BRAC 2005
Supply and Storage Joint Cross Service Group (JCSG)

Meeting Minutes of July 12, 2004

Vice Admiral Gordon Holder, Director for Logistics (J4), Joint Staff, chaired this meeting of the Supply & Storage (S&S) JCSG Principals. The meeting was held in the J4 Conference Room. The list of attendees is attached. (Attachment 1)

VADM Holder began the meeting by reviewing the JCSG’s current status in light of the overall BRAC 2005 timeline. He noted that the Group had made good progress since the 21 June 2004 meeting in clarifying capacity data. However, he remained concerned that much still needed to be accomplished in order to meet the November 2004 date for submission of the final report to the Infrastructure Steering Group (ISG).

LtCol Faulkner then provided a capacity analysis update. His first comment concerned the ISG direction that bi-weekly capacity reports be submitted beginning 16 July 2004. Subsequent reports merely provide specific updates only. No final date for final report submission had been established by the ISG. To date, the S&S JCSG has submitted 1222 data clarification requests to Service BRAC offices. Twenty-one percent (21%) of these have been answered. LtCol Faulkner briefly updated the principals on minor problems being encountered with the Air Force automated data tool (WIDGET). He explained that the OSD Database Manager and the S&S JCSG Database Manager are working together on the issue and expect to have it resolved shortly.

LtCol Faulkner then updated the group on Military Value. He briefed that OSD BRAC Office target date for providing Military Value data to the JCSGs was 16 August 2004. The original date was 23 July 2004, however, Service Deputy Assistant Secretaries requested additional time to gather and certify data. As a result, the due date was delayed approximately three weeks. To date, the S&S JCSG has received 132 queries from field activities regarding military value questions. Subject matter experts on the S&S JCSG query resolution team have answered each query quickly and succinctly.

The next agenda item discussed was Imperatives. LtCol Faulkner briefed the principals that, in general, the Group’s 06 leads felt that the draft imperatives were written too broadly and lacked the specificity necessary to constrain optimization modeling. VADM Holder commented that he did not want to have to
interpret what the Service or the Defense Logistics Agency meant in their imperatives and that the S&S JCSG infrastructure implications of imperatives should be clearly understood. Eight (8) draft imperatives, with S&S JCSG implications, were briefed. There was little discussion concerning the specifics of each imperative. LtCol Faulkner then concluded this portion of the briefing with information that the imperatives would be an item of discussion at the 23 July ISG Meeting.

LtCol Faulkner then provided two slides that listed S&S JCSG Transformational Options. He briefed that these options had been provided to the ISG via the OSD BRAC Office. It was unknown if and when they would be discussed at the ISG. VADM Holder briefly added that these options are broad by design and should not unnecessarily restrict or constrain scenario development.

As the final agenda item LtCol Faulkner briefed key milestone events on a "Way Ahead" slide.

VADM Holder concluded the meeting by informing all principals and other JCSG Group members in attendance that this would be his last meeting as Chairman of the S&S JCSG. He thanked each of the principals for their support of both him as the Chairman and support of the BRAC process in general. He said that the entire Group was doing important work for the Department and their efforts will help shape DoD supply and storage infrastructure of the future.

There being no further business, this meeting concluded at 1430 hours. The next meeting is tentatively scheduled for August 9, 2004 at 1500 hrs.

Approved:

G.S. HOLDER
Vice Admiral, USN
Chairman, Supply and Storage
Joint Cross Service Group

Attachments:
1. List of Attendees
2. Briefing slides
Supply and Storage JCSG Meeting
12 July 2004

Attendees

Members:
VADM Gordon Holder, Director, Logistics (J4), Joint Staff
VADM Keith Lippert, Commander, Defense Logistics Agency
LTG Claude Christianson, Assistant Deputy Chief of Staff, Logistics, G-4
RDML Al Thompson, Director, Supply, Ordnance, and Logistics Operations
Division, N41

Alternates:
Ms. Sue Kinney, USMC, Logistics Plans, Policy, and Strategic Mobility (LP)

Others:
Major Dana Arenson, Navy JCSG
Major Lance Champagne, AF JCSG
Captain Dave Coderre, Navy JCSG
Mr. Ron Deming, Army JCSG
CDR Steve Frake, Navy JCSG
Lt Col Mark Faulkner, JS J4
CDR Kelvin Goodwine, Navy JCSG
Mr. Dave Kelly, Navy JCSG
Colonel Dave King, AF/ILG
Mr. Barry Lowman, Army JCSG
Mr. John Marshall, HQ
Captain Eric Myhre, Navy BRAC
Col Lou Neeley, DLA JCSG
LtCol Gerald Nalepa, Navy JCSG
Ms. Nancee Needham, DoD IG
1stLt Rachel Oates, AF JCSG
Mr. Rod Okabayashi, Army JCSG
Capt Wilfred Rivera, USMC JCSG
LCDR Tim Stark, Navy JCSG
LtCol Greg Truba, IL HQMC
Mr. Robert Williams, USA
Supply and Storage

JCSG Meeting

12 July 2004
Agenda

- Opening Remarks – VADM Holder
- Timeline Overview
- Capacity Analysis Update
- Military Value Update
- Draft Service/Defense Agency Imperatives
- Proposed S&S Transformational Options
- Way Ahead
BRAC 2005 Timeline

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- Data Call #1
- Data Call #2
- JCSG MVA
- Principles/Imperatives
- Transformational Options
- Scenario Analysis/Development
- JCSG Recs Due to ISG
- Final Force Structure Update
- ISG Review
- IEC Approval
- Rpt Writing & Coord
- Coordination
- Service Recommendations Due
- SECDEF Recommendations

= ISG Decision Point
= IEC Decision Point
= SecDef Decision Point

Draft Deliberative Document – For Discussion Purposes Only / Do Not Release Under FOIA
Capacity Analysis Update

- ISG directed bi-weekly capacity reports
  - 16 Jul - first updated interim report due to ISG
  - Subsequent reports will highlight changes
  - No date for final report / based on data
- S&S Data Clarification Request status
  - 1222 submitted to date
  - 262 resolved to date (21%)
- Capacity Data Call #2 Status
- AF and Army activity “unrolling” status
- Master database updates
Military Value Update

- Data call timeline:
  - DASs concerns over multiple data calls
  - 23 July: Original date for receipt of data
  - 16 Aug: Revised date for receipt of data

- Queries from field activities
  - 132 received – all answered
  - 24 hr turn is norm – OSD BRAC standard is 72 hrs
  - Query trends
    » Computing annual cost of operations
    » No other issues exceeding 10 queries

- Potential impact of poor quality data on optimization analysis
Imperatives

- **Imperative**: “*specific; detailed statements that flow from principles; constraints to potential recommendations*” (ISG Memo 2 Jul)

- **S&S Observations**: “In general, draft imperatives were…

  - written more like principles - lacked specificity
  - too broadly written to constrain potential S&S scenarios
  - required interpretation to determine infrastructure implications
  - overlap of Industrial and S&S JCSGs

- **Next Step**

  - Primary agenda item for 23 Jul ISG Meeting
  - ISG will decide to forward, delete or request revision of imperative
Imperatives (con’t)

- S&S JCSG-related Imperatives:
  - "The Military Departments and JCSGs will not recommend to the Secretary any closure or realignment recommendation that...
    - eliminates the capability of a Service to define its requirements (all classes of supply), integrate its logistics support, and acquire appropriate support for its unique material."
    - creates a single point of failure in logistics operations."
    - eliminates the last remaining strategic distribution platforms on the east and west coasts."
Imperatives (con't)

- S&S JCSG-related Imperatives:
  - "The Military Departments and JCSGs will not recommend to the Secretary any closure or realignment recommendation that...
    - eliminates distribution support services at Component depot maintenance activities."
    - eliminates logistics information management and oversight capabilities: (data standardization, information routing, supply chain efficiency information capture)."
    - eliminates the Army lead for life cycle materiel management of systems integral to the conduct of Joint expeditionary land warfare."
**Imperatives (con’t)**

- S&S JCSG-related Imperatives:
  - "The Military Departments and JCSGs will not recommend to the Secretary any closure or realignment recommendation that...
    - eliminates needed organic industrial capabilities to produce, sustain, surge, and reconstitute if those capabilities are not commercially available or capable of being privatized." (primarily Industrial JCSG)
    - eliminates the capability to absorb overseas forces within the United States."
Transformational Options

- Transformational Options: "is overarching and notional, without identifying specific installations; general and identifiable effect on infrastructure; is actionable w/in BRAC 2005 process" (ISG Memo 21 Jun 04)

- S&S JCSG Proposed Transformational Options:
  - Establish a multi-service supply, storage and distribution system that enhances the strategic deployment and sustainment of expeditionary joint forces worldwide. Focus the analysis on creating joint activities in heavy (CONUS) DoD concentration areas. i.e., locations where more than one Department is based and within close proximity to another.
Transformational Options

- S&S JCSG Proposed Transformational Options:
  - Consider the total outsourcing of the wholesale storage and distribution processes from DoD activities that perform these functions
  - Consider migrating all service depot level reparables to the oversight and management of a single DoD agency/activity.
Way Ahead

**Date**  |  **Event**  
---|---
16 Jul  | Updated Capacity Interim Report to OSD BRAC
23 Jul  | ISG Meeting
30 Jul  | Updated Capacity Report
2 Aug   | Capacity #2 Data due to OSD BRAC
9 Aug   | S&S JCSG Meeting / 1500-1700
16 Aug  | Military Value Data due to OSD BRAC
13 Sep  | S&S JCSG Principal's Offsite (tentative)

**Ongoing**

- 20 year Force Structure Plan review (classified/unclas versions)
- JCSG “scenario-sharing tool”
- Optimization analysis preparation – draft methodology / CNA
- Military Value Scoring Model – dry run / testing database
- JCSG Scenario integration – what is the plan/mechanism?
BACKUP
BRAC Timeline Overview
12 July 04

2003
OND
2004
JFMAMJASONDN
2005
DJFMAM

CAPACITY ANALYSIS

Received Capacity Data - 28 Apr
"Interim Report" to OSD 1 June
Final Report due to OSD - TBD

MILITARY VALUE

MILDEPs Issue Data Call #2 - June 5
Data Call #2 June 5 - Aug 16
Military Value Analysis Aug
JCSG Recommendations Nov 26

CAPACITY & MILITARY VALUE FOLLOWUP DATA CALLS
MAY - AUG/SEP 04

Scenario Development / Analysis: Sep - Nov 04

Optimization / Scenario Analysis

Draft Deliberative Document – For Discussion Purposes Only / Do Not Release Under FOIA
Scenario Development
Overview

Capacity & Mil Value Results
Examine Transformational Options
Review Principles & Imperatives
Determine Capabilities
Optimization Model
Scenario Review & Coordination
Other JCSGs

Military Departments/DAs

Military Departments

Coordination

Select Scenarios For Analysis

JCSG and MILDEP information crosswalks are key to Scenario Development.
Capacity Data Analysis

- Methodology Overview
  - Terminology:
    - Current Capacity – Total resources currently available to satisfy an activity’s requirements (labor, workspace, available cubic footage in storage categories, maximum throughput capacity for each distribution mode)
    - Current Usage – Minimum number of resources currently being used to satisfy an activity’s requirements.
    - Excess Capacity – Difference between current capacity and current usage.
    - Maximum Potential Capacity – Considered unbounded for this analysis. Limitation on capacity is number of resources available for each function. Can hire additional labor resources and lease/buy/build additional storage and distribution facilities/resources.
    - Surge – An increase in system-wide requirements with no additional resource increase. Results in greater use of resources effectively reducing system-wide excess capacity. Provides a method of mitigating risk that arises from real-world requirements.
Capacity Data Analysis

- Overarching Observations
  - Data problems degrade analysis and result in inaccurate capacity numbers
  - Quality of data hampers activity-by-activity analysis
  - Capacity calculations updated with each database update

- Functional Capacity Observations
  - Supply excess capacity status
  - Storage excess capacity status
  - Distribution capacity excess