
DISA Continuity of Operations and Test Facility Slidell, Louisiana

Presentation to BRAC Commission
July 22, 2005

Ben Morris
Mayor, City of Slidell

Demographics of Slidell

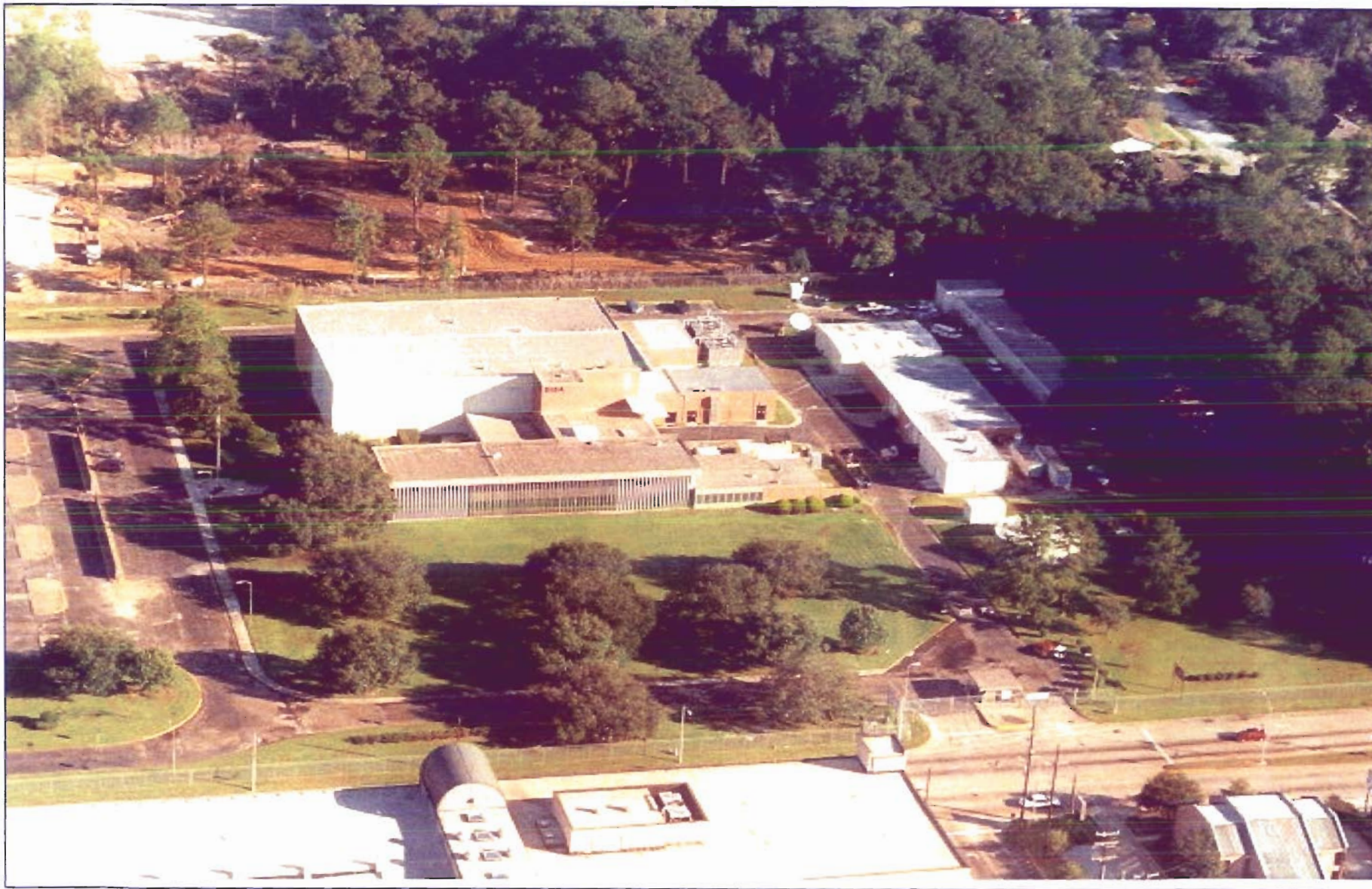
- Population 215,837 (St Tammany Parish)
- Median income \$51,954
- Median Home Value \$189,000
- St Tammany Parish Schools are in Top 100 Nationally Accredited School Systems
 - *Money Magazine, 01/96*
- Crime levels lower than in 1994
 - Majority are non-violent crimes - 91%
 - Nationally Accredited Police Department
- Education – University Access
 - New Orleans supports 10 Major Universities
 - Slidell has 3 regional campuses UNO, SLU, Delgado
 - 100 acre UNO Center and Technology Park under development
 - 55% of citizens 25+ years of age have attended higher education
- St Tammany Workforce supports many diverse High Tech industries
 - NASA Stennis Space Center, Naval Oceanographic Office, Naval Research Lab, National Finance Center, NASA Michoud Assembly Facility, UNO R&T Park, DISA DCTF, and Strategic Petroleum Reserve

DCTF Facility History

- Originally built in 1960s as NASA computing facility
- Turned over to Slidell in 1994
- Leased by City of Slidell to DISA for \$1 per year
- Modernized by DISA in 1995-97 ~\$15M
- DISA DCTF since 1995

- Constructed of reinforced concrete 18-20 inches thick
 - └ Windows are protected by storm screens and Mylar
- **Building Space** ~110,000 sq ft
 - └ Redundant Power Feeds
 - └ Redundant Telecommunications (NIPRNET & SIPRNET)
 - └ Auxiliary Power Generator and UPS
 - └ 150,000 gallon Emergency Water Tank
 - └ Elevated 15ft and above 100yr flood plain
 - └ All Computer equipment is on the second and third floor
 - └ Enclosed by secure perimeter fence reinforced with two ¾" aircraft arresting cables

Facility View



2005 DoD BRAC Recommendation

Regarding DISA Test Support Activities and Costs

DoD Recommendation:

- “Close 5600 Columbia Pike and Skyline Place (Skyline VII), leased installations in Falls Church, VA, and 1010 Gause Boulevard, a leased installation in Slidell, LA. Relocate all components of the Defense Information Systems Agency (DISA) to Fort Meade, MD.”

DoD Justification:

- “Recommendation **consolidates headquarters components** of DISA”
- “This recommendation meets several important Department of Defense objectives with regard to future use of leased space, rationalizing the presence of DoD activities with the national Capitol Region (NCR), consolidation of Headquarters operations at single locations, and enhanced security for DoD activities”
- “Implementation will reduce the Department’s reliance on **leased space, which has historically higher overall costs** than government-owned space and **generally does not meet Anti-terrorism Force Protection standards as prescribed in UFC 04-010-01.**”
- “DISA’s current leased locations **are not compliant with current Force Protection Standards.**”

DoD Economic Impact:

- “... recommendation could result in a maximum potential reduction of 296 jobs (151 direct and 145 indirect jobs) over the 2006-2011 time period in the New Orleans-Metairie-Kenner, LA metropolitan Statistical Area, ...”

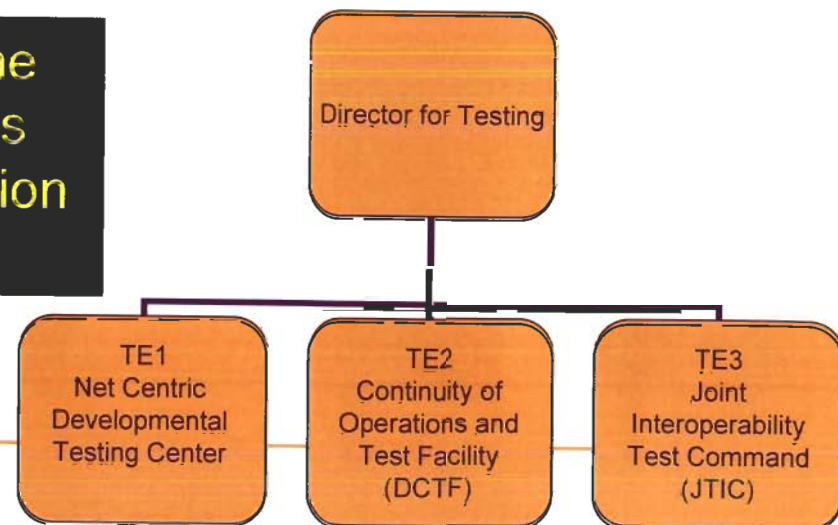
Justification and Supporting COBRA Cost Model is flawed

DoD Justification 1

..Consolidates Headquarters Components..

- DTCF is testing organization reporting to the Director for testing
- Their mission is:
 - “To provide uniform, scalable, timely, customer driven, and affordable test & evaluation products, services and documentation to ensure the deployment and sustainment of reliable, robust, secure and interoperable C4ISR/NII systems”.
- There are three testing organizations associated with the Director for Testing
- TE1 and TE2 are set to move to Ft. Meade as a part of this recommendation
- These organizations support specific test requirements for DoD programs and will not go away with the closure of DCTF

Testing activities as described by the Director for Testing are not functions that gain efficiency through collocation with headquarters components



DoD Justification 2

..leased space has historically higher overall costs..

- DCTF is leased from City of Slidell for **\$1 per year**
- DCTF Space is ~ 110,000 Square Feet
- DCTF BOS costs are \$1.9M annually
- COBRA Model cites lease cost of DCTF at \$16.38 per square foot for 100,181 Square Feet (as a component of Misc. recurring savings)
 - Cost attributed to lease in model is \$1.64M per year
- Recommendation cites MILCON cost of \$12.5M to construct 52,000 square foot RDT&E Laboratory to replace DCTF

DCTF is twice the size of RDT&E laboratory recommended by DoD, and can be leased using COBRA cost data for 7.6 years using the MILCON cost without accounting for the new facility BOS costs

DoD Justification 3

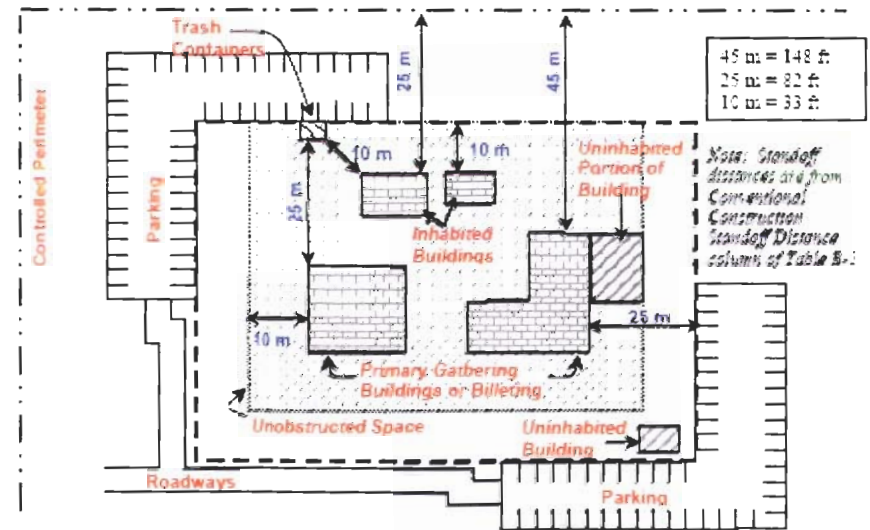
...generally does not meet Anti-terrorism Force Protection standards as prescribed in UFC 04-010-01.”

**Facility meets or exceeds all applicable criteria defined by
UCF 04-010-01 APPENDIX B
DoD MINIMUM ANTITERRORISM STANDARDS
FOR NEW AND EXISTING BUILDINGS**

UFC 4-010-01
8 October 2003



Figure B-1 Standoff Distances and Building Separation – Controlled Perimeter



Force Protection Highlights

- Facility totally enclosed by a secure perimeter fence reinforced with two ¾" aircraft arresting cables.
- Entire compound is elevated above surrounding roadways and property providing additional protection against vehicle attack.
- Access and visitor control at a main gate located away from main entrance to the building.
- Bollards are in required locations to stop vehicular traffic as necessary.
- Majority of facility ~~does not have windows~~. The administrative wing windows are secured with storm shield hurricane shutters and Mylar film.
- Front entrance to building is a foyer set back from building front and is located in area away from inhabited areas.
- ~~Pan-Tilt-Zoom cameras with motion detectors located at strategic locations~~ throughout facility.
- Portion of main building w/o windows has portions ~~constructed~~ of concrete 18-20 inches thick, ~~from basement~~ to roof.
- ~~Line-Of-Sight~~ to Administrative Wing (only portion with windows) is interrupted by trees planted in the buffer zones.
- Parking distance is well in excess of standards.
- Main vehicular entrance protected with spike strips and controlled gate, in addition to armed guards 24x7.

DoD Recommendation Oversights

- COBRA model does not contain costs for relocation of facility computing assets
- COBRA model does not contain costs for personnel to support direct program test activities at Ft. Meade
 - Cost of Living difference is 20% according to CityRating.com
- COBRA model contains contractor costs as a part of Misc. Recurring Savings of 48 FTEs @ \$200K each or \$9.6M per year
 - Equates to an average bill rate of \$106 per hour
 - DCTF actual average bill rate is ~\$55 per hour
 - Actual cost = 48 FTEs @ \$103K each or \$4.8M per year

DoD Recommendation fails to account for all known Cost activities associated with closure of DCTF and Recurring savings relative to contractor costs is inflated 100%

Workload Affected DCTF Closure

Program		FY-05 Qtrs				FY-06 Qtrs				FY-07 Qtrs				FY-08 Qtrs				FY-09 Qtrs			
		1	2	3	4	1	2	3	4	1	2	3	4	1	2	3	4	1	2	3	4
Defense Integrated Military Human Resource System (DIMHRS) – ACAT-1A		█				█				█											
National Security Agency Programs	TDX 2.3	█																			
	IMETS 6.4.1	█																			
	IMETS 6.4.1 PEN Test	█																			
	CT&E (Projected)	█				█				█				█				█			
	PEN Test (Projected)	█				█				█				█				█			
Security Test and Evaluation		█				█				█				█				█			
Common Operating Environment		█				█				█				█				█			
Global Command and Control System		█				█				█				█				█			
Global Combat Support System		█				█				█				█				█			
Joint Command and Control (JC2)		█				█				█				█				█			
Net-Centric Enterprise Services (NCES)		█				█				█				█				█			
Homeland Security/Defense Command and Control (HLS/D C2) Advanced Concept Technology Demonstration (ACTD)		█				█				█				█				█			
Electronic Business		█				█				█				█				█			
DISA Enterprise Business Modernization		█				█				█				█				█			

Testing support for these programs will have to be accomplished in new facility and are not included in the COBRA cost model

DoD Critical Oversight (DIMHRS)

- DCTF houses and supports DT&E activities for the Defense Integrated Military Human Resources System, DIMHRS
- DIMHRS (Pers/Pay) will...
 - Be the largest COTS human resources system in the world
 - Support 3.1 million Active, Reserve and National Guard Service members
 - Support full mobilization
 - Support 869 military personnel and pay locations worldwide
 - Accommodate 80,000 concurrent users
 - Process \$93 billion annually in pay and allowances
 - Subsume approximately 80 legacy systems

No costs were provided to account for the relocation and schedule impacts on this critical Joint ACAT 1(a) Program

A Better Solution – Consolidate Testing Functions

Consolidate TE1 and TE2 to existing DCTF spaces in Slidell, La

- Reduce DoD consolidation costs by \$3.9M for closure of DCTF
- Avoid \$12.5M MILCON cost for Ft Meade RDT&E Laboratory
- Relocate 43 TE1 personnel now and reduce lease costs in NCR
 - DCTF will have sufficient space to accommodate TE1 when COOP mission expires in Oct 05 (~27,000 sq ft)
 - Current Leased Space at SkyLine VII is \$30 per square foot for approximately 35,000 square feet including lab space (~\$1M per month)
- Achieve consolidation efficiencies outside of the NCR
- Provide immediate force protection for TE1 personnel

\$48.0M for Skyline VII lease from 2006 to 2010

\$12.5M for MILCON

\$ 3.9M for closure (demonstrated to not be full cost)

\$64.4M cost to close a leased facility that costs \$1 per year

1 Introduced May 25, 2005, by Councilwoman
2 Williams, seconded by Council Members
3 Livaudais, Burkhalter, Hursey, Cusimano,
4 Kingston, Canada, Harbison, and Cromer

5 **RESOLUTION R05-18**

6
7 A resolution requesting that the Base Realignment and Closure Commission
8 reject the Defense Department's recent recommendation to close the Defense Information
9 Systems Agency (DISA) site in Slidell.

10 WHEREAS, the Defense Information Systems Agency (DISA) in Slidell is on
11 the Defense Department's list of recommended base closures throughout the country; and

12
13 WHEREAS, the City-owned property where DISA is located is leased to the
14 federal government at a cost of only one dollar a year; and

15
16 WHEREAS, the DISA facility currently has 151 employees and an annual
17 payroll of \$10.8 million; and

18
19 WHEREAS, DISA's technological focus serves as a stimulus for the attraction
20 of high-tech businesses and the subsequent development of additional high-paying,
21 professional jobs; and

22
23
24 WHEREAS, the loss of the jobs and relocation of residents would be
25 detrimental to the housing market and economy of the City as a whole.


26
27
28 NOW THEREFORE BE IT RESOLVED by the Slidell City Council that it does
29 hereby request that the Base Realignment and Closure Commission maintain the Defense
30 Information Systems Agency location in Slidell as an active military installation, and further
31 requests that the members of our U.S. Congressional Delegation support its continued
32 presence in our City.
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**RESOLUTION R05-18
PAGE 2**

ADOPTED this 25th day of May, 2005.


Marti Livaudais
President of the Council
Councilwoman-at-Large


Shawn B. McManus, CMC
Council Administrator



St. Tammany Parish Council

Mayor - FY

21490 Koop Drive
Mandeville, LA 70471
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520 Old Spanish Trail
Slidell, LA 70458
(985) 646-4190

Marty Dean
District 1

June 13, 2005

Russell Fitzmorris
District 2

Mr. Shawn McManus
Council Administrator

James A. Thompson
District 3

City of Slidell
P. O. Box 828
Slidell, La. 70459-0828

Patricia Brister
District 4

Marty Gould
District 5

Re: Resolution Council Series No. C-1422

Gary Singletary
District 6

Dear Mr. McManus:

Joseph Impastato
District 7

Enclosed please find a certified copy of Resolution Council Series No. C-1422 passed at the St. Tammany Parish Council Meeting on June 2, 2005.

Chris Canulette
District 8

We have requested that our Congressional Delegation lobby against the proposed closure of the Defense Information Systems Agency (DISA) located in Slidell, Louisiana. We feel this proposed closure would have a negative effect on the growing local economy of St. Tammany Parish.

Barry D. Bagert
District 9

Henry L. Billiot, Jr.
District 10

If you have any further questions or concerns, please feel free to contact our office at (985) 898-2591.

Steve Stefancik
District 11

Sincerely,

Jerry Binder
District 12

Joe Thomas
District 13

Kenneth Burkhalter
District 14

Kay J. Koppenol
Council Assistant

kjk

Michael Sevante
Administrator

Diane Hueschen
Council Clerk

Kay J. Koppenol
Council Assistant

Mirta Cardenas
Council Secretary

RECEIVED

JUN 16 2005

COUNCIL OFFICE

ST. TAMMANY PARISH COUNCIL

RESOLUTION

RESOLUTION COUNCIL SERIES NO. C-1442

COUNCIL SPONSOR: MR. BINDER

PROVIDED BY: COUNCIL OFFICE

RESOLUTION REQUESTING THE ST. TAMMANY PARISH CONGRESSIONAL DELEGATION LOBBY AGAINST THE PROPOSED CLOSURE OF DEFENSE INFORMATION SYSTEMS AGENCY (DISA) IN SLIDELL, LOUISIANA, AS PART OF THE DEFENSE DEPARTMENT MILITARY BASE REALIGNMENT.

WHEREAS, the Pentagon's proposal for realignment of domestic military bases could result in the closure of nearly 180 facilities and support agencies throughout the United States; and

WHEREAS, military facilities are important factors in the economic stability of local communities and municipalities. The proposed realignment will eliminate thousands of military and civilian jobs creating financial hardships and increasing unemployment; and

WHEREAS, Defense Information Systems Agency (DISA), located in Slidell, Louisiana, is a combat support agency on the realignment list for closure. The loss of this facility will have an adverse effect on the local economy in St. Tammany Parish; and

WHEREAS, facilities such as DISA are well served by communities like St. Tammany, whose continued growth and economic success provide the support services required by these facilities.

THE PARISH OF ST. TAMMANY HEREBY RESOLVES to request the St. Tammany Parish Congressional Delegation lobby against the proposed closure of Defense Information Systems Agency (DISA) in Slidell, Louisiana, as part of the Defense Department Military Base Realignment.

THIS RESOLUTION HAVING BEEN SUBMITTED TO A VOTE, THE VOTE THEREON WAS AS FOLLOWS:

RESOLUTION

A resolution requesting that the Base Realignment and Closure Commission reject the Defense Department's recent recommendation to close the Defense Information Systems Agency (DISA) site in Slidell.

WHEREAS, the Defense Information Systems Agency (DISA) in Slidell is on the Defense Department's list of recommended base closures throughout the country; and

WHEREAS, the City-owned property where DISA is located is leased to the federal government at a cost of only one dollar a year; and

WHEREAS, the DISA facility currently has 151 employees and an annual payroll of \$10.8 million; and

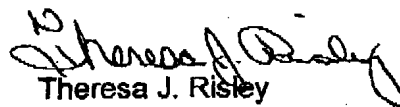
WHEREAS, DISA's technological focus serves as a stimulus for the attraction of high-tech businesses and the subsequent development of additional high-paying, professional jobs; and

WHEREAS, the loss of the jobs and relocation of residents would be detrimental to the housing market and economy of the City as a whole.

NOW THEREFORE BE IT RESOLVED by the Greater Slidell Chamber of Commerce that it does hereby request that the Base Realignment and Closure Commission maintain the Defense Information Systems Agency location in Slidell as an active military installation, and further requests that the members of our U.S. Congressional Delegation support its continued presence in our City.

ADOPTED this 1st day of July, 2005.


Jamene Dahmer, MPA
Chief Executive Officer


Theresa J. Risley
Chairman of the Board

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