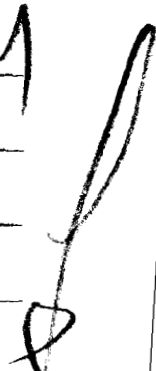
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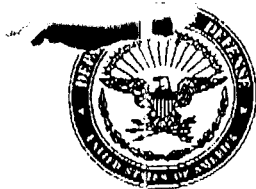
REMARKS: \_\_\_\_\_

QUESTIONS FOR THE RECORD

ONIZUKA INFORMATION

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DEPARTMENT OF THE AIR FORCE  
HEADQUARTERS UNITED STATES AIR FORCE  
WASHINGTON, DC


15 JUN 1995

MEMORANDUM FOR Base Closure Commission, Mr Frank Cirillo

FROM: HQ USAF/RT

SUBJECT: Community concerns, Onizuka AS

Per your request, Air Force comments on concerns on Onizuka AS and the Lowry Cantonment area are attached. Air Force comments on the Onizuka Community Briefing, April 26, 1995, will follow at a later date.

  
JAY D. BLUME, Jr., Maj Gen, USAF  
Special Assistant to the Chief of Staff  
for Realignment and Transition

Attachments:

1. AF Responses for Onizuka Analysis, Mr Dressing
2. AF Responses for Mr Messman's Memorandum, April 17, 1995
3. AF Response on Lowry Redevelopment Authority Letter, May 31, 1995

## AIR FORCE RESPONSE: Onizuka Analysis provided by Mr Richard W. Dessling.

- Basic assumptions used by Mr Desslings in his analysis are flawed.
  - Detachment 2, SMC as written into the report refers to Det 2/CWO not Det 2/CU. Det 2/CWO is comprised of 17 personnel that will be relocated to Falcon AFB, under the Air Force proposal, and consolidated with Det 5 presently at Falcon AFB. Det 2/CU (331 personnel) is presently programmed to consolidate with other SMC units at Kirtland AFB. This effort at Kirtland AFB consolidates SMC's RDT&E functions under SMC/TE increasing the synergy between RDT&E and AF Labs. Proceeding with this consolidation of Det 2/CU has no effect on the Onizuka realignment.
  - Mr Dressing compares the BRAC 95 Onizuka COBRA data with the BRAC 93 COBRA data. Onizuka AS was a below threshold installation in BRAC 93, therefore no COBRA analysis was performed.
- Savings at Onizuka AS are not taken from Base Operating Support but from consolidation of the Space Mission at Falcon AFB. Air Force total manpower savings is 270.
- Explanations for redundancy, backup and National Security issues are classified and were briefed in detail to Commissioners Cox and Cornella after the regional hearings and base visits. If further explanation is required an appropriate briefing can be facilitated.
- DISA terminals located at Onizuka AS will be inactivated. Workload passing through these terminals will be re-routed.
- Onizuka AS is a tertiary back-up in support of NASA Space Shuttle mission. NASA has not produced any justification for relocation this capability. This support will remain intact at Onizuka AS for the foreseeable future.
- Air Force stands by its recommendation to realign Onizuka AS, keeping in place support for tenant missions that will remain past the BRAC95 window.

ATTACHMENT 1

AIR FORCE RESPONSE: Memorandum for Mr Mestman, April 13, 1995

STATEMENT: Satellite Control Operations/Mission Capacity: Falcon AFB and Onizuka AS received the same grade (yellow +) under "satellite control operations," the most important and heavily weighted subcategory in this category, Falcon AFB received a higher score (green -) than Onizuka AS (yellow +) under "mission capacity." However the Air Force Analysis may be flawed. If corrected, Onizuka AS would score higher than Falcon AFB on this important category.

RESPONSE: The Air Force found no error under mission capacity for Onizuka AS. No correction is required.

STATEMENT: Core Mission Capable: Falcon AFB receives a moderate score (yellow), even though the questionnaire for Falcon AFB states that "this installation does not have sufficient capacity to accomplish all core operations." It should be noted that Onizuka AS's questionnaire states that "this installation has sufficient capacity to accomplish all core operations for both satellite nodes."

RESPONSE: This criterion was designed to identify both capacity to accomplish core operations and the nature of any deficiency that existed. The capacity of Falcon AFB can be upgraded with installation of equipment.

STATEMENT: Future Mission Projection: Onizuka AS is severely penalized (red) because its base questionnaire states that "a 75 percent decrease in mission requirements is predicted over the next 10 years." However the decrease may not be related to Air Force missions and may involve the missions of tenants at the base (the specific details are classified). Should Onizuka AS be penalized for non-Air Force actions?

RESPONSE: There is no attempt to "penalize" any base. Instead, the evaluation is based on total requirements for the installation

STATEMENT: Facilities Availability and Condition: There appears to be a series of errors with regard to Onizuka AS under the "facilities availability and condition" subcategory that, taken together, could influence the overall ratings for Onizuka AS (yellow -) and Falcon AFB (green-).

STATEMENT: Mission Support Facilities/Unique Facilities: While the Onizuka AS base questionnaire lists no unique facilities for the base and Onizuka AS is given a very low rating (red) under "unique facilities", a document provided by the Air Force and Onizuka AS lists a series of unique missions, equipment, and facilities at the base.

RESPONSE: The questionnaire was designed to determine if there were any facilities which were one-of-a-kind that would require replacement if the base is closed. The facilities in the mentioned list do not qualify.

ATTACHMENT 2



STATEMENT: On-Base Housing: As the base questionnaire clearly indicates, Falcon AFB has no on-base housing, 0 percent of the military families live on base, and the limited housing that may be available off-base is sub-standard and not occupied.

RESPONSE: Falcon AFB is part of the Peterson AFB support area. The Air Force decided that Falcon AFB would be given a prorated share of the on-base housing from Peterson AFB which provides military housing for Falcon AFB (including a prorated share of the defect). The questionnaire **does not** support the statement "the limited housing that may be available off-base is sub-standard and not occupied." However, the questionnaire indicates that off-base housing is available. The most recent Air Force VHA study indicated that 12.1% of off-base housing in the Peterson support area was deemed unsuitable; in contrast, 20.3% of Onizuka's off-base housing is unsuitable.

STATEMENT: Air Quality: Even though it has minimal impact on satellite control operations (i.e.: there is no flying mission), air quality is weighted at 40% -- the highest weight in the subcategory. Additionally, Onizuka is given a very low score (red) under "restrictions", even though the base questionnaire indicates that the impact of air quality is minimal: "It will not be expected that Onizuka AS cease operations during an episode, but that it curtail emission to the extent possible without compromising its mission or damaging equipment. Citizens are asked to voluntarily assist in the effort by carpooling." Also, if it has no operational impact, then air quality should be recorded under "environmental impact".

RESPONSE: Although air quality does not have a significant impact on current operations, the presence of air quality problems is a major factor affecting realignments and the transfer of additional functions and personnel into an area. These impacts are not limited to aircraft operations, therefore, the Base Closure Executive Group decided to maintain the 40% weighting for air quality for all subcategories, including non flying subcategories such as Satellite Control and Product Centers and Laboratories.

STATEMENT: Contingency, Mobility, and Deployability Requirements: Both Onizuka AS and Falcon AFB are given the same low grade (red +), but under the only subcategory that affected satellite control bases, Onizuka scored higher.

STATEMENT: Geographic Location: Onizuka scores higher (green) than Falcon AFB (yellow +). Yet both bases are given the same score on the overall subcategory rating.

RESPONSE: The weighted roll-up of grades frequently does not carry forward small distinctions in some subelements.

STATEMENT: Cost and Manpower Implications/Return on Investment: The one time closure costs for Falcon AFB may be deceiving.

STATEMENT: One-Time Closure Costs: The costs to close Falcon AFB appear to be very high (\$575 million). However, most of these costs (\$320 million) reflect the cost to replicate one facility at Falcon AFB: the National Test Facility.

RESPONSE: The capabilities of the National Test Facility are required by the Department of Defense and must be replicated if Falcon AFB is closed.

STATEMENT: Recurring Annual Savings: Despite the continued substantial presence of Air Force and tenant personnel at Onizuka AS -- overhead costs should remain virtually the same -- the Air Force estimates predict an annual savings of more than \$10 million in base operating support (BOS) and real property maintenance activities (RPMA). In fact, the Air Force COBRA analysis claims a 100% savings in RPMA costs.

RESPONSE: The cost savings at Onizuka AS are not from RPMA or a reduction of BOS. The significant savings are based on a Air Force Space Command consolidation of satellite control node functions at Falcon AFB. The updated COBRA, shows a 270 personnel manpower savings and claims no BOS or RPMA savings except for the closure of the Medical clinic, and family housing, after the year 2000.

STATEMENT: Community: Both Onizuka AS and Falcon AFB are given the same rating under "community" (yellow +). But, there appears to be an inaccuracy in at least one subcategory.

STATEMENT: Off-Base Housing: Even though the base questionnaires indicate that off-base housing is not affordable at both bases, Falcon AFB received a higher score (yellow) than did Onizuka AS (red) under "affordable." In addition, the Air Force analysis does not reflect the fact that the projected housing deficit at Falcon AFB is 950 units, while the projected deficit at Onizuka AS is only 26 units. Despite this oversight, Falcon AFB still scored higher than did Onizuka AS (red) under the "off-base housing" subcategory.

RESPONSE: The relative characteristics of on-base housing (including the deficit figures cited here) were addressed and scored in Criterion II. Criterion VII, addressed off-base housing only. During the analysis process, the affordability criterion used an objective measurement from the annual Air Force Variable Housing Allowance (VHA) survey, the median monthly cost for off-base housing. These figures were \$1105 for Onizuka AS and \$687 for Falcon AFB.

STATEMENT: Onizuka AS is located nearby the San Francisco Bay and the Pacific Ocean, is given a low rating (red) under "fishing". Additionally, Falcon AFB is 28 hours away from the nearest aquarium and is given a low rating (red); Onizuka is only 2½ hours away from the nearest aquarium and is given a relatively low rating (yellow)

- RESPONSE: The Onizuka questionnaire lists the nearest fishing area as the Big Basin Redwood Park with a one hour drive time, which does not meet the 45 minute threshold for a yellow rating. The questionnaire lists the nearest aquarium as the Monterey Bay aquarium at 2½ hours which is the maximum value allowed for a yellow score. A Red grade is the lowest grade possible.

AIR FORCE RESPONSE: Lowry Redevelopment Authority(LRA) letter dated May 31,1995.

The Air Force requests to continue working with the Lowry Redevelopment Authority (LRA) through the channels that have been previously established. An explanation of the current situation is as follows.

Lowry Air Force Base was closed 30 September 1994. The Defense Accounting and Finance Service (DFAS) and the Air Force Reserve Personnel Center have remained in cantonment areas with the utilization of the following buildings: P670, P667, P402, P408, P385, S404, P444, S409, P407, P446, P449, P445.

The 1001st Space Systems Squadron, now designated Detachment 1, Space Systems Support Group (SSSG), is occupying building P1432. Both DFAS and Det 1, SSSG are using the telephone switch contained in building P1431. The Air Force Base Conversion Agency is occupying building T625. Before closure, Lowry AFB provided quarters for active duty personnel assigned to Buckley Air National Guard Base (ANGB) and Det 1/SSSG. These personnel are being housed in two dormitories on Lowry, buildings P405 and P406, until the completion of new dormitories at Buckley ANGB, at which time they will be eligible for conveyance to the Lowry Reuse Authority.

Provided the 1995 DBCRC approves the Department of Defense recommendation to move Det 1, SSSG from Lowry to Peterson AFB, Colorado, the legal mandate for completing all actions is estimated to be July 2001. However, with the DFAS communication switch in place and the dormitories complete at Buckley, it is in the best interests of the Air Force to vacate the Lowry facilities as soon as possible. We estimate the deactivation of Det 1, SSSG, completion of communications retooling and the installation of the DFAS switch by Fy98/4 allowing the Air Force would to vacate buildings P1432, P1431, P405, and P406 by FY 98/4.

Timelines for actual reuse dates will be passed to the LRA once BRAC95 is approved and Air Force mission requirements are taken care of.

ATTACHMENT 3

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*Mark Merrill*

DATE: 1 Jun 95

FROM: AF/RT

TO: Frank Cirillo

ATTN: \_\_\_\_\_

FAX #: 696 0550

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REMARKS: We will deliver paper copy  
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DEPARTMENT OF THE AIR FORCE  
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WASHINGTON, DC

01 JUN 1995

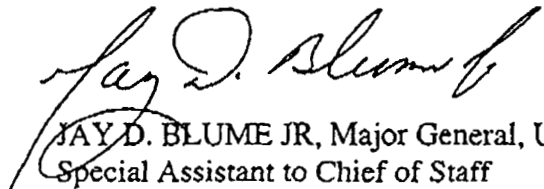
MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr Frank Cirillo)

FROM: HQ USAF/RT  
1670 Air Force Pentagon  
Washington, DC 20330-1670

SUBJECT: Response to Inquiry on the Impact of Icing on UFT Operations

Attached is the Air Force response to a Commission request for the impact of icing on UFT operations.

The attached information is certified true and correct to the best of our ability. If you have any questions concerning this issue our POC is Maj Malcomb, est 695-4667.

  
JAY D. BLUME JR, Major General, USAF  
Special Assistant to Chief of Staff  
for Realignment and Transition

Attachment:  
Worksheet on Icing Impacts on UFT

**WORKSHEET  
HQ USAF/RTR**

**PURPOSE:** To answer a question posed by the BRAC Commission staff member, Lt Col Beyer.

**QUESTION:** Calculate the number of training days per year when icing impacts operations at each UFT base.

**SOURCE:** USAFETAC/DS-86/001, Climatic Atlas of Icing Potential Over North America, January 1986, on file at USAF Environmental Technical Application Center (ETAC). The study was based on data from 1977 to 1980.

**METHOD:** Extracted from graphs the percentage of time when meteorological conditions required for trace to light icing were present. Multiply these monthly percentages by the number of training days for each month. Add the monthly totals to calculate the number of days per year when these conditions existed.

**CONCLUSION** There is no direct data base which depicts the frequency of atmospheric icing. The source document provides a graphic presentation of icing potential, based on the frequency of occurrence of the meteorological conditions required for icing to be present. Therefore, this data provides a picture of the maximum number of days (worst case) a weather flight could forecast trace or light icing for each base. The data is for three altitude blocks: surface to 5,000 feet, 5,000 to 10,000 feet and 10,000 to 15,000 feet. The data for each level applies only to that level. Data can not be added or averaged between levels. Although the data below is for the entire year, the primary threat of icing at UFT bases occurs from October to March. Although the data was gathered between 1977 and 1980, it provides a representative picture because of the large number of observations in the data base.

**ANNUAL TRAINING DAYS WITH POTENTIAL FOR TRACE OR LIGHT ICING**

Level	Columbus	Laughlin	Randolph	Reese	Vance
Surface to 5,000'	8.1	1.4	1.4	10.0	14.0
5,000' to 10,000'	32.0	25.0	19.1	31.0	35.3
10,000' to 15,000'	42.3	27.1	29.0	29.7	39.2



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DEPARTMENT OF THE AIR FORCE  
HEADQUARTERS UNITED STATES AIR FORCE



21 MAR 1995

MEMORANDUM FOR DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
(AIR FORCE TEAM CHIEF)

FROM: HQ USAF/RT

SUBJECT: BRAC '95 Information Flow Between DBCRC and USAF

To allow improved response to DBCRC staff requests for BRAC '95 information, I suggest a revision in our current coordination procedures. If you could route your written requests for information through my office, to the attention of Lt Col Mary Tripp, I believe we can better satisfy your needs. At present, we are receiving phone, fax, and letter requests in no logical order and they are not being logged in or suspended. By better controlling the requests, we can provide controlled and timely responses.

For questions to the Base Closure Working Group which only require clarification on information already forwarded, feel free to continue working directly with those members. Please don't hesitate to call if you have any questions.

JAY D. BLUME, Jr., Maj Gen, USAF  
Special Assistant to the CSAF for Base  
Realignment and Transition

- To: • Bow, Alex, Jim O, Bob, Ed
- Ann Reese (please PASS to other x term)
  - Bob Bivins - CORRA
  - All AF Team Members.

THIS IS the way it has to be. Please  
make sure All requests to USAF go  
through myself / Steve Ackerman  
(See copy of suggested letter format)

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1670 AIR FORCE PENTAGON  
WASHINGTON, DC 20330-1670  
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DATE: 22 May 95

FROM: AF/RTR  
Col Mayfield

TO: DBCRC Air Force Team Chief

ATTN: Mr. Frank Cirillo

FAX #: 696-0550

NO. OF PAGES 2 / 1 + 1 COVER SHEET

REMARKS:

Frank,

Letter I mentioned this morning. Orig  
is in mail. Call if you need anything else.

Mayf



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

33

ECTS# 950322-2

ECTS# 950322-2

March 21, 1995

Major General Jay Blume  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

I am forwarding a letter and attached White Paper entitled, "Preliminary Review of Air Force and Joint Cross-Service Group Analysis, Reese Air Force Base, provided by Congressman Larry Combest of Texas.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on this analysis no later than April 10, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

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# FAX

**Date** 7 Feb, 1995

Number of pages including cover sheet

**TO:** SECAF  
Attn; Col Dordal

**Phone** 697-7376  
**Fax Phone** 695-8809

**FROM:** Frank Cirillo/Air Force  
Team Leader  
  
Defense Base Closure  
and Realignment  
Commission  
  
1700 North Moore Street,  
Ste. 1425  
  
Arlington, VA 22209

**Phone** 703-696-0504  
**Fax Phone** 703-696-0550

**CC:** 1. CSAF/FAX 693-9297  
2. AF/RTR/FAX 693-9707  
3. SAF/LLP/FAX 697-3520

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

I have been appointed as the DBCRC Point of Contact for the March 6th Hearing where SECAF, CSAF and other appropriate witnesses will discuss recommendations to the Commission. I include copies of letter to SECAF/CSAF which was also forwarded by U S Mail. The hearing is scheduled between 1330-1630. My number is 696-0504. Thank you.



**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

February 6, 1995

Honorable Sheila E. Widnall  
Secretary of the Air Force  
The Pentagon, Room 4E871  
Washington, D.C. 20301

Dear Madam Secretary:

Next month the Defense Base Closure and Realignment Commission will begin a series of hearings on the Defense Department's recommendations to close or realign military installations in the United States. I would like to invite you, General Fogleman, and other appropriate members of your staff to present the Department of the Air Force's 1995 closure and realignment recommendations to the Commission on Monday, March 6, 1995.

Your testimony should summarize the process used by the Air Force to develop its closure and realignment recommendations; the implementation schedule, the costs and the expected savings from your recommendations; and the relationship between your recommendations and the Air Force's current and projected force structure and training requirements. Your testimony should also address the role that the Joint Cross Service Groups played in the development of the Air Force's recommendations to consolidate common functions across the military services and highlight any specific proposals in this area.

This hearing will be the first opportunity for the Commission and members of the public to hear the details of the Air Force's 1995 closure and realignment recommendations. You should anticipate specific questions from the Commission about each of the closure and realignment recommendations which you are proposing.

As you know, the 1995 round of base closings is the final round authorized under the Defense Base Closure and Realignment Act of 1990. In light of this fact, I intend for this Commission to recommend to the Defense Department and the Congress a process for the closure and realignment of military bases in the future. I hope you and General Fogleman will give the Commission your views on this important question.

The hearing will be held in Room 345 of the Cannon House Office Building at 1:30 p.m. Please provide 100 copies of your opening statement to the Commission staff at least two working days prior to the hearing. If your staff has any questions, they should contact Mr. Frank Cirillo of the Commission staff.

I look forward to your testimony.

Sincerely,

A handwritten signature in black ink, appearing to read "Alan J. Dixon". The signature is fluid and cursive, with the first name "Alan" written in a large, sweeping loop.

Alan J. Dixon  
Chairman



# Document Separator

# FAX

**Date** 7 Feb, 1995

*Number of pages including cover sheet*

**TO:** SECDEF

**Phone** 695-5261

**Fax Phone** 697-9080

**FROM:** Frank Cirillo/Air Force  
Team Leader  
  
Defense Base Closure  
and Realignment  
Commission  
  
1700 North Moore Street,  
Ste. 1425  
  
Arlington, VA 22209

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**CC:** Mr. Gotbaum ,ASD(ES)  
FAX 614-9284

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

I have been appointed as the DBCRC Point of Contact for the March 1st Hearing where SECDEF and CJCS will discuss recommendations to the Commission. I include copies of letters to SECDEF/CJCS which were also forwarded by U S Mail. The hearing is scheduled between 0930-1230. My number is 696-0504. Thank you.



**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

February 6, 1995

Honorable William J. Perry  
Secretary of Defense  
The Pentagon, Room 3E880  
Washington, D.C. 20301

Dear Secretary Perry:

The Defense Base Closure and Realignment Commission will begin its hearings on the Defense Department's recommendations to close or realign military installations in the United States on March 1, 1995. I would like to invite you and General Shalikashvili to testify at the Commission's opening hearing and to present the Department's 1995 closure and realignment recommendations to the Commission.

The Commission would like you to discuss how the Department's selection criteria and force structure plan have shaped your closure and realignment recommendations. We will be very interested in hearing how your recommendations will affect the ability of the military services to carry out their full range of assigned missions in the future, as well as the costs and expected savings of your recommendations. Given the interest of past Commissions in the issue of consolidating common functions across the military services, I hope your testimony will also highlight any recommendations in this area.

As you know, the 1995 round of base closings is the final round authorized under the Defense Base Closure and Realignment Act of 1990. In light of this fact, I intend for this Commission to recommend to the Defense Department and the Congress a process for the closure and realignment of military bases in the future. I hope you will give the Commission your views on this important question.

The hearing will be held in room SD-106 of the Dirksen Senate Office Building beginning at 9:30 am. Please provide 100 copies of your opening statement to the Commission staff prior to the hearing. If your staff has any questions before the hearing, they should contact Mr. Frank Cirillo of the Commission staff.

I look forward to your testimony.

Sincerely,

A handwritten signature in black ink, appearing to read "Alan J. Dixon". The signature is fluid and cursive, with the first name "Alan" written in a larger, more prominent script than the last name "Dixon".

Alan J. Dixon  
Chairman

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# Document Separator

# FAX

**Date** 7 Feb, 1995

*Number of pages including cover sheet*

**TO:** Chairman, Joint Chiefs of Staff  
Attn; Cmdr Woolley or  
Cmdr Mitchell

**Phone** 695-2732  
**Fax Phone** 614-2584

**CC:** Mr. Gotbaum ,ASD(ES)  
FAX 614-9284

**FROM:** Frank Cirillo/Air Force  
Team Leader  
Defense Base Closure  
and Realignment  
Commission  
1700 North Moore Street,  
Ste. 1425  
Arlington, VA 22209

**Phone** 703-696-0504  
**Fax Phone** 703-696-0550

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

February 6, 1995

General John M. Shalikashvili, USA  
Chairman  
Joint Chiefs of Staff  
The Pentagon, Room 2E872  
Washington, D.C. 20301

Dear General Shalikashvili:

The Defense Base Closure and Realignment Commission will begin its hearings on the Defense Department's recommendations to close or realign military installations in the United States on March 1, 1995. I would like to invite you to testify with Secretary Perry at the Commission's opening hearing and to present the Department's 1995 closure and realignment recommendations to the Commission.

The Commission would like you to discuss the role that the Joint Chiefs of Staff and the unified Commanders in Chief played in the development of the Department's closure and realignment recommendations. In addition, the Commission is particularly interested in your views on how the Department's recommendations will affect the ability of the military services to carry out the full range of their assigned missions in the future, including the effect of these recommendations on readiness, joint operations and training. Given the interest of past Commissions in the issue of consolidating common functions across the military services, I hope your testimony will include your views on any recommendations in this area.

The hearing will be held in Room SD-106 of the Dirksen Senate Office Building at 9:30 am. Please provide 100 copies of your opening statement to the Commission staff prior to the hearing. If your staff has any questions before the hearing, they should contact Mr. Frank Cirillo of the Commission staff.

I look forward to your testimony.

Sincerely,

A handwritten signature in black ink, appearing to read "Alan J. Dixon".

Alan J. Dixon  
Chairman

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1700 NORTH MOORE STREET SUITE 1425  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

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DAY: \_\_\_\_\_ DATE: \_\_\_\_\_ TIME: \_\_\_\_\_

FROM: \_\_\_\_\_  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: \_\_\_\_\_

NUMBER OF PAGES (including cover): 17

COMMENTS:

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206-228-3180

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	KULIS AGB	AK				
N	NAVAL SECURITY GROUP ACTIVITY	AK				
N	NAVAL AIR STATION, ADAK	AK				
AF	ANCHORAGE IAP AGS	AK				
A	FORT GREELY	AK				
A	FORT RICHARDSON	AK				
AF	CLEAR AFS	AK				
AF	SHEMYA AFB	AK				
A	FORT WAINWRIGHT	AK				
AF	KING SALMON AIRPORT	AK				
AF	GALENA AIRPORT AFS	AK				
AF	ELMENDORF AFB	AK				
AF	EIELSON AFB	AK				
AF	GUNTER AFB	AL				
AF	HALL AGS	AL				
AF	DANNELLY FIELD AGS	AL				
N	NRC GADSDEN	AL	93	DBCRC	ONGOING	CLOSE
N	NRC MONTGOMERY	AL	93	DBCRC	ONGOING	CLOSE
A	FORT RUCKER	AL	91	DBCRC	COMPLETE	REALGNDN
N	NAVSTA MOBILE	AL	93	DBCRC	ONGOING	CLOSE
AF	MAXWELL AFB	AL				
A	COOSA RIVER STORAGE ANNEX	AL	88	DEFBRAC	COMPLETE	CLOSE
AF	ABSTON AGS	AL				
A	FORT MCCLELLAN	AL	90/91/93	PRESS/DBCRC		DENIED
A	ANNISTON ARMY DEPOT	AL	88/93	DEFBRAC/DBCRC	ONGOING	REALGNDN
A	REDSTONE ARSENAL	AL	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNUP
AF	BIRMINGHAM MAP AGS	AL				
A	ALABAMA ARMY AMMUNITION PLANT	AL	88	DEFBRAC	COMPLETE	CLOSE
AF	LITTLE ROCK AFB	AR				
AF	FORT SMITH MAP AGS	AR				
A	FORT CHAFFEE	AR	91	DBCRC	COMPLETE	REALGNDN
AF	EAKER AFB	AR	88/90/91	BRAC/PR/DBCRC	COMPLETE	CLOSE12-92
N	NRC FAYETTEVILLE	AR	93	DBCRC	ONGOING	CLOSE
N	NRC FT SMITH	AR	93	DBCRC	ONGOING	CLOSE
A	PINE BLUFF ARSENAL	AR				
AF	WILLIAMS AFB	AZ	91	DBCRC	COMPLETE	CLOSE/9-93
A	NAVAJO ARMY DEPOT ACTIVITY	AZ	88	DEFBRAC	COMPLETE	CLOSE
MC	MCAS YUMA	AZ				
AF	DAVIS MONTHAN AFB	AZ	88/90/91	BRAC/DBCRC	ONGO/RVRSL	REALGNUP
AF	GILA BEND AFS	AZ				
AF	LUKE AFB	AZ	90/91/93	PR/DBCRC/DBCRC	ONGOING	REALGNUP
A	FORT HUACHUCA	AZ	88/91	DEFBRAC/DBCRC	ONGOING	REALGNUP
A	YUMA PROVING GROUND	AZ	88	DEFBRAC	ONGOING	REALGNUP

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	TUCSON IAP AGS	AZ				
AF	PHOENIX SKY HARBOR IAP AGS	AZ				
N	NAS, LEMOORE	CA				
AF	TRAVIS AFB	CA	93	DBCRC	ONGOING	REALIGNUP
AF	VAN NUYS AIRPORT AGS	CA				
AF	ONTARIO IAP AGS	CA				
N	MARE ISLAND NAVAL SHIPYARD	CA	93	DBCRC	ONGOING	CLOSE
N	LONG BEACH NAVAL SHIPYARD	CA	90	PRESS	CANCELLED	CLOSE
AF	VANDENBERG AFB	CA				
N	NAS ALAMEDA	CA	93	DBCRC	ONGOING	CLOSE
AF	FRESNO AIR TERMINAL AGS	CA				
N	PACIFIC MISSILE TEST CENTER	CA	91	DBCRC	ONGOING	REALIGNDN
AF	BEALE AFB	CA	88/91/93	BRAC/DBCRC/DBCRC	ONGOING	REALGN UP
AF	CASTLE AFB	CA	91/93	DBCRC/DBCRC	ONGOING	CLOSE/9-95
AF	EDWARDS AFB	CA	90/91	PRESS/DBCRC	ONGOING	REALGNUP
AF	MARCH AFB	CA	88/91/93	BRAC/DBCRC/DBCRC	ONGOING	RELGNDN
N	NAS MIRAMAR	CA	93	DBCRC	ONGOING	REALIGN
AF	ONIZUKA AFB	CA				
AF	GEORGE AFB	CA	88	DEFBRAC	COMPLETE	CLOSE12-92
AF	LOS ANGELES AFB	CA	90	PRESS	CANCELED	CLOSE
AF	MATHER AFB	CA	88/91/93	BRAC/DBCRC/DBCRC	COMPLETE	CLOSE/9-93
AF	MCCLELLAN AFB	CA	88/90/91/93	BRAC/PR/DBCRC	ONGOING	REALGNDN
N	FLEET COMBAT TRAINING CTR, PAC	CA				
AF	NORTH HIGHLANDS AGS	CA				
AF	NORTON AFB	CA	88	DEFBRAC	COMPLETE	CLOSE/3-94
N	NAVAL HOSPITAL, CAMP PENDLETON	CA				
N	FLEET ASW TRAINING CTR, PAC	CA				
N	NAVAL STATION LONG BEACH	CA	91	DBCRC	ONGOING	CLOSE
N	NAVAL WEAPONS STA, SEAL BEACH	CA				
N	NAVAL WEAPONS STA, CONCORD	CA				
N	NAVAL WEAPONS CTR CHINA LAKE	CA	91	DBCRC	ONGOING	REALIGNDN
N	NAVAL TRAINING CTR SAN DIEGO	CA	93	DBCRC	ONGOING	CLOSE
N	NAVAL SUPPLY CTR, SAN DIEGO	CA				
N	NAVAL SUPPLY CTR OAKLAND	CA	90/93	PRESS/DBCRC	CANCELLED	CLOSE
N	NAVAL STATION, SAN DIEGO	CA				
N	NAVAL STATION, MARE ISLAND	CA				
N	NAVAL POSTGRADUATE SCHOOL	CA				
N	NAVAL COMM STA, STOCKTON	CA				
N	NAVAL HOSPITAL LONG BEACH	CA	91	DBCRC	ONGOING	CLOSE
N	NAS MOFFETT FIELD	CA	90/91	PRESS/DBCRC	ONGOING	CLOSE
N	NAVAL HOSPITAL, SAN DIEGO	CA				
N	NAVAL COMM STA, SAN DIEGO	CA				
N	NAVAL AVIATION DEPOT N. ISLAND	CA				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
N	NAVAL AVIATION DEPOT ALAMEDA	CA	90/93	PRESS/DBCRC	ONGOING	CLOSE
N	NAVAL AMPHIB BASE, CORONADO	CA				
N	NAVAL AIR FACILITY EL CENTRO	CA	90	PRESS	CANCELLED	CLOSE
N	NAV SUB BASE, SAN DIEGO	CA				
N	NAV PUBLIC WKS CTR, SAN DIEGO	CA				
N	NAV PUBLIC WKS CTR SAN FRANCISCO	CA	93	DBCRC	ONGOING	DISESTAB
N	NAV MEDCOM NW REG	CA				
N	NESEC SAN DIEGO	CA	91/93	DBCRC	ONGOING	REALIGN
N	NAV CONST BN CTR PORT HUENEME	CA	93	DBCRC	ONGOING	CLOSE
N	NAS, NORTH ISLAND	CA				
N	NAVAL OCEAN SYSTEMS CENTER	CA				
N	NESEC VALLEJO	CA	91	DBCRC	ONGOING	CLOSE
A	SHARPE ARMY DEPOT	CA				
A	PRESIDIO OF SAN FRANCISCO	CA	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNDN
A	SACRAMENTO ARMY DEPOT	CA	90/91	PRESS/DBCRC	ONGOING	CLOSE
A	CAMP ROBERTS ANNEX	CA				
A	RIVERBANK ARMY AMMUNITION PLANT	CA				
A	FORT ORD	CA	90/91	PRESS/DBCRC	ONGOING	CLOSE
A	OAKLAND ARMY BASE	CA				
A	PRESIDIO OF MONTEREY AND ANNEX	CA	93	DBCRC	ONGOING	REALGNDN
MC	MC BASE, CAMP PENDLETON	CA				
N	HUNTER'S POINT ANNEX	CA	88/91/93	DBCRC	ONGOING	CLOSE
A	SIERRA ARMY DEPOT	CA				
N	NAVAL HOSPITAL OAKLAND	CA	93	DBCRC	ONGOING	CLOSE
A	FORT IRWIN	CA				
N	NAVAL SPACE SYSTEMS ACTIVITY	CA	91	DBCRC	ONGOING	CLOSE
N	FLT COMBAT DIRECTION SOFTWARE SPT	CA	91	DBCRC	ONGOING	REALIGNDN
N	INTEGRATED COMBAT SYS TEST FAC	CA	91	DBCRC	ONGOING	CLOSE
D	DEFENSE DISTRIBUTION DEPOT OAKLAND	CA	93	DBCRC	COMPLETE	CLOSE
N	NAV CIV ENG LAB PORT HUENEME	CA	93	DBCRC	ONGOING	CLOSE
A	FORT HUNTER LIGGETT	CA				
A	AFRC, LOS ALAMITOS	CA				
N	NRC PACIFIC GROVE	CA	93	DBCRC	ONGOING	CLOSE
D	DEFENSE CONTRACTING DISTRICT WEST	CA	93	DBCRC	COMPLETE	REJECT
AF	VAN NUYS AGS	CA				
A	HAMILTON ARMY AIRFIELD	CA	88	DEFBRAC	ONGOING	CLOSE
D	DEFENSE DEPOT TRACY	CA				
N	PERA (SURFACE) PACIFIC SAN FRAN	CA	93	DBCRC	ONGOING	DISESTAB
N	NAV FAC ENG CMD WESTERN DIV	CA	93	DBCRC	ONGOING	REALIGN
MC	MCAS EL TORO	CA	93	DBCRC	ONGOING	CLOSE
MC	MC AIR GD CBT CTR 29 PALMS	CA				
MC	MCAS TUSTIN	CA	91/93	DBCRC	ONGOING	CLOSE
MC	MCAS CAMP PENDLETON	CA				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
MC	MC RECRUIT DEPOT SAN DIEGO	CA				
MC	MC MOUNTAIN WARFARE TNG CTR	CA				
MC	MC LOGISTICS BASE BARSTOW	CA				
AF	BUCKLEY AGB	CO				
A	ROCKY MOUNTAIN ARSENAL	CO				
A	PUEBLO ARMY DEPOT ACTIVITY	CO	88/93	DEFBRAC/DBCRC	ONGOING	REALGNDN
A	FORT CARSON	CO	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNUP
AF	CHEYENNE MOUNTAIN AFB	CO				
AF	FALCON AFB	CO				
AF	LOWRY AFB	CO	88/91	DEFBRAC/DBCRC	COMPLETE	CLOSE/9-94
AF	PETERSON AFB	CO	91	DBCRC	ONGOING	REALGNUP
AF	US AIR FORCE ACADEMY	CO				
A	BENNETT ARMY NATIONAL GUARD FACILITY	CO	88	DEFBRAC	COMPLETE	CLOSE
A	FITZSIMONS ARMY MEDICAL CENTER	CO				
AF	BRADLEY IAP AGS	CT				
N	NAVAL UNDERWATER SYST CTRL DET	CT	91	DBCRC	ONGOING	REALIGNDN
N	NAVAL SUB BASE NEW LONDON	CT	93	DBCRC	CANCELLED	REALIGN
AF	ORANGE AGS	CT				
N	HQ NAV DISTRICT WASHINGTON	DC				
MC	MARINE BARRACKS 8TH & 1ST	DC				
AF	BOLLING AFB	DC	91	DBCRC	ONGOING	REALGNUP
N	NAVAL RESEARCH LABORATORY	DC				
N	NAVAL SECURITY STA WASHINGTON	DC	93	DBCRC	ONGOING	REALIGNDN
A	WALTER REED ARMY MEDICAL CENTER	DC	91	DBCRC	ONGOING	REALGNDN
A	FORT MCNAIR	DC				
N	NAVAL OBSERVATORY	DC				
AF	NEW CASTLE COUNTY APT AGS	DE				
AF	DOVER AFB	DE				
N	NAV COASTAL SYSTEMS CENTER	FL	91	DBCRC	ONGOING	REALIGNDN
N	NAVAL OLF SAUFLEY	FL				
N	NAVAL HOSPITAL, PENSACOLA	FL				
N	NAVAL HOSPITAL ORLANDO	FL	91/93	DBCRC	ONGOING	CLOSE
N	NAVAL HOSPITAL, JACKSONVILLE	FL				
N	NAVAL AVIATION DEPOT PENSACOLA	FL	93	DBCRC	ONGOING	CLOSE
N	NAVAL AVIATION DEPOT JAX	FL				
N	NAV EDTNG PRO MGMT SUP ACT	FL				
N	NAVAL SUPPLY CENTER PENSACOLA	FL	93	DBCRC	ONGOING	DISESTAB
N	NAS, WHITING FIELD	FL				
N	NAS, PENSACOLA	FL				
N	NAS, KEY WEST	FL				
N	NAS, JACKSONVILLE	FL				
N	NAS CECIL FIELD	FL	93	DBCRC	ONGOING	CLOSE
N	NAV PUBLIC WKS CTR, PENSACOLA	FL				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	EGLIN AAF 9 (HURLBURT FIELD)	FL				
AF	AVON PARK AFS	FL				
D	DEFENSE DISTRIBUTION DEPOT PENSACOLA	FL	93	DBCRC	COMPLETE	CLOSE
AF	EGLIN AAF 3 (DUKE FIELD)	FL				
AF	EGLIN AFB	FL	90/91	PRESS/DBCRC	ONGOING	REALGNUP
N	NAVAL SECURITY GROUP ACTIVITY	FL				
AF	JACKSONVILLE IAP AGS	FL				
N	NAVAL STATION, MAYPORT	FL				
A	CAPE ST. GEORGE	FL	88	DEFBRAC	COMPLETE	CLOSE
AF	HOMESTEAD AFB	FL	93	DBCRC	COMPLETE	REALGNDWN
AF	TYNDALL AFB	FL	93	DBCRC	ONGOING	REALIGNHUP
AF	PATRICK AFB	FL				
AF	MACDILL AFB	FL	90/91/93	PR/DBCRC/DBCRC	ONGOING	REALIGN
N	NAVAL TECH TNG CTR, CORRY STA	FL				
AF	CAPE CANAVERAL AFS	FL				
N	NAVAL TRAINING CENTER ORLANDO	FL	91/93	DBCRC	ONGOING	CLOSE
AF	DOBBINS ARB	GA				
AF	MCCOLLUM AGS	GA				
MC	MC LOGISTICS BASE ALBANY	GA				
AF	SAVANNAH IAP AGS	GA				
AF	ROBINS AFB	GA	90/93	PRESS/DBCRC	ONGOING	REALIGNUP
AF	MOODY AFB	GA	93	DBCRC	ONGOING	REALIGNUP
A	FORT BENNING	GA				
A	FORT STEWART	GA				
A	FORT MCPHERSON	GA				
A	HUNTER ARMY AIRFIELD	GA				
A	FORT GILLEM	GA	90	PRESS		DECS. REV.
N	NRC MACON	GA	93	DBCRC	ONGOING	CLOSE
N	NAVY SUPPLY CORPS SCHOOL	GA				
A	FORT GORDON	GA				
N	NAVAL SUB BASE, KINGS BAY	GA				
N	NAS, ATLANTA	GA				
N	NAVAL STATION, GUAM	GU				
N	NAVAL SHIP REPAIR FAC, GUAM	GU				
N	NAVAL MAGAZINE, GUAM	GU				
N	NAV COMM AREA MASTER STA, WPAC	GU				
N	NAS AGANA	GU	93	DBCRC	ONGOING	CLOSE
AF	ANDERSEN AFB	GU	93	DBCRC	ONGOING	NAVY + UP
A	FORT SHAFTER	HI				
A	SCHOFIELD BARRACKS	HI				
A	POHAKULOA TRAINING AREA	HI				
A	KUNIA FIELD STATION	HI				
MC	MCAS KANEOHE BAY	HI				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
MC	CAMP H. M. SMITH	HI				
A	HELEMANO RADIO STATION	HI				
AF	HICKAM AFB	HI				
N	NAVAL OCEAN SYS CTR DET KANEOHE	HI	91	DBCRC	ONGOING	CLOSE
AF	WHEELER AFB	HI				
A	TRIPLER ARMY MEDICAL CENTER	HI				
A	KAPALAMA MILITARY RESERVATION	HI	88	DEFBRAC	ONGOING	PART CLOSE
AF	KOKEE AFS	HI				
A	FORT DERUSSY	HI				
N	NAVAL STATION, PEARL HARBOR	HI				
N	NAV PUB WKS CTR, PEARL HARBOR	HI				
N	NAVAL SUB BASE, PEARL HARBOR	HI				
N	NAV COMM AREA MASTER STA, EPAC	HI				
N	NAVAL SUPPLY CTR, PEARL HARBOR	HI				
N	PEARL HARBOR NAVAL SHIPYARD	HI				
N	NAS BARBERS POINT	HI	93	DBCRC	ONGOING	CLOSE
N	NAVAL MAGAZINE, LUALUALEI	HI				
A	FORT DES MOINES	IA	88	DEFBRAC	ONGOING	CLOSE
AF	SIOUX CITY MAP AGS	IA				
AF	DES MOINES IAP AGS	IA				
A	IOWA ARMY AMMUNITION PLANT	IA				
AF	BOISE AIR TERMINAL AGS	ID	91	DBCRC	ONGOING	REALGNUP
AF	MOUNTAIN HOME AFB	ID	88/91	DEFBRAC/DBCRC	ONGOING	REALGN
AF	O HARE IAP ARS	IL	93	DBCRC	ONGOING	CLOSE/9-97
N	NAVAL TNG CTR GREAT LAKES	IL	93	DBCRC	ONGOING	REALIGNUP
N	NAS GLENVIEW	IL	93	DBCRC	ONGOING	CLOSE
N	NAVY PUBLIC WRKS CTR, G LAKES	IL				
D	DEFENSE CONTRACT MANAGEMENT DISTRICT, N	IL	93	DBCRC	COMPLETE	CLOSE
AF	CAPITAL MAP AGS	IL				
N	NAVAL HOSPITAL, G LAKES	IL				
A	CHARLES M. PRICE SUPPORT CENTER	IL				
A	FORT SHERIDAN	IL	88/90/91	DEFBRAC/PR/DBCRC	ONGOING	CLOSE
A	SAVANNA ARMY DEPOT ACTIVITY	IL				
A	ROCK ISLAND ARSENAL	IL	91/93	DBCRC	ONGOING	REALGNUP
AF	CHANUTE AFB	IL	88/93	DEFBRAC/DBCRC	COMPLETE	CLOSE/9-93
A	JOLIET ARMY AMMUNITION PLANT, ELWOOD	IL				
AF	GREATER PEORIA APT AGS	IL				
AF	SCOTT AFB	IL				
A	JOLIET ARMY AMMUNITION PLANT, KANKAKEE	IL				
AF	HULMAN REGIONAL APT AGS	IN				
A	CRANE ARMY AMMUNITION ACTIVITY	IN				
AF	GRISSOM AFB	IN	91	DBCRC	COMPLETE	CLOSE/9-94
A	NEWPORT ARMY AMMUNITION PLANT	IN				

Closure History

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SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
N	NRC TERRE HAUTE	IN	93	DBCRC	ONGOING	CLOSE
AF	FT WAYNE MAP AGS	IN				
N	N/MRC FT WAYNE	IN	93	DBCRC	ONGOING	CLOSE
A	JEFFERSON PROVING GROUND	IN	88	DEFBRAC	ONGOING	CLOSE
A	ATTERBURY RESERVE TRAINING AREA	IN				
A	INDIANA ARMY AMMUNITION PLANT	IN	88/90	DEFBRAC/PRESS	ONGOING	PART CLOSE
N	NAV WEAPONS SUPPORT CTR CRANE	IN	91	DBCRC	ONGOING	REALIGNDN
N	NAVAL AVIONICS CENTER	IN	91	DBCRC	ONGOING	REALIGNDN
A	FORT BENJAMIN HARRISON	IN	88/91	DEFBRAC/DBCRC	ONGOING	CLOSE
A	SUNFLOWER ARMY AMMUNITION PLANT	KS	90	PRESS	ONGOING	LAYAWAY
N	READINESS CMD REGION 18	KS	93	DBCRC	ONGOING	CLOSE
A	FORT RILEY	KS				
A	FORT LEAVENWORTH	KS				
A	KANSAS ARMY AMMUNITION PLANT	KS	90	PRESS	ONGOING	LEASE
AF	FORBES FIELD AGS	KS				
N	NRC HUTCHINSON	KS	93	DBCRC	ONGOING	CLOSE
AF	MCCONNELL AFB	KS	93	DBCRC	ONGOING	REALIGNUP
AF	STANDIFORD FIELD AGS	KY				
A	LEXINGTON BLUEGRASS ARMY DEPOT	KY	88	DEFBRAC	ONGOING	CLOSE
A	FORT CAMPBELL	KY				
A	FORT KNOX	KY	88/90/91	DEFBRAC/PR/DBCRC	COMPLETE	REALGNUP
N	NAVAL ORDNANCE STATION LOUISVILLE	KY	91	DBCRC	ONGOING	REALIGNDN
N	NAVAL SUPPORT ACT, NEW ORLEANS	LA				
N	NAS, NEW ORLEANS	LA				
N	NAVAL STATION LAKE CHARLES	LA				
AF	HAMMOND AGS	LA				
A	LOUISIANA ARMY AMMUNITION PLANT	LA	90	PRESS	ONGOING	LAYAWAY
A	MILITARY OCEAN TERMINAL-NEW ORLEANS	LA	88	DEFBRAC	ONGOING	CLOSE
AF	ENGLAND AFB	LA	91	DBCRC	COMPLETE	CLOSE12-92
AF	BARKSDALE AFB	LA	91/93	DBCRC/DBCRC	ONGOING	REALGNUP
N	NRF ALXANDRIA	LA	93	DBCRC	ONGOING	CLOSE
N	NRC MONROE	LA	93	DBCRC	ONGOING	CLOSE
A	FORT POLK	LA	91	DBCRC	COMPLETE	REALGNDN
AF	WELLESLEY AGS	MA				
A	FORT DEVENS	MA	88/91	DEFBRAC/DBCRC	ONGOING	CLOSE
A	USA NATICK R & D CENTER	MA	91	DBCRC	COMPLETE	REALGNUP
A	USA MATERIALS TECHNOLOGY LABORATORY	MA	88/91	DEFBRAC/DBCRC	ONGOING	CLOSE
A	SOUTH BOSTON SUPPORT ACTIVITY	MA				
AF	WORCHESTER AGS	MA				
AF	OTIS AGB	MA				
AF	HANSCOM AFB	MA	90	PRESS	PROPOSED	REALGN
AF	WESTOVER ARB	MA				
N	NRC NEW BEDFORD	MA	93	DBCRC	ONGOING	CLOSE



SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	CAPE COD AFS	MA				
AF	BARNES MAP AGS	MA				
N	NAS SOUTH WEYMOUTH	MA	90/93	PRESS/DBCRC	CANCELLED	CLOSE
N	NRC PITTSFIELD	MA	93	DBCRC	ONGOING	CLOSE
A	ABERDEEN PROVING GROUND	MD	88/91	DEFBRAC/DBCRC	ONGOING	REALGNUP
AF	MARTIN STATE AGS	MD				
AF	ANDREWS AFB	MD	90	PRESS	PROPOSED	REALGN
N	NSWC CARDEROCK, ANNAPOLIS DET	MD	93	DBCRC	CANCELLED	CLOSE
N	D W TAYLOR NAV SHIP R&D CTR	MD				
A	FORT RITCHIE	MD				
A	FORT MEADE	MD	88/90/93	DEFBRAC/PR/DBCRC	ONGOING	PART CLOSE
A	FORT DETRICK	MD	88/91	DEFBRAC/DBCRC	ONGOING	REALGNDN
A	FORT HOLABIRD	MD	88	DEFBRAC	ONGOING	PART CLOSE
N	NAV ORDANCE COMMAND INDIAN HEAD	MD	91/93	DBCRC	ONGOING	REALIGNDN
N	US NAVAL ACADEMY	MD				
N	NAVAL AIR TEST CTR, PAX RIVER	MD				
N	NAVAL COMM UNIT, WASHINGTON	MD				
N	NAVAL ELECTRONIC SYS ENGR ACT	MD	93	DBCRC	ONGOING	CLOSE
N	NAVAL MEDICAL COMMAND-NCR	MD				
D	DMA HYDROGRAPHIC/TOPOGRAPHIC CENTER	MD	88	DEFBRAC	ONGOING	REALGNUP
A	ARMY RESERVE CENTER, GAITHERSBURG	MD	88	DEFBRAC	COMPLETE	CLOSE
N	NAVY RADIO TRANS FAC ANNAPOLIS	MD	93	DBCRC	ONGOING	DISESTAB
N	NAV SURFACE WEAPONS CTR WHITE OAK	MD	91/93	DBCRC	ONGOING	DISESTAB
A	ADELPHI LABORATORY CENTER	MD	91	DBCRC	ONGOING	REALGNUP
N	NAS, BRUNSWICK	ME				
AF	SOUTH PORTLAND AGS	ME				
AF	LORING AFB	ME	91	DBCRC	COMPLETE	CLOSE/9-94
N	NAV SECURITY GP ACT, WINTER HA	ME				
AF	BANGOR AGS	ME	90	PRESS	PROPOSED	REALGN
AF	K. I. SAWYER AFB	MI	91/93	DBCRC/DBCRC	ONGOING	CLOSE/9-95
AF	W K KELLOGG REGIONAL APT AGS	MI				
AF	SELFRIDGE AGB	MI				
AF	WURTSMITH AFB	MI	88/91	BRAC/DBCRC	COMPLETE	CLOSE/6-93
A	DETROIT ARSENAL TANK PLANT	MI	90	PRESS	COMPLETE	TERM ASSY
A	PONTIAC STORAGE FACILITY	MI	88	DEFBRAC	ONGOING	CLOSE
D	DEFENSE REUTILIZATION & MARKETING SERVICE	MI	93	DBCRC	COMPLETE	REJECT
D	DEFENSE LOGISTICS SERVICES CENTER	MI	93	DBCRC	COMPLETE	REJECT
A	TANK AUTOMOTIVE COMMAND - WARREN	MI	91/93	DBCRC	ONGOING	REALGNDN
A	US ARMY GARRISON, SELFRIDGE	MI				
N	NAF DETROIT	MI	90/93	PRESS/DBCRC	ONGOING	CLOSE
A	DETROIT ARSENAL	MI	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNUP
A	TWIN CITIES ARMY AMMUNITION PLANT	MN				
AF	MINNEAPOLIS/ST PAUL IAP ARS	MN				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	DULUTH IAP AGS	MN				
N	NRC ST JOSEPH	MO	93	DBCRC	ONGOING	CLOSE
N	NRC JOPLIN	MO	93	DBCRC	ONGOING	CLOSE
A	ST LOUIS ARMY AMMUNITION PLANT	MO				
A	FORT LEONARD WOOD	MO	88	DEFBRAC	COMPLETE	REALGNUP
AF	JEFFERSON BARRACKS AGS	MO				
AF	LAMBERT ST LOUIS IAP AGS	MO				
AF	RICHARDS GEBEUR ARS	MO	91	DBCRC	COMPLETE	CLOSE/9-94
AF	ROSECRANS MEMORIAL APT AGS	MO				
AF	WHITEMAN AFB	MO	91	DBCRC	ONGOING	REALGNUP
A	GATEWAY ARMY AMMUNITION PLANT	MO				
A	LAKE CITY ARMY AMMUNITION PLANT	MO				
A	ST. LOUIS FEDERAL CENTER	MO	90/91	PRESS/DBCRC	ONGOING	REALGNDN
D	DEFENSE MAPPING AGENCY AEROSPACE CENTER	MO				
A	NIKE KANSAS CITY 30	MO	88	DEFBRAC	COMPLETE	CLOSE
N	NAVAL STATION PASCAGOULA	MS				
AF	COLUMBUS AFB	MS				
AF	GULFPORT/BILOXI MAP AGS	MS				
AF	KEESLER AFB	MS	88/91	REFBRAC/DBCRC	ONGOING	REALGNUP
N	NAV CONST BN CTR, GULFPORT	MS				
N	NAVAL OCEANOGRAPHIC OFFICE	MS				
AF	KEY FIELD AGS	MS				
AF	ALLEN C THOMPSON FIELD AGS	MS				
A	MISSISSIPPI ARMY AMMUNITION PLANT	MS	90	PRESS	COMPLETE	LAYAWAY
N	NAS MERIDIAN	MS	93	DBCRC	CANCELLED	CLOSE
AF	MALMSTROM AFB	MT				
N	NRC GREAT FALLS	MT	93	DBCRC	ONGOING	CLOSE
N	NRC MISSOULA	MT	93	DBCRC	ONGOING	CLOSE
N	N/MRC BILLINGS	MT	93	DBCRC	CANCELLED	CLOSE
AF	GREAT FALLS IAP AGS	MT				
N	NAVAL AIR FACILITY MIDWAY	MY	91/93	DBCRC	ONGOING	CLOSE
AF	BADIN AGS	NC				
AF	CHARLOTTE/DOUGLAS IAP AGS	NC				
AF	POPE AFB	NC	91	DBCRC	ONGOING	REALGNUP
MC	MC BASE, CAMP LEJEUNE	NC				
MC	MCALF BOGUE	NC				
MC	MCAS NEW RIVER	NC				
A	MILITARY OCEAN TERMINAL-SUNNY POINT	NC				
A	FORT BRAGG	NC				
N	NAVAL AVIATION DEPOT CHERRY PT	NC				
N	NAVAL HOSPITAL, CAMP LEJEUNE	NC				
AF	SEYMOUR JOHNSON AFB	NC				
MC	MCAS CHERRY POINT	NC				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	HECTOR FIELD IAP AGS	ND				
AF	GRAND FORKS AFB	ND	93	DBCRC	ONGOING	REALIGNUP
AF	CAVALIER AFS	ND				
AF	MINOT AFB	ND	93	DBCRC	ONGOING	REALIGNUP
AF	LINCOLN MUNICIPAL AIRPORT AGS	NE				
AF	OFFUTT AFB	NE				
A	CORNHUSKER ARMY AMMUNITION PLANT	NE				
N	PORTSMOUTH NAVAL SHIPYARD	NH				
N	SUBMEPP PORTSMOUTH	NH	93	DBCRC	ONGOING	DISESTAB
AF	NEW BOSTON AFS	NH				
AF	PEASE AGS	NH	88	DEFBRAC	COMPLETE	CLOSE/3-91
N	NRC PERTH AMBOY	NJ	93	DBCRC	ONGOING	CLOSE
N	NAVAL WEAPONS STA, EARLE	NJ				
N	NAVAL AIR WARFARE CENTER	NJ	91/93	DBCRC	ONGOING	CLOSE
A	FORT MONMOUTH	NJ	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNDN
N	NAVAL AIR ENG CTR LAKEHURST	NJ	91	DBCRC	ONGOING	REALIGNDN
N	NRC ATLANTIC CITY	NJ	93	DBCRC	ONGOING	CLOSE
A	MILITARY OCEAN TERMINAL-BAYONNE	NJ				
A	FORT DIX	NJ	88/90/91	DEFBRAC/PR/DBCRC	COMPLETE	PART CLOSE
A	PICATINNY ARSENAL	NJ	88/91	DEFBRAC/DBCRC	ONGOING	REALGNUP
AF	ATLANTIC CITY MAP AGS	NJ				
AF	MCGUIRE AFB	NJ	93	DBCRC	ONGOING	REALIGNUP
AF	KIRTLAND AFB	NM	88/90	DEFBRAC/PRESS	ONGOING	REALGNUP
A	WHITE SANDS MISSILE RANGE	NM	91	DBCRC	ONGOING	REALGNDN
AF	CANNON AFB	NM	88/91	DEFBRAC/DBCRC	ONGOING	REALGNUP
AF	HOLLOMAN AFB	NM				
A	FORT WINGATE DEPOT ACTIVITY	NM	88	DEFBRAC	COMPLETE	CLOSE
N	NAV WEAPONS EVALUATION FACILITY	NM	91/93	DBCRC	ONGOING	REALIGN
A	HAWTHORNE ARMY AMMUNITION PLANT	NV	88	DEFBRAC	ONGOING	REALGNUP
AF	INDIAN SPRINGS AFS	NV				
AF	NELLIS AFB	NV	90	PRESS	PROPOSED	REALGN
AF	RENO CANNON IAP AGS	NV	91	DBCRC	ONGOING	REALGNUP
AF	TONOPAH AFS	NV	90	PRESS	PROPOSED	REALGN
N	NAS, FALLON	NV				
AF	STEWART IAP AGS	NY				
AF	PLATTSBURGH AFB	NY	88/93	DEFBRAC/DBCRC	ONGOING	CLOSE/9-95
A	WEST POINT MILITARY RESERVATION	NY				
A	WATERVLIET ARSENAL	NY				
A	FORT TOTTEN	NY				
A	STEWART ANNEX	NY				
A	SENECA ARMY DEPOT	NY	88	DEFBRAC	COMPLETE	REALGNUP
A	FORT HAMILTON	NY				
AF	ROSLYN AGS	NY				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
A	NATIONAL GUARD - TROY	NY	90	PRESS	ONGOING	CHANGE
AF	SCHENECTADY AIRPORT AGS	NY				
AF	GRIFFISS AFB	NY	93	DBCRC	ONGOING	REALIGNDN
AF	SUFFOLK COUNTY AIRPORT AGS	NY				
N	DOD FAMILY HOUSING, NIAGARA FALLS	NY	93	DBCRC	ONGOING	CLOSE
N	NRC JAMESTOWN	NY	93	DBCRC	ONGOING	CLOSE
AF	NIAGARA FALLS IAP ARS	NY				
N	READINESS CMD REGION 2	NY	93	DBCRC	ONGOING	CLOSE
N	NAVAL STATION STATEN ISLAND	NY	88/93	DBCRC	ONGOING	CLOSE
N	NRC POUGHKEEPSIE	NY	93	DBCRC	ONGOING	CLOSE
N	NAVAL STATION BROOKLYN	NY	88	DEFBRAC	CLOSED	CLOSE
MC	1ST MARINE COPRS DTR, GARDEN CITY	NY	93	DBCRC	CANCELLED	CLOSE
AF	HANCOCK FIELD AGS	NY				
A	FORT DRUM	NY				
N	READINESS CMD REGION 5	OH	93	DBCRC	ONGOING	CLOSE
D	DEFENSE CONSTRUCTION SUPPLY CENTER	OH				
A	RAVENNA ARMY AMMUNITION PLANT	OH				
AF	YOUNGSTOWN MAP ARS	OH				
AF	SPRINGFIELD BECKLEY MAP AGS	OH				
AF	WRIGHT-PATTERSON AFB	OH	90/91/93	PR/DBCRC/DBCRC	ONGOING	REALGN
AF	TOLEDO EXPRESS APT AGS	OH				
AF	RICKENBACKER AGB	OH	91/93	DBCRC/DBCRC	ONGOING	REALIGN
AF	NEWARK AFB	OH	93	DBCRC	ONGOING	CLOSE/9-96
AF	MANSFIELD LAHM MAP AGS	OH				
AF	GENTILE AFS	OH	93	DBCRC	ONGOING	CLOSE/97
AF	CAMP PERRY AGS	OH				
A	LIMA ARMY TANK PLANT	OH	90	PRESS	ONGOING	PART INAC
D	DEFENSE FINANCE ACCOUNTING CENTER	OH				
D	DEFENSE ELECTRONICS SUPPLY CENTER	OH	93	DBCRC	COMPLETE	REALIGNDN
AF	TINKER AFB	OK	90	DEFBRAC	ONGOING	REALGN
A	FORT SILL	OK				
A	MCALESTER ARMY AMMUNITION PLANT	OK				
AF	WILL ROGERS WORLD APT AGS	OK				
AF	TULSA IAP AGS	OK				
AF	ALTUS AFB	OK	93	DBCRC	ONGOING	REALIGNUP
AF	VANCE AFB	OK				
A	UMATILLA ARMY DEPOT ACTIVITY	OR	88	DEFBRAC	ONGOING	REALGNDN
AF	PORTLAND IAP AGS	OR				
AF	KINGSLEY FIELD AGS	OR				
AF	WILLOW GROVE ARS	PA				
D	DEFENSE DISTRIBUTION DEPOT LETTERKENNY	PA	93	DBCRC	COMPLETE	REJECT
D	DEFENSE CONTRACT MANAGEMENT DISTRICT MI	PA	93	DBCRC	COMPLETE	CLOSE
D	DEFENSE INDUSTRIAL SUPPLY CENTER	PA	93	DBCRC	COMPLETE	REJECT

Closure History

2/28/95

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
N	PERA (SURFACE) HQ, PHILADELPHIA	PA	93	DBCRC	ONGOING	DISESTAB
A	TACONY WAREHOUSE	PA	88	DEFBRAC	ONGOING	CLOSE
D	DEFENSE CLOTHING FACTORY	PA	93	DBCRC	COMPLETE	CLOSE
AF	HARRISBURG OLMSTED IAP AGS	PA				
D	DEFENSE PERSONNEL SUPPORT CENTER	PA				
A	CHARLES E. KELLY SUPPORT FACILITY	PA				
A	CARLISLE BARRACKS	PA				
A	FORT INDIANTOWN GAP	PA				
A	LETTERKENNY ARMY DEPOT	PA	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNDN
A	NEW CUMBERLAND DEPOT	PA				
A	SCRANTON ARMY AMMUNITION PLANT	PA	90	PRESS	ONGOING	LAYAWAY
A	TOBYHANNA ARMY DEPOT	PA	88/93	DEFBRAC/DBCRC	ONGOING	REALGNUP
AF	GREATER PITTSBURGH IAP AGS	PA				
N	PHILADELPHIA NAVAL SHIPYARD	PA	90/91	PRESS/DBCRC	ONGOING	CLOSE
N	NRC ALTOONA	PA	93	DBCRC	ONGOING	CLOSE
N	NAVY SHIPS PARTS CONTROL CTR	PA				
N	NAVY AVIATION SUPPLY OFFICE	PA	93	DBCRC	CANCELLED	CLOSE
N	NAVAL HOSPITAL PHILADELPHIA	PA	88	DEFBRAC	ONGOING	CLOSE
N	NAVAL AIR DEVELOPMENT CENTER	PA	91	DBCRC	ONGOING	REALIGNDN
N	NAV STA PHILADELPHIA	PA	90/91	PRESS/DBCRC	ONGOING	CLOSE
N	NAS, WILLOW GROVE	PA				
D	DEFENSE PERSONNEL SUPPORT CENTER	PA	93	DBCRC	COMPLETE	CLOSE
N	NAV SECURITY GRP ACTIVITY	PR				
N	NAVAL STATION, ROOSEVELT ROADS	PR				
AF	PUERTO RICO IAP AGS	PR				
A	FORT BUCHANAN	PR				
AF	COVENTRY AGS	RI				
N	NAVAL WAR COLLEGE	RI				
N	NAV CONST BN CTR DAVISVILLE	RI	91	DBCRC	ONGOING	CLOSE
N	NETC NEWPORT	RI	93	DBCRC	ONGOING	REALIGNDN
N	NAVAL HOSPITAL, NEWPORT	RI				
N	NAVAL UNDERWATER SYST CTR	RI	91	DBCRC	ONGOING	REALIGNUP
AF	NORTH SMITHFIELD AGS	RI				
AF	QUONSET STATE AIRPORT AGS	RI				
AF	MYRTLE BEACH AFB	SC	90/91	PRESS/DBCRC	COMPLETE	CLOSE/3-93
N	NAVAL STATION CHARLESTON	SC	93	DBCRC	ONGOING	CLOSE
N	NAVAL HOSPITAL CHARLESTON	SC	93	DBCRC	CANCELLED	CLOSE
N	NAVAL HOSPITAL, BEAUFORT	SC				
MC	MCAS BEAUFORT	SC				
N	NAVAL WEAPONS STA, CHARLESTON	SC				
MC	MC RECRUIT DEPOT PARRIS ISLAND	SC				
AF	SHAW AFB	SC	91/93	DBCRC/DBCRC	ONGOING	REALGNUP
AF	MCENTIRE AGB	SC				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	CHARLESTON AFB	SC	91/93	DBCRC/DBCRC	CANCEL 91	REDIRECT
N	NAV ELECTRONIC SYSTEMS ENGR CTR	SC	93	DBCRC	CANCELLED	DISESTAB
D	DEFENSE DISTRIBUTION DEPOT CHARLESTON	SC	93	DBCRC	COMPLETE	REALIGNDN
N	NAVAL SUPPLY CTR CHARLESTON	SC	93	DBCRC	ONGOING	REALIGNDN
A	FORT JACKSON	SC	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNUP
N	FLEET AND MINE WARFARE TNG CTR	SC				
N	FBM SUBMARINE TRAINING CENTER	SC				
N	CHARLESTON NAVAL SHIPYARD	SC	93	DBCRC	ONGOING	CLOSE
AF	JOE FOSS FIELD AGS	SD				
AF	ELLSWORTH AFB	SD	93	DBCRC	ONGOING	REALIGN
AF	MCGHEE TYSON AIRPORT AGS	TN				
A	HOLSTON ARMY AMMUNITION PLANT	TN				
N	NAS MEMPHIS	TN	93	DBCRC	ONGOING	REALIGN
N	NAVAL HOSPITAL, MILLINGTON	TN				
A	MILAN ARMY AMMUNITION PLANT	TN				
A	VOLUNTEER ARMY AMMUNITION PLANT	TN				
AF	MEMPHIS IAP AGS	TN				
N	NRC KINGSFORT	TN	93	DBCRC	ONGOING	CLOSE
AF	ARNOLD AFB	TN				
D	DEFENSE DEPOT MEMPHIS	TN				
N	NRC MEMPHIS	TN	93	DBCRC	ONGOING	CLOSE
AF	NASHVILLE METROPOLITAN APT AG	TN				
A	KWAJALEIN MISSILE RANGE	TT				
AF	GOODFELLOW AFB	TX	88/91	DEFBRAC/DBCRC	ONGOING	REALGN
A	CORPUS CHRISTI ARMY DEPOT	TX	93	DBCRC	ONGOING	REALGNUP
A	FORT BLISS	TX	88	DEFBRAC	COMPLETE	REALGNDN
AF	RANDOLPH AFB	TX	91	DBCRC	ONGOING	REALGNUP
AF	BROOKS AFB	TX	91	DBCRC	ONGOING	REALGNUP
AF	CARSWELL AFB	TX	88/91/93	BRAC/DBCRC/DBCR	COMPLETE	REALIGN
AF	DYESS AFB	TX	91/93	DBCRC/DBCRC	ONGOING	REALGN
A	CAMP BULLIS	TX				
AF	GARLAND AGS	TX				
N	NAS CHASE FIELD	TX	90/91	PRESS/DBCRC	ONGOING	CLOSE
AF	LA PORTE AGS	TX				
AF	BERGSTROM AFB	TX	90/91/93	PR/DBCRC/DBCRC	COMPLETE	REALIGN
AF	LAUGHLIN AFB	TX				
AF	ELDORADO AFS	TX				
AF	REESE AFB	TX				
AF	SHEPPARD AFB	TX	88/91/93	BRAC/DBCRC/DBCR	RCMD	REALGN
N	NAVAL STATION INGLESIDE	TX				
N	NAVAL STATION GALVESTON	TX	88	DEFBRAC	CLOSED	CLOSE
A	FORT HOOD	TX	90/91	PRESS/DBCRC	COMPLETE	REALGNUP
N	NAVAL HOSPITAL, CORPUS CHRISTI	TX				

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
AF	ELLINGTON FIELD AGS	TX				
N	NAS, KINGSVILLE	TX				
N	NAS DALLAS	TX	93	DBCRC	ONGOING	CLOSE
N	NAS, CORPUS CHRISTI	TX				
AF	LACKLAND AFB	TX	93	DBCRC	ONGOING	RELIGNUP
AF	KELLY AFB	TX	93	DBCRC	ONGOING	REALIGN
A	LONE STAR ARMY AMMUNITION PLANT	TX				
A	LONGHORN ARMY AMMUNITION PLANT	TX	90	PRESS	ONGOING	LAYAWAY
N	NRF MIDLAND	TX	93	DBCRC	ONGOING	CLOSE
A	RED RIVER ARMY DEPOT	TX	88/90/93	DEFBRAC/PR/DBCRC	ONGOING	REALGNUP
A	SAGINAW ARMY AIRCRAFT PLANT	TX				
A	FORT SAM HOUSTON	TX	90/91	PRESS/DBCRC	COMPLETE	REALGNUP
N	N/MRC ABILENE	TX	93	DBCRC	ONGOING	CLOSE
AF	HILL AFB	UT	90/93	PRESS/DBCRC	ONGOING	REALGNUP
N	NRC OGDEN	UT	93	DBCRC	ONGOING	CLOSE
AF	SALT LAKE CITY IAP AGS	UT				
A	STEVEN A. DOUGLAS RESERVE CENTER	UT	88	DEFBRAC	COMPLETE	CLOSE
A	DUGWAY PROVING GROUND	UT				
D	DEFENSE DEPOT OGDEN	UT				
D	DEFENSE DISTRIBUTION DEPOT TOOELE	UT	93	DBCRC	COMPLETE	REJECT
A	TOOELE ARMY DEPOT	UT	88/93	DEFBRAC/DBCRC	ONGOING	REALGNDN
N	NAV SEC GRP ACT	VA				
N	NAV UNDERSEA WARFARE CT NORFOLK	VA	93	DBCRC	ONGOING	DISESTAB
N	FLEET COMBAT TRAINING CTR,LANT	VA				
N	NAV PUBLIC WKS CTR, NORFOLK	VA				
N	NAVAL ADMIN CMD - AFSC	VA				
N	NAS, NORFOLK	VA				
N	NAVAL MEDICAL CLINIC	VA				
N	FLEET ASW TRAINING CTR, LANT	VA				
N	NAS, OCEANA	VA				
N	NAVAL AIR SYSTEMS COMMAND	VA	93	DBCRC	ONGOING	REALIGNDN
N	NAVAL MINE WARFARE ACTIVITY YORKTOWN	VA	91	DBCRC	ONGOING	CLOSE
N	NAVAL SURFACE WEAPONS CTR	VA	93	DBCRC	ONGOING	DISESTAB
N	NAVAL SUPPLY CTR, NORFOLK	VA				
N	NAVAL STATION, NORFOLK	VA				
N	NORFOLK NAVAL SHIPYARD	VA				
N	NAVAL AVIATION DEPOT NORFOLK	VA	93	DBCRC	ONGOING	CLOSE
N	BUREAU OF NAVY PERSONNEL	VA	93	DBCRC	ONGOING	REALIGNDN
N	NAVAL AMPHIB BASE,LITTLE CREEK	VA				
N	NAVAL FACILITIES ENGINEERING COMMAND	VA	93	DBCRC	ONGOING	REALIGNDN
N	NAVAL SEA SYSTEMS COMMAND	VA	93	DBCRC	ONGOING	REALIGNDN
N	NAVAL SUPPLY SYSTEMS COMMAND	VA	93	DBCRC	ONGOING	REALIGNDN
N	NAVAL RECRUITING COMMAND	VA	93	DBCRC	ONGOING	REALIGNDN

SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
N	TACTICAL SUPPORT OFFICE	VA	93	DBCRC	ONGOING	REALIGNDN
N	NRC STAUNTON	VA	93	DBCRC	ONGOING	CLOSE
N	NAVCOMM AREA MASTER STA LANT	VA				
N	NAVAL HOSPITAL, PORTSMOUTH	VA				
N	PERA (SURFACE) ATLANTIC, NORFOLK	VA	93	DBCRC	ONGOING	DISESTAB
A	FORT MYER	VA				
A	FORT STORY	VA				
MC	MC CBT DEV CMD	VA				
A	RADFORD ARMY AMMUNITION PLANT	VA				
D	DEFENSE GENERAL SUPPLY CENTER	VA				
AF	LANGLEY AFB	VA				
AF	RICHMOND IAP AGS	VA				
A	FORT PICKETT	VA				
A	VINT HILL FARMS STATION	VA	93	DBCRC	ONGOING	CLOSE
A	FORT MONROE	VA				
A	FORT LEE	VA	88	DEFBRAC	COMPLETE	REALGNUP
A	PENTAGON RESERVATION	VA				
A	FORT EUSTIS	VA				
A	CAMERON STATION	VA	88	DEFBRAC	ONGOING	CLOSE
A	FORT BELVOIR	VA	88/91/93	DEFBRAC/DBCRC	ONGOING	REALGNUP
A	ARMY RESEARCH INSTITUTE	VA	91	DBCRC	COMPLETE	REALGNDN
A	ARLINGTON HALL STATION	VA				
A	FORT A.P. HILL	VA				
D	DEFENSE MAPPING AGENCY-HERNDON	VA	88	DEFBRAC	ONGOING	CLOSE
A	HARRY DIAMOND LABORATORY. WOODBRIDGE	VA	91	DBCRC	ONGOING	CLOSE
MC	HQMC, HENDERSON HALL	VA				
MC	CAMP ELMORE	VA				
AF	BURLINGTON IAP AGS	VT				
N	NAVAL STATION PUGET SOUND	WA	88/91	DEFBRAC/DBCRC	ONGOING	CLOSE
N	NAVAL STRATEGIC WEAPON FAC PAC	WA				
N	NAVAL SUBMARINE BASE, BANGOR	WA				
N	PUGET SOUND NAVAL SHIPYARD	WA				
N	NAVAL STATION EVERETT	WA				
N	NAVAL SUPPLY CTR, PUGET SOUND	WA				
AF	SPOKANE IAP AGS	WA				
N	NAVAL HOSPITAL OAK HARBOR	WA				
N	NAS WHIDBEY ISLAND	WA	91	DBCRC	CANCELLED	CLOSE
A	FORT LEWIS	WA	88/90/91	DEFBRAC/PR/DBCRC	ONGOING	REALGNUP
A	YAKIMA FIRING CENTER	WA				
N	NAV UNDERSEA WARFARE ENGR STA	WA	91	DBCRC	ONGOING	REALIGNDN
AF	FAIRCHILD AFB	WA	88/91/93	BRAC/DBCRC/DBCR	ONGOING	REDIRECT
AF	FOUR LAKES AGS	WA				
AF	MCCHORD AFB	WA	88/91	DEFBRAC/DBCRC	ONGOING	REALGNUP



SVC	INSTALLATION NAME	STATE	ACTION YEAR	ACTION SOURCE	ACTION STATUS	ACTION SUMMARY
N	NAVAL HOSPITAL, BREMERTON	WA				
AF	TRUAX FIELD AGS	WI				
AF	GEN BILLY MITCHELL FIELD	WI				
A	FORT MCCOY	WI				
A	BADGER ARMY AMMUNITION PLANT	WI				
AF	GEN MITCHELL IAP ARS	WI				
AF	SHEPHERD FIELD AGS (EWWRA)	WV				
AF	YEAGER AIRPORT AGS	WV				
N	NRC PARKERSBURG	WV	93	DBCRC	ONGOING	CLOSE
AF	CHEYENNE MAP AGS	WY				
AF	FRANCIS E. WARREN AFB	WY				

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Cynthia Snyder

FAX NUMBER: 703-697-3520 TELEPHONE NUMBER \_\_\_\_\_

DAY: Thur. DATE: 03/02/95 TIME: 1405

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

*Copy & letter per your request. Tks.*

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.

Congress of the United States  
House of Representatives  
Washington, DC 20515

February 27, 1995

Ms. CeCe Carmen  
Director Congressional & Intergovernmental Liason  
Defense Base Closure and Realignment Commission  
1700 North Moore Street  
Suite 1425  
Arlington, VA 22209

Dear Ms. CeCe Carmen:

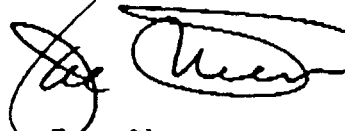
Pursuant to an invitation made by Chairman Alan Dixon, we respectfully submit questions for consideration by the BRAC Commissioners for the March 1, 1995 hearing with the Secretary of Defense. Should you have any questions regarding this issue please feel free to call Troy Benavidez, Legislative Director for Steve Schiff (202) 225-6316.

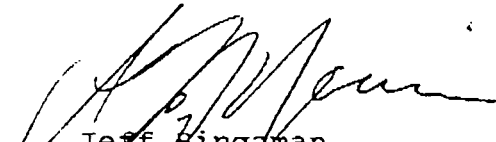
- 1) Nuclear deterrence remains the backbone of the United States strategic policy of deterrence. ~~Are~~<sup>Were</sup> any facilities under consideration involved with, or ~~connected~~<sup>connected</sup> to the U.S. nuclear deterrent capability? Was an analysis done on the impact on this capability? Was the Department of Energy consulted with regard to this impact?
- 2) One of the principal BRAC objectives is to consolidate DOD activities. Was consideration given to the interrelationship of the bases on the list and the tenants located on the facility? Were these tenants contacted and asked to provide information about the economic effects base realignment will have on them, and the effects on their overall mission? Can you provide tenant responses to these questions, along with a list of tenants for each base on this list including the functions shared between the base and tenant?
- 3) Which bases on the proposed list for realignment or closure have an intergovernmental relationship with agencies or entities outside the base? Were these entities notified, or asked to provide information about economic effects, or mission impacts? Will you provide these responses?

We appreciate your consideration in this matter.

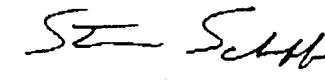
Sincerely,

  
Pete Domenici

  
Joe Skeen

  
Jeff Bingaman

  
Bill Richardson

  
Steve Schiff

---

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Cynthia Snyder

FAX NUMBER: 703-697-3520 TELEPHONE NUMBER \_\_\_\_\_

DAY: Thur. DATE: 03/02/95 TIME: 1610

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: \_\_\_\_\_

NUMBER OF PAGES (including cover): 2

COMMENTS:

*Per your request, ~~give~~ Cong. Browder &  
Sen. Shelby questions.*

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*Question for Congressman Browder & Sen. Stelly*

Secretary Perry, the 1993 Base Closure and Realignment Commission removed a particular installation from the list proposed by the Department of Defense and directed the Secretary of Defense to pursue all the required permits and certification for the construction of facilities at a new location prior to the 1995 Base Closure process before the DoD could again place that installation of the 1995 BRAC list.

It appears to the Commission that the Department of Defense has not followed the direction of the 1993 Base Closure and Realignment Commission.

Have any of the necessary permits been obtained by the Army at the receiving installation?

*Glen Browder*



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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Cynthia Snyder

FAX NUMBER: 703-697-3520 TELEPHONE NUMBER \_\_\_\_\_

DAY: \_\_\_\_\_ DATE: 03/08/95 TIME: \_\_\_\_\_

FROM: \_\_\_\_\_

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: \_\_\_\_\_

NUMBER OF PAGES (including cover): 5

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DEPARTMENT OF THE ARMY  
OFFICE OF THE ASSISTANT SECRETARY  
INSTALLATIONS LOGISTICS AND ENVIRONMENT  
11C ARMY PENTAGON  
WASHINGTON DC 20310-0110



February 15, 1995

Please refer to this number  
when responding 950302-7

MEMORANDUM FOR PRINCIPAL DEPUTY ASSISTANT SECRETARY OF  
THE AIR FORCE (INSTALLATIONS)

SUBJECT: Transfer of Land and Buildings to Department  
of the Army - Brooks Air Force Base, Texas


The U.S. Army Reserve (USAR) Command has an interest in a portion of the subject property should it become excess to the Air Force requirements. It would satisfy facilities requirements for USAR units in the San Antonio area.

Transfer of Air Force property would allow the Army Reserve to eliminate a costly lease, reduce the need for new programmed construction, and provide facilities necessary to enhance unit readiness at a significant savings to the Department of Defense. The Army Reserve would be able to cancel a lease with an annual cost savings of \$276,653 and an FY 99 MILCON project with an estimated cost savings of \$11,400,000.

The attached site plan of Brooks AFB has been annotated to indicate the land and buildings to be considered for transfer, including thirteen permanent buildings of 211,300 square feet and approximately 57 acres. These buildings satisfy Army Reserve space requirements of approximately 100,000 square feet.



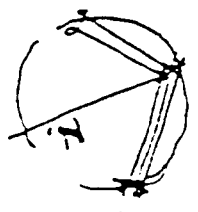
If transfer of the property is supported, we will direct preparation and execution of the Form DD 1354 to effect the conveyance.

  
Paul W. Johnson  
Deputy Assistant Secretary of the Army  
(Installations and Housing)  
OASA(I,L&E)

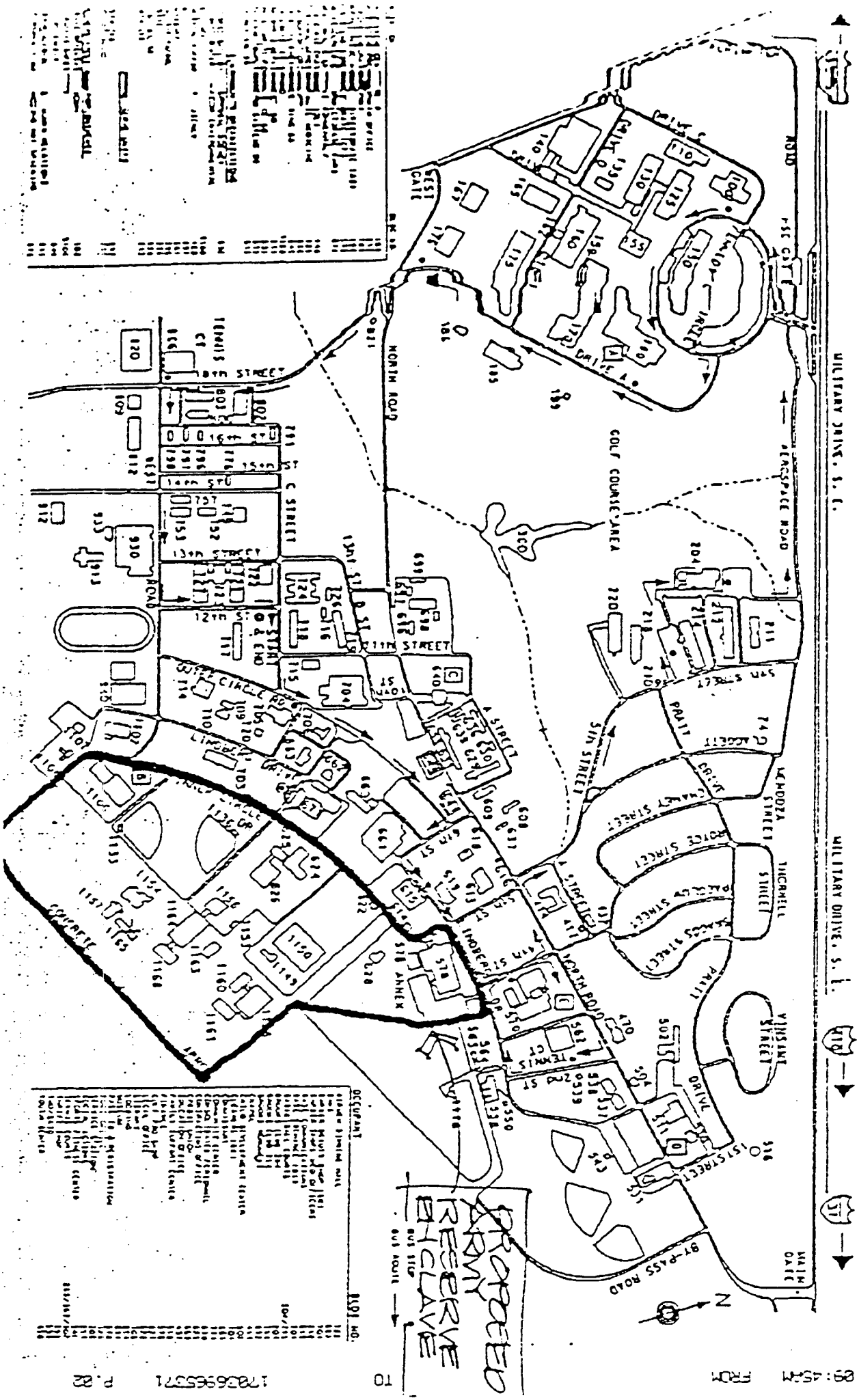
Attachment

CF: Assistant Secretary of Defense for  
Economic Security, ATTN: ASD(ES)  
Director of the Army Staff,  
ATTN: DAS-TAB (Col Jones)  
Chief, Army Reserve,  
ATTN: DAAR-EN (Mr. Porter)  
Commander, Army Reserve Command  
ATTN: AFRC-DCS-EN (LTC Ard),  
AFRC-COE (Mr. Smith)

PARVAL BLUE T-LAND ERECTION  
 SAN ANTONIO, TX  
 NOT TO SCALE



02-14-1995 09:45PM FROM



PROPOSED  
 ARM RESERVE  
 IN CLEAVE

NO.	DESCRIPTION	NO.	DESCRIPTION
1	1st Floor	101	101st Street
2	2nd Floor	102	102nd Street
3	3rd Floor	103	103rd Street
4	4th Floor	104	104th Street
5	5th Floor	105	105th Street
6	6th Floor	106	106th Street
7	7th Floor	107	107th Street
8	8th Floor	108	108th Street
9	9th Floor	109	109th Street
10	10th Floor	110	110th Street
11	11th Floor	111	111th Street
12	12th Floor	112	112th Street
13	13th Floor	113	113th Street
14	14th Floor	114	114th Street
15	15th Floor	115	115th Street
16	16th Floor	116	116th Street
17	17th Floor	117	117th Street
18	18th Floor	118	118th Street
19	19th Floor	119	119th Street
20	20th Floor	120	120th Street
21	21st Floor	121	121st Street
22	22nd Floor	122	122nd Street
23	23rd Floor	123	123rd Street
24	24th Floor	124	124th Street
25	25th Floor	125	125th Street
26	26th Floor	126	126th Street
27	27th Floor	127	127th Street
28	28th Floor	128	128th Street
29	29th Floor	129	129th Street
30	30th Floor	130	130th Street
31	31st Floor	131	131st Street
32	32nd Floor	132	132nd Street
33	33rd Floor	133	133rd Street
34	34th Floor	134	134th Street
35	35th Floor	135	135th Street
36	36th Floor	136	136th Street
37	37th Floor	137	137th Street
38	38th Floor	138	138th Street
39	39th Floor	139	139th Street
40	40th Floor	140	140th Street
41	41st Floor	141	141st Street
42	42nd Floor	142	142nd Street
43	43rd Floor	143	143rd Street
44	44th Floor	144	144th Street
45	45th Floor	145	145th Street
46	46th Floor	146	146th Street
47	47th Floor	147	147th Street
48	48th Floor	148	148th Street
49	49th Floor	149	149th Street
50	50th Floor	150	150th Street
51	51st Floor	151	151st Street
52	52nd Floor	152	152nd Street
53	53rd Floor	153	153rd Street
54	54th Floor	154	154th Street
55	55th Floor	155	155th Street
56	56th Floor	156	156th Street
57	57th Floor	157	157th Street
58	58th Floor	158	158th Street
59	59th Floor	159	159th Street
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61	61st Floor	161	161st Street
62	62nd Floor	162	162nd Street
63	63rd Floor	163	163rd Street
64	64th Floor	164	164th Street
65	65th Floor	165	165th Street
66	66th Floor	166	166th Street
67	67th Floor	167	167th Street
68	68th Floor	168	168th Street
69	69th Floor	169	169th Street
70	70th Floor	170	170th Street
71	71st Floor	171	171st Street
72	72nd Floor	172	172nd Street
73	73rd Floor	173	173rd Street
74	74th Floor	174	174th Street
75	75th Floor	175	175th Street
76	76th Floor	176	176th Street
77	77th Floor	177	177th Street
78	78th Floor	178	178th Street
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80	80th Floor	180	180th Street
81	81st Floor	181	181st Street
82	82nd Floor	182	182nd Street
83	83rd Floor	183	183rd Street
84	84th Floor	184	184th Street
85	85th Floor	185	185th Street
86	86th Floor	186	186th Street
87	87th Floor	187	187th Street
88	88th Floor	188	188th Street
89	89th Floor	189	189th Street
90	90th Floor	190	190th Street
91	91st Floor	191	191st Street
92	92nd Floor	192	192nd Street
93	93rd Floor	193	193rd Street
94	94th Floor	194	194th Street
95	95th Floor	195	195th Street
96	96th Floor	196	196th Street
97	97th Floor	197	197th Street
98	98th Floor	198	198th Street
99	99th Floor	199	199th Street
100	100th Floor	200	200th Street

NO.	DESCRIPTION	NO.	DESCRIPTION
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57	57th Floor	157	157th Street
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64	64th Floor	164	164th Street
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66	66th Floor	166	166th Street
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85	85th Floor	185	185th Street
86	86th Floor	186	186th Street
87	87th Floor	187	187th Street
88	88th Floor	188	188

SUBJECT: Transfer of Land and Buildings to Department  
of the Army - Brooks Air Force Base, Texas

The following language is recommended in the Air  
Force/DoD submittal to the Base Realignment and Closure  
Committee for BRAC 95;

"The Air Force shall transfer the land and  
buildings to be vacated at Brooks AFB, San  
Antonio, Texas, to the Army for an Army Reserve  
Enclave."

See the attached memorandum from the Deputy Assistant  
Secretary of the Army (I&H) with related site plan for  
justification.

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Col. Mike Callaghan

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DAY: \_\_\_\_\_ DATE: \_\_\_\_\_ TIME: \_\_\_\_\_

FROM: Mr. Francis A. Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: \_\_\_\_\_

NUMBER OF PAGES (including cover): 3

COMMENTS:

*Per our conversation, here is the information you requested.*

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.





DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

February 16, 1995

Major General Jay Blume  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

The Defense Base Closure and Realignment Commission will soon commence the independent review and analysis of the Department of Defense recommendations to close or realign military installations in the United States. As Air Force Team Leader, I am charged with presenting the analysis of the Air Force portion of the DoD recommendations to the Commission.

To facilitate our review, analysis, and understanding of the Air Force's process and recommendations, request you provide us with the enclosed list of documents. Also, if you believe there are additional documents, not included in this list, that would be of value to the team, please include them as well. Request these documents be made available as soon as possible after March 1, 1995. Since this is a rather extensive list, it would be most helpful to us if you would provide the documents incrementally as they become available.

As a prelude to beginning our analysis, it would be an immeasurable benefit to our team if you would provide us with a briefing of the process the Air Force followed in reaching its recommendations. We suggest the briefing be scheduled at the Pentagon on February 22nd at 3:30 PM or, as an alternative, February 24th at 3:00 PM, but stand ready to accommodate to your busy schedule. We do not plan a long Q&A session during this briefing.

If your staff has any questions about this request, they should contact Air Force Lt Col Merrill Beyer (USAF) or Rick DiCamillo of the Commission staff.

I look forward to working with you in the weeks ahead.

Sincerely,

Frank A. Cirillo Jr., PE  
Air Force Team Leader

Enclosure

BASE CLOSURE EXECUTIVE GROUP (BCEG) WORKING GROUP INFORMATION  
REQUEST

1. Copies of minutes, memos, and charts developed for all decision briefings.
2. Copies of minutes and/or memos (including classified) of all BCEG meetings, plus one copy of the classified documents sanitized for public use.
3. Documentation for all closure/realignment alternatives to include COBRA runs , scenario descriptions, assumptions used, etc.
4. Copies of data call/responses, including documentation for any changes, in hard copy (certified) and on 3.5" disk (i.e., all Base Questionnaires and updated Capacity Analyses).
5. Any special studies done by anyone for the BCEG, to include results.
6. Internal Control Plan.
7. All internal Air Force guidance memos.
8. All COBRA runs accomplished for Joint Cross-Service Study Group scenarios
9. COBRA Screen 4 for all Installations
10. Air Force Real Property Inventory Annual HAF 7115 Report formatted to provide MAJCOM/Base/Bldg Number/Facility Name/ Category Code/Square Feet.
11. Summaries of manpower data, by installation, used in all realignment and closure alternatives.
12. Breakout of Depot Maintenance capabilities [capacity, facility type, equipment, unique capabilities (special equipment, tools, facilities)]
13. Copy of the FY 96 PB Force Display By Installation through FY 97/4
14. List of installations impacted by environmental compliance issues, such as air quality nonattainment, water contamination, etc., and the environmental data associated with those issues.
15. Current listing of AF "Joint Use" airfields
16. FY 94 actuals and FY 95 estimates for environmental compliance costs, Depot Maintenance Industrial Fund, and Airlift Service Industrial Fund, for each installation.
17. Airfield maps (C-1 Tabs) for all bases on the recommended closure/realignment list and for all "Group 3" bases.

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# Document Separator

# FAX

**Date** 2/21/95

*Number of pages including cover sheet* 14

**TO:** Cmdr. Jim Mitchell  
Joint Staff

**Phone** 695-7773

**Fax Phone** 697-2024

**FROM:** Frank Cirillo/Air Force  
Team Leader  
Defense Base Closure  
and Realignment  
Commission  
1700 North Moore Street,  
Ste. 1425  
Arlington, VA 22209


**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**CC:**

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

Bio's per your request. Cheers. fc



**These people, if confirmed by the Senate, will decide the fate of area military installations in the '95 base-closing process:**

**ALAN DIXON**, commission chairman, former U.S. senator from Illinois (nominated by President Clinton)

**AL CORRELLA**, Rapid City, S.D., businessman (Senate Minority Leader Tom Daschle, S.D.)

**REBECCA COX**, member, 1993 base closing panel; wife of Rep. Christopher Cox, R-Calif. (House Speaker Newt Gingrich)

**J.B. DAVIS**, retired Air Force general, Tampa area (Gingrich)

**LEE KLING**, St. Louis banker, Democratic Party fund-raiser (House Minority Leader Richard Gephardt, Mo.)

**BENJAMIN FRANKLIN MONTOYA**, retired rear admiral from Sacramento, Calif., area (President Clinton)

**WENDI STEELE**, former congressional liaison for 1991 base closing commission, Houston (Senate Majority Leader Bob Dole, Kan.)

**MICHAEL STONE**, former Army secretary, San Francisco (Dole)



# THE WHITE HOUSE

Office of the Press Secretary

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For Immediate Release

February 7, 1995

## PRESIDENT NAMES MEMBERS TO THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

The President today announced his intention to nominate seven Members to the Defense Base Closure and Realignment Commission. The members are as follows: Al Cornella, Rebecca G. Cox, General J.B. Davis, S. Lee Kling, Benjamin F. Montoya, Wendi L. Steele and Michael P. W. Stone.

The Defense Base Closure and Realignment Commission is responsible for providing a fair process that will result in timely closure or realignment of U.S. military institutions that are no longer a high priority or need to be changed. Specifically, it reviews the recommendations of the Secretary of Defense and transmits a report of its findings and conclusions to the President.

Al Cornella is the President of Cornella Refrigeration, Inc. in Rapid City, South Dakota. He is a U.S. Navy Veteran with service in Vietnam and has been active in military issues for more than a decade. Mr. Cornella has served on a number of boards and commissions in South Dakota including the Rapid City Chamber of Commerce serving as Chairman of the Board of Directors from 1991 - 1992 and as Chairman of the Military Affairs Committee. In 1992, he was appointed to serve on the State Commission on Hazardous Waste Disposal. Mr. Cornella currently serves on the boards of the South Dakota Air and Space Foundation, and the Rapid City Economic Development Loan Fund.

Rebecca G. Cox is currently a Vice President of Continental Airlines, Inc. Prior to working for Continental, she served as Assistant to the President and Director of the Office of Public Liaison for the Reagan Administration and was appointed to serve as Chairman of the Interagency Committee for Women's Business Enterprise. Ms. Cox had previously served at the Department of Transportation as Counselor to Secretary Elizabeth Dole and as Deputy Assistant Secretary for Government Affairs. Previously, Ms. Cox worked in the U.S. Senate as staff assistant, then legislative assistant and finally, as Chief of Staff to U.S. Senator Ted Stevens. In 1976, she received a B.A. degree from Depauw University in Greencastle, Indiana and a Juris Doctorate degree from the Columbus School of Law at Catholic University in Washington, D.C. in 1981. Ms. Cox resides in Newport Beach, California with her husband Chris and their two children.

more

General J.B. Davis concluded a 35 year career with the United States Air Force as a combat fighter pilot, commander, strategic planner and programmer in August of 1993. He has served as a commander of a combat fighter wing, of the U.S. Air Force's military Personnel Center, Pacific Air Forces, and United States Forces Japan. In addition, he served as the Director and Programmer for the U.S. Air Force personnel and training. He was the Deputy Chief of Staff for Operations and Intelligence for the Pacific Air Forces, and served his last two years on active duty as the Chief of Staff at the Supreme Headquarters Allied Powers Europe (NATO). During his career he has had extensive experience in operations, intelligence, human resource management, and political/military and international affairs. General Davis has a B.S. degree in Engineering from the U.S. Naval Academy, a Masters degree in Public Administration from Auburn University at Montgomery, and has attended multiple professional schools.

S. Lee Kling serves as Chairman of the Board of Kling Rechter & Company, a merchant banking company formed in 1991. He also serves as a Special Advisor and Managing Director of Willis Corroon Corp. of Missouri. Previously, Mr. Kling was in the insurance brokerage business. He founded his own insurance firm in 1965, which was subsequently sold. He remained with the company as Chairman and CEO until 1974. From 1974 to 1977, Mr. Kling served as Finance Chairman of the Democratic National Committee and as a member of its Executive Committee. Previously, he served as United States Economic Advisor representing the private sector during peace negotiations between Israel and Egypt. He received the Distinguished Business Alumni Award from Washington University in 1989 and was the Missouri Building & Construction Trade Council "Construction Man of the Year" in 1990. Mr. Kling and his wife, Rosalyn Hauss, have four children. Their residence is at Grayling Farms in Villa Ridge, Missouri. He received a B.S.B.A. degree from Washington University in St. Louis.

Benjamin F. Montoya is currently the President and Chief Executive Officer of Public Service Company of New Mexico, an investor-owned public utility serving gas, electricity, and water throughout the State. Mr. Montoya enjoyed a distinguished and decorated U.S. Navy career, spanning 31 years, rising to the rank of Rear Admiral. He served as Commanding Officer of the Navy Public Works Center in San Diego, California; Commander of the Western Division Naval Facilities Engineering Command in San Bruno, California; and Director of the Sore Activities Division in the Office of Deputy Chief of Naval Operations in Washington, D.C. From 1987 - 1989, he assumed the duty as Commander of the Naval Facilities Engineering Command and Chief of Civil Engineers. His awards include the Legion of Merit, Bronze Star Medal with Combat "V," Meritorious Service Medal, Navy Commendation Medal and the Navy Achievement Medal. Mr. Montoya is a graduate of the U.S. Naval Academy. He also holds a B.S. degree in civil engineering from Rensselaer Polytechnic Institute, and a Master of Science degree in sanitary engineering from Georgia Institute of Technology.

Wendi L. Steele served as the Senate liaison for the Defense Base Closure and Realignment Commission in 1991. She began her career in the Reagan Administration, working in the legislative affairs offices of both the Office of Management and Budget and the White House. Following her service in Washington, Mrs. Steele was a congressional and economic analyst for the Defense and Space Group of the Boeing Company in Seattle, Washington. She returned to D.C. during the Bush Administration and worked for the assistant secretary for legislative and intergovernmental affairs of the U.S. Department of Commerce. In 1993 she staffed defense, veterans' affairs, foreign policy and trade issues for Senator Don Nickles (R-OK). Mrs. Steele resides with her husband Nick in Houston, Texas, where she is a writer.

Michael P. W. Stone resides in San Francisco, California and has had senior management responsibilities over the past 40 years in both the private and public sectors. Mr. Stone began his government service in 1982 as mission director in Cairo, Egypt, for the U.S. Agency for International Development. In 1984, he became director of the Office of Caribbean Basin Initiative Affairs at USAID in Washington. From 1986 - 1988, he served as assistant Secretary of the Army for Financial Management, and from 1988 - 1989 as Under Secretary of the Army. While he was Under Secretary, Mr. Stone served as Army Acquisition Executive and performed the duties of Under Secretary of Defense for Acquisition for several months in 1989. From 1989 - 1993, Mr. Stone served the Secretary of the Army. He also served as chairman of the board of directors of the Panama Canal Commission and in 1991 - 1992 as executive agent for the U.S. civil reconstruction program in Kuwait. Mr. Stone is a graduate of Yale University. He is currently director of BEI Electronics, Inc. in San Francisco, a publicly listed technology company.

Former U.S. Senator Alan Dixon was appointed chairman of the Defense Base Closure and Realignment Commission on October 11, 1994.





## ALAN J. DIXON

### Biography

Alan J. Dixon was confirmed by the U.S. Senate October 7, 1994, as chairman of the Defense Base Closure and Realignment Commission, adding another chapter to a distinguished 45-year career in public service.

Dixon, 67, is a senior partner in the corporate and business department of the St. Louis-based law firm of Bryan Cave, which he joined in 1993 after representing Illinois in the U.S. Senate for 12 years. Until his defeat in the Democratic primary election in 1992, Dixon had enjoyed an unbroken string of 29 election victories dating from 1949 when, while attending law school, he was elected police magistrate in his hometown of Belleville, Illinois.

In 1988 and again in 1990, Democratic Senators elected him unanimously to serve as chief deputy whip, their number three leadership post.

During his Senate career, Dixon held important positions on the committees on Armed Services, Small Business, and Banking, Housing and Urban Affairs.

On the Armed Services Committee, he chaired the Subcommittee on Readiness, Preparedness and Sustainability, which oversees 38 per cent of the U.S. defense budget. The subcommittee was one of those responsible for making sure U.S. manpower and weapons systems employed in the Persian Gulf War were adequate for the task. In 1990, he co-authored the legislation that created the commission he now chairs and the process under which the federal government operates to close and realign military installations in the United States.

Dixon began a 20-year career in the Illinois General Assembly with election to the House of Representatives in 1950. As a legislator, he wrote or co-sponsored legislation that produced or nurtured the state's modern criminal code, the modern judicial article to the Illinois Constitution, the state's community college system and its open meetings law.

He served as Illinois Treasurer from 1971-77, during which time his policies earned hundreds of millions of dollars for Illinois taxpayers and he established investment incentives for Illinois banks to encourage them to invest locally.

He was elected Illinois Secretary of State by a margin of 1.3 million votes in 1976. In 1978, he was re-elected by 1.5 million votes, becoming the first candidate in Illinois history to carry all 102 counties in the state, including all 30 townships in suburban Cook County and all 50 wards in the City of Chicago.

He was the first Democratic statewide candidate to disclose the sources and amounts of all campaign contributions, and since 1970, his personal financial assets and liabilities were a matter of public record.

Dixon is a graduate of the University of Illinois and holds a law degree from Washington University in St. Louis. He and his wife, Jody, have three children and seven grandchildren.

ALAN J. DIXON: FACT SHEET

HOME ADDRESS: 7535 Claymont Court, Belleville, Illinois 62223

BUSINESS ADDRESS: 1700 North Moore Street, Suite 1425, Arlington, Virginia 22209

PROFESSION: Attorney

PHONE: Office: 703/696-0504

BIRTH: July 7, 1927; Belleville, Illinois

PARENTS' NAMES: William G. Dixon and Elsa Tebbenhoff (both deceased)

MARRIED TO: Joan (Jody) Fox Dixon; January 17, 1954

CHILDREN: Stephanie, Jeffrey, Elizabeth

SCHOOLS ATTENDED: Belleville Township High School, graduated 1945;  
University of Illinois, graduated 1949;  
Washington (St. Louis) University Law School, graduated 1949

CHURCH: Presbyterian

COMMITTEES &  
PUBLIC OFFICES: United States Senate, 1981 to 1993  
Democratic Chief Deputy Whip, 1988-93

Member: Committee on Armed Services  
(Chairman, Subcommittee on Readiness, Sustainability and Support)

Member: Committee on Banking, Housing and Urban Affairs  
(Chairman, Subcommittee on Consumer and Regulatory Affairs)

Member, Committee on Small Business  
(Chairman, Subcommittee on Government Contracting and Paperwork Reduction)

Member, Committee on Agriculture, Nutrition and Forestry

Secretary-Treasurer, Illinois Congressional Delegation, 1981-93  
Chairman, Institute for Illinois  
Co-Chairman, Senate Anti-Terrorism Caucus  
Co-Chairman, Union of Councils for Soviet Jews  
Member, Congressional Call to Conscience  
Member, Northeast-Midwest Senate Coalition  
Member, Senate International Narcotics Control Caucus  
Founder/Co-Chairman, Senate Corn Caucus

Alan J. Dixon  
Fact sheet continued

COMMITTEES &  
PUBLIC OFFICES:

Illinois Secretary of State, 1977 to 1981  
Illinois Treasurer, 1971 to 1977  
Illinois State Senate, 1963 to 1971  
Illinois State Representative, 1951 to 1963  
Police Magistrate, Belleville, Illinois, 1949

BOARD OF DIRECTORS  
MEMBERSHIPS:

Mid-Citco, Inc. (Mid-City National Bank, Chicago)  
National Futures Association, Chicago  
St. Louis National Stockyards, National City, Illinois  
FGI Wireless, Ltd., Quincy, Illinois  
Doctors Hospital Hyde Park, Chicago

ADVISORY BOARD  
MEMBERSHIPS:

Mark Twain Bank, St. Louis  
(Chairman, Illinois Advisory Board)

TRUSTEE MEMBERSHIPS:

Hotel Employees and Restaurant Employees International Union  
Welfare Pension Fund

MILITARY:

U.S. Navy, 1945 to 1946

**Al Cornella** is the President of Cornella Refrigeration Inc., a Rapid City, South Dakota firm specializing in commercial and industrial refrigeration. He is U.S. Navy Veteran with service in Vietnam and has been active in military issues for over a decade. He has served on a number of boards and commissions in South Dakota including the Rapid City Chamber of Commerce. During his tenure with the Chamber, he served as Chairman of the Board of Directors from 1991 - 1992 and as Chairman of the Military Affairs Committee. In 1992, Mr. Cornella was appointed by former South Dakota Governor George Mickelson to serve on the State Commission on Hazardous Waste Disposal. Mr. Cornella currently serves on the boards of the South Dakota Air and Space Foundation and the Rapid City Economic Development Loan Fund.

## REBECCA G. COX

Rebecca G. Cox is currently a Vice President of Continental Airlines, Inc. She joined Continental in January, 1989. In 1993, she served as a Member of the Defense Base Closure & Realignment Commission.

Before joining Continental, Rebecca served as Assistant to the President and Director of the Office of Public Liaison, President Reagan's primary outreach effort to the private sector. She was also appointed by the President to serve as Chairman of the Interagency Committee for Women's Business Enterprise.

Prior to her White House appointment in September, 1987, Ms. Cox had served as Assistant Secretary for Governmental Affairs at the Department of Transportation since July of 1985. As Assistant Secretary, she was responsible for coordinating legislative strategies and non-legislative relationships between the Department and Congress; as well as ensuring a continuing Departmental program for effective communication and policy development with other federal agencies, state and local governments and national organizations.

Ms. Cox had previously served at the Department of Transportation as Counselor to Secretary Elizabeth Dole and as Deputy Assistant Secretary for Government Affairs.

Before coming to the Department of Transportation, Ms. Cox worked in the U.S. Senate first as staff assistant, then legislative assistant and, finally, as Chief of Staff to U.S. Senator Ted Stevens. As Chief of Staff, she was responsible for managing the Senator's Alaska staff, the leadership duties of the Office of the Majority Leader and the oversight of his Subcommittee assignments including those involving the Commerce, Appropriations, and Governmental Affairs Committees.

In 1976, she received a B.A. degree from DePauw University in Greencastle, Indiana and a Juris Doctorate degree from the Columbus School of Law, Catholic University, Washington, D.C. in 1981.

Ms. Cox resides in Newport Beach, California with her husband Chris and their two children.

**S. LEE KLING**  
**GRAYLING FARMS**  
**5751 ROBERTSVILLE ROAD**  
**VILLA RIDGE, MISSOURI 63089**  
Home 314-451-6911  
Business 314-963-2501

S. Lee Kling serves as Chairman of the Board of Kling Rechter & Company, a merchant banking company. The company was formed in 1991. Additionally, he serves as a Special Advisor and Managing Director of Willis Corroon Corp. of Missouri.

Mr. Kling served as Chairman of the Board of Landmark Bancshares Corporation, a St. Louis based bank holding company located in Missouri and Illinois, from 1975 through December 1991 when the company merged with Magna Group, Inc. He served additionally as the company's Chief Executive Officer from 1974 through October 1990, except for the year 1978 when he served as Assistant Special Counselor on Inflation for the White House, and in that capacity as Deputy for Ambassador Robert S. Strauss.

From 1953 until 1974, Mr. Kling was in the insurance brokerage business. He founded his own insurance firm in 1965, which was sold in 1969 to a publicly traded manufacturing company, Weil McClain Co., Inc. He remained with the company as Chairman and CEO of the insurance division until 1974, when the company was sold to Reed Stenhouse of Canada. He then continued on a part-time basis for a number of years.

From 1974 to 1977, Mr. Kling served as Finance Chairman of the Democratic National Committee and a member of its Executive Committee. In 1976, he was Treasurer of the Democratic National Convention. He founded and Chaired for two years the Democratic Congressional House and Senate Council. He was Co-Chairman in 1977 of the Democratic Congressional Dinner, and in 1982 was the recipient of the Democratic National Committee Distinguished Service Award. He served as National Treasurer of the Carter-Mondale Election Committee, and in 1987-88 Mr. Kling served as National Treasurer of the Gephardt for President Committee.

Mr. Kling was Co-Chairman of the Citizens Committee for the Ratification of the Panama Canal Treaties. In 1979 he served as United States Economic Advisor representing the private sector during the peace negotiations between Israel and Egypt. In 1982-83 he was Co-Chairman of the Coalition for Enactment of the Caribbean Basin Initiative legislation. Mr. Kling serves on the boards of a number of public and private corporations, civic and charitable organizations.

He received the Distinguished Business Alumni Award from Washington University in 1989 and was the Missouri Building & Construction Trade Counsel "Construction Man of the Year" in 1990.

Mr. Kling and his wife, Rosalyn Hauss, have four children. Their residence is a Grayling Farms in Villa Ridge, which is just west of St. Louis, Missouri. He attended New York Military Academy, Cornwall-on-Hudson, New York and received his B.S.B.A. degree from Washington University in St. Louis. From 1950 to 1952, he served in the Army as a 1st Lieutenant and aide-de-camp to General Guy O. Kurtz. Mr. Kling was born in St. Louis, Missouri on December 22, 1928.

General James B. Davis  
United States Air Force Retired

In August of 1993, General J.B. Davis concluded a thirty-five year career with the United States Air Force as a combat fighter pilot, commander and strategic planner and programmer. He has served as a commander of a combat fighter wing, of the US. Air Force's Military Personnel Center, Pacific Air Forces, and United States Forces Japan. On the staff side, he served as the Director and Programmer of the US Air Force's personnel and training, Deputy Chief of Staff for Operations and Intelligence Pacific Air Forces, and served his last two years on active duty as the Chief of Staff, Supreme Headquarters Allied Powers Europe (NATO).

During his career he has had extensive experience in operations, intelligence, human resource management, and political/military and international affairs. He has commanded a nuclear capable organization of about six thousand personnel and a joint service organization of about sixty thousand personnel and several sizes in between.

In the 1990s, he was deeply involved in the successful multimillion dollar negotiations for support of US Forces in Japan and the Japanese financial support of US Forces in Desert Storm. In NATO, he was the chief negotiator with the North Atlantic Council and the United Nations for NATO's participation in the Yugoslavian conflict.

General Davis has lived overseas for more than ten years almost evenly split between the Pacific and Europe. Because of his official duties, he has traveled extensively to all the ASEAN and NATO countries and many of the Central and Eastern European countries to include Hungary and Albania, meeting with Ministers of State and Defense, Prime Ministers and Presidents.

General Davis has a BS degree in Engineering from the US Naval Academy, a Masters degree in Public Administration from Auburn University at Montgomery, and has attended multiple professional schools.



Rear Admiral Benjamin F. Montoya

REAR ADMIRAL BENJAMIN F. MONTOYA  
CIVIL ENGINEER CORPS, U.S. NAVY

Rear Admiral Benjamin F. Montoya, CEC, USN, assumed duty as Commander, Naval Facilities Engineering Command, and Chief of Civil Engineers during change of command ceremonies on August 14, 1987. He moved into his new assignment from duty as the Director, Shore Activities Division, Office of Deputy Chief of Naval Operations (Logistics).

Rear Admiral Montoya was graduated from the U.S. Naval Academy and commissioned an Ensign in the Civil Engineer Corps, U.S. Navy, in 1958. His first duty was as shops engineer at Naval Air Station, Miramar, Calif. Rear Admiral Montoya then attended Rensselaer Polytechnic Institute in Troy, N.Y., where he received a bachelor of science degree in civil engineering in 1960.

Following graduation from Rensselaer, Rear Admiral Montoya spent the next seven years in California. He was first assigned to the Naval Shipyard, Long Beach, Calif., as assistant resident officer in charge of construction. From there, he was assigned three tours in Port Hueneme, first to the public works department as shops engineer and ultimately as public works officer, then to Naval Mobile Construction Battalion THREE, and finally to the 31st Naval Construction Regiment, as chief staff officer.

Rear Admiral Montoya spent the next year at the Georgia Institute of Technology in Atlanta, Ga., where he received a master's degree in sanitary engineering in 1968.

Duty as public works officer, Naval Station, San Juan, Puerto Rico, followed. After two years on the island, he returned to the West Coast to serve as environmental officer at the Naval Facilities Engineering Command, Western Division, San Bruno, Calif.

In 1974, Rear Admiral Montoya moved to the East Coast to serve as Director, Environmental Quality Division, Naval Facilities Engineering Command, Alexandria, Va., and then as Director, Environmental Protection and Occupational Safety and Health Division on the staff of the Chief of Naval Operations, Washington, D.C.

Rear Admiral Montoya returned to the West Coast in August 1981 as commanding officer of the Navy Public Works Center, San Diego, Calif. He became Commander, Western Division, Naval Facilities Engineering Command, in June 1984 and was selected to the rank of commodore the following November. In 1986, he became Director, Shore Activities Division, Office of Deputy Chief of Naval Operations (Logistics). He held that position when selected to the rank of rear admiral (upper half) in March 1987.

His awards include the Legion of Merit, Bronze Star Medal with Combat "V," Meritorious Service Medal, Navy Commendation Medal and the Navy Achievement Medal.

Rear Admiral Montoya also received a juris doctor degree at Georgetown University Law Center in Washington, D.C., in May 1980 and was admitted to the District of Columbia Bar in June 1981. He is a registered professional engineer in the state of Georgia.

A native of Indio, Calif., Rear Admiral Montoya is married to the former Virginia Cox, also of Indio, Calif. They have seven children: Benjamin, Christopher, Patrick, Michael, David, Teresa and Natasha.

Retired from the Navy in 1989. Served as Senior Vice President of Pacific Gas & Electric in San Fran.. Current position is President and CEO of Public Service Company of New Mexico in Albuquerque.



## WENDI LOUISE STEELE

14107 Lake Scene Trail  
Houston, TX 77059

(713) 486-1776

### PROFESSIONAL EXPERIENCE:

- Senator Don Nickles -- Legislative Assistant for Defense, Foreign Policy and Trade.
- The U.S. Department of Commerce -- Special Assistant to the Assistant Secretary for Legislative and Intergovernmental Affairs.
- The Defense Base Closure & Realignment Commission -- Office of Legislative Affairs, Senate.
- Rockwell International -- Manager, Legislative Programs.
- The Boeing Company -- Congressional/Economic Analyst, Defense & Space Group, Seattle, W.A.
- The White House -- Office of Legislative Affairs, Senate.
- The Executive Office of the President -- Administrative Assistant, Office of Legislative Affairs, The Office of Management and Budget.
- The Office of Vice President Bush -- Office of the National Narcotics Border Interdiction System (intern), which was the precursor to the Office of National Drug Control Policy.

### EDUCATION:

Grove City College -- Bachelor of Arts, Honors in Economics.  
Georgetown University -- Summer courses and Fund for American Studies Program.  
The Foundation for Economic Education -- Scholarship.  
American Field Service -- Student Exchange Scholarship to Barbados, West Indies.

### ADDITIONAL EXPERIENCE:

Republican Delegate -- Twice selected as a Republican delegate to comprehensive meetings with representatives from the former Soviet Union on bilateral, multilateral and arms control concerns. The meetings were held both in the United States and throughout the former Soviet Union and were sponsored by the American Council of Young Political Leaders.

The Committee for the 50th American Presidential Inaugural -- The Chairman's Office.

The Fund for American Studies -- Former member of the Alumni Board.

The United Way Anniversary Celebration -- Assistant to the Producer, The Kennedy Center.

### INTERESTS:

Creative Writing, Public Speaking, the Make a Wish Foundation, Swimming Instructor, and other athletics.

# FAX

Date 2/21/95

Number of pages including cover sheet

~~1~~ 2

TO: Cmdr. Jim Mitchell  
Joint Staff

Phone 695-7773

Fax Phone 697-2024

FROM: Frank Cirillo/Air Force  
Team Leader  
Defense Base Closure  
and Realignment  
Commission  
1700 North Moore Street,  
Ste. 1425  
Arlington, VA 22209

Phone 703-696-0504

Fax Phone 703-696-0550

CC:

REMARKS:  Urgent  For your review  Reply ASAP  Please Comment

Bic's per your request. Cheers. fc

ONE MORE - Press Release only —

*Bob Dole*



**NEWS**

**U.S. SENATOR FOR KANSAS**

**FROM:**

**SENATE MAJORITY LEADER**

FOR IMMEDIATE RELEASE  
Friday, February 17, 1995

Contact: Clarkson Hine  
(202) 224-5358

## **BASE CLOSURE COMMISSION**

### **DOLE NAMES JOE ROBLES TO 1995 BASE CLOSURE COMMISSION**

WASHINGTON -- Senate Majority Leader Bob Dole today announced that he has selected Joe Robles, Jr. to serve on the 1995 Base Closure and Realignment Commission. Robles, who retired from the U.S. Army in 1994 as a Major General after 28 years of service, is senior vice president, Chief Financial Officer/Corporate Controller for USAA Financial Services.

Dole selected General Robles after the White House declined to forward the nomination of Michael P.W. Stone to the Senate.

"I am pleased that such a high calibre individual as Joe Robles has agreed to serve on this important panel," Dole said. "The commission has a tough job ahead of it, and General Robles brings to this effort a tremendous understanding of our nation's military capabilities and priorities. I regret the White House blocked the nomination of Mike Stone, but we are fortunate to have the service of Joe Robles on the commission," Dole added.

In a career during which he received numerous military awards, General Robles served in a variety of important command and staff positions, culminating in his assignment as Commanding General, 1st Infantry Division (Mech) and Fort Riley, at Fort Riley, Kansas. General Robles previously served as Director of the Army Budget, and as the assistant division commander, 1st Cavalry Division, at Fort Hood, Texas. He is a veteran of Operations Desert Shield/Desert Storm, and his early troop assignments included command and staff positions in Field Artillery Units in Korea, Fort Knox, Kentucky; Vietnam; and Germany.

Robles, who was born in Rio Piedras, Puerto Rico, holds business administration degrees from Kent State University and Indiana State University.

Under the Base Closure Law, the commission is made up of eight members appointed by the President and the House and Senate Leadership. The appointments are forwarded by the President to the Senate for confirmation.

###

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ARLINGTON, VA 22209  
703-696-0504

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FROM: FRANK CIRILLO

D.F. Team Lead of the Review & Analysis section/DBCRC

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# Plattsburgh, New York

Clyde M. Rabideau, Jr.  
Mayor

Office of the Mayor  
City Hall  
Plattsburgh, New York 12901  
518-563-7701

19

March 10, 1995

Please refer to this number  
when responding 950313-12

The Honorable Allan Dixon,  
Chairman  
Defense Base Closure & Realignment Commission  
1700 North Moore Street, Suite 1425  
Arlington, Virginia 22209

Dear Mr. Chairman:

As you know, in 1993 the Defense Base Closure and Realignment Commission (BRAC) recommended that Plattsburgh Air Force Base, New York be added to the list of bases recommended for realignment or closure by the Department of Defense. This action was taken by the Commission as an alternative to the realignment of McGuire AFB.

The recommendation of the Department of Defense, however, was to realign McGuire AFB and transfer 36 C-141s to Plattsburgh AFB as the northeast air mobility wing base. In fact, General Ronald Fogleman, then Commander, Air Mobility Command, in testifying before the BRAC urged that Plattsburgh AFB be removed from the base closure list issued by the Commission. The vision of the Air Force was to consolidate its air mobility assets on the minimum number of installations to optimize its capability. There would be three or four air mobility wings where tankers and airlifters would be collocated under one commander, two or three core airlift wings and two or three core tanker wings.

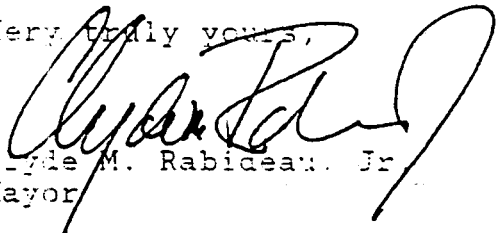
The air mobility wing structure offers improved rapid deployment capability, with immediate, focused response to short-notice mobility mission tasks; improved alignment of force structure, base capacities utilization, and the baseline for future mobility operations; improved training and cohesion.

Final candidates for air mobility wings were based on several factors: capacity for large numbers of large aircraft to conduct high-volume operations from or through the bases; long-term airspace and airfield environment viability; and flexibility to expand contract to meet dynamic mobility mission needs. The Air Force identified a need to locate a core capability in the Northeastern United States. Out of that need both Plattsburgh AFB and McGuire AFB emerged as potential players along with Griffiss AFB with Plattsburgh being chosen as the final selection. The Air Force concluded that Plattsburgh AFB had the airspace, environment, and excess facilities to accommodate a significant increase in aircraft and/or new missions.

In light of these facts, and the fact that this is supposedly the last Base Closure Commission, Plattsburgh wants to take its last entitled legal opportunity. We thereby request that the Commission recommend holding a hearing on our request for a re-direct and that Plattsburgh AFB remain open as the northeastern air mobility command or other viable USAF mission.

We will be happy to provide any other information you may need.

Very truly yours,



Clyde M. Rabideau, Jr.  
Mayor

CMR/bc

cc: Congressman John McHugh  
Senator Alfonse D'Amato  
Senator Daniel Moynihan  
Clinton County Legislature  
Town of Plattsburgh  
Broydrick & Broydrick

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\_\_\_\_\_ of the Review & Analysis section/DBCRC

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SPRINGFLD-BECKLEY MAP, AGS	OH	CLOSE	AF		CRAIG		ANG	--	04/12 CHICAGO
GR. PITTSBURGH IAP, ARS	PA	CLOSE	AF		RICK		AFRES	04/10	05/04 BALT
BERGSTROM ARB	TX	CLOSE	AF		MERRILL		AFRES	04/06	04/19 DALLAS
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ROBINS AFB	GA	REALIGN	X-SVC	AF	DAVE	GLENN	DEPOT	03/23	04/04 BIRMGHM
MALMSTROM AFB	MT	REALIGN	AF		RICK/DAVE		LAC/MSL	03/31	03/31 GT FALLS
KIRTLAND AFB	NM	REALIGN	AF	X-SVC/IA	FRANK/MARK	LES	LABS	04/18	04/20 ALBQ
GRAND FORKS AFB	ND	REALIGN	AF		DAVE/RICK		LAC/MSL	03/30	03/30 GR FORKS
TINKER AFB	OK	REALIGN	X-SVC	AF	DAVE	GLENN	DEPOT	04/03	04/19 DALLAS
KELLY AFB	TX	REALIGN	X-SVC	AF	DAVE	GLENN	DEPOT	--	04/19 DALLAS
HILL AFB (2)	UT	REALIGN	X-SVC	AF	DAVE/FRANK	GLENN/LES	DEPOT/T&E	--	04/20 ALBQ
MOFFETT FED AIRFIELD AGS	CA	CLOSE	AF		CRAIG		ANG	04/26	04/28 SAN FRAN
REDCAP	NY	REALIGN	AF	X-SVC	STEVE	STEVE	T&E	--	05/05 NYC
AF EW EVAL SIMULATOR	TX	CLOSE	X-SVC	AF	STEVE	LES	T&E	--	04/19 DALLAS
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GRIFFISS AFB (2) (ROME LAB)	NY	REDIRECT	AF	X-SVC	FRANK	DICK	REDIRECT	04/05	05/05 NYC
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FOR IMMEDIATE RELEASE

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

TO BE RELEASED THIS NOON.

BASE VISIT SCHEDULE ANNOUNCED BY COMMISSION

54 Bases To Be Visited

Washington, DC, March 20, 1995 -- The Defense Base Closure and Realignment Commission announced its schedule for visits to bases being considered for realignment and closure.

Fifty-four major installations proposed for closure or realignment are currently scheduled to receive a base visit by one or more Commissioners. Base visits provide an opportunity for Commissioners to view a base directly and to investigate first-hand many of the issues related to that base. The Base Public Affairs Officer should be contacted for visit specifics.

All dates are subject to change. Interested persons should contact the Commission prior to visits for confirmation of dates and Commissioners attending the visit.

Scheduled visits as of today:

March 22 -- Fort McClellan, AL		Tinker AFB, OK
March 23 -- Robins AFB, GA	April 5	-- Reese AFB, TX
March 24 -- Defense Distribution Depot, TN		Rome Lab, NY
MacDill AFB, FL		Griffiss AFB, NY
Ft. Ritchie, MD		Seneca Army Depot, NY
Letterkenny, PA	April 6	-- NSWC Louisville, KY
March 27 -- Fort Leonard Wood, MO		Red River Army Depot, TX
NSWC Annapolis, MD		Brooks AFB, TX
NSWC White Oak, MD		Bergstrom AFB, TX
March 28 -- Guam Installations	April 7	-- Defense Supply Center
ATCOM, MO		Philadelphia, PA
Fort Pickett, VA		NCCOSC Warminster, PA
Price Support Center, IL		Selfridge Army Garrison, MI
March 29 -- Guam Installations		Detroit Arsenal, MI
March 30 -- Minot AFB, ND	April 10	-- Pittsburgh Air Reserve Station,
Grand Forks AFB, ND		PA
March 31 -- Malmstrom AFB, MT		Fort Indiantown Gap, PA
April 3 -- NAS Meridian, MS		NAWC Indianapolis, IN

April 11	-- Defense Distribution Depot Columbus, OH Dugway Proving Ground, UT Defense Distribution Depot Ogden, UT Fort Chaffee, AR Savanna Depot, IL	April 26	-- Fort Hunter Liggett, CA Onizuka Air Station, CA Moffett Air Guard Station, CA
April 13	-- Fitzsimons AMC, CO NAS South Weymouth, MA	April 27	-- Long Beach Ship Yard, CA
April 18	-- Kirtland AFB, NM	April 28	-- Fort Buchanan, PR
April 24	-- Fort Greely, AK	May 1	-- NUWC New London, CT Stratford Engine Plant, CT
April 25	-- Sierra Army Depot, CA	May 2	-- Bayonne MOT, NJ
		May 3	-- Fort Dix, NJ NAWC Lakehurst, NJ

The Commission's regional hearing schedule, announced March 10, is as follows:

March 29	Guam
March 30	Grand Forks, North Dakota
March 31	Great Falls, Montana
April 4	Birmingham, Alabama
April 12	Chicago, Illinois
April 19	Dallas, Texas
April 20	Albuquerque, New Mexico
April 24	Delta Junction, Alaska
April 28-29	San Francisco, California
May 4	Baltimore, Maryland
May 5	New York City



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
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## **The Defense Base Closure and Realignment Commission**

### *Hearing, Testimony, and Site Visit Procedures*

The Defense Base Closure and Realignment Commission is committed to providing elected officials and the public every opportunity to present their cases before the Commission. The following procedures are designed to facilitate interaction between the Commission, elected officials and the public.

Press inquiries should be directed to Wade Nelson, Director of Communications. All other inquiries should be directed to Cece Carman, Director of Congressional and Intergovernmental Affairs.

### **REGIONAL HEARINGS**

Based on the list of recommendations for closures and realignments received from the Secretary of Defense, the Commission has developed a schedule of 11 regional Commission hearings (attached). All facilities recommended for closure or realignment have been assigned to a regional hearing site. The purpose of these hearings is to allow affected communities an opportunity to testify before the Commission.

In 1993, the Defense Base Closure and Realignment Act was amended to require that all testimony before the Commission at a public hearing must be presented under oath.

#### *Testimony and Time Allocation*

For oral testimony at regional hearings, each state will be given a block of time in which to make a presentation for **all** installations affected in that state. The overall time is determined by the Commission on the basis of the number of affected installations and the direct military and civilian personnel lost in each state. The



time allotted for a state represents the total time available for all Commission discussion at the regional hearing. It has been the Commission's experience that the Commissioners' ability to ask questions of and to seek clarification from the witnesses is mutually beneficial. It is highly recommended that presentations reserve time for Commissioners to ask questions of the witnesses. **Time allocations will be strictly enforced.**

The Commission will notify the two Senators, affected Congressional Members and Governor of each facility in a state under consideration. To facilitate an effective presentation, these officials are STRONGLY encouraged to work together to organize their constituents and develop a presentation to be given before the Commission.

Written testimony may also be submitted to the Commission at regional hearings.

#### *Public Comment Period*

During each regional hearing, time will be set aside for individuals who wish to express their views on the closure or realignment recommendations under consideration at that hearing. This will be done on a first-come, first-serve basis. A sign-up sheet will be available one hour before the start of each hearing.

#### **SITE VISITS**

All major installations recommended by the Secretary of Defense for closure or realignment are scheduled for a site visit by at least one Commissioner. Elected officials and communities will be notified in advance of the scheduled site visit. These site visits enable Commissioners to conduct a fact-finding tour of the facility. Press availability will be coordinated by the installation's Public Affairs Officer. These site visits are not official hearings. Any written material provided to Commissioners during a site visit, however, will be included in the Commission's permanent record.

## **CONGRESSIONAL HEARINGS, WASHINGTON, D. C.**

Members of Congress will have the opportunity to testify before the Commission in Washington, D.C. Members are encouraged to present formal oral testimony and comments for the record at the Congressional hearings in Washington, D.C., June 12-13. Written testimony of any length may be submitted to the Commission for the record.

## **WRITTEN SUBMISSIONS**

The Defense Base Closure and Realignment Commission accepts written material including letters, deliberations, studies, testimony, etc. for the record. All such material will be catalogued and put in the Commission's library, which is open to the public. Items may be presented to the Commission at Commission hearings or site visits. Materials may also be delivered or mailed to: The Defense Base Closure and Realignment Commission, 1700 North Moore Street, Suite 1425, Arlington, Virginia 22209.

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Col. W. Mayfield

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DAY: Wed DATE: 03/22/95 TIME: \_\_\_\_\_

FROM: Frank Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

*Per your request.*

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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ARLINGTON, VA 22209  
703-696-0504

FOR IMMEDIATE RELEASE

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

BASE VISIT SCHEDULE ANNOUNCED BY COMMISSION

54 Bases To Be Visited

Washington, DC, March 20, 1995 -- The Defense Base Closure and Realignment Commission announced its schedule for visits to bases being considered for realignment and closure.

Fifty-four major installations proposed for closure or realignment are currently scheduled to receive a base visit by one or more Commissioners. Base visits provide an opportunity for Commissioners to view a base directly and to investigate first-hand many of the issues related to that base. The Base Public Affairs Officer should be contacted for visit specifics.

All dates are subject to change. Interested persons should contact the Commission prior to visits for confirmation of dates and Commissioners attending the visit.

Scheduled visits as of today:

March 22 -- Fort McClellan, AL	April 3 -- NAS Meridian, MS
March 23 -- Robins AFB, GA	Tinker AFB, OK
March 24 -- Defense Distribution Depot, TN	April 5 -- Reese AFB, TX
MacDill AFB, FL	Rome Lab, NY
Ft. Ritchie, MD	Griffiss AFB, NY
Letterkenny, PA	Seneca Army Depot, NY
March 27 -- Fort Leonard Wood, MO	April 6 -- NSWC Louisville, KY
NSWC Annapolis, MD	Red River Army Depot, TX
NSWC White Oak, MD	Brooks AFB, TX
March 28 -- Guam Installations	Bergstrom AFB, TX
ATCOM, MO	April 7 -- Defense Supply Center
Fort Pickett, VA	Philadelphia, PA
Price Support Center, IL	NCCOSC Warminster, PA
March 29 -- Guam Installations	Selfridge Army Garrison, MI
March 30 -- Minot AFB, ND	Detroit Arsenal, MI
Grand Forks AFB, ND	April 10 -- Pittsburgh Air Reserve Station,
March 31 -- Malmstrom AFB, MT	PA
	Fort Indiantown Gap, PA
	NAWC Indianapolis, IN

April 11 -- Defense Distribution Depot  
Columbus, OH  
Dugway Proving Ground, UT  
Defense Distribution Depot  
Ogden, UT  
Fort Chaffee, AR  
Savanna Depot, IL  
April 13 -- Fitzsimons AMC, CO  
NAS South Weymouth, MA  
April 18 -- Kirtland AFB, NM  
April 24 -- Fort Greely, AK  
April 25 -- Sierra Army Depot, CA

April 26 -- Fort Hunter Liggett, CA  
Onizuka Air Station, CA  
Moffett Air Guard Station, CA  
April 27 -- Long Beach Ship Yard, CA  
April 28 -- Fort Buchanan, PR  
May 1 -- NUWC New London, CT  
Stratford Engine Plant, CT  
May 2 -- Bayonne MOT, NJ  
May 3 -- Fort Dix, NJ  
NAWC Lakehurst, NJ

The Commission's regional hearing schedule, announced March 10, is as follows:

March 29 Guam  
March 30 Grand Forks, North Dakota  
March 31 Great Falls, Montana  
April 4 Birmingham, Alabama  
April 12 Chicago, Illinois  
April 19 Dallas, Texas  
April 20 Albuquerque, New Mexico  
April 24 Delta Junction, Alaska  
April 28-29 San Francisco, California  
May 4 Baltimore, Maryland  
May 5 New York City

# Document Separator

**FAX**



**Date** 03/25/95 11:41 AM

*Number of pages including cover sheet* 3

**TO:** Col Chuck Fox  
SAF/LL

**FROM:** Frank Cirillo/Air Force  
Team Leader  
Defense Base Closure  
and Realignment  
Commission  
1700 North Moore Street,  
Ste. 1425  
Arlington, VA 22209

**Phone** 697-3520

**Fax Phone** 697-8153

**CC:** Lt Col Mary Tripp  
AF/RT FAX 693-9707

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

Chuck/ Info Mary: This is a copy of a letter forwarded to Sec Deutch calling for that April 17 hearing we discussed. I would envision that the military department witness would be Maj Gen Blume as we discussed. As I understand the format - it will be questions to the JCSG reps as to the alternatives provided to the services and than the service rep would comment as to the ifs, if nots, whys and why nots pertaining to the consideration and adoption of the alternatives. I note in Volume V, Tabs 9 and 10 several references to Navy interaction. fc





**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

March 23, 1995

Honorable John M. Deutch  
Deputy Secretary of Defense  
The Pentagon, Room 3E944  
Washington, D.C. 20301

Dear Mr. Secretary:

The Defense Base Closure and Realignment Commission is continuing its review of the Defense Department's recommendations to close or realign military installations in the United States. As part of this review, the Commission would like to invite the head of each of the Joint Cross Service Groups to testify with a witness from each of the military departments at a hearing on April 17, 1995, in Room SH-216 of the Hart Senate Office Building.

The Commission will receive testimony from the General Accounting Office from 8 a.m. to 10 a.m. at this hearing. Following the GAO testimony, the Commission would like to ask questions of the head of each Joint Cross Service Group in the following order:

Depot Maintenance	10 a.m.-noon
Undergraduate Pilot Training	1 p.m.-2 p.m.
Medical	2 p.m.-3 p.m.
Labs, Test and Evaluation	3 p.m.-4 p.m.

Each panel will include the Joint Cross Service Group witness along with a witness from each military department who should be prepared to address how their military department dealt with the Joint Cross Service Group alternatives in that area.

In order to have the maximum amount of time for questions, the Commission will dispense with opening statements by the witnesses and proceed directly to questions in each panel. If any of the witnesses wish to submit prepared testimony to the Commission, 150 copies of the testimony should be provided to the Commission no later than April 13. If your staff has any questions, they should contact Mr. Ben Borden of the Commission staff.

Thank you for your continuing assistance to the work of the Defense Base Closure and Realignment Commission.

Sincerely,

A handwritten signature in black ink, appearing to read "Alan J. Dixon". The signature is fluid and cursive, with the first name "Alan" written in a larger, more prominent script than the last name "Dixon".

Alan J. Dixon  
Chairman

# Document Separator

# FAX



**Date** 03/25/95 11:41 AM

*Number of pages including cover sheet* 3

**TO:** Col Chuck Fox  
SAF/LL

**FROM:** Frank Cirillo/Air Force  
Team Leader  
Defense Base Closure  
and Realignment  
Commission  
1700 North Moore Street,  
Ste. 1425  
Arlington, VA 22209

**Phone** 697-3520

**Fax Phone** 697-~~8153~~ 3520

**CC:** Lt Col Mary Tripp  
AF/RT FAX 693-9707

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

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Deputy Secretary of Defense  
The Pentagon, Room 3E944  
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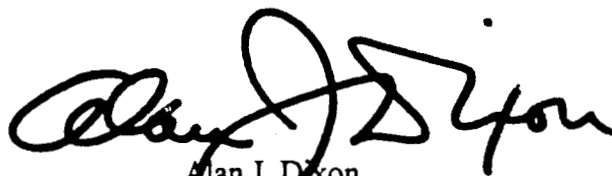
Depot Maintenance	10 a.m.-noon
Undergraduate Pilot Training	1 p.m.-2 p.m.
Medical	2 p.m.-3 p.m.
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Sincerely,

A handwritten signature in black ink, appearing to read "Alan J. Dixon". The signature is fluid and cursive, with the first name "Alan" written in a large, sweeping loop.

Alan J. Dixon  
Chairman

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Maj. Gen. Blume

Attn: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER 695-6766

DAY: Wed DATE: 03/22/95 TIME: 1735

FROM: Francis A. Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

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++ TX CONFIRMATION REPORT ++

AS OF MAR 22 '95 17:33 PAGE.01

DBCRC RHA

DATE	TIME	TO/FROM	MODE	MIN/SEC	PGS	STATUS
01	3/22 17:32	703 693 9707	EC---S	00*52	02	OK

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER 695-6766

DAY: Thu DATE: 03/23/95 TIME: 9:24AM

FROM: Francis A. Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

*Requests for info. Thank you.*

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
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37

March 22, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

On 20 March 1995 we received a binder containing various pages from the AFMC 21 study. I am requesting a copy of the executive summary documenting the overall AFMC 21 study results. Also please provide a copy of the Technical Repair Center (TRC) consolidation report and study recommendations prepared in September 1994 and the revised findings prepared in March 1995.

In order to assist the Commission in its review of labs, test and evaluation and depot infrastructure, I would appreciate a copy of the above mentioned documentation no later than March 31, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE

Air Force Team Leader



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

March 22, 1995

39

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

Request you provide an additional COBRA run performed on Grand Forks AFB based on the following assumptions:

a. Relocate two squadrons of KC-135s to Malmstrom AFB, MT, and two squadrons to Mac Dill AFB, FL.

b. Close the missile squadrons using the same scenario used in the DoD recommendation to focus Grand Forks.

This new excursion differs from the "Level Playing Field" run on Grand Forks which relocates the KC-135 squadrons to Dover, Malmstrom, Fairchild, and Charleston AFBs.

To assist the Commission in its work, we respectfully request this information (both in hardcopy and in electronic format on disk) be provided to this office no later than April 15, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

# Document Separator

**BASE CLOSURE COMMISSION**  
1700 N. MOORE ST., STE. 1425  
ARLINGTON, VA 22209

## **Fax Cover Sheet**

**DATE:** March 27, 1995                      **TIME:** 10:28 AM  
**TO:** LTC BERNIE KRING, AF/RTR/ANG (thru LTC Mary Tripp)  
**FROM:** CRAIG HALL                      **PHONE:** 703/696-0504  
**RE:** INFO REQUEST

Number of pages including cover sheet: [ 2 ]

**Message**



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

41

March 21, 1995

Lieutenant Colonel Bernie Kring (Lt. Col. Mary Tripp)  
Base Realignment and Transition/Air National Guard Issues  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Lieutenant Colonel Kring:

Please provide the reason why Buckley Air National Guard Base, CO was ruled out as a candidate for closure. During our conversation on March 22, you indicated that the reason may be classified and would require some additional research.

In order to assist the Commission in its review of this issue, I would appreciate your response no later than April 10, 1995. Thank you for your assistance in this matter.

Sincerely,

A handwritten signature in cursive script that reads "Craig Hall".

Craig Hall  
Senior Analyst/Air Force Team



# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp  
AF/RT

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DAY: Mon DATE: 03/27 TIME: 1445

FROM: Frank Cirillo For J-T Gertler  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

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**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

March 21, 1995

47

Major General Jay Blume (Attn: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

As you may know, the Department of Defense has proposed the closure of the Army's Fort McClellan, Alabama, with most functions to be moved to Fort Leonard Wood, Missouri.

The Air Force Disaster Preparedness School is currently a tenant at Fort McClellan. To properly evaluate the merits of DoD's proposal, the Commission would appreciate receiving the Air Force's evaluation of whether the Disaster Preparedness School's ability to carry out its mission would be in any way hindered by relocation. Please also indicate with what Air Force or other service units or assets the Disaster Preparedness School should optimally be collocated.

A response by 7 April 1995 would be most helpful.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

# Document Separator

# FAX

**Date** February 23, 1995

**Number of pages including cover sheet** 2

**TO:** Lt Col Bob Corrie  
SAF/LL

**Phone**

**Fax Phone** 703-614-6203

**FROM:** Frank Cirillo/Air Force  
Team Leader  
  
Defense Base Closure  
and Realignment  
Commission  
  
1700 North Moore Street,  
Ste. 1425  
  
Arlington, VA 22209

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**CC:**

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

BIO per your request. fc

**FRANCIS A. CIRILLO, JR., P.E.**

**Francis A. Cirillo, Jr.** is the Air Force Team Leader on the Defense Base Closure and Realignment Commission. Mr. Cirillo joined the Commission in 1992, after retiring from the Air Force as a colonel. His last assignment on active duty was as the Director of Programs for Civil Engineering, Headquarters Pacific Air Forces, Hickam Air Force Base, Hawaii.

Mr. Cirillo received a Bachelor of Science degree in Civil Engineering from the University of Maryland and a Master of Science degree in Environmental Engineering from San Jose State College. He enlisted in the Air Force in May, 1966 and later that year was commissioned through the Officer Training School. He is a registered Professional Engineer in Illinois. His military career included numerous Hq USAF, major headquarters and base level assignments in civil and environmental engineering management, engineering resource programming and financial allocation to include management of all major engineering programming factors related to mission basing decisions in the Pacific Region. In addition, Mr. Cirillo was the installation engineer at McClellan AFB, California and Shemya AFB, Alaska and the commander of the 823d RED HORSE Civil Engineering Squadron, a combat engineering unit at Hurlburt Field, Florida..

Mr. Cirillo is married to the former Janice W. Walstad. They have two children. Mr. Cirillo is a member of the National Society of Professional Engineers and The Society of American Military Engineers.

---

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1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt Col Mary Tripp  
AF/RT

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DAY: Sat DATE: 3/25 TIME: 1350

FROM: Frank Cirullo for Les Farrington  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER:  FAX NUMBER:

NUMBER OF PAGES (including cover): 9

COMMENTS:

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

40

March 25, 1995

Major General Jay Blume (ATTN: Lt Col Mary Tripp)  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, DC 20330-1670

Dear General Blume:

We request that the Air Force provide responses to the core alternatives provided to the Air Force by the Test and Evaluation Joint Cross-Service Group November 22, 1994 (copies attached). We are aware of the differences of opinion that exist between the Air Force and the JCSG over how these alternatives were derived. However, we require complete documentation and analyses on each of the provided scenarios to fully assess the cost and feasibility of the realignments.

Included should be documentation as to the overall feasibility and costs associated with each of the alternatives provided by the JCSG. This information should include all applicable COBRA runs. This information is needed by April 10, 1995.

Thank you for your assistance in this matter. Please call me (DBCRC ext. 161) or Les Farrington (DBCRC ext. 190) if there are any questions.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

Enclosure

FOR OFFICIAL USE ONLY - BRAC SENSITIVE

BRAC 95 ALTERNATIVE WORKSHEET

T&E Core

a. Control Number: T&E-1(Core): Counter-alternative to T&E-4(Core)

b. Short Title: Realign the Naval Air Weapons Center (NAWC) Patuxent River (PAX) test and evaluation missions primarily to Edwards AFB.

c. Date: 21 November 1994

d. Joint Cross-Service Group: Test and Evaluation (Co-Chairmen)

e. Scenario Description/Summary: Move the T&E mission/workload being performed in the functional areas of air vehicle, armament/weapons, and electronic combat from Patuxent River primarily to Edwards AFB, and to other locations as required to meet all testing requirements. Move only associated facilities and personnel unique to performing the mission at Patuxent River, close or mothball the remaining facilities supporting these three functional T&E areas. Retain the airspace for DoD missions.

f. Activities in the Scenario: PAX performs T&E in all three common functional areas evaluated by the T&E JCSG, but most of the open air range activity is for air vehicle testing. PAX has facilities in all six of the Test Facility Categories – capabilities to perform this work for the most part exist among other core sites. The most likely gaining activity would be Edwards AFB having the most commonality with facilities in the Test Facility Categories, test support facilities, hangar and ramp space, and airspace requirements, and could be a staging location for missions that require open air and sea level test capabilities at China Lake, Pt. Mugu, and other locations under AFFTC management. The airspace used by PAX should be retained by DoD for use in other missions.

g. Rationale: PAX under conditions of our policy imperatives and the optimization model runs, would be retained as a T&E core site. However, excess capacity for air vehicle open air testing (requiring airspace over land and sea) in the Department of Defense will continue among the core sites, and ground test facilities can be relocated as required. Most open air airspace requirements for the PAX air vehicle T&E mission can be accommodated at Edwards. Either this workload should be consolidated at Edwards, or the Edwards workload at PAX (see T&E-4(core)) according to which is more advantageous to the DoD.

With the exception of sea level carrier catapult and arresting gear capabilities (which could be relocated), the capabilities of PAX are similar to those at Edwards. Some flight simulators, naval threat simulators, and electromagnetic environment test facilities are unique to the Navy, but could be relocated. Transfer of this workload would permit closure or mothballing of remaining T&E facilities used in the three T&E functional areas with potential savings in O&M, improvement and modernization, T&E investments, and the backlog of maintenance and repair of real property. Consolidation of maintenance of test aircraft, test support aircraft and instrumentation could result in further savings. Relocation and consolidation of Naval and Air Force test pilot schools to Edwards could result in further savings in personnel, facilities, and aircraft.

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FOR OFFICIAL USE ONLY - BRAC SENSITIVE  
BRAC 95 ALTERNATIVE WORKSHEET

T&E Core

a. Control Number: T&E-2(Core): Counter-alternative to T&E-3(Core)

b. Short Title: Realign the Air Force Development Test Center (AFDTC) Eglin AFB test and evaluation missions primarily to NAWC-China Lake.

c. Date: 21 November 1994

d. Joint Cross-Service Group: Test and Evaluation (Co-Chairmen)

e. Scenario Description/Summary: Move the T&E mission/workload being performed in the functional areas of air vehicle, armament/weapons, and electronic combat from Eglin to primarily China Lake, and other locations as needed to provide hangar and aircraft support and maintenance. Move only associated facilities and personnel unique to performing the mission at Eglin, close or mothball the remaining facilities supporting these three functional T&E areas. Retain the airspace for DoD missions.

f. Activities in the Scenario: AFDTC at Eglin performs T&E in all three common functional areas evaluated by the T&E JCSG, but most of the open air range activity is for armament/weapons and in electronic combat. Eglin has facilities in all six of the Test Facility Categories - capabilities to perform this work for the most part exist among other core sites. The most likely gaining activity would be Naval Air Weapons Center, (NAWC) China Lake (NAWC CL), in conjunction with Edwards AFB to provide hangar and aircraft support. Airspace at Eglin should be retained by DoD to support other missions.

g. Rationale: AFDTC Eglin, under conditions of our policy imperatives and the optimization model runs, would be retained as a T&E core site. However, excess capacity for armament/weapons and electronic combat open air testing (requiring airspace over land and sea) in the Department of Defense will continue among the core sites, and ground test facilities can be relocated as required. All open air airspace requirements for the AFDTC Eglin T&E mission in the three functional areas can be accommodated at other core sites. Only the McKinley Climatic Lab should be retained fully operational at Eglin. Either this workload should be consolidated at China Lake, or the China Lake workload at Eglin (see T&E-3(core)) according to which is more advantageous to the DoD.

From China Lake or Edwards AFB, test missions can be staged to use the capabilities of China Lake. Additionally, airspace of Point Mugu (NAWC-PM), the Air Force Flight Test Center (AFFTC) at Edwards, the Utah Test and Training Range (UTTR), White Sands Missile Range (WSMR), and other nearby ranges would be available for a full array of test capabilities. These activities collectively can provide equivalent or more extensive capabilities for open air testing in all areas that Eglin performs. Likewise, they can provide most capabilities of ground test facilities in the Test Facility Categories, test support facilities, hangar and ramp space, and air space requirements. Other unique ground capabilities could be relocated, and remaining facilities closed or mothballed that support these T&E functional areas.

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BRAC 95 ALTERNATIVE WORKSHEET

T&E Core

a. Control Number: T&E-3(Core): Counter-alternative to T&E-2(Core)

b. Short Title: Realign the Naval Air Weapons Center (NAWC) China Lake (NAWC CL) T&E missions primarily to Eglin AFB.

c. Date: 21 November 1994

d. Joint Cross-Service Group: Test and Evaluation (Co-Chairmen)

e. Scenario Description/Summary: Move the T&E mission/workload being performed in the functional areas of air vehicle, armament/weapons, and electronic combat from China Lake primarily to Eglin AFB, and to other core T&E activities to meet all China Lake T&E mission requirements. Move only associated facilities and personnel unique to performing the mission at China Lake, close or mothball the remaining facilities supporting these T&E functional areas. Retain the airspace for DoD missions.

f. Activities in the Scenario: NAWC CL performs T&E in all three common functional areas evaluated by the T&E JCSG, but most of the open air range activity is for armament/weapons and electronic combat testing. China Lake has facilities in all six of the Test Facility Categories – capabilities to perform this work for the most part exist among other core sites. The most likely gaining activity would be Eglin AFB having the most commonality with facilities in the Test Facility Categories, test support facilities, hangar and ramp space, and air space requirements. From Eglin, some open air tests would have to stage to White Sands Missile Range, UTTR, and other locations to find adequate overland safety footprints.

g. Rationale: NAWC CL, under conditions of our policy imperatives and the optimization model runs, would be retained as a T&E core site. However, excess capacity for armament/weapons and electronic combat open air testing (requiring airspace over land and sea) in the Department of Defense will continue among the core sites, and ground test facilities can be relocated as required. Either this workload should be consolidated at Eglin and other locations, or the Eglin workload at China Lake (see T&E-2(core)) according to which is more advantageous to the DoD. Most open air airspace requirements for NAWC CL armament/weapons and electronic combat for the T&E mission can be accommodated at Eglin AFB; however, some tests would have to stage to White Sands Missile Range and UTTR. With the exception of overland safety footprints, the capabilities of Eglin are similar to those at China Lake. Some naval threat simulators unique to the Navy could be relocated. Transfer of this workload would permit closure or mothballing of remaining facilities supporting these T&E functional area with potential savings in O&M, improvement and modernization, T&E investments, and the backlog of maintenance and repair of real property.

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BRAC 95 ALTERNATIVE WORKSHEET

T&E Core

- a. Control Number: T&E-4(Core): Counter-alternative to T&E-1(Core)
- b. Short Title: Realign the Air Force Flight Test Center, Edwards AFB T&E missions primarily to Naval Air Warfare Center-Patuxent River (PAX).
- c. Date: 21 November 1994
- d. Joint Cross-Service Group: Test and Evaluation (Co-Chairmen)
- e. Scenario Description/Summary: Move the T&E mission/workload being performed in the functional areas of air vehicle, armament/weapons, and electronic combat from Edwards AFB primarily to PAX, and other core T&E sites. Move only associated facilities and personnel unique to performing the T&E missions, close or mothball the remaining facilities supporting the three functional areas at Edwards. Retain the airspace for DoD missions.
- f. Activities in the Scenario: Edwards AFB performs T&E in all three common functional areas evaluated by the T&E JCSG, but most of the open air range activity is for air vehicle testing. Edwards has facilities in all six of the Test Facility Categories – capabilities to perform this work for the most part exist among other core sites. The most likely gaining activity for accommodating most of the workload would be Naval Air Weapons Command at Patuxent River (PAX) having the most commonality with facilities in the Test Facility Categories, test support facilities, hangar and ramp space, and air space requirements. Bomber aircraft testing and other special test requirements might have to be staged to or conducted at other locations.
- g. Rationale: Edwards, under conditions of our policy imperatives and the optimization model runs, would be retained as a T&E core site. However, excess capacity for air vehicle open air testing (requiring airspace over land and sea) in the Department of Defense will continue among the core sites, and ground test facilities can be relocated as required. Some open air airspace requirements for the Edwards air vehicle T&E mission can be accommodated at PAX, missions requiring large overland profiles or overland supersonic corridors would have to be staged to other locations. Either most of this workload should be consolidated at PAX, or the PAX workload at Edwards (see T&E-1(core)) according to which is more advantageous to the DoD.

With the exception of a large bomber-sized anechoic chamber and dry lake emergency runways, the capabilities of Edwards are similar to those at PAX. Some flight simulators, airborne radar test facilities, and threat simulators are unique to the Air Force, but could be relocated. Transfer of this workload would permit closure or mothballing of remaining facilities with potential savings in O&M, improvement and modernization, T&E investments, and the backlog of maintenance and repair of real property. Consolidation of maintenance of test aircraft, test support aircraft and instrumentation could result in further savings. Relocation and consolidation of Naval and Air Force test pilot schools to PAX could result in further savings in personnel, facilities, and aircraft.

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BRAC 95 ALTERNATIVE WORKSHEET

T&E Core

a. Control Number: T&E-5(Core): Alternate Alternative to T&E-6(Core), and not an option if T&E-3(Core) is selected.

b. Short Title: Realign the Naval Air Weapons Center (NAWC) Point Mugu (Pt. Mugu) test and evaluation missions primarily to NAWC China Lake.

c. Date: 21 November 1994

d. Joint Cross-Service Group: Test and Evaluation (Co-Chairmen)

e. Scenario Description/Summary: Move the T&E mission/workload being performed in the functional areas of air vehicle, armament/weapons, and electronic combat from Pt. Mugu primarily to China Lake, and other locations to provide the most cost effective approach. Move only associated facilities and personnel unique to performing the mission at Pt. Mugu, close or mothball the remaining facilities being used to support the T&E mission in these three functional areas. Retain the airspace and island-based instrumentation for DoD missions.

f. Activities in the Scenario: Pt. Mugu performs T&E in all three common functional areas evaluated by the T&E JCSG, but most of the open air range activity is for armament/weapons and in electronic combat. Pt. Mugu has facilities in all six of the Test Facility Categories – capabilities to perform this work for the most part exist among other core sites. A most likely gaining activity would be Naval Air Weapons Center (NAWC) China Lake (NAWC CL). China Lake can provide most capabilities of ground test facilities in the Test Facility Categories, test support facilities, hangar and ramp space, and air space requirements, and could take over management of overwater airspace and instrumentation from which to stage missions that require oversea open air test capabilities.

g. Rationale: Pt. Mugu, under conditions of our policy imperatives and the optimization model runs, would be retained as a T&E core site. However, excess capacity for armament/weapons and electronic combat open air testing (requiring airspace over land and sea) in the Department of Defense will continue among the core sites, and Pt. Mugu ground test facilities can be relocated as required. All open air airspace requirements for the Pt. Mugu T&E mission can be accommodated by management from China Lake. Other unique ground capabilities could be relocated, and remaining facilities and runways and hangars to support the T&E mission in these three functional areas could be closed or mothballed.

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T&E Core

- a. Control Number: T&E-6(Core): Alternate Alternative to T&E-5(Core) and not an option if T&E-2(Core) is accepted.
- b. Short Title: Realign the Naval Air Weapons Center (NAWC) Point Mugu (Pt. Mugu) test and evaluation missions primarily to AFDTC Eglin AFB.
- c. Date: 21 November 1994
- d. Joint Cross-Service Group: Test and Evaluation (Co-Chairmen)
- e. Scenario Description/Summary: Move the T&E mission/workload being performed in the functional areas of air vehicle, armament/weapons, and electronic combat from Pt. Mugu primarily to Eglin, and to other core sites as required for satisfying all Point Mugu test requirements in the most cost effective way. Move only associated facilities and personnel unique to performing the mission at Pt. Mugu, close or mothball the remaining facilities being used to support the T&E mission in these three functional areas. Retain the airspace and island-based instrumentation for DoD missions.
- f. Activities in the Scenario: Pt. Mugu performs T&E in all three common functional areas evaluated by the T&E JCSG, but most of the open air range activity is for armament/weapons and in electronic combat. Pt. Mugu has facilities in all six of the Test Facility Categories – capabilities to perform this work for the most part exist among other core sites. A most likely gaining activity would be Eglin AFB. Eglin can provide most capabilities of ground test facilities in the Test Facility Categories, test support facilities, hangar and ramp space, and air space requirements, and could take over management of overwater airspace and instrumentation from which to stage missions that require oversea open air test capabilities.
- g. Rationale: Pt. Mugu, under conditions of our policy imperatives and the optimization model runs, would be retained as a T&E core site. However, excess capacity for armament/weapons and electronic combat open air testing (requiring airspace over land and sea) in the Department of Defense will continue among the core sites, and Pt. Mugu ground test facilities can be relocated as required. All open air airspace requirements for the Pt. Mugu T&E mission can be accommodated by management from China Lake. Other unique ground capabilities could be relocated to Eglin, and remaining facilities and runways and hangars to support the T&E mission in these three functional areas could be closed or mothballed.

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BRAC 95 ALTERNATIVE WORKSHEET

T&E Core

a. Control Number: T&E-7(Core): Alternative if and only if Alternative TE-1(Core) or TE-4(Core) is accepted; i.e., only if air vehicle testing is consolidated to a single location.

b. Short Title: Realign the rotary wing air vehicle T&E missions from Fort Rucker and AQTED Edwards to either Edwards AFB (TE-1(Core)) or Patuxent River (TE-4(Core)).

c. Date: 21 November 1994

d. Joint Cross-Service Group: Test and Evaluation (Co-Chairmen)

e. Scenario Description/Summary: Move the Army's rotary wing T&E mission/workload being performed in the functional area of air vehicles from Fort Rucker and AQTED at Edwards to primarily Edwards AFB or Patuxent River, depending on decision to consolidate all Air Force and Navy air vehicle T&E to one or the other. Move only associated facilities and personnel unique to performing the mission at Ft. Mugu, close or mothball the remaining facilities being used to support the T&E mission in these three functional areas.

f. Activities in the Scenario: Yuma Proving Grounds is the current planned location for consolidating the Army's rotary wing air vehicle test mission. Establishment of a single DoD center for T&E of air vehicles could also apply to rotary wing aircraft. Edwards AFB and NAWC PAX perform T&E in all three common functional areas evaluated by the T&E JCSG, but most of the open air range activity is for air vehicles. Edwards and PAX have facilities in all six of the Test Facility Categories - capabilities to perform this work for the most part exist among other core sites. A most likely gaining activity would be Edwards or PAX can provide most capabilities of ground test facilities in the Test Facility Categories, test support facilities, hangar and ramp space, and air space requirements.

g. Rationale: Neither Fort Rucker nor AQTED at Edwards under conditions of our policy imperatives and the optimization model runs, would be retained as a T&E core sites, and the Army would consolidate these missions to Yuma PG. An alternative is to locate the T&E mission at the same location where the remainder of DoD air vehicle T&E would be consolidated to capitalize on facilities and expertise.. Unique ground capabilities could be relocated to Edwards or PAX, and remaining facilities and runways and hangars to support the T&E mission in this functional area could be closed or mothballed.

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703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Curry  
Pentagon - Air Staff

FAX NUMBER: 697-3698 TELEPHONE NUMBER 697-5870

DAY: ~~Thu~~ Fri DATE: 03/31/95 TIME: 0815

FROM: Stephen M. Ackerman  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 34

COMMENTS:

*Please feel free to call for additional info.*

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- 2 Deatilee from Department of Defense
- 3 Detailee from Federal Aviation Administration
- 4 Detailee from Environmental Protection Agency
- 5 Detailee from Department of Commerce

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David Fuchs

## **FRANCIS A. CIRILLO, JR., P.E.**

**Francis A. Cirillo, Jr.** is the Air Force Team Leader on the Defense Base Closure and Realignment Commission. Mr. Cirillo joined the Commission in 1992, after retiring from the Air Force as a colonel. His last assignment on active duty was as the Director of Programs for Civil Engineering, Headquarters Pacific Air Forces, Hickam Air Force Base, Hawaii.

Mr. Cirillo received a Bachelor of Science degree in Civil Engineering from the University of Maryland and a Master of Science degree in Environmental Engineering from San Jose State College. He enlisted in the Air Force in May, 1966 and later that year was commissioned through the Officer Training School. He is a registered Professional Engineer in Illinois. His military career included numerous Hq USAF, major headquarters and base level assignments in civil and environmental engineering management, engineering resource programming and financial allocation to include management of all major engineering programming factors related to mission basing decisions in the Pacific Region. In addition, Mr. Cirillo was the installation engineer at McClellan AFB, California and Shemya AFB, Alaska and the commander of the 823d RED HORSE Civil Engineering Squadron, a combat engineering unit at Hurlburt Field, Florida..

Mr. Cirillo is married to the former Janice W. Walstad. They have two children. Mr. Cirillo is a member of the National Society of Professional Engineers and The Society of American Military Engineers.

---

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# FAX

**Date** April 3, 1995

**Number of pages including cover sheet** 2

**TO:** General Blume  
(ATTN: Lt Col Mary Triff)

**Phone**

695-6766

**Fax Phone**

693-9707

**FROM:** Frank Cirillo/Air Force  
Team Leader  
Defense Base Closure  
and Realignment  
Commission  
1700 North Moore Street,  
Ste. 1425  
Arlington, VA 22209

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**CC:**

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

General Blume,

Attached please find a proposed agenda for the meeting on the depots scheduled for the 10th.

  
Frank Cirillo

## AGENDA

### Meeting Purpose:

We are interested in discussing depot requirements, assets, milcon, personnel, workload and migration of workload under the various options considered by the Air Force (downsize, dual closure, Joint Cross Service Closures). We want to start with a baseline for the 1995 base closure round and determine the impact the 1995 recommendations and various closure options have on the baseline numbers.

The following bullets will be helpful in conducting our meeting and in describing our interests, but are not necessarily all inclusive.

Discuss the AFMC-21 Study

Discuss the TRC Study

Review findings of recent site surveys

- identify square footage to be mothballed and demolished
- identify building numbers to be mothballed and demolished
- identify capacity by commodity which will be reduced as a result of mothballing and demolition of depot space
- address savings and implementation costs which will result from mothballing and demolition of depot space

Outline Milcon requirements for downsize and dual closure COBRAs  
specify need for renovation and construction

Explain personnel adjustment assumptions behind downsize recommendation, dual closure option and DM-2 option COBRAs

- show baseline personnel numbers (total installation, broken out by function)
- show adjustments in terms of numbers of personnel
- show adjustments in terms of type of workload (by hours and/or numbers of personnel)

Outline rationale for production transition costs associated with dual closure option

Outline workload migrations by commodity for :

- Downsize recommendation
- dual closure option
- DM-2 option (Joint Cross Service Group option)



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**BASE CLOSURE COMMISSION**

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ARLINGTON, VA 22209

**Fax Cover Sheet**

**DATE:** March 30, 1995                      **TIME:** 3:34 PM  
**TO:** LTC BERNIE KRING, AF/RTR/ANG (thru LTC Mary Tripp)  
**FROM:** CRAIG HALL                      **PHONE:** 703/696-0504  
**RE:** INFO REQUEST

**Number of pages including cover sheet: [ 3 ]**

**Message**

\*\* TX CONFIRMATION REPORT \*\*

AS OF MAR 30 '95 15:43 PAGE.01

DBCRC R-A

DATE	TIME	TO/FROM	MODE	MIN/SEC	PGS	STATUS
01	3/30 15:42	703 693 9707	EC--S	01"09	03	OK



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

March 30, 1995

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WENDI LOUISE STEELE

Lt. Col. Bernie Kring (Attn: Lt. Col. Mary Tripp)  
Base Realignment and Transition/Air National Guard Issues  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, DC 20330-1670

Dear Lt. Col. Kring:

Please provide responses to the following questions regarding the proposed closure of Springfield-Beckley MAP AGS, OH:

1. How will the navigational aid equipment at Springfield-Beckley MAP be affected the closure of the AGS? Will it remain with the airport?
2. How will disposal/conversion of this AGS property differ from routine disposal/conversion of federal property (i.e. AFBs) in light of the fact that the AGS is located on city-owned and not federally-owned property? Has the Air Force closed any locally-owned AGSs during previous base closure rounds?
3. How were the state-paid operating expenses excluded from the COBRA analysis for this proposed closure?
4. How was overhead (i.e. BOS, RPMA costs) at Wright-Patterson AFB applied to the ANG unit in completing the COBRA analysis? In other words, how was the ANG unit's "fair share" of Wright-Patterson's overhead calculated?
5. What is the status of the following FY95 MILCON projects at Springfield-Beckley AGS:

--	Medical Training Facility/Dining Hall	\$ 4.3 million
--	Add/Alter fuel cell/Corrosion Control Dock	\$ 1.25 million
--	Replace Underground Fuel Storage Tanks	\$ 0.4 million

a. Has construction of these projects been completed or have the funds been obligated?

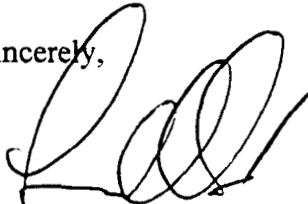
b. Are there any MILCON projects scheduled for FY96 or beyond that should be reflected in MILCON savings portion of the COBRA analysis?

6. Why are the MILCON requirements at Wright-Patterson AFB much less than MILCON requirements cited during BRAC 93?

7. Will the state-paid share of the ANG unit's operating costs increase as a result of the proposed move to Wright-Patterson AFB?

In order to assist the Commission in its review of this issue, I would appreciate your written responses no later than April 14, 1995. Thank you for your assistance in this matter.

Sincerely,

A handwritten signature in black ink, appearing to read 'Francis A. Cirillo Jr.', written in a cursive style.

Francis A. Cirillo Jr., PE  
Air Force Team Leader

---

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PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER 693-8678

DAY: Mon DATE: 04/03/95 TIME: 0843

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

### COMMENTS:

Mary:

We will <sup>resort</sup> ~~be~~ suspense, note Frank Cirillo's

msg.

Steve

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 WENDI LOUISE STEELE

March 31, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
 Special Assistant to the Chief of Staff for Base Realignment and Transition  
 Headquarters USAF  
 1670 Air Force Pentagon  
 Washington, D.C. 20330-1670

Dear General Blume:

On 29 March 1995, we received partial answers to a series of questions pertaining to the Air Force Air Logistics Centers. In accordance with telephone conversations between Glenn Knoepfle, Commission Staff and LTC Eckhardt and with regard to action items 78-04a and 78-04b, please provide copies of revised workload laydown sheets. Also, in action item 78-05f we were advised that facility square footage for mothballing and demolition were extracted from the AFMC Resources Management Plan. Please provide a complete copy of the AFMC Management Plan, including approvals from local installation commanders.

During a telephone conversation between Glenn Knoepfle, Commission staff and CPT Coggins, a request was made for copies of BRAC 95 Baseline Analysis worksheets dated 1/12/95 and 1/9/95. The requested worksheets document the manpower implication of the Air Forces's downsize and base closure alternatives.

I would appreciate a copy of the above mentioned documentation no later than April 3, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
 Air Force Team Leader

SIR

I just got back today to sign this but I understand your office is prepared to meet the suspense - if not please have Mary or Louise call Ann Reese on Monday and we can work with you. Frank ①



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DAY: Tue DATE: 04/04/95 TIME: \_\_\_\_\_

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

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April 3, 1995

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Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

Thank you for your April 3 letter to Mr. Henry, the BRAC economist, concerning the differences in "outs" for a number of Air Force installations. After reviewing your information, unexplained differences in direct "outs" between the Economic Impact Data (EID) and the Cost Data (COBRA) remain for two. We would appreciate any additional information to either reconcile these differences or, at least, explain them. The installations are:

Kelly AFB where the EID shows 44 military disestablished while the COBRA shows 10, and EID shows 486 civilians disestablished while the COBRA shows 458; and

Reese AFB where the EID shows 300 military relocated while the COBRA shows 519; EID shows 460 military disestablished and COBRA shows 217; EID shows 234 civilians relocated and the COBRA shows 225; and EID shows 50 civilians disestablished and COBRA shows 0.

Now that we have almost concluded our review of the differences between the EID and COBRA "outs", we are doing the same thing for the "ins." Attached is a spreadsheet with the Air Force installations for which we need to resolve the differences in "ins." Mr. Henry would appreciate a response to this request by no later than April 11. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

Enclosure: EID-COBRA Comparison spreadsheet

### EID - COBRA Comparison

Installation	Service	EID Mil In	COBRA Mil Realigned In	EID Civ In	COBRA Civ Realigned In	EID Training Status In	COBRA Students Realigned In	Remarks
Columbus AFB	AF	86	73	12	45	-	-	
Dobbins AFB	AF	0	87	-	-	-	-	
Edwards AFB	AF	3	30	0	25	-	-	
Hanscom AFB	AF	6	53	506	504	-	-	
Kelly AFB	AF	542	478	-	-	-	-	
Kirtland AFB	AF	-	-	670	0	-	-	
Laughlin AFB	AF	69	78	137	168	60	0	
MacDill AFB	AF	687	719	16	19	-	-	
McClellan AFB	AF	134	82	244	231	-	-	
Mountain Home AFB	AF	-	-	3	0	-	-	
Nellis AFB	AF	87	60	75	50	-	-	
Sheppard AFB	AF	60	52	8	31	21	0	
Steward IAP AGS	AF	8	5	36	33	-	-	
Tinker AFB	AF	146	0	330	0	-	-	
Travis AFB	AF	14	0	-	-	-	-	
Vance AFB	AF	86	73	12	45	29	0	

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER 693-8678

DAY: Wed DATE: 04/05/95 TIME: 11:30

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:  
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REBECCA COX  
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S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 3, 1995

The Honorable Shelia Cheston  
General Counsel  
United States Air Force  
Washington, D.C. 20330-1670

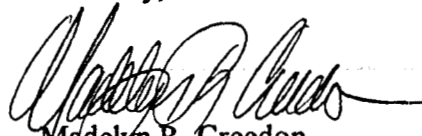
Dear Ms. Cheston:

I am forwarding a letter from the New York Congressional delegation, dated March 13, 1995, concerning the recommendation of the Secretary of Defense to disestablish the REDCAP facility in Buffalo, New York and move its test support equipment to Edwards AFB.

The Base Closure Commission will perform an independent review and analysis of this recommendation. The issues raised in the attached letter question the legal authority of the Commission to consider this recommendation. We would like your views on the issues raised in the attached letter. Unfortunately, and as you are well aware our time is short. Could you please provide your comments on this letter to no later than April 20, 1995.

Thank you for your assistance and support in this matter.

Sincerely,



Madelyn R. Creedon  
General Counsel

cc: Lt. Col. Mary Tripp  
Hq USAF/RTE

United States Senate

WASHINGTON, D.C. 20510

March 13, 1995

The Honorable Alan Dixon  
Chairman, Defense Base Closure  
& Realignment Commission  
1700 North Moore Street - Suite 1425  
Arlington, VA 22209

Please refer to this number  
when responding 950315-2

Dear Chairman Dixon:

We are writing to request a judgement by the Commission on the appropriateness of the Defense Department (DoD) including the Real-time Electromagnetic Digitally Controlled Analyzer & Processor (REDCAP) facility on the list of bases recommended for closure.

REDCAP is contractor owned and operated. CALSPAN Corporation developed the original REDCAP simulation using independent research and development dollars. Since then, under contract with the Air Force (AF), CALSPAN has been responsible for the operation and modernization of REDCAP. All of the engineering, test, support, and maintenance personnel are CALSPAN employees. The AF presence on-site is limited to one officer. REDCAP itself, part of a larger complex housing a range of test and evaluation operations, is wholly owned by CALSPAN. As is typical with defense contractors, the test equipment, though CALSPAN developed, is government owned.

We believe DoD erred by including REDCAP on the closure list. REDCAP no more qualifies as a: "base, camp, post, station, yard, center, homeport for any ship, or other activity under the Department of Defense, including any leased facility", as described in P.L. 101-510 (as amended), than does Lockheed's "Skunk Works".

We would appreciate it if your legal team could provide us with a ruling on the appropriateness of including REDCAP on the closure list as quickly as possible. If REDCAP does not meet the criteria for inclusion on the list, we would value any guidance you could offer on rectifying this error. If, on the other hand, your staff finds that DoD acted correctly, we will need as much time as possible to prepare a defense of the facility.

We look forward to hearing from you.

Sincerely,

*[Handwritten signatures: John Quinn, John McHugh, Alan Dixon]*



# Document Separator

# FAX



**Date** April 5, 1995

*Number of pages including cover sheet* 23

**TO:** J B Davis (Gen, USAF, Ret)

**FROM:** Frank Cirillo/Air Force  
Team Leader

*Defense Base Closure  
and Realignment  
Commission*

*1700 North Moore Street,  
Ste. 1425*

*Arlington, VA 22209*

**Phone**

**Fax Phone** 813-785-8087

**CC:**

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

General Davis:

Per your request I am faxing Your memo to Rebecca with the attached USMC data and correspondence. In addition, I enclose a recent letter from the Assembly regarding this issue. The Navy Team will be the lead in this analysis with Rick DiCamillo working with them as regarding the operational impacts on March AFB. The base is about to become an AFRES base per the 93 recommendation. The indication at that time was ~~to~~ an active USMC component, <sup>was</sup> to be based there, the base would have to be operated as an active installation and that would more than likely be a USMC decision and responsibility.

*(CPS Alex may have discussed this with you)*

Gen Mundy's phone number is 703-614-2500

Ben spoke to Gen Proffitt regarding Admiral Heyden (sic). Gen P said that the Navy will not allow Admiral Hayden to participate through a Gen Proffitt invite and that Gen Proffitt would come alone (with Gen Blume) on Saturday. Based on our conversation - and as the Navy invite was an AETC suggestion (?) and now they feel it will not happen - I will plan on letting the meeting happen as originally planned unless you feel we should formally request the Navy to respond - that could send this meeting into a spin out but we stand ready to initiate. fc

COMMITTEES:

BANKING & FINANCE, Chair  
HEALTH  
LABOR AND EMPLOYMENT  
UTILITIES AND COMMERCE

# Assembly California Legislature

**TED WEGGELAND**

ASSEMBLYMAN, SIXTY-FOURTH DISTRICT

March 30, 1995

Honorable Allan Dixon  
Chairman  
Defense Base Closure & Realignment Commission  
1700 North Moore Street, Suite 1425  
Arlington, VA 22209

Please refer to this number  
when responding 95041041-19

**SACRAMENTO OFFICE:**  
STATE CAPITOL  
SACRAMENTO, CA 95814  
(916) 445-0854

BARBARA DUNHAM  
Chief of Staff

**DISTRICT OFFICE:**  
6840 INDIANA AVENUE  
SUITE 150  
RIVERSIDE, CA 92506  
(909) 369-6644

ANN CRAMER  
Administrative Assistant

Dear Mr. Dixon:

Attached is a copy of a letter sent to you by Mr. Theron Bursell, past chairman for military affairs of the Greater Riverside Chambers of Commerce. After reviewing this letter, I wholeheartedly endorse its conclusion; active duty Marines should be relocated to March Air Force Base.

The benefits of moving active duty Marine Air Units to March Air Force Base are detailed in Mr. Bursell's letter. The housing and facilities at March, unlike other bases under consideration, can readily support active duty Marines. Such a move is cost effective for the military. Further, the communities surrounding the base are supportive of the military. We were all devastated at the 1993 BRAC decision to realign March AFB to solely a reserve role.

I strongly urge you and the other members of the BRAC Commission to support the relocation of active duty Marines to March Air Force Base. Such a move makes sense for the Marine Corps, for March Air Force Base, for Riverside County, and ultimately for the best defense of the United States.

Sincerely,



TED WEGGELAND

TW:rc

cc: BRAC Commissioners

March 19, 1995

HONORABLE ALAN DIXON

Defense Base Closure and Realignment Commission  
1700 North Moore St. Suite 1425  
Arlington, Va. 22209

Dear Sir,

Please consider the feasibility of locating Marine Air Units at March Air Force in Riverside, California. As a result of BRAC'93 Marine Air Units at Tustin and El Toro Air Stations are scheduled to move to the Mirimar Air Station in the near future.

According to reliable reports, housing and facilities are not adequate at the Mirimar Air Station and housing is limited and expensive in the San Diego area.

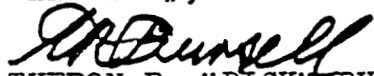
Preliminary cost figures to accommodate the Marine Air Units at Mirimar have been estimated to be approximately 1.7 billion dollars. Alternately, the savings that would be realized if the Marines were to relocate at March Air Force Base are reported to be 300 million dollars for the facilities and 5 to 700 million dollars in housing. The relocation of an active duty Marine Air Unit at March AFB would support the deployment operations involving Fort Irwin Army Combat Center, The Twenty-nine Palms Air-Ground Combat Center, and the Marine Corps Camp Pendleton. Without an active duty complement at the March Air Force Base to support Deployment Operations, these troops and equipment would be required to convoy approximately 500 miles by surface transportation to Travis Air Force in Northern California.

The Communities around March Air Force Base have the reputation as being one of the most supportive of the Military in the country, and would welcome the relocation of an active duty Marine Aviation Group to March Air Force Base. All of the local Governments and the Marines involved, all are supportive of the relocation of the Marine Unit.

In addition to the important National Defense aspects of the Marine relocation, the move would produce an immediate influx of money and services to the local economies, equal or greater than that being lost by the scheduled transfer of the current active duty Air Force Units to Travis Air Force Base.

I would appreciate your careful consideration of the above facts in your final decision regarding the relocation of the Marine Air Unit currently based at the El Toro and Tustin Air Stations.

Sincerely,



THERON R. "DICK" BURSELL  
Past Chairman, Military Affairs  
Greater Riverside Chambers of Commerce  
823 Kentwood Drive  
Riverside, Ca. 92507

cc: SENATOR DIANE FEINSTEIN

Suite 331. Senate Hart Office Building  
Washington, D.C. 20510

REPRESENTATIVE KEN CALVERT

1034 Longworth Building  
Washington, D.C. 20515

ASSEMBLYMAN TED WEGGELAND

State Capitol Room 2174  
Sacramento, Ca. 95814

MR. PAUL BELL, PRESIDENT

Bob Hope Chapter 257, AFA  
Post Office Box 2413  
Riverside, Ca. 92516

MR. PAUL GILL, CHAIRMAN of AD HOC COMMITTEE FOR RELOCATION  
of MARINES TO MARCH A.F.B.

10165 Via Apolina  
Moreno Valley, Ca. 92360

MR. ART PICK, PRESIDENT

GREATER RIVERSIDE CHAMBERS OF COMMERCE  
3685 Main Street, Ste 350  
Riverside, Ca. 92501

Alex -  
JB gave this to me  
Please give it to me  
and let me  
know what you think  
JD  
4/2/95

J.B. Davis  
3600 Windber Blvd.  
Palm Harbor, FL 34685  
Ph: 813 789 3908 Fax: 813 785 8087

Rebecca - The folks in  
Riverside keep sending  
me this - I sent the first  
batch to David w/a courtesy  
copy to you - The numbers,  
if correct, are significant.  
You know a lot about this  
area - what do you think?

Rick

Copy for  
you - Navy  
to warn but they JB  
will need help on  
March BOS costs IF  
if Roopons - I would  
guess the 93 BRAC # would  
be close

- copy to  
Rebecca  
- put on files  
- return to SB



**UNITED STATES MARINE CORPS**  
MARINE CORPS AIR BASES WESTERN AREA  
PO BOX 95001  
SANTA ANA CA 92709-0001

IN REPLY REFER TO:  
11000  
BRAC/4067  
12 DEC 1994

From: Commander, Marine Corps Air Bases Western Area  
To: Deputy Chief of Staff for Aviation, Headquarters, U.S. Marine Corps

Subj: ALTERNATIVE BASING OPTIONS FOR MARINE AVIATION UNITS ON THE WEST COAST

Ref: (a) CMC ltr 11000 LFL/L-152 of 29 Sep 94  
(b) CMC ltr 11011 LFL/L-255 of 19 May 94  
(c) CMC ltr 11011 LFL/L-252 of 3 Jun 94

- Encl: (1) Defense Base Closure and Realignment Commission 1993 Report to the President  
 (2) Cost Scenario Methodology  
 (3) Basing Scenario #1A  
 (4) Basing Scenario #1B  
 (5) Basing Scenario #2A  
 (6) Basing Scenario #2B  
 (7) Basing Scenario #3A  
 (8) Basing Scenario #3B  
 (9) Scenario Summary Chart

1. Problem. From a Marine Corps perspective the high cost of the BRAC-93 decision to close MCASs El Toro/Tustin and move to NAS Miramar/MCAS Camp Pendleton is worthy of review. Additionally, if affordable, we'd like to deconflict fixed and rotary wing operations. From a Navy perspective the single siting of F-14 aircraft on the East Coast raises serious operational concerns. We have combined those two issues into six scenarios that address maintaining operational effectiveness of Naval Aviation on the West Coast, improving quality-of-life for Marines and Sailors, saving money, and providing some acceptable alternatives.

2. Discussion. Central to the analysis of the various scenarios are March AFB, NAS Miramar, NAS Lemoore, and MCAS El Toro. The realignment status of March AFB is described in enclosure (1). Thanks to a very cooperative attitude at March AFB, we have obtained precise facilities planning data for our comparisons.

Scenario #1A

MAG-16 to include MALS/MWSS to March AFB

Scenario #1B

Same as #1A, plus four CH-46 squadrons earmarked for MCAS Camp Pendleton to March AFB

Subj: ALTERNATIVE BASING OPTIONS FOR MARINE AVIATION UNITS ON THE WEST COAST

Scenario #2A

MAG-16, MWSG-37, MACG-38, 3d MAW HQ, COMCABWEST to March AFB  
MAG-11 with MALS/MWSS/KC-130s remain at NAS Miramar

Scenario #2B

Same as #2A, plus four CH-46 squadrons earmarked for MCAS Camp Pendleton to March AFB

Scenario #3A

El Toro re-open...  
MAG-16, MACG-38, MWSG-37, 3d MAW HQ, COMCABWEST at El Toro  
MAG-11 with MALS/MWSS/KC-130s to NAS Miramar

Scenario #3B

Same as #3A, plus four CH-46 squadrons earmarked for MCAS Camp Pendleton to El Toro

3. Methodology. Enclosure (2) portrays our methodology. The Navy/Marine Corps Air Stations are identified with the currently approved funds for MILCON and Military Family Housing (MFH), reference (a). For any of the six scenarios to be considered a competitive alternative to the BRAC-93 laydown, they had to be less expensive when compared to the approved BRAC budget totaling \$936.6 million.

a. Process. The existing facility assets at March AFB and MCAS El Toro were evaluated to determine "excess capacity." The Facility Support Requirements (FSR), references (b) and (c), are the approved base loading documents from which scenario specific Basic Facility Requirements (BFR) were determined. The BFRs were then off-set by the reuse of the "excess capacity" at the scenario site under evaluation. Any deficit was charged as rehab or new construction to determine the total scenario cost following standard Navy Shore Facility Planning Procedures.

b. Assumptions. If a scenario moved aircraft from one site to another, as in the case of Camp Pendleton, both MILCON and the related MFH funding were eliminated from the original location and added, if required, at the new location. (It wasn't). HMT-302 and HME-363 have been removed from the base loading assuming that BRAC redirect language has moved them to MCAS New River and MCAS Kaneohe Bay respectively. The funding for NAS Oceana and NAS Fallon were considered constant. MILCON and MFH costs were the only costs considered in our analysis.

4. Analysis. All six scenarios (enclosures 3-8) are operationally feasible, less expensive than the BRAC-93 realignments and generate considerable savings. Savings range from an estimated \$208 million to \$655 million (enclosure 8). There are two areas where savings are especially apparent. First area: leave the F-14 and E-2 communities at NAS Miramar where they currently reside. This eliminates the MILCON and MFH (\$344.2 million) required at NAS Lemoore. Second area: move the four CH-46s earmarked for MCAS Camp Pendleton to the alternative location. Single siting CH-46 assets is more economical from an aircraft maintenance and a facilities standpoint. This action alone eliminates the MILCON and MFH (\$144.6 million) required at MCAS Camp Pendleton. It is 15 times more expensive to put four CH-46 squadrons at MCAS Camp Pendleton than at MCAS El Toro.



**Subj: ALTERNATIVE BASING OPTIONS FOR MARINE AVIATION UNITS ON THE WEST COAST**

a. The MCAS El Toro scenarios are the least expensive and yield the greatest savings (\$517 to \$655 million). The difficulty, of course, in obtaining these savings is that it requires reversal of a BRAC-93 decision .

b. March AFB affords the third least expensive scenario when CH-46 assets from MCAS Camp Pendleton are collocated with MAG-16. To the contrary, March AFB becomes the most expensive option of the six if more than an Air Group with its associated support is assigned there. However, this scenario still remains affordable when compared to current BRAC-93 funding levels .

5. Recommendation. Any of these options are operationally and fiscally supportable. We stand ready to do further analysis if a BRAC data call is requested.

  
P. D. WILLIAMS

Chapter 1

**March Air Force Base, California**

*Category: Large Aircraft*

*Mission: Tanker*

*One-time Cost: \$134.8 million*

*Savings: 1994-99: \$53.8 million*

*Annual: \$46.9 million*

*Payback: 2 years*

**SECRETARY OF DEFENSE  
RECOMMENDATION**

March AFB, California, is recommended for realignment. The 22nd Air Refueling Wing will inactivate. The KC-10 (Active and Associate Reserve) aircraft will be relocated to Travis AFB, California. The Southwest Air Defense Sector will remain at March in a cantonment area pending the outcome of a NORAD sector consolidation study. If the sector remains it will be transferred to the Air National Guard (ANG). The 445th Airlift Wing, Air Force Reserve (AFRES), 452nd Air Refueling Wing (AFRES), 163rd Reconnaissance Group (ANG) (becomes an Air Refueling Group), the Air Force Audit Agency, and the Media Center (from Norton AFB, California) will remain and the base will convert to a reserve base. Additionally, the Army Corps of Engineers Unit, the US Customs Aviation Operation Center West, and the Drug Enforcement Agency aviation unit will remain.

**SECRETARY OF DEFENSE JUSTIFICATION**

There are several factors which resulted in the above recommendation. First, the Air Force has four more large aircraft bases than needed to support the number of bombers, tankers, and airlift assets in the DoD Force Structure Plan. Also, when all eight DoD criteria were applied to the large aircraft bases, March AFB ranked low. The Air Force plans to establish a large air mobility base (KC-10, C-5 and C-141 aircraft) on the west coast. When bases in the region (Beale AFB, California; Fairchild AFB, Washington; March AFB, California; McChord AFB, Washington; Malmstrom AFB, Montana; Travis AFB, California) were analyzed for this mission, Travis AFB ranked highest. March AFB currently requires a large active duty component to support a relatively small active duty force structure. The conversion of March AFB to a reserve base achieves substantial savings and

the benefit of a large recruiting population for the Air Force Reserve is retained.

All large aircraft bases were considered equally in a process that conformed to the Defense Base Closure and Realignment Act of 1990 (Public Law 101-510), as amended, and the Department of Defense (DoD) guidance. Each base was evaluated against the eight DoD selection criteria and a large number of subelements specific to Air Force bases and missions. Extensive data, gathered to support the evaluation of each base under each criterion was reviewed by the Base Closure Executive Group (Executive Group), a group of seven general officers and six Senior Executive Service career civilians appointed by the Secretary of the Air Force. The decision to realign March AFB was made by the Secretary of the Air Force with advice of the Air Force Chief of Staff and in consultation with the Executive Group.

**COMMUNITY CONCERNS**

The community argued March AFB should remain an active-duty base because of its strategic location and its importance to the defense of the U.S. Further, the community maintained the base was a vital onload point for US Marines in support of Operation Just Cause, Operation Desert Shield/Desert Storm, and Operation Restore Hope. The community also argued future Marine Corps rapid deployment requirements would not be met with only a reserve capability at March AFB. Further, the community pointed out there has been approximately \$200M in construction at the base in the past few years. The community also noted the Air Force incorrectly graded numerous subelements that were used in evaluating the large aircraft bases. The community noted further that the base has a modern, state-of-the-art hydrant refueling system. The community also took issue with the CHAMPUS savings in the COBRA model, maintaining there were higher costs, not savings, which reduced the overall savings anticipated by the realignment.

**COMMISSION FINDINGS**

The Commission found March AFB, California, ranked low in military value due to its location in a highly congested airspace environment. While the base has been used as the onload point for

U.S. Marine deployments, the realignment of active-duty resources would not restrict future use of the base for airlift of the Marine forces. The majority of military construction (MILCON) funds expended at March AFB recently has been for the Air Force Reserve and Air National Guard facilities which will continue to be needed. In addition, other MILCON funds have been expended for organizational realignments from the 1988 base closure actions. (These organizations would also be remaining at March AFB.) The Commission found no significant disparity in the CHAMPUS documentation. While the Commission agrees some grading errors may have been made in the Air Force report, the adjustments to those color grades did not materially change the overall rating of March AFB.

#### COMMISSION RECOMMENDATION

The Commission finds the Secretary of Defense did not deviate substantially from the force-structure plan and final criteria. Therefore, the Commission recommends the following: March AFB, California, is recommended for realignment. The 22nd Air Refueling Wing will inactivate. The KC-10 (Active and Associate Reserve) aircraft will be relocated to Travis AFB, California. The Southwest Air Defense Sector will remain at March in a cantonment area pending the outcome of a NORAD sector consolidation study. If the sector remains it will be transferred to the Air National Guard (ANG). The 445th Airlift Wing Air Force Reserve (AFRES), 452nd Air Refueling Wing (AFRES), 163rd Reconnaissance Group (ANG) (becomes an Air Refueling Group), the Air Force Audit Agency, and the Media Center (from Norton AFB, California) will remain and the base will convert to a reserve base. Additionally, the Army Corps of Engineers Unit, the US Customs Aviation Operation Center West, and the Drug Enforcement Agency aviation unit will remain at March.

#### McGuire Air Force Base, New Jersey

*Category:* Large Aircraft  
*Mission:* Airlift  
*One-time Cost:* N/A  
*Savings: 1994-99:* N/A  
*Annual:* N/A  
*Payback:* N/A

#### SECRETARY OF DEFENSE RECOMMENDATION

Realign McGuire AFB, NJ. The 438th Airlift Wing will inactivate. Most of the C-141s will transfer to Plattsburgh AFB, NY. Fourteen C-141s will remain and transfer to the Air Force Reserve. The 514th Airlift Wing Air Force Reserve (AFRES), the 170th Air Refueling Group Air National Guard (ANG), and the 108th Air Refueling Wing (ANG) will remain and the base will convert to a Reserve base. The 913th Airlift Group (AFRES) will relocate from Willow Grove Naval Air Station, PA, to McGuire AFB. The Air Force Reserve will operate the base.

#### SECRETARY OF DEFENSE JUSTIFICATION

The Air Force has four more large aircraft bases than are needed to support the number of bombers, tankers, and airlift assets in the DOD force structure plan. McGuire ranked low when compared to other bases in its category and when it was compared specifically with other airlift bases.

The Air Force plans to establish a large mobility wing base in the Northeast United States to support the new Major Regional Contingency (MRC) strategy. McGuire AFB, Griffiss AFB, New York and Plattsburgh AFB, New York were evaluated specifically as possible locations for this wing since all met the geographical criteria. Plattsburgh AFB ranked best in capability to support the air mobility wing due to its location, attributes, and base loading capacity.

#### COMMUNITY CONCERNS

The community argued McGuire AFB's capability to support the mobility wing was better than that of Plattsburgh AFB, and McGuire AFB proved its capability during Operation Desert Shield/Desert Storm. The community also argued McGuire was strategically located to reach Europe with fully loaded C-141s without refueling. They also asserted Plattsburgh AFB could not support the fuel requirements generated by Operation Desert Shield/Desert Storm or a similar contingency operation because of the limited capability for fuel resupply during the winter months. The community noted McGuire could accommodate the mobility wing assets for less cost than Plattsburgh AFB.



# COST SCENARIO METHODOLOGY

USMC	\$M		USN	\$M	
	FUNDED	REQT		FUNDED	REQT
MIRAMAR	377.8		LEMOORE	261.2	
	30.5			83.1	
CAMP PEN	90.5		FALLON	40.1	
	63.7			0	
			OCEANA	0.5	
				0	

SCENARIO	\$M	
	FUNDED	REQT

MILCON ESTIMATE  
 +  
 SUPPORTING FACILITIES 20%  
 +  
 CONTINGENCY 5%  
 +  
 SIOH 6%

**BRAC TOTAL**  
**\$936.6M**

**SOURCE**  
 NAVCOMPT  
 SUBMISSION  
 SEPT 94

\*  
 MILCON  
 FAM HSG

Base Realignment  
 and Closure

Encl (2)

18137558087 P. 06  
 1552 06L 509 790 2991  
 10  
 FROM  
 13149  
 15149  
 15149  
 15149

**SCENARIO #1A**  
 MAG-16, MALS-16, MWSS-374,  
 March. COMCABWEST,  
 3D MAW at Miramar. Miramar  
 remains a MCAS. March remains  
 an AFB.

**PROS**

**MILCON:**

1. Well maintained base with recent two hundred million dollar facilities improvements. Excellent infrastructure.
2. Communications Center has modern capabilities in place at March and would support current and future requirements at lower cost.
3. Allows Navy to remain at Miramar saving Lemoore MILCON.
4. Excellent MWR Facilities at March.
5. Current BEQ space at March exceeds Marine requirements.

	USMC 93 BRAC MILCON COSTS	SCENARIO #1A COSTS
El Toro	0	0
Miramar	407.2	265.0
Camp Pen	144.6	144.6
March	0	229.5

**NAVY 93 BRAC  
MILCON COSTS**

Miramar	0	0
Lemoore	344.2	0
Fallon	40.1	40.1
Oceana	0.5	0.5

**TOTAL BRAC 93  
MILCON COSTS**

**TOTAL #1A  
SCENARIO  
COSTS**

936.6	679.7
-------	-------

**FISCAL:**

6. March VHA rates are lower than San Diego.
7. Housing is more affordable near March.
8. Potential cost savings by being tenant on an AFB.

**ENVIRONMENTAL:**

9. March and El Toro are under the same air quality district.
10. Reduces Air Compliance criteria at Miramar.

**OPERATIONS:**

11. Deconflicts rotary and fixed wing operations.
12. We retain current CALS/MALS vicinity El Toro for training.
13. Miramar fixed wing siting locates them closer to operating/training areas.
14. Allows Marine Corps on site embarkation of helicopters at I MEF APOE/APOD.
15. Reduces commuting time.
16. Reduces transient time to support 29 Plams. Transient to support Camp Pend remains the same.

Encl (3)

17. Reduces loading at Miramar to allow transient/det deployments in support of fleet/amphibious operations.

**CONS:**

1. Like Miramar, March hangars require some modification to support helos.
2. ANG occupy March facilities.
3. Community Reuse Plan is actively pursuing redevelopment of closing portions of March.
4. No helo lighting capabilities.
5. No hot refueling capabilities.
6. No existing fiber optic backbone presently at March (would cost \$1 million to install).
7. Status of current runway conditions and anticipated required repairs.
8. Requires an EIS .
9. We assume environmental responsibilities for IR clean-up at March.

**SCENARIO #1B**  
 MAG-16, MALS-16, MWSS-374,  
 Four CH-46 squadrons from  
 MCAS Camp Pend to March,  
 COMCABWEST, 3D MAW at  
 Miramar. Miramar remains a  
 MCAS. March remains an AFB.

**PRO'S**

**MILCON:**

1. Well maintained base with recent two hundred million dollar facilities improvements. Excellent infrastructure.
2. Communications Center has modern capabilities in place at March and would support current and future requirements at lower cost.
3. Allows Navy to remain at Miramar saving Lemoore MILCON.
4. Excellent MWR Facilities at March.

**FISCAL:**

5. March VHA rates are lower than San Diego.
6. Housing is more affordable near March.
7. Potential cost savings by being tenant on an AFB.

**ENVIRONMENTAL:**

8. March and El Toro are under the same air quality district.
9. Reduces Air Compliance criteria at Miramar.

**OPERATIONS:**

10. Deconflicts rotary and fixed wing operations.
11. We retain current CALS/MALS vicinity El Toro for training.
12. Miramar fixed wing siting locates them closer to operating/training areas.
13. Allows Marine Corps on site-embarkation of helicopters at I MEF APOE/APOD.
14. Reduces commuting time.
15. Reduces transient time to support 29 Plams. Transient to support Camp Pend remains the same.

	USMC 93 BRAC MILCON COSTS	SCENARIO #1B COSTS
El Toro	0	0
Miramar	407.2	265.0
CamPen	144.6	0
March	0	256.7

**NAVY 93 BRAC  
MILCON COSTS**

Miramar	0	0
Lemoore	344.2	0
Fallon	40.1	40.1
Oceana	0.5	0.5

**TOTAL BRAC 93  
MILCON COSTS**

**TOTAL # 1B  
SCENARIO  
COSTS**

936.6	562.3
-------	-------

16. Reduces loading at Miramar to allow transient/det deployments in support of fleet/amphibious operations.

**CONS:**

1. Like Miramar, March hangars require some modification to support helos.
2. ANG occupy March facilities.
3. Community Reuse Plan is actively pursuing redevelopment of closing portions of March.
4. No helo lighting capabilities.
5. No hot refueling capabilities.
6. No existing fiber optic backbone presently at March (would cost \$1 million to install).
7. Status of current runway conditions and anticipated required repairs.
8. Requires an EIS.
9. We assume environmental responsibilities for IR clean-up at March.



**SCENARIO #2A**  
 MAG-16, MACG-38,  
 MWSG-37, 3DMAW HQ,  
 COMCABWEST at March AFB.  
 MAG 11 (to include KC-130's) remain at  
 Miramar. March becomes MCAS.  
 Miramar remains an NAS.

**PRO'S**

**MILCON:**

1. Well maintained base with recent two hundred million dollar facilities improvements. Excellent infrastructure.
2. Communications Center has modern capabilities in place at March and would support current and future requirements at lower cost.
3. Allows Navy to remain at Miramar saving Lemoore MILCON.
4. Excellent MWR Facilities at March.

**FISCAL:**

5. March VHA rates are lower than San Diego.
6. Housing is more affordable near March.

**ENVIRONMENTAL:**

7. March and El Toro are under the same air quality district.
8. Reduces Air Compliance criteria at Miramar.

**OPERATIONS:**

9. Deconflicts rotary and fixed wing operations.
10. We retain current CALS/MALS vicinity El Toro for training.
11. Miramar fixed wing siting locates them closer to operating/training areas.
12. Allows Marine Corps on site embarkation of helicopters at I MEF APOE/APOD.
13. Reduces commuting time.
14. Reduces transient time to support 29 Plams. Transient to support Camp Pend remains the same.
15. Reduces loading at Miramar to allow transient/det deployments in support of fleet/amphibious operations.

**USMC 93 BRAC MILCON COSTS**      **SCENARIO #2A COSTS**

El Toro	0	0
Miramar	407.2	220.0
CampPen	144.6	144.6
March	0	323.3

**NAVY 93 BRAC MILCON COSTS**

**688**

Miramar	0	0
Lemoore	344.2	0
Fallon	40.1	40.1
Oceana	0.5	0.5

**TOTAL BRAC 93 MILCON COSTS**

**TOTAL # 2A SCENARIO COSTS**

936.6	728.5
-------	-------

**CONS:**

1. Like Miramar, March hangars require some modification to support helos.
2. ANG occupy March facilities.
3. Community Reuse Plan is actively pursuing redevelopment of closing portions of March.
4. No helo lighting capabilities.
5. No hot refueling capabilities.
6. No existing fiber optic backbone presently at March (would cost \$1 million to install).
7. Status of current runway conditions and anticipated required repairs.
8. Requires an EIS .
9. We assume environmental responsibilities for IR clean-up at March.

**SCENARIO #2B**

MAG-16, MACG-38, MWSG-37, 3DMAW HQ, COMCABWEST, four CH-46 squadrons from MCAS Camp Pend to March AFB. MAG 11 (to include KC-130's) remain at Miramar. March becomes MCAS. Miramar remains an NAS.

**USMC 93 BRAC MILCON COSTS**      **SCENARIO #2B COSTS**

El Toro	0	0
Miramar	407.2	220.0
CamPen	144.6	0
March	0	364.6

**PROS**

**MILCON:**

1. Well maintained base with recent two hundred million dollar facilities improvements. Excellent infrastructure.
2. Communications Center has modern capabilities in place at March and would support current and future requirements at lower cost.
3. Allows Navy to remain at Miramar, saving MILCON from Lemoore.
4. Excellent MWR Facilities at March.
5. Will reduce maintenance and supply requirements due to single siting of aircraft.

**NAVY 93 BRAC MILCON COSTS**

*584*

Miramar	0	0
Lemoore	344.2	0
Falton	40.1	40.1
Oceana	0.5	0.5

**TOTAL BRAC 93 MILCON COSTS**

**TOTAL # 2B SCENARIO COSTS**

936.6	625.2
-------	-------

**FISCAL:**

6. March VHA rates are lower than San Diego.
7. Housing is more affordable at March.

**ENVIRONMENTAL:**

8. March and El Toro are under the same air quality district.
9. Reduces Air Compliance criteria at Miramar.

**OPERATIONS:**

10. Deconflicts rotary and fixed wing operations.
11. We retain current CALS/MALS vicinity El Toro for training.
12. Miramar fixed wing siting locates them closer to operating/training areas.
13. Allows Marine Corps on site embarkation of helicopters at I MEF APOE/APOD.

- 14. Reduces commuting time.
- 15. Reduces transient time to support 29 Plams. Transient to support Camp Pend remains the same.
- 16. Reduces loading at Miramar to allow transient/det deployments in support of fleet/amphibious operations.

**CONS:**

- 1. Like Miramar, March hangars require some modification to support helos.
- 2. ANG occupy March facilities.
- 3. Community Reuse Plan is actively pursuing redevelopment of closing portions of March.
- 4. No helo lighting capabilities.
- 5. No hot refueling capabilities.
- 6. No existing fiber optic backbone presently at March (would cost \$1 million to install).
- 7. Status of current runway conditions and anticipated required repairs.
- 8. Requires an EIS .
- 9. We assume environmental responsibilities for IR clean-up at March.

**SCENARIO #3A**  
 MCAS El Toro remains open; COMCABWEST, 3DMAW, MAG-16, MACG-38, ~~AWSG-37~~ remain at El Toro; MAG-11 including KC-130's to Miramar

	USMC 93 BRAC MILCON COSTS	SCENARIO #3A COSTS
El Toro	0	14.1
Miramar	407.2	220.0
CamPen	144.6	144.6
March	0	0

**PRO'S**

**MILCON:**

1. Minimal MILCON and rehab at El Toro.
2. Reduced MILCON at Miramar.
3. Retains 2727 Military Family Housing units at El Toro and Tustin.

**NAVY 93 BRAC MILCON COSTS**

Miramar	0	0
Lemoore	344.2	0
Fallon	40.1	40.1
Oceana	0.5	0.5

**FISCAL:**

4. Retains agricultural out lease income at El Toro of at least \$.66 million/yr.
5. Reduces PCS costs (MAG-11 personnel to transfer).

**TOTAL BRAC 93 MILCON COSTS**

**TOTAL # 3A SCENARIO COSTS**

936.6	419.3
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**ENVIRONMENTAL:**

6. Eliminates the requirement for a Reuse/Disposal EIS at El Toro (\$.6 million savings)
7. Reduces scope of EIS at Miramar.
8. Minimizes transferring Air Quality Credits to a new air pollution control district.
9. Reduces potential Environmental Litigation from Endangered Species Habitat at Miramar.

**OPERATIONS:**

10. An established, compatible AICUZ study exists.
11. Compatible aircraft mix; deconflict Helos/Fixed wing.
12. El Toro remains 3DMAW APOE.
13. Provides continued access to 11 Mountain Area Landing Sites/zones.

Encl (7)

14. Existing helicopter routing.

**COMMUNITY/CIVILIAN RELATIONS:**

- 15. Community supports retaining military presence at El Toro.
- 16. Retains Commissary, Exchange, and MWR facilities for a large retirement community.
- 17. Reduces the requirement for reduction in force of Civilians at El Toro.

**CON'S**

- 1. Requires BRAC reversal of El Toro closure.
- 2. Increases the potential for encroachment due to reduced noise footprint

**SCENARIO #3B**

Same as #3A, plus four CH-46 squadrons earmarked for MCAS Camp Pend to El Toro.

**PRO'S**

**MILCON:**

1. Minimal MILCON and rehab at El Toro.
2. Eliminates all MILCON, BRACCON and related Military Family Housing for CH-46 squadrons at Camp Pend.
3. Retains 2727 Military Family Housing units at El Toro and Tustin.

**FISCAL:**

4. Retains agricultural out lease income at El Toro of at least \$.66 million/yr.
5. Reduces PCS costs (MAG-11 personnel to transfer).
6. Most efficient operation of West Coast Marine Corps helicopter assets.

**ENVIRONMENTAL:**

7. Eliminates the requirement for a Reuse/Disposal EIS at El Toro (\$.6 million savings)
8. Reduces scope of EIS at Miramar.
9. Minimizes transferring Air Quality Credits to a new air pollution control district.
10. Reduces potential Environmental Litigation from Endangered Species Habitat at Miramar.

**OPERATIONS:**

11. An established, compatible AICUZ study exists.
12. Compatible aircraft mix; deconflict Helos/Fixed wing.
13. El Toro remains 3DMAW APOE.
14. Provides continued access to 11 Mountain Area Landing Sites/zones.
15. Existing helicopter routing.

	USMC 93 BRAC MILCON COSTS	SCENARIO #3B COSTS
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El Toro	0	20.8
Miramar	407.2	220.0
Camp Pen	144.6	0
March	0	0

**NAVY 93 BRAC  
MILCON COSTS**

Miramar	0	0
Lemoore	344.2	0
Fallon	40.1	40.1
Oceana	0.5	0.5

**TOTAL BRAC 93  
MILCON COSTS**

**TOTAL # 3B  
SCENARIO  
COSTS**

936.6	281.4
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**COMMUNITY/CIVILIAN RELATIONS:**

16. Community supports retaining military presence at El Toro.
17. Retains Commissary, Exchange, and MWR facilities for a large retirement community.
18. Reduces the requirement for reduction in force of Civilians at El Toro.

**CON'S**

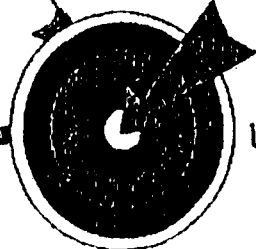
1. Requires BRAC reversal of El Toro closure.
2. Increases the potential for encroachment due to reduced noise footprint





# SCENARIO SUMMARY CHART

APPROVED BRAC BUDGET \$986.6M USMC/USN



	USMC/USN SCENARIO COST \$M	DON SAVINGS \$M
SCENARIO #1A	679.7	256.9
SCENARIO #1B	562.3	374.3
SCENARIO #2A	728.5	208.1
SCENARIO #2B	625.2	311.4
SCENARIO #3A	419.3	517.3
SCENARIO #3B	281.4	655.2

TOTAL P.19  
End (9)

Base Readjustment and Closure

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Merrill Beyer

Staff Member Defense Base Closure/Realignment Commission  
512-369-

FAX NUMBER: ~~685~~-2778 TELEPHONE NUMBER \_\_\_\_\_

DAY: \_\_\_\_\_ DATE: \_\_\_\_\_ TIME: \_\_\_\_\_

FROM: Frank Cirillo

Air Force Team Lead of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: \_\_\_\_\_

NUMBER OF PAGES (including cover): 6

COMMENTS: Merrill

- Here are

- ① copy of orders
- ② 91 Report Language
- ③ 93 Report Language

- I called Col MpyField who will try to get to the bottom of the RCC issue - he will call ACC

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.

after it decided to recommend that the Bergstrom reserve units move to Carswell. The Commission was concerned the Air Force failed to consider the recruiting problems that may exist by moving approximately ten thousand reservists to the Fort Worth area. Competition among the services to recruit qualified technicians will no doubt have an adverse affect on the readiness of these units. Training plans require three to five years for a new affiliate to meet the military services and FAA performance standards. The Commission also had concerns with locating 186 aircraft in an area that has ground-encroachment problems and is in a high density aircraft traffic pattern.

The Commission found the Secretary of Defense recommendation concerning the Regional Corrosion Control Facility (RCCF) was consistent with the selection criteria. If closure is required because the civilian airport authority does not elect to assume responsibility for operating and maintaining the RCCF, the Department of Defense should insure that all reusable equipment and resources from that facility are relocated to the extent economical and practicable.

#### **COMMISSION RECOMMENDATION**

The Commission finds the Secretary of Defense deviated substantially from the force-structure plan and final criteria 1, 2, and 4. Therefore, the Commission recommends the following: Bergstrom cantonment area will remain open and the 704th Fighter Squadron (AFRES) with its F-16 aircraft and the 924th Fighter Group (AFRES) support units remain at the Bergstrom cantonment area until at least the end of 1996. Close or relocate the Regional Corrosion Control Facility at Bergstrom by September 30, 1994, unless a civilian airport authority assumes the responsibility for operating and maintaining the facility before that date. The Commission finds this recommendation is consistent with the force structure plan and final criteria.

#### **Carswell Air Force Base, Texas**

*Category: Air Force Reserve*  
*Mission: Power Projection*  
*One-time Cost: \$ 0.3 million*  
*Savings: 1994-99: \$ 1.8 million*  
*Annual: N/A*  
*Payback: N/A*

#### **SECRETARY OF DEFENSE RECOMMENDATION**

Change the recommendation of the 1991 Commission regarding Carswell AFB as follows: Transfer the fabrication function of the 436th Training Squadron (formerly 436th Strategic Training Squadron) to Luke AFB, Arizona and the maintenance training function to Hill AFB, Utah. The remaining functions of the 436th Training Squadron will still relocate to Dyess AFB, Texas. Final disposition of the base exchange and commissary will depend on the outcome of the Congressionally mandated base exchange and commissary test program.

#### **SECRETARY OF DEFENSE JUSTIFICATION**

The 1991 Commission recommended that the 436th Training Squadron be relocated to Dyess AFB as a whole. The proposed action will result in more streamlined and efficient training operations. Transferring the fabrication function to Luke AFB will avoid duplicating this function within Air Combat Command. The Hill AFB move will ensure that maintenance training is provided in a more efficient manner.

The original 1991 realignment cost was \$1.8 million in Military Construction (MILCON). The cost for this redirect is \$0.3 million MILCON, for a projected savings of \$1.5 million MILCON.

#### **COMMUNITY CONCERNS**

The community viewed the Secretary of Defense's 1993 recommendation to establish Carswell as a joint, master reserve/guard base as a win-win situation that would complement its redevelopment-authority efforts. The community stated the proposed expansion of the cantonment area would not be a problem, since most of the development being considered by the community is south of the expanded cantonment area.

#### **COMMISSION FINDINGS**

The Commission found the proposed actions involving Dyess, Luke and Hill AFB would result in more streamlined and efficient DoD training operations and avoid duplication of training.

## Changes to Previously Approved BRAC 88/91 Recommendations

### Bergstrom Air Force Base, Texas

Category: Air Force Reserve

Mission: Power Projection

One-time Cost: N/A

Savings: 1994-99: N/A

Annual: N/A

Payback: N/A

#### SECRETARY OF DEFENSE RECOMMENDATION

Change the recommendation of the 1991 Commission regarding Bergstrom AFB as follows: The 704th Fighter Squadron (AFRES) with its F-16 aircraft and the 924th Fighter Group (AFRES) support units will move to Carswell AFB, Texas and the cantonment area at Bergstrom AFB will close. The Regional Corrosion Control Facility at Bergstrom AFB will be closed by September 30, 1994, unless a civilian air port authority elects to assume the responsibility for operating and maintaining the facility before that date.

#### SECRETARY OF DEFENSE JUSTIFICATION

The 1991 Commission recommended the closure of Bergstrom AFB. The AFRES was to remain in a cantonment area. In reviewing AFRES plans for Bergstrom AFB, the Air Force found that considerable savings could be realized by realigning the Bergstrom AFRES units and aircraft to the Carswell AFB cantonment area. This realignment will result in savings in Military Construction (MILCON) funds, reduced manpower costs, and will not significantly impact unit readiness. The original 1991 realignment recommendation cost \$12.5 million in MILCON to construct a cantonment area at Bergstrom AFB. Based on the best estimates available at this time, the cost of this change is \$5.8 million in MILCON, for a projected savings of \$6.7 million. This action will also result in net manpower savings.

#### COMMUNITY CONCERNS

The community believed the F-16 reserve squadron and its support units should remain in a cantonment area on Bergstrom AFB which will

be operated by the city of Austin as a municipal airport. Austin city officials pointed out the 1991 Base Closure and Realignment Commission Report clearly states: "the Air Force Reserves units shall remain in the Bergstrom cantonment area if the base is converted to a civilian airport, and if no decision is made by June 1993, the Reserve units will be redistributed." On May 1, 1993, the citizens of Austin overwhelmingly approved a \$400 million bond referendum to relocate the municipal airport to Bergstrom AFB; therefore, the city argued, the Air Force is committed to leaving the reserve units at Bergstrom.

In a report dated May 26, 1993, the community also suggested that a more sensible decision would be to not only retain the reserve units at Bergstrom, but to move the Air Force reserve units from Carswell AFB to Bergstrom. The community contended this decision would improve operational readiness, result in significant MILCON savings (\$57 million), provide vastly superior facilities with expansion room, and alleviate air-space congestion in the Dallas-Fort Worth area.

#### COMMISSION FINDINGS

The Commission found the Air Force was resolute in its recommendation to move the 704th Fighter Squadron (AFRES) with its F-16 aircraft and the 924th Fighter Group (AFRES) support units to Carswell AFB, Texas and to close the Bergstrom cantonment area despite any commitments it may have made in 1991. The Air Force believes current circumstances have overtaken the 1991 plan to leave these AFRES units at Bergstrom.

The Commission also found that the City Council of Austin has formally adopted five resolutions since July 1990 indicating the city's commitment to reuse Bergstrom AFB as its municipal airport. On May 1, 1993 the citizens of Austin voted for a bond proposition in the amount of \$400 million to finance moving its municipal airport. The Air Force does not appear to have considered the Austin community's long-term commitment to move its municipal airport to Bergstrom AFB.

The Commission found the Air Force learned the details of the Navy's proposal to move a large number of reserve aircraft to Carswell

average compared with that at other bases in the category.

### **COMMUNITY CONCERNS**

The community claimed that Bergstrom simply needs a new mission. It declared that the base is strategically located to support Fort Hood, Texas, with close air support operations and airlift for operational or exercise deployments. The community also was concerned that the closure recommendation was based upon the impression that the base would definitely be converted to a commercial airport. The community minimized the severity of ground and air space encroachment.

### **COMMISSION FINDINGS**

The Commission found that DoD's closure recommendation was not tied to the conversion of the airfield to a civil airport. However, there is an option to maintain the Air Force Reserve unit if the airfield is converted to commercial use. The lack of adequate ranges and increasing encroachment limit the base's overall military value. Other tactical units such as the 149th Tactical Fighter Group at Kelly Air Force Base, Texas, can adequately support Fort Hood. Finally, Fort Hood uses its own Grey Army Airfield for airlift operations.

### **RECOMMENDATIONS**

The Commission finds that the DoD recommendation on Bergstrom Air Force Base did not deviate substantially from the force-structure plan and the final selection criteria. Therefore, the Commission recommends that Bergstrom Air Force Base close and that the assigned RF-4 aircraft retire. The 67th Tactical Reconnaissance Wing will be inactivated. The Regional Corrosion Control Facility will remain if it continues to be economical for the Air Force to operate it there. The Air Force Reserve units shall remain in a cantonment area if the base is converted to a civilian airport. If no decision on a civilian airport is reached by June 1993, the Reserve units will be redistributed. If the Reserve units stay but the airport is not an

economically viable entity by the end of 1996, these units would also be redistributed. The 12th Air Force Headquarters 12th TAC Intelligence Squadron and the 602nd Tactical Air Control Center Squadron will relocate to Davis-Monthan Air Force Base, Arizona. The 712th Air Support Operations Center Squadron will relocate to Fort Hood, Texas. The 41st Electronic Combat Squadron will remain in place at Davis-Monthan Air Force Base.

## **Carswell Air Force Base, Texas**

*Category: Flying/Strategic*

*Mission: Strategic Bombardment and Air Refueling, B-52 and KC-135*

*Cost to Close: \$45.6 million*

*Savings: 1992-97: \$156 million;*

*Annual: \$45.5 million*

*Payback: 1 year*

### **DEPARTMENT OF DEFENSE RECOMMENDATIONS**

Close Carswell Air Force Base and transfer the assigned B-52H aircraft to Barksdale AFB, Louisiana. The assigned KC-135 aircraft will be transferred to the Air Reserve Component, and the 7th Bombardment Wing will be inactivated. The 436th Strategic Training Squadron will be relocated to Dyess AFB, Texas. Maintain the existing Air Force Reserve units in a cantonment area.

Carswell AFB ranked low based on its long-term military value compared with other bases in its category. The base is poorly located for wartime bomber or tanker employment. The base has the worst ground and regional air space encroachment in its category. The regional air space will continue to be stressed by aggressive aviation growth in the area.

## DEPARTMENT OF THE AIR FORCE

### Beale Air Force Base, California

Category: *Flying/Strategic*  
Mission: *Strategic Reconnaissance*  
and *Air Refueling, U-2, TR-1, and KC-135*

#### DEPARTMENT OF DEFENSE RECOMMENDATION

Realign Undergraduate Navigator Training and the 323rd Flying Training Wing from Mather Air Force Base, California, to Randolph Air Force Base, Texas, instead of realigning to Beale Air Force Base as recommended by the 1988 Commission on Base Realignment and Closure.

#### COMMUNITY CONCERNS

The economic impact will harm an already depressed area.

#### COMMISSION FINDINGS AND RECOMMENDATION

The Commission finds that the DoD recommendation on realignment of Beale Air Force Base did not deviate substantially from the force-structure plan and the final selection criteria. The economic impact will not be severe. Therefore, the Commission recommends as part of the closure of Mather Air Force Base, the realignment of these activities to Randolph Air Force Base.

### Bergstrom Air Force Base, Texas

Category: *Flying/Tactical*  
Mission: *Tactical Reconnaissance, RF-4*  
Cost to Close: *\$39.8 million*  
Savings: 1992-97: *\$128 million;*  
Annual: *\$36.3 million*  
Payback: *2 years*

#### DEPARTMENT OF DEFENSE RECOMMENDATIONS

Close Bergstrom and retire the assigned RF-4 aircraft. The 67th Tactical Reconnaissance Wing will be inactivated. Maintain the existing Air Force Reserve units in an enclosed area if the base is converted to a civil airport. Relocate the 12th Air Force Headquarters, 12th Tactical Intelligence Squadron, and 602nd Tactical Air Control Center Squadron to Davis-Monthan Air Force Base, Arizona. The 41st Electronic Combat Squadron will remain in place at Davis-Monthan Air Force Base rather than move to Bergstrom Air Force Base as recommended by the 1988 Commission. Finally, move the 712th Air Support Operations Center Squadron to Fort Hood, Texas.

Bergstrom ranked relatively low in the flying/tactical category based on its long-term military value compared with other bases in the category. The base suffers from ground and regional air space encroachment. The regional air space is increasingly stressed by growth in air traffic. There are insufficient suitable air-to-ground or electronic combat ranges nearby for flight training. Finally, the capacity of on-base family housing is below

<b>REQUEST AND AUTHORIZATION FOR TDY TRAVEL OF DOD PERSONNEL</b> <i>(Reference: Joint Travel Regulations)</i> Travel Authorized as Indicated in Items 2 through 21.	1. DATE OF REQUEST February 10, 1995
---------------------------------------------------------------------------------------------------------------------------------------------------------------------------	-----------------------------------------

**REQUEST FOR OFFICIAL TRAVEL**

2. NAME (Last, First, Middle Initial) <span style="float: right;">SSN</span> Beyer, Merrill L., III <span style="float: right;">145-46-2340</span>		3. POSITION TITLE AND GRADE OR RATING DOD Analyst/Lt. Col	
4. OFFICIAL STATION Arlington, VA		5. ORGANIZATIONAL ELEMENT 97X0510.1120	6. PHONE NO. 703/696-0504
7. TYPE OF ORDERS Blanket TDY	8. SECURITY CLEARANCE Top Secret	9. PURPOSE OF TDY Official duties of the Defense Base Closure and Realignment Commission  CATEGORY:	
10a. APPROX NO. OF DAYS OF TDY (Including travel time) Through September 30, 1995	b. PROCEED O/A (Date) 2/10/95		

11. ITINERARY  VARIATION AUTHORIZED

From Arlington, VA to such places, at such times and with such frequency as may be necessary in the performance of your official duties, either within or outside the continental limits of the United States and return to Arlington, VA. Clearance requirements of DoD Directive 4500.54 must be observed.

12. MODE OF TRANSPORTATION


COMMERCIAL				GOVERNMENT			PRIVATELY OWNED CONVEYANCE (Check one)
RAIL	AIR	BUS	SHIP	AIR	VEHICLE	SHIP	RATE PER MILE:
X	X	X		X	X	X	<input checked="" type="checkbox"/> MORE ADVANTAGEOUS TO GOVERNMENT
<input type="checkbox"/> AS DETERMINED BY APPROPRIATE TRANSPORTATION OFFICER (Overseas Travel only)							<input checked="" type="checkbox"/> MILEAGE REIMBURSEMENT AND PER DIEM LIMITED TO CONSTRUCTIVE COST OF COMMON CARRIER TRANSPORTATION & RELATED PER DIEM AS DETERMINED IN JTR. TRAVEL TIME LIMITED AS INDICATED IN JTR.

13.  PER DIEM AUTHORIZED IN ACCORDANCE WITH JTR. Vol. II  
 OTHER RATE OF PER DIEM (Specify)


14. ESTIMATED COST				15. ADVANCE AUTHORIZED	
PER DIEM	TRAVEL	OTHER	TOTAL		
\$	\$	\$	\$	\$	

16. REMARKS (Use this space for special requirements, leave, superior or 1st-class accommodations, excess baggage, registration fees, etc.)  
 Travel meets the criteria of SecDef Memo of 18JAN92 "Travel by Govt Officials, including foreign travel." Airfare is limited to the most economical accommodations to satisfy mission requirements as may be determined by the appropriate transportation officer. Taxis authorized within TDY areas for official business. Submission of travel voucher req'd w/in 15 days. Government-contracted car rental authorized. POV authorized in TDY areas as being advantageous. Three pieces of excess baggage authorized. Travel advance not authorized unless approved by endorsement to this travel order.

TRAVEL ADVANCE CITE:

17. REQUESTING OFFICIAL (Title and signature) Same as #18	18. APPROVING OFFICIAL (Title and signature)  Christopher J. Goode, Dir. of Administration
--------------------------------------------------------------	--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------

**AUTHORIZATION**

19. ACCOUNTING CITATION 97X0510.1120 B362 PX5-10 3900 2101 2102 S49447 CIC;1/A/A/Z/5/B362/049447	
20. ORDER AUTHORIZING OFFICIAL (Title and signature) OR AUTHENTICATION  Joan Dimond, Chief Travel Division, OSD/WHS	21. DATE ISSUED 10 FEB 95
22. TRAVEL ORDER NUMBER BCTB50362	



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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER 693-8678

DAY: Thu DATE: 04/06/95 TIME: 1410

FROM: Steve Ackerman

of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

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ALAN J. DIXON, CHAIRMAN

April 6, 1995

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Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

We request that you conduct COBRA runs on F.E. Warren AFB. An option to realign F.E. Warren AFB was presented by the Minot AFB community at the Grand Forks Regional Hearing on 30 March. To evaluate this option, we would like three separate COBRA runs conducted on F.E. Warren AFB with the following assumptions.

a. Level Playing Field run with the same assumptions as for Grand Forks AFB, Malmstrom AFB, and Minot AFB Level Playing Fields (i.e., no BOS or personnel savings for Minuteman III and Peacekeeper shutdown.) Minuteman III shutdown savings already taken in Air Force budget and Peacekeeper drawdown scheduled to begin inside BRAC-95 implementation period. Assume Peacekeeper savings as a force structure change.

b. Realignment of F.E. Warren AFB closing Minuteman III but leaving the number of Peacekeeper missiles equal to the number projected to be remaining in 2001. Use the same assumptions as were used in the DoD recommendation to focus Grand Forks AFB (i.e., partial BOS and personnel savings taken for missile wing deactivation.) Take savings for both Minuteman III and Peacekeeper.

c. Complete closure of F.E. Warren AFB using same assumptions as were used in recent Commission request to completely close Malmstrom AFB (i.e., BOS and personnel savings taken for deactivation of missile wings.) Move the 20th AF Headquarters to Falcon AS.

In order to assist the Commission in its work, we request this information to be provided no later than April 26, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

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FROM: Frank Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

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Here it is (The Sen Glenn  
Letter on Newark (ECTS 950909-12))

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- GOVERNMENTAL AFFAIRS
- ARMED SERVICES
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- SPECIAL COMMITTEE ON AGING

# United States Senate

WASHINGTON, DC 20510-3501

March 30, 1995

Please refer to this number  
when responding 950404-12

The Honorable Alan J. Dixon  
Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore Street  
Suite 1425  
Arlington, VA 22209

Dear Mr. ~~Alan~~: —

In March 1993, the Air Force recommended closing Newark Air Force Base in Heath, Ohio. Newark is the home of the Aerospace Guidance and Metrology Center (AGMC) which serves as a depot for the repair of Air Force and some Navy inertial guidance and inertial navigation systems and components. Newark also performs Air Force metrology and calibration and operates the Air Force Measurement Standards Laboratory.

In its recommendation to close Newark, the Air Force indicated that "some workload will move to other depot maintenance activities including the private sector" but anticipated "that most will be privatized in place." (Defense Base Closure and Realignment Commission 1993 Report to the President, page 1-82).

**THE ORIGINAL JUSTIFICATION AND COMMISSION REVIEW:** Citing its excess depot capacity, the Air Force justified its recommendation stating only that when applying the eight criteria in the depot subcategory, "Newark AFB ranked low in comparison to the other five depot bases." (1993 Report to the President). The Air Force further justified closure by stating that the "military value of the base is low because it does not have an airfield and it is not a traditional Air Force base in any respect." (1993 Report to the President).

Closure was viewed as "consistent with OSD guidance to reduce excess depot capacity, economize depot management, and increase competition and privatization in DoD." (1993 Report to the President). Closure of Newark was estimated to reduce excess depot capacity by 1.7 million "direct product actual hours." (1993 Report to the President). Further, because Newark is "a stand alone, highly technical, industrial plant . . . operated predominantly by a civilian work force" it was considered "conducive to conversion to the private sector." (1993 Report to the President).

The Honorable Alan J. Dixon  
March 30, 1995  
Page Two

The Air Force estimated that the one-time closure cost would be \$31.3 million and that the annual savings after closure would be \$3.8 million. Achieving the return on investment would take eight years.

The 1993 Base Closure Commission found that the Air Force recommendation to close Newark "did not deviate substantially from the force structure plan and final criteria" and approved the recommendation. (1993 Report to the President). The Commission specifically rejected the community's arguments that the workload at Newark is unique and instead stated that "contractor facilities presently have the repair capability and have been doing it for years." (1993 Report to the President). The Commission also determined that Newark had not been penalized because it did not have a runway.

At the time of the recommendation, GAO concluded that the cost of closing the base had been underestimated by about \$7 million. GAO also found that after a period of 20 years, the net present value of closing Newark would be only \$599,000.

GAO'S NEW INFORMATION AND RECOMMENDATION: GAO has since conducted another review of the closure recommendation, a copy of which is attached. GAO determined in that report that the closure and privatization decisions should be reconsidered. I note that this is the only recommendation GAO has ever made to overturn a previous base closure decision.

The import of this recommendation is captured by GAO's statement on page 13 of its report:

DOD historically has encountered difficulties in trying to close military bases. This makes us reluctant -- absent very compelling reasons -- to recommend that DOD revisit prior decisions of the Base Realignment and Closure Commission. However, we believe that the problems being faced in implementing this decision are of such an unusual nature to warrant revisiting the planned closure and privatization of AGMC. Therefore, we recommend that the Secretaries of the Air Force and Defense reevaluate, as part of the ongoing BRAC 1995 process, both DOD's 1993 recommendation to close Newark AFB/AGMC and the Air Force's approach to implementing the closure decision through privatization-in-place.

The Honorable Alan J. Dixon  
March 30, 1995  
Page Three

**EXCESS DEPOT CAPACITY:** Contrary to the Air Force's original justification for the closure, GAO found that privatization will not eliminate excess depot capacity because the work performed at Newark is unique and the Air Force continues to have a requirement for it.

The Air Force's "Fact Paper on The GAO and Newark AFB," a copy of which is attached, does not try to defend its original position. Rather, it merely dismisses the contention and states that privatization in place "does not affect *excess* depot capacity, however, in divesting itself of the facilities and personnel through [privatization in place] at AGMC, the AF will reduce its organic depot capacity by 1.7 million hours." (Air Force Fact Paper, page 2, emphasis in original).

At the same time that the Air Force dismisses elimination of excess depot capacity as the motivation for closing Newark, the Air Force recognizes that privatization may not work and that it may be forced to move Newark's workload to other Air Logistics Centers, a plan the Air Force now refers to as "Plan B."

The Air Force may pursue Plan B despite the fact that the Air Force knows that "moving workload to other organic depots [is] potentially more costly than [privatization in place]." (Air Force Fact Paper, page 2). I, myself, have seen Air Force documents stating that when this option was reviewed in preparation for the 1993 round of base closures the Air Force estimated that it would cost \$267 million to move the workload to other depots, i.e. \$267 million just to replicate the facilities at Newark.

More recent Air Force estimates place Plan B's one time cost at \$287 million with an annual recurring cost of \$32 million. This approach certainly would do nothing to reduce excess depot capacity, Air Force or otherwise, and would simply ask the American taxpayer to pay hundreds of millions of dollars for something they already own. (See attached "Plan B" charts).

**100% CORE WORKLOAD:** GAO further found that 100% of the workload at Newark is considered to be "core" Air Force workload, which suggests the base has significant military value, the primary criteria for evaluating whether to close a base. Moreover, DoD guidance provides: "To control risk, the Department's CORE depot maintenance concept provides for identification and quantification of specific capabilities that need to be resident in organic depots. This ability to guarantee delivery of flexible and responsive industrial support represents the essence of DoD's depot maintenance mission." A copy of this guidance is attached.



The Honorable Alan J. Dixon  
March 30, 1995  
Page Four

The Air Force Fact Paper admits that Newark's workload is 100% core but makes no attempt to address the inconsistency presented in recommending that the workload at the only Air Force depot that is 100% core should be privatized.

PRIVATIZATION WILL NOT SAVE MONEY: GAO also found that the closure does not make sense from an economic standpoint. The one time closure costs have doubled in one year from \$31 million to \$62.2 million. This figure does not take into account non-BRAC funded costs such as \$4.86 million for interim health care benefits for separated government employees and other costs like the potential costs associated with purchasing proprietary data. In part because the Air Force has failed to consider these costs, GAO found that the projected annual savings are unlikely to occur.

On this point, the Air Force admits that the closure costs have doubled because "transition and recurring costs are currently unknown." (Air Force Fact Paper, page 1, emphasis added).

GAO further indicates that projected increased costs for contractor operation of Newark were confirmed by an "Air Force Acquisition Strategy Panel" and that over the 5 year period between 1996 and 2000 the Air Force will pay \$456 million more than the estimated costs of government operations over the same time period.

An Air Force Space Command message to Air Force Materiel Command, a copy of which is attached, confirms that Space Command, just one of Newark's customers, expects to experience a \$50-60 million annual funding shortfall under privatization in place. The magnitude of this expected increase is revealed when you consider that the value of all the workload at Newark is only approximately \$80-90 million per year.

The Air Force Fact Paper, ostensibly intended to rebut the GAO report, does not even address this central GAO concern that the cost of the work currently performed at Newark is expected to rise by nearly a half a billion dollars over the next five years as a consequence of privatization in place.

Instead, the Air Force concludes, notwithstanding the input cited above from the Space Command, that "there is not enough hard data at this time to conclude that closing the base and privatizing in place is NOT the direction the AF should go." (Air Force Fact Paper, page 3, emphasis in original).

The Honorable Alan J. Dixon  
March 30, 1995  
Page Five

GAO identified another cost that could further "greatly" increase the cost of privatization. The Air Force will have to purchase proprietary rights to technical data in order to privatize the work at Newark. The Air Force indicates that the rights will be available but admits that "current budgets do not include costs associated with buying the data rights."

In the final analysis, the Air Force does not try to dispute GAO's report, but instead maintains only that privatization in place "may provide the greatest potential savings with least impact on mission support."

As I expressed to Deputy Secretary John Deutch, the Air Force's attitude seems to be "we're not going to change the original privatization decision, no matter what," i.e., regardless of the increasing cost estimates and GAO's analysis of the situation.

It appears that the Air Force was simply trying to mark a base off of its rolls. In my view, the operative question shouldn't be whether the Air Force closed a base or a depot. Rather, it should be whether the closure in the end is going to save the taxpayer money. The decision in this case actually costs the taxpayer more money.

The reason why it is so important for the Commission to revisit the 1993 closure decision is because by law the base must close. In order to meet these legal requirements, the Air Force either will have to privatize the workload and potentially incur an additional \$456 million in costs for the work currently performed at Newark or move the workload to other Air Force depots and incur an additional \$342 million to replicate the facilities at Newark. Neither of these outcomes should be allowed to occur. A reversal by the Commission of the 1993 decision is the only way to avoid them.

In summary, the Commission should reexamine the closure decision because the original Air Force cost estimates were inconclusive and the Air Force's cost estimates have greatly increased since 1993, taking away any purported savings or advantage from closure. Finally, I point out again that this is the only time GAO has felt compelled to recommend revisiting a closure decision.

The Honorable Alan J. Dixon  
March 30, 1995  
Page Six

Alan, I believe I am right on this issue. Please review this closely and see if you don't agree.

Best regards.

Sincerely,



John Glenn  
United States Senator

JHG/sm

- Enclosures:
- 1) Excerpt 1993 BRAC Report to the President
  - 2) GAO Report
  - 3) Air Force Fact Paper
  - 4) "Plan B" Charts
  - 5) DoD Guidance on Core Workload
  - 6) Space Command Message

*I would welcome the opportunity  
to discuss this —*

*Best regards —*

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

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J. B. Davis

FAX NUMBER: 813-785-8087 TELEPHONE NUMBER \_\_\_\_\_

DAY: Fri DATE: 04/07/95 TIME: \_\_\_\_\_

FROM: Mr. Frank Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

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# DRAFT

## AIR FORCE UNDERGRADUATE PILOT TRAINING QUESTIONS

1. Please discuss the 10 Undergraduate Pilot Training (UPT) functional areas (flight screening, primary pilot, airlift/tanker, advanced bomber/fighter, strike/advanced E-2/C-2, advanced maritime/intermediate E-2/C-2, helicopter, primary and intermediate Naval Flight Officer (NFO), advanced NFO strike, and advanced NFO panel). How were they determined? How were they weighted?
2. Did you agree fully with the Joint Cross-Service Group's (JCSG) selection of functional areas? If not, why not?
3. How did the JCSG build and use these factors?
4. How did the JCSG use the Linear Programming Optimization Model as a tool to limit the number of feasible base closure alternatives?
5. In the JCSG/UPT Student Resource Calculation, the average functional value for the Air Force UPT bases resulted in the following tiering:

Columbus AFB	6.65
Vance AFB	6.50
Randolph AFB	6.46
Laughlin AFB	6.36
Reese AFB	6.08

The Air Force color coded Criteria I in its evaluation based on a standard deviation analysis of those averages. The Department of the Air Force's Analyses and Recommendations, Vol. V, on the other hand, ranks Columbus AFB, Laughlin AFB, Randolph AFB, and Vance AFB in Tier I. Do the functional scores represent your perception of the mission capability of the UPT bases?

6. The functional average of the highest Air Force UPT base was equivalent to the lowest ranking UPT base. What are the implications?
7. What did the Joint Cross-Service Group on Undergraduate Pilot Training (JCSG/UPT) do right? In your view, what, if anything, should the JCSG/UPT have done differently?
8. To your knowledge, how did the Base Closure Executive Group (BCEG) use the JCSG alternatives?
9. To your knowledge, what did the Base Support Analysis Team (BSAT) do differently in its analysis compared with the Air Force's analysis?

DRAFT

## DRAFT

10. The Defense Base Closure and Realignment Commission staff plans to conduct some excursions using the Linear Programming Optimization Model. Do you have any suggestions regarding what the Commission staff should examine? What are your views on
  - examining only Air Force bases,
  - excluding flight screening,
  - separating “flying training” factors from other factors, such as a 300 foot-wide runway, and
  - excluding Navy-unique functional areas?
11. In our excursions, do you recommend that we consider any other factors or relative weighting?
12. In your view, how far should the Commission go in defining base closure and realignment options in terms of base selections only or function?
13. The Lubbock, Texas, community offered to purchase and then lease back to the Air Force some housing units at Reese AFB as well as a 40,000 sq. ft. hangar at Lubbock International Airport that the FAA returned to Lubbock after only two years. What is the status of these offers? [NOTE: The BCEG representative might want to discuss this issue.]
14. Please discuss the various ways to describe the capacity of UPT bases, such as
  - operations per hour,
  - the high-water peak pilot training rate (PTR),
  - FAA-normalized operations (an FAA formula or procedure that measures airport capacity, taking into account such factors as weather conditions, runway configuration, traffic mix (takeoffs/landings versus touch/go), and runway availability (i.e., night/day runways), and
  - differences in Navy versus Air Force operations.
15. How can capacity analysis best account for factors that influence capacity historical data, but are not readily apparent, such as aircraft shortage (maintenance), instructor pilot, primary student graduates feeding into airlift/tanker and bomber/fighter paths, weather, and the operational savvy of one base’s operational group commander versus another base’s operational group commander?
16. Joint primary training is just a beginning in the process of “jointness.” Where is the Air Force going in terms of joint curriculum development and training? How far can the Air Force and the other services go in
  - consolidating similar functions on one base or base complex, such as moving strike and bomber/fighter training to Columbus AFB or a NAS Meridian/Columbus AFB complex,

DRAFT

## DRAFT

- placing a Navy TA-4 squadron on an Air Force base using the Navy philosophy of joint basing type model series aircraft,
  - consolidating all joint primary training in the western United States (e.g., at NAS Kingsville, Laughlin AFB, Reese AFB, and Vance AFB) to exploit favorable weather and airspace condition, and
  - consolidating all joint primary training in the eastern United States (e.g., at NAS Pensacola and NAS Whiting--if all helicopter training is consolidated at Ft. Rucker, which would free up NAS Whiting to receive fixed-wing aircraft) to exploit outlying fields and airspace?
17. It appears the actual UPT bases selected for realignment or closure were service-specific selections not related to joint training or syllabus. Please discuss this selection process.
18. In your view, what is the best way to judge the quality of a base's airspace, e.g.,
- by functional area (primary versus strike and bomber/fighter),
  - by use versus control, or
  - by potential versus actual use?
19. What changed since BRAC 1993 that resulted in the Air Force rating Reese AFB so low (Tier III) compared with other bases in the Undergraduate Flying Training category, especially considering that the Air Force (1) rated Reese AFB so high in previous rounds, (2) selected Reese AFB as its first Specialized Undergraduate Pilot Training (SUPT) site, (3) introduced the T-1 training aircraft at Reese AFB, and (4) initiated the consolidation of UPT with the Navy in a joint program at Reese AFB?
20. What is the Air Force's rationale for closing Reese AFB and transferring all of its aircraft, particularly the newly introduced T-1 training aircraft, along with the joint training program to Vance AFB, Laughlin AFB, and Columbus AFB when some of these bases have yet to transition to these programs? Could the Air Force avoid significant military construction costs by not transferring these programs?
21. Is the Air Force ignoring a key quality of life indicator that (1) Reese AFB is the number one choice of assignment by student and instructor pilots in AETC, (2) Reese AFB's accessibility is enhanced by its proximity to a large international airport, and (3) Reese AFB offers clearly superior higher education opportunities?
22. Other UPT bases own or control more airspace than Reese AFB, but much of this airspace is unusable for UPT activities. Is Reese AFB down-graded because it lacks actual ownership and control of required airspace--even though access to the airspace it uses for UPT training activities is unimpeded and despite of the lack of an encroachment problem?
23. Please discuss, in detail, the process used to analyze a potential NAS Meridian/Columbus AFB complex.

DRAFT



## **DRAFT**

- What alternatives or “strawmen” did the JCSG/UPT consider?
  - What COBRA runs were performed to assess a potential NAS/Meridian/Columbus AFB complex?
  - What cost advantages, if any, were considered (e.g., NAS Meridian and Columbus AFB using joint targets and outlying fields and sharing excess capacity during runway maintenance)?
24. Did the JCSG/UPT consider NAS Meridian as a potential transfer to the Air Force, which would allow the Air Force to close another UPT base?
  25. If Reese AFB is closed, then where is the Air Force planning to transfer joint Air Force and Navy primary training?
  26. A lot has been learned about conducting joint primary training at Reese AFB. How was this experience factored, weighted, or considered in the analysis to close a UPT base?
  27. What was the impact, if any, on Criterion I grading of Joint Primary Aircraft Training System (JPATS)-related issues?

Mark A. Pross/Air Force Team/April 7, 1995

**DRAFT**

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER <sup>693</sup>~~676~~-8678

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FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 6, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington D.C. 20330-1670

Dear General Blume:

The Commission has been asked to consider a redirect of the 1993 decision to close Plattsburgh Air Force Base, NY. In this regard, I am forwarding a list of questions (attached) that has been forwarded to us.

In order to assist the Commission in its review of these issues, I would appreciate your written answers to the attached questions no later than April 20, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

Attachment

Please provide answers to the following questions and areas of concern.

1. What are the certified usable ramp spaces at McGuire and Plattsburgh?
2. Are there any restrictions as to parking; ie: a lack of flexibility at McGuire and/or Plattsburgh?
3. What is the runway length of McGuire? Is the KC-10 restricted as to Maximum Gross Weight for takeoff due to runway length and summer temperature?
4. How many parking spots are available at McGuire?
  - KC-135 equivalent
  - Any size comparison
  - How do those numbers compare to Plattsburgh?
5. Compare the refueling capacity of McGuire and Plattsburgh under the following categories:
  - Storage
  - Pits
  - Laterals
  - Simultaneous refueling
  - Sources
  - Methods of Supply

6. Compare the condition of the ramp and runways at McGuire to those at Plattsburgh. (Why pump money into a tired facility when you have one in a better location in mint condition?)

7. What is the current bead-down at McGuire by aircraft type and unit?

8. Review the status of housing at McGuire compared to Plattsburgh
  - Number of houses on base
  - Number of houses off base

(Because the FB-111's had left Plattsburgh, there was a major housing renovation in progress so as to have the best on-base housing available when the Mobility Wing arrived at Plattsburgh. All ignored - all forgotten. Off-base housing at Plattsburgh available due to departures of personnel - it's a buyer's market.)

9. Review and compare the AICUZ data of Plattsburgh and McGuire. (1993 BRAC penalized, as we feared they would, Plattsburgh for having the "only second generation program" and totally swept under the rug the fact that McGuire has no AICUZ program. There must be some fairness in rational and comparison when a head-to-head competition is created.... Especially when the Commissioners create the competition "In the interest of fairness".

10. Provide a list of customers and run the flying times to these customers from McGuire and Plattsburgh.

(General Johnson created, on his own, proximities to customers as the key reason for McGuire to be chosen as the Eastern Air Mobility Wing. When running the flying times be certain to add the time to fly departures required to get out of and out from under the New York City, Newark, Philly triangle. The liability of operating out of McGuire is real and has been a factor in Air Force operations for at least the last 12 years and will ultimately impact operations from McGuire in the next decade.)

11. Where are the tankers of the Air Force based? Request 2 charts:

- AMC Bed-down
- ACC Bed-Down

If not broken down to reflect Guard and Reserve verses Active Duty Forces, then two more charts are required:

- AMC Bed-down of Guard and Reserve
- ACC Bed-down of Guard and Reserve

(Plattsburgh believes that there are no Active Duty tankers in the Northeast.)

12. What construction is on-going at McGuire?

13. What construction is requested in the 96, 97, 98, 99 and 2000 Milcon budget for McGuire?

14. What BRAC funds are being spent at McGuire and what are programmed?

15. Task the FAA to compare, in depth, the Plattsburgh and McGuire traffic. Place particular emphasis on where might aircrews best accomplish crew training with proper separation and safety.

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DAY: \_\_\_\_\_ DATE: 04/08/95 TIME: \_\_\_\_\_

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

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April 8, 1995

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WENDI LOUISE STEELE

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

We request you review the COBRA run redirecting Griffiss ANG Operations support for the 10th Infantry (Light) Division at Ft. Drum instead of Griffiss. The COBRA run (scenario file 10-ID.CBR) submitted to the Commission contains no increased Base Operations Support (BOS) or Real Property Maintenance Activity (RPMA) costs for operating at Ft. Drum while it does contain a reduced cost of operating at Griffiss of \$12 M annually. Please comment on this observation. Additionally, we have learned from a base visit that the 10th ID expects to avoid \$1.0 M per year in per diem to Griffiss to conduct exercises. Please comment on this finding as well.

In order to assist the Commission in its work, we request this information to be provided no later than May 1, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER 693-8678

DAY: \_\_\_\_\_ DATE: ~~04/05/95~~  
04/10/95 TIME: \_\_\_\_\_

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

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COMMENTS:

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

April 8, 1995

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MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

I am forwarding an attached "Defense Support Initiative," presented at the April 4th Birmingham Regional Hearing by the Okaloosa County Economic Development Council, an attached "REDCAP Realignment: The Facts," presented to the Commission on April 7th, and an attached "America, Montana; Our Heritage, Our Future: Malmstrom," presented at the March 31st Great Falls Regional Hearing.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on the alternatives presented no later than April 30, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr. PE  
Air Force Team Leader

Attachments

CALSPAN

# REDCAP Realignment

## THE FACTS

CALSPAN

CALSPAN

## **REDCAP Realignment - The TESTER's Perspective**

### **ASSERTION**

**Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, CA. Any remaining equipment will be disposed of.**

### **FACT**

**REDCAP is in the final stages of a \$75M Upgrade scheduled for completion in Oct 1995. The total facility is needed to perform REDCAP's mission, failure to move the entire facility and its capabilities will significantly degrade the Nation's Electronic Combat capabilities.**

## **REDCAP Realignment - The SECDEF's BRACC Recommendations**

### **Recommendation:**

**Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Any remaining equipment will be disposed of.**

### **Justification:**

**The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.**

### **Return on Investment:**

**The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.**

### **Impacts:**

**Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less than 0.1 percent of economic area employment. This action will have minimal environmental impact.**

## REDCAP Realignment - The TESTER's Perspective

### ASSERTION

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range.

### FACT

It is JCSG Policy to realign/consolidate capabilities, where cost effective, into existing MRTFB activities with Open Air Ranges. There is no existing facility which is currently capable of housing REDCAP. Approved MILCON at ECITF is being added to house REDCAP prior to BRACC final determination. Instead of relocating, the JSG policy to realign/consolidate can be implemented via ELECTRONIC LINKAGE, (a capability demonstrated with ACETEF, similar to the Information Super-highway), of REDCAP to the ECITF at Edwards AFB and the ACETEF facility at Patuxent River, NAS at a much lower cost with no loss of capability.

## REDCAP Realignment - The SECDEF's BRACC Recommendations

### Recommendation:

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**REDCAP Realignment -  
The TESTER's Perspective**

**ASSERTION**

**Projected workload for REDCAP is only 10%  
of its available capacity.**

**FACT**

- REDCAP is being utilized at over 100% capacity.  
Current usage is 12/hours/day, 5 days/week.
- Projected workload of REDCAP is under-  
represented.
- Projected Workload was artificially defined as  
72% of the FY92 & 93 average.
- FY92 & 93 were before Redcap Upgrades
- Utilization in 94 and 95 increased by 400%
- Anticipated Linking will increase workload

**REDCAP Realignment -  
The SECDEF's BRACC Recommendations**

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# FALLACIES ON UTILIZATION

TEST	ELAPSED TIME	SIMULATOR		TEST REPORT & ANALYSIS
		PREP	TEST	
REDCAP/EMTE/AFEWES LINKAGE	120	60	14	42
REDCAP EF111 TEST	167	96	25	34
PMTC NOISE QUALITY	50	28	5	14
ESD TEST PROGRAM	183	48	10	75
WARLOCK TEST PROGRAM	138	80	28	28
B-2 M&S TESTING	300	104	60	104
TACTICAL A/C DECOY TEST	75	28	7	26
MLAT I	210	120	21	7
<b>AVERAGE</b>	<b>155</b>	<b>71</b>	<b>21</b>	<b>41</b>

ALL UNITS ARE IN DAYS

SIMULATOR  
USAGE

**TEST TIME IS 15% OF SIMULATOR USAGE TIME**

# THE MILITARY VALUE OF REDCAP

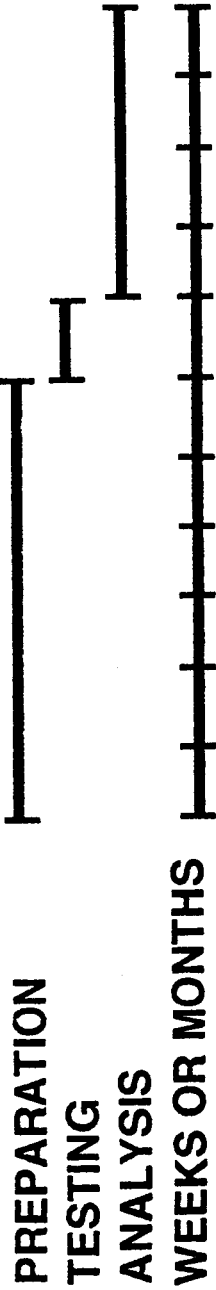
IS NOT JUST FROM TESTING

THE PREPARATION TIME

AND ANALYSIS TIME

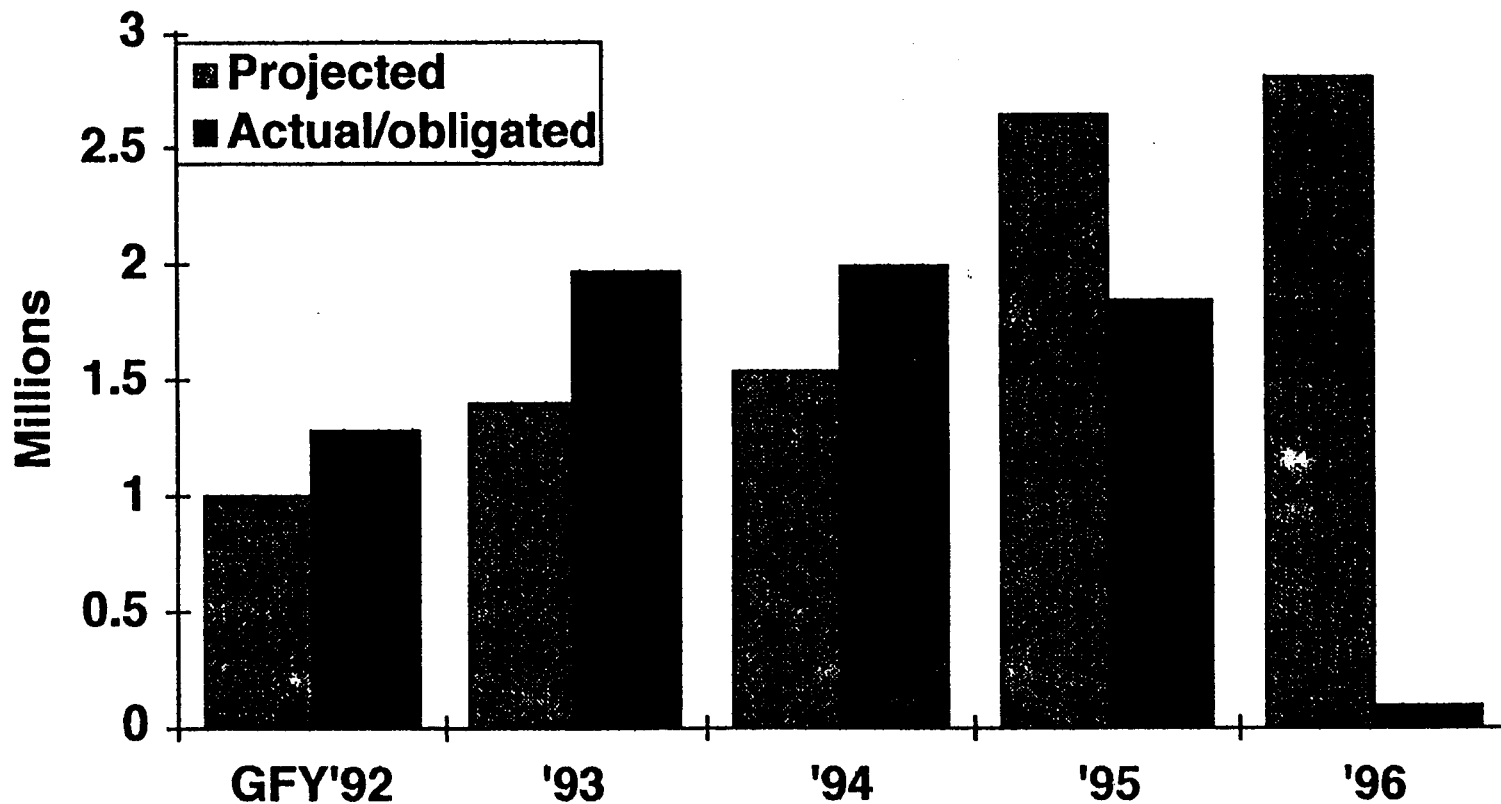
IS OF EQUAL OR GREATER VALUE

TYPICAL TEST PROGRAM TIMELINES



# REDCAP WORKLOAD

ACTUAL WORKLOAD ALWAYS EXCEEDS PROJECTED



as of 5 April 95

**REDCAP IS MORE IMPORTANT THAN EVER BEFORE**

**IN A DECLINING DEFENSE ENVIRONMENT, REDCAP  
ACTIVITY IS INCREASING BECAUSE THE ELECTRONIC  
COMBAT COMMUNITY MUST FIND MORE  
ECONOMICAL METHODS OF TESTING**

**FLIGHT TESTING ON OPEN AIR RANGES  
TYPICALLY COSTS 10 TO 20 TIMES AS MUCH AS  
REDCAP TESTING**

**FLIGHT TESTING CANNOT ANSWER THE QUESTION  
OF HOW A SYSTEM WILL PERFORM AGAINST A SPECIFIC  
COUNTRY**

**REDCAP Realignment -  
The TESTER's Perspective**

**ASSERTION**

**AFFTC has capacity sufficient to absorb REDCAP's workload.**

**FACT**

■ **AFFTC has no space to absorb this facility. AFFTC is currently modifying their MILCON to the ECITF to house REDCAP based on BRACC recommendations.**

■ **Estimated additional MILCON costs are \$6-7.8M for REDCAP alone.**

■ **This does not include the additional people (with up to 25 years experience in IADS testing) needed to operate (and maintain) the facility. This also assumes workload estimates are accurate.**

**REDCAP Realignment -  
The SECDEF's BRACC Recommendations**

**Recommendation:**

**Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Any remaining equipment will be disposed of.**

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## **REDCAP Realignment - The TESTER's Perspective**

### **ASSERTION**

**REDCAP's basic Hardware-In-The-Loop infrastructure is duplicated at other Air Force T&E Facilities.**

### **FACT**

**REDCAP has the only modern operational Threat Integrated Air Defense System (IADS) simulation.**

**There is no other place to test against the IADS.  
Not models, not ranges.**

## **REDCAP Realignment - The SECDEF's BRACC Recommendations**

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## REDCAP Realignment - The TESTER's Perspective

### ASSERTION

This action achieves significant cost savings and workload consolidation.

### FACT

This action incurs significant COSTS as demonstrated in the ROI Analysis which follows in subsequent slides. No workload consolidation is possible as people with unique experience related to IADS would have to be added to staff REDCAP.

## REDCAP Realignment - The SECDEF's BRACC Recommendations

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**REDCAP Realignment -  
The TESTER's Perspective**

**ASSERTION**

The total estimated one-time cost to implement this recommendation is \$1.7 million.

**FACT**

The costs to move REDCAP are as follows:

Pack/ship/install and make operational at Edwards	\$6.5M
Restore the existing REDCAP facility area	+ \$1.3M
Total cost to move REDCAP	\$7.8M
Cost to build an area to house REDCAP	\$6.0-7.8M
Total cost to move & house	\$13.8-\$15.6M

**REDCAP Realignment -  
The SECDEF's BRACC Recommendations**

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## **REDCAP Realignment - The TESTER's Perspective**

### **ASSERTION**

**The net of all costs and savings during the implementation period is a savings of \$1.9 million.**

### **FACT**

**The net of all costs and all savings during the implementation period is a net COST of \$5.9M. The Air Force failed to account for electrical costs (3,380 Mwh/yr), computer maintenance costs, hardware materials costs, and Manpower costs.**

## **REDCAP Realignment - The SECDEF's BRACC Recommendations**

**Recommendation:**  
Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Any remaining equipment will be disposed of.

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**REDCAP Realignment -  
The TESTER's Perspective**

**ASSERTION**

Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year.

**FACT**

Current cost/yr is \$0.9M.

It includes:

- 140K of Vendor Maintenance
- 7600 Hours of labor

If moved

**SAME  
SAME**

Does not include:

Personnel for surge capacity

12 Engineers  
40 Operators

rent, utilities (~3,380 Mwh power),  
Guard Force, etc..

?  
?

Thus, the 0.9 Million in costs will still exist and there will be additional expenses.

**REDCAP Realignment -  
The SECDEF's BRACC Recommendations**

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## REDCAP Realignment - The TESTER's Perspective

### ASSERTION

The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

### FACT

The net present value of the costs and savings over 20 years is a COST of \$1.3M. If MILCON costs are included 9.1M  
The Air Force failed to account for the following costs at Edwards AFB, CA:

Electricity -	\$290K
Vendor Maint & Mat	140K
Manpower	?

Net present value of savings (\$0.9M/yr) over 20 years is:	\$8.5M
Net present value of these costs (above) over 20 years is:	- 3.9M
Implementation Period Costs	<u>-5.9M</u>
Net present value of COST	1.3M

Additional MILCON costs	<u>7.8M</u>
Total Net Present <u>COST</u>	9.1M

## REDCAP Realignment - The SECDEF's BRACC Recommendations

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## **REDCAP Realignment - The TESTER's Perspective**

### **ASSERTION**

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less than 0.1 percent of economic area employment.

### **FACT**

Currently, REDCAP employs 75 professionals at Calspan (50 direct, 25 indirect); if moved, all of these jobs would disappear. The indirect economic impact on Erie County, New York is unknown.

## **REDCAP Realignment - The SECDEF's BRACC Recommendations**

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**REDCAP Realignment -  
The TESTER's Perspective**

**ASSERTION**

**This action will have minimal environmental impact.**

**FACT**

**This action will have the following environmental impacts:**

- 1. An additional 747,000 kwh of electricity will have to be generated and transmitted to cool REDCAP (at Edwards AFB) above that required in Buffalo, New York because of desert temperatures.**
- 2. A facility to house REDCAP will need to be constructed at Edwards AFB within the 100 year floodplain (according to MILCON documents for the ECITF). Note, to our knowledge, there is no additional environment impact statement being completed for the additional MILCON work being unilaterally added to house REDCAP and AFEWES prior to BRACC recommendations.**

**REDCAP Realignment -  
The SECDEF's BRACC Recommendations**

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**REDCAP Realignment -  
The TESTER's Perspective**

**CONCLUSION**

- Is REDCAP truly a "base, camp, post, station, yard, center, homeport, etc."?
- REDCAP's mission is of vital importance to national defense
- REDCAP is unique - there is no other way to test the modern weapons systems against these modern threats
- REDCAP cannot be operated in a more efficient manner:
  - Profit motivated corporation vs. government operator
  - No cost for rent, utilities, guard force
  - No cost for support of surge requirements
  - Location is more accessible to users
- The cost to move REDCAP far exceeds any "savings" from closing
  - savings are nil
  - move costs exceed \$13.M
- Any other facility that needs a threat IADS can be linked to REDCAP using standard Distributed Interactive Simulation Protocols.

**REDCAP Realignment -  
The SECDEF's BRACC Recommendations**

**Recommendation:**

Disestablish the Real-Time Digitally Controlled Analyzer Processor activity (REDCAP) at Buffalo, New York. Required test activities and necessary support equipment will be relocated to the Air Force Flight Test Center (AFFTC) at Edwards AFB, California. Any remaining equipment will be disposed of.

**Justification:**

The Test and Evaluation Joint Cross-Service Group (JCSG) recommended that REDCAP's capabilities be relocated to an existing facility at an installation with a Major Range and Test Facility Base (MRTFB) open air range. Projected workload for REDCAP is only 10 percent of its available capacity. AFFTC has capacity sufficient to absorb REDCAP's workload. REDCAP's basic hardware-in-the-loop infrastructure is duplicated at other Air Force T&E facilities. This action achieves significant cost savings and workload consolidation.

**Return on Investment:**

The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$1.9 million. Annual recurring savings after implementation are \$0.9 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$11.0 million.

**Impacts:**

Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 5 jobs (3 direct jobs and 2 indirect jobs) over the 1996-2001 period in Erie County, New York economic area, which is less than 0.1 percent of economic area employment. This action will have minimal environmental impact.

# Document Separator



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

April 8, 1995

ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

AL CORNELLA

REBECCA COX

GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

I am forwarding an attached "Defense Support Initiative," presented at the April 4th Birmingham Regional Hearing by the Okaloosa County Economic Development Council, an attached "REDCAP Realignment: The Facts," presented to the Commission on April 7th, and an attached "America, Montana; Our Heritage, Our Future: Malmstrom," presented at the March 31st Great Falls Regional Hearing.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on the alternatives presented no later than April 30, 1995. Thank you for your assistance in this matter.

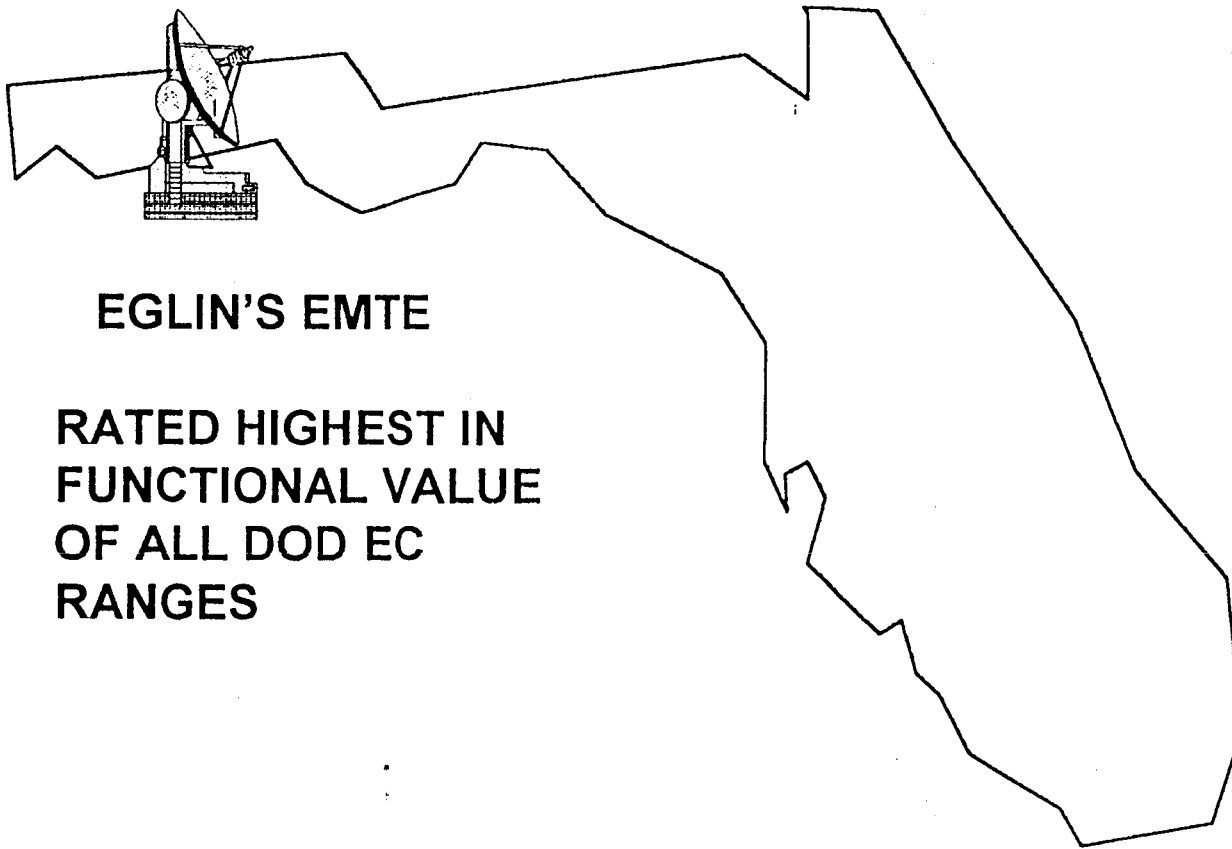
Sincerely,

Francis A. Cirillo, Jr. PE  
Air Force Team Leader

Attachments



# **OKALOOSA COUNTY ECONOMIC DEVELOPMENT COUNCIL DEFENSE SUPPORT INITIATIVE**



**EGLIN'S EMTE**

**RATED HIGHEST IN  
FUNCTIONAL VALUE  
OF ALL DOD EC  
RANGES**

# **EDC/DSI**

- **RECOMMEND BRAC ANALYZE AIR FORCE EC DECISION FOR:**
  - TOTAL AIR FORCE COST IMPACT vs AFMC COST REDUCTION
  - OVERALL T&E, OT&E AND EC TRAINING IMPACT FOR THE AIR FORCE
  - SOUNDNESS OF THE DECISION TO DISMANTLE THE DOD EC RANGE RATED HIGHEST IN FUNCTIONAL VALUE AND RECREATE IT IN THE WESTERN US IN AN ERA OF DECLINING MILITARY BUDGETS

# EDC/DSI

- **T&E JOINT CROSS-SERVICE GROUP GIVES EGLIN'S EMTE A FUNCTIONAL VALUE OF 65**

- PT MUGU	- 58
- PAX RIVER	- 53
- EDWARDS	- 52
- CHINA LAKE	- 47
- USA EPG	- 47
- HOLLOMAN	- 29
- AFEWES	- 17
- CRANE	- 17
- REDCAP	- 15

# EDC/DSI

- **REALITY IS THAT THESE ACTIONS WILL:**
  - **INCREASE THE COST OF EC TESTING TO THE CUSTOMER**
    - » **COST OF DOING BUSINESS - CIVILIAN PAY, CONTRACTOR COSTS, DATA REDUCTION, etc, ARE HIGHER IN WESTERN U.S.**
    - » **TDY COSTS WILL INCREASE FOR AFSOC, WRALC & ACC**
    - » **TANKER SUPPORT WILL BE REQUIRED DUE TO DISTANCES BETWEEN STAGING BASES AND RANGES**

# **EDC/DSI**

- **REALITY (CONT)**
  - **CREATE ADDITIONAL MCP REQUIREMENTS**
    - » **AWC MAY HAVE TO MOVE WEST TO ACCOMPLISH ITS EC OT&E MISSION**
  - **IMPACT AFSOC'S EC READINESS**
    - » **QUICK REACTION EC FIXES, REQUIRED IN ALL CONTINGENCIES, WILL BE DELAYED**

# **EDC/DSI**

- **AIR FORCE STATES THESE ACTIONS WILL :**
  - **SAVE \$48M OVER 20 YEARS**
  - **HAVE NO ADVERSE IMPACT ON AFSOC, ACC OR OTHER EMTE USERS**

# **EDC/DSI**

- **HOWEVER AIR FORCE DECIDES TO DISMANTLE EMTE AND DISCONTINUE EGLIN'S EC LEADERSHIP ROLE**
  - ESTABLISH EDWARDS AS EC SINGLE FACE TO THE CUSTOMER
  - MOVE 8 SIMULATORS & 2 POD SYSTEMS TO NELLIS RANGE COMPLEX
    - » LEAVE REMAINING EMTE ASSETS FOR AFSOC TRAINING AND SUPPORT OF WEAPONS TESTING BUT WITHOUT UPGRADE FUNDING
  - CLOSE REDCAP & AFEWES & MOVE THEIR ASSETS TO EDWARDS
  - UPGRADE EDWARD'S BENEFIELD ANECHOIC CHAMBER TO ACCOMPLISH EC MISSION AT A COST OF \$140M

# Document Separator





DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/10/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: ~~11~~ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 5

COMMENTS:

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

April 10, 1995

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:  
AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

Due to continued community interest and recent national news coverage we request you perform an additional COBRA run on Brooks AFB with the following assumptions.

- a. Cantonment of Brooks AFB with base support provided by Lackland AFB.
- b. Retain HSC, Armstrong Lab, School of Aerospace Medicine, AFCEE, and YA in cantonment at Brooks. 68th Intel Sqdn and 710th Intel Flight (AFRES) relocate to Lackland.
- c. Review and carefully estimate the number of positions that could be eliminated with a closure of Brooks but cantonment of major missions. In other words, identify the number of BOS-payroll positions that would be eliminated if we realign Brooks and canton the missions with the base support provided by Lackland AFB.

In order to assist the Commission in its work, we request this information to be provided no later than May 1, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

With regard to the military value of the proposal, I feel both readiness and recruiting will suffer if the Air National Guard is relocated to an active installation. The Air Guard enjoys superior facilities and a strong community recruiting base in Springfield. Movement to WPAFB will isolate the units from the community and result in expensive, unnecessary military construction to adequately house the Guard.

The strength of the National Guard lies in its direct ties to the community. This method of stationing America's community-based defense force has not only served us well, it has proven to be the most economical way to recruit, retain, and maintain National Guard operations. Upon close scrutiny of this proposal, I know you and members of the Commission will feel the same way.

Sincerely,



George V. Voinovich  
Governor



GEORGE V. VOINOVICH  
GOVERNOR

STATE OF OHIO  
OFFICE OF THE GOVERNOR

COLUMBUS 43266-0601

March 31, 1995

59

950405-14

The Honorable Alan Dixon  
Chairman  
1995 Base Closure & Realignment Commission  
1700 N. Moor Street, Suite 125  
Arlington, Virginia 20009

Dear Senator Dixon:

I was disturbed to learn of the Air Force's recommendation to realign Ohio Air National Guard units from Springfield to Wright Patterson AFB as part of the 1995 base closure and realignment actions. This same proposal was proffered in 1993, only to be overturned because it was not cost effective.

By the Air Force's own admission, the cost savings in the 1993 recommendation were grossly inaccurate. In the initial announcement, the cost of moving the Springfield units was estimated at \$3 million. Further analysis of the proposal projected moving costs in excess of \$42 million. The Air Force then backed away from the proposal and recommended that the units stay in place. This course of action was upheld by the BRAC Commission.

Little has changed over the past two years to warrant this recommendation. In fact, the Air Force Reserve unit currently stationed at Wright Patterson Air Force Base has been upgraded from a group to a wing and has expanded into many of the facilities targeted for use by the Air National Guard in the last proposal.

As I understand it, the next step in this process will be a site analysis of the proposal to validate its cost effectiveness. I urge your support in ensuring full disclosure by the Air Force of its methods for determining cost effectiveness and a free and open exchange of information at all levels of the Air Force as we move forward on this issue.





**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

April 10, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

I am forwarding a letter regarding the proposed closure of Springfield-Beckley Air Guard Station, Ohio for your comment. The letter, submitted by Governor George Voinovich of Ohio, raises several concerns regarding the proposed closure.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on this letter no later than April 24, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:

AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/11/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

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PLEASE CALL 703-696-0504.



**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

April 11, 1995

Major General Jay Blume (Attn: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

Please provide Commission staff with an air quality analysis of the scenarios related to the COBRA runs identified below. The analysis should identify the gaining base, BCEG action, air conformity analysis required, projected emissions above 1990 baseline, and status.

DoD BRAC recommendation consistent with COBRA "TRC-0215.OUT"

Closure of McClellan AFB consistent with COBRA "MCC-0119.CBR"

Closure of McClellan AFB consistent with COBRA "MCC-0120.CBR"

Closure of Kelly AFB consistent with COBRA "KE1-0119.CBR"

Closure of Kelly AFB consistent with COBRA "KE1-0120.CBR"

The analysis requested was discussed with Lt. Col. Brian Echols and Capt. John Roop at a meeting with Commission staff on April 7, 1995.

In order to assist the Commission in its review of this issue, I would appreciate your submitting this analysis no later than April 24, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader



# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Col. Mayfield

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DAY: Mon DATE: 04/10/95 TIME: 1320

FROM: \_\_\_\_\_

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 8

COMMENTS: Col. Mayfield  
Follow-up Fax. Will forward msg. to Frank.

Steve Ackerman

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.

# FAX

**Date** Sunday, April 09, 1995

**Number of pages including cover sheet** 7

**TO:** Col Wayne (Mayfe)  
Mayfield  
HQ/USAF/RTR

**Phone**

**Fax Phone** 39707

**FROM:** Frank Cirillo/Air Force  
Team Leader  
  
Defense Base Closure  
and Realignment  
Commission  
  
1700 North Moore Street,  
Ste. 1425  
  
Arlington, VA 22209

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**CC:**

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

Mayfe

I am just sending this to you for info. Does not look like a very good answer you guys provided for the record. Not only are the delegation's answer a lot closer but they in fact missed some AFSOC and specificied MC work. Note the attached AF Fact Sheet which we are using as a source of info. fc

# United States Senate

WASHINGTON, DC 20510

April 7, 1995

The Honorable Alan Dixon  
Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore Street, Suite 1425  
Arlington, VA 22209

Project File # 950407-5  
What is the number

Dear Mr. Chairman:

Earlier this week we obtained copies of Secretary Widnall's responses to the questions which you asked for the record on behalf of the New Mexico Congressional delegation.

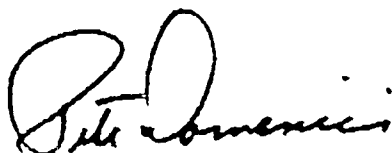
It is perhaps fitting that the answer to the very first question on military construction appropriated in fiscal years 1994 and 1995 at Kirtland Air Force Base would provide false information to the Commission. We are enclosing copies of the excerpts pertaining to Kirtland from the Department of Defense's Construction Programs (C-1) document submitted as part of the fiscal years 1996 and 1997 budget request in early February. As you know from your experience as Chairman of the Armed Services Readiness Subcommittee, this document lays out the request and the two previous years' appropriations in line item detail.

You will see that the total FY94 military construction appropriation at Kirtland was \$37.496 million and the total FY95 military construction appropriation was \$38.5 million. In addition there was an appropriation of \$10.058 million in FY95 for 106 units of family housing. The total military construction and family housing appropriation in the two years was \$86.054 million.

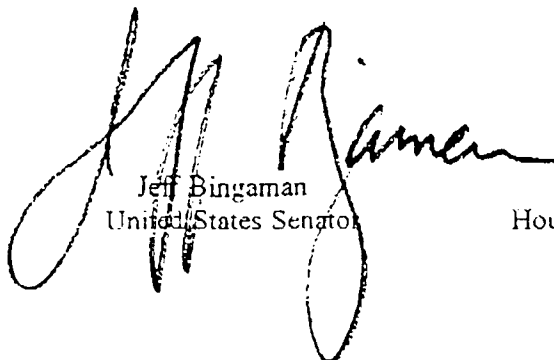
We know that these facts are not a major consideration for the Commission and we obviously are working hard to address the Air Force's Kirtland realignment proposal within the criteria established by the Commission. But we hope you will join us in not tolerating the sloppy staff work which has characterized the whole consideration of this matter by the Air Force. If simple factual questions can not be accurately answered, neither you nor we can place much confidence in Air Force analysis of more complex cost issues.

Thank you for your consideration of this information.

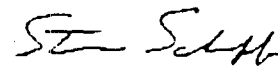
Sincerely,



Pete Domenici  
United States Senator



Jeff Bingaman  
United States Senator



Steven Schiff  
House of Representatives

New Mexico Delegation

**Page 21, Question 1:** How much money was appropriated for military construction at Kirtland AFB for fiscal years 1994 and 1995? How does this compare with other Air Force bases and facilities, scheduled for closure or realignment in the 1995 BRAC?

**Answer:** In FY94 Air Force military construction appropriated for Kirtland AFB was \$35.1M. For FY95 the amount was \$10.5M, for a total for the two years of \$45.6M. Military construction at all other Air Force bases recommended for closure or realignment in this Commission for both FY94 and FY95 is \$164.4M. I must emphasize that in the vast majority of these cases this military construction funding remains necessary and a high priority because it is taking place at realigned bases.

FY 1994 MILITARY CONSTRUCTION TOTAL OBLIGATIONAL AUTHORITY AS ENACTED

ACTIVE, GUARD AND RESERVE FORCES INSIDE THE UNITED STATES (\$ THOUSANDS)		DATA AS OF FEB 1995	
STATE/COMP./INSTALLATION	PROJECT NAME-----	PROJ COST	TOTAL
<b>NEW JERSEY</b>			
NAVY			
	EARLE NAVAL WEAPONS STATION		
	HAZARDOUS WASTE STORAGE FACILITY - DBOF	870	
	MATERIALS HANDLG EQUIP SERV CTR ALT - DBOF	420	
	EARLE NAVAL WEAPONS STATION		2,580
AIR NATIONAL GUARD			
ATLANTIC CITY			
	FIRE STATION	1,350	
	REPLACE UNDERGROUND FUEL STORAGE TANKS	1,900	
	ATLANTIC CITY		3,250
ARMY RESERVE			
FORT DIX			
	UPGRADE RANGE # 65	2,700	
	FORT DIX		2,700
NAVY RESERVE			
NRC KEARNY			
	MCPG IMPROVEMENTS WEST TRENTON	264	
	RESCEN A/C	800	
	NRC KEARNY		1,064
<b>**NEW JERSEY</b>			<b>27,594</b>
<b>NEW MEXICO</b>			
ARMY			
WHITE SANDS MISSILE RANGE			
	CHILD DEVELOPMENT CENTER	3,300	
	TARGET TRACK	2,900	
	WHITE SANDS MISSILE RANGE		6,200
AIR FORCE			
CANNON AFB			
	ADD TO ALTER DORMITORY	3,100	
	BASE ENGINEERING COMPLEX	6,150	
	FIRE TRAINING FACILITY	1,000	
	SOUND SUPPRESSOR SUPPORT PAD	665	
	UNDERGROUND FUEL STORAGE TANKS	1,100	
	CANNON AFB		12,015
HOLLOMAN AFB			
	ADD TO AND ALTER DORMITORIES	6,400	
	FIGHTER MAINTENANCE FACILITY	1,900	
	SEWER EFFLUENT SYSTEM	1,800	
	UNDERGROUND FUEL STORAGE TANKS	1,000	
	HOLLOMAN AFB		11,100
KIRTLAND AFB			
	AEROSPACE ENGINEERING FACILITY	3,167	
	ALTER DORMITORY	5,100	
	COMPOSITE MATERIALS LABORATORY	5,750	
	SPACE STRUCTURES LABORATORY	6,200	
	UPGRADE ELECTRICAL DISTRIBUTION SYSTEM	6,844	
	UPGRADE UTILITY SYSTEM	8,000	
	KIRTLAND AFB		35,061
<b>**AIR FORCE</b>			<b>58,176</b>
DEFENSE MEDICAL SUPPORT ACTIVITY			
CANNON AIR FORCE BASE			
	CMF ADD/ALT LIFE SAFETY/SEISMIC UPGRADE	13,600	
	CANNON AIR FORCE BASE		13,600
ARMY NATIONAL GUARD			
WHITE SANDS MISSILE BASE			
	MATES	3,570	

+ ANS Altman 345  
 ANS Altman 300  
 ANS Power 200  
 APR CE 900  
 3700

FY 1994 MILITARY CONSTRUCTION TOTAL OBLIGATIONAL AUTHORITY AS ENACTED

ACTIVE, GUARD AND RESERVE FORCES  
INSIDE THE UNITED STATES  
(\$ THOUSANDS)

DATA AS OF FEB 1995

STATE/COMP./INSTALLATION -----PROJECT NAME-----	PROJ COST	TOTAL
<b>NEW MEXICO</b>		
ARMY NATIONAL GUARD		
WHITE SANDS MISSILE BASE		
OMS	2,940	
TNG SITE, TACTICAL SITE	1,995	
WHITE SANDS MISSILE BASE		8,505
AIR NATIONAL GUARD		
KIRTLAND AFB		
ALTER MAINTENANCE SHOPS	345	
ALTER OPERATIONAL TRAINING FACILITY	390	
POWER CHECK PAD WITH SOUND SUPPRESSOR	800	
KIRTLAND AFB		1,535
AIR FORCE RESERVE		
KIRTLAND AFB		
CIVIL ENGINEERING TRAINING FACILITY	900	
KIRTLAND AFB		900
<b>**NEW MEXICO</b>		<b>88,916</b>
<b>NEW YORK</b>		
ARMY		
U S MILITARY ACADEMY		
WHOLE BARRACKS RENEWAL	13,800	
U S MILITARY ACADEMY		13,800
AIR NATIONAL GUARD		
FRANCIS S. GABRESKI AIRPORT		
WASTE WATER TREATMENT PLANT	2,700	
FRANCIS S. GABRESKI AIRPORT		2,700
HANCOCK FIELD		
FIRE STATION	1,350	
HANCOCK FIELD		1,350
NIAGARA FALLS INTERNATIONAL AIRPORT		
ALTER KC-135 OPERATIONS FACILITIES	1,650	
NIAGARA FALLS INTERNATIONAL AIRPORT		1,650
SCHENECTADY AIRPORT ANG		
REPLACE UNDERGROUND FUEL STORAGE TANKS	1,050	
SCHENECTADY AIRPORT ANG		1,050
STEWART AIRPORT		
INDUSTRIAL WASTE HOLDING POND	320	
STEWART AIRPORT		320
<b>**AIR NATIONAL GUARD</b>		<b>7,070</b>
AIR FORCE RESERVE		
NIAGARA FALLS IAP		
BASE COMMUNICATIONS CENTER	2,100	
NIAGARA FALLS IAP		2,100
<b>***FAMILY HOUSING***</b>		
ARMY		
U S MILITARY ACADEMY		
REPLACEMENT CONSTRUCTION (100)	(15,000)	
U S MILITARY ACADEMY		(15,000)
FAMILY HOUSING		
<b>**NEW YORK</b>		<b>21,970</b>
FAMILY HOUSING		(15,000)

FOR OFFICIAL USE ONLY



*USAF BASE FACT SHEET  
KIRTLAND AIR FORCE BASE, NEW MEXICO*

MAJCOM/LOCATION/SIZE: AFMC base southeast of Albuquerque with 44,018 acres

MAJOR UNITS/FORCE STRUCTURE:

- 377th Air Base Wing
- Phillips Laboratory
- 58th Special Operations Wing (AETC)  
-- 5 HH-60G, 4 UH-1N, 4 TH-53A, 4 MH-53J, 5 HC-130N/P and 4 MC-130H
- Air Force Inspection Agency (FOA)
- Air Force Operational Test & Evaluation Center (FOA)
- Air Force Security Police Agency (FOA)
- Air Force Safety Agency (FOA)
- 150th Fighter Group (ANG)  
-- 18 F-16C/D and 1 C-26B
- 604th Civil Engineering Squadron (AFR)
- Other organizations include: Naval Weapons Evaluation Facility, Sandia Laboratories, and Department of Energy's Albuquerque Operations Office

USAF MANPOWER AUTHORIZATIONS: (As of FY 95/2)

MILITARY--ACTIVE	4,251
GUARD	1,035
RESERVE	201
CIVILIAN	<u>2,301</u>
TOTAL	<u>7,788</u>

ANNOUNCED ACTIONS:

- The 150th Fighter Group lost 6 F-16C/Ds in mid-1994 and will lose 3 F-16 C/Ds in mid-1995. This results in a decrease of 7 full-time military, 120 drill, and 21 civilian manpower authorizations.

Basing Manager: Maj Brackett/XOOB/77356  
Editor: Ms Wright/XOOB/46675/22 Feb 95

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*KIRTLAND AIR FORCE BASE, NEW MEXICO (Cont'd)*

- The Air Force will reduce approximately 11,700 civilian authorizations in fiscal year 1995. These reductions are a result of the Federal Workforce Restructuring Act of 1994, the National Performance Review, and depot workload reductions. This action helps bring Department of Defense civilian employment levels in line with overall force reductions and results in a decrease of 87 civilian manpower authorizations at Kirtland AFB.

**MILITARY CONSTRUCTION PROGRAM (\$000):**

**FISCAL YEAR 94:**

Aerospace Engineering Facility	3,167
Alter Dormitory	5,100
Composite Materials Laboratory	5,750
Space Structures Laboratory	6,200
Upgrade Electrical Distribution System	6,844
Upgrade Utility System (Congress Insert)	8,000
Alter Maintenance Shops [ANG]	345
Alter Operational Training Facility [ANG]	390
Power Check Pad with Sound Suppressor [ANG]	800
Civil Engineering Training Facility [AFR]	<u>900</u>
<b>TOTAL</b>	<b>37,496</b>

**FISCAL YEAR 95:**

Replace Underground Fuel Storage Tanks	3,200
Aircrew Training Facility [AFSOC]	9,600
Replace Underground Fuel Storage Tanks [ANG]	900
Replace Family Housing (106 Units) [MFH 711]	10,058
Base Support Center/Dining Hall (Congress Insert)	9,500
Child Care Center (Congress Insert)	3,500
Repair Water Distribution System (Congress Insert)	8,800
Upgrade Electrical Distribution System (Congress Insert)	<u>3,000</u>
<b>TOTAL</b>	<b>48,558</b>

**SIGNIFICANT INSTALLATION ISSUES/PROBLEMS:**

The Airport Authority has three major airfield projects underway that will restructure airfield operations. The final runway orientation may shift more aircraft traffic over the northern section of the base.

# Document Separator



DEPARTMENT OF THE AIR FORCE  
HEADQUARTERS UNITED STATES AIR FORCE

18 APR 1995



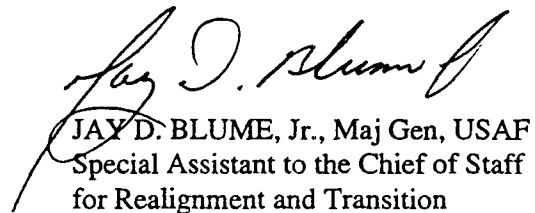
MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr. Francis A. Cirillo, Jr.)

FROM: HQ USAF/RT

SUBJECT: Correction to New Mexico Delegation Inquiry, page 21, question 1 (RT Tasker 417)

Thank you for your FAX of April 9, 1995, provided for our information. After reviewing the New Mexico Delegation letter of April 7, 1995 (Atch 1), we felt a response was in order to clarify the discrepancies between their letter and the Air Force response to the New Mexico Delegation Inquiry (Atch 2) which they referenced. This response (Atch 3) clarifies how we interpreted the question and corrects the cost figure shown for FY95. We also provide the military construction numbers using an expanded interpretation which corresponds to the ones in their letter.

I trust this clarifies this issue satisfactorily. Maj Mike Wallace, 695-6766, is my point of contact.

  
JAY D. BLUME, Jr., Maj Gen, USAF  
Special Assistant to the Chief of Staff  
for Realignment and Transition

Attachments:

1. New Mexico Delegation Letter, 7 Apr 95
2. Air Force Response to NM Delegation, Pg 21, Q 1
3. Air Force Updated Response, 14 Apr 95

# United States Senate

WASHINGTON, DC 20510

April 7, 1995

The Honorable Alan Dixon  
Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore Street, Suite 1425  
Arlington, VA 22209

Please refer to this number  
when responding 950407-5

Dear Mr. Chairman:

Earlier this week we obtained copies of Secretary Widnall's responses to the questions which you asked for the record on behalf of the New Mexico Congressional delegation.

It is perhaps fitting that the answer to the very first question on military construction appropriated in fiscal years 1994 and 1995 at Kirtland Air Force Base would provide false information to the Commission. We are enclosing copies of the excerpts pertaining to Kirtland from the Department of Defense's Construction Programs (C-1) document submitted as part of the fiscal years 1996 and 1997 budget request in early February. As you know from your experience as Chairman of the Armed Services Readiness Subcommittee, this document lays out the request and the two previous years' appropriations in line item detail.

You will see that the total FY94 military construction appropriation at Kirtland was \$37.496 million and the total FY95 military construction appropriation was \$38.5 million. In addition there was an appropriation of \$10.058 million in FY95 for 106 units of family housing. The total military construction and family housing appropriation in the two years was \$86.054 million.

We know that these facts are not a major consideration for the Commission and we obviously are working hard to address the Air Force's Kirtland realignment proposal within the criteria established by the Commission. But we hope you will join us in not tolerating the sloppy staff work which has characterized the whole consideration of this matter by the Air Force. If simple factual questions can not be accurately answered, neither you nor we can place much confidence in Air Force analysis of more complex cost issues.

Thank you for your consideration of this information.

Sincerely,

Pete Domenici  
United States Senator

Jeff Bingaman  
United States Senator

Steven Schiff  
House of Representatives

New Mexico Delegation

Page 21, Question 1: How much money was appropriated for military construction at Kirtland AFB for fiscal years 1994 and 1995? How does this compare with other Air Force bases and facilities, scheduled for closure or realignment in the 1995 BRAC?

Answer: In FY94 Air Force military construction appropriated for Kirtland AFB was \$35.1M. For FY95 the amount was \$10.5M, for a total for the two years of \$45.6M. Military construction at all other Air Force bases recommended for closure or realignment in this Commission for both FY94 and FY95 is \$164.4M. I must emphasize that in the vast majority of these cases this military construction funding remains necessary and a high priority because it is taking place at realigned bases.



DEPARTMENT OF THE AIR FORCE  
WASHINGTON DC



OFFICE OF THE ASSISTANT SECRETARY

14 APR 1995

MEMORANDUM FOR SPECIAL ASSISTANT TO THE CHIEF OF STAFF FOR BASE  
REALIGNMENT AND TRANSITION

SUBJECT: Response to New Mexico Delegation Inquiry

REFERENCE: United States Senate Letter dated April 7, 1995

The March 5, 1995 inquiry from the New Mexico Delegation requested information on the money appropriated for military construction at Kirtland Air Force Base. The question from the delegation read "How much money was appropriated for military construction ..." which I interpreted to mean military construction active account (a convention usually understood in budget parlance), thus excluding Air National Guard, Air Force Reserve, Military Family Housing and Special Operations. Therefore, the draft response I prepared that Sunday afternoon did not include anything but the active military construction account.

The FY94 number for the active account is \$35.1 million just as stated. However, the FY95 amount is incorrect and should have read \$28.0 million; that was my error and I take full responsibility for it. If the question is expanded to include all appropriations such as Air National Guard, Air Force Reserve, Military Family Housing and Special Operations, then the numbers are \$37.5 million for FY94 and \$48.6 million for FY95.

JOHN W. BEACH  
Principal Deputy Assistant Secretary  
of the Air Force (Financial Management)

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/12/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 10

COMMENTS:

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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

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ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

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S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

April 12, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

75  
Please refer to this number  
when responding 950412-11

Dear General Blume:

Please provide the following back-up data for the Air Force COBRA on the "Option Rome Lab to Hanscom and Ft Monmouth, NJ" (COBRA file name RL-Hm42.CBR, also known as Rome-Lab. CBR):

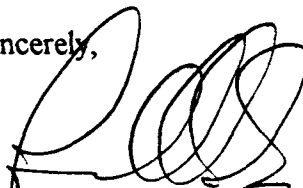
- All of the source documents for the Rome Lab-Griffiss Manpower Calculations (assuming - 50/50 directorate split) spreadsheet source documents and calculations, including PE worksheets, MFR Mlezvia data, AF/CV data, and all COBRA assumptions.
- Rome Lab Distributed Space Calculations spreadsheet CE source calculations, including an explanation of the BOS and functional tails numbers and assumptions.
- A detailed description, including calculations, of how the COBRA personnel and overhead costs and savings were derived.
- Manpower Adjusted Base Line Total of 933 PE data, and modified PE data 12/15/95, calculations supporting the elimination of 50 personnel.
- Basis for force structure changes by 1997 by year.
- Source data for One-Time Unique Costs (\$K), One-Time Moving Costs, and MILCON, including 2/3/95 CE cost estimate worksheets, when site surveys were conducted, their duration, and who conducted them.
- DOD/Air Force definitions and gross/net square footage allowances for administrative space vice laboratory space; light, medium, and heavy laboratory space; and light and heavy SCIF space.

-- COBRAs for the following Rome Lab-Griffiss options as shown on the "bucket" chart used to brief the Secretary of the Air Force on February 3, 1995:

- Option 1-- Consolidate Air Force C4I R&D
- Option 2 -- Consolidate Most C4I Research At Fort Monmouth
- Option 3 -- Consolidate Air Force C4I (Mobile-Army and Airborne-Air Force).

In order to assist the Commission in its review of these COBRAs, I would appreciate the data no later than April 28, 1995. If you have any questions regarding this request, please contact Dick Helmer, Cross Service Team Analyst (703-696- 0504, ext. 177). Thank you for your assistance in this matter.

Sincerely,

A handwritten signature in black ink, appearing to read "Francis A. Cirillo Jr.", written over a horizontal line.

Francis A. Cirillo Jr., PE  
Air Force Team Leader



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

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703-696-0504

ALAN J. DIXON, CHAIRMAN

April 12, 1995

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Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition

Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

76  
Please refer to this number  
when recording 950412-12

Dear General Blume:

In order to assist the Commission in its review of the DoD's recommendations concerning Griffiss Air Force Base, I am requesting your assistance with respect to the following issues:

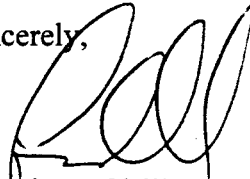
1. The DoD has recommended the closure of the minimum essential runway at Griffiss Air Force Base. In doing so, the DoD report indicates a loss of 150 civilians from Griffiss Air Force Base. The Air Force COBRA indicates only the reduction of 15 civilians from Griffiss Air Force Base. It would appear the remaining 135 will be realigned to Fort Drum. After discussions with personnel from Fort Drum, their initial indications are that they need only an additional 25 individuals to operate the Fort Drum airfield after the runway extension. Could you please confirm that there will be 150 civilians authorized to care for the minimum essential airfield, and that the Air Force intends to realign 135 civilian authorizations to Fort Drum? Is there a potential savings in civilian authorizations if Fort Drum needs only 25 additional authorizations, or would this not be considered a savings because 150 authorizations required to take care of the airfield at Griffiss AFB are more than anticipated when the Air Force proposed to realign Griffiss AFB in 1993? Also, if the Air Force is paying 150 civilians to care for the minimum essential airfield, why is there an additional annual overhead charge of \$12.0M per year?

2. Following staff visits to Tinker and Griffiss Air Force Base, questions arose concerning the inactivation of the 485th Engineering Installation Group (EIG). Personnel at Tinker AFB indicated that not as many military and civilians are going from Griffiss AFB to Tinker AFB as indicated in the DoD report. (146 military and 330 civilians) This is a concern for the Tinker community because personnel departing Tinker AFB due to air logistic center base closure actions does not look as bad because there are incoming personnel from the 485th EIG. But since the number of authorizations incoming to Tinker AFB is not high as indicated in the report, Tinker AFB may be losing more authorizations than previously indicated. In addition, personnel from Griffiss AFB indicated that some of their authorizations for personnel were going to Keesler AFB, and that Keesler AFB should be added to the list of bases where 485th EIG authorizations are to be going.

Could you please provide us with a list of authorizations from the 485 EIG, where these authorizations are going to by installation, and how many authorizations have been reduced. Could you please provide us this information broken out by officer/enlisted/civilian?

Could you please provide us this information by May 15, 1995. Thank you for your assistance.

Sincerely,

A handwritten signature in black ink, appearing to read 'Francis A. Cirillo, Jr.', written in a cursive style.

Francis A. Cirillo, Jr.  
Air Force Team Leader



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

April 12, 1995

ALAN J. DIXON, CHAIRMAN

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S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

77  
Please refer to this number  
when responding 950412-13

Dear General Blume:

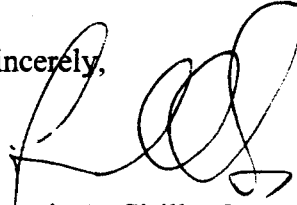
In order to assist the Commission in its review of the DoD's recommendations concerning Kirtland Air Force Base, I am requesting the following:

1. Could you please provide us with copies of all site surveys associated with the proposed Kirtland Air Force Base realignment.
2. Could you please provide us with the following information broken out by officer/enlisted/civilian as appropriate:
  - a. The total number of DoD authorizations for Kirtland AFB broken out by organization.
  - b. The total number of DoD authorizations that will be reduced by organization.
  - c. The total number of DoD authorizations that will be realigned by organization, and to what installation they will be going.
  - d. The total number of DoD authorizations that will remain at Kirtland AFB by organization.
  - e. The total number of DoD authorizations that will be converted from military authorizations to civilian ones by organization.
  - f. The total number of contractors associated with Kirtland AFB.
3. Could you please provide us any updated information for all the costs associated with cantoning the activities that are scheduled to remain after Kirtland Air Force Base is realigned?
4. Does the Air Force own all the property which is currently considered part of Kirtland Air Force Base?

5. Could you please provide us with concept of operations of who will own the property after the base is realigned?
6. If the base is realigned and DOE owns the property now considered Kirtland AFB, has the Air Force calculated the costs for renting the property required to continue the activities that will remain at Kirtland AFB?
7. Has the Air Force calculated the costs associated with cantoning the activities associated with the Defense Nuclear Agency?
8. Could you please tell us how long 58th Special Operations Wing simulator operations will be "down" due to the relocation of the simulator?
9. We understand that the Air Force continues to have meetings with DOE concerning the additional costs to DOE if Kirtland AFB realigns. Could you please provide us with any additional information concerning the realignment of Kirtland AFB as a result of these meetings.

In order to assist the Commission in its review, I would appreciate this information no later than May 8, 1995. Thank you for your assistance in this matter.

Sincerely,

A handwritten signature in black ink, appearing to read 'Francis A. Cirillo, Jr.', with a stylized flourish at the end.

Francis A. Cirillo, Jr.  
Air Force Team Leader



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703-696-0504

ALAN J. DIXON, CHAIRMAN

April 12, 1995

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Major General Jay Blume (ATTN: Lt Col Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

78  
Please refer to this number  
when responding 950412-14

Dear General Blume:

During our review of the base questionnaires, we noticed that one element, item I.2.E.15., is missing. This element is cited in Vol. V, Appendix 1, "INSTALLATION EVALUATION CRITERIA," page 59, by items II.3.C., "Existing Local/Regional Airspace Encroachment," and II.3.D., "Future Local/Regional Airspace Encroachment."

In a discussion with Major Marsha Malcomb of your office, she explained that the missing element was part of a data call subsequent to the initial submission of the questionnaire. These subsequent data call elements were not included due to an administrative oversight.

Request you provide any and all results of these subsequent data calls.

If your staff has any questions about this request, contact Lt Col Merrill Beyer (USAF) or Steve Ackerman of the Commission staff.

I look forward to working with you in the weeks ahead.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader



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April 12, 1995

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WENDI LOUISE STEELE

Major General Jay D. Blume, Jr. (ATTN: Lt Col Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

79

Please refer to this number  
when responding 950412-15

Dear General Blume:

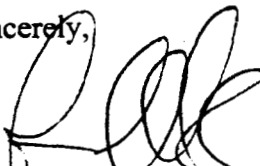
March 7, 1995, the Defense Base Closure and Realignment Commission placed Minot Air Force Base on the list of installations to be considered for realignment. In order to evaluate this proposal and other related scenarios, I am requesting the following COBRA runs:

1. Realign Minot Air Force Base. Inactivate the Missile Group.
2. Close Minot Air Force Base. Inactivate the Missile Group. Relocate the B-52s to Fairchild Air Force Base. Relocate one KC-135 squadron currently located on Fairchild Air Force Base to Malmstrom Air Force Base. (Assume Malmstrom Air Force Base does not realign.) Relocate one KC-135 squadron currently located at Fairchild Air Force Base to MacDill Air Force Base.
3. Close Minot Air Force Base. Inactivate the Missile Group. Relocate the B-52s to Beale Air Force Base.
4. Close Minot Air Force Base. Inactivate the Missile Group. Relocate the B-52s to Ellsworth Air Force Base. Relocate the B-1s on Ellsworth AFB to Mountain Home AFB (2 PAA), McConnell AFB (2 PAA), Robins AFB (2 PAA), and Dyess AFB (6 PAA).
5. Close Minot Air Force Base. Inactivate the Missile Group. Relocate the B-52s to Barksdale AFB.
6. Close Minot Air Force Base. Inactivate the Missile Group. Relocate the B-52s to Grand Forks AFB. Relocate one KC-135 squadron currently located on Grand Forks to MacDill AFB. (Assume Malmstrom AFB does not realign.) Relocate one KC-135 squadron to Malmstrom AFB.



In order to assist the Commission in its review, I would appreciate these COBRA runs no later than May 5, 1995. Thank you for your assistance in this matter.

Sincerely,

A handwritten signature in black ink, appearing to read 'Francis A. Cirillo, Jr.', written in a cursive style.

Francis A. Cirillo, Jr.  
Air Force Team Leader

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER 693-8678

DATE: 04/14/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

Mary:  
Note the DBCRC Control Number.  
Please reference to <sup>these</sup> ~~this~~ numbers on ~~each~~ your  
responses. Thank you.

Steve

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703-696-0504

ALAN J. DIXON, CHAIRMAN

April 14, 1995

COMMISSIONERS:  
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WENDI LOUISE STEELE

Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Please refer to this number  
when responding 950414-2

Dear General Blume:

With regard to the letter I forwarded to you on April 13, 1995 requesting COBRA runs on additional Air Force Reserve Category proposed closures (DBCRC control number 950413-3) request you include a COBRA run for the proposed closure of the Air Force Reserve at Chicago O'Hare International Airport. Also, please include in your response MILCON cost avoidance data for each COBRA requested.

Thank you for your continued support.

Sincerely,

Francis A. Cirillo, Jr. PE  
Air Force Team Leader

# Document Separator

TO COL FOX FROM FRANK CIRILLO  
 COPY OF OUR SLIDE FROM 13th

**Comparison of Closure COBRA data from each Military Department (costs in \$M)**

	Air Force Kelly AFB	Navy Long Beach	Army Red River	Army Letterkenny
ROI year	9	0	0	0
NPV	283	1,949	1,497	952
costs and savings:				
one time costs	582	75	60	50
one time savings	7	0	0	0
Steady state savings	76	131	123	78
positions:				
population	19,104	3,891	2,971	3,017
eliminated	1,245	1,697	1,861	1,287
realigned	16,415	472	1,040	803
% eliminated	7%	44%	63%	43%
% realigned	86%	12%	35%	27%

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## DRAFT UPT-JCSG HEARING HEADS-UP ISSUES

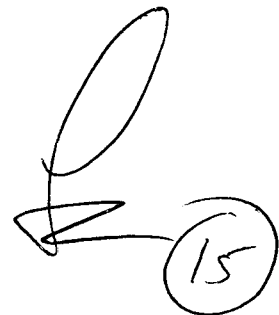
- A series of questions on the development, weighting and application of the 10 UPT Functional Areas
  - A related exchange as to how the Air Force used these functional scores in their recommendation selection process
  - A related exchange on Airspace assessment
- A series of questions on the relationship of the different service training philosophies, the draft USAF/NAVY UPT plan and the JCSG assessment
- A series of questions on the use of the linear programming optimization model
  - Discussion of potential Commission excursions in this area
- A series of questions on Interservice and specific service capacity issues
- A series of questions related to rotary wing training
- A discussion on the relationship of JPATS to the BRAC process
- Service Recommendation specific questions

Col Mayfield / Lt Col TRIPP  
Mayfield / May

These are some heads up  
points for the UPT

Hearing Q & A is for the 17th

FRANK

  
15



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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/17/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 5

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
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April 15, 1995

ALAN J. DIXON, CHAIRMAN

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Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Please refer to this number  
when responding. 950417-16

Dear General Blume:

In order to assist the Commission in its independent review of the Air Force process, we are requesting copies of the Base Closure Executive Group tiering ballot tally sheets for each of the installation categories. Our interest is not centered on individual ballots, but rather the spread of total scores that resulted in the final tierings. We would appreciate this information no later than April 25, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

April 17, 1995

Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Please refer to this number  
when responding 950417-17

Dear General Blume:

According to the enclosed letter, the Governor of The Commonwealth of Massachusetts has signed into law bonding authority for \$100 million in capital improvements to accommodate an enhancement or expansion of Hanscom AFB as a result of the 1995 BRAC process. Please provide the Air Force's position on how these funds will be used at Hanscom AFB related to the 1995 BRAC process and the recommended realignment of Rome Laboratory.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

Enclosure



THE COMMONWEALTH OF MASSACHUSETTS

EXECUTIVE DEPARTMENT

STATE HOUSE • BOSTON 02133

(617) 727-3600

WILLIAM F. WELD  
GOVERNOR

ARGEO PAUL CELLUCCI  
LIEUTENANT-GOVERNOR

April 6, 1995

The Honorable Alan J. Dixon  
Chairman  
Defense Base Closure and Realignment Commission  
1700 North Moore Street, Suite 1425  
Arlington, Virginia 22209

Dear Chairman Dixon:

As you know, on March 1, Secretary Perry recommended that Hanscom Air Force Base be expanded. In addition, documents released as part of the base closure process indicate that the Defense Department considered a number of cross-service options to expand Hanscom; regrettably, however, most of these scenarios were rejected due to prohibitive military construction costs.

The citizens of the Commonwealth of Massachusetts are committed to the preservation and enhancement of Hanscom; thus, on February 9, I signed into law state bonding authority for \$100 million in capital improvements to accommodate an enhancement or expansion of Hanscom as a result of the 1995 BRAC process. This offer presents a win-win situation for the federal government and Massachusetts. For the Defense Department, state offsets of military construction costs will increase the cost savings associated with base closures. Moreover, strengthening Hanscom will contribute significantly to development in the high-technology sectors that are driving the Commonwealth's economic growth.

Attached are cost estimates for space and infrastructure improvements at Hanscom that could be funded by the state, enabling the BRAC to expand Hanscom markedly at a very low cost. Under Massachusetts law, I have the authority to fund these improvements, and I am prepared to do so without delay.

Thank you for your consideration. If you have any questions, please do not hesitate to contact me, or have a staff member contact Bill Smith at (617) 727-3206.

Sincerely,

A handwritten signature in cursive script that reads "Bill Weld".

William F. Weld

Attachments



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

April 17, 1995

Major General Jay Blume (ATTN: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

ALAN J. DIXON, CHAIRMAN

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Please refer to this number  
when responding 950417-18

Dear General Blume:

In order to assist the Commission in its review of Air Force BRAC 95 actions, I would appreciate a briefing on Rome Laboratory's classified work for Jim Owsley, Cross Service Team Leader and Dick Helmer, Senior Analyst, during the week of April 23, 1995. The briefing should include: (1) a description of each project, its cost, schedule, and performance to date, and (2) How the lab's closure/realignment would affect the project's performance and completion.

If you have any questions regarding this request, please contact Dick Helmer, (703-696-0504, ext. 177). Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/19/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

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ARLINGTON, VA 22209  
703-696-0504

95049-22

April 19, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, DC 20330-1670

ALAN J. DIXON, CHAIRMAN

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Dear General Blume:

During our recent base visit to Brooks Air Force Base, we learned that HSC is involved with a fair amount of work that is classified. To be able to fully evaluate the military value of Brooks Air Force Base, we would like to receive a briefing on the scope and nature of this classified work. We understand from COL Binion at Brooks that a briefing is available and a location in the Pentagon can be arranged for the meeting. We anticipate that Les Farrington and Craig Hall of the DBCRC staff will attend the briefing when it can be set up.

Thank you for your assistance in this matter. If you have any questions, please call Les Farrington of our staff.

Sincerely,

FOR

Francis A. Cirillo Jr., PE  
Air Force Team Leader

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/22/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

April 21, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

We request you provide two COBRA runs on Hanscom AFB that were conducted for the Joint Cross Service Group. The two COBRA runs are HNSMCLS.CBR and SDC09.CBR. These runs are needed to complete our analysis on the DoD recommendation for the closure of Rome Lab. Please provide these runs in both hard copy and electronic format.

To assist the Commission in its work, we request this information to be provided by May 1, 1995. Thank you for your assistance in this matter.

Sincerely,

FOR

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

# Document Separator

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/26/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

*Mary:*  
*If you are able, would appreciate returning  
the attached Kirtland ~~books~~ briefing/presentation  
materials. TKU Steve*  
*z*

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

April 25, 1995

COMMISSIONERS:

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RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

Major General Jay Blume (ATTN: Lt. Col. Tripp)

Special Assistant to the Chief of Staff

for Base Realignment and Transition

Headquarters USAF

1670 Air Force Pentagon

Washington, D.C. 20330-1670

Please refer to the number  
when responding 950426-12

Dear General Blume:

On April 20, 1995, the Kirtland Air Force Base community briefed the Commission on its concerns regarding the DoD recommendation to realign Kirtland Air Force Base. Attachment one is a copy of the briefing. Also, the community has provided the Commission a book describing in greater detail its concerns. The book is at attachment two.

In order to assist the Commission in its review of this recommendation, we are requesting written comments on the two attached documents. We are especially interested in the Air Force's position on the community inputs concerning the costs to realign Kirtland Air Force Base and the recurring savings or costs associated with Kirtland after the proposed realignment. Both the Commission and the Community have noted that the Air Force has not considered potential increases in CHAMPUS costs. We request the Air Force estimate potential annual increase in CHAMPUS costs associated with the proposed Kirtland realignment. We would appreciate this information no later than May 15, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr.

Air Force Team Leader



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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
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PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/27/95

FROM: Steve Aelerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

April 26, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

108  
Please refer to this number  
when responding 950427-2

Dear General Blume:

We would like to change the assumptions of a previous request for additional COBRA runs. In a 6 April letter requesting three COBRA runs on F.E. Warren AFB we incorrectly assumed we could accelerate the deactivation of Peacekeeper and thus get a full closure of F.E. Warren AFB. We have since been informed that this action is not allowable. Therefore, we would like to cancel our request for the Level Playing Field COBRA run and complete closure COBRA for F.E. Warren AFB. However, we would still like a realignment COBRA run on F.E. Warren AFB with the following assumptions.

- a. Realignment of F.E. Warren AFB deactivating the Minuteman III wing but leaving the number of Peacekeeper missiles scheduled to remain in 2001.
- b. Use the same assumptions as were used in the DoD recommendation to focus Grand Forks AFB (i.e., partial BOS and personnel savings taken for missile wing deactivation.) Take savings for both Minuteman III and Peacekeeper.
- c. Move the 20th AF Headquarters to Malmstrom AFB. **This is a change to our previous request directing the 20th to Falcon AS.**

We understand the force structure savings for deactivation of a missile wing has already been taken in the Air Force POM but we need a COBRA conducted with the same assumptions as the previously requested Malmstrom AFB closure COBRA to conduct an apples-to-apples comparison. Please provide your response in both hard copy and electronic format.

In order to assist the Commission in its work, we request this information to be provided no later than May 2, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Col. Wayne Mayfield

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/27/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

*Per your conversation w/ Frank Cirillo.*

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DEPARTMENT OF THE AIR FORCE  
PACIFIC AIR FORCES



26 APR 1995

MEMORANDUM FOR HQ USAF/RT

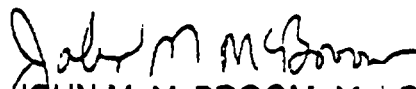
FROM: HQ PACAF/XP  
25 E St Ste F216  
Hickam AFB HI 96853-5417

SUBJECT: BRAC 95 Insert Request--Andersen South MFH, Guam

1. After reviewing DoD's BRAC 95 proposal, we have determined that proposed Navy drawdown actions for Guam, in particular the Naval Activities Guam realignment of the helicopter support squadron (HC-5) based at Andersen AFB, will directly impact family housing requirements at Andersen AFB, Guam.
2. With the proposed relocation of HC-5 from Andersen AFB to Kaneohe Marine Corps Base Hawaii, the 360 housing units on Andersen South annex (AJJW) can be excessed. We therefore request that the Andersen South Military Family Housing area be inserted into DoD's proposed BRAC 95 submission. The housing area is approximately 500 acres within the total 2,400 acre annex.
3. CINCPACFLT informs us that the worst case scenario for the HC-5 relocation is FY99. To account for the loss of 4-bedroom units on Andersen South if closed, we estimate that twenty-seven 3-bedroom units will need to be converted to 4-bedroom units on Andersen main base at a cost of \$540K.
4. In addition to the \$540K construction requirement, the Air Force will be responsible for conducting EBS, EIAP, and potential environmental remediation activities. Costs for these requirements are to be determined. Furthermore, housing units will have to be maintained and protected until disposal unless interim use lease arrangements are made. The estimated cost to minimally maintain the units and grounds is approximately \$500K per year.
5. The remainder of Andersen South, with the exception of six transient dormitories, water wells, and pump stations, have also been identified as excess to Air Force need. The only relocation requirement resulting from this action would be replacement storage facilities. Public Law (P.L.) 103-339 currently addresses the transfer of 395 acres of this excess land to the Government of Guam. We are prepared to dispose of an additional 1450 acres through similar legislation or standard federal property disposal procedures. However, considering the extremely difficult political climate on Guam with respect to land

issues, we feel inclusion in BRAC 95 legislation will result in more timely execution of disposal and save the Air Force O&M dollars. For example, the 395 acres referred to above were identified as excess in 1977 and are only now being readied for transfer due to political complications. We expect the BRAC process, with its inherent political and public interface, to experience less opposition than normal disposal actions.

6. Please advise as to the feasibility of including the MFH area and other Andersen South excess property, except land covered by P.L. 103-339, into the BRAC 95 proposal. If you need additional information to support this request, please contact Lt Col F.A. Shirley, HQ PACAF/XPPB, at DSN 449-5198 or Major Bryan Bodner, HQ PACAF/CEPR, at DSN 449-8075.



JOHN M. McBROOM, Maj Gen, USAF  
Director of Plans

cc:  
HQ USAF/CE/XO  
HQ PACAF/CE/JA/FM  
USCINCPAC/J44  
AFREA/MI  
36 ABW/CC

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt Col Mary TRAPP

FAX NUMBER: 693-9207 TELEPHONE NUMBER \_\_\_\_\_

DATE: 4/30/95

FROM: Frank Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

*You should already have run  
this COBRA - we just need a  
copy*

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
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703-696-0504

April 29, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, DC 20330-1670

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Dear General Blume:

Minutes of the December 15, 1994 AF/BCEG meeting stated that the BCEG directed the BCWG to work cost estimates for the focused COBRA analysis of Los Angeles Air Force Base. Request that you provide DBCRC a copy of this COBRA as soon as possible. Thank you for your assistance.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

Please let me know  
ASAP if this COBRA is  
not already available as we  
might need it for the 10/95

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DAY: \_\_\_\_\_ DATE: 05/01/95 TIME: \_\_\_\_\_

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

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April 29, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, DC 20330-1670

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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Dear General Blume:

950501-18

Minutes of the December 15, 1994 AF/BCEG meeting stated that the BCEG directed the BCWG to work cost estimates for the focused COBRA analysis of Los Angeles Air Force Base. Request that you provide DBCRC a copy of this COBRA as soon as possible. Thank you for your assistance.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

Please let me know  
ASAP if this COBRA is  
not already available as we  
might need it for the 10th

# Document Separator



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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 04/20/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 7

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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20 April 1995

ALAN J. DIXON, CHAIRMAN

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Mr. Paul Roberson  
Senior Vice President, Military Affairs  
The Greater San Antonio Chamber of Commerce  
602 E. Commerce  
P. O. Box 1628  
San Antonio, Texas 78296-1628

~~Please Refer to the Message~~  
950420-2

Dear Mr. Roberson:

We recently received from Air Force a response to the COBRA analysis provided to us by the Brooks AFB community. The Air Force stated they have serious concerns with several of the assumptions. In addition, the Air Force stated they could not provide any analysis of the concept of operations supporting the community's proposal since such a concept had not been provided.

To be able to fully evaluate the merits of your proposal as well as Air Force views, we would like you to provide to the Commission as soon as possible the concept of operations that supports your cantonment proposal for Brooks Air Force Base. Please be as specific as possible on the assumptions you used in developing the proposal and associated COBRAs.

We are enclosing for your information our request to the Air Force and a copy of their reply. Thank you for your assistance in this matter. If you have any questions, please contact Les Farrington of our staff.

Sincerely,

For

Francis A. Cirillo Jr., PE  
Air Force Team Leader

Enclosures: As stated





DEPARTMENT OF THE AIR FORCE  
HEADQUARTERS UNITED STATES AIR FORCE



MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr. Francis A. Cirillo, Jr.)

FROM: HQ USAF/RT

13 APR 1995

SUBJECT: Request for Information (AF/RT Tasker 355)

Thank you for your letter of April 3, 1995, providing us with an opportunity to comment on the assumptions made by the Brooks AFB community advocates in their COBRA run supporting their alternative to the DoD recommendation. We have serious concerns with several of the assumptions. In addition, since we do not know their concept of operations, we cannot provide any analysis as to the validity of that concept.

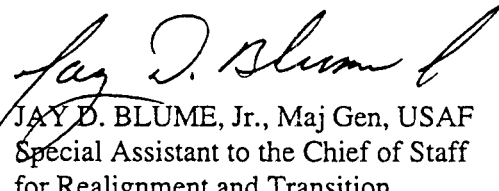
As you note, the community assumes the elimination of 391 positions, identical to those eliminated from a complete base closure. The COBRA reviewed leads to assuming their alternative is based on transferring BOS support to Kelly rather than Lackland. In any case, substantial transfers of personnel would be required. While some reductions are potentially available, the retention of 75 percent of the personnel and most of the activities would require most of the BOS positions to be transferred to Kelly. Thus, the manpower savings appear to be significantly overstated.

The proposal from the Commission to reconsider the retention of housing at Brooks AFB for use of other San Antonio personnel has merit, and the Air Force is considering the issue of retention of housing in conjunction with the site survey for the Brooks closure. We will provide a position on the Commission proposal after the process is complete in mid-May. If the percentage of personnel at Brooks AFB are retained, as assumed by the community, this housing would be absolutely essential, and could not be closed. If the housing were closed without loss of personnel, the housing shortage in the San Antonio area would be increased.

We note that there are MILCON estimates of \$5 Million at Brooks AFB and \$1 Million at Kelly AFB. Since we do not know the basis for these estimates we cannot comment on their accuracy, but would note that some MILCON would be required. This is particularly true if a cantonment is developed for Brooks AFB, and current perimeters are altered.

As a final point, please note that, apart from the cost issues, the failure to reduce laboratory capacity by altering the closure of Brooks AFB, and consolidating functions at Wright-Patterson AFB, would leave additional excess capacity within the Air Force. Furthermore, Brooks AFB was rated the lowest of the Lab and Product Center installations. As a result, the Air Force would not favor this alternative.

I trust this responds to your request. Maj Mike Wallace, 695-6766, is my point of contact.

  
JAY D. BLUME, Jr., Maj Gen, USAF  
Special Assistant to the Chief of Staff  
for Realignment and Transition



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

Rec 6 ppuf

April 3, 1995

ALAN J. DIXON, CHAIRMAN

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Please refer to this number  
when responding 950404-2

Dear General Blume:

Request you provide a review of the attached COBRA run submitted by the Brooks AFB community through the Defense Base Closure and Realignment Commission. This COBRA run shows better Return on Investment (ROI) numbers with one-tenth the One-Time Cost compared to the DoD submission on Brooks AFB. We have reviewed the community's Brooks AFB COBRA run and have found two areas that we would like you to specifically evaluate.

The first area is with regards to Family Housing. The Brooks AFB community shuts down 100% of the family housing even though they create a contonement and leave 75% of the personnel at Brooks AFB. The second area is with regards to positions eliminated. In the community's COBRA run, they eliminate the same number of positions (391) as in the DoD recommendation. We would appreciate your views on these assumptions.

Additionally, in testimony to the Commission regarding Family Housing at Brooks AFB, you provided for the record a response that AETC and AFMC are evaluating the possibility of transferring the responsibility for Brooks AFB housing to Kelly AFB or Lackland AFB. We would like an update to this evaluation so that we may include it in our analysis of the Brooks AFB action.

To assist the Commission in its work, we respectfully request this information be provided to this office no later than April 12, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

Enclosure: Community COBRA Run on Brooks AFB



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

ALAN J. DIXON, CHAIRMAN

April 19, 1995

COMMISSIONERS:  
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S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Please refer to this number  
when responding 950420-3

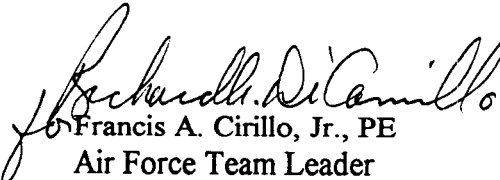
Dear General Blume:

We request you conduct some alternative COBRA runs on Homestead AFB. We would like three different COBRA runs with the following assumptions.

- a. Relocate 301 RQS from Patrick AFB to Homestead AFB.
- b. Close Homestead AFB and deactivate 482 FW.
- c. Close Homestead AFB and relocate 482 FW to MacDill AFB.

To assist the Commission in its work, we request this information to be provided by May 5, 1995. Thank you for your assistance in this matter.

Sincerely,

  
Francis A. Cirillo, Jr., PE  
Air Force Team Leader



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

ALAN J. DIXON, CHAIRMAN

April 19, 1995

COMMISSIONERS:  
AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
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Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Please refer to the number  
when responding 950400- 4

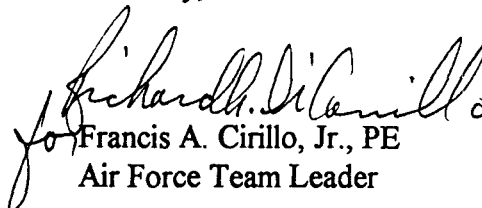
Dear General Blume:

We request you conduct some alternative COBRA runs on the 301st Fighter Wing, NAS Ft Worth (Carswell). We would like two different COBRA runs with the following assumptions.

- a. Deactivate 301 FW, NAS Ft. Worth.
- b. Relocate 301 FW to Bergstrom ARS.

To assist the Commission in its work, we request this information to be provided no later than May 5, 1995. Thank you for your assistance in this matter.

Sincerely,

  
Francis A. Cirillo, Jr., PE  
Air Force Team Leader



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

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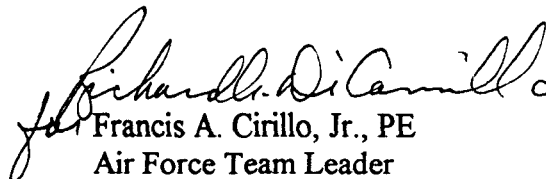
Please refer to this number  
when responding 950420-5

Dear General Blume:

We request you review the COBRA run closing Bergstrom ARS. Our analysis of the certified COBRA run (scenario file BERGSTRO.CBR) has identified two areas of particular concern. First, the overhead (RPMA non-payroll, communications, BOS non-payroll) for Bergstrom is \$9.16 M for 357 people and only \$5.35 M to support 420 people at Carswell. The higher cost (approximately 75% higher) to support fewer people at Bergstrom appears inconsistent. Second, the summary of the scenario states that the force structure change is not taken as BRAC savings, however screen 6 reflects 263 civilian authorizations eliminated as a scenario change. This input generates an annual salary savings of \$12.3 M. This result appears inconsistent with the scenario description. We would appreciate your comments on both findings.

To assist the Commission in its work, we request this information to be provided by May 5, 1995. Thank you for your assistance in this matter.

Sincerely,

  
Francis A. Cirillo, Jr., PE  
Air Force Team Leader

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Ms. Allison G. Crews  
Mississippi Dept. of Econ. & Comm. Development

FAX NUMBER: 601-359-2832 TELEPHONE NUMBER 601-359-6672

DATE: \_\_\_\_\_

FROM: Lt. Col. Merrill Beyer  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 703-696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

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PLEASE CALL 703-696-0504.

**DEFENSE BASE CLOSURE & REALIGNMENT COMMISSION**  
**1700 NORTH MOORE STREET, SUITE 1425**  
**ARLINGTON, VIRGINIA 22209**  
**(703) 696-0504**

**MEMORANDUM OF MEETING**

**DATE:** May 1, 1995

**TIME:** 10:00

**MEETING WITH:** Representatives from Columbus AFB

**SUBJECT:** Columbus AFB, MS

**PARTICIPANTS:**

*Name/Title/Phone Number:*

Fred Hayslett, CAFB 2000, Columbus Light & Water, (601) 328-7192  
Mark Leonard, CAFB 2000 Data Analysis, 4-County EPA  
Allegra Brigham, CAFB 2000 PR Team, 4-County EPA  
Bobby Harper, CAFB 2000, Base Community Council  
Paul Rowcliffe, Former CAFB Ops Group Cmdr, RL Electronic Training Sys  
Barry Rhoads, Consultant  
Allison Crews, Mississippi Economic/Community Devel. Dept. (601) 359-6672  
Nick Aridillo, Office of the Governor, State of Mississippi  
Al Bemis, Staff member, Cong. Sonny Montgomery

*Commission Staff:*

Frank Cirillo, Air Force Team Leader  
Merrill Beyer; AF Team  
Mark Pross, AF Team  
Jim Brubaker; Navy Team  
Ed Flippen, Interagency FAA Analyst  
Jim Schufreider; Manager, House Liaison

**MEETING PURPOSE:**

Community representatives presented the enclosed package outlining the value of Columbus AFB along with additional items for consideration. They stressed that both the UPT Joint Cross-Service Group and the Air Force Base Closure Executive Group rated Columbus as the best Air Force UPT base. The presentation supported the Air Force's military value analysis and clarified some facility infrastructure and community support issues.

Enclosure

MM-COLUM.DOC



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ARLINGTON, VA 22209  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/02/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

May 2, 1995

COMMISSIONERS:

AL CORNELLA

REBECCA COX

GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

Major General Jay D. Blume, Jr.  
Special Assistant for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington D.C. 20330-1670

Please refer to this number  
when responding 950502-20

Dear General Blume:

The Commission has been asked to redirect the 1993 decision to close Plattsburgh AFB, NY. In order to compare activities at McGuire Air Force Base with the information being provided to the Commission we require the air traffic operations count for McGuire Air Force Base for calendar years 1992, 1993, and 1994. The data should include only the airport count, excluding the RAPCON numbers. In addition, please provide the number of aircraft, by type, assigned to the base during the same time periods. Request the Air Force provide this information so the Commission is able to reach an appropriate decision on the redirect issue. Your response by May 8, 1995 would be greatly appreciated.

Thank you for your continued support and cooperation.

Sincerely,

FRANCIS A. CIRILLO, JR.

Air Force Team Leader

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: M Gen Blume (AF/RT)

FAX NUMBER: 693-9707 TELEPHONE NUMBER 693-8678

DATE: May 2, 95

FROM: Frank Cirillo

Air Force Team Leader of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 1

COMMENTS:

We have been directed to review Tyndall as a possible closure. Request a focused COBRA. We'll need it NLT Mon, 8 May in order to be ready for the "add" hearing on the 10<sup>th</sup>. Thanks for your help in meeting this short suspense. → Discussed with G/Tripp

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.

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Arran Cynthia Snyder



**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

A large, stylized handwritten signature in black ink, possibly reading 'Alan J. Dixon'.

**FOR IMMEDIATE RELEASE**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

Washington, DC -- May 3, 1995: The Defense Base Closure and Realignment Commission will hold a public hearing at 9:30 AM on May 10, 1995 in the Hart Senate Office Building, Room 216 to consider adding domestic military bases to the Secretary of Defense's list of installations to be closed or realigned.

A majority vote of commissioners present is required to add a new base to the list for closure or realignment, or to increase the scope of a realignment already recommended by the Secretary of Defense.

The format for the hearing will be as follows: DBCRC staff will appear as witnesses, under oath, to brief commissioners regarding bases that have been analyzed since March 1, 1995 for possible addition to the list.

The Air Force briefing will be first, followed by the Navy, Army, and Defense Logistics Agency.

When the list of additions is complete, the Commission will develop a schedule of base visits and regional hearings aimed at gathering more data on the added installations. Those hearings and visits will be completed by June 9.

On June 12 and 13, the Commission will conduct hearings in Washington, D.C., at which members of Congress will testify regarding proposed closures and realignments.

The full Commission is tentatively scheduled to begin its final voting on June 22, in Washington, D.C.

**Individuals needing special assistance should contact the Commission prior to the hearing date .**

## 30 ##

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Commissioner Joe Robles

---

FAX NUMBER: (710) 498-0385 TELEPHONE NUMBER (710) 498-0045

DATE: 5/15/95

FROM: Mark A. Pross, Air Force Team

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: (703) 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 11

COMMENTS:

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PLEASE CALL 703-696-0504.



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

May 12, 1995

Dear Commissioner Robles:

attached is the draft base visit report on Kirtland Air Force Base for your review and comments. I'm getting caught up on a lot of base visit reports now that I'm back in the office and the add's hearings are over.

The report is detailed and comprehensive (with a long cast of characters), but it should document a complete list of issues and follow-up tasks. Frank Cantwell and I already have completed many of these tasks.

Please give me a call on (703) 696-0504 x.166 if you have any questions or send any comments to me via FAX on (703) 696-0550. Thanks for your help.

Sincerely,

Mark Cross

Senior Analyst/Air Force Team

**DRAFT**

**BASE VISIT REPORT**

**KIRTLAND AIR FORCE BASE**

**APRIL 18, 1995**

**LEAD COMMISSIONER:**

Commissioner Joe Robles

**ACCOMPANYING COMMISSIONER:**

Commissioner Benjamin Montoya

**COMMISSION STAFF:**

Madelyn Creedon  
Frank A. Cirillo, Jr.  
Mark A. Pross  
Deirdre Nurre

**LIST OF ATTENDEES:**

**Kirtland AFB and Department of Energy Officials and Tenant Representatives**

Major General George B. Harrison, USAF, Commander, Air Force Operational Test and Evaluation Center

Major General Kenneth L. Hagemann, USAF, Director, Defense Nuclear Agency, Washington, D.C.

Brigadier General Charles (Carlos) H. Perez, USAF, Commander, 377th Air Base Wing

Dr. Vic Reis, Assistant Secretary of Energy for Defense Programs, Washington, D.C.

Mr. Bruce G. Twining, Manager, Albuquerque Operations Office, Department of Energy

Dr. Albert (Al) Narath, President, Sandia National Laboratories

Dr. R. Earl Good, Executive Director, Phillips Laboratory

Mr. James W. (Jim) Culpepper, Deputy Manager, Albuquerque Operations Office, Department of Energy

Colonel Darrell W. Singleton, USAF, Field Command, Defense Nuclear Agency

Colonel Bernard B. Burklund, Jr., USAF, Commander, Air Force Safety Agency

Colonel John R. Curry, USAF, Chief, San Antonio Air Logistics Center/Nuclear Weapons Integration

Colonel John D. Carlile, USAF, Action Officer, Joint Theater Missile Defense

Captain Lincoln H. (Linc) Lippincott, USN, Deputy Commander, Field Command, Defense Nuclear Agency

Colonel George H. (Jay) Sweetnam, Jr., USAF, Vice Commander, Air Force Inspection Agency

Colonel Robert J. (Bob) Pyeatt, USAF, Vice Commander, 58th Special Operations Wing

Colonel Henry (Hank) Parker, New Mexico Air National Guard

**DRAFT**

## DRAFT

Colonel Jerry Riordan, USAF, Air Force Security Police Agency  
Colonel Craig Martin, USAF, Space and Missile Systems Center/Test and Evaluation  
Colonel Tom Imler, USAF, Space and Missile Systems Center/Test and Evaluation  
Mr. Jerry Brownlow, Department of Energy (Property Administration)  
Mr. Jeff Everett, Manager, Site Planning, Sandia National Laboratories  
Colonel Steve Emory, USAF, Commander, 377th Support Group  
Colonel Gil Engel, Jr., USAF, Commander, 377th Logistics Group  
Colonel Michael A. Cuddihee, USAF, Base Civil Engineer and Commander, 377th Civil Engineer Squadron  
Colonel Charles Combs, USAF, Commander, 377th Medical Group  
Colonel Bob Muldrow, USAF, Vice Commander, Air Force Operational Test and Evaluation Center  
Colonel Marvin Schott, USAF, Air Force Operational Test and Evaluation Center/Requirements  
Mr. Jim Wilson, Air Force Operational Test and Evaluation Center/Resource Management  
Dr. Tom Bretz, Phillips Laboratory Consultant  
Ms. Barbara Male, Director, Operational Services, Defense Evaluation Support Activity  
Lieutenant Colonel Dennis Cavit, USAF, Commander, 377th Security Police Squadron  
Lieutenant Colonel Tom Risenhoover, USAF, Commander, 898th Munitions Squadron  
Lieutenant Colonel Bob Sirois, USAF, Vice Commander, Detachment 4, Command and Control Evaluation Group  
Lieutenant Colonel Robert L. Landry, Executive Officer, 377th Air Base Wing  
Lieutenant Colonel Scott Streifert, USAF, 377th Defense Base Closure and Realignment Office  
Commander Pete Webb, USN, Field Command, Defense Nuclear Agency  
Major Jim Albert, USAF, Phillips Laboratory/Plans  
Major Ron Mattson, USAF, 58 Special Operations Wing/Plans  
Mr. Jim Baca, Director, Technical Services, Defense Evaluation Support Activity  
Mr. Mark Garrett, Sandia National Laboratories  
Mr. Floyd Thompson, U.S. Forest Service  
Mr. Brent Wilson, 377th Civil Engineer Squadron/CEC  
Mr. Fooj Fejer, 377th Civil Engineer Squadron/CEC  
Mr. George Pearce, 377th Air Base Wing, Public Affairs  
Lieutenant Brenda Campbell, USAF, 377th Air Base Wing, Public Affairs

### **Congressional and State Delegations**

Steve Schiff, U.S. Congressman  
Marty Chavez, Mayor of Albuquerque  
Ms. Christine Carpenter, Office of Senator Pete Domenici  
Ms. Joanne Ouillette, Office of Senator Jeff Bingaman  
Mr. Troy Benavidez, Office of Congressman Steve Schiff  
Ms. Jill Cox, Office of Congressman Steve Schiff  
Mr. John Vuksich, Science Advisor to the Governor, Office of the Governor, State of New Mexico

### **Albuquerque Task Force**

Lieutenant General Leo Marquez, USAF (Ret.), Albuquerque Task Force

DRAFT

## **DRAFT**

Colonel Charlie Thomas, USAF (Ret.), Albuquerque Task Force  
Brigadier General Hanson Scott, USAF (Ret.), Albuquerque Task Force  
Mr. Sherman McCorkle, Albuquerque Task Force  
Colonel Bob Francis, USAF (Ret.), Albuquerque Task Force

### **BASE'S PRESENT MISSION:**

Kirtland AFB is an Air Force Materiel Command base included in the Product Centers and Laboratories subcategory of the Industrial/Technical Support category. Major units include the 377th Air Base Wing; Phillips Laboratory; 58th Special Operations Wing of the Air Education and Training Command (5 HH-60G, 4 UH-1N, 4 TH-53A, 4 MH-53J, 5 HC-130N/P, and 4 MC-130H); Air Force Operational Test and Evaluation Center; Air Force Inspection Agency; Air Force Safety Agency; Air Force Security Police Agency; Field Command, Defense Nuclear Agency; Space and Missile Systems Center/Test and Evaluation Directorate; Defense Evaluation Support Activity; 150th Fighter Group (18 F-16C/D and 1 C-26B) of the New Mexico Air National Guard; 604th Civil Engineering Squadron; and Naval Weapons Evaluation Facility. Non-DoD organizations located at Kirtland AFB include Sandia National Laboratories and the Department of Energy's Albuquerque Operations Office.

### **DOD RECOMMENDATION:**

- Realign Kirtland AFB.
- Relocate the 58th Special Operations Wing to Holloman AFB, New Mexico.
- Relocate the Air Force Operational Test and Evaluation Center to Eglin AFB, Florida.
- Relocate the Air Force Office of Security Police to Lackland AFB, Texas.
- Relocate the Air Force Inspection Agency to Kelly AFB, Texas.
- Relocate the Air Force Safety Agency to Kelly AFB, Texas.
- Relocate the Field Command, Defense Nuclear Agency to Kelly AFB, Texas.
- Relocate the High Explosive Testing of the Defense Nuclear Agency to Nellis AFB, Nevada.
- The Defense Nuclear Agency's Radiation Simulator operations will remain in-place.
- Inactivate the 377th Air Base Wing.
- Close all other activities and facilities at Kirtland AFB, including family housing.
- Terminate Air Force medical activities located in the Veterans Administration Hospital.
- Phillips Laboratory will remain in a cantonment area.
- The 898th Munitions Squadron will remain in-place.
- Air Force Reserve and New Mexico Air National Guard activities will remain in existing facilities.
- Sandia National Laboratories will be remain in-place.

### **DOD JUSTIFICATION:**

- Kirtland AFB rated low relative to other bases in the Laboratory and Product Center subcategory.

**DRAFT**

## DRAFT

- Because the Laboratory Joint Cross-Service Group gave the Phillips Laboratory operation a high functional value, the Air Force recommended it remain in a cantonment area.
- The realignment will close most of the base, but retain Phillips Laboratory, which has a high functional value, and the 898th Munitions Squadron, which is not practical to relocate. Both activities are capable of operating with minimal military support.
- Sandia National Laboratories will be cantoned in its present location.
- This approach reduces infrastructure and produces significant annual savings, while maintaining essential activities.
- High Net Present Value of \$467 million in savings.

### **MAIN FACILITIES REVIEWED:**

- 58th Special Operations Wing and Flight Simulators
- **UH-1 helicopter tour of Kirtland AFB**
  - Sandia National Laboratories 6000 Igloo Area (storage of weapons components, pyrotechnics, and delivery systems)
  - Phillips Laboratory Chemical Oxygen Iodine Laser (COIL) Facility
  - Phillips Laboratory Airborne Laser (ABL) Facility
  - U.S. Army "Big Crow" Electronic Warfare Testing and Training Trestle
  - Rocket Sled Track
  - Sandia National Laboratories Tech Area V-Northwest (Nuclear Reactor Complex)
  - 58th Special Operations Wing Auxiliary Fields
  - Area III-Drop Tower and Water Impact Facility
  - Defense Nuclear Agency Shock Tube
  - Sandia National Laboratories Solar Power Tower
  - Defense Nuclear Agency 6-ft. Shock Tube
  - Defense Nuclear Agency 2-ft. Shock Tube and Phillips Laboratory Countermeasures Hands-On Program (CHOP) Facility
  - Inhalation Toxicology Research Institute (ITRI) of the Lovelace Biomedical and Environmental Research Institute
  - Defense Nuclear Agency 20-ft. Shock Tube
  - U.S. Geological Survey
  - Phillips Laboratory Starfire Optical Range
  - Phillips Laboratory High Energy Research and Technology Facility (HERTF)
  - Aerial Cable Facility/Coyote Canyon
  - Burn Site/Coyote Canyon
  - Department of Energy "No Sweat Boulevard" (Central Training Academy for Transportation Safeguards Ambush Training Area/Antiterrorist Training Center)
  - Department of Energy Live Fire Range
  - Department of Energy Pistol Range
  - Small Force Engagement Range
  - Defense Nuclear Agency Thermal Radiation Site
  - Sandia National Laboratories Reactor Test Site
  - Sandia National Laboratories Manzano Weapons Storage Area Bunkers

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## DRAFT

- Sandia National Laboratories Robotics Range
- Manzano Base
- Kirtland Underground Munitions Storage Complex (KUMSC)
- **Driving Tour II of Kirtland AFB** (concurrent with helicopter tour)
  - 377th Air Base Wing
  - Sandia National Laboratories
  - Field Command, Defense Nuclear Agency
  - Air Force Operational Test and Evaluation Center
  - Albuquerque Operations Office, Department of Energy
  - 150th Fighter Group, New Mexico Air National Guard
  - 58th Special Operations Wing
  - Phillips Laboratory
- Kirtland Underground Munitions Storage Complex (KUMSC)
- **Driving Tour I of Kirtland AFB** (post-helicopter tour)
  - Sandia National Laboratories Test Area IV
  - 150th Fighter Group, New Mexico Air National Guard
  - 58th Special Operations Wing
  - Phillips Laboratory
  - Albuquerque Operations Office, Department of Energy
  - Air Force Operational Test and Evaluation Center
  - Field Command, Defense Nuclear Agency
  - Sandia National Laboratories
  - Air Force Inspection Agency
  - Air Force Security Agency
- **Post-base visit tour**
  - Defense Evaluation Support Activity
  - Veterans Administration Hospital/Air Force Clinic
  - Electronic Warfare Testing and Training Trestle/U.S. Army “Big Crow” Program Office
  - Inhalation Toxicology Research Institute of the Lovelace Biomedical and Environmental Research Institute
  - Phillips Laboratory Starfire Optical Range

### **KEY ISSUES IDENTIFIED:**

- **Overall**
  - Accurate and reliable Air Force and Department of Energy cost information.
  - Mission degradation due to a realignment.
  - Air Force policy regarding the provision of base operations support for units, organizations, and agencies remaining at Kirtland AFB after the proposed realignment.
  - Loss of security for nuclear research facilities and munitions storage areas provided by military personnel and the buffer zone inherent by their location on a military base.
- **Phillips Laboratory**
  - Control versus ownership of land.

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- Who will be in control and responsible for providing base operations support post-BRAC: the Executive Director of Phillips Laboratory or Commander, Space and Missile Systems Center/Test and Evaluation Directorate?
- Whether Phillips Laboratory benefits from the recommended realignment.
- The number of military personnel required to provide base operations support after the recommended realignment.
- Unclear operational concept of Phillips Laboratory activities and support after the recommended realignment.
- Concern about staffing fully the Space and Missile Systems Center/Test and Evaluation Directorate (some personnel scheduled to move to Kirtland AFB are still waiting at Onizuka AS, California; San Bernardino AS, California; Vandenberg AFB, California; and Los Angeles AFB, California, pending BRAC 95 action).
- Starfire Optical Range officials are concerned about supporting enlisted personnel if the base operations support (housing, commissary, clinic, and base exchange, etc.) is reduced or eliminated.
- **Sandia National Laboratories**
  - The Air Force did not calculate operating costs to the Department of Energy/Sandia National Laboratories for a Kirtland AFB realignment. One-time costs total \$65 million, annual recurring costs total about \$30 million, and net present value totals \$440 million.
  - Sandia National Laboratories officials are concerned about mission requirements, activities, and operations that may be adversely affected by a Kirtland AFB realignment.
  - Co-mingled (entangled) land use and infrastructure.
  - Public expectations regarding land use (i.e., if the Air Force pulls out of Kirtland AFB, then the public may question the security at Sandia National Laboratories, since the Laboratories have a nuclear mission and research and development stockpile of nuclear materials.)
  - Potential Sandia National Laboratories liabilities.
  - Loss of nuclear operations synergy.
- **Air Force Operational Test and Evaluation Center (AFOTEC)**
  - Although AFOTEC could be relocated almost anywhere, it must maintain its independence (i.e., AFOTEC not be collocated with an Air Force production and acquisition base).
  - AFOTEC must continue its mission with minimum disruption.
  - AFOTEC requires adequate commercial air transportation.
  - The receiver base (Eglin AFB, Florida) does not have existing facilities in which to house AFOTEC.
- **Field Command, Defense Nuclear Agency (FCDNA)**
  - FCDNA officials want to consolidate the agency and its activities, not disperse them.
  - The Field Command can perform its mission from Kelly AFB, Texas, but the synergy with Sandia National Laboratories would be lost.
  - The Interservice Nuclear Weapons School (INWS) would not be able to relocate to Kelly AFB, Texas, because of its requirement to use nuclear material.
  - The minimum FCDNA military personnel requirement (123) exceeds the Air Force ceiling for all of Kirtland AFB.

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## DRAFT

- Division of FCDNA is unavoidable if FCDNA is relocated, since the existing simulators are not relocatable.
- FCDNA is considering placing the Technical On-Site Inspection (TOSI) facility (27 acres) in a cantonment area rather than relocating it.
- FCDNA remaining at Kirtland AFB could be reconsidered--if the military manpower ceiling, currently under revision, is raised to include FCDNA's military personnel requirement. It makes no sense to disperse FCDNA if there is a new military personnel ceiling of 500 to 700.
- **Kirtland Underground Munitions Storage Center (KUMSC)**
  - The Air Force is considering civilianizing completely the activities or leaving a small military contingent to direct the activities.
  - Either selection may result in an increase in expected operating costs and increased safety concerns. The public perception would be that the Air Force "walked away" from its security responsibility at KUMSC.
  - OSHA requirements are not completely defined.
- **Space and Missile Systems Center/Test and Evaluation Directorate (SMC/TE)**
  - BRAC 95 language does not address where SMC/TE should be located. The Air Force is proposing revised language to the Commission concerning Kirtland AFB and Onizuka AS, California.
- **150th Fighter Group, New Mexico Air National Guard (ANG)**
  - The unit does not operate in a cantoned area like most ANG units collocated at commercial airports. The Commander, 150th ANG, can make the realignment happen, but prefers not to.
- **Air Force Inspection Agency (AFIA)**
  - Existing facilities at Kelly AFB, Texas, are located in a WWII-era industrial warehouse that must be renovated.
- **Air Force Safety Agency (AFSA)**
  - The Commander is not sure AFSA is moving to Kelly AFB, Texas, since the cost to realign is increasing. The Air Force may submit a revised recommendation.
- **Air Force Security Police Agency (AFSPA)**
  - The pre-planned site at Lackland AFB, Texas, for AFSPA may be unavailable and the Air Force may have to build new facilities.
- **58th Special Operations Wing**
  - A new location at Holloman AFB, New Mexico, is undetermined and new facilities may have to be built. Preliminary military construction costs total about \$245 million. An additional \$41 million in operational and maintenance funds would be required to move the training simulators.
  - Major operational impacts include (1) a lack of ramp space, (2) a hangar for only one C-130 (the calculation for the realignment only counts primary aircraft inventory and the 58th Special Operations Wing now has 8 to 9 C-130s), (3) a lack of adequate helicopter landing sites for training (the Mexican spotted owl and falcon also diminish the usefulness of an 8,000 acre training site), (4) training simulators that may be "down" approximately 12 to 18 months during the move and (5) lack of base housing at Holloman AFB.

DRAFT

## DRAFT

- The 58th Special Operations Wing has a requirement for 648 housing units at Holloman AFB. However, the COBRA run only indicates funding for 100 housing units. An additional \$75.6 million would be required for the remaining 548 housing units.
- Realigning the 58th Special Operations Wing is probably the pivotal decision at Kirtland AFB. If the unit is relocated, then other tenants at Kirtland AFB will probably relocate. If the unit stays at Kirtland AFB, then other tenants will more than likely stay.
- **Inhalation Toxicology Research Institute (ITRI)**
  - Cost increases are anticipated for support services currently provided through the Air Force.
  - Area security is a major concern, since some research involves live laboratory animals. ITRI's location within the Kirtland AFB perimeter provides a buffer between its activities and vandalism, break-ins, and arson that have occurred in unprotected sites as a result of accessibility to extremist groups.
  - The availability of the Air Force Explosive Ordnance Disposal Flight for handling residue and unstable chemical waste would be jeopardized.
- **Kirtland AFB Community**
  - One-time costs to realign Kirtland AFB are understated by \$248.7 million and total realignment costs are \$525.7 million. Annual savings are overstated by at least \$74.7 million. A return on investment will never be achieved.
  - Nuclear surety will be severely compromised.
  - Operational effectiveness will be impaired.
  - Commercial reuse is virtually nonexistent. Only three percent of Kirtland AFB would be available for reuse purposes.
  - Kirtland AFB is a model BRAC federal installation that was slated originally to be a receiver base. However, Kirtland AFB was recommended for realignment based on Albuquerque being a non-attainment area by the Environmental Protection Agency standard for carbon monoxide. Albuquerque has met the air quality standard for carbon monoxide for the past three years. Redesignation to attainment status is expected in July 1995.

### REQUESTS FOR STAFF AS A RESULT OF VISIT:

- Obtain Air Force site surveys associated with the recommended Kirtland AFB realignment.
- Calculate costs associated with the recommended Kirtland AFB realignment.
- Determine how the Air Force plans to obtain base operations support for personnel remaining after the recommended realignment.
- Determine whether post-realignment personnel support numbers (1,079 total) for remaining tenants are valid.
- Obtain the Air Force post-realignment personnel support number for Field Command, Defense Nuclear Agency.
- Determine whether it makes sense economically to have four different landlords at Kirtland AFB. Currently, the 377th Air Base Wing serves as the landlord. Post-BRAC, there is the potential for four different landlords (Albuquerque International Airport, New Mexico Air National Guard, Phillips Laboratory, and the Department of Energy). If Air Force personnel

DRAFT

## DRAFT

are replaced, for example, by Department of Energy contractor personnel, then base operations support costs rise dramatically and economies-of-scale would be lost.

- Develop a cost-benefit chart for the final deliberations hearings on Department of Energy reactivation of mothballed Air Force buildings to offset future construction costs over the next several years.
- Obtain Department of Energy backup cost estimates.
- Obtain a list of military construction projects the Air Force was planning to complete that other tenants would have to pick up as a result of the recommended realignment.
- Determine what base operations support costs for Kirtland AFB are pre- and post-BRAC. Refine the economic analysis and identify pre- and post-BRAC changes.
- Ask the Air Force (in writing) if the Field Command, Defense Nuclear Agency has been given any guarantees from Nellis AFB, Nevada, to conduct nuclear testing.
- Obtain the initial and refined Air Force cost estimates for Field Command, Defense Nuclear Agency savings.
- If the Air Force's estimate for the number of military personnel required to provide base operations support is over 500, then what is the Field Command, Defense Nuclear Agency's position?
- Follow-up with Air Force costs analysts on KUMSC end-strength numbers.
- Obtain the Air Force definition of OSHA requirements for KUMSC.

Mark A. Pross/Air Force Team/April 23, 1995

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Sandra Rae O'Neil, PBST Inc

---

FAX NUMBER: (305) 599-2739

TELEPHONE NUMBER (305) 592-7775

DATE: 5/25/95

FROM: Mark A. Pross, Air Force Team

---

of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: (703) 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 30

COMMENTS: As requested.

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DEPARTMENT OF THE AIR FORCE  
HEADQUARTERS UNITED STATES AIR FORCE  
WASHINGTON, DC

5 MAY 1995

HQ USAF/RT  
1670 Air Force Pentagon  
Washington, DC 20330-1670

Defense Base Closure and Realignment Commission  
1700 North Moore Street, Suite 1425  
Arlington, VA 22209

Dear Mr. Cirillo

This is in response to your letter of April 19, 1995, requesting two COBRA runs related to the 301st Fighter Wing at NAS Carswell (Commission #950420-4, AF # RT436). The requested COBRA runs are at attachment 1.

Sincerely

A handwritten signature in cursive script, reading "Jay D. Blume, Jr.", is written over the typed name.

JAY D. BLUME, Jr.  
Major General, USAF  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition

Attachment:

1. Requested COBRA Runs

Department : Air Force  
 Option Package : COMMISSION REQUEST  
 Scenario File : C:\COBRA\REPORT95\COM-AUDT\CAR12401.CBR  
 Std Fctrs File : C:\COBRA\REPORT95\COM-AUDT\FINAL.SFF

Starting Year : 1996  
 Final Year : 1997  
 R01 Year : 1998 (1 Year)

NPV in 2015(\$K): -177,856  
 1-Time Cost(\$K): 7,946

Net Costs (\$K) Constant Dollars	Constant Dollars						Total	Beyond
	1996	1997	1998	1999	2000	2001		
MilCon	0	0	0	0	0	0	0	0
Person	0	-4,546	-10,214	-10,214	-10,214	-10,214	-45,404	-10,214
Overhd	195	2,574	-2,980	-2,980	-2,980	-2,980	-9,152	-2,980
Moving	0	1,901	0	0	0	0	1,901	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0
<b>TOTAL</b>	<b>195</b>	<b>-71</b>	<b>-13,195</b>	<b>-13,195</b>	<b>-13,195</b>	<b>-13,195</b>	<b>-52,656</b>	<b>-13,195</b>

	1996	1997	1998	1999	2000	2001	Total
<b>POSITIONS ELIMINATED</b>							
Off	0	0	0	0	0	0	0
Enl	0	0	0	0	0	0	0
Civ	0	219	0	0	0	0	219
TOT	0	219	0	0	0	0	219

	1996	1997	1998	1999	2000	2001	Total
<b>POSITIONS REALIGNED</b>							
Off	0	0	0	0	0	0	0
Enl	0	0	0	0	0	0	0
Stu	0	0	0	0	0	0	0
Civ	0	0	0	0	0	0	0
TOT	0	0	0	0	0	0	0

Summary:

-----  
 COMMISSION REQUEST: 950420-4  
 a. Deactivate 301 FW, NAS Ft. Worth

Department : Air Force  
 Option Package : COMMISSION REQUEST  
 Scenario File : C:\COBRA\REPORT95\COM-AUDT\CAR12402.CBR  
 Std Fctrs File : S:\COBRA\AFRES95\LEVEL.SFF

Starting Year : 1996  
 Final Year : 1997  
 ROI Year : 1999 (2 Years)

NPV in 2015(\$K): -121,717  
 1-Time Cost(\$K): 18,454

Net Costs (\$K)	Constant Dollars						Total	Beyond
	1996	1997	1998	1999	2000	2001		
MilCon	575	5,179	0	0	0	0	5,755	0
Person	0	-3,267	-7,882	-7,882	-7,882	-7,882	-34,797	-7,882
Overhd	382	6,349	-2,242	-2,242	-2,242	-2,242	-2,235	-2,242
Moving	0	6,214	0	0	0	0	6,214	0
Missio	0	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0
<b>TOTAL</b>	<b>957</b>	<b>14,475</b>	<b>-10,124</b>	<b>-10,124</b>	<b>-10,124</b>	<b>-10,124</b>	<b>-25,064</b>	<b>-10,124</b>

	1996	1997	1998	1999	2000	2001	Total
<b>POSITIONS ELIMINATED</b>							
Off	0	0	0	0	0	0	0
Enl	0	0	0	0	0	0	0
Civ	0	169	0	0	0	0	169
<b>TOT</b>	<b>0</b>	<b>169</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>169</b>

	1996	1997	1998	1999	2000	2001	Total
<b>POSITIONS REALIGNED</b>							
Off	0	0	0	0	0	0	0
Enl	0	0	0	0	0	0	0
Stu	0	0	0	0	0	0	0
Civ	0	260	0	0	0	0	260
<b>TOT</b>	<b>0</b>	<b>260</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>260</b>

Summary:

-----  
 COMMISSION REQUEST: 950420-4  
 b. RELOCATE 301 FW TO BERGSTROM ARS.



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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/27/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 27, 1995

Major General Jay D. Blume, Jr. (Attn: Lt Col Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington D.C. 20330-1670

Dear General Blume:

Information received by the Commission indicates a large current and future MILCON program for Youngstown-Warren MPT Air Reserve Station to accommodate 16 C-130 aircraft and other organizational and maintenance increases. In this regard, request you provide responses to the following questions:

- a. Does Youngstown currently have the aircraft parking area to accommodate the 16 aircraft?
- b. What are the total MILCON projects and costs required to support the 16 C-130s?
- c. Since there is documented excess capacity at so many Air Force Reserve C-130 locations would it be less costly to distribute the aircraft to more than one location? What would be the cost for distribution to two C-130 installations?
- d. The Commission notes in the force structure plan there is a reduction in C-130 assets in FY 97. With the planned infrastructure increases at Youngstown, the Air Force appears to be increasing capacity. Please explain.
- e. Please provide rationale for the organizational and maintenance expansion being planned for Youngstown-Warren MPT ARS.

Please forward your response by June 7, 1995.

Your continued support and cooperation are greatly appreciated.

Sincerely,

Francis A. Cirillo, Jr, P.E.  
Air Force Team Leader

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Col. Wayne Mayfield

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/15/95

FROM: Mr. Frank Cirillo

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): ~~2~~ 3

### COMMENTS:

May Fe

- I see this as our outline for tomorrow
- P.S. the VISIT DATES ARE DRAFT UNTIL COB today - Check with me before sending out - The Base of Reg. Working relationships should help

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5/15

TO A.F. TEAM

INFO: Ben, Jim O Bob C.

SUBJ: AFRT / DBCRC ADDS meeting

- We will use the attached sheet as AN OUTLINE OF OUR meeting with AF/RT ON TUES 9-11 IN OUR CONF ROOM
- Suggested Formnt is we will go down the list by Category. AF/RT will suggest RCURS FOR ADDS OR AT LEAST give MAJOR CONCERNS. We will ALSO ADDRESS CURRENT RECOMMENDATIONS RECEIVERS ON ADDS LIST TO "SHOP" FOR ALTERNATIVE RECEIVERS OR DISCUSS VALIDITY OF IMPACTED RECOMMENDATION IF RECEIVER CLOSES.
- End result of Meeting w/RT
  - Getting an understanding of AF mission concerns
  - FOCUS ON ACTUAL COBRA Requests

Frank Cull

ORDER OF DISCUSSION

A.F. Team - Use This For our Tues 9-11mlg w RT on RECEIVERS **DRAFT**  
 INFO - Jim Owsby, Bob Cook AFTEAMASSIGNMENTS **DRAFT** 5/15/95

BASE	ST	ACTION	ACTION:A	LEAD	VISIT:AD	CATEGO	RECEIVER BASE	BSE VST A	REG HRG A
MACDILL AFB	FL	REDIREC		AF	RICK	ADMIN	-----		
BERGSTROM ARB	TX	CLOSE		AF	MERRILL	AFRES	NAS Ft. Worth		
HOMESTEAD AFB (2)	FL	REDIREC	CLOSE	AF	MARK	AFRES	Patrick, Mt. Home	(*)	09JUN: ATL
O'HARE IAP ARS	IL	NONE	CLOSE	AF	CRAIG	AFRES		30 MAY ( )	31MAY: CHI
GR. PITTSBURGH IAP, ARS	PA	CLOSE		AF	RICK	AFRES	Dobbins, Peterson		
CARSWELL ARB	TX	NONE	CLOSE	AF	MERRILL	AFRES		05 JUN (1)	10JUN: DAL
GEN. MITCHELL IAP ARS	WI	NONE	CLOSE	AF	RICK	AFRES		30 MAY (1)	31MAY: CHI
NIAGARA FALLS IAP ARS	NY	NONE	CLOSE	AF	RICK	AFRES		01 JUN ( )	03JUN: BOS
MINNEAPOLIS-ST PAUL IAPARS	MN	NONE	CLOSE	AF	CRAIG	AFRES		30 MAY (1)	31MAY: CHI
YOUNGSTOWN-WARREN MPTAR	OH	NONE	CLOSE	AF	CRAIG	AFRES		01 JUN (0)	31MAY: CHI
NORTH HIGHLANDS AGS	CA	CLOSE		AF	CRAIG	ANG	McClellan		
ONTARIO IAP, AGS	CA	CLOSE		AF	CRAIG	ANG	March		
ROSLYN AGS	NY	CLOSE		AF		ANG	Stewart		
MOFFETT FED AIRFIELD AGS	CA	CLOSE		AF	CRAIG	ANG	McClellan		
SPRINGFLD-BECKLEY MAP, AGS	OH	CLOSE		AF		ANG	WPAFB		
KELLY AFB	TX	REALIGN	CLOSE	X-SVC	(FRANK)	DEPOT	Depot Realignment	06 JUN (6)	10JUN: DAL
MCCLELLAN AFB	CA	REALIGN	CLOSE	X-SVC	(DAVE)	DEPOT	Depot Realignment	22 MAY (3)	25MAY: SFO
ROBINS AFB	GA	REALIGN	CLOSE	X-SVC	(DAVE)	DEPOT	Depot Realignment	05 JUN (1)	09JUN: ATL
TINKER AFB	OK	REALIGN	CLOSE	X-SVC	(FRANK)	DEPOT	Depot Realignment	07 JUN (7)	10JUN: DAL
HILL AFB (2)	UT	REALIGN	CLOSE	X-SVC	(DAVE)	DEPOT/T	Depot Realignment/T&E-Edwards, Eglir	24 MAY (4)	25MAY: SFO
BROOKS AFB	TX	CLOSE		X-SVC	CRAIG	LAB	WPAFB, Kelly, Tyndall, Ft. Detrick, Lackla		
ROME LABORATORY	NY	CLOSE		X-SVC	FRANK	LAB	Hanscom, Ft. Monmouth		
KIRTLAND AFB	NM	REALIGN		AF	FRANK	LABS	Holloman, Eglin, Lackland, Kelly, Nellis		
GRAND FORKS AFB	ND	REALIGN	CLOSE	AF	<del>DAVE</del> RICK	LAC/MSL	Malmstrom	26 MAY (1)	31MAY: CHI
MALMSTROM AFB	MT	REALIGN		AF	RICK	LAC/MSL	MacDill		
MINOT AFB	ND	REALIGN		AF	DAVE	LAC/MSL	-----		
GRIFFISS AFB (2)	NY	REDIREC		AF	FRANK	REDIREC	McClellan, Ft. Drum, Tinker, Kelly, Hill		
LOWRY AFB	CO	REDIREC		AF	MARK	SPACE	Peterson		
ONIZUKA AS	CA	REALIGN		AF	MARK	SPACE	Falcon		
REDCAP (REAL-TIME)	NY	CLOSE		AF		T&E	Edwards		
WILLIAMS AFB	AZ	REDIREC		X-SVC	MARK	T&E	-----		
EGLIN AFB	FL	REALIGN		X-SVC	RICK	T&E	Nellis		
AF EW EVAL SIMULATOR	TX	CLOSE		X-SVC		T&E	Edwards		
COLUMBUS AFB	MS	NONE	CLOSE	AF	MARK	UPT		08 JUN (5)	09JUN: ATL
VANCE AFB	OK	NONE	CLOSE	AF	MERRILL	UPT		08 JUN (5)	10JUN: DAL
LAUGHLIN AFB	TX	NONE	CLOSE	AF	MARK	UPT		07 JUN (6)	10JUN: DAL
REESE AFB	TX	CLOSE		AF	MERRILL	UPT	Other UPT		

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16 MAY RT Issues

RCVR ON ADDSLT (RECEIVER CHANGES)

(#) OF

FACI initial

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ARLINGTON, VA 22209  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/16/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

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S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 15, 1995

Major General Jay Blume  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

148  
Please refer to this number of  
when reporting 950516-5

Dear General Blume:

On March 7, 1995, and again on May 10, 1995, the Defense Base Closure and Realignment Commission added 12 Air Force installations to the list of bases it is reviewing for realignment or closure. In addition, the Commission added five Air Force installations already on the Secretary of Defense's realignment and closure list for further realignment or closure. Some of these facilities are receiver bases.

The attached list includes all receiver bases (both changes to 1993 Commission recommendations and 1995 recommended realignments and closures) that are potentially affected by the installations added by the Commission. Based on these adds, I would like to request the Air Force's position on preferred alternative receiver sites, if any, for the cross-referenced facilities listed in the attachment. In addition, please indicate whether the Air Force prefers to keep these units or activities in place if the intended receiver base is actually recommended for realignment or closure. Also, I would like to request COBRA runs for those bases with units or activities that could move to an alternative site.

In order to assist the Commission in its review of these new adds, I would appreciate your written comments no later than May 31, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr.  
Air Force Team Leader

**DOD RECOMMENDED DISPOSITION OF UNITS/AIRCRAFT POTENTIALLY  
AFFECTED BY INSTALLATIONS ADDED BY THE COMMISSION**

**California**

**Edwards Air Force Base**

***Inbound***

Some AFMC Test and Evaluation workload.....from Hill Air Force Base, Utah

**McClellan Air Force Base**

***Inbound***

129th Rescue Group/assigned aircraft (ANG).....from Moffett Federal Airfield AGS, California  
162nd Combat Communications Group (ANG).....from North Highlands AGS, California  
149th Combat Communications Squadron (ANG).....from North Highlands AGS, California  
Electronic installation functions.....from Griffiss Air Force Base, New York<sup>1</sup>

**Moffett Federal Airfield Air Guard Station**

***Outbound***

129th Rescue Group/assigned aircraft (ANG).....to McClellan Air Force Base, California

**North Highlands Air Guard Station**

***Outbound***

162nd Combat Communications Group (ANG).....to McClellan Air Force Base, California  
149th Combat Communications Squadron (ANG).....to McClellan Air Force Base, California

**Florida**

**Eglin Air Force Base**

***Inbound***

Some AFMC Test and Evaluation workload.....from Hill Air Force Base, Utah

**Homestead Air Force Base**

***Outbound***

301st Rescue Squadron/assigned aircraft (AFR).....permanently relocate to Patrick AFB, Florida<sup>1</sup>  
726th Air Control Squadron.....permanently relocate to Mt. Home Air Force Base, Idaho<sup>1</sup>

**MacDill Air Force Base**

***Inbound***

43rd Air Refueling Group/assigned aircraft.....from Malmstrom Air Force Base, Montana<sup>1</sup>

---

<sup>1</sup> Change from 1993 Commission recommendation.

**Patrick Air Force Base**

*Inbound*

301st Rescue Squadron/assigned aircraft (AFR)..permanently retain (from Homestead AFB, FL)<sup>1</sup>

Idaho

**Mt. Home Air Force Base**

*Inbound*

726th Air Control Squadron.....from Homestead Air Force Base, Florida<sup>1</sup>

Montana

**Malmstrom Air Force Base**

*Outbound*

43rd Air Refueling Group/assigned aircraft.....to MacDill Air Force Base, Florida<sup>1</sup>

*Inbound*

Minuteman III missiles.....from Grand Forks Air Force Base, North Dakota

*Remain*

341st Missile Wing/assigned aircraft/missiles....from Grand Forks Air Force Base, North Dakota

New Mexico

**Kirtland Air Force Base**

*Outbound*

Air Force Inspection Agency.....to Kelly Air Force Base, Texas

Air Force Safety Agency.....to Kelly Air Force Base, Texas

Field Command, Defense Nuclear Agency.....to Kelly Air Force Base, Texas

New York

**Griffiss Air Force Base**

*Outbound*

Engineering functions.....to Tinker Air Force Base, Oklahoma<sup>1</sup>

Installation functions..to Kelly Air Force Base, Texas, and McClellan Air Force Base, California<sup>1</sup>

---

<sup>1</sup>Change from 1993 Commission recommendation.

**North Dakota**

**Grand Forks Air Force Base**

***Outbound***

321st Missile Group.....Inactivate  
Minuteman III missiles.....to Malmstrom Air Force Base, Montana, or retire

***Remain***

319th Air Refueling Wing/assigned aircraft.....in place

**Oklahoma**

**Tinker Air Force Base**

***Inbound***

Electronic engineering functions.....from Griffiss Air Force Base, New York<sup>1</sup>

**Texas**

**Bergstrom Air Reserve Base**

***Outbound***

Headquarters 10th Air Force (AFR).....to Naval Air Station Fort Worth, Texas

**Brooks Air Force Base**

***Outbound***

68th Intelligence Squadron.....to Kelly Air Force Base, Texas

**Kelly Air Force Base**

***Inbound***

Field Command, Defense Nuclear Agency.....from Kirtland Air Force Base, New Mexico

68th Intelligence Squadron.....from Brooks Air Force Base, Texas

Air Force Inspection Agency.....from Kirtland Air Force Base, New Mexico

Air Force Safety Agency.....from Kirtland Air Force Base, New Mexico

Some electronic installation functions.....from Griffiss Air Force Base, New York<sup>1</sup>

**Naval Air Station Fort Worth**

***Inbound***

Headquarters 10th Air Force (AFR).....from Bergstrom Air Reserve Base

**Utah**

**Hill Air Force Base**

***Outbound***

AFMC's permanent test activities at UTTR.....Disestablish

---

<sup>1</sup>Change from 1993 Commission recommendation.

Some AFMC Test and Evaluation workload.....to Edwards AFB, California and Eglin AFB, FL

***Remain***

UTTR management transfer from AFMC to ACC.....in place

***Cancellation***

485th Engineering Installation Group.....from Griffiss Air Force Base, New York<sup>1</sup>

---

<sup>1</sup>Change from 1993 Commission recommendation.

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/18/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

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**DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

**FOR IMMEDIATE RELEASE**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

**BASE VISIT SCHEDULE ANNOUNCED BY COMMISSION**

**27 Bases To Be Visited**

Washington, DC, May 16, 1995 – The Defense Base Closure and Realignment Commission announced its schedule for visits to bases being considered for realignment and closure as a result of the Commission's May 10 decision to add bases to the Secretary of Defense's list. All dates are subject to change.

Twenty-seven major installations proposed for closure or realignment are currently scheduled to receive a base visit by one or more Commissioners. Base visits provide an opportunity for Commissioners to view a base directly and to investigate first-hand many of the issues related to the military value of the base. The Base Public Affairs Officer should be contacted for visit specifics.

Scheduled visits as of today (a visit to Homestead AFB, Florida will be added to the schedule):

May 22 – McClellan AFB, CA	May 30 – Niagara Falls IAP ARS, NY
May 23 – San Bruno EFAW, CA	– Youngtown-Warren MAP ARS,
– SUPSHIP, CA	OH
– NWAD Corona, CA	June 1 – Letterkenny Army Depot, PA
– FISC, CA	– Tobyhanna Army Depot, PA
– Oakland Army Base, CA	June 2 – Portsmouth Naval Shipyard, ME
May 24 – Hill AFB, UT	June 5 – NAS Atlanta, GA
May 26 – McClellan AFB, CA	– Robins AFB, GA
– Grand Forks AFB, ND	– Carswell ARS, TX
May 30 – General Mitchell ARS, WI	June 6 – Kelly AFB, TX
– Minneapolis-St. Paul IAP ARS,	June 7 – Laughlin AFB, TX
MN	– Tinker AFB, OK
– O'Hare IAP ARS, IL	June 8 – Vance AFB, OK
– NAWC Pt. Mugu, CA/China	– Columbus AFB, MS
Lake, CA	-- Space & Strategic Defense
	Command, Huntsville, AL

more

The Commission's regional hearing schedule, announced May 15, is as follows. Specific locations to be determined.

May 25	San Francisco, California	9:00 AM -- 5:30 PM
May 31	Chicago, Illinois	9:00 AM -- 1:30 PM
June 3	Boston, Massachusetts	8:30 AM -- 1:15 PM
June 9	Atlanta, Georgia	9:00 AM -- 2:45 PM
June 10	Dallas, Texas	9:00 AM -- 3:30 PM

Interested persons should contact the Commission prior to visits for confirmation of dates and the Commissioner(s) attending each visit.

###

# Document Separator



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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/18/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 4

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

EXECUTIVE CORRESPONDENCE TRACKING SYSTEM (ECTS) #

950517-4

FROM: FRANCIS, BOB	TO: DIXON
TITLE:	TITLE: CHAIRMAN
ORGANIZATION: KIRTLAND RET. TASK FORCE	ORGANIZATION: DBCRC
INSTALLATION (S) DISCUSSED: KIRTLAND AFB	

OFFICE OF THE CHAIRMAN	FYI	ACTION	INT	COMMISSION MEMBERS	FYI	ACTION	INT
CHAIRMAN DIXON				COMMISSIONER CORNELLA			
STAFF DIRECTOR	✓			COMMISSIONER COX			
EXECUTIVE DIRECTOR	✓			COMMISSIONER DAVIS			
GENERAL COUNSEL	✓			COMMISSIONER KLING			
MILITARY EXECUTIVE				COMMISSIONER MONTOYA			
				COMMISSIONER ROBLES			
DIR./CONGRESSIONAL LIAISON		Ⓢ		COMMISSIONER STEELE			
DIR./COMMUNICATIONS				REVIEW AND ANALYSIS			
				DIRECTOR OF R & A	✓		
EXECUTIVE SECRETARIAT				ARMY TEAM LEADER			
				NAVY TEAM LEADER			
DIRECTOR OF ADMINISTRATION				AIR FORCE TEAM LEADER		X	
CHIEF FINANCIAL OFFICER				INTERAGENCY TEAM LEADER	✓		
DIRECTOR OF TRAVEL				CROSS SERVICE TEAM LEADER			
DIR./INFORMATION SERVICES							

TYPE OF ACTION REQUIRED

✓	Prepare Reply for Chairman's Signature		Prepare Reply for Commissioner's Signature
	Prepare Reply for Staff Director's Signature		Prepare Direct Response
X	ACTION: Offer Comments and/or Suggestions	✓	FYI

Subject/Remarks:  
 REQUESTING DBCRC ASSISTANCE IN ASSURING THE A.F. PROVIDES FINAL REALIGNMENT PLANS BY MAY 22.

Due Date: 950519	Routing Date: 950517	Date Originated: 950516	Mail Date:
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**KIRTLAND RETENTION TASK FORCE**

320 Gold Suite 200  
Albuquerque, NM 87102  
(505) 766-6471  
Fax (505) 766-6474

16 May 1995

**KIRTLAND  
RETENTION  
TASK FORCE  
STEERING  
COMMITTEE:**

The Honorable Alan J. Dixon  
Chairman  
Defense Base Realignment and Closure Commission  
1700 North Moore Street Suite 1425  
Arlington, Virginia 22209

*150*  
Please refer to this number  
when reporting 950517-4

Bob Francis

Dear Chairman Dixon:

Leo Marquez

Sherman McCorkle

The Kirtland AFB Task Force Steering Committee is very appreciative of the kind consideration that we have received from the Commission. We now believe we must ask your assistance. We request that you instruct the Air Force to provide their "best and final" realignment plans for Kirtland AFB by NLT 22 May, 1995.

Hanson Scott

Charlie Thomas

John Vuksich

As you recall, our community demonstrated to the Commission on 20 April 1995 that the Air Force proposed realignment of Kirtland AFB failed to satisfy any of the criteria of military utility, cost or economic reuse potential. Cost estimates submitted by the Air Force to the Commission on 3 May confirmed the cost errors we identified, and the cover letter from Major General Blume alluded to the correctness of the operational issues that we raised. In short, the Air Force proposal for the realignment of Kirtland AFB, as submitted by the Secretary to the Commission on 28 February, is now globally recognized as untenable.

**Task Force  
Coordinator:**

Leo Marquez

Since the hearing, the Air Force has been struggling to develop a plan, any plan, for the realignment of Kirtland AFB that might plausibly have merit. For examples, the Air Force: is considering Beale AFB and Hill AFB as potential receiver sites for the 58th Special Operations Wing; is considering keeping Field Command/Defense Nuclear Agency at Kirtland AFB; is searching for any location, mission impacts notwithstanding, that does not require military construction costs for the AF Operational Test & Evaluation Center as well as the AF Safety Agency and the AF Inspection Agency; is no longer planning to civilianize the guard force for the underground storage mission; is considering razing all the family quarters; is considering the formation of a central support organization under the Phillips Lab command structure to support all Kirtland AFB organizations, including those from the Department of Energy; and, is considering the retention of the commissary, base exchange and day-care center, but no medical facility, to support a military population of between 625 and 1000 personnel. The effort underway points to an entirely new proposal rather than a refinement to the existing one.

Given the scope of the Air Force's current search for some plausible realignment


realignment plan, we believe that any new proposal for the realignment of Kirtland AFB should be provided to the community as soon as possible. We are concerned that the Air Force will submit a last minute proposal for the realignment of Kirtland AFB that will simultaneously render the analysis we presented on 20 April irrelevant, and inhibit a comprehensive community review of the new proposal prior to your final hearing on 22 June. We are positive that no alternative proposed by the Air Force can match the cost and operational advantages inherent in remaining at Kirtland, however, we respect the advantage in resources that the Department of Defense has over any community organization, to which we cannot afford the added advantage of time. If you strongly support our request that the Air Force submit their realignment plan, with all supporting documentation, by 22 May 1995, our community will have adequate time to provide the Commission our independent assessment.

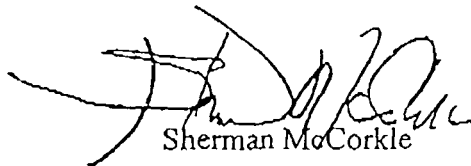
The Air Force had over a year to conduct a responsible analysis of their infrastructure needs. The GAO recommended that the Commission closely examine expected cost savings and operational impacts associated with the Kirtland AFB realignment as proposed. The analysis we presented to you on 20 April indicated there were negative savings and severe operational degradations, an assessment with which the Air Force now agrees. There is little reason to believe that some eleventh hour analysis of Kirtland AFB will yield a realignment scenario that satisfies the Secretary's criteria, yet the Air Force is attempting just that. We believe that Kirtland AFB has become a point-of-honor to the Air Force and that they will strive mightily to save a few dollars no matter what it costs in operational mission effectiveness or in hardships imposed on the uniformed personnel who will remain.

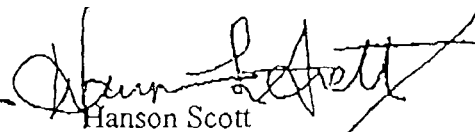
We appreciate the enormity of your task in these final days of the base closure process, and our desire is to be helpful to you in any manner possible. We believe Kirtland AFB has a role in the continuing defense of our nation, and we are prepared to convince you. However, we must have the necessary time to review any new Air Force proposal before we can be of service. We request your assistance in hastening the Air Force's revised proposal.

Respectfully,

  
Bob Francis

  
Leo Marquez

  
Sherman McCorkle

  
Hanson Scott

  
Charlie Thomas

  
John Veksich

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PLEASE DELIVER IMMEDIATELY TO: Major Fritz Linsmeyer

FAX NUMBER: 693-0378 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/19/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 5

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MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

For Immediate Release

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

**BASE CLOSURE COMMISSION ANNOUNCES REGIONAL HEARING SCHEDULE**

Five regional hearings to be held between May 25 and June 10

WASHINGTON, DC, May 15, 1995 -- The Defense Base Closure and Realignment Commission announces its schedule of 5 regional hearings to be held around the country. The purpose of these Regional Hearings is to receive testimony from communities affected by the Commission's May 10 recommendations to add 35 bases to the list of installations being considered for closure or realignment.

For oral testimony at regional hearings, each state will be given a block of time in which to make a presentations for all installations affected in that state. The overall time is determined by the Commission on the basis of the number of affected installations and the direct military and civilian personnel lost in each state.

Today's announcement includes the dates, times, and the cities the hearings will be held.

Each major base on this list will receive a visit by at least one Commissioner. Base visits provide an opportunity for Commissioners to view a base directly and to investigate first-hand many of the issues related to that base. Specific base visit dates will be announced soon.

There will be congressional hearings on June 12 and June 13 at which members of Congress will have an opportunity to present their views before the Commission. The Commission will hear from DoD officials regarding the Commission's adds list on June 14.

The list of hearings:

May 25	San Francisco, California
May 31	Chicago, Illinois
June 3	Boston, Massachusetts
June 9	Atlanta, Georgia
June 10	Dallas, Texas

more

Here is the list of which installations fall under which regional hearing:

May 25 (Location: San Francisco)

Regional hearing regarding the following installations:

Supervisor of Shipbuilding, Conversion, and Repair	San Francisco, CA
Engineering Field Activity, West	San Bruno, CA
McClellan AFB	Sacramento, CA
Oakland Army Base	Oakland, CA
Fleet and Industrial Supply Center	Oakland, CA
NAWC Point Mugu	Oxnard, CA
Naval Warfare Assessment Detachment	Corona, CA
Hill AFB	Ogden, UT
Public Works Center	GUAM

May 31 (Location: Chicago)

Regional hearing regarding the following installations:

Grand Forks AFB	Grand Forks, ND
Minneapolis-St. Paul IAP Air Reserve Station	Minneapolis, MN
Chicago O'Hare IAP Air Reserve Station	Chicago, IL
Youngstown-Warren MPT Air Reserve Station	Youngstown, OH
General Mitchell IAP Air Reserve Station	Milwaukee, WI

June 3 (Location: Boston)

Regional hearing regarding the following installations:

Tobyhanna Army Depot	Tobyhanna, PA
Portsmouth Naval Shipyard	Portsmouth, NH
Letterkenny Army Depot	Letterkenny, PA
Fort Holabird	Baltimore, MD
Niagara Falls IAP Air Reserve Station	Niagara, NY

June 9 (Location: Atlanta)

Regional hearing regarding the following installations:

Space and Strategic Defense Command	Huntsville, AL
NAS Atlanta	Atlanta, GA
Robins AFB	Warner-Robins, GA
Columbus AFB	Columbus, MS
Homestead AFB	Florida City, FL

June 10 (Location: Dallas)

Regional hearing regarding the following installations:

Vance AFB	Enid, OK
Tinker AFB	Oklahoma City, OK
Kelly AFB	San Antonio, TX
Carswell ARS	Fort Worth, TX
Laughlin AFB	Del Rio, TX

more

The schedule of each regional hearing follows:

**SCHEDULE FOR REGIONAL HEARING  
SAN FRANCISCO, CALIFORNIA**

**May 25, 1995**

9:00-9:10 a.m.	Opening Remarks	
9:10-11:25 a.m.	California	135 minutes
11:25-11:30 a.m.	break	
11:30-12:15 p.m.	California	45 minutes
12:15-1:15 p.m.	break	
1:15-2:35 p.m.	California	80 minutes
2:35-2:40 p.m.	break	
2:40-3:14 p.m.	Public comment: California	
3:14-3:20 p.m.	break	
3:20-4:35 p.m.	Utah	75 minutes
4:35-4:40 p.m.	break	
4:40-5:05 p.m.	Guam	25 minutes
5:05-5:10 p.m.	break	
5:10-5:34 p.m.	Public comment: Utah, Guam	

**SCHEDULE FOR REGIONAL HEARING  
CHICAGO, ILLINOIS**

**May 31, 1995**

9:00-9:10 a.m.	Opening remarks	
9:10-9:35 a.m.	Illinois	25 minutes
9:35-9:40 a.m.	break	
9:40-10:05 a.m.	Wisconsin	25 minutes
10:05-10:10 a.m.	break	
10:10-10:35 a.m.	Minnesota	25 minutes
10:35-10:40 a.m.	break	
10:40-11:05 a.m.	Ohio	25 minutes
11:05-11:10 a.m.	break	
11:10-11:50 a.m.	Public comment: Illinois, Wisconsin, Minnesota, Ohio	
11:50-12:00 p.m.	break	
12:00-1:00 p.m.	North Dakota	60 minutes
1:00-1:05 p.m.	break	
1:05-1:21 p.m.	Public comment: North Dakota	

more

**SCHEDULE FOR REGIONAL HEARING  
BOSTON, MASSACHUSETTS**

**June 3, 1995**

8:30-8:40 a.m.	Opening remarks	
8:40-9:40 a.m.	Maine	60 minutes
9:40-9:45 a.m.	break	
9:45-10:05 a.m.	Public comment: Maine	
10:05-10:15 a.m.	break	
10:15-12:00 p.m.	Pennsylvania	105 minutes
12:00-12:05 p.m.	break	
12:05-12:30 p.m.	New York	25 minutes
12:30-12:35 p.m.	break	
12:35-1:09 p.m.	Public comment: Pennsylvania, New York	

**SCHEDULE FOR REGIONAL HEARING  
ATLANTA, GA**

**June 9, 1995**

9:00-9:10 a.m.	Opening remarks	
9:10-10:50 a.m.	Georgia	100 minutes
10:50-10:55 a.m.	break	
10:55-11:20 a.m.	Alabama	25 minutes
11:20-11:25 a.m.	break	
11:25-12:00 p.m.	Public comment: Georgia, Alabama	
12:00-1:00 p.m.	break	
1:00-1:45 p.m.	Mississippi	45 minutes
1:45-1:50 p.m.	break	
1:50-2:15 p.m.	Florida	25 minutes
2:15-2:20 p.m.	break	
2:20-2:46 p.m.	Public comment: Mississippi, Florida	

**SCHEDULE FOR REGIONAL HEARING  
DALLAS, TX**

**June 10, 1995**

9:00-9:10 a.m.	Opening remarks	
9:10-11:35 a.m.	Texas	145 minutes
11:35-11:40 a.m.	break	
11:40-12:04 p.m.	Public comment: Texas	
12:04-1:00 p.m.	break	
1:00-3:00 p.m.	Oklahoma	120 minutes
3:00-3:05 p.m.	break	
3:05-3:25 p.m.	Public comment: Oklahoma	

**SUPPLEMENTAL INFORMATION:** Please call the Commission to confirm dates, times, and locations prior to each event. Individuals needing special assistance should contact the Commission in advance of each event to facilitate their requirements.

###

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: LTC Sid Black

FAX NUMBER: (703) 693-9707 TELEPHONE NUMBER (703) 695-6766

DATE: 5/19/95

FROM: Mark A. Pross

of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: (703) 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 7

COMMENTS: As requested.

[Bullet number 4 is a new question.]

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## **QUESTIONS ON ONIZUKA AIR STATION**

- What are the national security implications of satellite control redundancy (dual node vs. single node)?
- What, if any, back-up capability and redundancy would be lost with the recommended realignment of Onizuka AS?
- What percent of Onizuka AS's satellite and control mission would remain after the realignment?
- Does the Air Force need a geographically dispersed back up capability?
- What type of redundant system would be required during any realignment?
- What is the back-up architecture for satellite command and control and for the network?
- What is the cost of developing a network redundancy?
- What are the costs associated with providing a redundant system during realignment?
- Where are the savings in realigning Onizuka AS?



## **QUESTIONS ON ONIZUKA AIR STATION**

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- What, if any, back-up capability and redundancy would be lost with the recommended realignment of Onizuka AS?
- What percent of Onizuka AS's satellite and control mission would remain after the realignment?
- What percentage of capability (by workload and number of missions) that currently have redundancy will retain redundancy after the recommended Onizuka AS realignment?
- Does the Air Force need a geographically dispersed back up capability?
- What type of redundant system would be required during any realignment?
- What is the back-up architecture for satellite command and control and for the network?
- What is the cost of developing a network redundancy?
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PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/23/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

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**FOR IMMEDIATE RELEASE**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

**BASE VISIT SCHEDULE ANNOUNCED BY COMMISSION**

54 Bases To Be Visited

Washington, DC, March 20, 1995 -- The Defense Base Closure and Realignment Commission announced its schedule for visits to bases being considered for realignment and closure.

Fifty-four major installations proposed for closure or realignment are currently scheduled to receive a base visit by one or more Commissioners. Base visits provide an opportunity for Commissioners to view a base directly and to investigate first-hand many of the issues related to that base. The Base Public Affairs Officer should be contacted for visit specifics.

All dates are subject to change. Interested persons should contact the Commission prior to visits for confirmation of dates and Commissioners attending the visit.

Scheduled visits as of today:

March 22 -- Fort McClellan, AL	April 3 -- NAS Meridian, MS
March 23 -- Robins AFB, GA	Tinker AFB, OK
March 24 -- Defense Distribution Depot, TN	April 5 -- Reese AFB, TX
MacDill AFB, FL	Rome Lab, NY
Ft. Ritchie, MD	Griffiss AFB, NY
Letterkenny, PA	Seneca Army Depot, NY
March 27 -- Fort Leonard Wood, MO	April 6 -- NSWC Louisville, KY
NSWC Annapolis, MD	Red River Army Depot, TX
NSWC White Oak, MD	Brooks AFB, TX
March 28 -- Guam Installations	Bergstrom AFB, TX
ATCOM, MO	April 7 -- Defense Supply Center
Fort Pickett, VA	Philadelphia, PA
Price Support Center, IL	NCCOSC Warminster, PA
March 29 -- Guam Installations	Selfridge Army Garrison, MI
March 30 -- Minot AFB, ND	Detroit Arsenal, MI
Grand Forks AFB, ND	April 10 -- Pittsburgh Air Reserve Station,
March 31 -- Malmstrom AFB, MT	PA
	Fort Indiantown Gap, PA
	NAWC Indianapolis, IN

- |                                                                                                                                                                         |                                                                                                 |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------|
| April 11 -- Defense Distribution Depot<br>Columbus, OH<br>Dugway Proving Ground, UT<br>Defense Distribution Depot<br>Ogden, UT<br>Fort Chaffee, AR<br>Savanna Depot, IL | April 26 -- Fort Hunter Liggett, CA<br>Onizuka Air Station, CA<br>Moffett Air Guard Station, CA |
| April 13 -- Fitzsimons AMC, CO<br>NAS South Weymouth, MA -                                                                                                              | April 27 -- Long Beach Ship Yard, CA                                                            |
| April 18 -- Kirtland AFB, NM                                                                                                                                            | April 28 -- Fort Buchanan, PR                                                                   |
| April 24 -- Fort Greely, AK                                                                                                                                             | May 1 -- NUWC New London, CT<br>Stratford Engine Plant, CT                                      |
| April 25 -- Sierra Army Depot, CA                                                                                                                                       | May 2 -- Bayonne MOT, NJ                                                                        |
|                                                                                                                                                                         | May 3 -- Fort Dix, NJ<br>NAWC Lakehurst, NJ                                                     |
- April 26<sup>th</sup>

The Commission's regional hearing schedule, announced March 10, is as follows:

- |             |                           |
|-------------|---------------------------|
| March 29    | Guam                      |
| March 30    | Grand Forks, North Dakota |
| March 31    | Great Falls, Montana      |
| April 4     | Birmingham, Alabama       |
| April 12    | Chicago, Illinois         |
| April 19    | Dallas, Texas             |
| April 20    | Albuquerque, New Mexico   |
| April 24    | Delta Junction, Alaska    |
| April 28-29 | San Francisco, California |
| May 4       | Baltimore, Maryland       |
| May 5       | New York City             |



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**For Immediate Release**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

**BASE CLOSURE COMMISSION ANNOUNCES REGIONAL HEARING SCHEDULE**

**Eleven regional hearings to be held between March 29 and May 5**

WASHINGTON, DC, March 10, 1995 – The Defense Base Closure and Realignment Commission is announcing its schedule of 11 regional hearings to be held around the country. The purpose of these Regional Hearings is to receive testimony from communities affected by the Secretary of Defense's recommendations to close or realign domestic military installations.

Today's announcement includes the dates and the cities the hearings will be held. Specific times and locations will be announced shortly.

The list of hearings:

March 29	Guam
March 30	Grand Forks, North Dakota
March 31	Great Falls, Montana
April 4	Birmingham, Alabama
April 12	Chicago, Illinois
April 19	Dallas, Texas
April 20	Albuquerque, New Mexico
April 24	Delta Junction, Alaska
April 28-29	San Francisco, California
May 4	Baltimore, Maryland
May 5	New York City

Here is the list of which installations fall under which regional hearing:

March 29 (Location: Territory of Guam)

Regional hearing regarding the following installations:

Fleet and Industrial Supply Center Guam  
Naval Air Station Agana Guam  
Naval Activities Guam  
Ship Repair Facility Guam

March 30 (Location: Grand Forks ND)

Regional hearing regarding the following installations:

Grand Forks Air Force Base ND  
Minot Air Force Base ND

March 31 (Location: Great Falls MT)

Regional hearing regarding the following installations:

Fort Missoula MT  
Malmstrom Air Force Base MT

April 4 (Location: Birmingham AL)

Regional hearing regarding the following installations:

Anniston Army Depot AL  
Fort McClellan AL  
Reserve Center Huntsville AL  
Big Coppet Key FL  
Eglin Air Force Base FL  
Homestead Air Force Base FL  
MacDill Air Force Base FL  
Naval Air Station Cecil Field FL  
Naval Air Station Key West FL  
Naval Aviation Depot Pensacola FL  
Naval Research Lab & Naval Underwater Sound Reference Detachment FL  
Naval Training Center Orlando FL  
Nuclear Power Propulsion Training Center Orlando FL  
Defense Contract Management District South Marietta GA  
Robins Air Force Base GA  
Naval Biodynamics Lab New Orleans LA  
Reserve Center New Orleans (Region 10) LA  
Naval Technical Training Center Meridian MS  
Naval Air Station Meridian MS  
Fort Buchanan Puerto Rico  
Fleet and Industrial Supply Center Charleston SC  
Reserve Center Charlestown (Region 7) SC  
Defense Distribution Depot Memphis TN

April 12 (Location: Chicago IL)

Regional hearing regarding the following installations:

Charles Melvin Price Support Center IL  
Savanna Army Depot Activity IL  
Naval Air Warfare Center Aircraft Division Indianapolis IN  
Reserve Center Olathe KS  
Naval Surface Warfare Center Crane Division Detachment Louisville KY  
Detroit Arsenal MI  
Naval Air Facility Detroit MI  
Reserve Center Cadillac MI  
Selfridge Army Garrison MI  
Aviation-Troop Command (ATCOM) MO  
Defense Contract Management Command International OH  
Defense Distribution Depot Columbus OH  
Springfield-Beckley Municipal Airport Air Guard Station OH  
Reserve Center Sheboygan WI

April 19 (Location: Dallas TX)

Regional hearing regarding the following installations:

Fort Chaffee AR  
Tinker Air Force Base OK  
Bergstrom Air Reserve Base TX  
Brooks Air Force Base TX  
Defense Distribution Depot Red River TX  
Electronic Warfare Evaluation Simulator Activity Fort Worth TX  
Kelly Air Force Base TX  
Naval Air Station Corpus Christi TX  
Red River Army Depot TX  
Reese Air Force Base TX  
Reserve Center Laredo TX

April 20 (Location: Albuquerque NM)

Regional hearing regarding the following installations:

Williams Air Force Base AZ  
Fitzsimons Army Medical Center CO  
Lowry Air Force Base CO  
Kirtland Air Force Base NM  
Defense Distribution Depot Ogden UT  
Dugway Proving Ground UT  
Hill Air Force Base UT

April 24 (Location: Delta Junction AK)

Regional hearing regarding the following installations:

Fort Greely AK  
Naval Air Facility Adak AK



April 28-29 (Location: San Francisco CA)

Regional hearing regarding the following installations:

Branch U.S. Disciplinary Barracks CA  
Camp Bonneville WA  
Defense Contract Management District West El Segundo CA  
East Fort Baker CA  
Fort Hunter Liggett CA  
Marine Corps Air Station El Toro CA  
Marine Corps Air Station Tustin CA  
McClellan Air Force Base CA  
Moffett Federal Airfield Air Guard Station CA  
Naval Command Control and Ocean Surveillance Center San Diego CA  
Naval Health Research Center San Diego CA  
Naval Personnel Research & Development Center San Diego CA  
Naval Recruiting District San Diego CA  
Naval Ship Yard Long Beach CA  
Naval Training Center San Diego CA  
North Highlands Air Guard Station CA  
Onizuka Air Station CA  
Ontario International Airport Air Guard Station CA  
Reserve Center Pomona CA  
Reserve Center Santa Ana Irvine CA  
Reserve Center Stockton CA  
Rio Vista Army Reserve Center CA  
Sierra Army Depot CA  
Supervisor of Shipbuilding Conversion and Repair Long Beach CA  
Naval Air Station Barbers Point HI  
Naval Undersea Warfare Center Keyport WA

May 4 (Location: Baltimore MD)

Regional hearing regarding the following installations:

Naval Recruiting Command DC  
Naval Security Group Command Detachment Potomac DC  
Army Bio-Medical Research Lab, Fort Detrick MD  
Concepts Analysis Agency MD  
Fort Meade MD  
Fort Ritchie MD  
Investigations Control and Automation Directorate Fort Holabird MD  
Naval Medical Research Institute Bethesda MD  
Naval Surface Warfare Center Carderock Division Detachment Annapolis MD  
Naval Surface Warfare Center Dahlgren Division Detachment White Oak MD  
Publications Distribution Center Baltimore MD  
Recreation Center #2 NC  
Charles E. Kelly Support Center PA  
Defense Distribution Depot Letterkenny PA  
Defense Industrial Supply Center Philadelphia PA  
Fort Indiantown Gap PA

Greater Pittsburgh International Airport Air Reserve Station PA  
Naval Command Control and Ocean Surveillance Center Warminster PA  
Naval Aviation Engineering Support Unit Philadelphia PA  
Naval Air Technical Services Facility Philadelphia PA  
Letterkenny Army Depot PA  
Naval Air Warfare Center Aircraft Div Open Water Test Facility Oreland PA  
Naval Shipyard Norfolk Detachment Philadelphia PA  
Fort Lee VA  
Fort Pickett VA  
Information Systems Software Command (ISSC) VA  
Naval Command Control and Ocean Surveillance Center In-Service Engineering  
East Coast Detachment Norfolk VA  
Naval Information Systems Management Center Arlington VA  
Naval Management Systems Support Office Chesapeake VA  
Naval Sea Systems Command Arlington VA  
Office of Naval Research Arlington VA  
Space and Naval Warfare Systems Command Arlington VA  
Valley Grove Area Maintenance Support Activity WV

May 5 (Location: New York City)

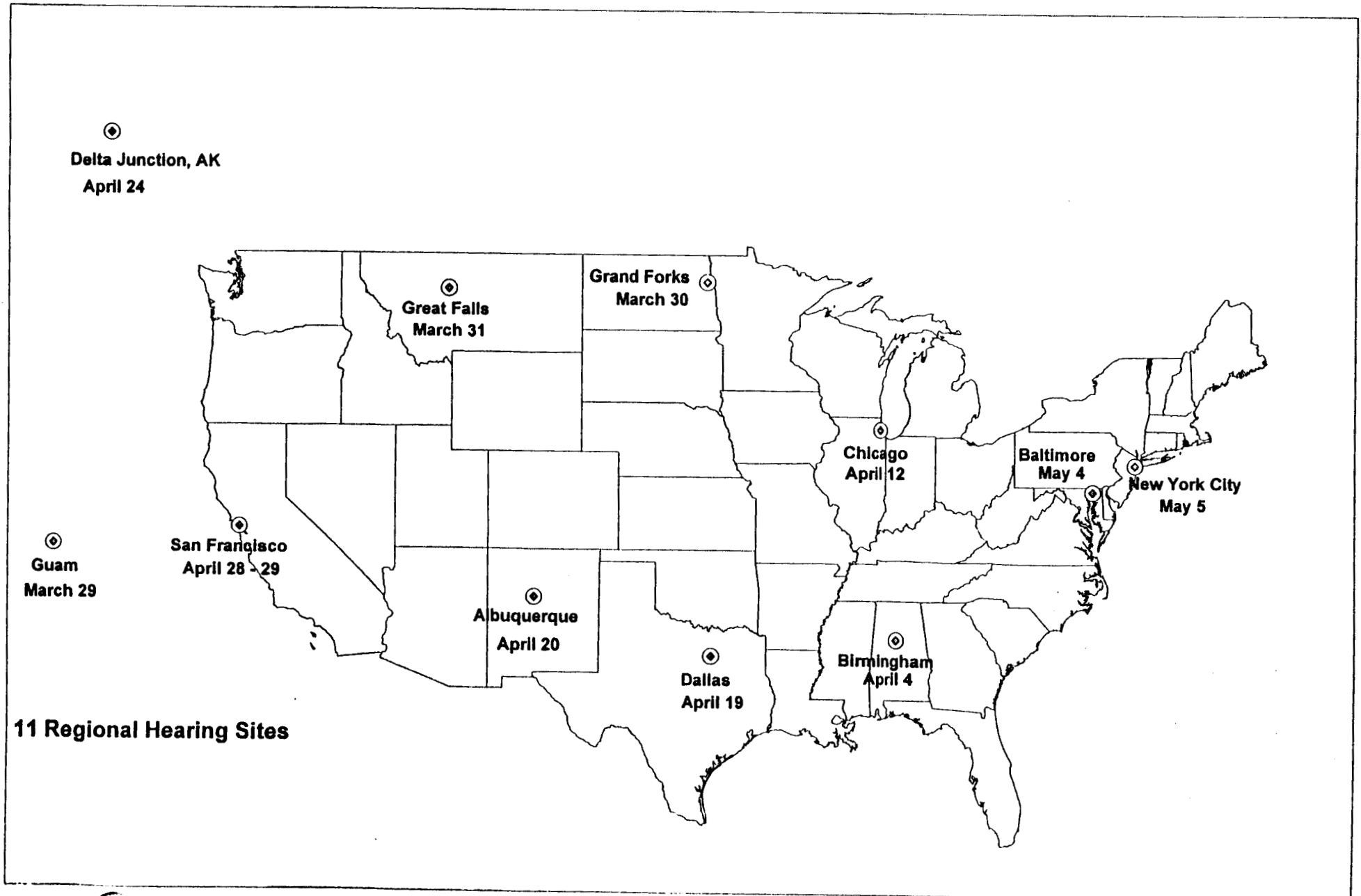
Regional hearing regarding the following installations:

Naval Undersea Warfare Center Newport Division New London CT  
Hingham Cohasset MA  
Naval Air Station South Weymouth MA  
Bayonne Military Ocean Terminal NJ  
Bellmore Logistics Activity NJ  
Camp Kilmer NJ  
Camp Pedricktown NJ  
Caven Point Reserve Center NJ  
Fort Dix NJ  
Naval Air Warfare Center Aircraft Division Lakehurst NJ  
Fort Hamilton NY  
Fort Totten NY  
Griffiss Air Force Base NY  
Real-Time Digitally Controlled Analyzer Processor Activity Buffalo NY  
Reserve Center Staten Island NY  
Rome Laboratory NY  
Roslyn Air Guard Station NY  
Seneca Army Depot NY  
Stratford Army Engine Plant CT  
Sudbury Training Annex NYMA

SUPPLEMENTAL INFORMATION: Please call the Commission to confirm dates, times, and locations prior to each event. Individuals needing special assistance should contact the Commission in advance of each event to facilitate their requirements.

###

# Defense Base Closure and Realignment Commission Regional Hearing Locations March 29 - May 5, 1995



# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Maj. Gen. Jay D. Blume  
(Lt. Col. Mary Tripp)

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/23/95

FROM: Mr. Ben Borden

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**  
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ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:  
AL CORNELLA  
REBECCA COX  
GEN J. B. DAVIS, USAF (RET)  
S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 22, 1995

The Honorable Sheila Widnall  
Secretary of the Air Force  
The Pentagon, Room 4E871  
Washington, D.C. 20330

Dear Madam Secretary:

Next month, the Defense Base Closure and Realignment Commission will begin its final deliberations on the Defense Department's recommendations to close or realign military installations in the United States. Prior to beginning these deliberations, the Commission will hold a public hearing with senior DOD officials on Wednesday, June 14 in room SH-216 of the Hart Senate Office Building.

The purpose of this hearing will be to allow Defense Department officials to testify on the additional military activities which the Commission voted to consider as proposed changes to the Defense Department's recommendations. In addition, Commissioners will have questions on the Defense Department's original recommendations as a result of the base visits and regional hearings held by the Commission over the past three months.

I would like to invite you, General Fogleman, and other appropriate members of your staff to testify at this hearing. The Commission will hear testimony from each of the Military Departments and from the Office of the Secretary of Defense at this hearing based on the following schedule:

Army	8:30 - 10:00 am
Air Force	10:15 - 11:45 am
Navy	1:00 - 2:30 pm
OSD/DLA	2:30-3:30 pm

In order to have the maximum amount of time for questions, we ask that you limit your opening remarks to not more than 10 minutes. Please provide 150 copies of your opening statement to the Commission staff at least two working days prior to the hearing. If your staff has any questions, they should contact Mr. Frank Cirillo of the Commission staff.

Thank you for your continuing assistance to the work of the Defense Base Closure and Realignment Commission. I look forward to your testimony on June 14.

Sincerely,

A handwritten signature in black ink, appearing to read "Alan J. Dixon". The signature is fluid and cursive, with the first name "Alan" written in a larger, more prominent script than the last name "Dixon".

Alan J. Dixon  
Chairman

# Document Separator



# FAX



**Date** 05/25/95 10:42:50 AM

*Number of pages including cover sheet*

**TO:** Maj Gen Blume

**FROM:** Frank Cirillo/Air Force  
Team Leader  
  
Defense Base Closure  
and Realignment  
Commission  
  
1700 North Moore Street,  
Ste. 1425  
  
Arlington, VA 22209

**Phone** 693-8678

**Fax Phone** 693-9707

**CC:**

**Phone** 703-696-0504

**Fax Phone** 703-696-0550

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

Gen Blume:

Sir. I attach a letter that is of concern to the Commission. We understand "salute smartly" but this could be considered a step beyond and could certainly restrict the value of the the base visits. We certainly understand the need to support the Air Force position by the leadership but it would be unfortunate if this direction would result in misrepresentation on specific impacts. The Commissioners will have a copy of this as they conduct their business.

fc



10 MAY 1995

MEMORANDUM FOR OC-ALC/CC  
OO-ALC/CC  
SA-ALC/CC  
SM-ALC/CC  
WR-ALC/CC

FROM: HQ AFMC/XP  
4375 Chidlaw Road, Suite 6  
Wright-Patterson AFB OH 45433-5006

SUBJECT: Base Closure Commission Regional Hearings

1. I just received the attached schedule of additional Base Closure Commission regional hearings.
2. As soon as we get the list of specific base visit dates, I'll forward a copy to you. When the commissioners visit your installation, please bear in mind that the official Air Force position remains depot downsizing through consolidation and realignment rather than closure. When responding to Commissioner questions or statements, don't say or do anything that is not in direct support of the official Air Force position.

EUGENE L. TATTINI  
Brigadier General, USAF  
Director of Plans

Attachment: Closure Commission Schedule

cc: HQ AFMC/LG

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PLEASE DELIVER IMMEDIATELY TO: Maj. Fritz Linsmeyer

FAX NUMBER: 693-0378 ~~228-0378~~ TELEPHONE NUMBER 697-8004

DATE: \_\_\_\_\_

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 15

COMMENTS:

*Per your request.*

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**ALAN J. DIXON, Chairman**

**Biography**

Alan J. Dixon was confirmed by the U.S. Senate October 7, 1994, as chairman of the Defense Base Closure and Realignment Commission, adding another chapter to a distinguished 45-year career in public service.

Dixon, 67, is a senior partner in the corporate and business department of the St. Louis-based law firm of Bryan Cave, which he joined in 1993 after representing Illinois in the U.S. Senate for 12 years. Until his defeat in the Democratic primary election in 1992, Dixon had enjoyed an unbroken string of 29 election victories dating from 1949 when, while attending law school, he was elected police magistrate in his hometown of Belleville, Illinois.

In 1988 and again in 1990, Democratic Senators elected him unanimously to serve as chief deputy whip, their number three leadership post.

During his Senate career, Dixon held important positions on the committees on Armed Services, Small Business, and Banking, Housing and Urban Affairs.

On the Armed Services Committee, he chaired the Subcommittee on Readiness, Preparedness and Sustainability, which oversees 38 per cent of the U.S. defense budget. The subcommittee was one of those responsible for making sure U.S. manpower and weapons systems employed in the Persian Gulf War were adequate for the task. In 1990, he co-authored the legislation that created the commission he now chairs and the process under which the federal government operates to close and realign military bases in the United States.

Dixon began a 20-year career in the Illinois General Assembly with election to the House of Representatives in 1950. As a legislator, he wrote or co-sponsored legislation that produced or nurtured the state's modern criminal code, the modern judicial article to the Illinois Constitution, the state's community college system and its open meetings law.

He served as Illinois Treasurer from 1971-77, during which time his policies earned hundreds of millions of dollars for Illinois taxpayers and he established investment incentives for Illinois banks to encourage them to invest locally.

He was elected Illinois Secretary of State by a margin of 1.3 million votes in 1976. In 1978, he was re-elected by 1.5 million votes, becoming the first candidate in Illinois history to carry all 102 counties in the state, including all 30 townships in suburban Cook County and all 50 wards in the City of Chicago.

He was the first Democratic statewide candidate to disclose the sources and amounts of all campaign contributions, and since 1970, his personal financial assets and liabilities were a matter of public record.

Dixon is a graduate of the University of Illinois and holds a law degree from Washington University in St. Louis. He and his wife, Jody, have three children and seven grandchildren.



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## **AL CORNELLA, Commissioner**

### **Biography**

Al Cornella is the President of Cornella Refrigeration Inc., a Rapid City, South Dakota firm specializing in commercial and industrial refrigeration. He is a U.S. Navy Veteran with service in Vietnam and has been active in military issues for over a decade.

Cornella has also served on a number of boards and commissions in South Dakota including the Rapid City Chamber of Commerce. During his tenure with the Chamber, he served as Chairman of the Board of Directors from 1991-1992 and as Chairman of the Military Affairs Committee.

In 1992, Mr. Cornella was appointed by former South Dakota Governor George Mickelson to serve on the State Commission on Hazardous Waste Disposal.

Mr. Cornella currently serves on the boards of the South Dakota Air and Space Foundation and the Rapid City Economic Development Loan Fund.



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**REBECCA G. COX, Commissioner**

**Biography**

Rebecca G. Cox is currently a Vice President of Continental Airlines, Inc. She joined Continental in January, 1989. In 1993, she served as a Member of the Defense Base Closure & Realignment Commission.

Before joining Continental, Rebecca served as Assistant to the President and Director of the Office of Public Liaison, President Reagan's primary outreach effort to the private sector. She was also appointed by the President to serve as Chairman of the Interagency Committee for Women's Business Enterprise.

Prior to her 1987 White House appointment, Ms. Cox had served as Assistant Secretary for Governmental Affairs at the Department of Transportation. As Assistant Secretary, she was responsible for coordinating legislative strategies and non-legislative relationships between the Department and Congress, as well as ensuring a continuing Departmental program for effective communication and policy development with other Federal agencies, state and local governments and national organizations.

Ms. Cox had previously served at the Department of Transportation as Counselor to Secretary Elizabeth Dole and as Deputy Assistant Secretary for Government Affairs.

Before coming to the Department of Transportation, Ms. Cox worked in the U.S. Senate first as staff assistant, then legislative assistant and, finally, as Chief of Staff to U.S. Senator Ted Stevens. As Chief of Staff, she was responsible for managing the Senator's Alaska staff, the leadership duties of the Office of the Assistant Majority Leader and the oversight of his Subcommittee assignments including those involving the Commerce, Appropriations, and Governmental Affairs Committees.

In 1976, she received a B.A. degree from Depauw University in Greencastle, Indiana and a Juris Doctorate degree from the Columbus School of Law, Catholic University, Washington, D.C. in 1981.

Ms. Cox resides in Newport Beach, California with her husband Chris and their two children.



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## **JAMES B. DAVIS, Commissioner**

### **Biography**

In August of 1993, General J.B. Davis concluded a thirty-five year career with the United States Air Force as a combat fighter pilot, commander and strategic planner and programmer. He has served as a commander of a combat fighter wing, of the U.S. Air Force's Military Personnel Center, Pacific Air Forces, and United States Forces Japan. On the staff side, he served as the Director and Programmer of the U.S. Air Force's personnel and training, Deputy Chief of Staff for Operations and Intelligence Pacific Air Forces, and served his last two years on active duty as the Chief of Staff, Supreme Headquarters Allied Powers Europe (NATO).

During his career he has had extensive experience in operations, intelligence, human resource management, and political/military and international affairs. He has commanded a nuclear capable organization of about six thousand personnel and a joint service organization of about sixty thousand personnel and several sizes in between.

In the 1990's, he was deeply involved in the successful multimillion dollar negotiations for support of U.S. Forces in Japan and the Japanese financial support of U.S. Forces in Desert Storm. In NATO, he was the chief negotiator with the North Atlantic Council and the United Nations for NATO's participation in the Yugoslavian conflict.

General Davis has lived overseas for more than ten years almost evenly split between the Pacific and Europe. Because of his official duties, he has traveled extensively to all the ASEAN and NATO countries and many of the Central and Eastern European countries, including Hungary and Albania, meeting with Ministers of State and Defense, Prime Ministers and Presidents.

General Davis has a B.S. degree in Engineering from the U.S. Naval Academy, a Masters degree in Public Administration from Auburn University at Montgomery, and has attended multiple professional schools.





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**S. LEE KLING, Commissioner**

**Biography**

S. Lee Kling serves as Chairman of the Board of Kling Rechter & Company, a merchant banking company. The company was formed in 1991. Additionally, he serves as a Special Advisor and Managing Director of Willis Corroon Corp. of Missouri.

Mr. Kling served as Chairman of the Board of Landmark Bancshares Corporation, a St. Louis based bank holding company located in Missouri and Illinois, from 1975 through December 1991 when the company merged with Magna Group, Inc. He served additionally as the company's Chief Executive Officer from 1974 through October 1990, except for the year 1978 when he served as Assistant Special Counselor on Inflation for the White House, and in that capacity as Deputy for Ambassador Robert S. Strauss.

From 1953 until 1974, Mr. Kling was in the insurance brokerage business. He founded his own insurance firm in 1965, which was sold in 1969 to a publicly traded manufacturing company, Weil McClain Co., Inc. He remained with the company as Chairman and CEO of the insurance division until 1974, when the company was sold to Reed Stenhouse of Canada. He then continued on a part-time basis for a number of years.

From 1974 to 1977, Mr. Kling served as Finance Chairman of the Democratic National Committee and a member of its Executive Committee. In 1976, he was Treasurer of the Democratic National Convention. He founded and chaired for two years the Democratic Congressional House and Senate Council. He was Co-Chairman in 1977 of the Democratic Congressional Dinner, and in 1982 was the recipient of the Democratic National Committee Distinguished Service Award. He served as National Treasurer of the Carter-Mondale Election Committee, and in 1987-88 Mr. Kling served as National Treasurer of the Gephardt for President Committee.

Mr. Kling was Co-Chairman of the Citizens Committee for the Ratification of the Panama Canal Treaties. In 1979 he served as United States Economic Advisor representing the private sector during the peace negotiations between Israel and Egypt. In 1982-83 he was Co-Chairman of the Coalition for Enactment of the Caribbean Basin Initiative legislation. Mr. Kling serves on the boards of a number of public and private corporations, civic and charitable organizations.

He received the Distinguished Business Alumni Award from Washington University in 1989 and was the Missouri Building & Construction Trade Council "Construction Man of the Year" in 1990.

Mr. Kling and his wife, Rosalyn Hauss, have four children. Their residence is at Grayling Farms in Villa Ridge, which is just west of St. Louis, Missouri. He attended New York Military Academy, Cornwall-on-Hudson, New York, and received his B.S.B.A. degree from Washington University in St. Louis. From 1950 to 1952, he served in the Army as a 1st Lieutenant and aide-de-camp to General Buy O. Kurtz. Mr. Kling was born in St. Louis, Missouri on December 22, 1928.



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## **BENJAMIN F. MONTOYA, Commissioner**

### **Biography**

Benjamin F. Montoya is currently the President and Chief Executive Officer of Public Service Company of New Mexico, an investor-owned public utility serving gas, electricity and water throughout the State.

His private sector career, which began in 1989 when he retired from the Navy, has included the positions of Manager, Vice President, and Senior Vice President of Pacific Gas and Electric company, San Francisco.

Mr. Montoya enjoyed a distinguished and decorated U.S. Navy career spanning 31 years, rising to the rank of Rear Admiral. He served as Commanding Officer of the Navy Public Works Center in San Diego, California; Commander of the Western Division Naval Facilities Engineering Command in San Bruno, California; and Director of the Shore Activities Division in the Office of Deputy Chief of Naval Operations (Logistics) in Washington, D.C. From 1987-1989, he assumed the duty as Commander of the Naval Facilities Engineering Command and Chief of Civil Engineers. Mr. Montoya was selected to the rank of Rear Admiral in March, 1987.

His awards include the Legion of Merit, Bronze Star Medal with Combat "V," Meritorious Service Medal, Navy Commendation Medal and the Navy Achievement Medal.

Mr. Montoya is a graduate of the U.S. Naval Academy. He also holds a Bachelor of Science degree in civil engineering from Rensselaer Polytechnic Institute, a Master of Science degree in sanitary engineering from Georgia Institute of Technology.



## DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

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### JOSUE (JOE) ROBLES, JR. , Commissioner

#### Biography

Joe Robles is Senior Vice President, Chief Financial Officer/Corporate Controller for USAA Financial Services. He directs USAA's activities in the areas of Payroll and Compensation Accounting, Accounting Policy, Corporate Financial Analysis, Internal Audit and Taxes. He joined USAA in July 1994 as Special Assistant to the Chairman after retiring from the U.S. Army as a Major General after 28 years of service. He assumed the role of CFO/Controller in September 1994.

General Robles was born in Rio Piedras, Puerto Rico, January 24, 1946. He joined the U.S. Army in 1966 and received his commission as a second lieutenant through the Artillery Officer Candidate School at Fort Sill, Oklahoma in 1967. He received a Bachelor of Business Administration degree in Accounting from Kent State University in 1972. He also holds a Master of Business Administration from Indiana State University. His military education included Field Artillery Basic and Advanced courses, U.S. Army Command and General Staff College, Spanish General Staff College, and U.S. Naval War College.

Robles served in a variety of important command and staff positions, culminating in his assignment as Commander General, 1st Infantry (Mech) at Fort Riley, Kansas. Prior to that position, General Robles served as Director of the Army Budget, and as the assistant division commander, 1st Cavalry Division, Fort Hood, Texas. The latter included participation in Operations Desert Shield/Desert Storm. His early troop assignments included command and staff positions in Field Artillery units in Korea; Fort Knox, Kentucky; Vietnam; and Germany.

Robles' mid-level assignments included work with the Resource Management Department, U.S. Army Institute of Administration, Fort Benjamin Harrison, Indiana. He also served as special assistant to the G-3, 1st Infantry Division (Mech), and battalion commander, 1st Battalion 7th Field Artillery, 1st Infantry Division, both at Fort Riley, Kansas.

Recent assignments included Chief, programming and budget office with Headquarters, U.S. Army, the Pentagon, and Division Artillery commander of the 1st Infantry Division (Mech), Fort Riley, Kansas.

Robles' military awards include the Distinguished Service Medal with Oak Leaf Cluster, the Legion of Merit with two Oak Leaf Clusters, the Bronze Star Medal with Oak Leaf Cluster, the Meritorious Service Medal with Oak Leaf Cluster, the Air Medal, the Army Commendation Medal with Oak Leaf Cluster, the Army Good Conduct Medal, and the Army General Staff Identification Badge.

General Robles is married to the former Patricia Ann Gavin of East Greenwich, Rhode Island and has three sons, Joseph (deceased), Andrew and Christopher, and a daughter, Melissa.



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## **WENDI L. STEELE, Commissioner**

### **Biography**

Wendi L. Steele served as the Senate liaison for the Defense Base Closure and Realignment Commission in 1991. She began her career in the Reagan Administration, working in the legislative affairs offices of both the Office of Management and Budget and the White House. Following her service in Washington, Mrs. Steele was a congressional and economic analyst for the Defense and Space Group of the Boeing Company in Seattle, Washington. She returned to D.C. during the Bush Administration and worked for the assistant secretary for legislative and intergovernmental affairs of the U.S. Department of Commerce. In 1993, she staffed defense, veterans' affairs, foreign policy and trade issues for Senator Don Nickles (R-OK).

Mrs. Steele currently resides with her husband Nick in Houston, Texas, where she is a writer.



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**FOR IMMEDIATE RELEASE**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

**BASE VISIT SCHEDULE ANNOUNCED BY COMMISSION**

27 Bases To Be Visited

Washington, DC, May 16, 1995 -- The Defense Base Closure and Realignment Commission announced its schedule for visits to bases being considered for realignment and closure as a result of the Commission's May 10 decision to add bases to the Secretary of Defense's list. All dates are subject to change.

Twenty-seven major installations proposed for closure or realignment are currently scheduled to receive a base visit by one or more Commissioners. Base visits provide an opportunity for Commissioners to view a base directly and to investigate first-hand many of the issues related to the military value of the base. The Base Public Affairs Officer should be contacted for visit specifics.

Scheduled visits as of today (a visit to Homestead AFB, Florida will be added to the schedule):

- |                                    |                                         |
|------------------------------------|-----------------------------------------|
| May 22 -- McClellan AFB, CA        | May 30 -- Niagara Falls IAP ARS, NY     |
| May 23 -- San Bruno EFAW, CA       | -- Youngtown-Warren MAP ARS,            |
| -- SUPSHIP, CA                     | OH                                      |
| -- NWAD Corona, CA                 | June 1 -- Letterkenny Army Depot, PA    |
| -- FISC, CA                        | -- Tobyhanna Army Depot, PA             |
| -- Oakland Army Base, CA           | June 2 -- Portsmouth Naval Shipyard, ME |
| May 24 -- Hill AFB, UT             | June 5 -- NAS Atlanta, GA               |
| May 26 -- McClellan AFB, CA        | -- Robins AFB, GA                       |
| -- Grand Forks AFB, ND             | -- Carswell ARS, TX                     |
| May 30 -- General Mitchell ARS, WI | June 6 -- Kelly AFB, TX                 |
| -- Minneapolis-St. Paul IAP ARS,   | June 7 -- Laughlin AFB, TX              |
| MN                                 | -- Tinker AFB, OK                       |
| -- O'Hare IAP ARS, IL              | June 8 -- Vance AFB, OK                 |
| -- NAWC Pt. Mugu, CA/China         | -- Columbus AFB, MS                     |
| Lake, CA                           | -- Space & Strategic Defense            |
|                                    | Command, Huntsville, AL                 |

more

The Commission's regional hearing schedule, announced May 15, is as follows. Specific locations to be determined.

May 25	San Francisco, California	9:00 AM -- 5:30 PM
May 31	Chicago, Illinois	9:00 AM -- 1:30 PM
June 3	Boston, Massachusetts	8:30 AM -- 1:15 PM
June 9	Atlanta, Georgia	9:00 AM -- 2:45 PM
June 10	Dallas, Texas	9:00 AM -- 3:30 PM

Interested persons should contact the Commission prior to visits for confirmation of dates and the Commissioner(s) attending each visit.

###



## THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

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ALAN J. DIXON, CHAIRMAN

### COMMISSIONERS:

AL CORNELLA

REBECCA COX

GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

**For Immediate Release**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

### **BASE CLOSURE COMMISSION ANNOUNCES REGIONAL HEARING SCHEDULE**

#### **Five regional hearings to be held between May 25 and June 10**

WASHINGTON, DC, May 15, 1995 -- The Defense Base Closure and Realignment Commission announces its schedule of 5 regional hearings to be held around the country. The purpose of these Regional Hearings is to receive testimony from communities affected by the Commission's May 10 recommendations to add 35 bases to the list of installations being considered for closure or realignment.

For oral testimony at regional hearings, each state will be given a block of time in which to make a presentations for all installations affected in that state. The overall time is determined by the Commission on the basis of the number of affected installations and the direct military and civilian personnel lost in each state.

Today's announcement includes the dates, times, and the cities the hearings will be held.

Each major base on this list will receive a visit by at least one Commissioner. Base visits provide an opportunity for Commissioners to view a base directly and to investigate first-hand many of the issues related to that base. Specific base visit dates will be announced soon.

There will be congressional hearings on June 12 and June 13 at which members of Congress will have an opportunity to present their views before the Commission. The Commission will hear from DoD officials regarding the Commission's adds list on June 14.

The list of hearings:

May 25	San Francisco, California
May 31	Chicago, Illinois
June 3	Boston, Massachusetts
June 9	Atlanta, Georgia
June 10	Dallas, Texas

more

Here is the list of which installations fall under which regional hearing:

May 25 (Location: San Francisco)

Regional hearing regarding the following installations:

Supervisor of Shipbuilding, Conversion, and Repair	San Francisco, CA
Engineering Field Activity, West	San Bruno, CA
McClellan AFB	Sacramento, CA
Oakland Army Base	Oakland, CA
Fleet and Industrial Supply Center	Oakland, CA
NAWC Point Mugu	Oxnard, CA
Naval Warfare Assessment Detachment	Corona, CA
Hill AFB	Ogden, UT
Public Works Center	GUAM

May 31 (Location: Chicago)

Regional hearing regarding the following installations:

Grand Forks AFB	Grand Forks, ND
Minneapolis-St. Paul IAP Air Reserve Station	Minneapolis, MN
Chicago O'Hare IAP Air Reserve Station	Chicago, IL
Youngstown-Warren MPT Air Reserve Station	Youngstown, OH
General Mitchell IAP Air Reserve Station	Milwaukee, WI

June 3 (Location: Boston)

Regional hearing regarding the following installations:

Tobyhanna Army Depot	Tobyhanna, PA
Portsmouth Naval Shipyard	Kittery, ME
Letterkenny Army Depot	Letterkenny, PA
Fort Holabird	Baltimore, MD
Niagara Falls IAP Air Reserve Station	Niagara, NY

June 9 (Location: Atlanta)

Regional hearing regarding the following installations:

Space and Strategic Defense Command	Huntsville, AL
NAS Atlanta	Atlanta, GA
Robins AFB	Warner-Robins, GA
Columbus AFB	Columbus, MS
Homestead AFB	Florida City, FL

June 10 (Location: Dallas)

Regional hearing regarding the following installations:

Vance AFB	Enid, OK
Tinker AFB	Oklahoma City, OK
Kelly AFB	San Antonio, TX
Carswell ARS	Fort Worth, TX
Laughlin AFB	Del Rio, TX

more



The schedule of each regional hearing follows:

**SCHEDULE FOR REGIONAL HEARING  
SAN FRANCISCO, CALIFORNIA**

**May 25, 1995**

9:00-9:10 a.m.	Opening Remarks	
9:10-11:25 a.m.	California	135 minutes
11:25-11:30 a.m.	break	
11:30-12:15 p.m.	California	45 minutes
12:15-1:15 p.m.	break	
1:15-2:35 p.m.	California	80 minutes
2:35-2:40 p.m.	break	
2:40-3:14 p.m.	Public comment: California	
3:14-3:20 p.m.	break	
3:20-4:35 p.m.	Utah	75 minutes
4:35-4:40 p.m.	break	
4:40-5:05 p.m.	Guam	25 minutes
5:05-5:10 p.m.	break	
5:10-5:34 p.m.	Public comment: Utah, Guam	

**SCHEDULE FOR REGIONAL HEARING  
CHICAGO, ILLINOIS**

**May 31, 1995**

9:00-9:10 a.m.	Opening remarks	
9:10-9:35 a.m.	Illinois	25 minutes
9:35-9:40 a.m.	break	
9:40-10:05 a.m.	Wisconsin	25 minutes
10:05-10:10 a.m.	break	
10:10-10:35 a.m.	Minnesota	25 minutes
10:35-10:40 a.m.	break	
10:40-11:05 a.m.	Ohio	25 minutes
11:05-11:10 a.m.	break	
11:10-11:50 a.m.	Public comment: Illinois, Wisconsin, Minnesota, Ohio	
11:50-12:00 p.m.	break	
12:00-1:00 p.m.	North Dakota	60 minutes
1:00-1:05 p.m.	break	
1:05-1:21 p.m.	Public comment: North Dakota	

more

**SCHEDULE FOR REGIONAL HEARING  
BOSTON, MASSACHUSETTS**

**June 3, 1995**

8:30-8:40 a.m.	Opening remarks	
8:40-9:40 a.m.	Maine	60 minutes
9:40-9:45 a.m.	break	
9:45-10:05 a.m.	Public comment: Maine	
10:05-10:15 a.m.	break	
10:15-12:00 p.m.	Pennsylvania	105 minutes
12:00-12:05 p.m.	break	
12:05-12:30 p.m.	New York	25 minutes
12:30-12:35 p.m.	break	
12:35-1:09 p.m.	Public comment: Pennsylvania, New York	

**SCHEDULE FOR REGIONAL HEARING  
ATLANTA, GA**

**June 9, 1995**

9:00-9:10 a.m.	Opening remarks	
9:10-10:50 a.m.	Georgia	100 minutes
10:50-10:55 a.m.	break	
10:55-11:20 a.m.	Alabama	25 minutes
11:20-11:25 a.m.	break	
11:25-12:00 p.m.	Public comment: Georgia, Alabama	
12:00-1:00 p.m.	break	
1:00-1:45 p.m.	Mississippi	45 minutes
1:45-1:50 p.m.	break	
1:50-2:15 p.m.	Florida	25 minutes
2:15-2:20 p.m.	break	
2:20-2:46 p.m.	Public comment: Mississippi, Florida	

**SCHEDULE FOR REGIONAL HEARING  
DALLAS, TX**

**June 10, 1995**

9:00-9:10 a.m.	Opening remarks	
9:10-11:35 a.m.	Texas	145 minutes
11:35-11:40 a.m.	break	
11:40-12:04 p.m.	Public comment: Texas	
12:04-1:00 p.m.	break	
1:00-3:00 p.m.	Oklahoma	120 minutes
3:00-3:05 p.m.	break	
3:05-3:25 p.m.	Public comment: Oklahoma	

**SUPPLEMENTAL INFORMATION:** Please call the Commission to confirm dates, times, and locations prior to each event. Individuals needing special assistance should contact the Commission in advance of each event to facilitate their requirements.

###

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: James Meadows, Executive  
Director, Lowry Economic Redevelopment Authority

FAX NUMBER: (303) 343-9135 TELEPHONE NUMBER (303) 343-0276

DATE: 5/31/95

FROM: Mark A. Pross, Senior Analyst, Air Force Team  
of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: (703) 696-0504 FAX NUMBER: (703) 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS: DoD recommendation regarding Lowry AFB redirect.

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.



**DEPARTMENT OF DEFENSE**

**BASE CLOSURE**

**AND**

**REALIGNMENT**

**REPORT**

March 1995

---

## Lowry Air Force Base, Colorado

**Recommendation:** Change the recommendation of the 1991 Commission regarding the cantonment of the 1001st Space Support Squadron at the Lowry Support Center as follows: Inactivate the 1001st Space Systems Squadron, now designated Detachment 1, Space Systems Support Group (SSSG). Some Detachment 1 personnel and equipment will relocate to Peterson AFB, Colorado, under the Space Systems Support Group while the remainder of the positions will be eliminated.

**Justification:** The 1991 Commission recommended that the 1001st Space Systems Squadron, now designated Detachment 1, SSSG, be retained in a cantonment area at the Lowry Support Center. Air Force Materiel Command is consolidating space and warning systems software support at the SSSG at Peterson AFB. The inactivation of Detachment 1, SSSG, and movement of its functions will further consolidate software support at Peterson AFB, and result in the elimination of some personnel positions and cost savings.

**Return on Investment:** The total estimated one-time cost to implement this recommendation is \$1.7 million. The net of all costs and savings during the implementation period is a savings of \$10.9 million. Annual recurring savings after implementation are \$3.0 million with a return on investment expected in one year. The net present value of the costs and savings over 20 years is a savings of \$39.0 million.

**Impacts:** Assuming no economic recovery, this recommendation could result in a potential reduction of 135 jobs (89 direct jobs and 46 indirect jobs ) over the 1996 to 2001 in the Denver, Colorado Primary Metropolitan Statistical Area, which is less than 0.1 percent of economic area's employment. The cumulative economic impact of all BRAC 95 recommendations and all prior-round BRAC actions in the Denver, Colorado Primary Metropolitan Statistical Area in the 1994 to 2001 period could result in a potential decrease equal to 0.8 percent of employment in the economic area. Environmental impact from this action is minimal and ongoing restoration of Lowry AFB will continue.

## Homestead Air Force Base , Florida 301st Rescue Squadron (AFRES)

**Recommendation:** Change the recommendation of the 1993 Commission regarding Homestead AFB as follows: Redirect the 301st Rescue Squadron (AFRES) with its associated aircraft to relocate to Patrick AFB, Florida.

**Justification:** The 301st Rescue Squadron (RQS) is temporarily located at Patrick AFB, pending reconstruction of its facilities at Homestead AFB which were destroyed by Hurricane Andrew. As part of the initiative to have reserve forces assume a greater role in DoD

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: LTC Mike Olson, Laughlin AFB

FAX NUMBER: (210) 298-4322

TELEPHONE NUMBER (210) 298-5191

DATE: 6/11/95

FROM: Mark A. Pross, Senior Analyst, Air Force  
Team of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: (703) 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 7

### COMMENTS:

1. Without Chairman Dixon, there is no lead commissioner. They will decide among themselves who will take the lead just before the base visit.
2. Frank Cirillo will arrive at 1800 on 6/6/95 with the commissioners on the C-12 from Kelly AFB. He will not need to be picked up at San Antonio.
3. LTC Boyer would appreciate base transportation from San Antonio to Laughlin AFB on 6/5/95.

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.



**AIRSPACE AND DISTANCE DATA  
AIRSPACE OWNED/SCHEDULED BY  
LAUGHLIN AFB**

LAUGHLIN					
NAME	AREA NM2	ALT	VOLUME NM3	DIST	CNM X DIST
A633A	708	6000	698.7	1	698.6842105
A633B	154	3000	76.0	22	1671.710526
LAU1	4500	13000	9621.7	20	192434.2105
LAU2	469	13000	1002.8	40	40111.84211
LAU3	1975	15000	4872.5	15	73087.99342
PECOS ATCAA	7980	19000	24937.5	15	374062.5

ALERT x .8:	620	ALERT:	2370	ALERT DIST:	3.06
ALERT TOT:	775	WA:	0	WA DIST:	0.00
WA TOTAL:	0	MOA:	679697	MOA DIST:	16.81
MOA TOTAL:	40435	RES:	0	RES DIST:	#DIV/0!
RES TOTAL:	0	TOTAL:	682067	ALL DIST:	16.55
TOTAL:	41209				

AL/WA/MOA	41209
AL/MOA	41209

STRIKE & B/F	WA/MOA/RES:	40435
E2/C2 & AIRLIFT & WSO	AL.8/WA/MOA:	41054
PRIMARY & NFO & SCREENING	AL.8/MOA:	41054

STRIKE & B/F DIST:	16.81
MARITIME & AIRLIFT:	16.55
PRIMARY DIST:	16.55

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: COL Dan Fucci, Columbus AFB

FAX NUMBER: (601) 434-2827 TELEPHONE NUMBER (601) 434-7003

DATE: 6/1/95

FROM: Mark A. Pross, Senior Analyst, Air Force  
Team of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: (703) 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

### COMMENTS:

Col, Fucci:

Attached is a data sheet on airspace and distance data for Columbus AFB that LTC Merrill Beyer and I would like Columbus AFB officials to verify, validate, and update as necessary. We can discuss any changes during our pre-base visit on Sunday, June 4 at 0830. Thanks for your help!

*Mark Pross*

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.

**AIRSPACE AND DISTANCE DATA  
AIRSPACE OWNED/SCHEDULED BY  
COLUMBUS AFB**

**COLUMBUS**

NAME	AREA NM2	ALT	VOLUME NM3	DIST	CNM X DIST
A440	177	6500	189.2	1	189.2269737
CBM1	2643	15000	6520.6	1	6520.559211
CBM2	647	15000	1596.2	45	71829.76974
CBM3	2668	15000	6582.2	42	276453.9474
CBM4	1379	13000	2948.5	74	218190.4605
CALDONIA1	877	4000	577.0	12	6923.684211
CALDONIA2	804	4000	528.9	12	6347.368421
GREENWOOD	831	4000	546.7	45	24601.97368
MEMPHIS	857	4000	563.8	75	42286.18421
OXFORD	809	4000	532.2	45	23950.65789
R4404	78.5	11500	148.5	37	5493.708882

ALERT x .8:	151	ALERT:	189	ALERT DIST:	1.00
ALERT TOT:	189	WA:	0	WA DIST:	0.00
WA TOTAL:	0	MOA:	677105	MOA DIST:	33.20
MOA TOTAL:	20396	RES:	5494	RES DIST:	37.00
RES TOTAL:	148	TOTAL:	682788	ALL DIST:	32.93
TOTAL:	20734				

AL/WA/MOA            20585  
AL/MOA                20585

STRIKE & B/F	WA/MOA/RES:	20545
E2/C2 & AIRLIFT & WSO	AL.8/WA/MOA:	20548
PRIMARY & NFO & SCREENING	AL.8/MOA:	20548

STRIKE & B/F DIST:	33.23
MARITIME & AIRLIFT:	32.90
PRIMARY DIST:	32.90

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Defense Base Closure  
and Realignment Commission: CeCe Carmen

FAX NUMBER: 410-455-1096 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/04/95

FROM: Mr. Mark Pross  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: (703) 696-0504 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

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# **DRAFT**

## **BACKGROUND PAPER**

### **TYNDALL AFB, FLORIDA**

#### **BACKGROUND**

Tyndall AFB, Florida, is included in the Small Aircraft subcategory of the Operations category. The Air Force ranked Tyndall AFB third out of 11 bases, placing it in Tier II. One Commissioner suggested that Tyndall AFB be discussed for possible closure during the add hearings on May 10, 1995.

#### **DISCUSSION**

- Capacity Analysis
  - After consideration of force structure requirements, the Air Force determined that there was an excess capacity of 1-2 small aircraft bases.
  - The Air Force recommended not closing any small aircraft bases due to operational considerations.
  - Commission staff validated the Air Force's capacity analysis and concluded there is an excess of 1-2 small aircraft bases.
- Base Analysis
  - The Base Closure Executive Group (BCEG) gave Tyndall AFB a score of 27 out of a possible 33 points, which placed it in a tie for third place with Seymour-Johnson AFB, North Carolina, out of 11 bases in that subcategory.
  - Costs to close (\$180.5 million) are considered high.
  - Annual savings (\$36.3 million) are similar to those at Cannon AFB, New Mexico, and Moody AFB, Georgia, but significantly less than Holloman AFB, New Mexico.
  - Drone operations at Tyndall AFB would have to be placed in a cantoned area.
- Aircraft Transfer Options
  - Redistribution of Tyndall AFB's aircraft and missions are problematic.
  - Move 72 F-15s and the Air Superiority Retraining Unit to Eglin AFB, Florida.
  - Move 54 F-15s at Eglin AFB to Nellis AFB, Nevada, and Langley AFB, Virginia.
  - Move the Weapons Evaluation Group to Eglin AFB.
  - These proposed moves would create an over-capacity situation at Nellis AFB (airspace), no insurmountable problems at Langley AFB, and no options for drone and NORAD operations at Tyndall AFB, which would have to be cantoned.
  - Tyndall AFB is likely to be a poor choice for closure due to the lack of a "clean kill" and adverse operational impacts.
- On May 2, 1995, Commission staff requested a focused COBRA run from the Air Force.

Mark A. Pross/Air Force Team/May 4, 1995

**DRAFT**

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/04/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 21

COMMENTS:

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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703-696-0504

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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 4, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

121  
Please refer to this number  
when responding 950504-4

Dear General Blume:

We request you conduct an alternative COBRA run on the Williams-Mesa redirect (scenario Williams.CBR) with the following assumptions.

- a. Move Armstrong Lab from Mesa to Luke AFB.
- b. Save BOS and RPMA at Williams.
- c. Estimate moving expense based on tons of equipment at Armstrong Lab to move to Luke to conduct mission.
- d. Pay no moving cost for personnel (move within 50 miles)
- e. Estimate any additional MilCon to include rehabilitation or modifications required at Luke AFB to accommodate Armstrong Lab.

In order to assist the Commission in its work, we request this information to be provided no later than 19 May, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

FOR



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

ALAN J. DIXON, CHAIRMAN

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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

May 3, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

120  
Please refer to this number  
when responding 950504-3

Dear General Blume:

We appreciate your response to our 10 April request to review a community COBRA run on Brooks AFB. After reviewing your response and receiving a detailed concept of operations (Atch) provided by the Brooks AFB community, we have decided to ask you to conduct an alternative COBRA run on Brooks AFB with the following assumptions.

- a. Closure of Brooks AFB with approximately 15% of the base placed in cantonment.
- b. HSC, Armstrong Lab, USAF School of Aerospace Medicine, AFCEE, and HSC/YA retained in their present configurations.
- c. Family housing retained at Brooks AFB with support from Kelly AFB.
- d. All BOS provided by Kelly AFB.

In order to assist the Commission in its work, we request this information to be provided no later than May 15, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

Attachment  
Brooks AFB Community Concept of Operations



# BRAC '95

BASE REALIGNMENT AND CLOSURE TASK FORCE

Please refer to this number  
when responding 950427-10

April 26, 1995

Francis A. Cirillo, Jr.  
Air Force Team Leader  
Defense Base Closure and  
Realignment Commission  
1700 N. Moore Street, Suite 1425  
Arlington, VA 22209

Dear Mr. Cirillo:

Thank you for your April 20, 1995 letter and the opportunity to describe the San Antonio cantonment strategy, and specifically, the concept of operations for Brooks AFB in more detail.

The San Antonio cantonment strategy is straight-forward. Brooks AFB would be closed and all base operating support (BOS) and real property maintenance (RPMA) would be provided by Kelly AFB or Lackland AFB. This concept would accomplish the following.

- Brooks AFB would be closed.
- \$174 million in one-time closure costs would be avoided (\$11 million vice \$185 million).
- The 20 year new present value savings would exceed \$301 million--more than twice as much as the DOD proposal.
- The return on investment would begin in year one.

In addition, the risks of losing perhaps as many as 50-75% of the scientists and engineers (who tell us they will not move to Dayton and Panama City) would be avoided and the synergies with San Antonio's very substantial military and civilian human systems and bioscience communities (which can not be matched in Dayton and Panama City) would be preserved.

The San Antonio cantonment strategy is built on the following concept of operations:


- BROOKS AFB. Brooks AFB would be closed. A small portion of the base (approximately 15%) would be retained as a cantonment area. The remaining 85% would be made available for reuse. A conceptual drawing of the cantonment area is attached. However, it is only a concept; the actual boundaries would be determined by the Air Force. AFCEE would move into its new facility which would remain as a stand alone building in the reuse area. The few other activities that are presently located outside the cantonment area could remain as stand-alone activities or be moved into the cantonment.
- THE MISSIONS. HSC, AL, USAFSAM, AFCEE, AND HSC/YA would be retained in their present configurations. They would occupy their current facilities thereby negating the requirement for \$103 million of new military construction at Wright Patterson and Tyndall AFBs and \$82 million in movement, personnel, overhead, other, and one-time unique costs.
- BOS. Base operating support would be provided by Kelly AFB or Lackland AFB which are only 14 miles away. A detailed analysis of the support functions is attached. It shows a savings of 423 manpower spaces (Note: 391 was used in the briefing to the Commission and the COBRA runs to avoid confusion). Family housing was not retained in this proposal because additional family housing was not provided at Wright Patterson and Tyndall in the DOD proposal; however, it could be retained without substantially altering the savings. Minimal non-mission facilities were retained in the proposal making the Brooks Cantonment analogous to Wright Field (Area B) in the DOD proposal. The facilities closure factor was based on a building-by-building review. Fire response service would be provided by the City at a cost of \$70,000 per year.
- RPMA. Real property maintenance costs were developed using the "Real Property Replacement Costs" report (which was obtained under the Freedom of Information Act). This report was used to calculate the annual upkeep and repair costs and the utility costs. These data are also attached.
- MILITARY CONSTRUCTION. Five million dollars in military construction costs were included in the proposal for perimeter fencing and minor construction to facilitate moving a few activities from the reuse area into the cantonment. An additional one million dollars was included for minor modifications at Kelly or Lackland to accommodate the added BOS personnel.


It is important to note that the laboratory capacity reduction (as measured in direct work years) achieved by the San Antonio proposal is identical to the reduction in the DOD proposal. In addition, \$174 million in one-time closure costs are avoided and a 20 year net present value savings of \$301 million--more than twice as much as the DOD proposal--is achieved.

The short time left before the Commission makes their final decision, makes it is very important that we have a common understanding of this concept of operations and the supporting data at the earliest possible time. We are, therefore, ready to provide any additional information you may require and to meet with you and the appropriate Air Force representatives at your convenience to review the data and resolve any remaining uncertainties. Please contact Paul Roberson at (210) 229-2124 to arrange a meeting or to obtain additional information.

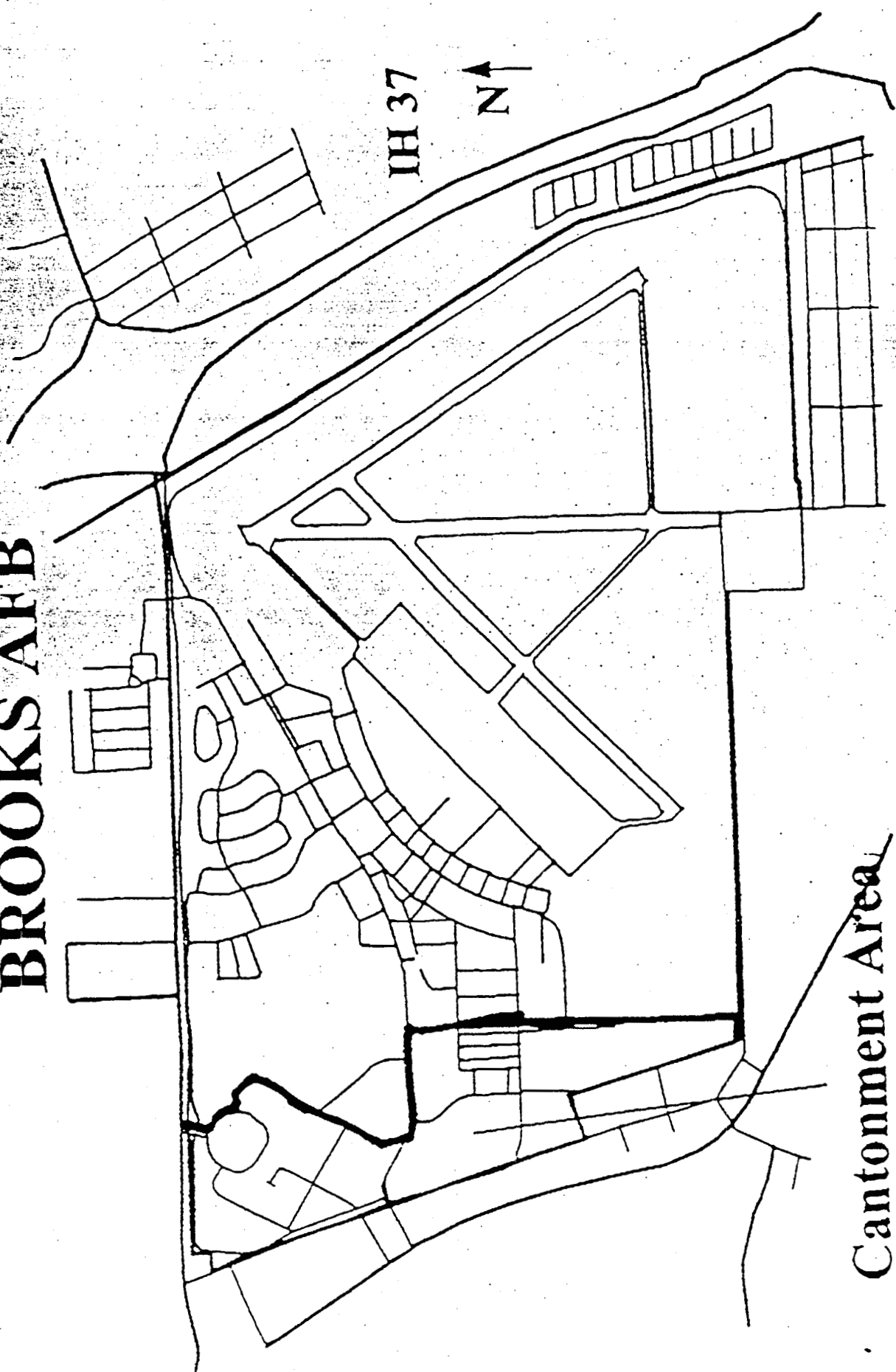
Sincerely,

Helen Ayala  
BRAC '95 Co-Chair

  
Charles E. Cheever, Jr.  
BRAC '95 Co-Chair

  
Jose Villarreal  
BRAC '95 Co-Chair

# BROOKS AFB



Cantonment Area

**CONCEPT OF OPERATIONS FOR THE BROOKS CANTONMENT**

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**Communications**

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**Chaplain**

**Contracting**

**Systems Acquisition School**

**Summary**



# BROOKS AIR FORCE BASE

April 4, 1995 data

Civil Engineering	Assigned Manpower		Satellite	Manpower saved	
	Officer	Enlisted		Officer	Enlisted
Command	1	0	0	1	2
Administration	0	2	0	0	0
Engineering	0	0	10	0	5
Fire department	0	20	2	20	16
Housing	0	0	1	0	3
Operations	1	6	90	3	33
Resources	1	2	2	2	5
Environmental	1	0	6	0	6
Air Base operability	1	2	0	2	0
<b>Total Personnel</b>	<b>5</b>	<b>32</b>	<b>111</b>	<b>4</b>	<b>70</b>

## Concept of operation

- The existing Civil Engineering organization at Brooks AFB is proposed to be disbanded and most civil engineering facilities vacated. The central plant (building 165) and the plant personnel should be retained on-site to maintain surveillance over the EMC'S and central heating and cooling plant systems.
  - Buildings 1164 and 1166 should be retained for the specialized shop space and parts storage space.
- Base housing will be closed and all these facilities vacated.
- The future Civil Engineering base operating support is proposed to be provided from another Civil Engineering organization (satellite).
  - Computer network systems, facsimile transfer, telephone calls and close proximity make communications relatively simple.
- The fire department is planned to be reduced to two fire prevention inspectors. Adequate fire response is planned from the City of San Antonio fire department and additional response provided from the other bases. Fire protection systems should be kept well maintained and tested frequently.
  - There will be a need for people to repair plumbing, air conditioning, heating and other mechanical and electrical systems. Use of Simplified Acquisition of Base Engineering Requirements (SABER) should be continued as an effective means to reduce the need for in service support.
  - A few in house environmental personnel should remain on Brooks to administer the program first hand.
- A liaison officer, reporting to the Host Base Civil Engineer, should be on-site at Brooks as the single point of contact.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Clinic	Assigned Manpower			Satellite	Manpower - saved		
	Officer	Enlisted	Civilian		Officer	Enlisted	Civilian
Command/Administration	5	9	4	0	5	9	4
Ambulatory care	0	8	1	5	0	3	1
Clinical pathology	0	3	0	2	0	1	0
Dental	4	11	2	9	2	4	2
Diagnostic radiology	0	2	0	1	0	1	0
Emergency med. services	0	8	0	0	0	8	0
Flight Surgeon	1	7	1	4	0	4	1
Medical material	0	1	1	0	0	1	1
Mental health	1	1	0	0	1	1	0
Pharmacy	1	6	0	2	0	2	0
Preventive medicine	1	6	0	2	0	5	0
Primary care	8	9	3	8	2	7	3
Bioclimatological *	2	5	0	4	0	3	0
<b>Total personnel</b>	<b>23</b>	<b>73</b>	<b>12</b>	<b>37</b>	<b>10</b>	<b>49</b>	<b>12</b>
* assigned to HSC environmental management							

## Concept of operation

- The existing Clinic organization at Brooks AFB is proposed to be disbanded and all clinic facilities vacated.
- The future medical support is proposed to be provided from the other medical organizations in San Antonio.
  - The impact of this action is exclusively in primary care, since Brooks has never had in-patient capabilities.
- By satelliteing approximately one-half the current Brooks Clinic staff, the workload and impact at Kelly for example, would be workable.
- With the changes in the health care anticipated with the advent of TRICARE, the retiree support currently provided by Brooks could be absorbed into the new San Antonio-wide military health care region.
- A contingent of one MDT, a nurse and two technicians on-site would be appropriate to accommodate the medical requirements at Brooks.
- The San Antonio EMS support currently provided after duty hours will be provided 24 hours a day.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Security Police	Assigned Manpower		Satellite	Manpower - saved	
	Officer	Enlisted		Officer	Enlisted
Command	1	2	0	2	0
Administration	0	9	2	7	0
Operations	0	39	12	27	0
Training	0	5	1	4	0
Total personnel	T	55	15	40	0

## Concept of operation

- The existing Security Police organization at Brooks AFB is proposed to be disbanded and all security police facilities vacated.
- The future Police support is proposed to provided entry control, alarm monitoring, and limited patrol duties.
  - The main gate (at the northeast side) will remain open.
  - The other gate (at HSC headquarters) will be open one hour in the morning and one hour in the afternoon.
  - The Student Billeing and Mission areas will be patrolled by after duty hours by future police support.
- There are three options for achieving this proposed future Police support:
  - Support from another Security Police organization (satellite).
  - Support from a Security Guard contract.
  - Support from the San Antonio Police Department.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Services	Assigned Manpower			Satellite			Manpower - saved		
	Officer	Enlisted	Civilian	Officer	Enlisted	Civilian	Officer	Enlisted	Civilian
Command	1	2	3	0	0	3	1	2	3
Membership & resources	0	0	8	0	0	8	0	0	8
Military support	0	10	14	19	0	5	0	0	5
Recreation support	0	0	10	0	0	10	0	0	10
Plans & programs	0	4	3	2	4	1	0	4	1
Youth activities	0	0	10	0	0	10	0	0	10
Total personnel	1	16	48	21	6	37	1	6	37

## Concept of operation

- The existing Services organization at Brooks AFB is proposed to be disbanded and most Services facilities vacated.
- The future Services support is proposed to be provided from another Services organization (satellite).
- The Billing, Dining Hall and Gymnasium are proposed to continue operations in support of the USAF/SAM enlisted students. The enlisted students are proposed to be billeted on base (buildings 717, 718, and 719) - the majority are pipeline students in AFSC awarding courses.
  - On-base billeting for officers will be discontinued.
  - The billeting office location (currently in building 214) will be relocated in building 719. This will require some minor construction and the associated cost should remain within the \$300,000 minor construction limit.
  - The female student dorm will be vacated (building 703) and female students will be billeted in building 719.
  - The Airman's Dining Hall (building 722) will be retained.
  - The Gymnasium and Running track (buildings 940 and 932) will be retained.
- The base library is proposed to be closed. The students are expected to use the technical library that is currently supporting the Armstrong Laboratory and The School of Aerospace Medicine.
- The child care center and the youth activities center will be closed. Base housing will be closed and no dependent youth will be resident on base.
- The Cook House and Brooks Club (Open Mess) currently receive no appropriated support. Their future status will be determined based on economic viability.

# BROOKS AIR FORCE BASE

April 4, 1995 data

	Assigned Manpower		Satellite		Manpower - saved	
	Officer	Enlisted	Civilian	Officer	Enlisted	Civilian
Command	1	0	1	1	0	1
Administration	0	2	0	0	2	0
Medical logistics	1	19	2	1	17	2
Supply	1	29	14	1	18	0
Transportation	0	21	10	0	12	0
Total personnel	3	71	27	3	49	3

## Concept of operation

The existing Logistics organization at Brooks AFB is proposed to be disbanded and all Logistics facilities vacated.

The future Logistics support is proposed to be provided from another Logistics organization (satellite). Logistics support is available under a support agreement for medical, non-medical supplies and equipment, transportation and vehicle maintenance.

The Logistics Material Control Activity (LMCA) will remain in the operational units (Armstrong Laboratory).

The LMCA is the primary point of material support for the remaining units at Brooks. The LMCA will utilize the host base supply channels for common stock items and make maximum use of automatic restocking. Those items not maintained in stock may be procured directly from the source. Warehousing at Brooks will be limited to essential mission requirements.

The credit card system will be used to procure supplies and equipment as appropriate.

Automatic restocking of supply will be used where possible.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Communications	Assigned Manpower		Satellite	Manpower - saved		
	Officer	Enlisted		Civilian	Officer	Enlisted
Command	1	0	0	1	0	1
Administration	0	3	0	0	3	0
Systems support	2	33	38	1	7	0
Systems technology	1	3	9	0	2	0
Plans & programs	1	3	10	1	1	0
Total personnel	5	42	57	3	13	1
Direct USAF/SAM	0	2 (retain at HISC)				

## Concept of operation

- The existing Communications organization at Brooks AFB is proposed to be disbanded and all communications facilities vacated.
- The future Communications support is proposed to be provided from another Communications organization (satellite).
- The Direct USAF/SAM positions will remain in-place at Brooks in support of this mission.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Air Base Group	Assigned Manpower		Satellite	Manpower saved		
	Officer	Enlisted		Civilian	Officer	Enlisted
Command	3	0	0	3	0	2
Command post	0	5	1	0	4	0
Mission support	1	3	2	1	1	0
Family support center	0	1	2	0	1	5
Information management	1	4	10	1	2	0
Plans & programs	0	0	0	0	0	2
Readiness	0	1	1	0	1	1
Social Actions (overhires)	1	3	3	1	0	1
Civilian personnel			0	0		10
Military personnel			0	0		2
<b>Total personnel</b>	<b>6</b>	<b>17</b>	<b>19</b>	<b>6</b>	<b>9</b>	<b>11</b>
Museum	0	1 (retain at HSC)				

## Concept of operation

The existing Base Commander and his staff at Brooks AFB is proposed to be disbanded and all command/staff facilities vacated.

The future Base operating support is proposed to be provided from another Base organization (satellite).

The manpower positions shown in *italic (overhires)* are not counted in the totals.

The USAF Museum of Aerospace Medicine supports the "Histories and Heritage" portion of the USAF School of Aerospace Medicine curriculum. The curator position will remain in-place at Brooks in support of this mission.

# BROOKS AIR FORCE BASE

April 4 1995 data

Personnel	Assigned Manpower		Satellite		Manpower - saved	
	Officer	Enlisted	Civilian	Officer	Enlisted	Civilian
Personnel	1	1	0	1	1	0
Civilian personnel	0	0	23	0	0	11
Education & training	2	8	8	2	7	0
Military personnel	2	27	2	1	12	2
Long term civilian education	0	0	2	0	0	1
Total personnel	<u>5</u>	<u>36</u>	<u>35</u>	<u>4</u>	<u>20</u>	<u>14</u>

## Concept of operation

The existing Personnel organization at Brooks AFB is proposed to be disbanded and all personnel facilities vacated.

The future Personnel support is proposed to be provided from another personnel organization (satellite).



# BROOKS AIR FORCE BASE

April 4, 1995 data

<i>Financial management</i>	Assigned Manpower		Satellite	Manpower - saved	
	Officer	Enlisted		Officer	Enlisted
Programs/budget	1	0	2	0	2
Cost analyst	2	0	3	0	2
Accounting & finance	0	8	8	8	1
<b>Total personnel</b>	<b>3</b>	<b>8</b>	<b>13</b>	<b>8</b>	<b>5</b>
Comptroller	1	0			
Assistant comptroller for AI	0				2 (retain at HSC)
Assistant comptroller for YA	5				19 (retain at HSC)
					9 (retain at HSC)

## Concept of operation

The existing financial management organization at Brooks AFB is proposed to be disbanded and all financial management facilities vacated.

The future financial management support is proposed to be provided from another financial management organization (satellite).

The HSC Comptroller, the assistant comptrollers and the personnel directly supporting the Armstrong Laboratory and the Human Systems Program Office will remain in place at Brooks in support of these organizations.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Chaplain	Assigned Manpower		Satellite	Manpower - saved	
	Officer	Enlisted		Officer	Enlisted
Chaplain	3	0	2	1	0
Administration	0	3	1	0	0
Total personnel	3	3	3	1	0

## Concept of operation

- The existing Chaplain organization at Brooks AFB is proposed to be disbanded and most chaplain facilities vacated.
- The Chapel facility is proposed to be retained for Sunday worship and occasional special events.
- The future Chaplain support is proposed to be provided from another chaplain organization (satellite).
- The support will include Sunday worship at Brooks in support of the on-base student population.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Contracting	Assigned Manpower		Satellite		Manpower Saved	
	Officer	Enlisted	Civilian	Officer	Enlisted	Civilian
Base contracting	2	4	18	2	4	3
Total personnel	<u>2</u>	<u>4</u>	<u>18</u>	<u>2</u>	<u>4</u>	<u>3</u>
Contracting	1		1 (retain at HSC)			
Policy	0		4 (retain at HSC)			
Pricing	1		2 (retain at HSC)			
Support to AFOMS	0		2 (retain at HSC)			
R&D contracting	3		19 (retain at HSC)			
Systems contracting	4		6 (retain at HSC)			
Environmental contracting	2		9 (retain at HSC)			
Prof dev res mgt	7		4 (retain at HSC)			

## Concept of operation

- The existing Base level contracting organization at Brooks AFB is proposed to be disbanded and the associated facilities vacated.
- The future Base level contracting support is proposed to be provided from another base contracting organization (satellite)
- Environmental, Acquisition and R&D contracting will remain in place at Brooks to support the AFCEE, HSC/YA, AI, and USAF/SAM.

# BROOKS AIR FORCE BASE

April 4, 1995 data

## Systems Acquisition School

Assigned Manpower	Satellite		Manpower saved	
	Officer	Civilian	Officer	Civilian
Total personnel	16	13 (retain at HSC)	4	0

### Concept of operation

- The Systems Acquisition School at Brooks AFB is proposed to be retained by HSC at Brooks.
- The associated facilities (buildings 556, 557, and 558) will vacated and the School will utilize space vacated by USAF-SAM in building 180.

# BROOKS AIR FORCE BASE

April 4, 1995 data

Totals	Assigned Manpower		Sachlie	Manpower - saved	
	Officer	Civilian		Enlisted	Civilian
	57	384	375	38	156
	357			229	

Totals do not include "overhires" or "retain at HSC" numbers

Total Savings = 423 (manpower spaces)

From the COBRA model (BRAC data 02/20/95), the civilian salary is \$46,642.

$$156 \times \$46,642 = \$7,276,152$$

From the COBRA model (BRAC data 02/20/95), the officer salary is \$78,668.

$$38 \times \$78,668 = \$2,989,384$$

From the COBRA model (BRAC data 02/20/95), the enlisted salary is \$36,148.

$$229 \times \$36,148 = \$8,277,892$$

Total Savings = \$18,543,428

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PLEASE DELIVER IMMEDIATELY TO: CeCe Carmen / Jim Schneider

FAX NUMBER: 410-455-1096 TELEPHONE NUMBER \_\_\_\_\_

DATE: 05/04/95

FROM: Mr. Mark Pross

\_\_\_\_\_ of the Review & Analysis section/DBCRC

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# **DRAFT**

## **BACKGROUND PAPER**

### **TYNDALL AFB, FLORIDA**

#### **BACKGROUND**

Tyndall AFB, Florida, is included in the Small Aircraft subcategory of the Operations category. The Air Force ranked Tyndall AFB third out of 11 bases, placing it in Tier II.

#### **DISCUSSION**

- Capacity Analysis
  - After consideration of force structure requirements, the Air Force determined that there was an excess capacity of 1-2 small aircraft bases.
  - The Air Force recommended not closing any small aircraft bases due to operational considerations.
  - Commission staff validated the Air Force's capacity analysis and concluded there is an excess of 1-2 small aircraft bases.
- Base Analysis
  - The Base Closure Executive Group (BCEG) gave Tyndall AFB a score of 27 out of a possible 33 points, which placed it in a tie for third place with Seymour-Johnson AFB, North Carolina, out of 11 bases in that subcategory.
  - Costs to close (\$180.5 million) are considered high.
  - Annual savings (\$36.3 million) are similar to those at Cannon AFB, New Mexico, and Moody AFB, Georgia, but significantly less than Holloman AFB, New Mexico.
  - Drone operations at Tyndall AFB would have to be placed in a cantoned area.
- Aircraft Transfer Options
  - Redistribution of Tyndall AFB's aircraft and missions are problematic.
  - Move 72 F-15s and the Air Superiority Retraining Unit to Eglin AFB, Florida.
  - Move 54 F-15s at Eglin AFB to Nellis AFB, Nevada, and Langley AFB, Virginia.
  - Move the Weapons Evaluation Group to Eglin AFB.
  - These proposed moves would create an over-capacity situation at Nellis AFB (airspace), no insurmountable problems at Langley AFB, and no options for drone and NORAD operations at Tyndall AFB, which would have to be cantoned.
  - Tyndall AFB is likely to be a poor choice for closure due to the lack of a "clean kill" and adverse operational impacts.
- On May 2, 1995, Commission staff requested a focused COBRA run from the Air Force.

Mark A. Pross/Air Force Team/May 4, 1995

**DRAFT**



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of the Review & Analysis section/DBCRC

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NUMBER OF PAGES (including cover): 2

COMMENTS: The Joint Cross Service Group will now be the first team to brief followed by the Air Force, Navy, Army, and DLA.

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WENDI LOUISE STEELE

---

**FOR IMMEDIATE RELEASE**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

Washington, DC – May 3, 1995: The Defense Base Closure and Realignment Commission will hold a public hearing at 9:30 AM on May 10, 1995 in the Hart Senate Office Building, Room 216 to consider adding domestic military bases to the Secretary of Defense's list of installations to be closed or realigned.

A majority vote of commissioners present is required to add a new base to the list for closure or realignment, or to increase the scope of a realignment already recommended by the Secretary of Defense.

The format for the hearing will be as follows: DBCRC staff will appear as witnesses, under oath, to brief commissioners regarding bases that have been analyzed since March 1, 1995 for possible addition to the list. \_\_\_\_\_

The Air Force briefing will be first, followed by the Navy, Army, and Defense Logistics Agency.

When the list of additions is complete, the Commission will develop a schedule of base visits and regional hearings aimed at gathering more data on the added installations. Those hearings and visits will be completed by June 9.

On June 12 and 13, the Commission will conduct hearings in Washington, D.C., at which members of Congress will testify regarding proposed closures and realignments.

The full Commission is tentatively scheduled to begin its final voting on June 22, in Washington, D.C.

**Individuals needing special assistance should contact the Commission prior to the hearing date .**

## 30 ##

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Affairs, 750<sup>th</sup> Space Group

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DATE: 5/10/95

FROM: Mark A. Pross, Air Force Team  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

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**FOR IMMEDIATE RELEASE**

Contact: Wade Nelson  
Chuck Pizer  
John Earnhardt

**COMMISSION ADDS 29 NEW BASES TO CLOSURE AND REALIGNMENT LIST**

WASHINGTON, D.C., May 10, 1995 -- The Defense Base Closure and Realignment Commission today voted to add 29 military installations to the list of bases it is reviewing for realignment or closure.

In a hearing in Washington, D.C., the eight-member commission also voted to evaluate for greater realignment or complete closure 6 bases that were recommended only for realignment by the Secretary of Defense when he submitted his list to the Commission February 28.

"Just because a base was added to the list today doesn't mean it will close or be realigned," said former U.S. Senator Alan J. Dixon, the commission chairman. "It means the commission believes a fuller evaluation of the base is a reasonable thing to undertake at this time.

"We do not make additions to the list lightly, but it is the responsibility of the commission to submit to the President by July 1 the best possible closure and realignment list," Dixon said.

The commission's actions today affected bases in two overall categories: those that were not on the Secretary's February list and those that were.

Those that were not on the list were added today "for realignment or closure." Those that were on the list were added "for further realignment or closure." "Further realignment" means an action that will result in greater job loss at the installation than contemplated by the Secretary's list.

Between now and June 11, the commissioners will visit bases added to the list today and conduct regional hearings at which the affected communities will be able to testify regarding the base. Members of Congress will testify before the commission June 12-13 in Washington, D.C. and a date will be set for Defense Department officials to testify regarding the added bases.

The commission will begin its final deliberations June 22 in Washington.

more

Page Two - Base Closure Commission adds

Here is the list of bases added to the list today:

**BASES NEWLY ADDED FOR REALIGNMENT OR CLOSURE - 29**

**AIR FORCE (11)**

Homestead Air Reserve Station	Florida City, FLORIDA
O'Hare Air Reserve Station	Chicago, ILLINOIS
Minneapolis-St. Paul Air Reserve Station	Minneapolis, MINNESOTA
Columbus Air Force Base	Columbus, MISSISSIPPI
Niagara Falls Air Reserve Station	Niagara Falls, NEW YORK
Youngstown-Warren Air Reserve Station	Youngstown, OHIO
Vance Air Force Base	Enid, OKLAHOMA
Carswell Air Reserve Station	Fort Worth, TEXAS
Laughlin Air Force Base	Del Rio, TEXAS
Hill Air Force Base	Ogden, Utah
General Mitchell Air Reserve Station	Milwaukee, WISCONSIN

**ARMY (4)**

Space and Missile Defense Command	Huntsville, ALABAMA
Oakland Army Base	Oakland, CALIFORNIA
Fort Holabird	Baltimore, MARYLAND
Tobyhanna Army Depot	Wilkes-Barre, PENNSYLVANIA

**NAVY (8)**

Engineering Field Activity, Western Div.	San Bruno, CALIFORNIA
Fleet and Industrial Supply Center	Oakland, CALIFORNIA
Naval Air Station Point Mugu	Oxnard, CALIFORNIA
Naval Warfare Assessment Detachment	Corona, CALIFORNIA
Supervisor of Shipbuilding	San Francisco, CALIFORNIA
Naval Aviation Depot	Jacksonville, FLORIDA
Public Works Center	GUAM
Portsmouth Naval Ship Yard	Kittery, MAINE

**DEFENSE LOGISTICS AGENCY (6)**

Defense Distribution Depot McClellan	Sacramento, CALIFORNIA
Defense Distribution Depot Warner-Robins	Warner-Robins, GEORGIA
Defense Distribution Depot Okla. City	Oklahoma City, OKLAHOMA
Defense Distribution Depot Tobyhanna	Wilkes-Barre, PENNSYLVANIA
Defense Distribution Depot San Antonio	San Antonio, TEXAS
Defense Distribution Depot Hill	Ogden, UTAH

more

**BASES ON THE SECRETARY OF DEFENSE'S CLOSURE AND REALIGNMENT LIST**

**ADDED TODAY BY THE COMMISSION FOR FURTHER REALIGNMENT OR CLOSURE - 6**

AIR FORCE (5)

McClellan Air Force Base	Sacramento, CALIFORNIA
Robins Air Force Base	Warner-Robins, GEORGIA
Grand Forks Air Force Base	Grand Forks, NORTH DAKOTA
Tinker Air Force Base	Oklahoma City, OKLAHOMA
Kelly Air Force Base	San Antonio, TEXAS

ARMY (1)

Letterkenny Army Depot	Letterkenny, PENNSYLVANIA
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\_\_\_\_\_ of the Review & Analysis section/DBCRC

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MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

May 12, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)

Special Assistant to the Chief of Staff

for Base Realignment and Transition

Headquarters USAF

1670 Air Force Pentagon

Washington, D. C. 20330-1670

134  
Please refer to this number  
when responding 950512-14

Dear General Blume:

I am forwarding for your review and comment portions of a community presentation on the Air Force Electronic Warfare Evaluation Simulator (AFEWES) that was presented by the community at the Dallas Regional Hearing and to DBCRC staff on May 5.

In order to assist the Commission in its review of this issue, I would appreciate your written comments on these documents no later than May 26, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr. PE  
Air Force Team Leader

Attachments-2

INTRODUCTION

The Air Force Electronic Warfare Evaluation Simulator (AFEWES) is a Government-Owned, Contractor Operated (GOCO) test facility which evaluates aircraft survivability against Radio-Frequency (RF) and Infrared (IR) threat systems. Since 1958, Lockheed Fort Worth Company, formerly General Dynamics, Fort Worth Division, has been the sole contractor associated with its development and operation. AFEWES is widely recognized as the most capable facility of its type in the world. Since its beginning, AFEWES testing has supported the Cuban Missile Crisis, the Vietnam War, Operation Eldorado Canyon against Libya, Operation Desert Storm and Bosnian Relief Operations. Important contributions continue to this day for a SAR customer with 1-1 priority whose platform/mission cannot be identified.

There is virtually no factual basis to support "disestablishment and relocation" of AFEWES to the Air Force Flight Test Center (AFFTC) at Edwards AFB, CA as recommended to the BRAC. In fact, the proposed action is in conflict with Congressional language in FY 95 SAC report. The following remarks address each element of the rationale used by the USAF in the recommendation to the BRAC as well as the actual facts applicable to each issue.

- 1) RATIONALE: Projected AFEWES Workload = 28%  
FACTS
  - a) AFEWES Workload (1985-94) averages 91% of the Contracted Utilization Rate.
  - b) Official AF Formulas calculate 1993-94 Workload at 88% and 92% respectively.
  - c) Rationale did not consider International utilization.
  - d) New capabilities available in 1995 will increase utilization further.
  
- 2) RATIONALE: This Action Achieves Significant Cost Savings.  
FACTS
  - a) Recommendation to BRAC estimated \$5.8M for move resulting in \$800K annual savings.
  - b) 1994 BoOD Study estimated AFEWES relocation costs at \$50-60M.
  - c) 24 MAR 95 estimate provided to USAF officials was \$66.7M.
  - d) \$66.7M relocation costs will reduce net savings and extend cost recovery period.
  
- 3) RATIONALE: This Action Achieves Significant Workload Consolidation.  
FACTS
  - a) Apparently refers to a reduction of 9 government positions.
  - b) AFEWES operated for 20 years without on-site government presence.
  - c) Cost savings can be achieved by reducing USAF Management and not moving AFEWES.
  
- 4) RATIONALE: AFFTC Capacity Can Absorb AFEWES Workload.  
FACTS
  - a) Insufficient Documentation exists for any other agency to efficiently operate and maintain specialized AFEWES equipment.
  - b) The AFFTC Ground Test Workload is sufficiently low to necessitate acquisition of an established T&E Business base to remain economically viable.
  
- 5) RATIONALE: AFEWES Infrastructure Duplicated At Other AF T&E Facilities.  
FACTS
  - a) Contradicted by 1994 BoOD Study. "AFEWES capabilities are not duplicated."
  - b) Only 15% of AFEWES Capability is duplicated at any other DoD T&E facility.
  - c) If duplicated, why such intense competition within the USAF for relocated assets?
  
- 6) RATIONALE: Impact Confined To Reduction Of 9 Jobs.  
FACTS
  - a) Greater than 100 jobs affected at LFWC.
  - b) Impact on Test Customers not even considered.
  - c) Down time during move also not considered.

SUMMARY

Since this action:

- 1) Will cost \$60-70M more than estimated and is in conflict with other DoD estimates,
- 2) Will result in a net loss in T&E capability,
- 3) Failed to consider customer test requirements and facility down time,
- 4) Is in conflict with FY 95 Senate Appropriations Committee direction,
- 5) Would achieve greater cost savings without relocating the facility,

HOW CAN THE PROPOSED ACTION AGAINST AFEWES POSSIBLY BE IN THE BEST INTEREST OF THE USAF, DoD, OR THE AMERICAN TAXPAYER?

FLAWED INPUTS TO FY 95 BRAC  
THREATEN  
ELECTRONIC COMBAT T&E LABS

The Air Force Electronic Warfare Evaluation Simulator, AFEWES, is a Government-owned, Contractor-operated, Hardware-In-The-Loop (HITL) facility which evaluates the EFFECTIVENESS (survivability) of DoD and Foreign aircraft systems in lethal engagements with RF and IR threats. It is widely recognized by past and present users as perhaps the most capable facility of its type in the world. Since its beginning in 1958, AFEWES has supported the development and refinement of virtually every Electronic Combat system employed, so successfully, by Coalition Forces in Operation Desert Storm.

Similar noteworthy contributions have distinguished AFEWES over its 37 year history. During the 1960's AFEWES testing supported strategic Reconnaissance aircraft during the Cuban Missile Crisis. B-52 Attrition studies during Project LINEBACKER II as well as the refinement of defensive countermeasures for a variety of DoD aircraft typify AFEWES contributions during the Vietnam War era of the 1970's. AFEWES developed cooperative SOJ techniques in the 1980's to support Operation Eldorado Canyon, the retaliatory action against Libya. Defensive Infrared countermeasures for transport aircraft were developed in the 1990's in direct support of Bosnian Relief operations. Similar contributions continue to this day for a Special Access customer, with 1-1 priority, whose platform and mission cannot be identified in this paper.

On 2 March 1995, DoD recommendations to the FY95 Base Realignment And Closure (BRAC) Commission were announced by Secretary of Defense William J. Perry. Included in this announcement were recommendations to "disestablish and relocate" AFEWES. The rationale used by the US Air Force to justify this recommendation was replete with factual inconsistencies and oversights. Many aspects of the official rationale are indicated below with a more accurate indication of the actual facts in each area:

- 1) Projected Workload = 2S%. This figure is grossly underestimated. Over the last 10 years, AFEWES' annual utilization has averaged 91% of the Contracted Baseline Radar Simulator Utilization Rate. Monthly utilization reports, based on an official Air Force formula, have quantified AFEWES utilization in the 88-92% range for the period 1993-1994. Projections of future workload are consistent with this trend. Also, new capabilities which become operational within the next year will expand utilization even further.

- 2) This Action Achieves Significant Cost Savings. The DoD announcement estimates a "one-time" cost of \$5.8M to move "selected" AFEWES assets; ultimately resulting in annualized savings of \$800K. Multiple DoD and USAF studies have been conducted in recent years and have all produced the same conclusion: Relocation of AFEWES is not in the Government's best interest. A significant DoD study completed in 1994 estimates actual AFEWES relocation costs for selected assets at \$50-60M. The MILCON costs alone, to prepare a facility to accept the AFEWES equipment, was estimated at \$8M. Apparently the results of this study were ignored by the USAF in formulating the BRAC recommendation.

In fact, it was not until 22 March 1995, fully three weeks following the 2 March recommendation to the BRAC, that Air Force officials contacted the AFEWES O&M contractor directly, to determine the specific costs associated with AFEWES relocation. The composite costs, submitted to the USAF on 24 March 1995, were \$66.7M!

The reference to moving only "selected assets" and "disposal of" many older threat simulations (SA-3, SA-4, ...?) belies any understanding of the continuing importance of these threats to AFEWES' International users in today's unstable world. Also lacking is any recognition of the cost benefit of International utilization to proportionate reduction in the USAF annual O&M cost obligation for AFEWES.

The actual utilization costs incurred by a typical AFEWES Test Customer represent only a minor percentage of equivalent open-air flight test. On an annualized O&M basis, the average "out-of-pocket" costs borne by the USAF, above and beyond those paid by users of the facility, is only \$300K/year for the period 1985-1994. Although initiatives to further reduce AFEWES costs are being pursued by the current O&M contractor, the current costs associated with AFEWES T&E are clearly insufficient to justify the proposed BRAC action.

- 3) This Action Achieves Significant Workload Consolidation. The workload consolidation referred to is apparently related to the reduced number of government personnel required to manage AFEWES at the AFFTC location. This reduction in personnel apparently forms the basis for the \$800K annual O&M savings discussed above. For a majority of its 37-year history, the AFEWES was successfully operated at its current Air Force Plant No. 4 location without an on-site military presence. The advent of modern videoconferencing technology would allow daily

AFEWES O&M management, if necessary, to be accomplished from the remote AFFTC location, thereby preserving the estimated \$800K cost savings, and avoiding the significant, unnecessary cost of physically relocating the facility.

- 4) AFFTC Capacity Can Absorb AFEWES Workload. The essence of this statement indicates that the current workload of the AFFTC ground test facility is sufficiently low to necessitate absorption of an established T&E business base, to remain economically viable.

The unstated assumption implicit in the DoD announcement suggests that AFEWES capabilities, if relocated, will continue to provide the same high-quality of test support which has been established by its current contractor over the past 37 years. Such is not the case. The current AFEWES contractor, Lockheed Fort Worth Company, has served as both the *developer* and the *operator* of the facility since 1958. This fact has afforded the USAF significant cost savings by necessitating only minimal documentation for most AFEWES threat simulations. The existing documentation base is insufficient for personnel at any other facility to efficiently configure and operate the 39 specialized systems currently contained in AFEWES. The cost estimate for upgrading existing documentation to support AFEWES operations by another contractor is approximately \$18M, alone.

- 5) AFEWES Infrastructure Duplicated At Other AF T&E Facilities. The grain of truth in this assertion lies in the fact that HITL resources which represent perhaps 4-6 individual AFEWES threat systems do, in fact, exist at other DoD laboratories. Most of these alternative simulations, however do not enjoy comparable validation against threat intelligence, as does AFEWES. It is absolutely false to imply that the full complement of 39 threat systems contained in AFEWES are duplicated anywhere else in the world. The rationale above belies even a rudimentary understanding of unique AFEWES attributes available at Air Force Plant No. 4.

- a) Unmatched IRCM & Missile Warning System T&E capability.
- b) Unequaled Semi-Active Missile T&E capability.
- c) RF Environmental Density/Fidelity without equal.
- d) Combined CM/End Game Evasion with man-reactive F-16 cockpit.
- e) Access to CFE for External Networking Applications.
- f) Multi-Spectral T&E capability.

The fact that AFEWES' capabilities are not duplicated elsewhere is also reiterated in the 1994 DoD Study referenced earlier.

- 6) Impact (Confined to) Reduction of 9 Jobs. The DoD statement apparently refers exclusively to Government positions only. Approximately 100 contractor personnel, associated with AFEWES Upgrade and O&M activities, would also be adversely affected by this action.

Of far greater significance, however, is the fact that the USAF impact assessment, completely failed to consider the impact of AFEWES relocation on DoD and Foreign Users with testing requirements in 1995 and beyond. The following list identifies AFEWES customers with which Testing Requirements have either been finalized or technical discussions have been initiated.

- DoD: C-17, B-2, B-1, F-15, F-22, Band IV IRCM, Army ATRJ, Army Advanced Missile Warning Receiver, Navy IDECM, DoD SAR Program (Priority 1-1)
- FOREIGN: UK DIRCM, Sweden, Germany, Italy

The decision to include AFEWES "disestablishment and relocation" within the DoD recommendation to the BRAC was made "at the last minute" by Senior USAF civilian officials. The "11th hour" nature of this decision suggests that political considerations instead of any thorough analysis of the facts identified above, provide the basis for this action. Unfortunately, Secretary of Defense William J. Perry and JCS Chairman General John Shalikashvili accepted the USAF recommendations without exception.

Similarly questionable rationale was provided by the USAF to justify equivalent action against a facility complementary to AFEWES, the Real Time Electromagnetic Digitally Controlled Analyzer Processor (REDCAP) in Buffalo, NY. AFEWES and REDCAP, electronically networked together, using well-established communications technology, can represent, in an "end-to-end" sense, the modern Electronic Combat battlefield necessary to evaluate the survivability of next generation EC Avionic Systems. A study of Electronic Networking was mandated in the FY95 Senate Appropriations Committee Report as a prerequisite to any HITL consolidation...efforts. To our knowledge, this study has yet to be initiated. This Congressional requirement was apparently also not considered by the USAF in the formulation of its recommendation to the BRAC.



04/05/95

In response to the 2 March 95 announcement, Senator Alphonse D'Amato (R, NY) gave an impassioned speech on the floor of the U.S. Senate bringing into question, the ACTUAL motives of the USAF for singling out these two small T&E facilities (combined FY95 Budget of less than \$20M), and failing to close any of 10 major USAF Test Facilities (combined FY95 Budget of \$1.722B).

The time-honored adage, "IF IT AIN'T BROKE, DON'T FIX IT" clearly applies to the plight of AFEWES and REDCAP. Given the austere Defense funding environment and unstable international situation in which we find ourselves, how much of this "PROGRESS" are American taxpayers expected to withstand? Significant unnecessary Capital investment (\$60-70M)? The promise of anticipated cost savings which will never be realized? Net reductions in critically needed Electronic Combat Test capability in an increasingly unstable world?

If this unjustified action against AFEWES and REDCAP cannot be reversed by the cold reality of sound technical and fiscal reason, sadly, the real losers in this tragic political debate will be US and Allied aircrews who will be forced to enter combat in the future with less than fully EFFECTIVE Electronic combat systems to ensure their survival to "fight another day".

# DOD BRAC Recommendations

## Air Force Electronic Warfare Evaluation Simulator Activity, Fort Worth, Texas

<b>RECOMMENDATION:</b>	<p>Disestablish the Air Force Electronic Warfare Evaluation Simulator (AFEWES) Activity in Fort Worth. Essential AFEWES Capabilities and the Required Test Activities Will Relocate to the Air Force Flight Test Center (AFFTC), Edwards AFB, California. Workload and Selected Equipment From AFEWES Will Be Transferred to AFFTC. AFEWES Will Be Disestablished and Any Remaining Equipment Will Be Disposed of.</p>
<b>JUSTIFICATION:</b>	<p>The Test and Evaluation Joint Cross-Service Group (JCSG) Recommended That AFEWES's Capabilities Be Relocated to an Existing Facility at an Installation Possessing a Major Range and Test Facility Base (MRTFB) Open Air Range. Projected Workload for AFEWES Was Only 28 Percent of its Available Capacity. Available Capacity at AFFTC Is Sufficient To Absorb AFEWES's Workload. AFEWES's Basic Hardware-in-the-Loop Infrastructure Is Duplicated at Other Air Force Test and Evaluation Facilities. This Action Achieves Significant Cost Savings and Workload Consolidation.</p>
<b>RETURN ON INVESTMENT:</b>	<p>The Total Estimated One-Time Cost To Implement This Recommendation Is \$5.8 Million. The Net of All Costs and Savings During the Implementation Period Is a Cost of \$2.6 Million. Annual Recurring Savings After Implementation Are \$0.8 Million With a Return on Investment Expected in Seven Years. The Net Present Value of the Costs and Savings Over 20 Years Is a Savings of \$5.8 Million.</p>
<b>IMPACTS:</b>	<p>Assuming No Economic Recovery, This Recommendation Could Result in a Maximum Potential Reduction of 9 Jobs (5 Direct Jobs and 4 Indirect Jobs) Over the 1996-to-2001 Period in the Fort Worth-Arlington, Texas Primary Metropolitan Statistical Area, Which Is Less Than 0.1 Percent of the Economic Area's Employment. This Action Will Have Minimal Environmental Impact.</p>

**The Facts Dictate A Closer Look . . .**

# AFEWES Workload

## DOD

- "Projected Workload Was Only 28 Percent of Its Available Capacity."

## FACTS

- Average Workload for CY 93 and CY 94 Was 90% (Based on a 16-Hour Day). Workload Has Actually Been Increasing Because New Capabilities Have Been Coming On-Line.
- Workload Is Projected To Continue at the Same Level. Currently Planned Tests Include:

1995
C17 B-2 Band IV Infrared Countermeasures (IRCM) Advanced Tactical IRCM - Army Directional IRCM - UK/USSOCOM Sweden Germany DOD Special Access

1996 and Beyond
B-1 B-2 F-22 ALQ-135 Advanced Tactical Radar Jammer - Army Advanced Missile Warning Receiver - Army Integrated Defensive Electronic Countermeasures System - Navy Sweden United Kingdom Italy

- The Multiple Emitter Generator Expansion (1995) and Reconfigurable Airborne Interceptor (1996) Will Also Spur Increases in Workload.

## ***Collocation At An Open Air Range***

### **DOD**

- "The Test and Evaluation Joint Cross-Service Group (JCSG) Recommended That AFEWES Capabilities Be Relocated to an Existing Facility at an Installation Possessing a Major Range and Test Facility Base (MRTFB) Open Air Range."

### **FACTS**

- There Is No Technical Advantage to Being Near an Open Air Range.
- No Significant Increase In Capability From "One Stop" Shopping.
  - *EC Systems Rarely Move Immediately From a Hardware-in-the-Loop Test to Flight Testing*
- Networking Is the Technical and Economical Alternative
  - *Networking of AFEWES Has Been Demonstrated and Proven Technically Feasible*

# AFFTC Capacity

## DOD

- "Available Capacity at the Air Force Flight Test Center Is Sufficient To Absorb AFEWES Workload."

## FACTS

- AFFTC Does Not Presently Have the Personnel To Operate/Maintain and Upgrade the AFEWES:
  - *LFWC Positions To Be Replaced: Approx. 100 Engineers/Technicians In Support of Operations, Maintenance and Upgrades.*
  - *AFFTC Will Have To Contract for This Work.*
  - *AFFTC May Have the Capacity To Replace The Nine Government Positions.*
- AFFTC Currently Has No Hardware-in-the-Loop Simulation Capability, Consequently, Test Users Must Accept a 12-18 Month AFEWES Testing "GAP" Until the Transition Is Complete.

**"Closure of AFEWES May Interfere with the B-1 SPO's Effort to Thoroughly Test Our Upgraded Defensive System. It Is Imperative That AFEWES Be Available for Testing in Order to Meet Our Test Schedule and Comply With Electronic Combat Test Process AFM 99-112."**

**-B-1 Defensive System Upgrade Program Test Manager  
12 April 95**

# ***AFFTC Capacity***

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  - *AFFTC Will Have To Contract for This Work.*
  - *AFFTC May Have the Capacity To Replace The Nine Government Positions.*
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**"Closure of AFEWES May Interfere with the B-1 SPO's Effort to Thoroughly Test Our Upgraded Defensive System. It Is Imperative That AFEWES Be Available for Testing in Order to Meet Our Test Schedule and Comply With Electronic Combat Test Process AFM 99-112."**

**-B-1 Defensive System Upgrade Program Test Manager  
12 April 95**

# ***AFFTC Building Requirements***

## **FACTS**

- **The AFEWES Must Be in a Shielded Building With Raised Floors (To Allow Electrical Interconnections), Lowered Roof (To Allow for RF Interconnections), Special Power and Special Air Conditioning. The IR Portion Requires SEISMIC Stability.**
  
- **AFFTC Has Two Options:**
  - **Build a New Facility**
    - √ **100% Replacement Would Require at Least 40,000 SQ. Ft.**
    - √ **Moving Only the Newest, Highest Utilized Simulations Will Still Require a 36,000 Sq. Ft. Facility**
  
  - **Remodel the Existing Building Surrounding the Benefield Anechoic Chamber**
    - √ **Remodeling the West Area (Now Essentially Vacant) of the Building To Have a SEISMIC First Floor Section (900 Sq. Ft) and Adding a Second and Third Floor Within the Shell Could Make About 36,000 Sq. Ft. Available**
    - √ **Based on Historical AFEWES Costs, Estimated Remodeling Would Cost Over \$5M**

# ***AFEWES Duplication***

## **DOD**

- "AFEWES Basic Hardware-in-the-Loop Infrastructure Is Duplicated at Other Air Force Test and Evaluation Facilities"

## **FACTS**

- AFEWES Has 39 Simulations. Two (Built By AFEWES Personnel) Are Duplicated at Other Air Force and Army Locations. Four Other Simulations (Older and Unvalidated) Exist at Other Air Force and Navy Locations.

- AFEWES Is Used by Air Force, Navy, Army, International Allies, and Industry Because It Is Unique in the World.

- \* Australia
- \* Canada
- \* France
- \* Germany
- \* Israel

- \* Italy
- \* Korea
- \* Netherlands
- \* Norway
- \* Sweden

- \* Switzerland
- \* Turkey
- \* UK
- \* Belgium

- It Is Contradictory To Claim Duplication and Then Make Plans To Move the Capability.



# Return On Investment

## DOD

- "The Total Estimated One-Time Cost To Implement This Recommendation Is \$5.8M."

## FACTS

- The Following Simulations/Support Systems Have Essential Military Value and Would Have to be Moved:

SA-4	Fulcrum	Data Processing Facility
SA-6M	Foxhound	Residual Inventory/Spare Parts
SA-8	Clutter Generator	Jammer Technique Simulator
SA-10	Basic Infrared Lab	Bus Snapshot Analyzer
SA-11	Enhanced Infrared Lab	Test Equipment
Flap Wheel	Multiple Emitter Generator Basic	Software Development Facility
Flanker	Multiple Emitter Generator Advanced	Test Director System
Gun Dish		

- Generation of the Documentation Is Essential:

- Drawings for 186 Racks
- O&M Manuals for 17 Simulations/Support Systems

- A More Realistic Estimate of One-Time Cost To Implement:

- Drawings	\$ 8,949,360
- Software and Hardware O&M Manuals	8,428,539
- Phase In/Phase Out/Training/Overlap	12,924,117
- Disassembly/Move/Reassembly/Demonstrate	6,495,263
- Facility Preparation (36,000 Sq. Ft. @ \$140/Sq. Ft)	5,040,000
- Replacement of LFWC Owned Assets	2,100,000
<b>Total Cost for Minimum Move</b>	<b>\$43,937,279</b>

# Return On Investment

## DOD

- "Annual Recurring Savings After Implementation Are \$0.8M With a Return on Investment Expected in Seven Years. The Net Present Value of the Cost and Savings Over 20 Years Is a Savings of \$5.8 Million."

## FACTS

- The DOD Assessment Significantly Underestimates the Cost of Implementation and the Discount Rate. The More Likely Outcome Is:

	LIKELY	DOD
Cost	\$ 43.9M	\$ 5.8M
NPV (Over 20 Years)	\$ (27.7)M	\$ 5.8M
Break-Even	53 Years	7 Years

- \$0.8M in Annual Savings Can Be Realized by Simply Reducing Government Oversight of AFEWES.

# ***The AFEWES Can Be Operated and Maintained For Less Expense If Left In Fort Worth***

## **Because of the Contractor's Experience**

- **Conceived and Developed the AFEWES Closed-Loop, Real-Time, Actual RF Threat Simulation In 1958.**
- **The Only Experience Available in AFEWES Operation (37 Years).**
- **Corporate Memory and Easy Access to Simulation Designers Enhances Maintenance and Minimizes Down Time.**
- **Resources Necessary to Link AFEWES With LFWC Test Assets (Flight Simulator) and Other DOD Test Assets (Open Air Ranges, REDCAP).**

## **Because the Contractor Is Organized to Accommodate a Variable Work Load**

- **Government Required Simulator Work Load Is Highly Variable.**
- **An Easily Varied Cadre of Skilled Manpower Means the Customer Only Pays for Support As Needed.**

# *Impact*

## **DOD**

- "This Recommendation Could Result in a Maximum Potential Reduction of 9 Jobs in the Fort Worth-Arlington . . . Area."

## **FACTS**

- Approximately 50 Contractor Engineers/Technicians Support AFEWES Operations & Maintenance.
- Approximately 50 Contractor Engineers/Technicians Support AFEWES Development & Upgrades.

## ***Conclusion***

- ***Military Value – AFEWES' Unique, Cross-Service Support of Electronic Warfare Development and Readiness Would Be Degraded By Relocation.***
- ***Return on Investment – AFEWES is a More Cost Effective Asset if Retained Within AF Plant 4 in Fort Worth Versus Relocation to AFFTC.***
- ***Impact – AFEWES Economic Impact on Fort Worth is Approximately 10 Times Greater Than Stated in the DOD Recommendation (100 Engineering Jobs).***

***The Proposed AFEWES Move Fails DOD's  
Criteria for Closure or Realignment  
On All Three Counts.***

# ***Recommendations***

**“Had we attempted to conduct this entire process by means of a field test, which for all practical purposes, would have been impossible, we would have used over 200 flying hours, 100 test range hours, and 4000 MJU-23/B flares at a cost of five million dollars above the cost to accomplish the process at AFEWES. Our high degree of confidence in the simulation coupled with the ability to collect a large amount of relatively inexpensive data in a short amount of time allowed us to focus our efforts in the field test. Through a combination of using digital modeling, hardware-in-the-loop simulation, and flight testing, we found a way to increase the odds that the B-1B can perform its mission and get its crew home safely.”**

**– 513 Engineering and Test Squadron  
Presentation at 1995  
Infrared Countermeasures  
Specialty Group Meeting**

- Keep AFEWES at Fort Worth**
  - *Full Test Capability & Best Military Value***
  - *Least Cost to the Taxpayer***
  - *Continuous Support for Users***
  - *No Unnecessary Jobs Impact***

# Document Separator



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ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/01/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

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WENDI LOUISE STEELE

June 1, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

171  
Please refer to this number  
when responding 950601-1

Dear General Blume:

We request you conduct updates to the Level Playing Field COBRAs for Columbus AFB, Laughlin AFB, and Vance AFB. These focused COBRAs should be done with the same assumptions and updated personnel numbers as was done for the recently completed Reese AFB site survey COBRA.

These updated COBRA runs are needed to provide an apples-to-apples comparison between Reese AFB and the three bases added from the UPT category at the 10 May Adds Hearing. If these runs are not received we will be forced to use the Level Playing Field COBRA runs for all four UPT bases at the Final Deliberations Hearing. We would much prefer to use focused COBRA runs since these would more accurately reflect the Return on Investment to the Air Force for closing a UPT base.

In order to assist the Commission in its work, we request this information to be provided no later than June 12, 1995. My point of contact for this request is Lt Col Beyer. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

# Document Separator



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RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

June 2, 1995

Major General Jay Blume (ATTN: Lt Col Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

Congressman Larry Combest is concerned that the Air Force will not retain sufficient UPT capacity for the long-term if a UPT base is closed in this round.

Our own review of your requirements indicates that if 1,078 SUPT equivalents remains the Air Force steady state requirement, a comfortable excess of UPT capacity will remain. However, if future requirements increase, all Air Force UPT bases will need to function at a high operations tempo to provide full capacity.

Please provide the Commission with an analysis by AF/XO and AF/DP of Air Force UPT requirements for the long-term. It would be helpful if they would address the factors and assumptions that drive the requirements, e.g., pilot retention rates, Reserve Component and International requirements, force structure changes, etc., and the affect of changes to these assumptions on the result. To be useful prior to the final deliberations of the Commission, request your analysis by June 14, 1995.

If your staff has any questions about this request, they should contact Lt Col Merrill Beyer (USAF) of the Commission staff.

Sincerely,

Francis A. Cirillo Jr., PE  
Air Force Team Leader

# Document Separator



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703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/07/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

*Please forward to Maj. Wallace. This has been discussed verbally. Thank you.*

*Steve Ackerman*

IF YOU HAVE TROUBLE RECEIVING THIS FAX  
PLEASE CALL 703-696-0504.



THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

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S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

June 7, 1995

Major General Jay Blume (Attn: Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

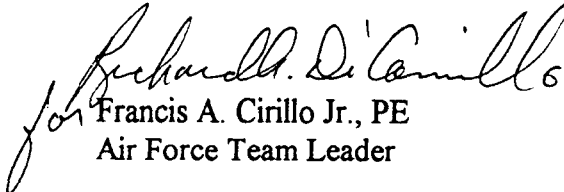
Please refer to this number  
when responding 950607-8

Dear General Blume:

In order to fully evaluate the military value of the REDCAP mission in Buffalo, New York, we request a classified briefing on the scope and nature of REDCAP's activities. In particular, we are interested in the specific test programs it is involved in, the interrelationship of the various test systems, and how REDCAP's specific capabilities will be effected by the DoD recommendation to transfer and dispose of certain test simulation systems. We can be available for this briefing on June 9th. We anticipate that Mr. Frank Cirillo, Mr. Jim Owsley, Mr. Les Farrington, and Mr. Steve Ackerman will be attending this briefing.

Thank you for your assistance in this matter. If you have any questions, please call Mr. Steve Ackerman at (703) 696-0504 Ext. 162. Thank you.

Sincerely,

*for*   
Francis A. Cirillo Jr., PE  
Air Force Team Leader

# Document Separator





**DEFENSE BASE CLOSURE  
AND REALIGNMENT COMMISSION**

Suite 1425  
1700 North Moore Street  
Arlington, Virginia 22209

**FAX COVER SHEET**

DATE: 06/07/95

TO: Mr. John Schelbel

FAX #: 202-226-0777

FROM: ~~Naval Air Station~~ Air Force Team, Mr. Steve Ackerman

NUMBER OF PAGES (including cover): 4

**COMMENTS:**

~~So~~ This is per Lt. Col. Merrill Beyer.  
Sorry for any delays in getting this  
to you. Thank you.

Steve Ackerman

# DRAFT

## BASE VISIT REPORT

### HOMESTEAD ARB FLORIDA

May 26, 1995

**LEAD COMMISSIONER:** J.B. Davis

**ACCOMPANYING COMMISSIONER:** None.

**COMMISSION STAFF:**

Lt Col Merrill Beyer, Air Force DoD Analyst  
Mr. Mark Pross, Air Force GAO Analyst

**LIST OF ATTENDEES:**

Maj Gen James Serrard, AFRES Vice Cmdr	Gov. Lawton Chiles, Florida
Brig Gen James Turner, 482 FW Cmdr	Sec. Charles Dusseau, State Sec. of Commerce
Col Allan Poulin, 482 FW Vice Cmdr	Sen. Daryl Jones, Florida State Senator
Col Steve Fulghum, 482 OG/CC	Commissioner Dennis Moss, Dade County
Col Anton Wanio, 482 SPTG/CC	Ms Peggy Demon, Rep. Carrie Meek Off.
Lt Col Robert Fosnot, 482 OG/CD	Mr. Joe Pena, Gov. Chiles Off.
Lt Col Robert Rosenbloom, 482 FW Gen Cncl	Ms Debbie Kilmer, Gov. Chiles Off.
Lt Col Davis Rundquist, 482 FW Plans/Pgrms	Mayor Tad DeMilly, Homestead
Maj Bobby D'Angelo, 482 FW PA Officer	Mr. Will Rudd, Homestead City Manager
1Lt Timothy Arnett, 482 FW Exec	Mr. David Weaver, Team Miami
Mr. Corky Dabe, 482 FW Comptroller	Mr. Don Slesnick
Ms Josie Aviles, 482 FW Protocol Specialist	Ms Sandy O'Neil, VP Post, Buckley, et al
Mr. Ken Rittner, 482 FW Civilian Personnel	Mr. Robert Jensen, Chairman Homestead Mil
SMSgt Tony Martinez, 482 FW Sr. Recruiter	
TSgt Tracy Bagley	
Mr. Mike Richardson, DoD Base Transition	

**BASE'S PRESENT MISSION**

Air Force Reserves (AFRES) Base. 482nd Fighter Wing (AFRES), F-16A/B operations; 301st Rescue Squadron (AFRES), HC-130N and HH-60G operations (temporarily relocated to Patrick AFB, FL); and Det. 1, 125th Fighter Group (FL ANG, NORAD), F-16 air defense operations. Devastated by Hurricane Andrew in Aug 92 and is still under reconstruction. AFRES unit facilities in cantonment area only--BX available with "BX-Mart" instead of commissary.

**SECRETARY OF DEFENSE RECOMMENDATION:**

301st Rescue Squadron (AFRES): Redirect. Change the recommendation of the 1993 Commission as follows: Redirect the unit to relocate to Patrick, its current temporary location.

# DRAFT

## SECRETARY OF DEFENSE JUSTIFICATION:

As part of the initiative to have Reserve forces assume a greater role in DoD peacetime missions, the 301st Rescue Squadron (AFRES) has assumed primary responsibility for Space Shuttle support and range clearing operations at Patrick AFB, FL. This tasking reduces mission load on the active duty force structure. Although the unit could perform these missions from Homestead, remaining at Patrick eliminates \$1M/year for TDY arrangements (scheduling, extra duty time for travel, transportation costs, etc.) and avoids unnecessary dislocation of the unit.

## MAIN FACILITIES REVIEWED:

482nd Fighter Wing Operations, Maintenance and Support areas, Flightline, Hangars, general base support facilities, proposed sites for 301st Rescue Squadron facilities, municipal airport areas, and former air force base areas devastated by Hurricane Andrew.

## KEY ISSUES IDENTIFIED

- The 93 Commission found the Space Shuttle support mission to be secondary to its primary tasking (maintaining readiness for its Combat Search and Rescue mission), and current Space Shuttle mission requirements for the unit could be supported from Homestead.
- The FY 92 Hurricane Andrew Supplemental was intended by Congress to assist South Dade County to recover from the widespread destruction. Moving the AFRES units back to Homestead and rebuilding the reserve cantonment area would be paid by these funds and BRAC 93 funds at no cost to the Air Force.
- The 93 Commission also found that it would be more economical for Dade County to operate Homestead as a civil airport with AFRES units as tenants on the base. This redirect should not have an impact on this matter.
- Air Force savings from this redirect accrue from TDY avoidance from Homestead to Patrick (\$1M/year).
- \$4.5M MILCON at Patrick assumes ACC will transfer both active duty units now assigned there--the 41st RQS (HH-60s) and 71st RQS (C-130s)--allowing the 301st RQS to takeover their facilities; otherwise, MILCON increases to \$24.6M.
- DoD announced on March 30, 1995 that Miami will be the new home of the Southern Command (SOUTHCOM), currently located at Quarry Heights, Panama. The actual site has not been selected.

## COMMUNITY CONCERNS RAISED:

- The redirect of the 301st will lead to the closure of the base.
- The economic impact on the small Homestead community is much greater than what is shown by using the Miami MSA. The Redirect represents the loss of hundreds of returning full-time Air Reserve Technicians (ARTs) residents now, and the loss of part-time Reservists in the long-term.
- Military value of the base: it has frequently served as the key facility in support of operations in the Caribbean and Latin America. Also, there exists in South Florida an abundance of airspace, training routes and ranges that are used extensively by Air Combat Command fighter units on regularly scheduled Weapons Training Deployments. This training and the airspace in which it is conducted will likely be lost if the base closes.

# DRAFT

- The community is committed to converting the base into its municipal airport. They will provide \$1.4 million per year beginning in October 1995 with the signing of the Base Conversion Agreement with the Air Force Base Conversion Agency. This will reduce Air Force BOS costs to run the unit at Homestead while the County develops the airport.
- The mission of AFRES is the recruiting and training of DRILL personnel. The Miami PMSA is an excellent demographic source for highly qualified, diverse personnel.
- 301st RQS full-timer ARTs personnel--142 of the unit's total of 451 DRILL--by necessity must PCS with the unit wherever it goes. The remaining 309 DRILL are part-timers--over 100 of whom are still in South Florida.
- AFRES has set-up the 301st for a Redirect to Patrick by focusing all recruiting since Hurricane Andrew in central Florida, delaying the construction of the unit's facilities at Homestead until 1996, and taking on the Space Shuttle support function as the unit's primary peacetime mission.
- The primary mission of the unit is Combat Search and Rescue. Homestead is an excellent site for peacetime readiness training, and rescue support of the collocated F-16 unit.
- Several support personnel positions can be eliminated with the 301st collocated with its parent unit, the 482nd Fighter Wing (AFRES), at Homestead.

## REQUESTS FOR STAFF AS A RESULT OF VISIT:

- Examine costs to move and MILCON at Homestead compared to MILCON required to remain at Patrick.
- Determine SOUTHCOM airfield support requirements at Homestead.
- Determine Air Force intentions regarding the transfer of the 41st and 71st RQS from Patrick to Langley.
- Determine LANTCOM requirements for use of Homestead to support Caribbean Contingency operations.
- Analyze impacts of performing Space Shuttle and spacecraft launch support mission from Homestead.
- Determine status of supersonic over-water airspace accessible from Homestead.

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Maj. Wallace

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/08/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

*Per your request, here is a list of the systems from Edwards, on the test systems proposed to be moved / decommissioned.*

*Steve Ackerman*

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# REDCAP SYSTEMS TO MOVE

## KEEP

SCIF Gateway  
Remote Interface  
Reactive AI  
Off Line Support  
SSDL (IFF & S-band DL)  
UDL (UHF A/A link)  
Classified Material

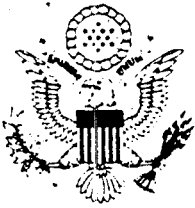
## DECOMMISSION

EW/HF (3)  
EW (3)  
Radars (5)  
Ground C2  
SUAWACS  
PEG (Environmental Generator)  
System Control  
Voice Switch  
Radar Switch  
CVDL (Old REDCAP Computers)

**REDCAP Systems Disposition**

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DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/09/95

FROM: Steve Ackerman  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

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703-696-0504

Please refer to this number  
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ALAN J. DIXON, CHAIRMAN

**COMMISSIONERS:**

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S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

June 9, 1995

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

As you know, the Commission has been considering the possibility of realigning Letterkenny Army Depot and possibly sending some of the tactical missile maintenance work to Hill Air Force Base. Community officials supporting the Hill community have aggressively pursued this alternative. Recently, Hill community representatives have suggested that only guidance and control section workloads should be retained at Hill because they are currently doing half of DOD's guidance and control section workload. They say experienced personnel, equipment, and facilities are already in place to handle the work.

If the Commission decides to realign Letterkenny Army Depot, as suggested by the Secretary of Defense, does the Air Force support the Hill community proposal to decentralize tactical missile maintenance. Under the community's proposal only Air Force and Navy Maverick and Sidewinder guidance and control section workloads would be assigned to Hill. Is the community correct in its claim that the work could be transferred to Hill at no additional cost? Finally, what does the Air Force see as the advantages or disadvantage of the Hill proposal?

Because we are rapidly approaching the final Commission deliberations, request you provide comments no later than 14 June 1995. Thank you for your assistance. I appreciate your time and cooperation.

Sincerely,

Francis A. Cirillo, Jr., PE

Air Force Team Leader

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/09/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 2

COMMENTS:

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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

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703-696-0504

Please refer to this number  
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ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:

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REBECCA COX  
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S. LEE KLING  
RADM BENJAMIN F. MONTOYA, USN (RET)  
MG JOSUE ROBLES, JR., USA (RET)  
WENDI LOUISE STEELE

Jun 9, 1995

Major General Jay D. Blume, Jr. (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

We request you provide any additional backup information regarding the site survey for the Brooks AFB recommendation. We are especially interested in information pertaining to how the manpower savings were obtained. Please highlight if appropriate, how the "Dorn" cuts were applied. We need this back up information in order to complete our analysis.

To assist the Commission in its work, we request this information to be provided by June 15, 1995. Thank you for your assistance in this matter.

Sincerely,

Francis A. Cirillo, Jr., PE  
Air Force Team Leader

# Document Separator

# FAX COVER SHEET

HQ USAF/RTR  
HQ USAF/RTT  
1670 AIR FORCE PENTAGON  
WASHINGTON, DC 20330-1670  
DSN 225-6766 or (Comm) 703/695-6766  
FAX DSN 223-9707 or (Comm) 703/693-9707

DATE: 8 June

FROM: AF/RT

TO: BCC

ATTN: Mr Cirillo

FAX #: 60530

NO. OF PAGES 1 + 1 COVER SHEET

REMARKS: \_\_\_\_\_  
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DEPARTMENT OF THE AIR FORCE  
HEADQUARTERS UNITED STATES AIR FORCE

07 JUN 1995

MEMORANDUM FOR BASE CLOSURE COMMISSION (Mr. Frank Cirillo)

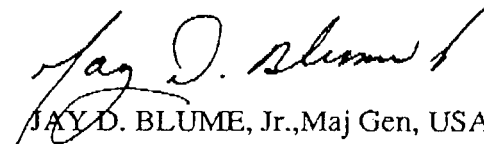
FROM: AF/RT  
1670 Air Force Pentagon  
Washington, DC 20330-1670

SUBJECT: Response to Commissioner Cox's Questions During Visit to Former Carswell AFB

The following is the Air Force response to a question posed by Commissioner Cox to 301st Fighter Wing (AFRES) personnel during her recent site visit to Naval Air Station Ft Worth, Joint Reserve Base, Carswell Field (NAS Forth Worth).

STATEMENT: What portion of your operations are joint?

RESPONSE: The former Carswell AFB became Naval Air Station Ft. Worth, Joint Reserve Base, Carswell Field (NAS Ft. Worth), on October 1, 1994. NAS Ft. Worth, with the Navy as host, was designed to be and is a true Joint operation. NAS Ft. Worth is and will be the home to Reserve and Guard units from the Air Force, Navy, Army, and Marine Corps. These interactive operations at NAS Ft. Worth are the first of their kind in forging joint reserve force combat cohesiveness. The 301st Fighter Wing (Reserve) has been the keystone of NAS Ft. Worth since its inception, and is fully integrated into the joint environment created by NAS Ft. Worth.



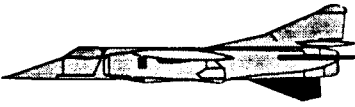
JAY D. BLUME, Jr., Maj Gen, USAF  
Special Assistant to the Chief of Staff for  
Realignment and Transition

RTS88



# Document Separator

# FAX



**Date** 13 June, 1995

*Number of pages including cover sheet* 4

**TO:** Mr. Boatright

**FROM:** Frank Cirillo/Air Force  
Team Leader

*Defense Base Closure  
and Realignment  
Commission*

*1700 North Moore Street,  
Ste. 1425*

*Arlington, VA 22209*

**Phone**

**Fax Phone** 693-7568

**CC:** LtCol Echols/SAF/RT/39707

**Phone** 703-696-0504

Col Murphy/AF/CEH/73266

**Fax Phone** 703-696-0550

**REMARKS:**  *Urgent*  *For your review*  *Reply ASAP*  *Please Comment*

Mr Boatright: For your info, we just rcvd this letter which goes beyond MFH and includes the whole GLUP package. fc



COMMANDER IN CHIEF  
U.S. PACIFIC COMMAND  
CAMP H.M. SMITH, HAWAII 96861-5025

Please refer to this number  
when responding 950613-4

6 June 1995

Dear Mrs. Steele,

This letter responds to the issues you raised during our discussion on 31 March 1995 in Hawaii.

I have discussed the issue of the Ship Repair Facility (SRF) closure with the Chief of Naval Operations. He does not believe there would be a negative impact if all the SRF functions and facilities were lost. Prior to the Navy's September 1997 termination of SRF operations, CINCPACFLT will pursue GOVGUAM's "WIN-WIN-WIN" scenario of commercialization of the SRF.

Regarding the Fleet and Industrial Supply Center (FISC) fuel facilities, I recommend the following alternative language to Base Realignment and Closure Commission (BRAC) recommendations that allows for retention of the FISC Guam fueling system facilities and capabilities: "Retain the FISC fuel facilities, including piers D/E, tank farms, and associated pipelines/pumping systems under DOD operational control to support military service fuel requirements." If that recommendation is acceptable, recommend you delete the following from the FISC environmental impact section: "A significant factor further contributing to an overall positive impact on the environment in Guam is the shutdown of the fueling facilities at Guam, specifically at Sasa Valley and Tenjo. Not only does this action eliminate the need for continuous monitoring of fuel tanks but it also removes the potential for a fuel spill in an area that has been designated as part of the Guam national wildlife refuge."

During our discussion, my Logistics Director, Brigadier General Tedrow, met with two of your representatives, Mrs. King and Mr. Lindenbaum. The two issues raised during their discussion were: should the officer housing at Naval Air Station (NAS) Agana and the land parcels identified in the Guam Land Use Plan (GLUP) 94 be included as part of the BRAC 95 recommendations.

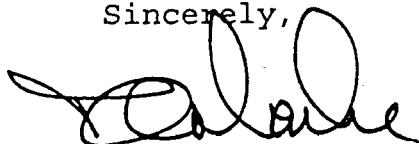
BRAC 95 redirect recommendations for NAS Agana personnel could reduce the need for officer housing. Housing requirements on Agana, Nimitz Hill, and Andersen South on Guam are still under analysis; however, I assure you we will not retain any housing that we will not use in the foreseeable future. A majority of the people housed at Agana work at the Naval Hospital and Naval Computer and Telecommunications Area Master Station. Since the BRAC 93 language refers to NAS housing, we can still excess officer housing using BRAC 93 authorization. This leaves us time and flexibility to more adequately assess our position on Guam housing.

I encourage your looking at the possibility of including the 8100 acres of land identified by the GLUP 94 process into the BRAC 95 recommendations. The 8100 acres includes 2258 acres from NAS Agana which we will return using the BRAC 93 authorization. The BRAC process would expedite the return of the remaining 5,842 acres (3,553 acres Air Force and 2,289 acres Navy) by offering a direct funding source for Environmental Baseline Surveys and cleanup actions, which we do not currently have programmed. Secondly, disposal through BRAC would avoid further Congressional legislation delays as we have experienced with the return of the 3,200 acres of GLUP 77 land parcels. Finally, execution by DOD instead of the General Services Administration (GSA) may help overall coordination of the land return process on Guam and allow DOD more control over the process. One caveat to this recommendation must be that each Service will administer and budget for the return of its individual land parcels, rather than all of the parcels being transferred to the Navy for disposal. From the GOVGUAM point of view, this is a more routine approach. GOVGUAM stands to gain more land, more quickly, at less cost through BRAC than through the normal GSA disposal process.

We will continue with our concerted and aggressive effort to promote resolution of Guam BRAC issues while working to promote harmonious relations with the people of Guam.

A similar letter has been sent to Mr. Al Cornella.

Sincerely,

A handwritten signature in black ink, appearing to read 'R. C. Macke', written in a cursive style.

R. C. MACKE  
Admiral, U.S. Navy

The Honorable Wendi L. Steele  
Defense Base Closure  
and Realignment Commission  
1700 N. Moore Street, Suite 1425  
Arlington, VA 22209

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. Mary Tripp

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/14/95

FROM: Steve Ackerman

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 4

COMMENTS:

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**THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION**

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

Please refer to this number  
when responding 950614-21

ALAN J. DIXON, CHAIRMAN

June 14, 1995

COMMISSIONERS:

AL CORNELLA

REBECCA COX

GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

Major General Jay Blume (Lt. Col. Mary Tripp)  
Special Assistant to the Chief of Staff  
for Base Realignment and Transition  
Headquarters USAF  
1670 Air Force Pentagon  
Washington, D.C. 20330-1670

Dear General Blume:

The following are questions asked during today's hearing to which the Air Force agreed to submit responses for the record.

1. The FAA has projections of future trends in airline hiring. What airline hiring figures did the Air Force use in computing its future pilot training requirements?

What are your projections of Air Force pilot training requirements beyond the FYDP, and what is your uncertainty level with these projections?

2. In the event a jet instead of a turbo-prop aircraft is chosen for the JPATS, the Navy is likely to lose primary training capacity at Whiting Field.

If the Air Force intends to use its joint training program with the Navy as a relief valve for future increases in its pilot training requirements, how will this loss of training capacity at Whiting affect the Navy's ability to absorb Air Force requirements (assuming one Air Force UPT base is closed)?

If future increases in the Navy's Pilot Training Requirements force them to rely on Air Force training capacity, how will the closure of one Air Force UPT base affect your ability to absorb Navy requirements?

Would the Air Force benefit from the retention of Meridian whether or not one Air Force UPT base is closed?

3. As the Commission prepares for its final deliberations, it would be helpful if we could have your views on Homestead Air Reserve Base's military value. Please comment on its value as a staging/divert base for Caribbean operations and as a peacetime training location as well as any other activities you believe to be militarily significant.

If the Commission were to close Homestead, would the Air Force lose its access to supersonic airspace presently used for training at Homestead?

4. If Brooks AFB closes, a large number of highly-skilled laboratory personnel may not relocate to Wright-Patterson AFB.

Is the Air Force concerned about loss of laboratory personnel if Brooks AFB closes?

###



Setting aside COBRA standard factors, what is the Air Force's Brooks AFB specific estimate of the percentage of laboratory personnel which would relocate to Wright-Patterson AFB, if Brooks closes?

5. In 1994, the Air Force Space Command, Air Force Materiel Command, and classified tenants at Onizuka Air Station conducted a study entitled "Single-Node Operations Study" to assess the impact of closing the facility. The RDT&E Budget Item Justification Sheet (see attachment) shows an estimated cost of about \$788 million between fiscal years 1994 and 2001 for development of new satellite control network capabilities.

Please describe this RDT&E effort and how it pertains to Onizuka Air Station.

What is the status of the RDT&E budget effort?

What is the current cost estimate for developing and implementing this capability?

Relate this expense to the Air Force recommendation for Onizuka AFB?

6. As you know the Hill community has suggested the tactical missile workload could be transferred from Letterkenny Army Depot to Hill AFB. Community officials have indicated storage facilities, repair facilities, personnel and equipment are available to accommodate this workload at little or no cost. They believe this is a more attractive option than DOD's proposal, which move the workload from Letterkenny to Tobyhanna Army Depot.

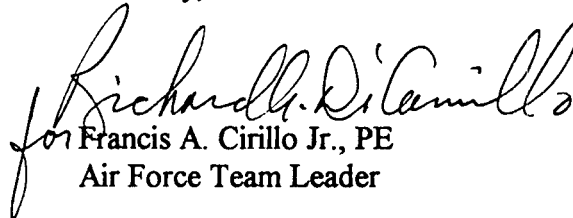
Does the Air Force endorse transfer of this workload to Hill AFB?

Do the missile storage facilities need to be located adjacent to the depot?

Can all or some portion of the missiles be absorbed by Hill AFB? At what cost?

In order to assist the Commission in its review of this issue, I would appreciate your written comments on this letter no later than 1000 hours June 16, 1995. Thank you for your assistance in this matter.

Sincerely,

  
for Francis A. Cirillo Jr., PE  
Air Force Team Leader

Attachment

UNCLASSIFIED

RDT&E BUDGET ITEM JUSTIFICATION SHEET (R-2 Exhibit)										DATE	PROJECT	
BUDGET ACTIVITY		FE NUMBER AND TITLE										
7 - Operational System Development		0305110F Satellite Control Network								February, 1995		3276
COST (in Thousands)		FY 1994 Actual	FY 1995 Estimate	FY 1996 Estimate	FY 1997 Estimate	FY 1998 Estimate	FY 1999 Estimate	FY 2000 Estimate	FY 2001 Estimate	Cost to Complete	Total Cost	
3276 Satellite Control Network (SCN)		79,084	79,232	80,717	85,435	88,955	112,705	115,532	119,878	Continuing	Continuing	

(U) A. Mission Description and Budget Item Justification

(U) The AF Satellite Control Network (AFSCN) is a global network of control centers, remote tracking stations, and communications links which provide the earth-to-space connection required for operation of military satellites. The AFSCN provides satellite and payload command and control, and mission data relay using Mission Control Centers in California and Colorado and nine global Remote Tracking Stations (RTS). Because the AFSCN operations are continuous, system improvements must occur in parallel with operations of the growing inventory of national security space vehicles. This AFSCN project funds the development, acquisitions, and engineering needed to continue the evolution of this highly reliable national satellite tracking, telemetry, commanding, and data relay capability to meet the requirements of the operational and developmental DoD, National, Civil, and Allied satellite systems. Since this effort supports a fielded system, it is in the budget activity/research category Operational Systems Development.

(U) Satellite systems must have contact with ground based command & control systems to operate. The AFSCN is the DoD common user satellite control network. The AFSCN is maintained, operated and improved using funding provided in three PEs. The AFSCN provides satellite state-of-health for the following operational satellite systems: DMSP, GPS, DSCS, DSP, FLTSAT, Milstar, GEOSAT, Skynet, NATO III/V, and Classified Programs. It controls on orbit spaces and orbit changes of satellite programs with dedicated mission networks. It also supports these and other systems with mission data relay.

(U) The SCN has an aggressive improvement & modernization (I&M) program to reduce the cost of satellite operations in the future and to operate effectively with fewer, lower skilled personnel. The primary focus of the I&M program is upgrades to the Command and Control Segment and the Communications Segment. Both are planned to be accomplished on a time phased approach exploiting commercial developments, using an evolutionary acquisition strategy.

(U) The Command and Control Upgrades, an evolutionary upgrade, will move satellite command and control from a mainframe-based, centralized computer architecture to a workstation-based, open architecture using advanced high speed data links. When developed and fielded, this will facilitate a 30% reduction in O&M for the command and control segment. In addition, the SCN will have greater capability and capacity with increased standardization and interoperability.

(U) The Communications Upgrades eliminate the current, costly point-to-point AFSCN communications network and replaces it with a communications grid system that integrates government and commercial networks. This new architecture will eliminate costly infrastructure, enable surge capability, and provide a minimum 25% savings in O&M costs over the current systems. This will greatly improve capacity, reliability, data quality, and user access to the network.

(U) Research category is Operational Systems Development. Development of new satellite control capabilities is essential to the operational capability of current and new satellite systems. The project number for the entire Program Element is 3276.

# Document Separator



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Maj. Mike Wallace

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/15/95

FROM: Steve Ackerman  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: 2 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): \_\_\_\_\_

COMMENTS:

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
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ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:  
 AL CORNELLA  
 REBECCA COX  
 GEN J. B. DAVIS, USAF (RET)  
 S. LEE KLING  
 RADM BENJAMIN F. MONTOYA, USN (RET)  
 MG JOSUE ROBLES, JR., USA (RET)  
 WENDI LOUISE STEELE

06 JUN 1995

MEMORANDUM FOR HQ USAF/RT  
 Attn: Maj Wallace

SUBJECT: DBCRC VISIT REQUEST

This memorandum certifies the security clearances of the following commissioner(s) and staff member(s) of the Defense Base Closure and Realignment Commission, all of whom are U.S. citizens. These individuals will visit facilities indicated below according to the following itinerary:

<u>NAME</u>	<u>SSN</u>	<u>CLEARANCE/DATE GRANTED/DOB</u>
CIRILLO, FRANCIS A., JR.	214-42-5863	TOP SECRET/02 DEC 94/12 JUL 43
OWSLEY, JAMES L.	320-24-9524	TOP SECRET/16 DEC 94/22 DEC 28
FARRINGTON, LESTER C., JR.	011-32-9385	TOP SECRET/06 APR 94/01 AUG 41
ACKERMAN, STEPHEN M.	561-39-5028	SECRET/31 MAR 95/21 JUN 62

\*\*\*\*\*END OF LIST\*\*\*\*\*


FACILITY TO BE VISITED: HQ USAF/RT

PERSON TO BE CONTACTED: MAJ WALLACE

PERIOD OF VISIT: ON OR ABOUT 09 JUNE 1995

PURPOSE OF VISIT: TO CONDUCT INDEPENDENT ANALYSIS OF MILITARY VALUE AS A PRELUDE TO MAKING A BASE-DISPOSITION RECOMMENDATION TO THE PRESIDENT.

Please refer questions and/or requests for additional information concerning this visit to Col Wayne Purser, USAF, at (703) 696-0504 or DSN 226-0504. This certifies that subject visitor(s) hold(s) the level of security clearance indicated above.

  
 WAYNE PURSER, Colonel, USAF  
 Military Assistant/Security Officer

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ARLINGTON, VA 22209  
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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Mrs Gen Blume  
OF Lt Col Echols

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 06/15/95

FROM: Frank Cirillo  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: ex 161 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS: The army used this letter which might be of interest to you. Note this is not a withdrawal but rather an OOPS and still calls for a finding of Substantial Downstream.

INFO ONLY

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PLEASE CALL 703-696-0504.



THE SECRETARY OF DEFENSE

WASHINGTON, DC 20301-1000

Please refer to this number  
when responding 950615-4

14 JUN 1995

Honorable Alan J. Dixon, Chairman  
Defense Base Closure and  
Realignment Commission  
1700 North Moore Street Suite 1425  
Arlington, Virginia 22209

Dear Mr. Chairman:

Since I delivered the Department of Defense's base realignment and closure recommendations to the Commission in March, it has come to my attention that one significant change in the Army's list is justified. The Army has learned new information which makes the recommendation to realign one of its installations no longer supportable. I support removing the following recommendation:

Dugway Proving Ground. The Army recommended the realignment of Dugway, the relocation of some testing functions and disposal of the English Village base support area. Upon further consideration, the Army has determined that operational considerations no longer warrant relocating chemical/biological testing elements to Aberdeen Proving Ground and smoke/obscurants testing to Yuma Proving Ground. Since testing must remain because of facility restrictions and permit requirements, the base operating support, including English Village, should remain commensurate with the testing mission.

In addition, the Army has new information that warrants minor modification to several other recommendations. I support the following adjustments to the original list:

Caven Point, NJ, U.S. Army Reserve Center. The Army recommended closing this facility and relocating its units to Fort Hamilton, NY. It has been discovered that unanticipated new construction is required to execute the move. The minor savings from the closure do not justify this expense. This recommendation is no longer supportable.

Valley Grove, WV, Area Maintenance Support Activity. The Army recommended closing this leased site and relocating to Kelly Support Center, PA. We have since learned that construction of a new maintenance shop for this mission is in progress at the Wheeling-Ohio County Airport. With the project already underway, the recommendation is no longer viable.



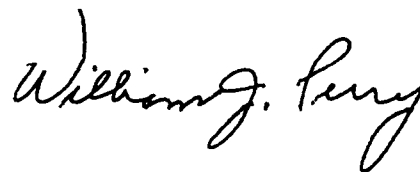
Fitzsimons Medical Center, CO. The Army recommended closing this facility and relocating its Medical Equipment and Optical School and the Optical Fabrication Laboratory to Fort Sam Houston, Texas. DoD is evaluating a number of joint service training consolidation alternatives that could result in a decision to relocate the school elsewhere. Modifying the language of the recommendation so it does not specify the gaining location is desirable.

Sierra Army Depot, CA. The Army recommended realigning this facility, eliminating the conventional ammunition mission and retaining an enclave for materiel storage. The Army will be unable to demilitarize all of the obsolete conventional ammunition by 2001. Modifying the language of the recommendation to permit the retention of a conventional ammunition demilitarization capability is desirable.

Bayonne Military Ocean Terminal. The Army recommended closing this facility, relocating the Eastern Area Command Headquarters and 1301st Major Port Command to Fort Monmouth, New Jersey, and retaining an enclave for existing Navy tenants. The Army's Military Traffic Management Command is considering an internal reorganization which could result in the merger of their area commands at another eastern installation besides Fort Monmouth. Further, the Navy has indicated a preference for moving its activities. Modifying the language of the recommendation so it does not specify the gaining location or retention of an enclave is desirable.

I urge that you consider these recommendations in your final deliberations.  
Thank you for your consideration.

Sincerely,

A handwritten signature in cursive script, reading "William J. Perry". The signature is written in dark ink and is positioned below the typed name "Sincerely,".

\*\* TX CONFIRMATION REPORT \*\*

AS OF JUN 28 '95 8:00 PAGE.01

DBCRC R-A

DATE	TIME	TO/FROM	MODE	MIN/SEC	PGS	STATUS
01	6/28 07:57	202 289 1546	EC--S	02"54	06	OK

Rebecca Cox - 202-289-  
1546



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

**FAX COVER SHEET  
COMMUNICATIONS DEPARTMENT**

Wade Nelson  
Chuck Pizer  
John Earnhardt

DATE: 28 JUNE

TO: COMMISSIONER COX

FROM: MARK PROSS & FRANK CIRILLO

FAX #: 202-289-1546

NUMBER OF PAGES (W/COVER):

NOTE: ONIZUKA LANGUAGE

I will call you on this rewrite.  
Your words really help explain the  
Back-up issue

Return Fax #: 703-696-0550

There were no formal expressions from the community.

### **Commission Findings**

The DoD recommendation on North Highlands AGS directed the unit to relocate to McClellan AFB, California. Because the Commission recommends closure of McClellan AFB, the DoD recommendation can not be implemented. Given the cost associated with relocating the unit to another Air Force base, the Commission found the Guard Station and unit should remain at North Highlands.

### **Commission Recommendation**

The Commission finds the Secretary of Defense deviated substantially from final criterion 2. Therefore, the Commission recommends the following: North Highlands Air Guard Station will remain open. The Commission finds this recommendation is consistent with the force-structure plan and final criteria.

## **Onizuka Air Station, California**

Category: Space

Mission: Satellite Control

One-time Cost: \$121.3 million

Savings: 1996-2001: -\$78.7 million (Cost)

Annual: \$16.1 million

Return on Investment: 2007 (7 years)

**FINAL ACTION:** Realign

### **Secretary of Defense Recommendation**

Realign Onizuka AS. The 750th Space Group will inactivate and its functions will relocate to Falcon AFB, Colorado. Detachment 2, Space and Missile Systems Center (AFMC) will relocate to Falcon AFB, Colorado. Some tenants will remain

in existing facilities. All activities and facilities associated with the 750th Space Group including family housing and the clinic will close.

### **Secretary of Defense Justification**

The Air Force has one more satellite control installation than is needed to support projected future Air Force satellite control requirements consistent with the Department of Defense (DoD) Force Structure Plan. When all eight criteria are applied to the bases in the Satellite Control subcategory, Onizuka AS ranked lower than the other base in the subcategory. Among other factors, Falcon AFB has superior protection against current and future electronic encroachment, reduced risks associated with security and mission-disrupting contingencies, and significantly higher closure costs.

### **Community Concerns**

The community expressed concerns about the national security implications of closure. In addition, the community is concerned that operational requirements of satellite control redundancy (dual node versus single node capability) would be jeopardized. They note the mission objective requires robust, flexible, responsible, and enduring satellite control capability. Back-up resources are required to eliminate single failure points and provide continuous, uninterrupted control capability in the event of war, natural disaster, or sabotage. In addition, a U.S. Air Force Space Command Backup Satellite Control policy directive dated January 30, 1995, requires geographically separated back-up satellite control capability. The community argues that the Air Force needs both Onizuka Air Station (AS) and Falcon Air Force Base (AFB) satellite control nodes.

Community representatives believe the Air Force was not forthcoming regarding the existence of a "Single-Node Operations Study" and its cost estimates. The community argues the Air Force misled the Commission in its answers to questions about this study. The community suggests the Air Force had planned to close Onizuka since 1994. They also conclude that all costs associated with moving Detachment 2 and the classified tenants properly belong in the cost calculations of DoD's recommendation. They argue the total one-time costs to close Onizuka AS are \$699 million (versus DoD's estimate of \$291.3 million) and

the return on investment is 27.1 years (versus DoD's calculation of 7 years). Finally, community representatives believe some portion of the costs for a communications switching system upgrade should be included in DoD's recommendation.

The community also questions the Air Force's military value analysis. They argue the analysis is unauditable, the Air Force relied on "military judgment," and the approach was undocumented. Community representatives believe the Air Force's analysis is flawed because the Air Force violated its guidance and the decision-making process was subjective. They note the General Accounting Office supports the conclusion that the Onizuka AS rating was arbitrary. The community also suggests Air Force savings were shifted as costs to other federal agencies. Also, one-time closure costs may be overstated at Falcon AFB and understated at Onizuka AS. Finally, the community notes Onizuka AS was penalized for air quality restrictions, although there is no operational impact on satellite control.

The community presented an alternative proposal to realign Onizuka AS to Moffett Federal Airfield. This proposal would provide commercial utilization of available capacity at Onizuka AS and maintain the integrity of Moffett Federal Airfield. They argue realignment of Onizuka AS would jeopardize the whole concept of a federal airfield. Closure of family housing units; the medical clinic; Morale, Welfare, and Recreation program facilities; and the Navy Exchange, which is sponsored by Onizuka AS, would have a detrimental impact on Moffett Federal Airfield's ability to provide services to remaining DoD personnel. It also would result in the loss of a significant airfield user, increased costs to remaining resident agencies, and diminished attractiveness to federal agencies.

### **Commission Findings**

The Commission found backup capability and redundancy for controlling individual satellites will not be lost with this realignment. The Commission found that, although the United States currently has a requirement for satellite control redundancy and the U.S. Air Force Space Command Backup Satellite Control policy directive requires geographical separation for backup control capabilities and communications, two fully operational satellite control nodes are no longer required. Back-up capability currently can be provided through payload command

and control, mission processing facilities, remote satellite tracking stations, mobile assets, and/or the use of the Onizuka AS assets as required. The Commission also found the recommendation to realign Onizuka AS will not increase risk associated with satellite control or reduce redundancy. Future developments will make geographical separation unnecessary. Therefore, the Commission found that the U.S. Air Force has one more satellite control installation than it needs to support future Air Force satellite control requirements. In addition, the Commission found while the Air Force would like to close Onizuka AS at some point in the future, it must keep it open to support classified tenants whose missions will not phase out or move until after the BRAC 1995 timeframe (after 2001). Thus, DoD's recommendation is for realignment and not closure.

The Commission found the "Single-Node Operations Study" was not part of the BRAC 1995 analysis because it was conducted before the BRAC 1995 process and its assumptions were fundamentally different from DoD's recommendation. Detachment 2 consists of two components, only one of which belongs in the closure cost calculations. The Commission included the cost of realigning the engineering component in its analysis. Under the realignment, only one classified mission is required to relocate. The other classified missions will remain at Onizuka AS until they complete their missions. The cost to realign the one classified mission is \$80.2 million and is included in the total \$121.3 million realignment costs. The Commission found the recommendation for realignment is not connected to on-going multi-year research and development efforts to upgrade the Air Force Satellite Control Network. These upgrades are not the result of the Onizuka AS realignment and are required with or without the realignment.

The Commission found air quality does not have a significant impact on current operations, but is a major factor affecting realignments and the transfer of additional functions and personnel into the area. The Commission also found realignment to Moffett Federal Airfield is not a viable alternative.

### **Commission Recommendation**

The Commission finds the Secretary of Defense did not deviate substantially from the force-structure plan and final criteria. Therefore, the Commission recommends the following: realign Onizuka Air Station. The 750th Space Group

will inactivate and its functions will relocate to Falcon AFB, Colorado. Detachment 2, Space and Missile Systems Center (AFMC) will relocate to Falcon, AFB, Colorado. Some tenants will remain in existing facilities. All activities and facilities associated with the 750th Space Group including family housing and the clinic will close.

### **Ontario International Airport Air Guard Station, California**

Category: Air National Guard  
Mission: Combat Communications and Weather  
One-time Cost : \$0.9 million  
Savings: 1996-2001: -\$0.4 million (Cost)  
Annual: \$0.1 million  
Return on Investment: 2006 (9 years)  
**FINAL ACTION:** Close

#### **Secretary of Defense Recommendation**

Close Ontario International Airport Air Guard Station (AGS) and relocate the 148th Combat Communications Squadron (CCS) and the 210th Weather Flight to March ARB, California.

#### **Secretary of Defense Justification**

Relocation of the 148th CCS and the 210th Weather Flight onto March ARB will provide a more cost-effective basing arrangement by avoiding some of the costs associated with maintaining the installation. Because of the short distance from the unit's present location on Ontario International Airport AGS, most of the personnel will remain with the unit.

#### **Community Concerns**

There were no formal expressions from the community.



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ARLINGTON, VA 22209  
703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt Col Brian Echols

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: \_\_\_\_\_

FROM: Frank Cirillo / Ralph Kraser

\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: x 161 FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

*Rubs included herein  
- Chapter @ D-1 of the Report*

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Rule 7

The Chairman shall preside at meetings and public hearings of the Commission when he or she is present. In the Chairman's absence, he or she shall designate another member of the Commission to preside.

Rule 8

The Chairman (or another member of the Commission presiding in the Chairman's absence) shall have the authority to ensure the orderly conduct of the Commission's business. This power includes, without limitation, recognizing members of the Commission and members of the public to speak, imposing reasonable limitations on the length of time a speaker may hold the floor, determining the order in which members of the Commission may question witnesses, conducting votes of members of the Commission, and designating Commission members for the conduct of public hearings under section 2903(d)(1).

Rule 9

A member of the Commission may designate another member to vote and otherwise act for the first member when he or she will be absent. The first member shall issue a written proxy stating the specific or limited purpose for which the proxy can be exercised.

Rule 10

These rules other than those required by statute may be amended by the majority vote of the members of the Commission serving at that time.

Rule 11

Public and all interested parties may submit written testimony for the record.

Motion - Cox  
2nd Steele

Approved

**PROCEDURAL RULES OF THE DEFENSE BASE CLOSURE  
AND REALIGNMENT COMMISSION**

- Rule 1 The Defense Base Closure and Realignment Commission ("Commission") was established in Title XXIX of the National Defense Authorization Act for Fiscal Year 1991, Pub. L. No. 101-510 as amended. The Commission's operations shall comply with the Act and with these Procedural Rules.
- Rule 2 The Commission's meetings, other than meetings in which classified information is to be discussed, shall be open to the public. In other respects, the Commission shall comply with the Federal Advisory Committee Act, as amended, 5 U.S.C. app2.
- Rule 3 The Commission shall meet only during calendar years 1991, 1993, and 1995.
- Rule 4 The Commission shall meet at the call of the Chairman or at the request of a majority of members of the Commission serving at that time.
- Rule 5 When the Commission meets to consider (a) the recommendations of the Secretary of Defense ("Secretary") submitted under section 2903(c) of Pub. L. No. 101-510, as amended, (b) the Commission's report to the President under section 2903(d) including the Commission's recommendations for closures and realignments of military installations, or (c) a revised list of recommendations for the closure or realignment of military installations under section 2903(e), a quorum shall consist of a majority of the Commission members serving at that time. When the Commission conducts public hearings on the Secretary's recommendations under section 2903(d) (1), a quorum shall consist of one or more members designated by the Chairman.
- Rule 6 When the Commission meets to consider (a) the recommendations of the Secretary of Defense ("Secretary") submitted under section 2903(c) of Public Law No. 101-510, as amended, (b) the Commission's report to the President under section 2903(d), or (c) a revised list of recommendations for the closure or realignment of military installations under section 2903(e) and a QUORUM has been established, a vote shall be required of the Commission to dispense with any of the above responsibilities or to ratify any actions of the Commission. The adoption of any action taken by the Commission with regard to responsibilities (a), (b), or (c) stated above will be by a majority vote of Commission members serving at that time. Commissioners may vote in person or by proxy in accordance with Rule 9. The resolution of all other issues arising in the normal course of the Commission meetings or hearings, etc. will be by a simple majority of the Commissioners present.

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## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Maj. Gen. Blume  
(Lt Col. Mary Tripp)

FAX NUMBER: 693-9707 TELEPHONE NUMBER \_\_\_\_\_

DATE: 07/10/95

FROM: Frank Cirillo  
\_\_\_\_\_ of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 3

COMMENTS:

*Copy of letter to Dep. Sec. of Defense  
From Chairman Dixon re: Recommendation  
on McClellan.*

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THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION

1700 NORTH MOORE STREET SUITE 1425

ARLINGTON, VA 22209

703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:

AL CORNELLA

REBECCA COX

GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

July 8, 1995

The Honorable John P. White  
Deputy Secretary of Defense  
Department of Defense  
Washington, D.C. 20301

Dear Mr. Secretary:

This is in response to your request for my views on the Defense Base Closure and Realignment Commission's recommendations concerning the disposition of the workloads at McClellan Air Force Base and Kelly Air Force Base.

Let me say that, in general, the Commission was very supportive of the concept of privatization of DoD industrial and commercial activities, as noted in Chapter 3 of the Commission's Report:

"The Commission believes reducing infrastructure by expanding privatization to other DoD industrial and commercial activities will reduce the cost of maintaining and operating a ready military force. ... Privatization of these functions would reduce operating costs, eliminate excess infrastructure, and allow uniformed personnel to focus on skills and activities directly related to their military missions."

The Commission's recommendations for the closure of McClellan Air Force Base and the realignment of Kelly Air Force Base include the following sentence:

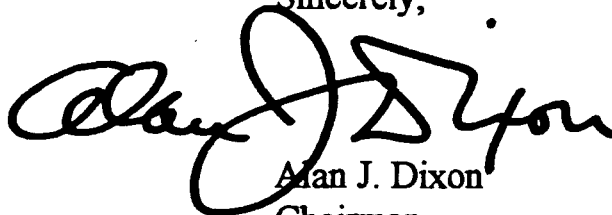
"Consolidate the [remaining] workloads to other DoD depots or to private sector commercial activities as determined by the Defense Depot Maintenance Council."

The word "remaining" is used only in the Commission's recommendation for McClellan Air Force Base because the Commission directed the movement of the common-use ground-communication electronics workload currently performed at McClellan Air Force Base to Tobyhanna Army Depot.

It is my view, and the view of the Commission's General Counsel, that the Commission's recommendation in the case of both McClellan Air Force Base and Kelly Air Force Base authorizes the transfer of any workload, other than the common-use ground-communication electronics workload, to any other DoD depot or to any private sector commercial activity, local or otherwise, including privatization in place. This recommendation also permits the Defense Department, in my view and that of the Commission's General Counsel, to carry out any activities associated with privatization, such as allowing necessary DoD personnel to remain in place to support transition activities.

I appreciate the opportunity to share my views with you on this important issue.

Sincerely,

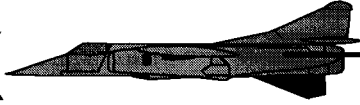
A handwritten signature in black ink, appearing to read "Alan J. Dixon". The signature is stylized with large, flowing loops and a prominent "D".

Alan J. Dixon  
Chairman



# Document Separator

**FAX**



**Date** Monday, July 17, 1995

*Number of pages including cover sheet* 7

**TO:** Thomas R. Olsen  
Sumter Base Defense  
Committee

**FROM:** Frank Cirillo/Air Force  
Team Leader  
Defense Base Closure  
and Realignment  
Commission  
1700 North Moore Street,  
Ste. 1425  
Arlington, VA 22209

**Phone**

**Fax Phone** 803-778-2025

**Phone** 703-696-0504

**CC:**

**Fax Phone** 703-696-0550

**REMARKS:**  Urgent  For your review  Reply ASAP  Please Comment

Tom

I attach the slides that were in the Commissioners Books and also in the Press Package. I also include the transcript for the appropriate action. As I recall D-21 and than D-23 were up. fc

**Homestead Air Reserve Base  
726th Air Control Squadron**

**Redirect**

- 1993 Base Closure Commission recommended the Realignment of Homestead Air Force Base.
  - Relocate the 726th Air Control Squadron to Shaw AFB, SC.
- 1995 DoD recommendation proposes:
  - Change the 1993 Commission recommendation as follows: Redirect the 726th Air Control Squadron to relocate from Shaw AFB, SC, its current location, to Mountain Home AFB, ID.

D-21

## BASE ANALYSIS

### 726th Air Control Squadron HOMESTEAD AIR RESERVE BASE, FLORIDA

**DOD RECOMMENDATION:** Change the recommendation of the 1993 Commission to transfer the unit from Homestead AFB, FL, to Shaw AFB, SC, and instead **REDIRECT** the unit to Mountain Home AFB, ID.

CRITERIA	HOMESTEAD, FL
FORCE STRUCTURE	Air Control Squadron Personnel and Equipment
ONE-TIME COSTS (\$ M)	7.9
ANNUAL SAVINGS (\$ M)	0.2
RETURN ON INVESTMENT	1997 (Immediate)
NET PRESENT VALUE (\$ M)	4.2
BASE OPERATING BUDGET (\$ M)	N/A
PERSONNEL ELIMINATED (MIL/CIV)	0 / 0
PERSONNEL REALIGNED (MIL/CIV)	123 / 0
ECONOMIC IMPACT (BRAC95/CUM)	-0.3% / -0.3%
ENVIRONMENTAL	N/A

D-22

**ISSUES**  
**726th Air Control Squadron**  
**Homestead ARB, FL**

ISSUE	DoD POSITION	COMMUNITY POSITION	R&A STAFF FINDINGS
<b>READINESS TRAINING</b>	Combat readiness training suffers at Shaw due to inadequacy of airspace coverage and frequency of training flight activity  Cancellation of Idaho Range initiative has no impact on training airspace availability	Links with remote communications and FAA radars solves poor coverage in training airspace problem	Proximity to quality training airspace and frequency of training flight activity better at Mountain Home  FAA radar link is work-around to transfer of unit to suitable operating location
<b>COST</b>	MILCON savings at Mountain Home	Unit reconfiguration from squadron to element allows reduced facility at Shaw	Agree with community  No MILCON savings
<b>UNIT RECONFIGURATION</b>	Reducing from squadron to element-sized unit	Readiness status based on squadron, but unit only manned for element	Concur
<b>ECONOMIC IMPACT</b>	-0.3 %	Concur	Concur

D-23

## 726th ACS SCENARIO SUMMARY

00-0

COMMISSION ALTERNATIVE II	
726th ACS: <u>Redirect</u> .	
• Transfer from Shaw AFB, SC to Mountain Home AFB, ID.	
One Time Costs (\$M): 7.9	
Annual Savings (\$M): 0.2	
Return on Investment: 1997 (Immediate)	
Net Present Value (\$M): 4.2	
PRO	CON
Training enhanced at Mountain Home AFB	Unit readiness suffers at Shaw AFB Small moving expense avoided

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<p style="text-align: right;">Page 445</p> <p>1 MS. CREEDON: Commissioner Kling?  2 COMMISSIONER KLING: Aye.  3 MS. CREEDON: Commissioner Montoya?  4 COMMISSIONER MONTOYA: No.  5 MS. CREEDON: Commissioner Robles?  6 COMMISSIONER ROBLES: Aye.  7 MS. CREEDON: Mr. Chairman?  8 CHAIRMAN DIXON: No.  9 MS. CREEDON: Mr. Chairman, the votes are 4 ayes  10 and 4 nays.  11 CHAIRMAN DIXON: All right. 4 ayes, 4 nays.  12 Secretary of Defense wins. The motion fails. The  13 recommendation of the Secretary of Defense, the presumption  14 carries in favor of the Secretary of Defense. All right.  15 Counsel tells me I need another motion here.  16 COMMISSIONER DAVIS: I have a motion, Mr. Chairman.  17 CHAIRMAN DIXON: Commissioner Davis.  18 M O T I O N  19 COMMISSIONER DAVIS: I move the Commission find the  20 Secretary of Defense did not deviate substantially from the  21 Final Criteria and Force Structure, and therefore the  22 Commission adopt the following recommendation of the</p>	<p style="text-align: right;">Page 448</p> <p>1 COMMISSIONER KLING: No.  2 MS. CREEDON: Commissioner Montoya?  3 COMMISSIONER MONTOYA: Aye.  4 MS. CREEDON: Commissioner Robles?  5 COMMISSIONER ROBLES: No.  6 MS. CREEDON: Commissioner Steele?  7 COMMISSIONER STEELE: No.  8 MS. CREEDON: Commissioner Cornella?  9 COMMISSIONER CORNELLA: Aye.  10 MS. CREEDON: Commissioner Cox?  11 COMMISSIONER COX: No.  12 MS. CREEDON: Mr. Chairman?  13 CHAIRMAN DIXON: Aye.  14 MS. CREEDON: Mr. Chairman, the vote is 4 ayes and  15 4 nays.  16 CHAIRMAN DIXON: And the vote is tied, and the  17 Secretary of Defense's recommendation, having the blessing of  18 the presumption, prevails.  19 MR. CIRILLO: If you turn to D-21, Lieutenant  20 Colonel Beyer will occur the next one.  21 CHAIRMAN DIXON: It is clear, I think, that  22 Bergstrom, therefore, is closed in accordance with the</p>
<p style="text-align: right;">Page 446</p> <p>1 Secretary of Defense:  2 Close Bergstrom Air Reserve Base. The 924th  3 Fighter Wing AFEWES will inactivate. The Wing's F-16  4 aircraft will be redistributed or retire. Headquarters 10th  5 Air Force AFEWES will relocate to Naval Air Station Fort  6 Worth Joint Reserve Base Texas.  7 CHAIRMAN DIXON: Is there a second to the motion by  8 Commissioner Davis?  9 COMMISSIONER CORNELLA: Second.  10 CHAIRMAN DIXON: Seconded by Commissioner Cornella.  11 Is there any comment or any questions by any Commissioner?  12 COMMISSIONER KLING: I have to assume we're voting  13 on the complete reverse of what we just voted on.  14 CHAIRMAN DIXON: Commissioner Kling, your  15 astuteness is beyond debate. Is there any further comment by  16 anybody?  17 COMMISSIONER STEELE: Mr. Chairman, I'm sorry.  18 CHAIRMAN DIXON: Commissioner Steele.  19 COMMISSIONER STEELE: Mine is not at this moment,  20 because I was looking at the wrong motion in front of me and  21 noticed halfway through. Could we please repeat that motion?  22 I apologize. Could we just read it one more time?</p>	<p style="text-align: right;">Page 449</p> <p>1 recommendation of the Secretary of Defense. I wonder whether  2 everybody understands the little nuances here.  3 Now where are we now, Mr. Cirillo? All right.  4 Now, let's see now, we've acted on Bergstrom. We've acted on  5 Carswell. We've acted on the redirect on the 301st.  6 Now, I don't want to presume anything here. I can  7 go to the other redirect, or I can go to Homestead. What's  8 the pleasure of my colleagues?  9 LIEUTENANT COLONEL BEYER: Do the redirect, sir,  10 and then if there's a --  11 CHAIRMAN DIXON: All right. Then, let's do the  12 redirect. Is there a motion on Homestead on -- I mean, on  13 the redirect on the 726th?  14 COMMISSIONER CORNELLA: Yes. I've got one.  15 CHAIRMAN DIXON: Commissioner Cornella.  16 M O T I O N  17 COMMISSIONER CORNELLA: I move the Commission find  18 the Secretary of Defense did not deviate substantially from  19 the Final Criteria and Force Structure Plan and therefore the  20 Commission adopt the following recommendation of the  21 Secretary of Defense:  22 Change the recommendation of the 1993 Commission</p>
<p style="text-align: right;">Page 447</p> <p>1 CHAIRMAN DIXON: The motion of Commissioner Davis?  2 COMMISSIONER STEELE: Yes, please.  3 CHAIRMAN DIXON: Commissioner Davis, would you  4 please read your motion again?  5 COMMISSIONER DAVIS: I'd be happy to, sir. I move  6 the Commission find the Secretary of Defense did not deviate  7 substantially from the Final Criteria and Force Structure and  8 therefore the Commission adopt the following recommendation  9 of the Secretary of Defense:  10 Close Bergstrom Air Reserve Base. The 924th  11 Fighter Wing AFEWES will inactivate. The Wing's F-16  12 aircraft will be redistributed or retire. Headquarters 10th  13 Air Force AFEWES will relocate to Naval Air Station Fort  14 Worth Joint Reserve Base Texas.  15 CHAIRMAN DIXON: I thank you, Commissioner Davis,  16 and that motion is seconded by Commissioner Cornella. Are  17 there any further comments or questions?  18 (No response.)  19 CHAIRMAN DIXON: Counsel will call the roll.  20 MS. CREEDON: Commissioner Davis.  21 COMMISSIONER DAVIS: Aye.  22 MS. CREEDON: Commissioner Kling?</p>	<p style="text-align: right;">Page 450</p> <p>1 regarding the relocation of the 726th Air Control Squadron  2 from Homestead Air Force Base to Shaw Air Force Base South  3 Carolina as follows: Redirect the 726th ACS to Mountain Home  4 Air Force Base Idaho.  5 CHAIRMAN DIXON: You've heard the motion by the  6 Commissioner. Is there a second to the motion by  7 Commissioner Cornella?  8 COMMISSIONER KLING: Second the motion.  9 CHAIRMAN DIXON: Commissioner Cornella's motion is  10 seconded by Commissioner Kling. Are there any further  11 comments?  12 (No response.)  13 CHAIRMAN DIXON: Are there any questions?  14 (No response.)  15 CHAIRMAN DIXON: Counsel will call the roll.  16 MS. CREEDON: Commissioner Cornella?  17 COMMISSIONER CORNELLA: Aye.  18 MS. CREEDON: Commissioner Cox?  19 COMMISSIONER COX: Aye.  20 MS. CREEDON: Commissioner Davis?  21 COMMISSIONER DAVIS: Aye.  22 MS. CREEDON: Commissioner Kling?</p>

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COMMISSIONER KLING: Aye.  
 MS. CREEDON: Commissioner Montoya?  
 COMMISSIONER MONTOYA: Aye.  
 MS. CREEDON: Commissioner Robles?  
 COMMISSIONER ROBLES: Aye.  
 MS. CREEDON: Commissioner Steele?  
 COMMISSIONER STEELE: Aye.  
 MS. CREEDON: Mr. Chairman?  
 CHAIRMAN DIXON: Aye.  
 MS. CREEDON: Mr. Chairman, the vote is 8 ayes and  
 no nays.  
 CHAIRMAN DIXON: And the redirect is approved.  
 Now, Commissioners, we have left Homestead. Homestead is an  
 add-on. If there is a motion, it requires five votes to  
 close. If there is no motion, the Chair makes a declaration.  
 I await the pleasure of my colleagues. Is there a motion on  
 Homestead?  
 (No response.)  
 CHAIRMAN DIXON: Chair declares Homestead open.  
 Air Force Reserve C-130s.  
 MR. CIRILLO: Mr. DiCamillo will cover that.  
 MR. DiCAMILLO: May I have slide E-3, please? Sir,

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1 acceptable substitute.  
 2 CHAIRMAN DIXON: Okay. Well, what's the pleasure  
 3 of the Commission? Do you want to hear all the different  
 4 criteria?  
 5 MR. DiCAMILLO: I have the charts up on the --  
 6 COMMISSIONER KLING: What you're saying here is  
 7 that -- or what the Air Force is saying is that they would  
 8 like to substitute O'Hare in place of Pittsburgh. So why  
 9 don't we move on to look at --  
 10 MR. DiCAMILLO: Okay. Put up -- let me see, here.  
 11 counter if  
 12 MR. CIRILLO: Put up E-8 and E-9.  
 13 MR. DiCAMILLO: Right. E-8 and E-9, please. These  
 14 are the summary charts that show the pros and cons. We have  
 15 all six -- we have the DOD recommendation and the Commission  
 16 Alternatives 1 through 5.  
 17 CHAIRMAN DIXON: Permit me to interrupt you,  
 18 Mr. DiCamillo. The Chair has to recuse himself on one part  
 19 of the question, but I think that Commissioner Cornella has a  
 20 motion. What is the motion, Commissioner?  
 21 M O T I O N  
 22 COMMISSIONER CORNELLA: Mr. Chairman, I move the

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1 the slide I have just called for reflects the Air Force's  
 2 concern for closing more than one C-130 Air Force Reserve  
 3 installation, much the same as Colonel Beyer addressed in his  
 4 opening remarks on the F-16s.  
 5 CHAIRMAN DIXON: Pardon me, Mr. DiCamillo. Folks,  
 6 I appreciate from time to time there is a little enjoy some  
 7 sometimes some sadness, but would you file out as kindly as  
 8 you can? Thank you very kindly. Mr. DiCamillo.  
 9 MR. DiCAMILLO: Yes, sir. I'd also like to note  
 10 that the Secretary of the Air Force has come on record to the  
 11 Commission supporting O'Hare installation, O'Hare  
 12 International Airport Air Reserve Station as a substitute for  
 13 closure or an alternative for the closure of Pittsburgh.  
 14 Slide E-4, please. Commissioners, this chart lists  
 15 bases which are presented in this briefing. The Air  
 16 Force recommendation was to close Pittsburgh Air Reserve  
 17 Station and redistrict its C-130 assets. During the  
 18 Commission adds on May 10th, the other five bases were added  
 19 to the list.  
 20 CHAIRMAN DIXON: May I interrupt you,  
 21 Mr. DiCamillo?  
 22 MR. DiCAMILLO: Yes, sir.

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1 Commission find the Secretary of Defense deviated  
 2 substantially from Final Criteria 4 and 5 and therefore the  
 3 Commission reject the Secretary's recommendation on Greater  
 4 Pittsburgh IAP Air Reserve Station Pennsylvania and instead  
 5 adopt the following recommendation:  
 6 Keep open Greater Pittsburgh IAP Air Reserve  
 7 Station Pennsylvania, including the 911th Airlift Wing and  
 8 its C-130 aircraft. The Commission finds this recommendation  
 9 is consistent with the Force Structure Plan and Final  
 10 Criteria.  
 11 CHAIRMAN DIXON: I thank you, Commissioner  
 12 Cornella. Is there a second to the motion of Commissioner  
 13 Cornella?  
 14 COMMISSIONER KLING: Second.  
 15 CHAIRMAN DIXON: It's seconded by Commissioner  
 16 Kling. Now, let me say to my colleagues I'm advised by  
 17 counsel that if view of the fact that I must recuse myself on  
 18 the base in my state, it is proper to recuse myself on this  
 19 vote as well, and the Chair will recuse himself. Are there  
 20 further comments on the questions concerning Pittsburgh or  
 21 any questions?  
 22 (No response.)

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1 CHAIRMAN DIXON: The Chair has to recuse himself on  
 2 one of these questions, but I believe it was clear to  
 3 everybody that the Air Force is firm in its request that we  
 4 not honor its original request concerning Pittsburgh. Is  
 5 that correct, Mr. DiCamillo?  
 6 That is to say, the Air Force had originally put  
 7 Pittsburgh -- am I correct? Pittsburgh's on the list.  
 8 MR. DiCAMILLO: Pittsburgh's on the list, yes, sir.  
 9 CHAIRMAN DIXON: But they later sent us a letter,  
 10 have they not, saying they do not want Pittsburgh closed?  
 11 MR. DiCAMILLO: Mr. Kress, would you distribute the  
 12 June 9th letter?  
 13 CHAIRMAN DIXON: Well, I've seen it. Has every  
 14 Commissioner season that letter? Then I withdraw my -- I  
 15 thought every Commissioner understood that the Air Force now  
 16 has reversed itself and does not want to close Pittsburgh.  
 17 I'd hoped we could shorten that, but do you want to hear some  
 18 on that, then?  
 19 MR. DiCAMILLO: Sir, I think the letter just says  
 20 they would accept O'Hare as a substitute or alternative for  
 21 Pittsburgh.  
 22 MR. CIRILLO: Right. They've noted it as an

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1 CHAIRMAN DIXON: Counsel, call the roll. This is  
 2 on a question to reject the Secretary of Defense's original  
 3 recommendation concerning Pittsburgh with the understanding  
 4 there is a letter says they want to keep Pittsburgh.  
 5 MS. CREEDON: Commissioner Cornella?  
 6 COMMISSIONER CORNELLA: Aye.  
 7 MS. CREEDON: Commissioner Cox?  
 8 COMMISSIONER COX: Aye.  
 9 MS. CREEDON: Commissioner Kling?  
 10 COMMISSIONER KLING: Aye.  
 11 MS. CREEDON: Commissioner Montoya?  
 12 COMMISSIONER MONTOYA: Aye.  
 13 MS. CREEDON: Commissioner Robles?  
 14 COMMISSIONER ROBLES: Aye.  
 15 MS. CREEDON: Commissioner Steele?  
 16 COMMISSIONER STEELE: Aye.  
 17 MS. CREEDON: And Mr. Chairman, you are recused?  
 18 CHAIRMAN DIXON: I have recused, and General Davis  
 19 is here.  
 20 MS. CREEDON: General Davis.  
 21 COMMISSIONER DAVIS: The motion is to reject?  
 22 CHAIRMAN DIXON: Yes.



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1955  
REPORT TO  
THE PRESIDENT

### *Commission Recommendation*

The Commission finds the Secretary of Defense deviated substantially from final criteria 1, 4, and 5. Therefore, the Commission recommends the following: Brooks Air Force Base will remain open. The Commission finds this recommendation is consistent with the force-structure plan and final criteria.

### **Kelly Air Force Base, Texas**

*Category: Industrial/Technical Support: Depots*

*Mission: Provide depot maintenance and materiel management support to the Air Force*

*One-time Cost: \$412.8 million*

*Savings: 1996-2001: \$106.2 million*

*Annual: \$178.5 million*

*Return on Investment: 2001 (1 year)*

**FINAL ACTION: Realign**

### *Secretary of Defense Recommendation*

None. The Commission added this military installation to the list of bases to be considered by the Commission for closure and realignment as a proposed change to the list of recommendations submitted by the Secretary of Defense.

### *Community Concerns*

The San Antonio Community believes the Air Force tiering system was subjective and did not recognize the true value of Kelly Air Force Base or the San Antonio Air Logistics Center. The community believes the environmental condition was misstated by DoD. The community stated that the water use issue that resulted in a low environmental score has been corrected, but asserted the Air Force failed to revise the base's environmental score. The closure of Kelly Air Force Base would have a severe economic impact; it would result in a 73 percent increase in San Antonio Hispanic unemployment (60% of Kelly employees are Hispanic, 45% of Hispanics employed by the Air Force are employed at Kelly). Concern was expressed that the middle class Hispanic community would be devastated.

### *Commission Findings*

The Commission found that the significant excess capacity and infrastructure in the Air Force depot system requires closure of the San Antonio Air Logistics Center (ALC). The Air Force recommendation to downsize all five Air Force ALC depots through mothballing excess space would reduce the amount of space utilized by the depot but

would not eliminate infrastructure and overhead costs. Downsizing would result in the elimination of depot direct labor personnel, but not overhead personnel. The Commission found that closure of the San Antonio ALC, and related activities at Kelly AFB, including the distribution depot and information processing megacenter, permits significantly improved utilization of the remaining depots and reduces DoD operating costs.

The low military value "tier" assigned by the Air Force was second among the factors considered in the determination to realign Kelly AFB and the San Antonio ALC. The Air Force tier ranking system uses rankings of I through III with tier III being the lowest rank. (At the request of the Air Force, the DoD Joint Cross Service Group used the tiering system as a proxy for military value). Kelly AFB and the depot at the San Antonio ALC received tier III rankings. The Community expressed concern the Air Force military value was subjective. The Commission agreed that the determination of military value is complex and difficult to translate into easily auditable numbers. The tier is an appropriate description of the collective military judgment of the officials on the Air Force Base Closure Executive Group.

The proximity of Kelly AFB to Lackland Air Force Base, Texas was also considered in the determination to realign Kelly AFB. Lackland AFB will be able to provide support to a realigned Kelly AFB. Through consolidation of support costs, the Commission found the Air Force could achieve substantial savings.

The Commission found the cost to realign Kelly AFB to be less than that estimated by the DoD and the annual savings significantly greater the DoD's estimate. The differences in cost and savings estimates are based on differing closure assumptions of the Air Force and Commission. The Commission assumed that a depot closure and consolidation of work would permit a personnel reduction of 15% of selected ALC personnel and a 50% reduction of management overhead personnel. The Air Force did not reflect any direct labor personnel savings due to a closure and reflected a 20% reduction in overhead personnel. The Commission assumed that closure would occur over a five year period, and the Air Force assumed six years. Another significant factor explaining the difference between savings estimates is that Air Force assumed all personnel savings would occur in the last year of implementation; the Commission assumed that personnel

eliminations would be evenly phased over a four year period. The Commission also did not agree with a number of one-time costs that the Air Force considered to be directly related to closure.

The level of Hispanic employment at Kelly AFB was recognized by the Commission. The Commission took steps to minimize the negative economic impact on the community by cantoning a significant portion of the Kelly AFB activities. The Commission recommends that the DoD make maximum use of the priority placement system and take steps to retain the Kelly employees within DoD.

The Commission staff presented data indicating large annual savings could be realized by consolidating engine maintenance activities at Tinker Air Force Base, Oklahoma. Both Kelly and Tinker are operating at less than 50% of their engine maintenance capacity. These savings would be in addition to those shown in the Commission's COBRA summaries. The Commission urges the Air Force to consolidate engine maintenance activity at Tinker to reduce excess capacity. The Commission firmly believes that consolidation of engine activities will result in lower costs and increased efficiencies.

Each of the Air Logistics Centers operated by the Air Force are excellent organizations. The San Antonio community is clearly supportive of the military and the ALC. The decision to close the San Antonio ALC is a difficult one; but given the significant amount of excess depot capacity and limited Defense resources, closure is a necessity. The Commission's decision permits closure of the San Antonio ALC and related activities without disruption of the other military missions on the base. The San Antonio ALC closure will permit improved utilization of the remaining ALCs and substantially reduce DoD operating costs.

### ***Commission Recommendation***

The Commission finds the Secretary of Defense deviated substantially from the force-structure plan and final criteria 1, 4, and 5. Therefore, the Commission recommends the following: realign Kelly Air Force Base including the Air Logistics Center. Disestablish the Defense Distribution Depot, San Antonio. Consolidate the workloads to other DoD depots or to private sector commercial activities as determined by the Defense Depot Maintenance Council. Move the required equipment and any required personnel to the receiving locations. The airfield and all associated support

activities and facilities will be attached to Lackland AFB, Texas as will the following units: the Air Intelligence Agency including the Cryptologic Depot; the 433rd Airlift Wing (AFRES); the 149th Fighter Wing (ANG), and; the 1827th Engineering Installation Squadron (EIS). The Commission finds this recommendation is consistent with the force-structure plan and final criteria.

### **Reese Air Force Base, Texas**

*Category: Undergraduate Flying Training*

*Mission: Undergraduate Pilot Training*

*One-Time Cost: \$46.4 million*

*Savings: 1996-2001: \$95.7 million*

*Annual: \$32.4 million*

*Return on Investment: 1999 (2 Years)*

**FINAL ACTION: Close**

### ***Secretary of Defense Recommendation***

Close Reese AFB. The 64th Flying Training Wing will inactivate and its assigned aircraft will be redistributed or retired. All activities and facilities at the base including family housing and the hospital will close.

### ***Secretary of Defense Justification***

The Air Force has more Undergraduate Flying Training (UFT) bases than necessary to support Air Force pilot training requirements consistent with the Department of Defense (DoD) Force Structure Plan. When all eight criteria are applied to the bases in the UFT category, Reese AFB ranks low relative to the other bases in the category. Reese AFB ranked lower when compared to other UFT bases when evaluated on such factors as weather (e.g., crosswinds, density altitude) and airspace availability (e.g., amount of airspace available for training, distance to training areas). Reese AFB was also recommended for closure in each alternative recommended by the DoD Joint Cross-Service Group for Undergraduate Pilot Training.

### ***Community Concerns***

The community argues the Air Force has always rated Reese very high in the past. As proof of this, they point to the selection of Reese as the first specialized undergraduate pilot training site with the introduction of the T-1 training aircraft, and initiation of the consolidation of undergraduate pilot training (UPT) with the Navy in a joint primary training program. The community questions whether Reese is being downgraded because it

Air Combat Command (ACC). Personnel, equipment and systems required for use by ACC to support the training range will be transferred to ACC. Additional AFMC manpower associated with operation of the range will be eliminated. Some armament/weapons Test and Evaluation (T&E) workload will transfer to the Air Force Development Test Center (AFDTC), Eglin AFB, Florida, and the Air Force Flight Test Center (AFFTC), Edwards AFB, California. Note: The Commission voted that Hill Air Force Base, UT, currently on the list of bases recommended by the Secretary of Defense for realignment, be considered by the Commission for closure or to increase the extent of the realignment.

**Secretary of Defense Justification**

Most of the current T&E activities can be accomplished at other T&E activities (AFFTC and AFDTC). Disestablishing the AFMC test range activities and transferring the range to ACC will reduce excess T&E capacity within the Air Force. Retaining the range as a training range will preserve the considerable training value offered by the range and is consistent with the current 82 percent training use of the range. Retention of the range as a training facility will also allow large footprint weapons to undergo test and evaluation using mobile equipment.

**Community Concerns**

There were no formal expressions from the community.

**Commission Findings**

The Commission found no reason to disagree with the recommendation of the Secretary of Defense.

**Commission Recommendation**

The Commission finds the Secretary of Defense did not deviate substantially from the force-structure plan and final criteria. Therefore, the Commission recommends the following: realign Hill Air Force Base, Utah. The permanent Air Force Materiel Command (AFMC) test range activity at Utah Test and Training Range (UTTR) will be disestablished. Management responsibility for operation of the UTTR will transfer from AFMC to Air Combat Command (ACC). Personnel, equipment and systems required for use by ACC to support the training range will be transferred to ACC. Additional AFMC manpower associated with operation of the range will be eliminated. Some armament/weap-

ons Test and Evaluation (T&E) workload will transfer to the Air Force Development Test Center (AFDTC), Eglin AFB, Florida, and the Air Force Flight Test Center (AFFTC), Edwards AFB, California.

**Air Logistics Centers**

*Category: Industrial/Technical Support: Depots*

*Mission: Maintenance Depots*

*One-time Cost: None*

*Savings: 1996-2001: None*

*Annual: None*

*Return on Investment: None*

**FINAL ACTION: Rejected**

**Secretary of Defense Recommendation**

Realign the Air Logistics Centers (ALC) at Hill AFB, Utah; Kelly AFB, Texas; McClellan AFB, California; Robins AFB, Georgia; and Tinker AFB, Oklahoma. Consolidate the followings workloads at the designated receiver locations:

Commodity/Workload	Receiving Locations
Composites and plastics	SM-ALC, McClellan AFB
Hydraulics	SM-ALC, McClellan AFB
Tubing manufacturing	WR-ALC, Robins AFB
Airborne electronic	WR-ALC, Robins AFB,
automatic equipment	OC-ALC, Tinker AFB,
software	OO-ALC, Hill AFB
Sheet metal repair and	OO-ALC, Hill AFB,
manufacturing	WR-ALC, Robins AFB
Machining manufacturing	OC-ALC, Tinker AFB,
	WR-ALC, Robins AFB
Foundry operations	SA-ALC, Kelly AFB,
	OO-ALC, Hill AFB
Instruments/displays	SM-ALC, McClellan AFB
	(some unique work
	remains at OO-ALC,
	Hill AFB and WR-ALC,
	Robins AFB)
Airborne electronics	WR-ALC, Robins AFB,
	OC-ALC, Tinker AFB,
	OO-ALC, Hill AFB
Electronic manufacturing	WR-ALC, Robins AFB
(printed wire boards)	
Electrical/mechanical	SM-ALC, McClellan AFB
support equipment	
Injection molding	SM-ALC, McClellan AFB
Industrial plant	SA-ALC, Kelly AFB
equipment software	
Plating	OC-ALC, Tinker AFB,
	OO-ALC, Hill AFB,
	SA-ALC, Kelly AFB,
	WR-ALC, Robins AFB

Move the required equipment and any required personnel to the receiving location. These actions will create or strengthen Technical Repair Centers at the receiving locations in the respective commodities. Minimal workload in each of the commodities may continue to be performed at the other ALCs as required.

### *Secretary of Defense Justification*

Reductions in force structure have resulted in excess depot maintenance capacity across Air Force depots. The recommended realignments will consolidate production lines and move workload to a minimum number of locations, allowing the reduction of personnel, infrastructure, and other costs. The net effect of the realignments is to transfer approximately 3.5 million direct labor hours and to eliminate 37 product lines across the five depots. These actions will allow the Air Force to demolish or mothball facilities, or to make them available for use by other agencies. These consolidations will reduce excess capacity, enhance efficiencies, and produce substantial cost savings without the extraordinary one-time costs associated with closing a single depot.

This action is part of a broader Air Force effort to downsize, reduce depot capacity and infrastructure, and achieve cost savings in a financially prudent manner consistent with mission requirements. Programmed work reductions, downsizing through contracting or transfer to other Service depots, and the consolidation of workloads recommended above result in the reduction of real property infrastructure equal to 1.5 depots, and a reduction in manhour capacity equivalent to about two depots. The proposed moves also make available over 25 million cubic feet of space to the Defense Logistics Agency for storage and other purposes, plus space to accept part of the Defense Nuclear Agency and other displaced Air Force missions. This approach enhances the cost effectiveness of the overall Department of Defense's closure and realignment recommendations. The downsizing of all depots is consistent with DoD efforts to reduce excess maintenance capacity, reduce cost, improve efficiency of depot management, and increase contractor support for DoD requirements.

### **TINKER**

**Impacts:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 3,040 jobs (1,180 direct jobs and 1,860 indirect jobs) over the 1996-to-2001 period in the Oklahoma City, Oklahoma Metropolitan Statistical Area, which is 0.5 percent of the economic area's employment. The cumulative economic impact of all BRAC 95 recommendations and all prior-round BRAC actions in the economic area over the 1994-to-2001 period could result in a maximum potential decrease equal to 0.3 percent of employment in the economic area. Environmental impact from this action is minimal and ongoing restoration of Tinker AFB will continue.

### **ROBINS**

**Impacts:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 1,168 jobs (534 direct jobs and 634 indirect jobs) over the 1996-to-2001 period in the Macon, Georgia Metropolitan Statistical Area, which is 0.7 percent of the economic area's employment. The cumulative economic impact of all BRAC 95 recommendations and all prior-round BRAC actions in the economic area over the 1994-to-2001 period could result in a maximum potential decrease equal to 0.7 percent of employment in the economic area. Environmental impact from this action is minimal and ongoing restoration of Robins AFB will continue.

### **KELLY**

**Impacts:** Assuming no economic recovery, this recommendation could result in a maximum potential reduction of 1,446 jobs (555 direct jobs and 891 indirect jobs) over the 1996-to-2001 period in the San Antonio, Texas Metropolitan Statistical Area, which is 0.2 percent of the economic area's employment. The cumulative economic impact of all BRAC 95 recommendations, including the relocation of some Air Force activities into the San Antonio area, and all prior-round BRAC actions in the economic area over the 1994-to-2001 period could result in a maximum potential decrease equal to 0.9 percent of employment in the economic area. Environmental impact from this action is minimal and ongoing restoration will continue.

## **McCLELLAN and HILL**

**Impacts:** The recommendations pertaining to consolidations of workloads at these two centers are not anticipated to result in employment losses or significant environmental impact.

### *Community Concerns*

Kelly Air Force Base, San Antonio

- The Kelly Community has not expressed an objection to the DoD plan to downsize all 5 Air Force depots.

McClellan Air Force Base, Sacramento, California

- The original DoD recommendation would result in a net gain of 14 personnel. The Air Force revised its BRAC recommendations several times; the final iteration would result in a loss of 521 personnel from the depot. The original BRAC recommendation would have single-sited instrument work at McClellan. The revised BRAC recommendation would locate the instrument work at two other depots. The community points out that the revised BRAC recommendation is at odds with Air Force policy to single site depot work.

Robins Air Force Base, Macon Georgia

- The Secretary of Defense recommendations would result in the reduction of depot workload. The community notes that this reduction would be in addition to many years of downsizing of the Air Force depot system. The DoD BRAC recommendation threatens to make Robins inefficient and non-competitive because overhead costs remain relatively unchanged while the amount of depot work will be reduced.

Hill Air Force Base - Ogden, Utah

- The community argued that realignment of Hill Air Force Base as recommended by the Department of Defense assumes a 15 percent savings from reengineering which might be difficult to achieve. They questioned how mothballing unneeded buildings would save money. The community strongly believes the Ogden Air Logistics Center should be considered as a receiver for the consolidated tactical missile maintenance workload, in the event the Letterkenny Army Depot is realigned or closed.

Tinker Air Force Baser Oklahoma City, Oklahoma

- The community questioned how mothballing unneeded buildings, as required by the Department of Defense recommendation, would save money. The community also objected to Tinker's depot work being transferred to lower tiered depots. Tinker community officials strongly support transfer of aircraft and engine workload from other DoD facilities being studied for closure or realignment.

### *Commission Findings*

See McClellan AFB, California and Kelly AFB, Texas.

### *Commission Recommendation*

Commission rejects DoD's downsizing proposal. See McClellan AFB, California and Kelly AFB, Texas.





THE DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
1700 NORTH MOORE STREET SUITE 1425  
ARLINGTON, VA 22209  
703-696-0504

ALAN J. DIXON, CHAIRMAN

COMMISSIONERS:

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GEN J. B. DAVIS, USAF (RET)

S. LEE KLING

RADM BENJAMIN F. MONTOYA, USN (RET)

MG JOSUE ROBLES, JR., USA (RET)

WENDI LOUISE STEELE

July 8, 1995

The Honorable John P. White  
Deputy Secretary of Defense  
Department of Defense  
Washington, D.C. 20301

Dear Mr. Secretary:

This is in response to your request for my views on the Defense Base Closure and Realignment Commission's recommendations concerning the disposition of the workloads at McClellan Air Force Base and Kelly Air Force Base.

Let me say that, in general, the Commission was very supportive of the concept of privatization of DoD industrial and commercial activities, as noted in Chapter 3 of the Commission's Report:

"The Commission believes reducing infrastructure by expanding privatization to other DoD industrial and commercial activities will reduce the cost of maintaining and operating a ready military force. ... Privatization of these functions would reduce operating costs, eliminate excess infrastructure, and allow uniformed personnel to focus on skills and activities directly related to their military missions."

The Commission's recommendations for the closure of McClellan Air Force Base and the realignment of Kelly Air Force Base include the following sentence:

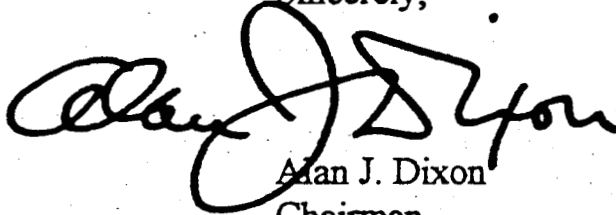
"Consolidate the [remaining] workloads to other DoD depots or to private sector commercial activities as determined by the Defense Depot Maintenance Council."

The word "remaining" is used only in the Commission's recommendation for McClellan Air Force Base because the Commission directed the movement of the common-use ground-communication electronics workload currently performed at McClellan Air Force Base to Tobyhanna Army Depot.

It is my view, and the view of the Commission's General Counsel, that the Commission's recommendation in the case of both McClellan Air Force Base and Kelly Air Force Base authorizes the transfer of any workload, other than the common-use ground-communication electronics workload, to any other DoD depot or to any private sector commercial activity, local or otherwise, including privatization in place. This recommendation also permits the Defense Department, in my view and that of the Commission's General Counsel, to carry out any activities associated with privatization, such as allowing necessary DoD personnel to remain in place to support transition activities.

I appreciate the opportunity to share my views with you on this important issue.

Sincerely,

A handwritten signature in black ink, appearing to read "Alan J. Dixon". The signature is fluid and cursive, with the first name "Alan" written in a larger, more prominent script than the last name "Dixon".

Alan J. Dixon  
Chairman



DEFENSE BASE CLOSURE AND REALIGNMENT COMMISSION  
 1700 NORTH MOORE STREET SUITE 1425  
 ARLINGTON, VA 22209  
 703-696-0504

## TELECOPIER/FACSIMILE TRANSMITTAL COVER SHEET

PLEASE DELIVER IMMEDIATELY TO: Lt. Col. J. Strophus

FAX NUMBER: 407-494-5600 TELEPHONE NUMBER \_\_\_\_\_

DATE: 07/28/95

FROM: Mr. Stephen Ackerman

of the Review & Analysis section/DBCRC

TELEPHONE NUMBER of SENDER: \_\_\_\_\_ FAX NUMBER: 696-0550

NUMBER OF PAGES (including cover): 1

**COMMENTS:**

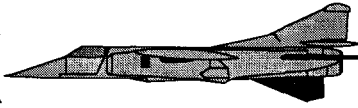
Per my conversation w/ Jeff, he is faxing you a full copy of the public law. On the Base Operating Costs for particular units (or tenants) on McClellan. We don't have unit-level operating cost info. - only by installation. If I could be of further assistance, don't hesitate to call. Thank you.

**IF YOU HAVE TROUBLE RECEIVING THIS FAX  
 PLEASE CALL 703-696-0504.**

Also, please forward your phone number. Thank you. Steve

# Document Separator

# FAX



**Date** **Thursday, September 21, 1995**

**Number of pages including cover sheet** **3**

**TO:** **John Russo**  
**Water District Chmn**

**FROM:** **Frank Cirillo/Air Force Team Leader**  
**Defense Base Closure and Realignment Commission**  
**1700 North Moore Street, Ste. 1425**  
**Arlington, VA 22209**

**Phone** **516-829-6670**  
**Fax Phone** **516-482-2831**

**CC:**

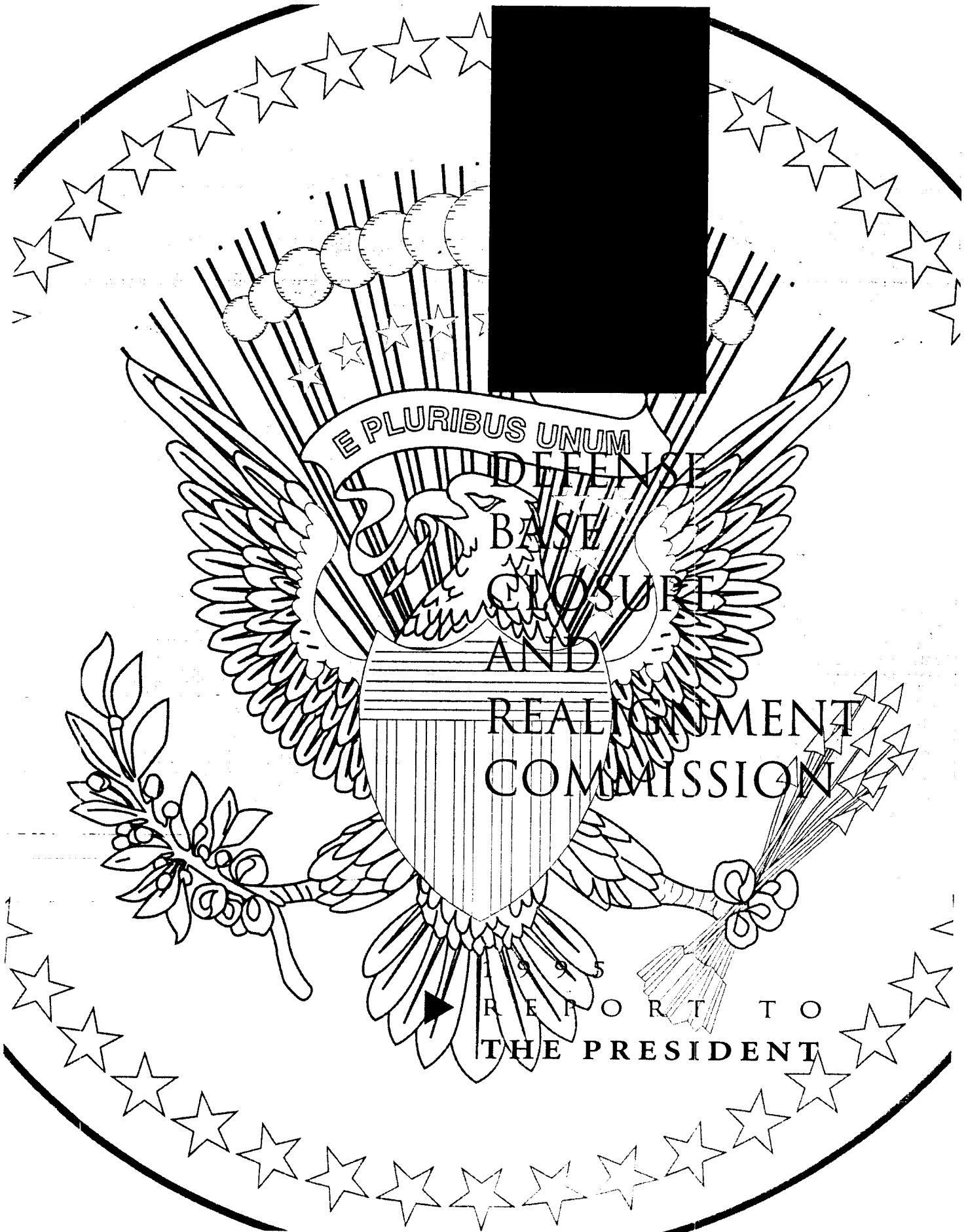
**Phone** **703-696-0504**  
**Fax Phone** **703-696-0550**

**REMARKS:**  **Urgent**  **For your review**  **Reply ASAP**  **Please Comment**

**Mr Russo:**

Here is a copy of the pertinent pages of the 1995 DBCRC Report to the President. The resolution of disapproval did not pass the Congress thus DoD interpretation is that the Law to Close is effective Sept 28, 1995 with the process needing to start within two years (from Jan 13) and complete within six years. The Air Force estimated the resale price to be around \$22 million but it appears that anything over \$14 million would be cost effective.

**Frank**



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DEFENSE  
BASE  
CLOSURE  
AND  
REALIGNMENT  
COMMISSION

1995  
REPORT TO  
THE PRESIDENT

### *Commission Recommendation*

The Commission finds the Secretary of Defense deviated substantially from final criteria 1, 4, and 5. Therefore, the Commission recommends the following: Rome Laboratory will remain open. The Commission finds this recommendation is consistent with the force-structure plan and final criteria.

### **Roslyn Air Guard Station, New York**

*Category: Air National Guard*

*Mission: Combat Communications  
and Electronics Installation*

*One-time Cost: \$ 14.2 million*

*Savings: 1996-2011: \$ 9 million*

*Annual: \$0.2 million*

*Return on Investment: 1999 (2 years)*

**FINAL ACTION: Close (conditional)**

### *Secretary of Defense Recommendation*

Close Roslyn Air Guard Station (AGS) and relocate the 213th Electronic Installation Squadron (ANG) and the 274th Combat Communications Group (ANG) to Stewart International Airport AGS, Newburg, New York. The 722nd Aeromedical Staging Squadron (AFRES) will relocate to suitable leased space within the current recruiting area.

### *Secretary of Defense Justification*

Relocation of the 213th Electronic Installation Squadron and 274th Combat Communications Group to Stewart International Airport AGS will produce a more efficient and cost-effective basing structure by avoiding some of the costs associated with maintaining the installation.

### *Community Concerns*

The community is concerned about the loss of community services provided by the Guard Station. They also assert the costs of relocating the unit to Stewart International Airport are understated. Finally, the community has raised doubts as to whether the sale of the property for commercial development is realistic, given zoning restrictions.

### *Commission Findings*

The Commission found personnel and base operating support savings would not exceed the cost of relocating of the Roslyn units. The Commission found this recommendation was not cost effective. The station is located on valuable residentially-zoned property. If the property can be sold at its

fair market value, this recommendation is cost effective. The Commission identified no concerns about the ability to recruit Guardsmen at Stewart International Airport.

### *Commission Recommendation*

The Commission finds the Secretary of Defense deviated substantially from final criteria 4 and 5. Therefore, the Commission recommends the following: close Roslyn Air Guard Station (AGS) and relocate the 213th Electronic Installation Squadron and the 274th Combat Communications Group to Stewart International Airport AGS, Newburg, New York if the Roslyn Air Guard Station can be sold for its fair market value. The 722nd Aeromedical Staging Squadron (AFRES) will relocate to suitable leased space within the current recruiting area. The Commission finds this recommendation is consistent with the force-structure plan and final criteria.

### **Grand Forks Air Force Base, North Dakota**

*Category: Large Aircraft (Missile)*

*Mission: Strategic Deterrence/Strategic Mobility*

*One-time Cost : \$11.9 million*

*Savings: 1996-2001: \$111.7 million\**

*Annual: \$35.2 million*

*Return on Investment: 1998 (Immediate)*

**FINAL ACTION: Realign**

\* The savings associated with the closure of the missile field were previously programmed in the Air Force budget.

### *Secretary of Defense Recommendation*

Realign Grand Forks AFB. The 321st Missile Group will inactivate, unless prior to December 1996, the Secretary of Defense determines that the need to retain ballistic missile defense (BMD) options effectively precludes this action. If the Secretary of Defense makes such a determination, Minot AFB, North Dakota, will be realigned and the 91st Missile Group will inactivate.

If Grand Forks AFB is realigned, the 321st Missile Group will inactivate. Minuteman III missiles will relocate to Malmstrom AFB, Montana, be maintained at depot facilities, or be retired. A small number of silo launchers at Grand Forks may be retained if required. The 319th Air Refueling Wing will remain in place. All activities and facilities at the base associated with the 319th Air Refueling Wing, including family housing, the hospital, commissary, and base exchange will remain open.